# CS/HB 1-A, Second Engrossed

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1 2	An act relating to capital offenses; creating
3	the "Death Penalty Reform Act of 2000";
4	amending s. 27.702, F.S.; providing limitation
+ 5	on the filing of postconviction and collateral
6 7	actions; amending s. 119.19, F.S.; revising
	provisions relating to capital postconviction
8	public records production; amending s. 922.095,
9	F.S.; revising provisions with respect to
10	grounds for a death warrant; providing a
11	limitation on actions; amending s. 924.055,
12	F.S.; revising provisions with respect to
13	postconviction review in capital cases;
14	providing for legislative findings and intent;
15	creating s. 924.056, F.S.; providing for
16	capital postconviction proceedings for which a
17	sentence of death is imposed on or after the
18	effective date of this act; creating s.
19	924.057, F.S.; providing for a limitation on
20	postconviction cases in which the death
21	sentence was imposed before the effective date
22	of this act; creating s. 924.058, F.S.;
23	providing for capital postconviction claims;
24	creating s. 924.059, F.S.; providing for time
25	limitations on judicial review in capital
26	postconviction actions; repealing Rule 3.850,
27	Florida Rules of Criminal Procedure, relating
28	to the grant of a new trial to the extent it is
29	inconsistent with this act; repealing Rule
30	3.851, Florida Rules of Criminal Procedure,
31	relating to collateral relief after the death
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1	sentence has been imposed; repealing Rule
2	3.852, Florida Rules of Criminal Procedure,
3	relating to capital postconviction public
4	records production; amending s. 27.710, F.S.;
5	providing for the appointment of attorneys to
б	represent persons in collateral actions;
7	amending s. 27.51, F.S.; prohibiting specified
8	public defenders from providing appellate
9	representation for certain persons sentenced to
10	death; amending s. 27.703, F.S.; providing for
11	designation of alternative regional counsel
12	when there is a conflict of interest; revising
13	provisions governing the payment of such
14	counsel; providing for the transfer of funds to
15	be used for contracts with private attorneys
16	and authorizing additional support positions;
17	amending s. 27.709, F.S.; requiring the
18	Commission on Capital Cases to compile and
19	analyze case-tracking reports produced by the
20	Supreme Court; amending s. 27.711, F.S.;
21	revising provisions governing the payment of
22	assigned counsel; providing for review of the
23	billings of assigned counsel; creating s.
24	924.395, F.S.; providing for sanctions against
25	any person within the court's jurisdiction for
26	certain actions taken in capital postconviction
27	proceedings or appeals therefrom; creating s.
28	922.108, F.S.; providing for sentencing orders
29	in capital cases; repealing s. 924.051(6)(b),
30	F.S., which imposes limitations on the filing
31	of motions for collateral or other

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postconviction relief and on the calling of 1 2 expert witnesses; requesting the Supreme Court to study the feasibility of requiring all 3 4 capital postconviction actions to be filed in 5 the Supreme Court and requesting the Court to submit its recommendations by a specified date; б 7 providing for severability; providing an effective date. 8 9 WHEREAS, it is in the best interest of the 10 administration of justice that a sentence of death ordered by 11 12 the courts of this state be carried out in a manner that is 13 fair, just, and humane and that conforms to constitutional 14 requirements, and 15 WHEREAS, in order for capital punishment to be fair, just, and humane for both the family of victims and for 16 17 offenders, there must be a prompt and efficient administration 18 of justice following any sentence of death ordered by the 19 courts of this state, and WHEREAS, in order to ensure the fair, just, and humane 20 administration of capital punishment, it is necessary for the 21 22 Legislature to comprehensively address both the method by 23 which an execution is carried out and the processes by which an offender sentenced to death may pursue postconviction and 24 collateral review of the judgment and the sentence of death, 25 26 NOW, THEREFORE, 27 Be It Enacted by the Legislature of the State of Florida: 28 29 30 Section 1. This act may be cited as the "Death Penalty Reform Act of 2000." 31 3

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Section 2. Subsection (1) of section 27.702, Florida 1 2 Statutes, is amended to read: 3 27.702 Duties of the capital collateral regional 4 counsel; reports.--5 (1) The capital collateral regional counsel shall 6 represent each person convicted and sentenced to death in this 7 state for the sole purpose of instituting and prosecuting 8 collateral actions challenging the legality of the judgment 9 and sentence imposed against such person in the state courts, federal courts in this state, the United States Court of 10 Appeals for the Eleventh Circuit, and the United States 11 12 Supreme Court. The capital collateral regional counsel and the 13 attorneys appointed pursuant to s. 27.710 shall file only 14 those postconviction or collateral actions authorized by 15 statute. The three capital collateral regional counsels' offices shall function independently and be separate budget 16 17 entities, and the regional counsels shall be the office heads 18 for all purposes. The Justice Administrative Commission shall 19 provide administrative support and service to the three offices to the extent requested by the regional counsels. The 20 three regional offices shall not be subject to control, 21 22 supervision, or direction by the Justice Administrative 23 Commission in any manner, including, but not limited to, personnel, purchasing, transactions involving real or personal 24 25 property, and budgetary matters. 26 Section 3. Section 119.19, Florida Statutes, is amended to read: 27 28 119.19 Capital postconviction public records 29 production.--30 (1) As used in this section, the term "trial court" means: 31 4

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The judge who entered the judgment and imposed the 1 (a) 2 sentence of death; or 3 (b) If a motion for postconviction relief in a capital 4 case under Rule 3.850 or Rule 3.851 has been filed and a 5 different judge has already been assigned to that motion, the 6 judge who is assigned to rule on that motion. 7 (2) The Secretary of State shall establish and 8 maintain a records repository for the purpose of archiving 9 capital postconviction public records as provided for in this section. 10 (3)(a) Upon imposition of a death sentence or upon the 11 12 effective date of this act with respect to any case in which a death sentence has been imposed but the mandate has not yet 13 14 been issued in an appeal affirming the sentence, issuance of 15 the Florida Supreme Court's mandate, the Attorney General 16 shall promptly provide written notification to the state 17 attorney who prosecuted the case that a death sentence has 18 been affirmed. Upon receipt of such notification, the 19 prosecuting state attorney shall promptly provide written notification to each law enforcement agency involved in the 20 case and to the Department of Corrections. If available, the 21 written notification must include the defendant's date of 22 23 birth, sex, race, and police-case numbers included in the 24 prosecuting attorney's case file. Within 60 90 days after receipt of notification, 25 (b) 26 each law enforcement agency involved in the case and the 27 prosecuting state attorney who prosecuted the case shall copy, seal, and deliver to the repository all public records, except 28 29 for those filed in the trial court, which were produced in the investigation or prosecution of the case or, if the records 30 are confidential or exempt, to the clerk of the court in the 31 5

county in which the capital case was tried. Each agency shall 1 bear the costs of its own compliance. 2 (4)(a) Upon issuance of the Florida Supreme Court's 3 4 mandate, the Attorney General shall promptly provide written 5 notification to the Department of Corrections that a death row 6 inmate's sentence has been affirmed. 7 (c)(b) Within 60 90 days after notification, the 8 Department of Corrections shall copy, seal, and deliver to the 9 repository or, if the records are confidential or exempt, to the clerk of the court in the county in which the capital case 10 was tried all public records determined by the department to 11 12 be relevant to the subject matter of a capital postconviction claim of the person sentenced to death proceeding under Rule 13 14 3.850 or Rule 3.851 and where such production would not be 15 unduly burdensome for the department. The department shall 16 bear the costs. 17 (4)(5)(a) The chief law enforcement officer of each law enforcement agency that was involved in the case, whether 18 19 through an investigation, arrest, prosecution, or incarceration, shall notify the Attorney General upon 20 compliance with subsection (3) and shall certify that to the 21 best of his or her knowledge and belief all public records in 22 23 possession of the agency or in possession of any employee of the agency have been copied, indexed, and delivered to the 24 records repository or, if the records are confidential or 25 26 exempt, to the clerk of the court in the county in which the 27 capital case was tried as required by this section subsection <del>(3)</del>. 28 29 (b) The prosecuting state attorney who prosecuted the case shall provide written notification to the Attorney 30 General upon compliance with subsection (3) and shall certify 31 6 CODING: Words stricken are deletions; words underlined are additions.

that to the best of his or her knowledge and belief all public 1 records in his or her possession have been copied, indexed, 2 3 and delivered to the records repository or, if the records are 4 confidential or exempt, to the clerk of the court in the 5 county in which the capital case was tried as required by this 6 section <del>subsection (3)</del>. 7 (c) The Secretary of Corrections shall provide written 8 notification to the Attorney General upon compliance with 9 paragraph (3)(c) subsection (4) and shall certify that to the best of his or her knowledge and belief all public records in 10 the department's possession have been copied, indexed, and 11 12 delivered to the records repository or, if the records are 13 confidential or exempt, to the clerk of the court in the 14 county in which the capital case was tried as required by this 15 section paragraph (4)(b). 16 (5)(6)(a) Within 60 90 days after the imposition of a 17 death sentence or upon the effective date of this act with respect to any case in which a death sentence has been imposed 18 19 but the mandate has not yet been issued in an appeal affirming 20 the sentence issuance of the Florida Supreme Court's mandate affirming a death sentence, both the public defender or 21 private counsel for the defendant and the prosecuting state 22 attorney involved in the case shall provide written 23 notification to the Attorney General of the name and address 24 of any person or agency in addition to those persons and 25 26 agencies listed in subsection subsections (3) and (4) which may have information pertinent to the case unless previously 27 provided to the capital collateral regional counsel or 28 29 postconviction private counsel. The Attorney General shall promptly provide written notification to each identified 30 person or agency after receiving the information from the 31 7

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public defender, private counsel for the defendant, or prosecuting state attorney and shall request that all public records in the possession of the person or agency which pertain to the case be copied, sealed, and delivered to the records repository.

Within 60  $\frac{90}{90}$  days after receiving a request for б (b) 7 public records under paragraph (a), the person or agency shall 8 provide written notification to the Attorney General of 9 compliance with this subsection and shall certify that to the best of his or her knowledge and belief all public records 10 requested have been copied, indexed, and delivered to the 11 12 records repository or, if the records are confidential or exempt, to the clerk of the court in the county in which the 13 14 capital case was tried.

(6)(7)(a) Any public record delivered to the records 15 repository under this section which is confidential or exempt 16 17 from the requirements of s. 119.07(1) and s. 24(a), Art. I of the State Constitution must be separately boxed, without being 18 19 redacted, and sealed. The box must be delivered to the clerk of court in the county in which the capital case was tried. 20 The outside of the box must clearly identify the public 21 22 records as exempt, and the seal may not be broken without an order of the trial court. The outside of the box must identify 23 the nature of the public records and the legal basis under 24 which the public records are exempt. 25

(b) Upon the entry of an appropriate court order,
sealed boxes subject to an inspection by the trial court shall
be shipped to the respective clerk of court. Such a box may be
opened only for an inspection by the trial court in camera and
only after notice giving with a representative of the agency
the option to have a representative present at the unsealing

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by the court. The moving party shall bear all costs associated 1 2 with the transportation and inspection of such records by the 3 trial court. 4 (7)(8)(a) Within 180 90 days after a capital 5 collateral regional counsel or private counsel is appointed to 6 represent a defendant sentenced to death, or within 30 days 7 after issuance of the Florida Supreme Court's mandate 8 affirming a death sentence, whichever is later, the regional 9 counsel, private counsel, or other counsel who is a member of The Florida Bar and is authorized by such counsel representing 10 a defendant may shall send a written demand for additional 11 12 public records to each person or agency submitting public records under subsection subsections (3) and (4) and to each 13 14 person or agency identified as having information pertinent to 15 the case under subsection (5) (6). Should the written demand include requests for records associated with particular named 16 17 individuals, the written demand shall also include a brief 18 statement describing each named persons role in the case and 19 relationship to the defendant. Race, sex and date of birth 20 shall also be included in the demand if the public defender, 21 private counsel or capital collateral regional counsel has 22 such information. Each person or agency notified under this 23 subsection shall, within 60  $\frac{90}{200}$  days after receipt of the written demand, deliver to the records repository or, if the 24 records are confidential or exempt, to the clerk of the court 25 26 in the county in which the capital case was tried any additional public records in the possession of the person or 27 agency which pertain to the case and shall certify that to the 28 29 best of his or her knowledge and belief all additional public 30 records have been delivered to the Attorney General or, if no 31 9

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additional public records are found, shall recertify that the 1 public records previously delivered are complete. 2 3 (b) Within 25 60 days after receiving the written 4 demand, the agency or person may file an objection in the 5 trial court alleging that the request is overly broad or unduly burdensome. Within 30 days after the filing of an 6 7 objection, the trial court shall hold a hearing and order an agency or person to produce additional public records if it 8 9 finds each of the following: The regional counsel or private counsel has made a 10 1. timely and diligent search as provided in this section. 11 12 2. The regional or private counsel's written demand identifies, with specificity, those additional public records 13 14 that are not at the repository. The additional public records sought are relevant 15 3. 16 to the subject matter of a capital postconviction relief 17 proceeding under Rule 3.850 or Rule 3.851 or appear reasonably 18 calculated to lead to the discovery of admissible evidence in 19 prosecuting such claim. 20 4. The additional public records request is not overbroad or unduly burdensome. 21 22 (c) The Attorney General and state attorney shall 23 provide notification as provided in subsections (3) and (4) on cases where the mandate has issued on the date that this 24 25 statute becomes effective, but where initial requests for 26 public records have not been made. 27 (c)(d) If, on the date that this statute becomes effective, a defendant is represented by appointed capital 28 29 collateral regional counsel or private counsel, and he or she has initiated the public records request process, counsel 30 shall file within 90 days of the effective date of this 31 10

statute, a written demand for any additional records that have 1 not previously been the subject of a notice to produce. An 2 agency may file an objection to such additional demand, and 3 4 the trial court shall hold a hearing as provided by paragraph 5 (b). This statute shall not be a basis for renewing requests that have been initiated previously or for relitigating issues 6 7 pertaining to production of public records upon which a court has ruled prior to the effective date of the statute, or for 8 9 stopping an execution which has been scheduled based upon a 10 warrant executed by the Governor prior to the effective date of the statute. 11

12 (d)(e) If, on October 1, 1998 the date that this statute becomes effective, the defendant has had a Rule 3.850 13 14 motion denied and no Rule 3.850 motion was is pending, no 15 additional requests shall be made by capital collateral regional counsel or contracted private counsel until a death 16 17 warrant is signed by the Governor and an execution is scheduled. Within 10 days of the signing of the death warrant, 18 19 capital collateral regional counsel or contracted private counsel may request of a person or agency that the defendant 20 has previously requested to produce records any records 21 22 previously requested to which no objection was raised or 23 sustained, but which the agency has received or produced since the previous request or which for any reason the agency has in 24 its possession and did not produce within 10 days of the 25 26 receipt of the previous notice or such shorter time period 27 ordered by the court to comply with the time for the scheduled execution. The person or agency shall produce the record or 28 29 shall file in the trial court an affidavit stating that it does not have the requested record or that the record has been 30 produced previously. 31

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1	(8) <del>(9)</del> (a) After production of additional public	
2	records or recertification as provided in subsection(7)(8),	
3	the regional counsel or the private counsel is prohibited from	
4	making any further public records requests under this chapter.	
5	An agency is not required to produce additional public records	
6	except by court order as provided in this subsection.	
7	(b) In order to obtain additional public records	
8	beyond those provided under subsection $(7)$ (8), the regional	
9	counsel, private counsel, or other counsel who is a member of	
10	The Florida Bar and is authorized by the regional counsel or	
11	private counsel shall file an affidavit in the trial court	
12	which attests that he or she has made a timely and diligent	
13	search of the records repository and specifically identifies	
14	those additional public records that are not at the repository	
15	and are relevant to the subject matter of a <u>capital</u>	
16	postconviction claim proceeding under Rule 3.850 or Rule 3.851	
17	or are reasonably calculated to lead to the discovery of	
18	admissible evidence in the prosecution of such claim. The	
19	affiant shall provide a copy of the affidavit to all affected	
20	agencies upon the filing of such affidavit in the trial court.	
21	(c) Within $15 30$ days after the filing of an	
22	affidavit, the trial court shall order an agency to produce	
23	additional public records only if it finds each of the	
24	following:	
25	1. The regional counsel or private counsel has made a	
26	timely and diligent search as provided in this section.	
27	2. The regional or private counsel's affidavit	
28	identifies, with specificity, those additional public records	
29	that are not at the repository.	
30	3. The additional public records sought are relevant	
31	to the subject matter of a <u>claim for capital postconviction</u>	
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relief proceeding under Rule 3.850 or Rule 3.851 or appear 1 2 reasonably calculated to lead to the discovery of admissible 3 evidence in prosecuting such claim. 4 4. The additional public records request is not 5 overbroad or unduly burdensome. 6 (9)(10) The <u>Secretary of State</u> capital collateral 7 regional counsel or private counsel shall provide the 8 personnel, supplies, and any necessary equipment used by the 9 capital collateral regional counsel or private counsel to copy records held at the records repository. 10 (10)(11) The trial court shall resolve any dispute 11 12 that arises under this section, unless the appellate court has 13 exclusive jurisdiction. 14 (11)(12) The capital collateral regional counsel or 15 private counsel shall not solicit another person to make a request for public records on behalf of the regional counsel 16 17 or private counsel. The trial court shall impose appropriate sanctions against any regional counsel or private counsel 18 19 found in violation of this subsection. 20 (12)<del>(13)</del> Sixty days after a capital sentence is carried out, 60 days after a defendant is released from 21 22 incarceration following the granting of a pardon or reversal 23 of the sentence, or 60 days after the defendant has been resentenced to a term of years, the Attorney General shall 24 provide written notification to the Secretary of State, who 25 26 may then destroy the records held by the records repository 27 which pertain to that case. (13)(14) This section pertains only to the production 28 29 of records for capital postconviction defendants and does not change or alter any time limitations provided by law governing 30 capital postconviction claims and actions periods specified in 31 13

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Rule 3.850 or Rule 3.851, Florida Rules of Criminal Procedure. 1 Furthermore, this section does not affect, expand, or limit 2 the production of public records for any purposes other than 3 4 use in a capital postconviction proceeding held pursuant to 5 Rule 3.850 or Rule 3.851, Florida Rules of Criminal Procedure. Nothing in this section constitutes grounds to expand the time б 7 limitations or allow any pleading in violation of chapter 924 or to stay an execution or death warrant. 8 9 Section 4. Section 922.095, Florida Statutes, is amended to read: 10 922.095 Grounds for death warrant; limitations of 11 12 actions .-- A person who is convicted and sentenced to death must pursue all possible collateral remedies within the time 13 14 limits provided by statute in state and federal court in a timely manner. If any court refuses to grant relief in a 15 collateral postconviction proceeding, the convicted person has 16 90 days in which to seek further collateral review. Failure to 17 seek relief within the statutory time limits further 18 19 collateral review within the 90-day period constitutes grounds for issuance of a death warrant under s. 922.052 or s. 922.14. 20 Any claim not pursued within the statutory time limits is 21 barred. No claim filed after the time required by law shall be 22 23 grounds for a judicial stay of any warrant. Section 5. Section 924.055, Florida Statutes, is 24 25 amended to read: 26 (Substantial rewording of section. See s. 924.055, F.S., for present text.) 27 28 924.055 Postconviction review in capital cases; 29 legislative findings and intent.--30 (1) It is the intent of the Legislature to reduce delays in capital cases and to ensure that all appeals and 31 14

postconviction actions in capital cases are resolved within 5 1 2 years after the date a sentence of death is imposed in the 3 circuit court. All capital postconviction actions must be 4 filed as early as possible after the imposition of a sentence 5 of death which may be during a direct appeal of the conviction 6 and sentence. A person sentenced to death or that person's 7 capital postconviction counsel must file any postconviction 8 legal action in compliance with the statutes of limitation 9 established in s. 924.056 and elsewhere in this chapter. Except as expressly allowed by s. 924.056(5), a person 10 sentenced to death or that person's capital postconviction 11 12 counsel may not file more than one postconviction action in a 13 sentencing court and one appeal therefrom to the Florida 14 Supreme Court, unless authorized by law. (2) It is the further intent of the Legislature that 15 no state resources be expended in violation of this act. In 16 17 the event that any state employee or party contracting with the state violates the provisions of this act, the Attorney 18 19 General shall deliver to the Speaker of the House of 20 Representatives and the President of the Senate a copy of any court pleading or order that describes or adjudicates a 21 22 violation. 23 Section 6. Section 924.056, Florida Statutes, is created to read: 24 924.056 Commencement of capital postconviction actions 25 26 for which sentence of death is imposed on or after the effective date of this act; limitations on actions .--27 28 (1) In every capital case in which the trial court 29 imposes a sentence of death on or after the effective date of 30 this act, this section shall govern all postconviction 31 proceedings in state court. 15

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(a) Within 15 days after imposing a sentence of death, 1 2 the sentencing court shall appoint the appropriate office of 3 the capital collateral regional counsel or private postconviction counsel, unless the defendant declines to 4 5 accept postconviction legal representation in which case the 6 state shall not provide postconviction legal representation. 7 Within 30 days after the appointment, the capital collateral 8 regional counsel shall file a notice of appearance in the 9 trial court or a motion to withdraw based on a conflict of interest or for good cause. The court shall appoint private 10 counsel pursuant to part IV of chapter 27 in any case in which 11 12 the capital collateral regional counsel files a motion to withdraw, or otherwise informs the court that the capital 13 14 collateral regional counsel cannot comply with the provisions 15 of chapter 924 or in which the court determines that the agency cannot comply with chapter 924 or other applicable 16 17 laws. 18 (b) The defendant who accepts the appointment of 19 postconviction counsel must cooperate with and assist 20 postconviction counsel. If the sentencing court finds the 21 defendant is obstructing the postconviction process, the defendant shall not be entitled to any further postconviction 22 23 legal representation provided by the state. Each attorney participating in a capital case on behalf of a defendant must 24 provide all information pertaining to the capital case which 25 26 the attorney obtained during the representation of that defendant to that defendant's capital postconviction counsel. 27 Postconviction counsel must maintain the confidentiality of 28 29 any confidential information received from any attorney for 30 that defendant and is subject to the same penalties as the providing attorney for violating confidentiality. If the 31 16

defendant requests without good cause that any attorney 1 2 appointed under this subsection be removed or replaced, the 3 court shall notify the defendant that no further state 4 resources may be expended for postconviction representation for that defendant, unless the defendant withdraws the request 5 6 to remove or replace postconviction counsel. If the defendant 7 does not immediately withdraw his or her request, then any 8 appointed attorney must be removed from the case and no 9 further state resources may be expended for the defendant's postconviction representation. The prosecuting attorney and 10 the defendant's trial counsel shall provide the defendant or, 11 12 if represented, the defendant's capital postconviction counsel 13 with copies of all pretrial and trial discovery and all 14 contents of the prosecuting attorney's file, except for 15 information that the prosecuting attorney has a legal right 16 under state or federal law to withhold from disclosure. 17 (2) The clerk of the court shall provide a copy of the record on appeal to the capital postconviction attorney and 18 19 the state attorney and Attorney General within 60 days after 20 the sentencing court appoints postconviction counsel. However, the court may grant an extension of up to 30 days when 21 extraordinary circumstances exist. 22 23 (3)(a) With respect to all capital postconviction actions commenced after the effective date of this act, a 24 capital postconviction action is not commenced until the 25 26 defendant or the defendant's postconviction counsel files a 27 fully pled postconviction action in the sentencing court or, as provided in subsection (4), the Florida Supreme Court. For 28 29 the purposes of this subsection, a fully pled capital postconviction action is one which complies with s. 924.058(2) 30 31 or any superseding rule adopted by the Florida Supreme Court. 17

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Except as provided by subsection (4) or subsection (5), all 1 2 capital postconviction actions shall be barred unless they are 3 commenced within 180 days after the filing of the appellant's 4 initial brief in the Florida Supreme Court on direct appeal of 5 the defendant's capital conviction and sentence. The fully 6 pled postconviction action must raise all cognizable claims 7 that the defendant's judgment or sentence was entered in 8 violation of the Constitution or laws of the United States or 9 the Constitution or the laws of the state, including any claim of ineffective assistance of trial counsel, allegations of 10 innocence, or that the state withheld evidence favorable to 11 12 the defendant. No claim may be considered in such action which could have or should have been raised before trial, at trial, 13 14 or if preserved on direct appeal. For the purposes of this subsection, a capital postconviction action is not fully pled 15 unless it satisfies the requirements of s. 924.058(2) or any 16 17 superseding rule of court. (b) No claim of ineffective assistance of collateral 18 19 postconviction counsel may be raised in a state court. 20 (c) The pendency of public records requests or 21 litigation, or the pendency of other litigation, or the failure of the defendant or the defendant's postconviction 22 23 counsel to timely prosecute a case shall not constitute cause for the court to grant any request for an extension of time or 24 other delay. No appeal may be taken from a court's ruling 25 denying such a request for an extension of time or other 26 27 delay. 28 (d) The time for commencement, of the postconviction 29 action, may not be tolled for any reason or cause. All claims 30 raised by amendment of a defendant's capital postconviction action are barred if the claims are raised outside the time 31 18

limitations provided by statute for the filing of capital 1 2 postconviction actions. 3 (4) All capital postconviction actions raising any 4 claim of ineffective assistance of direct appeal counsel are 5 barred unless they are commenced in conformity with this 6 subsection. The defendant or the defendant's capital 7 postconviction counsel shall file an action in the Florida Supreme Court raising any claim of ineffective assistance of 8 9 direct appeal counsel within 45 days after mandate issues affirming the death sentence in the direct appeal. 10 (5) Regardless of when a sentence is imposed, all 11 12 successive capital postconviction actions are barred unless commenced by filing a fully pled postconviction action within 13 14 90 days after the facts giving rise to the cause of action 15 were discovered or should have been discovered with the exercise of due diligence. Such claim shall be barred pursuant 16 17 to subsection (3) or s. 924.057 unless the facts underlying the claim, if proven and viewed in light of the evidence as a 18 19 whole, would be sufficient to establish by clear and 20 convincing evidence that, but for constitutional error, no 21 reasonable fact finder would have found the defendant guilty of the underlying offense. Additionally, the facts underlying 22 23 this claim must have been unknown to the defendant or his or her attorney and must be such that they could not have been 24 ascertained by the exercise of due diligence prior to filing 25 26 the earlier postconviction motion. The time period allowed for filing a successive collateral postconviction action shall not 27 be grounds for a stay. 28 29 Section 7. Section 924.057, Florida Statutes, is 30 created to read: 31 19

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924.057 Limitation on postconviction cases in which 1 2 the death sentence was imposed before the effective date of 3 this act.--This section shall govern all capital postconviction actions in cases in which the trial court 4 5 imposed the sentence of death before the effective date of 6 this act. 7 (1) Nothing in this act shall expand any right or time 8 period allowed for the prosecution of capital postconviction 9 claims in any case in which a postconviction action was commenced or should have been commenced prior to the effective 10 date of this act. 11 12 (2) Except as provided in s. 924.056(5), in every case in which mandate has issued in the Florida Supreme Court 13 14 concluding at least one capital postconviction action in the 15 state court system, a successive capital postconviction action shall be barred on the effective date of this act, unless the 16 17 rules or law in effect immediately prior to the effective date of this act permitted the successive postconviction action, in 18 19 which case the action shall be barred on the date provided in 20 subsection (4). 21 (3) All capital postconviction actions pending on the effective date of this act shall be barred, and shall be 22 23 dismissed with prejudice, unless fully pled in substantial compliance with s. 924.058, or with any superseding order or 24 25 rule, on or before: 26 (a) The time in which the action would be barred by 27 this section if the action had not begun prior to the 28 effective date of this act, or 29 (b) Any earlier date provided by the rules or law, or court order, in effect immediately prior to the effective date 30 31 of this act. 20

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(4) In every capital case in which the trial court 1 2 imposed the sentence of death before the effective date of 3 this act, a capital postconviction action shall be barred 4 unless it is commenced on or before January 8, 2001, or any 5 earlier date provided by the rule or law in effect immediately 6 prior to the effective date of this act. 7 Section 8. Section 924.058, Florida Statutes, is 8 created to read: 9 924.058 Capital postconviction claims. -- This section shall regulate the procedures in actions for capital 10 postconviction relief commencing after the effective date of 11 12 this act unless and until such procedures are revised by rule 13 or rules adopted by the Florida Supreme Court which 14 specifically reference this section. 15 (1) The defendant or the defendant's capital postconviction counsel shall not file more than one capital 16 17 postconviction action in the sentencing court, one appeal therefrom in the Florida Supreme Court, and one original 18 19 capital postconviction action alleging the ineffectiveness of 20 direct appeal counsel in the Florida Supreme Court, except as expressly allowed by s. 924.056(5). 21 The defendant's postconviction action shall be 22 (2) 23 filed under oath and shall be fully pled to include: The judgment or sentence under attack and the 24 (a) court which rendered the same; 25 26 (b) A statement of each issue raised on appeal and the 27 disposition thereof; 28 (c) Whether a previous postconviction action has been 29 filed and, if so, the dispostion of all previous claims raised in postconviction litigation; if a previous action or actions 30 31 have been filed, the reason or reasons the claim or claims in 21

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the present motion were not raised in the former action or 1 2 actions; 3 The nature of the relief sought; (d) 4 (e) A fully detailed allegation of the factual basis 5 for any claim of legal or constitutional error asserted, 6 including the attachment of any document supporting the claim, 7 the name and address of any witness, the attachment of affidavits of the witnesses or a proffer of the testimony; and 8 9 (f) A concise memorandum of applicable case law as to 10 each claim asserted. (3) Any capital postconviction action that does not 11 12 comply with any requirement in this section or other applicable provision in law shall not be considered in any 13 14 state court. No amendment of a defendant's capital 15 postconviction action shall be allowed by the court after the expiration of the time limitation provided by statute for the 16 17 commencement of capital postconviction actions. 18 (4) The prosecuting attorney or Attorney General shall 19 be allowed to file one response to any capital postconviction 20 action within 60 days after receipt of the defendant's fully pled capital postconviction action. 21 22 Section 9. Section 924.059, Florida Statutes, is 23 created to read: 924.059 Time limitations and judicial review in 24 capital postconviction actions. -- This section shall regulate 25 26 the procedures in actions for capital postconviction relief 27 commencing after the effective date of this act unless and until such procedures are revised by rule or rules adopted by 28 29 the Florida Supreme Court which specifically reference this 30 section. 31 2.2

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(1) No amendment of a defendant's capital 1 2 postconviction action shall be allowed by the court after the 3 expiration of the time periods provided by statute for the 4 filing of capital postconviction claims. (2) Within 30 days after the state files its answer, 5 6 the sentencing court shall conduct a hearing to determine if 7 an evidentiary hearing is required, if a hearing has been 8 requested by the defendant or the defendant's capital 9 postconviction counsel. Within 30 days thereafter, the court shall rule whether an evidentiary hearing is required and, if 10 so, shall schedule an evidentiary hearing to be held within 90 11 12 days. If the court determines that the defendant's capital postconviction action is legally insufficient or the action, 13 14 files, and records in the case show that the defendant is not 15 entitled to relief, the court shall, within 45 days thereafter, deny the action, setting forth a detailed 16 17 rationale therefore, and attaching or referencing such portions of the record as are necessary to allow for 18 19 meaningful appellate review. 20 (3) Within 10 days after the order scheduling an evidentiary hearing, the defendant or the defendant's capital 21 postconviction counsel shall disclose the names and addresses 22 23 of any potential witnesses not previously disclosed, with their affidavits or a proffer of their testimony. Upon receipt 24 of the defendant's disclosure, the state shall have 10 days 25 26 within which to provide reciprocal disclosure. If the defendant intends to offer expert testimony of his or her 27 mental status, the state shall be entitled to have the 28 29 defendant examined by an expert of its choosing. All of the defendant's mental status claims shall be deemed denied as a 30 matter of law if the defendant fails to cooperate with the 31 23

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state's expert. Reports provided by expert witnesses shall be 1 2 disclosed by opposing counsel upon receipt. 3 (4) Following the evidentiary hearing, the court shall 4 order the transcription of the proceeding which shall be filed 5 within 30 days. Within 30 days after receipt of the 6 transcript, the sentencing court shall issue a final order 7 granting or denying postconviction relief, making detailed 8 findings of fact and conclusions of law with respect to any 9 allegation asserted. 10 (5) An appeal may be taken to the Supreme Court of Florida within 15 days from the entry of a final order on a 11 12 capital postconviction action. No interlocutory appeal shall 13 be permitted. No motion for rehearing shall be permitted. The 14 clerk of the court shall promptly serve upon all parties a 15 copy of the final order. (6) If the sentencing court has denied the capital 16 17 postconviction action without an evidentiary hearing, the appeal to the Florida Supreme Court will be expeditiously 18 19 resolved in a summary fashion. On appeal the case shall be 20 initially reviewed for a determination whether the sentencing 21 court correctly resolved the defendant's claims without an evidentiary hearing. If the Florida Supreme Court determines 22 23 an evidentiary hearing should have been held, the decision to remand for an evidentiary hearing may be made by an order 24 without an opinion. Jurisdiction shall be relinquished to the 25 26 trial court for a specified period, which must be scheduled within 30 days and must be concluded within 90 days, for the 27 purpose of conducting an evidentiary hearing on any issue 28 29 identified by the Florida Supreme Court's order. Thereafter, 30 the record shall be supplemented with the hearing transcript. 31 24

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(7) The Florida Supreme Court shall render its 1 2 decision within 180 days after receipt of the record on 3 appeal. If a denial of an action for postconviction relief is 4 affirmed, the Governor may proceed to issue a warrant for 5 execution. 6 (8) A capital postconviction action filed in violation 7 of the time limitations provided by statute is barred, and all 8 claims raised therein are waived. A state court shall not consider any capital postconviction action filed in violation 9 of s. 924.056 or s. 924.057. The Attorney General shall 10 deliver to the Governor, the President of the Senate, and the 11 Speaker of the House of Representatives a copy of any pleading 12 13 or order that alleges or adjudicates any violation of this 14 provision. 15 Section 10. Rule 3.850, Florida Rules of Criminal 16 Procedure, relating to the grant of a new trial, is repealed 17 to the extent that it is inconsistent with this act. Rule 3.851, Florida Rules of Criminal Procedure as amended January 18 19 15, 1998, relating to collateral relief after death sentence 20 has been imposed, is repealed. Rule 3.852, Florida Rules of Criminal Procedure, relating to capital postconviction public 21 records production, is repealed. 22 23 Section 11. Subsections (4) and (5) of section 27.710, Florida Statutes, are amended to read: 24 27.710 Registry of attorneys applying to represent 25 26 persons in postconviction capital collateral proceedings; 27 certification of minimum requirements; appointment by trial court.--28 29 (4) Each private attorney who is appointed by the court to represent a capital defendant must enter into a 30 contract with the Comptroller. If the appointed attorney fails 31 25

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to execute the contract within 30 days after the date the 1 contract is mailed to the attorney, the executive director of 2 3 the Commission on Capital Cases shall notify the trial court. 4 The Comptroller executive director of the Commission on 5 Capital Cases shall develop the form of the contract, and the Comptroller shall function as contract manager, and shall 6 7 enforce performance of the terms and conditions of the contract. By signing such contract, the attorney certifies 8 9 that he or she intends to continue the representation under the terms and conditions set forth in the contract until the 10 sentence is reversed, reduced, or carried out or until 11 12 released by order of the trial court. 13 (5)(a) Upon the motion of the capital collateral 14 regional counsel to withdraw pursuant to s. 924.056(1)(a); or 15 (b) Upon notification by the state attorney or the Attorney General that: 16 17 1. Thirty days have elapsed since appointment of the capital collateral regional counsel and no entry of appearance 18 19 has been filed pursuant to s. 924.056; or 20 (a) Ninety-one days have elapsed since the Supreme Court issued a mandate on a direct appeal, or the Supreme 21 22 Court of the United States has denied a petition for 23 certiorari, whichever is later; 2.(b) A person under sentence of death who was 24 25 previously represented by private counsel is currently 26 unrepresented in a postconviction capital collateral 27 proceeding, ; or 28 (c) The trial court has issued an order finding that a 29 year and a day have elapsed since the commencement of the 30 period for filing a motion for postconviction relief under s. 31 26

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924.055(2), and the defendant's complete original motion for 1 postconviction relief has not been filed in the trial court, 2 3 4 the executive director shall immediately notify the trial 5 court that imposed the sentence of death that the court must 6 immediately appoint an attorney, selected from the current 7 registry, to represent such person in collateral actions 8 challenging the legality of the judgment and sentence in the 9 appropriate state and federal courts. The court shall have the authority to strike a notice of appearance filed by a Capital 10 Collateral Regional Counsel, if the court finds the notice was 11 12 not filed in good faith and may so notify the executive director that the client is no longer represented by the 13 14 Office of Capital Collateral Regional Counsel. In making an 15 assignment, the court shall give priority to attorneys whose 16 experience and abilities in criminal law, especially in 17 capital proceedings, are known by the court to be commensurate with the responsibility of representing a person sentenced to 18 19 death. The trial court must issue an order of appointment which contains specific findings that the appointed counsel 20 meets the statutory requirements and has the high ethical 21 22 standards necessary to represent a person sentenced to death. 23 Section 12. Section 27.51, Florida Statutes, is amended to read: 24 25 27.51 Duties of public defender .--26 (1) The public defender shall represent, without 27 additional compensation, any person who is determined by the 28 court to be indigent as provided in s. 27.52 and who is: 29 (a) Under arrest for, or is charged with, a felony; (b) Under arrest for, or is charged with, a 30 misdemeanor, a violation of chapter 316 which is punishable by 31 27 CODING: Words stricken are deletions; words underlined are additions.

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imprisonment, criminal contempt, or a violation of a municipal or county ordinance in the county court, unless the court, prior to trial, files in the cause an order of no imprisonment which states that the defendant will not be imprisoned if he or she is convicted;

6 (c) Alleged to be a delinquent child pursuant to a 7 petition filed before a circuit court; or

8 (d) Sought by petition filed in such court to be 9 involuntarily placed as a mentally ill person or sexually violent predator or involuntarily admitted to residential 10 services as a person with developmental disabilities. However, 11 12 a public defender does not have the authority to represent any person who is a plaintiff in a civil action brought under the 13 14 Florida Rules of Civil Procedure, the Federal Rules of Civil Procedure, or the federal statutes, or who is a petitioner in 15 16 an administrative proceeding challenging a rule under chapter 17 120, unless specifically authorized by statute.

18 (2) The court may not appoint the public defender to 19 represent, even on a temporary basis, any person who is not 20 indigent. The court, however, may appoint private counsel in 21 capital cases as provided in s. 925.035.

(3) Each public defender shall serve on a full-time basis and is prohibited from engaging in the private practice of law while holding office. Assistant public defenders shall give priority and preference to their duties as assistant public defenders and shall not otherwise engage in the practice of criminal law.

(4) The public defender for a judicial circuit enumerated in this subsection shall, after the record on appeal is transmitted to the appellate court by the office of the public defender which handled the trial and if requested

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by any public defender within the indicated appellate 1 2 district, handle all felony appeals to the state and federal 3 courts required of the official making such request: (a) Public defender of the second judicial circuit, on 4 5 behalf of any public defender within the district comprising 6 the First District Court of Appeal. 7 (b) Public defender of the tenth judicial circuit, on 8 behalf of any public defender within the district comprising 9 the Second District Court of Appeal. (c) Public defender of the eleventh judicial circuit, 10 on behalf of any public defender within the district 11 12 comprising the Third District Court of Appeal. (d) Public defender of the fifteenth judicial circuit, 13 14 on behalf of any public defender within the district comprising the Fourth District Court of Appeal. 15 (e) Public defender of the seventh judicial circuit, 16 17 on behalf of any public defender within the district 18 comprising the Fifth District Court of Appeal. 19 (5) When the public defender for a judicial circuit 20 enumerated in subsection (4) has represented at trial a person sentenced to death, the public defender shall not represent 21 that person in any direct appellate proceedings. That public 22 23 defender shall notify the Florida Supreme Court within 10 days after filing a notice of appeal, and the Court shall appoint 24 another public defender enumerated in subsection (4) to 25 26 represent the person in any direct appellate proceedings. 27 (6)(5)(a) When direct appellate proceedings prosecuted by a public defender on behalf of an accused and challenging a 28 29 judgment of conviction and sentence of death terminate in an affirmance of such conviction and sentence, whether by the 30 Florida Supreme Court or by the United States Supreme Court or 31 29

by expiration of any deadline for filing such appeal in a 1 state or federal court, the public defender shall notify the 2 3 accused of his or her rights pursuant to Rule 3.850, Florida 4 Rules of Criminal Procedure, including any time limits 5 pertinent thereto, and shall advise such person that б representation in any collateral proceedings is the 7 responsibility of the capital collateral representative. The 8 public defender shall then forward all original files on the 9 matter to the capital collateral representative, retaining such copies for his or her files as may be desired. However, 10 the trial court shall retain the power to appoint the public 11 12 defender or other attorney not employed by the capital collateral representative to represent such person in 13 14 proceedings for relief by executive clemency pursuant to s. 925.035. 15

(b) It is the intent of the Legislature that any
public defender representing an inmate in any collateral
proceedings in any court on June 24, 1985, shall continue
representation of that inmate in all postconviction
proceedings unless relieved of responsibility from further
representation by the court.

22 <u>(7)(6)</u> A sum shall be appropriated to the public 23 defender of each judicial circuit enumerated in subsection (4) 24 for the employment of assistant public defenders and clerical 25 employees and the payment of expenses incurred in cases on 26 appeal.

27 Section 13. Subsections (1) and (2) of section 27.703,28 Florida Statutes, are amended to read:

29 27.703 Conflict of interest and substitute counsel.-30 (1) <u>The capital collateral regional counsel shall not</u>
31 <u>accept an appointment or take any other action that will</u>

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create a conflict of interest. If, at any time during the 1 2 representation of a person two or more persons, the capital 3 collateral regional counsel determines that the continued 4 representation of that person creates a interests of those 5 persons are so adverse or hostile that they cannot all be 6 counseled by the regional counsel or his or her staff without 7 conflict of interest, the sentencing court shall, upon application by the regional counsel, designate another 8 9 regional counsel and, only if a conflict exists with the other two counsels, appoint one or more members of The Florida Bar 10 to represent one or more of such persons. 11 12 (2) Appointed counsel shall be paid from funds 13 appropriated to the Comptroller Justice Administrative 14 Commission. The hourly rate may not exceed \$100. However, 15 effective July 1, 1999, all appointments of private counsel under this section shall be in accordance with ss. 27.710 and 16 17 27.711. 18 Section 14. In order to implement the provisions of 19 section 27.703, Florida Statutes, as amended by this act, the 20 Justice Administrative Commission shall transfer all 21 unexpended funds from Specific Appropriation 615 of the 1999-2000 General Appropriations Act to the Administrative 22 23 Trust Fund within the Department of Banking and Finance for disbursement purposes. The Department of Banking and Finance 24 25 is authorized to expend such funds transferred by the Justice 26 Administrative Commission for contracts with private attorneys. In addition, the Department of Banking and Finance 27 is authorized to expend up to \$60,000 of such funds for 28 29 associated administrative support and two additional positions 30 are authorized for fiscal year 1999-2000. 31 31

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Section 15. Subsection (2) of section 27.709, Florida 1 2 Statutes, is amended to read: 3 27.709 Commission on Capital Cases.--4 (2)(a) The commission shall review the administration 5 of justice in capital collateral cases, receive relevant 6 public input, review the operation of the capital collateral 7 regional counsel, and advise and make recommendations to the Governor, Legislature, and Supreme Court. 8 9 (b) As part of its duties, the commission shall compile and analyze case-tracking reports produced by the 10 Supreme Court. In analyzing these reports, the commission 11 12 shall develop statistics to identify trends and changes in case management and case processing, identify and evaluate 13 14 unproductive points of delay, and generally evaluate the way 15 cases are progressing. The commission shall report these findings to the Legislature by January 1 of each year. 16 17 (c) In addition, the commission shall receive complaints regarding the practice of any office of regional 18 19 counsel and shall refer any complaint to The Florida Bar, the 20 State Supreme Court, or the Commission on Ethics, as appropriate. 21 Section 16. Subsection (3) of section 27.711, Florida 22 23 Statutes, is amended, and subsection (13) is added to that 24 section, to read: 25 27.711 Terms and conditions of appointment of 26 attorneys as counsel in postconviction capital collateral 27 proceedings.--28 (3) An attorney appointed to represent a capital 29 defendant is entitled to payment of the fees set forth in this section only upon full performance by the attorney of the 30 duties specified in this section and approval of payment by 31 32

the trial court, and the submission of a payment request by 1 2 the attorney, subject to the availability of sufficient 3 funding specifically appropriated for this purpose. The 4 Comptroller Justice Administrative Commission shall notify the 5 executive director and the court if it appears that sufficient funding has not been specifically appropriated for this 6 7 purpose to pay any fees which may be incurred. The attorney 8 shall maintain appropriate documentation, including a current 9 and detailed hourly accounting of time spent representing the capital defendant. The fee and payment schedule in this 10 section is the exclusive means of compensating a 11 12 court-appointed attorney who represents a capital defendant. When appropriate, a court-appointed attorney must seek further 13 14 compensation from the Federal Government, as provided in 18 15 U.S.C. s. 3006A or other federal law, in habeas corpus litigation in the federal courts. 16 17 (13) Prior to the filing of a motion for order approving payment of attorney's fees, costs, or related 18 19 expenses, the assigned counsel shall deliver a copy of his 20 intended billing, together with supporting affidavits and all other necessary documentation, to the Comptroller's named 21 contract manager. The contract manager shall have 10 business 22 23 days from receipt to review the billings, affidavit, and documentation for completeness and compliance with contractual 24 and statutory requirements. If the contract manager objects to 25 26 any portion of the proposed billing, the objection and reasons 27 therefor shall be communicated to the assigned counsel. The assigned counsel may thereafter file his or her motion for 28 29 order approving payment of attorney's fees, costs, or related expenses together with supporting affidavits and all other 30 31 necessary documentation. The motion must specify whether the 33

Comptroller's contract manager objects to any portion of the 1 billing or the sufficiency of documentation and, if so, the 2 3 reason therefor. A copy of the motion and attachments shall be 4 served on the Comptroller's contract manager, who shall have 5 standing to file pleadings and appear before the court to 6 contest any motion for order approving payment. The fact that 7 the Comptroller's contract manager has not objected to any portion of the billing or to the sufficiency of the 8 9 documentation is not binding on the court, which retains primary authority and responsibility for determining the 10 reasonableness of all billings for fees, costs, and related 11 12 expenses, subject to statutory limitations. Section 17. Section 924.395, Florida Statutes, is 13 14 created to read: 924.395 Sanctions.--15 (1) The Legislature strongly encourages the courts, 16 17 through their inherent powers and pursuant to this section, to impose sanctions against any person within the court's 18 19 jurisdiction who is found by a court, in a capital 20 postconviction proceeding or appeal therefrom, to have: 21 (a) Abused a petition for extraordinary relief, postconviction motion, or appeal therefrom; 22 23 (b) Raised a claim that a court has found to be frivolous or procedurally barred or that should have been 24 raised on the direct appeal; 25 26 (c) Improperly withheld evidence or testimony; or 27 (d) Adversely affected the orderly administration of 28 justice. 29 (2) Sanctions the court may and should consider, when 30 applicable and appropriate in a case, include, but are not 31 limited to: 34

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(a) Dismissal of a pleading; 1 2 (b) Disciplinary sanctions; 3 (c) A fine; and 4 (d) Any other sanction that is available to the court 5 under its inherent powers. 6 Section 18. Section 922.108, Florida Statutes, is 7 created to read: 8 922.108 Sentencing orders in capital cases.--The 9 sentence of death must not specify any particular method of execution. The wording or form of the sentencing order shall 10 not be grounds for reversal of any sentence. 11 12 Section 19. Paragraph (b) of subsection (6) of section 924.051, Florida Statutes, is repealed. 13 14 Section 20. The Legislature finds that centralized 15 case management of capital postconviction actions has the potential to reduce delays and should be considered. The 16 17 Legislature requests that the Florida Supreme Court study the feasibility of a requirement that all capital postconviction 18 19 actions be filed in the Florida Supreme Court as proposed by a 20 member of the Supreme Court Committee on Postconviction Relief 21 in Capital Cases (Morris Committee). The Legislature recognizes that such a reform may substantially enhance 22 23 judicial efficiency and may initially necessitate additional workload funding. If the Supreme Court finds that centralized 24 25 case management is a more efficient model, the Court shall 26 estimate the implementation costs. The Legislature requests that the Court submit any recommendation to the Governor, the 27 28 Senate, and the House of Representatives before January 1, 29 2001. 30 Section 21. If any provision of this act or the application thereof to any person or circumstance is held 31 35

1	invalid, the invalidity does not affect other provisions or
2	applications of the act which can be given effect without the
3	invalid provision or application, and to this end the
4	provisions of this act are declared severable.
5	Section 22. This act shall take effect upon becoming a
6	law, but section 10 shall take effect only if this act is
7	passed by the affirmative vote of two-thirds of the membership
8	of each house of the Legislature.
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COD	<b>JUNG:</b> Words stricken are deletions; words <u>underlined</u> are additions.