## Florida Senate - 2001

CS for CS for SB 1202

**By** the Committees on Judiciary; Health, Aging and Long-Term Care; and Senator Brown-Waite

308-1737C-01 A bill to be entitled 1 2 An act relating to long-term care; amending s. 3 400.0073, F.S.; clarifying duties of the local ombudsman councils with respect to inspections 4 5 of nursing homes and long-term-care facilities; amending s. 400.021, F.S.; defining the terms б "controlling interest" and "voluntary board 7 8 member" and revising the definition of "resident care plan" for purposes of part II of 9 ch. 400, F.S., relating to the regulation of 10 11 nursing homes; creating s. 400.0223, F.S.; requiring a nursing home facility to permit 12 13 electronic monitoring devices in a resident's room; specifying conditions under which 14 15 monitoring may occur; providing that electronic monitoring tapes are admissible in civil or 16 criminal actions; providing penalties; amending 17 18 s. 400.023, F.S.; providing for election of 19 survival damages, wrongful death damages, or 20 recovery for negligence; providing for attorney's fees for injunctive relief or 21 administrative remedy; providing that ch. 766, 22 23 F.S., does not apply to actions under this section; providing burden of proof; providing 24 25 that a violation of a right is not negligence per se; prescribing the duty of care; 26 prescribing a nurse's duty of care; eliminating 27 28 presuit provisions; eliminating the requirement 29 for presuit mediation; prohibiting the concealment of information relating to the 30 31 settlement or resolution of a claim or action;

1

1	requiring that certain documents relating to
2	settlements or resolution of a claim or action
3	be provided to the agency; creating s.
4	400.0233, F.S; providing for presuit notice;
5	prohibiting the filing of suit for a specified
6	time; requiring a response to the notice;
7	tolling the statute of limitations; limiting
8	discovery of presuit investigation documents;
9	limiting liability of presuit investigation
10	participants; authorizing the obtaining of
11	opinions from a nurse or doctor; authorizing
12	the obtaining of unsworn statements;
13	authorizing discovery of relevant documents;
14	prescribing the time for acceptance of
15	settlement offers; requiring mediation;
16	prescribing the time to file suit; creating s.
17	400.0234, F.S.; requiring the availability of
18	facility records for presuit investigation;
19	specifying the records to be made available;
20	specifying what constitutes evidence of failure
21	to make records available in good faith;
22	specifying the consequences of such failure;
23	creating s. 400.0235, F.S.; providing that the
24	provisions of s. 768.21(8), F.S., do not apply
25	to actions under part II of ch. 400, F.S.;
26	creating s. 400.0236, F.S.; providing a statute
27	of limitations; providing a statute of
28	limitations when there is fraudulent
29	concealment or intentional misrepresentation of
30	fact; providing for application of the statute
31	of limitation to accrued actions; creating s.

1	400.0237, F.S.; requiring evidence of the basis
2	for punitive damages; prohibiting discovery
3	relating to financial worth; providing for
4	proof of punitive damages; defining the terms
5	"intentional misconduct" and "gross
6	negligence"; prescribing criteria governing
7	employers' liability for punitive damages;
8	providing for the remedial nature of
9	provisions; creating s. 400.0238, F.S.;
10	prescribing limits on the amount of punitive
11	damages; providing for the calculation of
12	attorney's fees; amending s. 768.735, F.S.;
13	providing that the section is inapplicable to
14	actions brought under ch. 400, F.S.; amending
15	s. 415.1111, F.S.; limiting actions against
16	nursing homes and assisted living facilities;
17	creating s. 400.0247, F.S.; requiring that
18	copies of certain documents be forwarded to the
19	state attorney if punitive damages are awarded;
20	amending s. 400.0255, F.S.; providing for
21	applicability of provisions relating to
22	transfer or discharge of nursing home
23	residents; amending s. 400.062, F.S.;
24	increasing the bed license fee for nursing home
25	facilities; amending s. 400.071, F.S.; revising
26	license application requirements; requiring
27	certain disclosures; authorizing the Agency for
28	Health Care Administration to issue an inactive
29	license; requiring quality assurance and
30	risk-management plans; amending s. 400.102,
31	F.S.; providing additional grounds for action
	2

1	by the agency against a licensee; amending s.
2	400.111, F.S.; prohibiting renewal of a license
3	if an applicant has failed to pay certain
4	fines; authorizing placing fines in escrow;
5	amending s. 400.118, F.S.; revising duties of
6	quality-of-care monitors in nursing facilities;
7	amending s. 400.121, F.S.; specifying
8	additional circumstances under which the agency
9	may deny, revoke, or suspend a facility's
10	license or impose a fine; authorizing placing
11	fines in escrow; specifying facts and
12	conditions upon which administrative actions
13	that are challenged must be reviewed; amending
14	s. 400.126, F.S.; requiring an assessment of
15	residents in nursing homes under receivership;
16	providing for alternative care for qualified
17	residents; amending s. 400.141, F.S.; providing
18	additional administrative and management
19	requirements for licensed nursing home
20	facilities; requiring a facility to submit
21	information on staff-to-resident ratios, staff
22	turnover, and staff stability; requiring that
23	certain residents be examined by a licensed
24	physician; providing requirements for dining
25	and hospitality attendants; requiring
26	additional reports to the agency; requiring
27	minimum amounts of liability insurance
28	coverage; creating s. 400.1413, F.S.;
29	authorizing nursing homes to impose certain
30	requirements on volunteers; creating s.
31	400.147, F.S.; requiring each licensed nursing
	4

1	home facility to establish an internal risk
2	management and quality assurance program;
3	providing requirements of the program;
4	requiring the use of incident reports; defining
5	the term "adverse incident"; requiring that the
6	agency be notified of adverse incidents;
7	requiring reporting of liability claims;
8	specifying duties of the internal risk manager;
9	requiring the reporting of sexual abuse;
10	limiting the liability of a risk manager;
11	requiring that the agency report certain
12	conduct to the appropriate regulatory board;
13	requiring that the agency annually report to
14	the Legislature on the internal risk management
15	of nursing homes; creating s. 400.148, F.S.;
16	providing for a pilot project to coordinate
17	resident quality of care through the use of
18	medical personnel to monitor patients;
19	providing purpose; providing for appointment of
20	guardians; creating s. 400.1755, F.S.;
21	prescribing training standards for employees of
22	nursing homes that provide care for persons
23	with Alzheimer's disease or related disorders;
24	prescribing duties of the Department of Elderly
25	Affairs; amending s. 400.19, F.S.; providing
26	for inspections; amending s. 400.191, F.S.;
27	requiring the agency to publish a Nursing Home
28	Guide Watch List; specifying contents of the
29	watch list; specifying distribution of the
30	watch list; requiring that nursing homes post
31	certain additional information; amending s.

1	400.211, F.S.; revising employment requirements
2	for nursing assistants; requiring in-service
3	training; amending s. 400.23, F.S.; revising
4	minimum staffing requirements for nursing
5	homes; requiring the documentation and posting
6	of compliance with such standards; requiring
7	correction of deficiencies prior to change in
8	conditional status; providing definitions of
9	deficiencies; adjusting the fines imposed for
10	certain deficiencies; amending s. 400.235,
11	F.S.; revising requirements for the Gold Seal
12	Program; creating s. 400.275, F.S.; providing
13	for training of nursing-home survey teams;
14	amending s. 400.402, F.S.; revising definitions
15	applicable to part III of ch. 400, F.S.,
16	relating to the regulation of assisted living
17	facilities; amending s. 400.407, F.S.; revising
18	certain licensing requirements; providing for
19	the biennial license fee to be based on number
20	of beds; amending s. 400.414, F.S.; specifying
21	additional circumstances under which the Agency
22	for Health Care Administration may deny,
23	revoke, or suspend a license; providing for
24	issuance of a temporary license; amending s.
25	400.417, F.S.; providing for a standard
26	license; amending s. 400.419, F.S.; increasing
27	the fines imposed for certain violations;
28	creating s. 400.423, F.S.; requiring certain
29	assisted living facilities to establish an
30	internal risk management and quality assurance
31	program; providing requirements of the program;

б

1	requiring the use of incident reports; defining
2	the term "adverse incident"; requiring that the
3	agency be notified of adverse incidents;
4	requiring reporting of liability claims;
5	specifying duties of the internal risk manager;
6	requiring that the agency report certain
7	conduct to the appropriate regulatory board;
8	requiring that the agency annually report to
9	the Legislature on the internal risk management
10	of assisted living facilities; amending s.
11	400.426, F.S.; requiring that certain residents
12	be examined by a licensed physician; amending
13	s. 400.4275, F.S.; specifying minimum amounts
14	of liability insurance required to be carried
15	by an assisted living facility; amending s.
16	400.428, F.S.; revising requirements for the
17	survey conducted of licensed facilities by the
18	agency; amending s. 400.429, F.S.; providing
19	for election of survival damages, wrongful
20	death damages, or recovery for negligence;
21	providing for attorney's fees for injunctive
22	relief or administrative remedy; providing that
23	ch. 766, F.S., does not apply to actions under
24	this section; prescribing the burden of proof;
25	providing that a violation of a right is not
26	negligence per se; prescribing the duty of
27	care; prescribing a nurse's duty of care;
28	eliminating presuit provisions; eliminating the
29	requirement for presuit mediation; prohibiting
30	the concealment of information relating to the
31	settlement or resolution of a claim or action;

1	requiring that certain documents relating to
2	settlements or resolution of a claim or action
3	be provided to the agency; creating s.
4	400.4293, F.S; providing for presuit notice;
5	prohibiting the filing of suit for a specified
6	time; requiring a response to the notice;
7	tolling the statute of limitations; limiting
8	the discovery of presuit investigation
9	documents; limiting liability of presuit
10	investigation participants; authorizing the
11	obtaining of opinions from a nurse or doctor;
12	authorizing the obtaining of unsworn
13	statements; authorizing discovery of relevant
14	documents; prescribing a time for acceptance of
15	settlement offers; requiring mediation;
16	prescribing the time to file suit; creating s.
17	400.4294, F.S.; requiring the availability of
18	facility records for presuit investigation;
19	specifying the records to be made available;
20	specifying what constitutes evidence of failure
21	to make records available in good faith;
22	specifying the consequences of such failure;
23	creating s. 400.4295, F.S.; providing that the
24	provisions of s. 768.21(8), F.S., do not apply
25	to actions under part III of ch. 400, F.S.;
26	creating s. 400.4296, F.S.; providing a statute
27	of limitations; providing a statute of
28	limitations when there is fraudulent
29	concealment or intentional misrepresentation of
30	fact; providing for application of the statute
31	of limitation to accrued actions; creating s.

1	400.4297, F.S.; requiring evidence of the basis
2	for punitive damages; prohibiting discovery
3	relating to financial worth; providing for
4	proof of punitive damages; defining the terms
5	"intentional misconduct" and "gross
6	negligence"; prescribing criteria governing
7	employers' liability for punitive damages;
8	providing for the remedial nature of
9	provisions; creating s. 400.4298, F.S.;
10	providing limits on the amount of punitive
11	damages; providing for the calculation of
12	attorney's fees; amending s. 768.735, F.S.;
13	providing that the section is inapplicable to
14	actions brought under ch. 400, F.S.; creating
15	s. 400.4303, F.S.; requiring that copies of
16	certain documents be forwarded to the state
17	attorney if punitive damages are awarded;
18	amending s. 400.434, F.S.; authorizing the
19	Agency for Health Care Administration to use
20	information obtained by certain councils;
21	amending s. 400.435, F.S., relating to
22	maintenance of records; conforming provisions
23	to changes made by the act; amending s.
24	400.441, F.S.; clarifying facility inspection
25	requirements; amending s. 400.442, F.S.,
26	relating to pharmacy and dietary services;
27	conforming provisions to changes made by the
28	act; creating s. 400.449, F.S.; prohibiting the
29	alteration or falsification of medical or other
30	records of an assisted living facility;
31	providing penalties; amending s. 464.203, F.S.;

1	revising certification requirements for nursing
2	assistants; authorizing employment of certain
3	nursing assistants pending certification;
4	requiring continuing education; amending s.
5	397.405, F.S., relating to service providers;
6	conforming provisions to changes made by the
7	act; amending s. 409.908, F.S.; specifying
8	components of the long-term-care reimbursement
9	plan; prohibiting the issuance of a certificate
10	of need for additional nursing home beds;
11	providing intent for such prohibition;
12	reenacting s. 400.0255(3), (8), F.S., relating
13	to discharge or transfer of residents;
14	reenacting s. 400.23(5), F.S., relating to
15	rules for standards of care for persons under a
16	specified age residing in nursing home
17	facilities; reenacting s. 400.191(2), (6),
18	F.S., relating to requirements for providing
19	information to consumers; reenacting s.
20	400.0225, F.S., relating to consumer
21	satisfaction surveys for nursing homes;
22	reenacting s. 400.141(4), (5), F.S., relating
23	to the repackaging of residents' medication and
24	access to other health-related services;
25	reenacting s. 400.235(3)(a), (4), (9), F.S.,
26	relating to designation under the nursing home
27	Gold Seal Program; reenacting s. 400.962(1),
28	F.S., relating to the requirement for licensure
29	under pt. IX of ch. 400, F.S.; reenacting s. 10
30	of ch. 2000-350, Laws of Florida, relating to
31	requirements for a study of the use of

1	automated medication-dispensing machines in
2	nursing facilities and for demonstration
3	projects and a report; amending s. 627.351,
4	F.S.; creating the Senior Care Facility Joint
5	Underwriting Association; defining the term
6	"senior care facility"; requiring that the
7	association operate under a plan approved by
8	the Department of Insurance; requiring that
9	certain insurers participate in the
10	association; providing for a board of governors
11	appointed by the Insurance Commissioner to
12	administer the association; providing for terms
13	of office; providing requirements for the plan
14	of operation of the association; requiring that
15	insureds of the association have a
16	risk-management program; providing procedures
17	for offsetting an underwriting deficit;
18	providing for assessments to offset a deficit;
19	providing that a participating insurer has a
20	cause of action against a nonpaying insurer to
21	collect an assessment; requiring the department
22	to review and approve rate filings of the
23	association; providing appropriations;
24	providing for severability; providing effective
25	dates.
26	
27	Be It Enacted by the Legislature of the State of Florida:
28	
29	Section 1. Subsection (4) of section 400.0073, Florida
30	Statutes, is amended to read:
31	
	11

1 400.0073 State and local ombudsman council investigations. --2 3 (4) In addition to any specific investigation made pursuant to a complaint, the local ombudsman council shall 4 5 conduct, at least annually, an investigation, which shall б consist, in part, of an onsite administrative inspection, of 7 each nursing home or long-term care facility within its 8 jurisdiction. This inspection shall focus on the rights, health, safety, and welfare of the residents. 9 10 Section 2. Section 400.021, Florida Statutes, is 11 amended to read: 400.021 Definitions.--When used in this part, unless 12 the context otherwise requires, the term: 13 "Administrator" means the licensed individual who 14 (1)has the general administrative charge of a facility. 15 "Agency" means the Agency for Health Care 16 (2) 17 Administration, which is the licensing agency under this part. "Bed reservation policy" means the number of 18 (3) 19 consecutive days and the number of days per year that a 20 resident may leave the nursing home facility for overnight 21 therapeutic visits with family or friends or for hospitalization for an acute condition before the licensee may 22 discharge the resident due to his or her absence from the 23 24 facility. 25 (4) "Board" means the Board of Nursing Home 26 Administrators. 27 "Controlling interest" means: (5) 28 The applicant for licensure or a licensee; (a) 29 A person or entity that serves as an officer of, (b) 30 is on the board of directors of, or has a 5 percent or greater 31 ownership interest in the management company or other entity, 12

31 assistant.

1 related or unrelated, which the applicant or licensee may 2 contract with to operate the facility; or 3 (c) A person or entity that serves as an officer of, is on the board of directors of, or has a 5 percent or greater 4 5 ownership interest in the applicant or licensee. б The term does not include a voluntary board member. 7 8 (6) (5) "Custodial service" means care for a person 9 which entails observation of diet and sleeping habits and 10 maintenance of a watchfulness over the general health, safety, 11 and well-being of the aged or infirm. (7)(6) "Department" means the Department of Children 12 13 and Family Services. 14 (8)(7) "Facility" means any institution, building, 15 residence, private home, or other place, whether operated for profit or not, including a place operated by a county or 16 17 municipality, which undertakes through its ownership or management to provide for a period exceeding 24-hour nursing 18 19 care, personal care, or custodial care for three or more 20 persons not related to the owner or manager by blood or marriage, who by reason of illness, physical infirmity, or 21 advanced age require such services, but does not include any 22 place providing care and treatment primarily for the acutely 23 24 ill. A facility offering services for fewer than three persons 25 is within the meaning of this definition if it holds itself out to the public to be an establishment which regularly 26 27 provides such services. 28 (9)(8) "Geriatric outpatient clinic" means a site for 29 providing outpatient health care to persons 60 years of age or older, which is staffed by a registered nurse or a physician 30

13

(10)(9) "Geriatric patient" means any patient who is 1 2 60 years of age or older. 3 (11)(10) "Local ombudsman council" means a local 4 long-term care ombudsman council established pursuant to s. 5 400.0069, located within the Older Americans Act planning and б service areas. 7 (12)(11) "Nursing home bed" means an accommodation 8 which is ready for immediate occupancy, or is capable of being 9 made ready for occupancy within 48 hours, excluding provision 10 of staffing; and which conforms to minimum space requirements, 11 including the availability of appropriate equipment and furnishings within the 48 hours, as specified by rule of the 12 13 agency, for the provision of services specified in this part to a single resident. 14 15 (13)(12) "Nursing home facility" means any facility which provides nursing services as defined in part I of 16 17 chapter 464 and which is licensed according to this part. (14)(13) "Nursing service" means such services or acts 18 19 as may be rendered, directly or indirectly, to and in behalf 20 of a person by individuals as defined in s. 464.003. (15)(14) "Planning and service area" means the 21 22 geographic area in which the Older Americans Act programs are administered and services are delivered by the Department of 23 24 Elderly Affairs. 25 (16)(15) "Respite care" means admission to a nursing home for the purpose of providing a short period of rest or 26 relief or emergency alternative care for the primary caregiver 27 28 of an individual receiving care at home who, without 29 home-based care, would otherwise require institutional care. (17)(16) "Resident care plan" means a written plan 30 31 developed, maintained, and reviewed not less than quarterly by 14 **CODING:**Words stricken are deletions; words underlined are additions.

1 a registered nurse, with participation from other facility 2 staff and the resident or his or her designee or legal 3 representative, which includes a comprehensive assessment of the needs of an individual resident, the type and frequency of 4 5 services required to provide the necessary care for the б resident to attain or maintain the highest practicable physical, mental, and psychosocial well-being, a listing of 7 8 services provided within or outside the facility to meet those 9 needs, and an explanation of service goals. The resident care 10 plan must be signed by the director of nursing and the 11 resident, the resident's designee, or the resident's legal 12 representative. 13 (18)<del>(17)</del> "Resident designee" means a person, other 14 than the owner, administrator, or employee of the facility, designated in writing by a resident or a resident's guardian, 15 if the resident is adjudicated incompetent, to be the 16 17 resident's representative for a specific, limited purpose. (19)(18) "State ombudsman council" means the State 18 19 Long-Term Care Ombudsman Council established pursuant to s. 20 400.0067. (20) "Voluntary board member" means a director of a 21 not-for-profit corporation or organization who serves solely 22 in a voluntary capacity for the corporation or organization, 23 does not receive any remuneration for his or her services on 24 25 the board of directors, and has no financial interest in the corporation or organization. The agency shall recognize a 26 person as a voluntary board member following submission of a 27 28 statement to the agency by the director and the not-for-profit 29 corporation or organization which affirms that the director 30 conforms to this definition. The statement affirming the 31

15

1 status of the director must be submitted to the agency on a 2 form provided by the agency. 3 Section 3. Section 400.0223, Florida Statutes, is created to read: 4 5 400.0223 Resident's right to have electronic б monitoring devices in room; requirements, penalties .--7 (1) A nursing home facility shall permit a resident or 8 legal representative of the resident to monitor the resident through the use of electronic monitoring devices. For the 9 purposes of this section the term "electronic monitoring 10 11 device" includes a video surveillance camera, an audio device, a video telephone, and an internet video surveillance device. 12 (2) A nursing home facility shall require a resident 13 who engages in electronic monitoring to post a notice on the 14 door of the resident's room. The notice must state that the 15 room is being monitored by an electronic monitoring device. 16 17 (3) Monitoring conducted under this section must: Be noncompulsory and at the election of the 18 (a) 19 resident or legal representative of the resident; (b) Be funded by the resident or legal representative 20 21 of the resident; and Protect the privacy rights of other residents and 22 (C) visitors to the nursing home facility to the extent reasonably 23 24 possible. (4) A nursing home facility may not refuse to admit an 25 individual to residency in the facility or remove a resident 26 27 from the facility because of a request for electronic 28 monitoring. (5) A nursing home facility shall make reasonable 29 30 physical accommodation for electronic monitoring, by 31 providing:

1	(a) A reasonably secure place to mount the electronic
2	monitoring device; and
3	(b) Access to power sources.
4	(6) A nursing home facility shall inform a resident or
5	the legal representative of the resident of the resident's
6	right to electronic monitoring.
7	(7) A nursing home facility may request a resident or
8	a resident's personal representative to conduct electronic
9	monitoring within plain view.
10	(8) A resident who wishes to install an electronic
11	monitoring device may be required by the administrator of the
12	nursing home facility to make the request in writing.
13	(9) Subject to the Florida Rules of Evidence, a tape
14	created through the use of electronic monitoring is admissible
15	in either a civil or criminal action brought in a Florida
16	court.
17	(10)(a) A licensee who operates a nursing home
18	facility in violation of this section is subject to a fine not
19	exceeding \$500 per violation per day under ss. 400.102 and
20	400.121.
21	(b) A person who willfully and without the consent of
22	the resident hampers, obstructs, tampers with, or destroys an
23	electronic monitoring device or tape shall be guilty of a
24	misdemeanor of the first degree punishable as provided in s.
25	775.082 or s. 775.083.
26	Section 4. Effective July 1, 2001, and applying to
27	causes of action accruing on or after that date, section
28	400.023, Florida Statutes, is amended to read:
29	400.023 Civil enforcement
30	(1) Any resident whose rights as specified in this
31	part are <u>violated</u> <del>deprived or infringed upon</del> shall have a
	17

1 cause of action against any licensee responsible for the 2 violation. The action may be brought by the resident or his or 3 her guardian, by a person or organization acting on behalf of a resident with the consent of the resident or his or her 4 5 guardian, or by the personal representative of the estate of a б deceased resident regardless of the cause of death. If the 7 action alleges a claim for the resident's rights or for 8 negligence that caused the death of the resident, the claimant 9 shall be required to elect either survival damages pursuant to 10 s. 46.021 or wrongful death damages pursuant to s. 768.21 when 11 the cause of death resulted from the deprivation or infringement of the decedent's rights. If the action alleges a 12 claim for the resident's rights or for negligence that did not 13 cause the death of the resident, the personal representative 14 15 of the estate may recover damages for the negligence that caused injury to the resident. The action may be brought in 16 17 any court of competent jurisdiction to enforce such rights and to recover actual and punitive damages for any violation of 18 19 deprivation or infringement on the rights of a resident or for negligence. Any resident who prevails in seeking injunctive 20 relief or a claim for an administrative remedy is entitled to 21 recover the costs of the action, and a reasonable attorney's 22 fee assessed against the defendant not to exceed \$25,000. Fees 23 24 shall be awarded solely for the injunctive or administrative 25 relief and not for any claim or action for damages whether such claim or action is brought together with a request for an 26 27 injunction or administrative relief or as a separate action, 28 except as provided under s. 768.79 or the Florida Rules of 29 Civil Procedure. Any plaintiff who prevails in any such action may be entitled to recover reasonable attorney's fees, costs 30 31 of the action, and damages, unless the court finds that the 18

1 plaintiff has acted in bad faith, with malicious purpose, and 2 that there was a complete absence of a justiciable issue of 3 either law or fact. Prevailing defendants may be entitled to 4 recover reasonable attorney's fees pursuant to s. 57.105. The 5 theories of recovery remedies provided in this section are in б addition to and cumulative with other legal and administrative 7 actions remedies available to a resident and to the agency, 8 and the provisions of chapter 766 do not apply. 9 (2) In any claim brought pursuant to this part 10 alleging a violation of resident's rights or negligence 11 causing injury to or the death of a resident, the claimant shall have the burden of proving, by a preponderance of the 12 13 evidence, that: 14 (a) The defendant owed a duty to the resident; 15 (b) The defendant breached the duty to the resident; The breach of the duty is a legal cause of loss, 16 (C) 17 injury, death or damage to the resident; and 18 The resident sustained loss, injury, death or (d) 19 damage as a result of the breach. 20 21 Nothing in this part shall be interpreted to create strict liability. A violation of the rights set forth in s. 400.022 22 or in any other standard or guidelines specified in this part 23 24 or in any applicable administrative standard or guidelines of 25 this state or a federal regulatory agency shall be evidence of negligence but shall not be considered negligence per se. 26 27 (2) Attorneys' fees shall be based on the following 28 <del>criteria:</del> 29 (a) The time and labor required; 30 (b) The novelty and difficulty of the questions; 31

**Florida Senate - 2001** 308-1737C-01

1 (c) The skill requisite to perform the legal service 2 properly; 3 (d) The preclusion of other employment by the attorney 4 due to the acceptance of the case; 5 (e) The customary fee; б (f) Whether the fee is fixed or contingent; 7 (q) The amount involved or the results obtained; 8 (h) The experience, reputation, and ability of the 9 attorneys; 10 (i) The costs expended to prosecute the claim; 11 (j) The type of fee arrangement between the attorney and the client; 12 (k) Whether the relevant market requires a contingency 13 14 fee multiplier to obtain competent counsel; (1) Whether the attorney was able to mitigate the risk 15 16 of nonpayment in any way. 17 (3) In any claim brought pursuant to s. 400.023, a licensee, person or entity shall have a duty to exercise 18 19 reasonable care. Reasonable care is that degree of care which a reasonably careful licensee, person or entity would use 20 under like circumstances. 21 (4) In any claim for resident's rights violation or 22 negligence by a nurse licensed under Part I of chapter 464, 23 24 such nurse shall have the duty to exercise care consistent with the prevailing professional standard of care for a nurse. 25 The prevailing professional standard of care for a nurse shall 26 27 be that level of care, skill, and treatment which, in light of all relevant surrounding circumstances is recognized as 28 29 acceptable and appropriate by reasonably prudent similar 30 nurses. 31

**Florida Senate - 2001** 308-1737C-01

_	
1	(5) (3) A licensee shall not be liable for the medical
2	negligence of any physician rendering care or treatment to the
3	resident except for the administrative services of a medical
4	director as required in this part. Nothing in this subsection
5	shall be construed to protect a licensee from liability for
6	failure to provide a resident with appropriate observation,
7	assessment, nursing diagnosis, planning, intervention, and
8	evaluation of care by nursing staff.
9	(6) Any portion of an order, judgment, injunction,
10	arbitration decision, mediation agreement, or other type of
11	agreement, contract, or settlement that has the purpose or
12	effect of concealing information relating to the settlement or
13	resolution of any claim or action brought pursuant to this
14	part is void, contrary to public policy, and may not be
15	enforced. No court shall enter an order or judgment that has
16	the purpose or effect of concealing any information pertaining
17	to the resolution or settlement of any claim or action brought
18	pursuant to this part. Any person or governmental entity has
19	standing to contest an order, judgment, arbitration decision,
20	mediation agreement, or other type of agreement, contract, or
21	settlement that violates this subsection. A contest pursuant
22	to this subsection may be brought by a motion or an action for
23	a declaratory judgment filed in the circuit court of the
24	circuit where the violation of this subsection occurred.
25	(7) The defendant must provide to the agency a copy of
26	any resolution of a claim or civil action brought pursuant to
27	this part within 90 days after such resolution, including, but
28	not limited to, any final judgment, arbitration decision,
29	order, injunction, mediation agreement, or settlement. Failure
30	to provide the copy to the agency shall result in a fine of
31	

21

1 \$500 for each day it is overdue. The agency shall develop forms and adopt rules necessary to administer this subsection. 2 3 (4) Claimants alleging a deprivation or infringement of adequate and appropriate health care pursuant to s. 4 5 400.022(1)(k) which resulted in personal injury to or the 6 death of a resident shall conduct an investigation which shall 7 include a review by a licensed physician or registered nurse 8 familiar with the standard of nursing care for nursing home 9 residents pursuant to this part. Any complaint alleging such 10 a deprivation or infringement shall be accompanied by a 11 verified statement from the reviewer that there exists reason to believe that a deprivation or infringement occurred during 12 the resident's stay at the nursing home. Such opinion shall 13 be based on records or other information available at the time 14 that suit is filed. Failure to provide records in accordance 15 with the requirements of this chapter shall waive the 16 17 requirement of the verified statement. 18 (5) For the purpose of this section, punitive damages 19 may be awarded for conduct which is willful, wanton, gross or 20 flagrant, reckless, or consciously indifferent to the rights 21 of the resident. (6) To recover attorney's fees under this section, the 22 23 following conditions precedent must be met: (a) Within 120 days after the filing of a responsive 24 25 pleading or defensive motion to a complaint brought under this 26 section and before trial, the parties or their designated 27 representatives shall meet in mediation to discuss the issues 28 of liability and damages in accordance with this paragraph for 29 the purpose of an early resolution of the matter. 30 1. Within 60 days after the filing of the responsive 31 pleading or defensive motion, the parties shall: 2.2

1 a. Agree on a mediator. If the parties cannot agree on 2 a mediator, the defendant shall immediately notify the court, 3 which shall appoint a mediator within 10 days after such notice. 4 5 b. Set a date for mediation. 6 c. Prepare an order for the court that identifies the 7 mediator, the scheduled date of the mediation, and other terms 8 of the mediation. Absent any disagreement between the parties, the court may issue the order for the mediation submitted by 9 10 the parties without a hearing. 11 2. The mediation must be concluded within 120 days after the filing of a responsive pleading or defensive motion. 12 The date may be extended only by agreement of all parties 13 subject to mediation under this subsection. 14 3. The mediation shall be conducted in the following 15 16 manner: 17 a. Each party shall ensure that all persons necessary 18 for complete settlement authority are present at the 19 mediation. 20 b. Each party shall mediate in good faith. 21 4. All aspects of the mediation which are not specifically established by this subsection must be conducted 22 according to the rules of practice and procedure adopted by 23 24 the Supreme Court of this state. 25 (b) If the parties do not settle the case pursuant to 26 mediation, the last offer of the defendant made at mediation 27 shall be recorded by the mediator in a written report that states the amount of the offer, the date the offer was made in 28 29 writing, and the date the offer was rejected. If the matter 30 subsequently proceeds to trial under this section and the 31 plaintiff prevails but is awarded an amount in damages,

23

1 exclusive of attorney's fees, which is equal to or less than 2 the last offer made by the defendant at mediation, the 3 plaintiff is not entitled to recover any attorney's fees. 4 (c) This subsection applies only to claims for 5 liability and damages and does not apply to actions for б injunctive relief. 7 (d) This subsection applies to all causes of action 8 that accrue on or after October 1, 1999. 9 (7) Discovery of financial information for the purpose 10 of determining the value of punitive damages may not be had 11 unless the plaintiff shows the court by proffer or evidence in the record that a reasonable basis exists to support a claim 12 13 for punitive damages. (8) In addition to any other standards for punitive 14 15 damages, any award of punitive damages must be reasonable in light of the actual harm suffered by the resident and the 16 17 egregiousness of the conduct that caused the actual harm to the resident. 18 Section 5. Effective July 1, 2001, and applying to 19 20 causes of action accruing on or after that date, section 400.0233, Florida Statutes, is created to read: 21 400.0233 Presuit notice; investigation; notification 22 of violation of resident's rights or alleged negligence; 23 24 claims evaluation procedure; informal discovery; review .--25 (1) As used in this section, the term: "Claim for resident's rights violation or 26 (a) 27 negligence" means a negligence claim alleging injury to or the death of a resident arising out of an asserted violation of 28 29 the rights of a resident under s. 400.022 or an asserted 30 deviation from the applicable standard of care. 31

24

1	(b) "Insurer" means any self-insurer authorized under
2	s. 627.357, liability insurance carrier, Joint Underwriting
3	Association, or any uninsured prospective defendant.
4	(2) Prior to filing a claim for a violation of a
5	resident's rights or a claim for negligence, a claimant
6	alleging injury to or the death of a resident shall notify
7	each prospective defendant by certified mail, return receipt
8	requested, of an asserted violation of a resident's rights
9	provided in s. 400.022 or deviation from the standard of care.
10	Such notification shall include an identification of the
11	rights the prospective defendant has violated and the
12	negligence alleged to have caused the incident or incidents
13	and a brief description of the injuries sustained by the
14	resident which are reasonably identifiable at the time of
15	notice. The notice shall contain a certificate of counsel that
16	counsel's reasonable investigation gave rise to a good-faith
17	belief that grounds exist for an action against each
18	prospective defendant.
19	(3)(a) No suit may be filed for a period of 75 days
20	after notice is mailed to any prospective defendant. During
21	the 75-day period, the prospective defendants or their
22	insurers shall conduct an evaluation of the claim to determine
23	the liability of each defendant and to evaluate the damages of
24	the claimants. Each defendant or insurer of the defendant
25	shall have a procedure for the prompt evaluation of claims
26	during the 75-day period. The procedure shall include one or
27	more of the following:
28	1. Internal review by a duly qualified facility risk
29	manager or claims adjuster;
30	2. Internal review by counsel for each prospective
31	defendant;

1 3. A quality assurance committee authorized under any applicable state or federal statutes or regulations; 2 3 4. Any other similar procedure that fairly and promptly evaluates the claims. 4 5 б Each defendant or insurer of the defendant shall evaluate the 7 claim in good faith. 8 (b) At or before the end of the 75 days, the defendant or insurer of the defendant shall provide the claimant with a 9 10 written response: 11 1. Rejecting the claim; or 2. Making a settlement offer. 12 (c) The response shall be delivered to the claimant if 13 not represented by counsel or to the claimant's attorney, by 14 certified mail, return receipt requested. Failure of the 15 prospective defendant or insurer of the defendant to reply to 16 17 the notice within 75 days after receipt shall be deemed a rejection of the claim for purposes of this section. 18 19 (4) The notification of a violation of a resident's rights or alleged negligence shall be served within the 20 21 applicable statute of limitations period; however, during the 75-day period, the statute of limitations is tolled as to all 22 prospective defendants. Upon stipulation by the parties, the 23 24 75-day period may be extended and the statute of limitations 25 is tolled during any such extension. Upon receiving written notice by certified mail, return receipt requested, of 26 27 termination of negotiations in an extended period, the 28 claimant shall have 60 days or the remainder of the period of 29 the statute of limitations, whichever is greater, within which 30 to file suit. 31

**Florida Senate - 2001** 308-1737C-01

1	
1	(5) No statement, discussion, written document,
2	report, or other work product generated by presuit claims
3	evaluation procedures under this section is discoverable or
4	admissible in any civil action for any purpose by the opposing
5	party. All participants, including, but not limited to,
6	physicians, investigators, witnesses, and employees or
7	associates of the defendant, are immune from civil liability
8	arising from participation in the presuit claims evaluation
9	procedure. Any licensed physician or registered nurse may be
10	retained by either party to provide an opinion regarding the
11	reasonable basis of the claim. The presuit opinions of the
12	expert are not discoverable or admissible in any civil action
13	for any purpose by the opposing party.
14	(6) Upon receipt by a prospective defendant of a
15	notice of claim, the parties shall make discoverable
16	information available without formal discovery as provided in
17	subsection (7).
18	(7) Informal discovery may be used by a party to
19	obtain unsworn statements and the production of documents or
20	things as follows:
21	(a) Unsworn statementsAny party may require other
22	parties to appear for the taking of an unsworn statement.
23	Such statements may be used only for the purpose of claims
24	evaluation and are not discoverable or admissible in any civil
25	action for any purpose by any party. A party seeking to take
26	the unsworn statement of any party must give reasonable notice
27	in writing to all parties. The notice must state the time and
28	place for taking the statement and the name and address of the
29	party to be examined. Unless otherwise impractical, the
30	examination of any party must be done at the same time by all
31	other parties. Any party may be represented by counsel at the

27

1 taking of an unsworn statement. An unsworn statement may be recorded electronically, stenographically, or on videotape. 2 3 The taking of unsworn statements is subject to the provisions 4 of the Florida Rules of Civil Procedure and may be terminated 5 for abuses. б (b) Documents or things. -- Any party may request 7 discovery of relevant documents or things. The documents or 8 things must be produced, at the expense of the requesting 9 party, within 20 days after the date of receipt of the 10 request. A party is required to produce relevant and 11 discoverable documents or things within that party's possession or control, if in good faith it can reasonably be 12 done within the timeframe of the claims evaluation process. 13 (8) Each request for and notice concerning informal 14 15 discovery pursuant to this section must be in writing, and a copy thereof must be sent to all parties. Such a request or 16 17 notice must bear a certificate of service identifying the name 18 and address of the person to whom the request or notice is 19 served, the date of the request or notice, and the manner of 20 service thereof. (9) If a prospective defendant makes a written 21 settlement offer, the claimant shall have 15 days from the 22 date of receipt to accept the offer. An offer shall be deemed 23 rejected unless accepted by delivery of a written notice of 24 25 acceptance. (10) To the extent not inconsistent with this part, 26 27 the provisions of the Florida Mediation Code, Florida Rules of 28 Civil Procedure, shall be applicable to such proceedings. 29 (11) Within 30 days after the claimant's receipt of 30 the defendant's response to the claim, the parties or their designated representatives shall meet in mediation to discuss 31

28

1 the issues of liability and damages in accordance with the mediation rules of practice and procedures adopted by the 2 3 Supreme Court. Upon stipulation of the parties, this 30-day period may be extended and the statute of limitations is 4 5 tolled during the mediation and any such extension. At the б conclusion of mediation the claimant shall have 60 days or the 7 remainder of the period of the statute of limitations, 8 whichever is greater, within which to file suit. Section 6. Effective July 1, 2001, and applying to 9 10 causes of action accruing on or after that date, section 11 400.0234, Florida Statutes, is created to read: 400.0234 Availability of facility records for 12 13 investigation of resident's rights violations and defenses; 14 penalty.--(1) Failure to provide complete copies of a resident's 15 records including, but not limited to, all medical records and 16 17 the resident's chart, within the control or possession of the facility in accordance with s. 400.145 shall constitute 18 19 evidence of failure of that party to comply with good-faith discovery requirements and shall waive the good-faith 20 certificate and presuit notice requirements under this part by 21 22 the requesting party. (2) No facility shall be held liable for any civil 23 24 damages as a result of complying with this section. Section 7. Effective July 1, 2001, and applying to 25 causes of action accruing on or after that date, section 26 27 400.0235, Florida Statutes, is created to read: 28 400.0235 Certain provisions not applicable to actions 29 under this part.--An action under this part for a violation of 30 rights or negligence recognized under this part is not a claim 31

**Florida Senate - 2001** 308-1737C-01

1 for medical malpractice, and the provisions of s. 768.21(8) do not apply to a claim alleging death of the resident. 2 3 Section 8. Effective July 1, 2001, section 400.0236, Florida Statutes, is created to read: 4 5 400.0236 Statute of limitations.-б (1) Any action for damages brought under this part 7 shall be commenced within 2 years from the time the incident 8 giving rise to the action occurred or within 2 years from the time the incident is discovered or should have been discovered 9 10 with the exercise of due diligence; however, in no event shall 11 the action be commenced later than 4 years from the date of the incident or occurrence out of which the cause of action 12 13 accrued. (2) In those actions covered by this subsection in 14 15 which it can be shown that fraudulent concealment or intentional misrepresentation of fact prevented the discovery 16 17 of the injury, the period of limitations is extended forward 2 years from the time that the injury is discovered with the 18 19 exercise of due diligence, but in no event for more than 6 years from the date the incident giving rise to the injury 20 occurred. 21 (3) This section shall apply to causes of action that 22 have accrued prior to the effective date of this section; 23 however, any such cause of action that would not have been 24 25 barred under prior law may be brought within the time allowed by prior law or within 2 years after the effective date of 26 27 this section, whichever is earlier, and will be barred thereafter. In actions where it can be shown that fraudulent 28 29 concealment or intentional misrepresentation of fact prevented the discovery of the injury, the period of limitations is 30 extended forward 2 years from the time that the injury is 31

30

1 discovered with the exercise of due diligence but in no event more than 4 years from the effective date of this section. 2 3 Section 9. Section 400.0237, Florida Statutes, is 4 created to read: 5 400.0237 Punitive damages; pleading; burden of б proof.--7 (1) In any action for damages brought under this part, 8 no claim for punitive damages shall be permitted unless there 9 is a reasonable showing by evidence in the record or proffered 10 by the claimant which would provide a reasonable basis for 11 recovery of such damages. The claimant may move to amend her or his complaint to assert a claim for punitive damages as 12 allowed by the rules of civil procedure. The rules of civil 13 procedure shall be liberally construed so as to allow the 14 claimant discovery of evidence which appears reasonably 15 calculated to lead to admissible evidence on the issue of 16 punitive damages. No discovery of financial worth shall 17 proceed until after the pleading concerning punitive damages 18 19 is permitted. (2) A defendant may be held liable for punitive 20 damages only if the trier of fact, based on clear and 21 convincing evidence, finds that the defendant was personally 22 guilty of intentional misconduct or gross negligence. As used 23 24 in this section, the term: (a) "Intentional misconduct" means that the defendant 25 had actual knowledge of the wrongfulness of the conduct and 26 27 the high probability that injury or damage to the claimant would result and, despite that knowledge, intentionally 28 29 pursued that course of conduct, resulting in injury or damage. 30 (b) "Gross negligence" means that the defendant's 31 conduct was so reckless or wanting in care that it constituted

31

1 a conscious disregard or indifference to the life, safety, or rights of persons exposed to such conduct. 2 3 (3) In the case of an employer, principal, corporation, or other legal entity, punitive damages may be 4 5 imposed for the conduct of an employee or agent only if the б conduct of the employee or agent meets the criteria specified 7 in subsection (2) and: 8 The employer, principal, corporation, or other (a) legal entity actively and knowingly participated in such 9 10 conduct; 11 (b) The officers, directors, or managers of the employer, principal, corporation, or other legal entity 12 knowingly condoned, ratified, or consented to such conduct; or 13 14 (c) The employer, principal, corporation, or other legal entity engaged in conduct that constituted gross 15 negligence and that contributed to the loss, damages, or 16 17 injury suffered by the claimant. The plaintiff must establish at trial, by clear 18 (4) 19 and convincing evidence, its entitlement to an award of punitive damages. The "greater weight of the evidence" burden 20 of proof applies to a determination of the amount of damages. 21 This section is remedial in nature and shall take 22 (5) effect upon becoming a law. 23 24 Section 10. Section 400.0238, Florida Statutes, is 25 created to read: 400.0238 Punitive damages; limitation.--26 27 (1)(a) Except as provided in paragraphs (b) and (c), 28 an award of punitive damages may not exceed the greater of: 29 Three times the amount of compensatory damages 1. 30 awarded to each claimant entitled thereto, consistent with the remaining provisions of this section; or 31

32

1 2. The sum of \$1 million. (b) Where the fact finder determines that the wrongful 2 3 conduct proven under this section was motivated solely by unreasonable financial gain and determines that the 4 5 unreasonably dangerous nature of the conduct, together with б the high likelihood of injury resulting from the conduct, was 7 actually known by the managing agent, director, officer, or 8 other person responsible for making policy decisions on behalf of the defendant, it may award an amount of punitive damages 9 10 not to exceed the greater of: 11 1. Four times the amount of compensatory damages awarded to each claimant entitled thereto, consistent with the 12 remaining provisions of this section; or 13 14 2. The sum of \$4 million. (c) Where the fact finder determines that at the time 15 of injury the defendant had a specific intent to harm the 16 17 claimant and determines that the defendant's conduct did in fact harm the claimant, there shall be no cap on punitive 18 19 damages. This subsection is not intended to prohibit an 20 (d) appropriate court from exercising its jurisdiction under s. 21 768.74 in determining the reasonableness of an award of 22 punitive damages that is less than three times the amount of 23 24 compensatory damages. 25 (2) The claimant's attorney's fees, if payable from the judgment, are, to the extent that the fees are based on 26 27 the punitive damages, calculated based on the final judgment for punitive damages. This subsection does not limit the 28 29 payment of attorney's fees based upon an award of damages 30 other than punitive damages. 31

1 (3) The jury may neither be instructed nor informed as to the provisions of this section. 2 3 (4) This section is remedial in nature and shall take effect upon becoming a law. 4 5 Section 11. Subsection (1) and paragraph (a) of б subsection (2) of section 768.735, Florida Statutes, are 7 amended and subsection (3) is added to that section to read: 8 768.735 Punitive damages; exceptions; limitation.--9 (1) Sections 768.72(2)-(4), 768.725, and 768.73 do not 10 apply to any civil action based upon child abuse, abuse of the 11 elderly under chapter 415, or abuse of the developmentally disabled or any civil action arising under chapter 400. Such 12 13 actions are governed by applicable statutes and controlling judicial precedent. This section does not apply to claims 14 brought pursuant to s. 400.023 or s. 400.429. 15 (2)(a) In any civil action based upon child abuse, 16 17 abuse of the elderly under chapter 415, or abuse of the 18 developmentally disabled, or actions arising under chapter 400 19 and involving the award of punitive damages, the judgment for 20 the total amount of punitive damages awarded to a claimant may 21 not exceed three times the amount of compensatory damages awarded to each person entitled thereto by the trier of fact, 22 except as provided in paragraph (b). This subsection does not 23 24 apply to any class action. 25 (3) This section is remedial in nature and shall take effect upon becoming a law. 26 27 Section 12. Section 415.1111, Florida Statutes, is 28 amended to read: 29 415.1111 Civil actions.--A vulnerable adult who has 30 been abused, neglected, or exploited as specified in this 31 chapter has a cause of action against any perpetrator and may 34 **CODING:**Words stricken are deletions; words underlined are additions.

1 recover actual and punitive damages for such abuse, neglect, 2 or exploitation. The action may be brought by the vulnerable 3 adult, or that person's guardian, by a person or organization acting on behalf of the vulnerable adult with the consent of 4 5 that person or that person's guardian, or by the personal 6 representative of the estate of a deceased victim without 7 regard to whether the cause of death resulted from the abuse, neglect, or exploitation. The action may be brought in any 8 9 court of competent jurisdiction to enforce such action and to 10 recover actual and punitive damages for any deprivation of or 11 infringement on the rights of a vulnerable adult. A party who prevails in any such action may be entitled to recover 12 reasonable attorney's fees, costs of the action, and damages. 13 The remedies provided in this section are in addition to and 14 cumulative with other legal and administrative remedies 15 available to a vulnerable adult. Notwithstanding the 16 17 foregoing, any civil action for damages against any licensee or entity who establishes, controls, conducts, manages, or 18 19 operates a facility licensed under part II of chapter 400 20 relating to its operation of the licensed facility shall be brought pursuant to s. 400.023, or against any licensee or 21 22 entity who establishes, controls, conducts, manages, or operates a facility licensed under part III of chapter 400 23 24 relating to its operation of the licensed facility shall be 25 brought pursuant to s. 400.429. Such licensee or entity shall not be vicariously liable for the acts or omissions of its 26 27 employees or agents or any other third party in an action 28 brought under this section. 29 Section 13. Effective October 1, 2001, and applicable to causes of action accruing on or after that date, section 30

31 400.0247, Florida Statutes, is created to read:

35

1 400.0247 Copies forwarded to state attorney.--In any action in which punitive damages are awarded, notwithstanding 2 3 any appeals, the Clerk of the Court shall forward to the state attorney of that circuit a copy of the complaint, any amended 4 5 complaints, the verdict form, and the final judgment. б Section 14. Subsection (17) is added to section 7 400.0255, Florida Statutes, to read: 400.0255 Resident transfer or discharge; requirements 8 9 and procedures; hearings.--10 (17) The provisions of this section apply to transfers 11 or discharges that are initiated by the nursing home facility, and not by the resident or by the resident's physician or 12 13 legal guardian or representative. Section 15. Subsection (3) of section 400.062, Florida 14 Statutes, is amended to read: 15 400.062 License required; fee; disposition; display; 16 17 transfer.--(3) The annual license fee required for each license 18 19 issued under this part shall be comprised of two parts. Part I of the license fee shall be the basic license fee. The rate 20 21 per bed for the basic license fee shall be established annually and must be reasonably calculated to cover the cost 22 of regulation under this part, but may not exceed\$5023 24 bed. Part II of the license fee shall be the resident protection fee, which shall be at the rate of not less than 25 25 cents per bed. The rate per bed shall be the minimum rate per 26 bed, and such rate shall remain in effect until the effective 27 28 date of a rate per bed adopted by rule by the agency pursuant 29 to this part. At such time as the amount on deposit in the Resident Protection Trust Fund is less than \$500,000, the 30 31 agency may adopt rules to establish a rate which may not

36
1 exceed \$10 per bed. The rate per bed shall revert back to the 2 minimum rate per bed when the amount on deposit in the 3 Resident Protection Trust Fund reaches \$500,000, except that any rate established by rule shall remain in effect until such 4 5 time as the rate has been equally required for each license б issued under this part. Any amount in the fund in excess of 7 \$800,000 shall revert to the Health Care Trust Fund and may not be expended without prior approval of the Legislature. 8 9 The agency may prorate the annual license fee for those 10 licenses which it issues under this part for less than 1 year. 11 Funds generated by license fees collected in accordance with this section shall be deposited in the following manner: 12

(a) The basic license fee collected shall be deposited 13 in the Health Care Trust Fund, established for the sole 14 purpose of carrying out this part. When the balance of the 15 account established in the Health Care Trust Fund for the 16 17 deposit of fees collected as authorized under this section 18 exceeds one-third of the annual cost of regulation under this 19 part, the excess shall be used to reduce the licensure fees in the next year. 20

(b) The resident protection fee collected shall be 21 deposited in the Resident Protection Trust Fund for the sole 22 purpose of paying, in accordance with the provisions of s. 23 24 400.063, for the appropriate alternate placement, care, and 25 treatment of a resident removed from a nursing home facility on a temporary, emergency basis or for the maintenance and 26 27 care of residents in a nursing home facility pending removal 28 and alternate placement.

29 Section 16. Subsections (2) and (5) of section 30 400.071, Florida Statutes, are amended, and subsections (11) 31 and (12) are added to that section, to read:

37

**Florida Senate - 2001** 308-1737C-01

1 400.071 Application for license.--2 (2) The application shall be under oath and shall 3 contain the following: The name, address, and social security number of 4 (a) 5 the applicant if an individual; if the applicant is a firm, б partnership, or association, its name, address, and employer identification number (EIN), and the name and address of any 7 8 controlling interest every member; if the applicant is a corporation, its name, address, and employer identification 9 10 number (EIN), and the name and address of its director and 11 officers and of each person having at least a 5 percent interest in the corporation; and the name by which the 12 13 facility is to be known. 14 (b) The name of any person whose name is required on the application under the provisions of paragraph (a) and who 15 owns at least a 10 percent interest in any professional 16 17 service, firm, association, partnership, or corporation 18 providing goods, leases, or services to the facility for which 19 the application is made, and the name and address of the professional service, firm, association, partnership, or 20 corporation in which such interest is held. 21 (c) The location of the facility for which a license 22 is sought and an indication, as in the original application, 23 24 that such location conforms to the local zoning ordinances. (d) The name of the person or persons under whose 25 management or supervision the facility will be conducted and 26 27 the name of the its licensed administrator. 28 (e) A signed affidavit disclosing any financial or 29 ownership interest that a person or entity described in 30 paragraph (a) or paragraph (d) has held in the last 5 years in 31 any entity licensed by this state or any other state to

38

provide health or residential care which has closed 1 2 voluntarily or involuntarily; has filed for bankruptcy; has 3 had a receiver appointed; has had a license denied, suspended, 4 or revoked; or has had an injunction issued against it which 5 was initiated by a regulatory agency. The affidavit must б disclose the reason any such entity was closed, whether 7 voluntarily or involuntarily. (f) (f) (e) The total number of beds and the total number 8 of Medicare and Medicaid certified beds. 9 10 (g)(f) Information relating to the number, experience, 11 and training of the employees of the facility and of the moral character of the applicant and employees which the agency 12 13 requires by rule, including the name and address of any 14 nursing home with which the applicant or employees have been affiliated through ownership or employment within 5 years of 15 the date of the application for a license and the record of 16 17 any criminal convictions involving the applicant and any criminal convictions involving an employee if known by the 18 19 applicant after inquiring of the employee. The applicant must 20 demonstrate that sufficient numbers of qualified staff, by training or experience, will be employed to properly care for 21 the type and number of residents who will reside in the

facility. 23

22

24 (h)(g) Copies of any civil verdict or judgment 25 involving the applicant rendered within the 10 years preceding the application, relating to medical negligence, violation of 26 residents' rights, or wrongful death. As a condition of 27 28 licensure, the licensee agrees to provide to the agency copies 29 of any new verdict or judgment involving the applicant, relating to such matters, within 30 days after filing with the 30 31 clerk of the court. The information required in this

39

1 paragraph shall be maintained in the facility's licensure file 2 and in an agency database which is available as a public 3 record. (5) The applicant shall furnish satisfactory proof of 4 5 financial ability to operate and conduct the nursing home in 6 accordance with the requirements of this part and all rules adopted under this part, and the agency shall establish 7 8 standards for this purpose, including information reported 9 under paragraph (2)(e). The agency also shall establish 10 documentation requirements, to be completed by each applicant, 11 that show anticipated facility revenues and expenditures, the basis for financing the anticipated cash-flow requirements of 12 13 the facility, and an applicant's access to contingency 14 financing. 15 (11) The agency may issue an inactive license to a nursing home that will be temporarily unable to provide 16 17 services but that is reasonably expected to resume services. 18 Such designation may be made for a period not to exceed 12 19 months but may be renewed by the agency for up to 6 additional 20 months. Any request by a licensee that a nursing home become 21 inactive must be submitted to the agency and approved by the 22 agency prior to initiating any suspension of service or notifying residents. Upon agency approval, the nursing home 23 24 shall notify residents of any necessary discharge or transfer 25 as provided in s. 400.0255. (12) As a condition of licensure, each facility must 26 27 establish and submit with its application a plan for quality 28 assurance and for conducting risk management. Section 17. Subsection (1) of section 400.102, Florida 29 30 Statutes, is amended to read: 31 400.102 Action by agency against licensee; grounds.--40

1 (1) Any of the following conditions shall be grounds 2 for action by the agency against a licensee: 3 (a) An intentional or negligent act materially affecting the health or safety of residents of the facility; 4 5 (b) Misappropriation or conversion of the property of б a resident of the facility; 7 (c) Failure to follow the criteria and procedures provided under part I of chapter 394 relating to the 8 9 transportation, voluntary admission, and involuntary 10 examination of a nursing home resident; 11 (d) Violation of provisions of this part or rules adopted under this part; or 12 (e) Fraudulent altering, defacing, or falsifying any 13 medical or nursing home records, or causing or procuring any 14 of these offenses to be committed; or 15 (f)(e) Any act constituting a ground upon which 16 17 application for a license may be denied. Section 18. Subsection (3) is added to section 18 19 400.111, Florida Statutes, to read: 400.111 Expiration of license; renewal.--20 (3) The agency may not renew a license if the 21 applicant has failed to pay any fines assessed by final order 22 of the agency or final order of the Health Care Financing 23 24 Administration under requirements for federal certification. 25 The agency may renew the license of an applicant following the assessment of a fine by final order if such fine has been paid 26 27 into an escrow account pending an appeal of a final order. 28 Section 19. Subsection (2) of section 400.118, Florida 29 Statutes, is amended to read: 30 400.118 Quality assurance; early warning system; 31 monitoring; rapid response teams.--

41

1 (2)(a) The agency shall establish within each district 2 office one or more quality-of-care monitors, based on the 3 number of nursing facilities in the district, to monitor all 4 nursing facilities in the district on a regular, unannounced, 5 aperiodic basis, including nights, evenings, weekends, and 6 holidays. Quality-of-care monitors shall visit each nursing 7 facility at least quarterly. Priority for additional 8 monitoring visits shall be given to nursing facilities with a 9 history of resident patient care deficiencies. Quality-of-care 10 monitors shall be registered nurses who are trained and 11 experienced in nursing facility regulation, standards of practice in long-term care, and evaluation of patient care. 12 13 Individuals in these positions shall not be deployed by the 14 agency as a part of the district survey team in the conduct of routine, scheduled surveys, but shall function solely and 15 independently as quality-of-care monitors. Quality-of-care 16 17 monitors shall assess the overall quality of life in the nursing facility and shall assess specific conditions in the 18 19 facility directly related to resident patient care, including 20 the operations of internal quality-improvement and 21 risk-management programs and adverse-incident reports. The quality-of-care monitor shall include in an assessment visit 22 observation of the care and services rendered to residents and 23 24 formal and informal interviews with residents, family members, facility staff, resident guests, volunteers, other regulatory 25 staff, and representatives of a long-term care ombudsman 26 27 council or Florida advocacy council. 28 (b) Findings of a monitoring visit, both positive and 29 negative, shall be provided orally and in writing to the 30 facility administrator or, in the absence of the facility

31 administrator, to the administrator on duty or the director of

42

1 nursing. The quality-of-care monitor may recommend to the 2 facility administrator procedural and policy changes and staff 3 training, as needed, to improve the care or quality of life of facility residents. Conditions observed by the quality-of-care 4 5 monitor which threaten the health or safety of a resident 6 shall be reported immediately to the agency area office 7 supervisor for appropriate regulatory action and, as 8 appropriate or as required by law, to law enforcement, adult 9 protective services, or other responsible agencies. 10 (c) Any record, whether written or oral, or any 11 written or oral communication generated pursuant to paragraph (a) or paragraph (b) shall not be subject to discovery or 12 13 introduction into evidence in any civil or administrative action against a nursing facility arising out of matters which 14 are the subject of quality-of-care monitoring, and a person 15 who was in attendance at a monitoring visit or evaluation may 16 17 not be permitted or required to testify in any such civil or 18 administrative action as to any evidence or other matters 19 produced or presented during the monitoring visits or 20 evaluations. However, information, documents, or records otherwise available from original sources are not to be 21 construed as immune from discovery or use in any such civil or 22 administrative action merely because they were presented 23 24 during monitoring visits or evaluations, and any person who 25 participates in such activities may not be prevented from testifying as to matters within his or her knowledge, but such 26 witness may not be asked about his or her participation in 27 28 such activities. The exclusion from the discovery or 29 introduction of evidence in any civil or administrative action provided for herein shall not apply when the quality-of-care 30 31

43

monitor makes a report to the appropriate authorities 1 2 regarding a threat to the health or safety of a resident. 3 Section 20. Section 400.121, Florida Statutes, is amended to read: 4 5 400.121 Denial, suspension, revocation of license; moratorium on admissions; administrative fines; procedure; б 7 order to increase staffing. --8 (1) The agency may deny, revoke, or suspend a license 9 or impose an administrative fine, not to exceed \$500 per violation per day, for: 10 11 (a) A violation of any provision of s. 400.102(1);-(b) A demonstrated pattern of deficient practice; 12 13 (c) Failure to pay any outstanding fines assessed by final order of the agency or final order of the Health Care 14 Financing Administration pursuant to requirements for federal 15 certification. The agency may renew or approve the license of 16 17 an applicant following the assessment of a fine by final order if such fine has been paid into an escrow account pending an 18 19 appeal of a final order; 20 (d) Exclusion from the Medicare or Medicaid program; 21 or (e) An adverse action against any controlling interest 22 by a regulatory agency, including the appointment of a 23 24 receiver; denial, suspension, or revocation of a license; or 25 the issuance of an injunction by a regulatory agency. If the adverse action involves solely the management company, the 26 applicant or licensee shall be given 30 days to remedy before 27 28 final action is taken. 29 30 31

All hearings shall be held within the county in which the
 licensee or applicant operates or applies for a license to
 operate a facility as defined herein.

4 (2) Except as provided in s. 400.23(8), a \$500 fine 5 shall be imposed The agency, as a part of any final order б issued by it under this part, may impose such fine as it deems 7 proper, except that such fine may not exceed \$500 for each 8 violation. Each day a violation of this part occurs 9 constitutes a separate violation and is subject to a separate 10 fine, but in no event may any fine aggregate more than \$5,000. 11 A fine may be levied pursuant to this section in lieu of and notwithstanding the provisions of s. 400.23. Fines paid by any 12 nursing home facility licensee under this subsection shall be 13 deposited in the Resident Protection Trust Fund and expended 14 as provided in s. 400.063. 15

16 (3) The agency may issue an order immediately 17 suspending or revoking a license when it determines that any 18 condition in the facility presents a danger to the health, 19 safety, or welfare of the residents in the facility.

(4)(a) The agency may impose an immediate moratorium on admissions to any facility when the agency determines that any condition in the facility presents a threat to the health, safety, or welfare of the residents in the facility.

(b) Where the agency has placed a moratorium on
admissions on any facility two times within a 7-year period,
the agency may suspend the license of the nursing home and the
facility's management company, if any. The licensee shall be
afforded an administrative hearing within 90 days after the
suspension to determine whether the license should be revoked.
During the suspension, the agency shall take the facility into
receivership and shall operate the facility.

45

1	(5) An action taken by the agency to deny, suspend, or
2	revoke a facility's license under this part, in which the
3	agency claims that the facility owner or an employee of the
4	facility has threatened the health, safety, or welfare of a
5	resident of the facility, shall be heard by the Division of
6	Administrative Hearings of the Department of Management
7	Services within 120 days after receipt of the facility's
8	request for a hearing, unless the time limitation is waived by
9	both parties. The administrative law judge must render a
10	decision within 30 days after receipt of a proposed
11	recommended order. This subsection does not modify the
12	requirement that an administrative hearing be held within 90
13	days after a license is suspended under paragraph (4)(b).
14	(6) The agency is authorized to require a facility to
15	increase staffing beyond the minimum required by law, if the
16	agency has taken administrative action against the facility
17	for care-related deficiencies directly attributable to
18	insufficient staff. Under such circumstances, the facility may
19	request an expedited interim rate increase. The agency shall
20	process the request within 10 days after receipt of all
21	required documentation from the facility. A facility that
22	fails to maintain the required increased staffing is subject
23	to a fine of \$500 per day for each day the staffing is below
24	the level required by the agency.
25	(7) An administrative proceeding challenging an action
26	by the agency to enforce licensure requirements shall be
27	reviewed on the basis of the facts and conditions that
28	resulted in the initial agency action.
29	Section 21. Subsection (12) is added to section
30	400.126, Florida Statutes, to read:
31	400.126 Receivership proceedings
	46

1	(12) Concurrently with the appointment of a receiver,
2	the agency and the Department of Elderly Affairs shall
3	coordinate an assessment of each resident in the facility by
4	the Comprehensive Assessment and Review for Long-Term-Care
5	(CARES) Program for the purpose of evaluating each resident's
6	need for the level of care provided in a nursing facility and
7	the potential for providing such care in alternative settings.
8	If the CARES assessment determines that a resident could be
9	cared for in a less restrictive setting or does not meet the
10	criteria for skilled or intermediate care in a nursing home,
11	the department and agency shall refer the resident for such
12	care, as is appropriate for the resident. Residents referred
13	pursuant to this subsection shall be given primary
14	consideration for receiving services under the Community Care
15	for the Elderly program in the same manner as persons
16	classified to receive such services pursuant to s. 430.205.
17	Section 22. Subsections (14), (15), (16), (17), (18),
18	(19), and (20) are added to section 400.141, Florida Statutes,
19	to read:
20	400.141 Administration and management of nursing home
21	facilitiesEvery licensed facility shall comply with all
22	applicable standards and rules of the agency and shall:
23	(14) Submit to the agency the information specified in
24	s. 400.071(2)(e) for a management company within 30 days after
25	the effective date of the management agreement.
26	(15) Submit semiannually to the agency, or more
27	frequently if requested by the agency, information regarding
28	facility staff-to-resident ratios, staff turnover, and staff
29	stability, including information regarding certified nursing
30	assistants, licensed nurses, the director of nursing, and the
31	facility administrator. For purposes of this reporting:

47

1	(a) Staff-to-resident ratios must be reported in the
2	categories specified in s. 400.23(3)(a) and applicable rules.
3	The ratio must be reported as an average for the most recent
4	calendar quarter.
5	(b) Staff turnover must be reported for the most
6	recent 12-month period ending on the last workday of the most
7	recent calendar quarter prior to the date the information is
8	submitted. The turnover rate must be computed quarterly, with
9	the annual rate being the cumulative sum of the quarterly
10	rates. The formula for determining the turnover rate is the
11	total number of terminations or separations experienced during
12	the quarter, excluding any employee terminated during a
13	probationary period of 3 months or less, divided by the total
14	number of staff employed at the end of the period for which
15	the rate is computed, and expressed as a percentage.
16	(c) The formula for determining staff stability is the
17	total number of employees that have been employed for more
18	than 12 months, divided by the total number of employees
19	employed at the end of the most recent calendar quarter, and
20	expressed as a percentage.
21	(16) Report monthly the number of vacant beds in the
22	facility which are available for resident occupancy on the day
23	the information is reported.
24	(17) Notify a licensed physician when a resident
25	exhibits signs of dementia or cognitive impairment or has a
26	change of condition in order to rule out the presence of an
27	underlying physiological condition that may be contributing to
28	such dementia or impairment. The notification must occur
29	within 30 days after the acknowledgement of such signs by
30	facility staff. If an underlying condition is determined to
31	exist, the facility shall arrange, with the appropriate health
	48

48

1 care provider, the necessary care and services to treat the 2 condition. 3 (18) If the facility implements a dining and hospitality attendant program, ensure that the program is 4 5 developed and implemented under the supervision of the б facility director of nursing. A licensed nurse or a registered 7 dietitian must conduct training of dining and hospitality 8 attendants. A person employed by a facility as a dining and hospitality attendant must perform tasks under the direct 9 10 supervision of a licensed nurse. 11 (19) Report to the agency any filing for bankruptcy protection by the facility or its parent corporation, 12 13 divestiture or spin-off of its assets, or corporate 14 reorganization within 30 days after the completion of such 15 activity. (20) Maintain liability insurance coverage of at least 16 17 \$250,000 per claim and an annual aggregate amount of \$500,000 which is in force at all times. 18 19 Facilities that have been awarded a Gold Seal under the 20 21 program established in s. 400.235 may develop a plan to provide certified nursing assistant training as prescribed by 22 federal regulations and state rules and may apply to the 23 24 agency for approval of its program. Section 23. Section 400.1413, Florida Statutes, is 25 26 created to read: 27 400.1413 Volunteers in nursing homes.--28 (1) It is the intent of the Legislature to encourage 29 the involvement of volunteers in nursing homes in this state. 30 The Legislature also acknowledges that the licensee is 31 responsible for all the activities that take place in the 49

1 nursing home and recognizes the licensee's need to be aware of and coordinate volunteer activities in the nursing home. 2 3 Therefore, a nursing home may require that volunteers: Sign in and out with staff of the nursing home 4 (a) 5 upon entering or leaving the facility. б (b) Wear an identification badge while in the 7 building. 8 (c) Participate in a facility orientation and training 9 program. 10 (2) This section does not affect the activities of 11 state or local long-term-care ombudsman councils authorized 12 under part I. Section 24. Section 400.147, Florida Statutes, is 13 created to read: 14 15 400.147 Internal risk-management and quality-assurance 16 program.--17 (1) Every facility shall, as part of its administrative functions, establish an internal 18 19 risk-management and quality-assurance program, the purpose of which is to assess resident-care practices; review facility 20 quality indicators, facility incident reports, deficiencies 21 cited by the agency, and resident grievances; and develop 22 plans of action to correct and respond quickly to identified 23 24 quality deficiencies. The program must include: 25 (a) A designated person to serve as risk manager, who is responsible for implementation and oversight of the 26 27 facility's risk-management and quality-assurance program as 28 required by this section. 29 (b) A risk-management and quality-assurance committee 30 consisting of the facility risk manager, the administrator, the director of nursing, the medical director, and at least 31 50

1 three other members of the facility staff. The risk-management and quality-assurance committee shall meet at least monthly. 2 3 (c) Policies and procedures to implement the internal risk-management and quality-assurance program, which must 4 5 include the investigation and analysis of the frequency and б causes of general categories and specific types of adverse 7 incidents to residents. 8 (d) The development and implementation of an incident 9 reporting system based upon the affirmative duty of all health 10 care providers and all agents and employees of the licensed 11 health care facility to report adverse incidents to the risk manager, or to his or her designee, within 3 business days 12 13 after their occurrence. (e) The development of appropriate measures to 14 15 minimize the risk of adverse incidents to residents, including, but not limited to, education and training in risk 16 17 management and risk prevention for all nonphysician personnel, as follows: 18 19 1. Such education and training of all nonphysician personnel must be part of their initial orientation; and 20 21 2. At least 1 hour of such education and training must be provided annually for all nonphysician personnel of the 22 licensed facility working in clinical areas and providing 23 24 resident care. (f) The analysis of resident grievances that relate to 25 resident care and the quality of clinical services. 26 27 The internal risk-management and quality-assurance (2) 28 program is the responsibility of the facility administrator. 29 In addition to the programs mandated by this (3) 30 section, other innovative approaches intended to reduce the frequency and severity of adverse incidents to residents and 31

51

1 violations of residents' rights shall be encouraged and their implementation and operation facilitated. 2 3 (4) Each internal risk-management and quality-assurance program shall include the use of incident 4 5 reports to be filed with the risk manager and the facility б administrator. The risk manager shall have free access to all 7 resident records of the licensed facility. The incident 8 reports are part of the work papers of the attorney defending the licensed facility in litigation relating to the licensed 9 facility and are subject to discovery, but are not admissible 10 11 as evidence in court. A person filing an incident report is not subject to civil suit by virtue of such incident report. 12 As a part of each internal risk-management and 13 quality-assurance program, the incident reports shall be used 14 to develop categories of incidents which identify problem 15 areas. Once identified, procedures shall be adjusted to 16 17 correct the problem areas. (5) For purposes of reporting to the agency under this 18 19 section, the term "adverse incident" means: (a) An event over which facility personnel could 20 exercise control and which is associated in whole or in part 21 with the facility's intervention, rather than the condition 22 for which such intervention occurred, and which results in one 23 24 of the following: 25 1. Death; Brain or spinal damage; 26 2. 27 3. Permanent disfigurement; 28 Fracture or dislocation of bones or joints; 4. 29 5. A limitation of neurological, physical, or sensory 30 function; 31

1	6. Any condition that required medical attention to
2	which the resident has not given his or her informed consent,
3	including failure to honor advanced directives; or
4	7. Any condition that required the transfer of the
5	resident, within or outside the facility, to a unit providing
б	a more acute level of care due to the adverse incident, rather
7	than the resident's condition prior to the adverse incident;
8	(b) Abuse, neglect, or exploitation as defined in s.
9	<u>415.102;</u>
10	(c) Abuse, neglect and harm as defined in s. 39.01;
11	(d) Resident elopement; or
12	(e) An event that is reported to law enforcement.
13	(6) The internal risk manager of each licensed
14	facility shall:
15	(a) Investigate every allegation of sexual misconduct
16	which is made against a member of the facility's personnel who
17	has direct patient contact when the allegation is that the
18	sexual misconduct occurred at the facility or at the grounds
19	of the facility;
20	(b) Report every allegation of sexual misconduct to
21	the administrator of the licensed facility; and
22	(c) Notify the resident representative or guardian of
23	the victim that an allegation of sexual misconduct has been
24	made and that an investigation is being conducted.
25	(7) The facility shall initiate an investigation and
26	shall notify the agency within 1 business day after the risk
27	manager or his or her designee has received a report pursuant
28	to paragraph (1)(d). The notification must be made in writing
29	and be provided electronically, by facsimile device or
30	overnight mail delivery. The notification must include
31	information regarding the identity of the affected resident,

53

**Florida Senate - 2001** 308-1737C-01

1 the type of adverse incident, the initiation of an investigation by the facility, and whether the events causing 2 3 or resulting in the adverse incident represent a potential risk to any other resident. The notification is confidential 4 5 as provided by law and is not discoverable or admissible in б any civil or administrative action, except in disciplinary 7 proceedings by the agency or the appropriate regulatory board. 8 The agency may investigate, as it deems appropriate, any such 9 incident and prescribe measures that must or may be taken in 10 response to the incident. The agency shall review each 11 incident and determine whether it potentially involved conduct by the health care professional who is subject to disciplinary 12 action, in which case the provisions of s. 456.073 shall 13 14 apply. (8)(a) Each facility shall complete the investigation 15 and submit an adverse-incident report to the agency for each 16 17 adverse incident within 15 calendar days after its occurrence. If after a complete investigation, the risk manager determines 18 19 that the incident was not an adverse incident as defined in subsection (5), the facility shall include this information in 20 21 the report. The agency shall develop a form for reporting this 22 information. (b) The information reported to the agency pursuant to 23 24 paragraph (a) which relates to persons licensed under chapter 25 458, chapter 459, chapter 461, or chapter 466 shall be reviewed by the agency. The agency shall determine whether any 26 27 of the incidents potentially involved conduct by a health care 28 professional who is subject to disciplinary action, in which 29 case the provisions of s. 456.073 shall apply. 30 (c) The report submitted to the agency must also 31 contain the name of the risk manager of the facility.

54

1	(d) The adverse-incident report is confidential as
2	provided by law and is not discoverable or admissible in any
3	civil or administrative action, except in disciplinary
4	proceedings by the agency or the appropriate regulatory board.
5	(9) Each facility subject to this section shall report
б	monthly any liability claim filed against it. The report must
7	include the name of the resident, the date or dates of the
8	incident leading to the claim, if applicable, and the type of
9	injury or violation of rights alleged to have occurred. This
10	report is confidential as provided by law and is not
11	discoverable or admissible in any civil or administrative
12	action, except in such actions brought by the agency to
13	enforce the provisions of this part.
14	(10) The agency shall review, as part of its licensure
15	inspection process, the internal risk-management and
16	quality-assurance program at each facility regulated by this
17	section to determine whether the program meets standards
18	established in statutory laws and rules, is being conducted in
19	a manner designed to reduce adverse incidents, and is
20	appropriately reporting incidents as required by this section.
21	(11) There is no monetary liability on the part of,
22	and a cause of action for damages may not arise against, any
23	risk manager for the implementation and oversight of the
24	internal risk-management and quality-assurance program in a
25	facility licensed under this part as required by this section,
26	or for any act or proceeding undertaken or performed within
27	the scope of the functions of such internal risk-management
28	and quality-assurance program if the risk manager acts without
29	intentional fraud.
30	(12) If the agency, through its receipt of the adverse
31	incident reports prescribed in subsection (7), or through any
	55

55

1 investigation, has a reasonable belief that conduct by a staff member or employee of a facility is grounds for disciplinary 2 3 action by the appropriate regulatory board, the agency shall report this fact to the regulatory board. 4 5 The agency may adopt rules to administer this (13) б section. 7 (14) The agency shall annually submit to the 8 Legislature a report on nursing home adverse incidents. The 9 report must include the following information arranged by 10 county: 11 (a) The total number of adverse incidents. (b) A listing, by category, of the types of adverse 12 incidents, the number of incidents occurring within each 13 category, and the type of staff involved. 14 A listing, by category, of the types of injury 15 (C) caused and the number of injuries occurring within each 16 17 category. 18 (d) Types of liability claims filed based on an 19 adverse incident or reportable injury. 20 (e) Disciplinary action taken against staff, 21 categorized by type of staff involved. 22 Section 25. Section 400.148, Florida Statutes, is created to read: 23 400.148 Medicaid "Up-or-Out" Quality of Care Contract 24 25 Management Program. --26 The Legislature finds that the federal Medicare (1)27 program has implemented successful models of managing the medical and supportive-care needs of long-term nursing home 28 29 residents. These programs have maintained the highest 30 practicable level of good health and have the potential to 31 reduce the incidence of preventable illnesses among long-stay

56

1 residents of nursing homes, thereby increasing the quality of care for residents and reducing the number of lawsuits against 2 3 nursing homes. Such models are operated at no cost to the state. It is the intent of the Legislature that the Agency for 4 5 Health Care Administration replicate such oversight for б Medicaid recipients in poor-performing nursing homes and in 7 assisted living facilities and nursing homes that are 8 experiencing disproportionate numbers of lawsuits, with the goal of improving the quality of care in such homes or 9 10 facilitating the revocation of licensure. 11 (2) The Agency for Health Care Administration shall develop a pilot project in selected counties to demonstrate 12 the effect of assigning skilled and trained medical personnel 13 to ensure the quality of care, safety, and continuity of care 14 for long-stay Medicaid recipients in the 100 highest-scoring 15 nursing homes in the Florida Nursing Home Guide on the date 16 17 the project is implemented and in the 25 assisted living facilities with the poorest regulatory history on the date the 18 19 project is implemented. The staff of the pilot project shall assist regulatory staff in imposing regulatory sanctions, 20 including revocation of licensure, pursuant to s. 400.121 21 against nursing homes that have quality-of-care violations. 22 (3) The pilot project must ensure: 23 24 (a) Oversight and coordination of all aspects of a 25 resident's medical care and stay in a nursing home; Facilitation of close communication between the 26 (b) 27 resident, the resident's guardian or legal representative, the resident's attending physician, the resident's family, and 28 29 staff of the nursing facility; 30 (c) Frequent onsite visits to the resident; 31

57

1	(d) Early detection of medical or quality problems
2	that have the potential to lead to adverse outcomes and
3	unnecessary hospitalization;
4	(e) Close communication with regulatory staff;
5	(f) Immediate investigation of resident
6	quality-of-care complaints and communication and cooperation
7	with the appropriate entity to address those complaints,
8	including the ombudsman, state agencies, agencies responsible
9	for Medicaid program integrity, and local law enforcement
10	agencies;
11	(g) Assistance to the resident or the resident's
12	representative to relocate the resident if quality-of-care
13	issues are not otherwise addressed; and
14	(h) Use of Medicare and other third-party funds to
15	support activities of the program, to the extent possible.
16	(4) The agency shall coordinate the pilot project
17	activities with providers approved by Medicare to operate
18	Evercare demonstration projects.
19	(5) Where there is no Evercare demonstration project
20	provider, the agency may otherwise contract to provide
21	oversight services to Medicaid recipients.
22	(6) The agency shall, jointly with the Statewide
23	Public Guardianship Office, develop a system in the pilot
24	project areas to identify Medicaid recipients who are
25	residents of a participating nursing home or assisted living
26	facility who have diminished ability to make their own
27	decisions and who do not have relatives or family available to
28	act as guardians in nursing homes listed on the Nursing Home
29	Guide Watch List. The agency and the Statewide Public
30	Guardianship Office shall give such residents priority for
31	publicly funded guardianship services.
	5.8

58

1	Section 26. Section 400.1755, Florida Statutes, is
2	created to read:
3	400.1755 Care for persons with Alzheimer's disease or
4	other related disorders
5	(1)(a) An individual who is employed by a facility
6	that provides care for residents with Alzheimer's disease or
7	other related disorders must complete up to 4 hours of initial
8	dementia-specific training developed or approved by the
9	Department of Elderly Affairs. The training must be completed
10	within 3 months after beginning employment.
11	(b) A direct caregiver who is employed by a facility
12	that provides care for residents with Alzheimer's disease or
13	other related disorders and who provides direct care to such
14	residents must complete the required initial training and $4$
15	additional hours of training developed or approved by the
16	Department of Elderly Affairs. The training must be completed
17	within 9 months after beginning employment.
18	(2) In addition to the training required under
19	subsection (1), a direct caregiver must participate in a
20	minimum of 4 contact hours of dementia-specific continuing
21	education each calendar year as approved by the Department of
22	Elderly Affairs.
23	(3) Upon completing any training listed in subsection
24	(1), the employee or direct caregiver shall be issued a
25	certificate that includes the name of the training provider,
26	the topic covered, and the date and signature of the training
27	provider. The certificate is evidence of completion of
28	training in the identified topic, and the employee or direct
29	caregiver is not required to repeat training in that topic if
30	the employee or direct caregiver changes employment to a
31	

59

1 different facility. The direct caregiver must comply with other applicable continuing education requirements. 2 3 (4) The Department of Elderly Affairs, or its 4 designee, shall approve the initial and continuing education 5 courses and providers. б (5) The Department of Elderly Affairs shall keep a 7 current list of providers who are approved to provide initial 8 and continuing education for staff of facilities that provide 9 care for persons with Alzheimer's disease or other related 10 disorders. 11 (6) The Department of Elderly Affairs shall adopt rules to establish standards for trainers and training 12 necessary to administer this section. 13 Section 27. Subsection (4) of section 400.19, Florida 14 Statutes, is amended to read: 15 400.19 Right of entry and inspection .--16 17 (4) The agency shall conduct unannounced onsite facility reviews following written verification of licensee 18 19 noncompliance in instances in which a long-term care ombudsman council, pursuant to ss. 400.0071 and 400.0075, has received a 20 21 complaint and has documented deficiencies in resident care or in the physical plant of the facility that threaten the 22 health, safety, or security of residents, or when the agency 23 24 documents through inspection that conditions in a facility present a direct or indirect threat to the health, safety, or 25 security of residents. However, the agency shall conduct four 26 27 or more unannounced onsite reviews every 3 months within a 28 12-month period of each facility while the facility which has 29 a conditional license <del>licensure status</del>. Deficiencies related to physical plant do not require followup reviews after the 30 31 agency has determined that correction of the deficiency has 60

**Florida Senate - 2001** 308-1737C-01

1 been accomplished and that the correction is of the nature 2 that continued compliance can be reasonably expected. 3 Section 28. Subsection (3) and paragraph (a) of subsection (5) of section 400.191, Florida Statutes, are 4 5 amended to read: 6 400.191 Availability, distribution, and posting of 7 reports and records.--8 (3) Each nursing home facility licensee shall maintain as public information, available upon request, records of all 9 10 cost and inspection reports pertaining to that facility that 11 have been filed with, or issued by, any governmental agency. Copies of such reports shall be retained in such records for 12 13 not less than 5 years from the date the reports are filed or 14 issued. The agency shall quarterly publish a "Nursing Home 15 (a) Guide Watch List" to assist consumers in evaluating the 16 17 quality of nursing home care in Florida. The watch list must identify each facility that met the criteria for a conditional 18 19 licensure status on any day within the quarter covered by the 20 list and each facility that was operating under bankruptcy 21 protection on any day within the quarter. The watch list must include, but is not limited to, the facility's name, address, 22 and ownership; the county in which the facility operates; the 23 24 license expiration date; the number of licensed beds; a 25 description of the deficiency causing the facility to be placed on the list; any corrective action taken; and the 26 27 cumulative number of times the facility has been on a watch 28 list. The watch list must include a brief description 29 regarding how to choose a nursing home, the categories of licensure, the agency's inspection process, an explanation of 30 terms used in the watch list, and the addresses and phone 31

61

1 numbers of the agency's managed care and health quality area 2 offices. 3 (b) Upon publication of each quarterly watch list, the agency must transmit a copy of the watch list to each nursing 4 5 home facility by mail and must make the watch list available б on the agency's Internet web site. 7 (5) Every nursing home facility licensee shall: 8 Post, in a sufficient number of prominent (a) 9 positions in the nursing home so as to be accessible to all 10 residents and to the general public: -11 1. A concise summary of the last inspection report pertaining to the nursing home and issued by the agency, with 12 13 references to the page numbers of the full reports, noting any 14 deficiencies found by the agency and the actions taken by the licensee to rectify such deficiencies and indicating in such 15 summaries where the full reports may be inspected in the 16 17 nursing home. 2. A copy of the most recent version of the Florida 18 19 Nursing Home Guide Watch List. Section 29. Subsection (2) of section 400.211, Florida 20 Statutes, is amended, and subsection (4) is added to that 21 22 section, to read: 400.211 Persons employed as nursing assistants; 23 24 certification requirement. --25 (2) The following categories of persons who are not certified as nursing assistants under part II of chapter 464 26 27 may be employed by a nursing facility for a period of 4 28 months: 29 (a) Persons who are enrolled in, or have completed, a state-approved nursing assistant program; or 30 31 62

1 (b) Persons who have been positively verified as 2 actively certified and on the registry in another state with 3 no findings of abuse, neglect, or exploitation in that state; 4 or 5 (c) Persons who have preliminarily passed the state's б certification exam. 7 8 The certification requirement must be met within 4 months 9 after initial employment as a nursing assistant in a licensed 10 nursing facility. 11 (4) When employed by a nursing home facility for a 12-month period or longer, a nursing assistant, to maintain 12 certification, shall submit to a performance review every 12 13 months and must receive regular in-service education based on 14 the outcome of such reviews. The in-service training must: 15 (a) Be sufficient to ensure the continuing competence 16 17 of nursing assistants, must be at least 18 hours per year, and may include hours accrued under s. 464.203(8); 18 19 (b) Include, at a minimum: 20 Techniques for assisting with eating and proper 1. 21 feeding; 22 2. Principles of adequate nutrition and hydration; Techniques for assisting and responding to the 23 3. 24 cognitively impaired resident or the resident with difficult 25 behaviors; 4. Techniques for caring for the resident at the 26 27 end-of-life; and 28 Recognizing changes that place a resident at risk 5. 29 for pressure ulcers and falls; and 30 (c) Address areas of weakness as determined in nursing 31 assistant performance reviews and may address the special 63

1 <u>needs of residents as determined by the nursing home facility</u>
2 <u>staff.</u>

3 Section 30. Subsections (2), (3), (7), and (8) of 4 section 400.23, Florida Statutes, are amended to read:

5 400.23 Rules; evaluation and deficiencies; licensure 6 status.--

7 (2) Pursuant to the intention of the Legislature, the 8 agency, in consultation with the Department of Health and the 9 Department of Elderly Affairs, shall adopt and enforce rules 10 to implement this part, which shall include reasonable and 11 fair criteria in relation to:

(a) The location and construction of the facility; 12 including fire and life safety, plumbing, heating, cooling, 13 lighting, ventilation, and other housing conditions which will 14 ensure the health, safety, and comfort of residents, including 15 an adequate call system. The agency shall establish standards 16 17 for facilities and equipment to increase the extent to which new facilities and a new wing or floor added to an existing 18 19 facility after July 1, 1999, are structurally capable of 20 serving as shelters only for residents, staff, and families of residents and staff, and equipped to be self-supporting during 21 and immediately following disasters. The agency shall work 22 with facilities licensed under this part and report to the 23 24 Governor and Legislature by April 1, 1999, its recommendations 25 for cost-effective renovation standards to be applied to existing facilities. In making such rules, the agency shall be 26 guided by criteria recommended by nationally recognized 27 28 reputable professional groups and associations with knowledge 29 of such subject matters. The agency shall update or revise such criteria as the need arises. All nursing homes must 30 31 comply with those lifesafety code requirements and building

64

**Florida Senate - 2001** 308-1737C-01

1 code standards applicable at the time of approval of their 2 construction plans. The agency may require alterations to a 3 building if it determines that an existing condition constitutes a distinct hazard to life, health, or safety. The 4 5 agency shall adopt fair and reasonable rules setting forth 6 conditions under which existing facilities undergoing additions, alterations, conversions, renovations, or repairs 7 8 shall be required to comply with the most recent updated or revised standards. 9

10 (b) The number and qualifications of all personnel, 11 including management, medical, nursing, and other professional 12 personnel, and nursing assistants, orderlies, and support 13 personnel, having responsibility for any part of the care 14 given residents.

15 (c) All sanitary conditions within the facility and 16 its surroundings, including water supply, sewage disposal, 17 food handling, and general hygiene which will ensure the 18 health and comfort of residents.

19 (d) The equipment essential to the health and welfare20 of the residents.

21

(e) A uniform accounting system.

(f) The care, treatment, and maintenance of residents and measurement of the quality and adequacy thereof, based on rules developed under this chapter and the Omnibus Budget Reconciliation Act of 1987 (Pub. L. No. 100-203) (December 22, 1987), Title IV (Medicare, Medicaid, and Other Health-Related Programs), Subtitle C (Nursing Home Reform), as amended. (g) The preparation and annual update of a

29 comprehensive emergency management plan. The agency shall

30 adopt rules establishing minimum criteria for the plan after

31 consultation with the Department of Community Affairs. At a

65

1	minimum, the rules must provide for plan components that
2	address emergency evacuation transportation; adequate
3	sheltering arrangements; postdisaster activities, including
4	emergency power, food, and water; postdisaster transportation;
5	<pre>supplies; staffing; emergency equipment; individual</pre>
6	identification of residents and transfer of records; and
7	responding to family inquiries. The comprehensive emergency
8	management plan is subject to review and approval by the local
9	emergency management agency. During its review, the local
10	emergency management agency shall ensure that the following
11	agencies, at a minimum, are given the opportunity to review
12	the plan: the Department of Elderly Affairs, the Department
13	of Health, the Agency for Health Care Administration, and the
14	Department of Community Affairs. Also, appropriate volunteer
15	organizations must be given the opportunity to review the
16	plan. The local emergency management agency shall complete
17	its review within 60 days and either approve the plan or
18	advise the facility of necessary revisions.
19	(h) The implementation of the consumer-satisfaction
20	survey pursuant to s. 400.0225; the availability,
21	distribution, and posting of reports and records pursuant to
22	s. 400.191; and the Gold Seal Program pursuant to s. 400.235.
23	(3)(a) The <del>agency shall adopt rules providing for the</del>
24	minimum staffing requirements for nursing homes. These
25	requirements shall include, for each nursing home facility, a
26	minimum certified nursing assistant staffing of 2.3 hours of
27	direct care per resident per day beginning January 1, 2002,
28	increasing to 2.6 hours of direct care per resident per day
29	beginning January 1, 2003, increasing to 2.8 hours of direct
30	care per resident per day beginning January 1, 2004, and
31	increasing to 2.9 hours of direct care per resident per day

66

**Florida Senate - 2001** 308-1737C-01

1 beginning January 1, 2005, but never below one certified nursing assistant per 20 residents, and a minimum licensed 2 3 nursing staffing of 1.0 hour of direct resident care per 4 resident per day but never below one licensed nurse per 40 5 residents, including evening and night shifts and weekends. б Nursing assistants employed under s. 400.211(2) may be 7 included in computing the staffing ratio for certified nursing 8 assistants only if they provide nursing assistance services to residents on a full-time basis. Each nursing home must 9 10 document compliance with staffing standards as required under 11 this paragraph and post daily Agency rules shall specify requirements for documentation of compliance with staffing 12 standards, sanctions for violation of such standards, and 13 requirements for daily posting of the names of staff on duty 14 for the benefit of facility residents and the public. The 15 agency shall recognize the use of licensed nurses for 16 17 compliance with minimum staffing requirements for certified nursing assistants, provided that the facility otherwise meets 18 19 the minimum staffing requirements for licensed nurses and that 20 the licensed nurses so recognized are performing the duties of 21 a certified nursing assistant. Unless otherwise approved by the agency, licensed nurses counted towards the minimum 22 staffing requirements for certified nursing assistants must 23 24 exclusively perform the duties of a certified nursing assistant for the entire shift and shall not also be counted 25 towards the minimum staffing requirements for licensed nurses. 26 If the agency approved a facility's request to use a licensed 27 28 nurse to perform both licensed nursing and certified nursing 29 assistant duties, the facility must allocate the amount of 30 staff time specifically spent on certified nursing assistant 31 duties for the purpose of documenting compliance with minimum

67

staffing requirements for certified and licensed nursing
 staff. In no event may the hours of a licensed nurse with dual
 job responsibilities be counted twice.

4 (b) The agency shall adopt rules to allow properly 5 trained staff of a nursing facility, in addition to certified 6 nursing assistants and licensed nurses, to assist residents 7 with eating. The rules shall specify the minimum training 8 requirements and shall specify the physiological conditions or 9 disorders of residents which would necessitate that the eating 10 assistance be provided by nursing personnel of the facility. 11 Nonnursing staff providing eating assistance to residents under the provisions of this subsection shall not count 12 13 towards compliance with minimum staffing standards.

14 (c) Licensed practical nurses licensed under chapter
15 464 who are providing nursing services in nursing home
16 facilities under this part may supervise the activities of
17 other licensed practical nurses, certified nursing assistants,
18 and other unlicensed personnel providing services in such
19 facilities in accordance with rules adopted by the Board of
20 Nursing.

The agency shall, at least every 15 months, 21 (7) evaluate all nursing home facilities and make a determination 22 as to the degree of compliance by each licensee with the 23 24 established rules adopted under this part as a basis for 25 assigning a licensure status to that facility. The agency shall base its evaluation on the most recent inspection 26 report, taking into consideration findings from other official 27 reports, surveys, interviews, investigations, and inspections. 28 29 The agency shall assign a licensure status of standard or conditional to each nursing home. 30

31

68

1 (a) A standard licensure status means that a facility 2 has no class I or class II deficiencies, has corrected all 3 class III deficiencies within the time established by the 4 agency, and is in substantial compliance at the time of the 5 survey with criteria established under this part, with rules б adopted by the agency, and, if applicable, with rules adopted 7 under the Omnibus Budget Reconciliation Act of 1987 (Pub. L. 8 No. 100-203) (December 22, 1987), Title IV (Medicare, Medicaid, and Other Health-Related Programs), Subtitle C 9 10 (Nursing Home Reform), as amended. 11 (b) A conditional licensure status means that a facility, due to the presence of one or more class I or class 12 II deficiencies, or class III deficiencies not corrected 13 within the time established by the agency, is not in 14 substantial compliance at the time of the survey with criteria 15 established under this part or, with rules adopted by the 16 17 agency, or, if applicable, with rules adopted under the Omnibus Budget Reconciliation Act of 1987 (Pub. L. No. 18 19 100-203) (December 22, 1987), Title IV (Medicare, Medicaid, 20 and Other Health-Related Programs), Subtitle C (Nursing Home Reform), as amended. If the facility has no class I, class 21 II, or class III deficiencies comes into substantial 22 compliance at the time of the followup survey, a standard 23 24 licensure status may be assigned. 25 (c) In evaluating the overall quality of care and services and determining whether the facility will receive a 26 27 conditional or standard license, the agency shall consider the 28 needs and limitations of residents in the facility and the 29 results of interviews and surveys of a representative sampling of residents, families of residents, ombudsman council members 30 31 in the planning and service area in which the facility is 69

1 located, guardians of residents, and staff of the nursing home
2 facility.

3 The current licensure status of each facility must (d) be indicated in bold print on the face of the license. A list 4 5 of the deficiencies of the facility shall be posted in a б prominent place that is in clear and unobstructed public view 7 at or near the place where residents are being admitted to that facility. Licensees receiving a conditional licensure 8 9 status for a facility shall prepare, within 10 working days 10 after receiving notice of deficiencies, a plan for correction 11 of all deficiencies and shall submit the plan to the agency for approval. Correction of all deficiencies, within the 12 13 period approved by the agency, shall result in termination of 14 the conditional licensure status. Failure to correct the 15 deficiencies within a reasonable period approved by the agency 16 shall be grounds for the imposition of sanctions pursuant to 17 this part. (e) Each licensee shall post its license in a 18 19 prominent place that is in clear and unobstructed public view 20 at or near the place where residents are being admitted to the facility. 21

22 (f) Not later than January 1, 1994, The agency shall
23 adopt rules that:

24 1. Establish uniform procedures for the evaluation of 25 facilities.

26 2. Provide criteria in the areas referenced in27 paragraph (c).

28 3. Address other areas necessary for carrying out the29 intent of this section.

30 (8) The agency shall adopt rules to provide that, when31 the criteria established under subsection (2) are not met,

70

1 such deficiencies shall be classified according to the nature and the scope of the deficiency. The scope shall be cited as 2 3 isolated, patterned, or widespread. An isolated deficiency is 4 a deficiency affecting one or a very limited number of 5 residents, or involving one or a very limited number of staff, б or a situation that occurred only occasionally or in a very 7 limited number of locations. A patterned deficiency is a 8 deficiency where more than a very limited number of residents are affected, or more than a very limited number of staff are 9 10 involved, or the situation has occurred in several locations, 11 or the same resident or residents have been affected by repeated occurrences of the same deficient practice but the 12 effect of the deficient practice is not found to be pervasive 13 14 throughout the facility. A widespread deficiency is a deficiency in which the problems causing the deficiency are 15 pervasive in the facility or represent systemic failure that 16 17 has affected or has the potential to affect a large portion of the facility's residents. The agency shall indicate the 18 19 classification on the face of the notice of deficiencies as follows: 20 (a) A class I deficiency is a deficiency that 21 deficiencies are those which the agency determines presents a 22 situation in which immediate corrective action is necessary 23 24 because the facility's noncompliance has caused, or is likely 25 to cause, serious injury, harm, impairment, or death to a resident receiving care in a facility present an imminent 26 27 danger to the residents or quests of the nursing home facility 28 or a substantial probability that death or serious physical 29 harm would result therefrom. The condition or practice 30 constituting a class I violation shall be abated or eliminated 31 immediately, unless a fixed period of time, as determined by 71

1 the agency, is required for correction. Notwithstanding s. 2 400.121(2), A class I deficiency is subject to a civil penalty 3 of \$10,000 for an isolated deficiency, \$12,500 for a patterned deficiency, and \$15,000 for a widespread in an amount not less 4 5 than \$5,000 and not exceeding \$25,000 for each and every б deficiency. The fine amount shall be doubled for each 7 deficiency if the facility was previously cited for one or 8 more class I or class II deficiencies during the last annual inspection or any inspection or complaint investigation since 9 10 the last annual inspection.A fine must may be levied 11 notwithstanding the correction of the deficiency. (b) A class II deficiency is a deficiency that 12 deficiencies are those which the agency determines has 13 compromised the resident's ability to maintain or reach his or 14 her highest practicable physical, mental, and psychosocial 15 well-being, as defined by an accurate and comprehensive 16 17 resident assessment, plan of care, and provision of services have a direct or immediate relationship to the health, safety, 18 19 or security of the nursing home facility residents, other than class I deficiencies. A class II deficiency is subject to a 20 21 civil penalty of \$2,500 for an isolated deficiency, \$5,000 for a patterned deficiency, and \$7,500 for a widespread in an 22 amount not less than \$1,000 and not exceeding \$10,000 for each 23 24 and every deficiency. The fine amount shall be doubled for 25 each deficiency if the facility was previously cited for one or more class I or class II deficiencies during the last 26 27 annual inspection or any inspection or complaint investigation since the last annual inspection. A fine shall be levied 28 29 notwithstanding the correction of the deficiency. A citation for a class II deficiency shall specify the time within which 30 31 the deficiency is required to be corrected. If a class II

72
1 deficiency is corrected within the time specified, no civil penalty shall be imposed, unless it is a repeated offense. 2 3 (c) A class III deficiency is a deficiency that deficiencies are those which the agency determines will result 4 5 in no more than minimal physical, mental, or psychosocial б discomfort to the resident or has the potential to compromise 7 the resident's ability to maintain or reach his or her highest 8 practical physical, mental, or psychosocial well-being, as 9 defined by an accurate and comprehensive resident assessment, 10 plan of care, and provision of services to have an indirect or 11 potential relationship to the health, safety, or security of the nursing home facility residents, other than class I or 12 class II deficiencies. A class III deficiency is shall be 13 subject to a civil penalty of \$1,000 for an isolated 14 deficiency, \$2,000 for a patterned deficiency, and \$3,000 for 15 a widespread not less than \$500 and not exceeding \$2,500 for 16 17 each and every deficiency. The fine amount shall be doubled for each deficiency if the facility was previously cited for 18 19 one or more class I or class II deficiencies during the last annual inspection or any inspection or complaint investigation 20 21 since the last annual inspection.A citation for a class III deficiency must shall specify the time within which the 22 deficiency is required to be corrected. If a class III 23 24 deficiency is corrected within the time specified, no civil penalty shall be imposed, unless it is a repeated offense. 25 (d) A class IV deficiency is a deficiency that the 26 27 agency determines has the potential for causing no more than a minor negative impact on the resident. If the class IV 28 29 deficiency is isolated, no plan of correction is required. 30 Section 31. Subsection (5) of section 400.235, Florida 31 Statutes, is amended to read:

73

1 400.235 Nursing home quality and licensure status; 2 Gold Seal Program. --3 (5) Facilities must meet the following additional 4 criteria for recognition as a Gold Seal Program facility: 5 (a) Had no class I or class II deficiencies within the б 30 months preceding application for the program. 7 (b) Evidence financial soundness and stability 8 according to standards adopted by the agency in administrative 9 rule. 10 (c) Participate consistently in the required consumer 11 satisfaction process as prescribed by the agency, and demonstrate that information is elicited from residents, 12 family members, and quardians about satisfaction with the 13 14 nursing facility, its environment, the services and care provided, the staff's skills and interactions with residents, 15 attention to resident's needs, and the facility's efforts to 16 17 act on information gathered from the consumer satisfaction 18 measures. 19 (d) Evidence the involvement of families and members 20 of the community in the facility on a regular basis. 21 (e) Have a stable workforce, as described in s. 400.141, as evidenced by a relatively low rate of turnover 22 among certified nursing assistants and licensed nurses within 23 24 the 30 months preceding application for the Gold Seal Program, and demonstrate a continuing effort to maintain a stable 25 workforce and to reduce turnover of licensed nurses and 26 27 certified nursing assistants. 28 (f) Evidence an outstanding record regarding the 29 number and types of substantiated complaints reported to the State Long-Term Care Ombudsman Council within the 30 months 30 31 preceding application for the program.

74

1 (g) Provide targeted inservice training provided to 2 meet training needs identified by internal or external quality 3 assurance efforts. 4 5 A facility assigned a conditional licensure status may not б qualify for consideration for the Gold Seal Program until 7 after it has operated for 30 months with no class I or class 8 II deficiencies and has completed a regularly scheduled 9 relicensure survey. 10 Section 32. Section 400.275, Florida Statutes, is 11 created to read: 400.275 Agency duties .--12 (1) The agency shall ensure that each newly hired 13 14 nursing home surveyor, as a part of basic training, is assigned full-time to a licensed nursing home for at least 2 15 days within a 7-day period to observe facility operations 16 17 outside of the survey process before the surveyor begins survey responsibilities. Such observations may not be the sole 18 19 basis of a deficiency citation against the facility. The agency may not assign an individual to be a member of a survey 20 team for purposes of a survey, evaluation, or consultation 21 visit at a nursing home facility in which the surveyor was an 22 employee within the preceding 5 years. 23 24 (2) The agency shall semiannually provide for joint 25 training of nursing home surveyors and staff of facilities licensed under this part on at least one of the 10 federal 26 27 citations that were most frequently issued against nursing 28 facilities in this state during the previous calendar year. 29 Each member of a nursing home survey team who is a (3) 30 health professional licensed under part I of chapter 464, part X of chapter 468, or chapter 491, shall earn not less than 50 31

75

1 percent of required continuing education credits in geriatric care. Each member of a nursing home survey team who is a 2 3 health professional licensed under chapter 465 shall earn not less than 30 percent of required continuing education credits 4 5 in geriatric care. б (4) The agency must ensure that when a deficiency is 7 related to substandard quality of care, a physician with 8 geriatric experience licensed under chapter 458 or chapter 459 9 or a registered nurse with geriatric experience licensed under 10 chapter 464 participates in the agency's informal 11 dispute-resolution process. Section 33. Section 400.402, Florida Statutes, is 12 13 amended to read: 400.402 Definitions.--When used in this part, the 14 15 term: "Activities of daily living" means functions and 16 (1) 17 tasks for self-care, including ambulation, bathing, dressing, eating, grooming, and toileting, and other similar tasks. 18 19 (2) "Administrator" means an individual at least 21 20 years of age who is responsible for the operation and maintenance of an assisted living facility. 21 22 (3) "Agency" means the Agency for Health Care 23 Administration. 24 (4) "Aging in place" or "age in place" means the 25 process of providing increased or adjusted services to a person to compensate for the physical or mental decline that 26 may occur with the aging process, in order to maximize the 27 28 person's dignity and independence and permit them to remain in 29 a familiar, noninstitutional, residential environment for as long as possible. Such services may be provided by facility 30 31

staff, volunteers, family, or friends, or through contractual
 arrangements with a third party.

3 (5) "Applicant" means an individual owner, 4 corporation, partnership, firm, association, or governmental 5 entity that applies for a license.

б (6) "Assisted living facility" means any building or 7 buildings, section or distinct part of a building, private home, boarding home, home for the aged, or other residential 8 9 facility, whether operated for profit or not, which undertakes 10 through its ownership or management to provide housing, meals, 11 and one or more personal services for a period exceeding 24 hours to one or more adults who are not relatives of the owner 12 13 or administrator.

14 (7) "Chemical restraint" means a pharmacologic drug 15 that physically limits, restricts, or deprives an individual 16 of movement or mobility, and is used for discipline or 17 convenience and not required for the treatment of medical 18 symptoms.

19 (8) "Community living support plan" means a written 20 document prepared by a mental health resident and the 21 resident's mental health case manager in consultation with the administrator of an assisted living facility with a limited 22 mental health license or the administrator's designee. A copy 23 24 must be provided to the administrator. The plan must include 25 information about the supports, services, and special needs of the resident which enable the resident to live in the assisted 26 living facility and a method by which facility staff can 27 28 recognize and respond to the signs and symptoms particular to 29 that resident which indicate the need for professional services. 30

31

77

1	(9) "Cooperative agreement" means a written statement
2	of understanding between a mental health care provider and the
3	administrator of the assisted living facility with a limited
4	mental health license in which a mental health resident is
5	living. The agreement must specify directions for accessing
6	emergency and after-hours care for the mental health resident.
7	A single cooperative agreement may service all mental health
8	residents who are clients of the same mental health care
9	provider.
10	(10) "Department" means the Department of Elderly
11	Affairs.
12	(11) "Emergency" means a situation, physical
13	condition, or method of operation which presents imminent
14	danger of death or serious physical or mental harm to facility
15	residents.
16	(12) "Extended congregate care" means acts beyond
17	those authorized in subsection $(16)(17)$ that may be performed
18	pursuant to part I of chapter 464 by persons licensed
19	thereunder while carrying out their professional duties, and
20	other supportive services which may be specified by rule. The
21	purpose of such services is to enable residents to age in
22	place in a residential environment despite mental or physical
23	limitations that might otherwise disqualify them from
24	residency in a facility licensed under this part.
25	(13) "Guardian" means a person to whom the law has
26	entrusted the custody and control of the person or property,
27	or both, of a person who has been legally adjudged
28	incapacitated.
29	(14) "Limited nursing services" means acts that may be
30	performed pursuant to part I of chapter 464 by persons
31	licensed thereunder while carrying out their professional
	78
COD	<b>ING:</b> Words stricken are deletions; words <u>underlined</u> are additions.

1 duties but limited to those acts which the department specifies by rule. Acts which may be specified by rule as 2 3 allowable limited nursing services shall be for persons who meet the admission criteria established by the department for 4 5 assisted living facilities and shall not be complex enough to б require 24-hour nursing supervision and may include such services as the application and care of routine dressings, and 7 8 care of casts, braces, and splints.

9 (15) "Managed risk" means the process by which the 10 facility staff discuss the service plan and the needs of the 11 resident with the resident and, if applicable, the resident's representative or designee or the resident's surrogate, 12 13 quardian, or attorney in fact, in such a way that the consequences of a decision, including any inherent risk, are 14 15 explained to all parties and reviewed periodically in 16 conjunction with the service plan, taking into account changes 17 in the resident's status and the ability of the facility to respond accordingly. 18

19 <u>(15)(16)</u> "Mental health resident" means an individual 20 who receives social security disability income due to a mental 21 disorder as determined by the Social Security Administration 22 or receives supplemental security income due to a mental 23 disorder as determined by the Social Security Administration 24 and receives optional state supplementation.

25 <u>(16)(17)</u> "Personal services" means direct physical 26 assistance with or supervision of the activities of daily 27 living and the self-administration of medication and other 28 similar services which the department may define by rule. 29 "Personal services" shall not be construed to mean the 30 provision of medical, nursing, dental, or mental health 31 services.

1	
1	(17) <del>(18)</del> "Physical restraint" means a device which
2	physically limits, restricts, or deprives an individual of
3	movement or mobility, including, but not limited to, a
4	half-bed rail, a full-bed rail, a geriatric chair, and a posey
5	restraint. The term "physical restraint" shall also include
6	any device which was not specifically manufactured as a
7	restraint but which has been altered, arranged, or otherwise
8	used for this purpose. The term shall not include bandage
9	material used for the purpose of binding a wound or injury.
10	(18) <del>(19)</del> "Relative" means an individual who is the
11	father, mother, stepfather, stepmother, son, daughter,
12	brother, sister, grandmother, grandfather, great-grandmother,
13	great-grandfather, grandson, granddaughter, uncle, aunt, first
14	cousin, nephew, niece, husband, wife, father-in-law,
15	mother-in-law, son-in-law, daughter-in-law, brother-in-law,
16	sister-in-law, stepson, stepdaughter, stepbrother, stepsister,
17	half brother, or half sister of an owner or administrator.
18	(19) <del>(20)</del> "Resident" means a person 18 years of age or
19	older, residing in and receiving care from a facility.
20	(20)(21) "Resident's representative or designee" means
21	a person other than the owner, or an agent or employee of the
22	facility, designated in writing by the resident, if legally
23	competent, to receive notice of changes in the contract
24	executed pursuant to s. 400.424; to receive notice of and to
25	participate in meetings between the resident and the facility
26	owner, administrator, or staff concerning the rights of the
27	resident; to assist the resident in contacting the ombudsman
28	council if the resident has a complaint against the facility;
29	or to bring legal action on behalf of the resident pursuant to
30	s. 400.429.
31	

80

**Florida Senate - 2001** 308-1737C-01

1 (21)(22) "Service plan" means a written plan, 2 developed and agreed upon by the resident and, if applicable, 3 the resident's representative or designee or the resident's 4 surrogate, guardian, or attorney in fact, if any, and the 5 administrator or designee representing the facility, which б addresses the unique physical and psychosocial needs, 7 abilities, and personal preferences of each resident receiving extended congregate care services. The plan shall include a 8 brief written description, in easily understood language, of 9 10 what services shall be provided, who shall provide the 11 services, when the services shall be rendered, and the purposes and benefits of the services. 12 13 (22)(23) "Shared responsibility" means exploring the 14 options available to a resident within a facility and the risks involved with each option when making decisions 15 pertaining to the resident's abilities, preferences, and 16 17 service needs, thereby enabling the resident and, if applicable, the resident's representative or designee, or the 18 19 resident's surrogate, guardian, or attorney in fact, and the facility to develop a service plan which best meets the 20 resident's needs and seeks to improve the resident's quality 21 of life. 22 (23)(24) "Supervision" means reminding residents to 23 24 engage in activities of daily living and the 25 self-administration of medication, and, when necessary, observing or providing verbal cuing to residents while they 26 perform these activities. 27 28 (24)(25) "Supplemental security income," Title XVI of 29 the Social Security Act, means a program through which the Federal Government guarantees a minimum monthly income to 30

31

81

every person who is age 65 or older, or disabled, or blind and
 meets the income and asset requirements.

3 <u>(25)(26)</u> "Supportive services" means services designed 4 to encourage and assist aged persons or adults with 5 disabilities to remain in the least restrictive living 6 environment and to maintain their independence as long as 7 possible.

8 (26)<del>(27)</del> "Twenty-four-hour nursing supervision" means 9 services that are ordered by a physician for a resident whose 10 condition requires the supervision of a physician and 11 continued monitoring of vital signs and physical status. Such services shall be: medically complex enough to require 12 constant supervision, assessment, planning, or intervention by 13 a nurse; required to be performed by or under the direct 14 supervision of licensed nursing personnel or other 15 professional personnel for safe and effective performance; 16 17 required on a daily basis; and consistent with the nature and severity of the resident's condition or the disease state or 18 19 stage.

20 Section 34. Subsections (3) and (4) of section 21 400.407, Florida Statutes, are amended to read:

400.407 License required; fee, display .--

(3) Any license granted by the agency must state the 23 24 maximum resident capacity of the facility, the type of care 25 for which the license is granted, the date the license is issued, the expiration date of the license, and any other 26 information deemed necessary by the agency. Licenses shall be 27 28 issued for one or more of the following categories of care: 29 standard, extended congregate care, limited nursing services, or limited mental health. 30

31

22

82

(a) A standard license shall be issued to facilities
 providing one or more of the <u>personal</u> services identified in
 s. 400.402. Such facilities may also employ or contract with a
 person licensed under part I of chapter 464 to administer
 medications and perform other tasks as specified in s.
 400.4255.

7 (b) An extended congregate care license shall be 8 issued to facilities providing, directly or through contract, 9 services beyond those authorized in paragraph (a), including 10 acts performed pursuant to part I of chapter 464 by persons 11 licensed thereunder, and supportive services defined by rule 12 to persons who otherwise would be disqualified from continued 13 residence in a facility licensed under this part.

In order for extended congregate care services to 14 1. be provided in a facility licensed under this part, the agency 15 must first determine that all requirements established in law 16 17 and rule are met and must specifically designate, on the facility's license, that such services may be provided and 18 19 whether the designation applies to all or part of a facility. 20 Such designation may be made at the time of initial licensure or biennial relicensure, or upon request in writing by a 21 licensee under this part. Notification of approval or denial 22 of such request shall be made within 90 days after receipt of 23 24 such request and all necessary documentation. Existing 25 facilities qualifying to provide extended congregate care services must have maintained a standard license and may not 26 have been subject to administrative sanctions during the 27 28 previous 2 years, or since initial licensure if the facility 29 has been licensed for less than 2 years, for any of the following reasons: 30 31 A class I or class II violation; а.

83

1 b. Three or more repeat or recurring class III 2 violations of identical or similar resident care standards as 3 specified in rule from which a pattern of noncompliance is 4 found by the agency; 5 Three or more class III violations that were not C б corrected in accordance with the corrective action plan 7 approved by the agency; 8 d. Violation of resident care standards resulting in a 9 requirement to employ the services of a consultant pharmacist 10 or consultant dietitian; 11 Denial, suspension, or revocation of a license for e. another facility under this part in which the applicant for an 12 13 extended congregate care license has at least 25 percent 14 ownership interest; or Imposition of a moratorium on admissions or 15 f. initiation of injunctive proceedings. 16 17 2. Facilities that are licensed to provide extended 18 congregate care services shall maintain a written progress 19 report on each person who receives such services, which report 20 describes the type, amount, duration, scope, and outcome of services that are rendered and the general status of the 21 resident's health. A registered nurse, or appropriate 22 designee, representing the agency shall visit such facilities 23 24 at least quarterly two times a year to monitor residents who 25 are receiving extended congregate care services and to determine if the facility is in compliance with this part and 26 27 with rules that relate to extended congregate care. One of 28 these visits may be in conjunction with the regular biennial 29 survey. The monitoring visits may be provided through contractual arrangements with appropriate community agencies. 30 31 A registered nurse shall serve as part of the team that 84

**Florida Senate - 2001** 308-1737C-01

1 biennially inspects such facility. The agency may waive one of 2 the required yearly monitoring visits for a facility that has 3 been licensed for at least 24 months to provide extended congregate care services, if, during the biennial inspection, 4 5 the registered nurse determines that extended congregate care 6 services are being provided appropriately, and if the facility has no class I or class II violations and no uncorrected class 7 8 III violations. Before such decision is made, the agency shall 9 consult with the long-term care ombudsman council for the area 10 in which the facility is located to determine if any 11 complaints have been made and substantiated about the quality of services or care. The agency may not waive one of the 12 13 required yearly monitoring visits if complaints have been made and substantiated. 14 15 3. Facilities that are licensed to provide extended 16 congregate care services shall: 17 Demonstrate the capability to meet unanticipated a. 18 resident service needs. 19 b. Offer a physical environment that promotes a 20 homelike setting, provides for resident privacy, promotes 21 resident independence, and allows sufficient congregate space 22 as defined by rule. Have sufficient staff available, taking into 23 c. 24 account the physical plant and firesafety features of the 25 building, to assist with the evacuation of residents in an emergency, as necessary. 26 27 Adopt and follow policies and procedures that d. 28 maximize resident independence, dignity, choice, and 29 decisionmaking to permit residents to age in place to the extent possible, so that moves due to changes in functional 30 31 status are minimized or avoided. 85 CODING: Words stricken are deletions; words underlined are additions.

1 e. Allow residents or, if applicable, a resident's representative, designee, surrogate, guardian, or attorney in 2 3 fact to make a variety of personal choices, participate in developing service plans, and share responsibility in 4 5 decisionmaking. 6 f. Implement the concept of managed risk. 7 Provide, either directly or through contract, the q. 8 services of a person licensed pursuant to part I of chapter 464. 9 10 h. In addition to the training mandated in s. 400.452, 11 provide specialized training as defined by rule for facility staff. 12 4. Facilities licensed to provide extended congregate 13 care services are exempt from the criteria for continued 14 residency as set forth in rules adopted under s. 400.441. 15 Facilities so licensed shall adopt their own requirements 16 17 within guidelines for continued residency set forth by the department in rule. However, such facilities may not serve 18 19 residents who require 24-hour nursing supervision. Facilities 20 licensed to provide extended congregate care services shall 21 provide each resident with a written copy of facility policies governing admission and retention. 22 The primary purpose of extended congregate care 23 5. 24 services is to allow residents, as they become more impaired, 25 the option of remaining in a familiar setting from which they would otherwise be disqualified for continued residency. A 26 facility licensed to provide extended congregate care services 27 28 may also admit an individual who exceeds the admission 29 criteria for a facility with a standard license, if the individual is determined appropriate for admission to the 30 31 extended congregate care facility.

86

1 6. Before admission of an individual to a facility 2 licensed to provide extended congregate care services, the 3 individual must undergo a medical examination as provided in 4 s. 400.426(4) and the facility must develop a preliminary 5 service plan for the individual. б 7. When a facility can no longer provide or arrange 7 for services in accordance with the resident's service plan and needs and the facility's policy, the facility shall make 8 9 arrangements for relocating the person in accordance with s. 10 400.428(1)(k). 11 8. Failure to provide extended congregate care services may result in denial of extended congregate care 12 13 license renewal. 9. No later than January 1 of each year, the 14 15 department, in consultation with the agency, shall prepare and submit to the Governor, the President of the Senate, the 16 17 Speaker of the House of Representatives, and the chairs of appropriate legislative committees, a report on the status of, 18 19 and recommendations related to, extended congregate care 20 services. The status report must include, but need not be limited to, the following information: 21 22 a. A description of the facilities licensed to provide such services, including total number of beds licensed under 23 24 this part. The number and characteristics of residents 25 b. receiving such services. 26 27 c. The types of services rendered that could not be 28 provided through a standard license. 29 An analysis of deficiencies cited during licensure d. 30 biennial inspections. 31 87

1 The number of residents who required extended e. 2 congregate care services at admission and the source of 3 admission. 4 f. Recommendations for statutory or regulatory 5 changes. б The availability of extended congregate care to q. 7 state clients residing in facilities licensed under this part 8 and in need of additional services, and recommendations for 9 appropriations to subsidize extended congregate care services 10 for such persons. 11 h. Such other information as the department considers appropriate. 12 13 (c) A limited nursing services license shall be issued 14 to a facility that provides services beyond those authorized 15 in paragraph (a) and as specified in this paragraph. In order for limited nursing services to be 16 1. 17 provided in a facility licensed under this part, the agency 18 must first determine that all requirements established in law 19 and rule are met and must specifically designate, on the 20 facility's license, that such services may be provided. Such designation may be made at the time of initial licensure or 21 22 biennial relicensure, or upon request in writing by a licensee under this part. Notification of approval or denial of such 23 24 request shall be made within 90 days after receipt of such 25 request and all necessary documentation. Existing facilities qualifying to provide limited nursing services shall have 26 maintained a standard license and may not have been subject to 27 28 administrative sanctions that affect the health, safety, and 29 welfare of residents for the previous 2 years or since initial licensure if the facility has been licensed for less than 2 30 31 years.

88

**Florida Senate - 2001** 308-1737C-01

1 2. Facilities that are licensed to provide limited 2 nursing services shall maintain a written progress report on 3 each person who receives such nursing services, which report describes the type, amount, duration, scope, and outcome of 4 5 services that are rendered and the general status of the 6 resident's health. A registered nurse representing the agency shall visit such facilities at least twice once a year to 7 8 monitor residents who are receiving limited nursing services and to determine if the facility is in compliance with 9 10 applicable provisions of this part and with related rules. The 11 monitoring visits may be provided through contractual arrangements with appropriate community agencies. A 12 13 registered nurse shall also serve as part of the team that 14 biennially inspects such facility. 3. A person who receives limited nursing services 15 under this part must meet the admission criteria established 16 17 by the agency for assisted living facilities. When a resident no longer meets the admission criteria for a facility licensed 18 19 under this part, arrangements for relocating the person shall be made in accordance with s. 400.428(1)(k), unless the 20 21 facility is licensed to provide extended congregate care services. 22 (4)(a) The biennial standard license fee required of a 23 24 facility is\$50 per bed based on the total licensed residence 25 capacity of the facility, except that no additional fee will be assessed for beds designated for recipients of optional 26 27 state supplementation payments provided for in s. 409.212. The 28 total fee as described in this part may not exceed \$10,000. 29 In addition to the total fee assessed under (b) 30 paragraph (a), the agency shall require facilities that are 31 licensed to provide extended congregate care services under

89

1 this part to pay an additional fee per licensed extended congregate care bed. The amount of the biennial fee shall be 2 3 \$100 per bed based on the total number of extended congregate care licensed beds. 4 5 (c) In addition to the total fee assessed under paragraph (a), the agency shall require facilities that are 6 7 licensed to provide limited nursing services under this part 8 to pay an additional fee per licensed limited nursing services licensed bed. The amount of this biennial fee shall be \$75 per 9 bed based on the total number of limited nursing services 10 11 licensed beds. \$240 per license, with an additional fee of \$30 per resident based on the total licensed resident capacity of 12 the facility, except that no additional fee will be assessed 13 for beds designated for recipients of optional state 14 supplementation payments provided for in s. 409.212. The total 15 fee may not exceed \$10,000, no part of which shall be returned 16 17 to the facility. The agency shall adjust the per bed license fee and the total licensure fee annually by not more than the 18 19 change in the consumer price index based on the 12 months 20 immediately preceding the increase. 21 (b) In addition to the total fee assessed under paragraph (a), the agency shall require facilities that are 22 licensed to provide extended congregate care services under 23 24 this part to pay an additional fee per licensed facility. The 25 amount of the biennial fee shall be \$400 per license, no part 26 of which shall be returned to the facility. The agency may 27 adjust the annual license fee once each year by not more than 28 the average rate of inflation for the 12 months immediately 29 preceding the increase. 30 (c) In addition to the total fee assessed under 31 paragraph (a), the agency shall require facilities that are 90

1 licensed to provide limited nursing services under this part 2 to pay an additional fee per licensed facility. The amount of 3 the biennial fee shall be \$200 per license, with an additional fee of \$10 per resident based on the total licensed resident 4 5 capacity of the facility. The total biennial fee may not б exceed \$2,000, no part of which shall be returned to the 7 facility. The agency may adjust the \$200 biennial license fee 8 and the maximum total license fee once each year by not more 9 than the average rate of inflation for the 12 months 10 immediately preceding the increase. 11 Section 35. Paragraph (n) is added to subsection (1) of section 400.414, Florida Statutes, and subsection (8) is 12 added to that section, to read: 13 400.414 Denial, revocation, or suspension of license; 14 imposition of administrative fine; grounds .--15 (1) The agency may deny, revoke, or suspend any 16 17 license issued under this part, or impose an administrative fine in the manner provided in chapter 120, for any of the 18 19 following actions by an assisted living facility, any person 20 subject to level 2 background screening under s. 400.4174, or any facility employee: 21 22 (n) Any act constituting a ground upon which application for a license may be denied. 23 24 Administrative proceedings challenging agency action under 25 this subsection shall be reviewed on the basis of the facts 26 27 and conditions that resulted in the agency action. 28 The agency may issue a temporary license pending (8) 29 final disposition of a proceeding involving the suspension or 30 revocation of an assisted-living-facility license. 31

**Florida Senate - 2001** 308-1737C-01

1 Section 36. Subsection (1) of section 400.417, Florida 2 Statutes, is amended to read: 3 400.417 Expiration of license; renewal; conditional license.--4 A standard license Biennial licenses, unless 5 (1)б sooner suspended or revoked, shall expire 2 years from the 7 date of issuance. Limited nursing, extended congregate care, and limited mental health licenses shall expire at the same 8 9 time as the facility's standard license, regardless of when 10 issued. The agency shall notify the facility by certified mail 11 at least 120 days prior to expiration that a renewal license is necessary to continue operation. Ninety days prior to the 12 13 expiration date, an application for renewal shall be submitted 14 to the agency. Fees must be prorated. The failure to file a timely renewal application shall result in a late fee charged 15 to the facility in an amount equal to 50 percent of the 16 17 current fee. Section 37. Section 400.419, Florida Statutes, is 18 19 amended to read: 400.419 Violations; administrative fines.--20 (1) Each violation of this part and adopted rules 21 shall be classified according to the nature of the violation 22 and the gravity of its probable effect on facility residents. 23 24 The agency shall indicate the classification on the written 25 notice of the violation as follows: (a) Class "I" violations are those conditions or 26 occurrences related to the operation and maintenance of a 27 28 facility or to the personal care of residents which the agency 29 determines present an imminent danger to the residents or guests of the facility or a substantial probability that death 30 31 or serious physical or emotional harm would result therefrom. 92

**Florida Senate - 2001** 308-1737C-01

1 The condition or practice constituting a class I violation 2 shall be abated or eliminated within 24 hours, unless a fixed 3 period, as determined by the agency, is required for correction. A class I violation is subject to an 4 5 administrative fine in an amount not less than\$5,000<del>\$1,000</del> б and not exceeding \$10,000 for each violation. A fine may be 7 levied notwithstanding the correction of the violation. (b) Class "II" violations are those conditions or 8 occurrences related to the operation and maintenance of a 9 10 facility or to the personal care of residents which the agency 11 determines directly threaten the physical or emotional health, safety, or security of the facility residents, other than 12 13 class I violations. A class II violation is subject to an administrative fine in an amount not less than\$1,000<del>\$500</del> and 14 not exceeding \$5,000 for each violation. A citation for a 15 class II violation must shall specify the time within which 16 17 the violation is required to be corrected. If a class II violation is corrected within the time specified, no fine may 18 19 be imposed, unless it is a repeated offense. (c) Class "III" violations are those conditions or 20 21 occurrences related to the operation and maintenance of a facility or to the personal care of residents which the agency 22 determines indirectly or potentially threaten the physical or 23 24 emotional health, safety, or security of facility residents, 25 other than class I or class II violations. A class III violation is subject to an administrative fine of not less 26 than  $500 \div 100$  and not exceeding 1,000 for each violation. A 27 28 citation for a class III violation must shall specify the time 29 within which the violation is required to be corrected. <del>Tf a</del> class III violation is corrected within the time specified, no 30 31 fine may be imposed, unless it is a repeated offense.

93

1 (d) Class "IV" violations are those conditions or 2 occurrences related to the operation and maintenance of a 3 building or to required reports, forms, or documents that do 4 not have the potential of negatively affecting residents. 5 These violations are of a type that the agency determines do б not threaten the health, safety, or security of residents of 7 the facility. A facility that does not correct a class IV violation within the time specified in the agency-approved 8 9 corrective action plan is subject to an administrative fine of 10 not less than 100, for more than 200 for each violation. 11 Any class IV violation that is corrected during the time an agency survey is being conducted will be identified as an 12 13 agency finding and not as a violation. 14 (2) The agency may set and levy a fine not to exceed 15 \$1,000 for each violation which cannot be classified according 16 to subsection (1). Such fines in the aggregate may not exceed 17 \$10,000 per survey. (2) (3) In determining if a penalty is to be imposed 18 19 and in fixing the amount of the fine, the agency shall 20 consider the following factors: (a) The gravity of the violation, including the 21 22 probability that death or serious physical or emotional harm to a resident will result or has resulted, the severity of the 23 24 action or potential harm, and the extent to which the 25 provisions of the applicable laws or rules were violated. (b) Actions taken by the owner or administrator to 26 27 correct violations. 28 (c) Any previous violations. 29 (d) The financial benefit to the facility of committing or continuing the violation. 30 31 (e) The licensed capacity of the facility. 94

1 (3) (4) Each day of continuing violation after the date 2 fixed for termination of the violation, as ordered by the 3 agency, constitutes an additional, separate, and distinct violation. 4 5 (4) (4) (5) Any action taken to correct a violation shall 6 be documented in writing by the owner or administrator of the 7 facility and verified through followup visits by agency personnel. The agency may impose a fine and, in the case of an 8 9 owner-operated facility, revoke or deny a facility's license 10 when a facility administrator fraudulently misrepresents 11 action taken to correct a violation. (5) (5) (6) For fines that are upheld following 12 administrative or judicial review, the violator shall pay the 13 14 fine, plus interest at the rate as specified in s. 55.03, for 15 each day beyond the date set by the agency for payment of the fine. 16 17 (6) (7) Any unlicensed facility that continues to operate after agency notification is subject to a \$1,000 fine 18 19 per day. Each day beyond 5 working days after agency 20 notification constitutes a separate violation, and the facility is subject to a fine of \$500 per day. 21 (7) (8) Any licensed facility whose owner or 22 administrator concurrently operates an unlicensed facility 23 24 shall be subject to an administrative fine of \$5,000 per day. 25 Each day that the unlicensed facility continues to operate beyond 5 working days after agency notification constitutes a 26 27 separate violation, and the licensed facility shall be subject 28 to a fine of \$500 per day retroactive to the date of agency 29 notification. 30 (8)(9) Any facility whose owner fails to apply for a 31 change-of-ownership license in accordance with s. 400.412 and 95

1 operates the facility under the new ownership is subject to a
2 fine of not to exceed \$5,000.

3 (9)(10) In addition to any administrative fines 4 imposed, the agency may assess a survey fee, equal to the 5 lesser of one half of the facility's biennial license and bed б fee or \$500, to cover the cost of conducting initial complaint 7 investigations that result in the finding of a violation that was the subject of the complaint or monitoring visits 8 9 conducted under s. 400.428(3)(c) to verify the correction of 10 the violations.

11 (10)(11) The agency, as an alternative to or in conjunction with an administrative action against a facility 12 13 for violations of this part and adopted rules, shall make a reasonable attempt to discuss each violation and recommended 14 corrective action with the owner or administrator of the 15 facility, prior to written notification. The agency, instead 16 17 of fixing a period within which the facility shall enter into compliance with standards, may request a plan of corrective 18 19 action from the facility which demonstrates a good faith 20 effort to remedy each violation by a specific date, subject to the approval of the agency. 21

22 (11)(12) Administrative fines paid by any facility
23 under this section shall be deposited into the Health Care
24 Trust Fund and expended as provided in s. 400.418.

25 <u>(12)(13)</u> The agency shall develop and disseminate an 26 annual list of all facilities sanctioned or fined \$5,000 or 27 more for violations of state standards, the number and class 28 of violations involved, the penalties imposed, and the current 29 status of cases. The list shall be disseminated, at no charge, 30 to the Department of Elderly Affairs, the Department of 31 Health, the Department of Children and Family Services, the

96

**Florida Senate - 2001** 308-1737C-01

1 area agencies on aging, the Florida Statewide Advocacy 2 Council, and the state and local ombudsman councils. The 3 Department of Children and Family Services shall disseminate the list to service providers under contract to the department 4 5 who are responsible for referring persons to a facility for 6 residency. The agency may charge a fee commensurate with the 7 cost of printing and postage to other interested parties 8 requesting a copy of this list. 9 Section 38. Section 400.423, Florida Statutes, is 10 created to read: 11 400.423 Internal risk-management and quality-assurance program; adverse incidents and reporting requirements .--12 (1) Every facility licensed under this part may, as 13 part of its administrative functions, voluntarily establish a 14 risk-management and quality-assurance program, the purpose of 15 which is to assess resident care practices, facility incident 16 17 reports, deficiencies cited by the agency, adverse-incident reports, and resident grievances and develop plans of action 18 19 to correct and respond quickly to identify quality 20 differences. (2) Every facility licensed under this part is 21 required to maintain adverse-incident reports. For purposes of 22 this section, the term, "adverse incident" means: 23 24 (a) An event over which facility personnel could 25 exercise control rather than as a result of the resident's 26 condition and results in: 27 1. Death; 28 2. Brain or spinal damage; 29 3. Permanent disfigurement; 30 4. Fracture or dislocation of bones or joints; 31

97

15. Any condition that required medical attention to2which the resident has not given his or her consent, including3failure to honor advanced directives:46. Any condition that requires the transfer of the5resident from the facility to a unit providing more acute care6due to the incident rather than the resident's condition7before the incident.8(b) Abuse, neglect, or exploitation as defined in s.9415.102:10(c) Events reported to law enforcement; or11(d) Elopement.12(3) Licensed facilities shall provide within 113business day after the occurrence of an adverse incident, by14electronic mail, facsimile, or United States mail, a15preliminary report to the agency on all adverse incidents16specified under this section. The report must include17information regarding the identity of the affected resident,18the type of adverse incident.20(4) Licensed facilities shall provide within 15 days,21by electronic mail, facsimile, or United States mail, a full22report to the agency on all adverse incidents specified in33this section. The report must include the results of the34facility's investigation into the adverse incident.35(5) The agency shall annually submit to the36Licenseid biving facility37adverse-incident reports. The report must include the38following information arranged by county:39 <th></th> <th></th>		
3failure to honor advanced directives;46. Any condition that requires the transfer of the5resident from the facility to a unit providing more acute care6due to the incident rather than the resident's condition7before the incident.8(b) Abuse, neglect, or exploitation as defined in s.9415.102;10(c) Events reported to law enforcement; or11(d) Elopement.12(3) Licensed facilities shall provide within 113business day after the occurrence of an adverse incident, by14electronic mail, facsimile, or United States mail, a15preliminary report to the agency on all adverse incidents16specified under this section. The report must include17information regarding the identity of the affected resident,18the type of adverse incident.20(4) Licensed facilities shall provide within 15 days,21by electronic mail, facsimile, or United States mail, a full22report to the agency on all adverse incident.23(5) The agency shall annually submit to the24facility's investigation into the adverse incident.25(5) The agency shall annually submit to the26Legislature a report on assisted living facility27adverse-incident reports. The report must include the28following information arranged by county:29(a) A total number of adverse incidents;	1	5. Any condition that required medical attention to
4       6. Any condition that requires the transfer of the         5       resident from the facility to a unit providing more acute care         6       due to the incident rather than the resident's condition         7       before the incident.         8       (b) Abuse, neglect, or exploitation as defined in s.         9       415.102;         10       (c) Events reported to law enforcement; or         11       (d) Elopement.         12       (3) Licensed facilities shall provide within 1         13       business day after the occurrence of an adverse incident, by         14       electronic mail, facsimile, or United States mail, a         15       preliminary report to the agency on all adverse incidents         16       specified under this section. The report must include         17       information regarding the identity of the affected resident,         18       the type of adverse incident.         20       (4) Licensed facilities shall provide within 15 days,         21       by electronic mail, facsimile, or United States mail, a full         21       report to the agency on all adverse incident.         23       (4) Licensed facilities shall provide within 15 days,         24       by electronic mail, facsimile, or United States mail, a full         25       (5) The age	2	which the resident has not given his or her consent, including
5resident from the facility to a unit providing more acute care6due to the incident rather than the resident's condition7before the incident.8(b) Abuse, neglect, or exploitation as defined in s.9415.102;10(c) Events reported to law enforcement; or11(d) Elopement.12(3) Licensed facilities shall provide within 113business day after the occurrence of an adverse incident, by14electronic mail, facsimile, or United States mail, a15preliminary report to the agency on all adverse incidents16specified under this section. The report must include17information regarding the identity of the affected resident,18the type of adverse incident.20(4) Licensed facilities shall provide within 15 days,21by electronic mail, facsimile, or United States mail, a full22report to the agency on all adverse incidents specified in23this section. The report must include the results of the24facility's investigation into the adverse incident.25(5) The agency shall annually submit to the26Legislature a report on assisted living facility27(a) A total number of adverse incidents;30	3	failure to honor advanced directives;
6due to the incident rather than the resident's condition7before the incident.8(b) Abuse, neglect, or exploitation as defined in s.9415.102;10(c) Events reported to law enforcement; or11(d) Elopement.12(3) Licensed facilities shall provide within 113business day after the occurrence of an adverse incident, by14electronic mail, facsimile, or United States mail, a15preliminary report to the agency on all adverse incidents16specified under this section. The report must include17information regarding the identity of the affected resident,18the type of adverse incident.20(4) Licensed facilities shall provide within 15 days,21by electronic mail, facsimile, or United States mail, a full22report to the agency on all adverse incidents specified in23this section. The report must include the results of the24facility's investigation into the adverse incident.25(5) The agency shall annually submit to the26Legislature a report on assisted living facility27adverse-incident reports. The report must include the28following information arranged by county:29(a) A total number of adverse incidents;	4	6. Any condition that requires the transfer of the
7before the incident.8(b) Abuse, neglect, or exploitation as defined in s.9415.102:10(c) Events reported to law enforcement; or11(d) Elopement.12(3) Licensed facilities shall provide within 113business day after the occurrence of an adverse incident, by14electronic mail, facsimile, or United States mail, a15preliminary report to the agency on all adverse incidents16specified under this section. The report must include17information regarding the identity of the affected resident,18the type of adverse incident.20(4) Licensed facilities shall provide within 15 days,21by electronic mail, facsimile, or United States mail, a full22report to the agency on all adverse incidents specified in23this section. The report must include the results of the24facility's investigation into the adverse incident.25(5) The agency shall annually submit to the26Legislature a report on assisted living facility27adverse-incident reports. The report must include the28following information arranged by county:29(a) A total number of adverse incidents;	5	resident from the facility to a unit providing more acute care
8         (b) Abuse, neglect, or exploitation as defined in s.           9         415.102;           10         (c) Events reported to law enforcement; or           11         (d) Elopement.           12         (3) Licensed facilities shall provide within 1           13         business day after the occurrence of an adverse incident, by           14         electronic mail, facsimile, or United States mail, a           15         preliminary report to the agency on all adverse incidents           16         specified under this section. The report must include           17         information regarding the identity of the affected resident,           18         the type of adverse incident.           20         (4) Licensed facilities shall provide within 15 days,           21         by electronic mail, facsimile, or United States mail, a full           22         report to the agency on all adverse incidents specified in           23         this section. The report must include the results of the           24         facility's investigation into the adverse incident.           25         (5) The agency shall annually submit to the           26         Legislature a report on assisted living facility           27         adverse-incident reports. The report must include the           26         following information arran	6	due to the incident rather than the resident's condition
415.102; (c) Events reported to law enforcement; or (d) Elopement. (d) Elopement. (i) Licensed facilities shall provide within 1 business day after the occurrence of an adverse incident, by electronic mail, facsimile, or United States mail, a preliminary report to the agency on all adverse incidents specified under this section. The report must include information regarding the identity of the affected resident, the type of adverse incident. (4) Licensed facilities shall provide within 15 days, by electronic mail, facsimile, or United States mail, a full report to the agency on all adverse incidents specified in this section. The report must include the results of the facility's investigation into the adverse incident. (5) The agency shall annually submit to the Legislature a report on assisted living facility adverse-incident reports. The report must include the following information arranged by county: (a) A total number of adverse incidents; 30	7	before the incident.
10(c) Events reported to law enforcement; or11(d) Elopement.12(3) Licensed facilities shall provide within 113business day after the occurrence of an adverse incident, by14electronic mail, facsimile, or United States mail, a15preliminary report to the agency on all adverse incidents16specified under this section. The report must include17information regarding the identity of the affected resident,18the type of adverse incident.20(4) Licensed facilities shall provide within 15 days,21by electronic mail, facsimile, or United States mail, a full22report to the agency on all adverse incidents specified in23this section. The report must include the results of the24facility's investigation into the adverse incident.25(5) The agency shall annually submit to the26Legislature a report on assisted living facility27adverse-incident reports. The report must include the28following information arranged by county:29(a) A total number of adverse incidents;	8	(b) Abuse, neglect, or exploitation as defined in s.
11(d) Elopement.12(3) Licensed facilities shall provide within 113business day after the occurrence of an adverse incident, by14electronic mail, facsimile, or United States mail, a15preliminary report to the agency on all adverse incidents16specified under this section. The report must include17information regarding the identity of the affected resident,18the type of adverse incident, and the status of the facility's19investigation of the incident.20(4) Licensed facilities shall provide within 15 days,21by electronic mail, facsimile, or United States mail, a full22report to the agency on all adverse incidents specified in23this section. The report must include the results of the24facility's investigation into the adverse incident.25(5) The agency shall annually submit to the26Legislature a report on assisted living facility27adverse-incident reports. The report must include the28following information arranged by county:29(a) A total number of adverse incidents;	9	<u>415.102;</u>
12 (3) Licensed facilities shall provide within 1 13 business day after the occurrence of an adverse incident, by 14 electronic mail, facsimile, or United States mail, a 15 preliminary report to the agency on all adverse incidents 16 specified under this section. The report must include 17 information regarding the identity of the affected resident, 18 the type of adverse incident, and the status of the facility's 19 investigation of the incident. 20 (4) Licensed facilities shall provide within 15 days, 21 by electronic mail, facsimile, or United States mail, a full 22 report to the agency on all adverse incidents specified in 23 this section. The report must include the results of the 4 facility's investigation into the adverse incident. 25 (5) The agency shall annually submit to the 26 Legislature a report on assisted living facility 27 adverse-incident reports. The report must include the 28 following information arranged by county: 29 (a) A total number of adverse incidents;	10	(c) Events reported to law enforcement; or
business day after the occurrence of an adverse incident, by electronic mail, facsimile, or United States mail, a preliminary report to the agency on all adverse incidents specified under this section. The report must include information regarding the identity of the affected resident, the type of adverse incident, and the status of the facility's investigation of the incident. (4) Licensed facilities shall provide within 15 days, by electronic mail, facsimile, or United States mail, a full report to the agency on all adverse incidents specified in this section. The report must include the results of the facility's investigation into the adverse incident. (5) The agency shall annually submit to the Legislature a report on assisted living facility adverse-incident reports. The report must include the following information arranged by county: (a) A total number of adverse incidents;	11	(d) Elopement.
14electronic mail, facsimile, or United States mail, a15preliminary report to the agency on all adverse incidents16specified under this section. The report must include17information regarding the identity of the affected resident,18the type of adverse incident, and the status of the facility's19investigation of the incident.20(4)21Licensed facilities shall provide within 15 days,22report to the agency on all adverse incidents specified in23this section. The report must include the results of the24facility's investigation into the adverse incident.25(5)26(5)27adverse-incident reports. The report must include the28following information arranged by county:29(a)(a)A total number of adverse incidents;	12	(3) Licensed facilities shall provide within 1
15preliminary report to the agency on all adverse incidents16specified under this section. The report must include17information regarding the identity of the affected resident,18the type of adverse incident, and the status of the facility's19investigation of the incident.20(4) Licensed facilities shall provide within 15 days,21by electronic mail, facsimile, or United States mail, a full22report to the agency on all adverse incidents specified in23this section. The report must include the results of the24facility's investigation into the adverse incident.25(5) The agency shall annually submit to the26Legislature a report on assisted living facility27adverse-incident reports. The report must include the28following information arranged by county:29(a) A total number of adverse incidents;	13	business day after the occurrence of an adverse incident, by
<pre>16 specified under this section. The report must include 17 information regarding the identity of the affected resident, 18 the type of adverse incident, and the status of the facility's 19 investigation of the incident. 20 (4) Licensed facilities shall provide within 15 days, 21 by electronic mail, facsimile, or United States mail, a full 22 report to the agency on all adverse incidents specified in 23 this section. The report must include the results of the 24 facility's investigation into the adverse incident. 25 (5) The agency shall annually submit to the 26 Legislature a report on assisted living facility 27 adverse-incident reports. The report must include the 28 following information arranged by county: 29 (a) A total number of adverse incidents; 30</pre>	14	electronic mail, facsimile, or United States mail, a
information regarding the identity of the affected resident, the type of adverse incident, and the status of the facility's investigation of the incident. (4) Licensed facilities shall provide within 15 days, by electronic mail, facsimile, or United States mail, a full report to the agency on all adverse incidents specified in this section. The report must include the results of the facility's investigation into the adverse incident. (5) The agency shall annually submit to the Legislature a report on assisted living facility adverse-incident reports. The report must include the following information arranged by county: (a) A total number of adverse incidents;	15	preliminary report to the agency on all adverse incidents
18the type of adverse incident, and the status of the facility's19investigation of the incident.20(4) Licensed facilities shall provide within 15 days,21by electronic mail, facsimile, or United States mail, a full22report to the agency on all adverse incidents specified in23this section. The report must include the results of the24facility's investigation into the adverse incident.25(5)(5)The agency shall annually submit to the26Legislature a report on assisted living facility27adverse-incident reports. The report must include the28following information arranged by county:29(a)30	16	specified under this section. The report must include
investigation of the incident. (4) Licensed facilities shall provide within 15 days, by electronic mail, facsimile, or United States mail, a full report to the agency on all adverse incidents specified in this section. The report must include the results of the facility's investigation into the adverse incident. (5) The agency shall annually submit to the Legislature a report on assisted living facility adverse-incident reports. The report must include the following information arranged by county: (a) A total number of adverse incidents;	17	information regarding the identity of the affected resident,
<ul> <li>(4) Licensed facilities shall provide within 15 days,</li> <li>by electronic mail, facsimile, or United States mail, a full</li> <li>report to the agency on all adverse incidents specified in</li> <li>this section. The report must include the results of the</li> <li>facility's investigation into the adverse incident.</li> <li>(5) The agency shall annually submit to the</li> <li>Legislature a report on assisted living facility</li> <li>adverse-incident reports. The report must include the</li> <li>following information arranged by county:</li> <li>(a) A total number of adverse incidents;</li> </ul>	18	the type of adverse incident, and the status of the facility's
21 by electronic mail, facsimile, or United States mail, a full 22 report to the agency on all adverse incidents specified in 23 this section. The report must include the results of the 24 facility's investigation into the adverse incident. 25 (5) The agency shall annually submit to the 26 Legislature a report on assisted living facility 27 adverse-incident reports. The report must include the 28 following information arranged by county: 29 (a) A total number of adverse incidents; 30	19	investigation of the incident.
22 report to the agency on all adverse incidents specified in 23 this section. The report must include the results of the 24 facility's investigation into the adverse incident. 25 (5) The agency shall annually submit to the 26 Legislature a report on assisted living facility 27 adverse-incident reports. The report must include the 28 following information arranged by county: 29 (a) A total number of adverse incidents; 30	20	(4) Licensed facilities shall provide within 15 days,
23 this section. The report must include the results of the 24 facility's investigation into the adverse incident. 25 (5) The agency shall annually submit to the 26 Legislature a report on assisted living facility 27 adverse-incident reports. The report must include the 28 following information arranged by county: 29 (a) A total number of adverse incidents; 30	21	by electronic mail, facsimile, or United States mail, a full
24 <u>facility's investigation into the adverse incident.</u> 25 (5) The agency shall annually submit to the 26 <u>Legislature a report on assisted living facility</u> 27 <u>adverse-incident reports. The report must include the</u> 28 <u>following information arranged by county:</u> 29 (a) A total number of adverse incidents; 30	22	report to the agency on all adverse incidents specified in
25 (5) The agency shall annually submit to the 26 Legislature a report on assisted living facility 27 adverse-incident reports. The report must include the 28 following information arranged by county: 29 (a) A total number of adverse incidents; 30	23	this section. The report must include the results of the
26 Legislature a report on assisted living facility 27 adverse-incident reports. The report must include the 28 following information arranged by county: 29 (a) A total number of adverse incidents; 30	24	facility's investigation into the adverse incident.
<pre>27 adverse-incident reports. The report must include the 28 following information arranged by county: 29 (a) A total number of adverse incidents; 30</pre>	25	(5) The agency shall annually submit to the
<pre>28 following information arranged by county: 29 (a) A total number of adverse incidents; 30</pre>	26	Legislature a report on assisted living facility
29 <u>(a) A total number of adverse incidents;</u> 30	27	adverse-incident reports. The report must include the
30	28	following information arranged by county:
	29	(a) A total number of adverse incidents;
31	30	
	31	

1	(b) A listing, by category, of the type of adverse
2	incidents occurring within each category and the type of staff
3	involved;
4	(c) A listing, by category, of the types of injuries,
5	if any, and the number of injuries occurring within each
6	category;
7	(d) Types of liability claims filed based on an
8	adverse-incident report or reportable injury; and
9	(e) Disciplinary action taken against staff,
10	categorized by the type of staff involved.
11	(6) The information reported to the agency pursuant to
12	subsection (3) which relates to persons licensed under chapter
13	458, chapter 459, chapter 461, chapter 464, or chapter 465
14	shall be reviewed by the agency. The agency shall determine
15	whether any of the incidents potentially involved conduct by a
16	health care professional who is subject to disciplinary
17	action, in which case the provisions of s. 456.073 apply. The
18	agency may investigate, as it deems appropriate, any such
19	incident and prescribe measures that must or may be taken in
20	response to the incident. The agency shall review each
21	incident and determine whether it potentially involved conduct
22	by a health care professional who is subject to disciplinary
23	action, in which case the provisions of s. 456.073 apply.
24	(7) If the agency, through its receipt of the
25	adverse-incident reports prescribed in this part or through
26	any investigation, has reasonable belief that conduct by a
27	staff member or employee of a licensed facility is grounds for
28	disciplinary action by the appropriate board, the agency shall
29	report this fact to such regulatory board.
30	(8) Notwithstanding any other law to the contrary, any
31	record or report produced pursuant to this part shall not be
	0.0

99

1 discoverable or admissible in any civil or administrative action, except in disciplinary proceedings by the agency or 2 3 the appropriate regulatory board. 4 (9) The Department of Elderly Affairs may adopt rules 5 necessary to administer this section. б Section 39. Present subsections (7), (8), (9), (10), 7 and (11) of section 400.426, Florida Statutes, are 8 redesignated as subsections (8), (9), (10), (11), and (12), 9 respectively, and a new subsection (7) is added to that 10 section, to read: 11 400.426 Appropriateness of placements; examinations of residents. --12 13 (7) The facility must notify a licensed physician when 14 a resident exhibits signs of dementia or cognitive impairment 15 or has a change of condition in order to rule out the presence of an underlying physiological condition that may be 16 17 contributing to such dementia or impairment. The notification must occur within 30 days after the acknowledgement of such 18 19 signs by facility staff. If an underlying condition is determined to exist, the facility shall arrange, with the 20 appropriate health care provider, the necessary care and 21 22 services to treat the condition. Section 40. Subsection (3) of section 400.4275, 23 24 Florida Statutes, is amended to read: 25 400.4275 Business practice; personnel records; liability insurance. -- The assisted living facility shall be 26 administered on a sound financial basis that is consistent 27 28 with good business practices. 29 (3) The administrator or owner of a facility shall maintain liability insurance coverage of at least \$250,000 per 30 31 100

1 claim and an annual aggregate of \$500,000 which that is in 2 force at all times. 3 Section 41. Subsection (3) of section 400.428, Florida 4 Statutes, is amended to read: 5 400.428 Resident bill of rights .-б (3)(a) The agency shall conduct a survey to determine general compliance with facility standards and compliance with 7 8 residents' rights as a prerequisite to initial licensure or licensure renewal. 9 10 (b) In order to determine whether the facility is 11 adequately protecting residents' rights, the licensure biennial survey shall include private informal conversations 12 13 with a sample of residents and consultation with the ombudsman council in the planning and service area in which the facility 14 is located to discuss residents' experiences within the 15 16 facility. 17 (c) During any calendar year in which no standard licensure survey is conducted, the agency shall conduct at 18 19 least one monitoring visit of each facility cited in the 20 previous year for a class I or class II violation, or more than three uncorrected class III violations. 21 (d) The agency may conduct periodic followup 22 inspections as necessary to monitor the compliance of 23 24 facilities with a history of any class I, class II, or class 25 III violations that threaten the health, safety, or security of residents. 26 27 (e) The agency may conduct complaint investigations as 28 warranted to investigate any allegations of noncompliance with 29 requirements required under this part or rules adopted under 30 this part. 31

101

_	
1	Section 42. Effective July 1, 2001, and applying to
2	causes of action accruing on or after that date, section
3	400.429, Florida Statutes, is amended to read:
4	400.429 Civil actions to enforce rights
5	(1) Any person or resident whose rights as specified
6	in this part are violated shall have a cause of action <del>against</del>
7	any facility owner, administrator, or staff responsible for
8	the violation. The action may be brought by the resident or
9	his or her guardian, or by a person or organization acting on
10	behalf of a resident with the consent of the resident or his
11	or her guardian, or by the personal representative of the
12	estate of a deceased resident regardless of the cause of death
13	when the cause of death resulted from a violation of the
14	decedent's rights, to enforce such rights. If the action
15	alleges a claim for the resident's rights or for negligence
16	that caused the death of the resident, the claimant shall be
17	required to elect either survival damages pursuant to s.
18	46.021 or wrongful death damages pursuant to s. 768.21. If the
19	action alleges a claim for the resident's rights or for
20	negligence that did not cause the death of the resident, the
21	personal representative of the estate may recover damages for
22	the negligence that caused injury to the resident. The action
23	may be brought in any court of competent jurisdiction to
24	enforce such rights and to recover actual damages, and
25	punitive damages for violation of the rights of a resident or
26	negligence when malicious, wanton, or willful disregard of the
27	rights of others can be shown. Any resident who prevails in
28	seeking injunctive relief or a claim for an administrative
29	remedy is entitled to recover the costs of the action and a
30	reasonable attorney's fee assessed against the defendant not
31	to exceed \$25,000. Fees shall be awarded solely for the
	100

102

1 injunctive or administrative relief and not for any claim or action for damages whether such claim or action is brought 2 3 together with a request for an injunction or administrative relief or as a separate action, except as provided under s. 4 5 768.79 or the Florida Rules of Civil Procedure. Any plaintiff б who prevails in any such action may be entitled to recover 7 reasonable attorney's fees, costs of the action, and damages, 8 unless the court finds that the plaintiff has acted in bad 9 faith, with malicious purpose, and that there was a complete 10 absence of a justiciable issue of either law or fact. A 11 prevailing defendant may be entitled to recover reasonable attorney's fees pursuant to s. 57.105. The theories of 12 13 recovery remedies provided in this section are in addition to and cumulative with other legal and administrative actions 14 15 remedies available to a resident or to the agency, and the provisions of chapter 766 do not apply. 16 17 In any claim brought pursuant to this part (2) 18 alleging a violation of resident's rights or negligence 19 causing injury to or the death of a resident, the claimant shall have the burden of proving, by a preponderance of the 20 21 evidence, that: The defendant owed a duty to the resident; 22 (a) The defendant breached the duty to the resident; 23 (b) 24 (C) The breach of the duty is a legal cause of loss, injury, death or damage to the resident; and 25 26 The resident sustained loss, injury, death, or (d) 27 damage as a result of the breach. 28 Nothing in this part shall be interpreted to create strict 29 30 liability. A violation of the rights set forth in s. 400.428 31 or in any other standard or guidelines specified in this part 103

1 or in any applicable administrative standard or guidelines of this state or a federal regulatory agency shall be evidence of 2 3 negligence but shall not be considered negligence per se. (3) In any claim brought pursuant to s. 400.429, a 4 5 licensee, person or entity shall have a duty to exercise 6 reasonable care. Reasonable care is that degree of care which 7 a reasonably careful licensee, person or entity would use 8 under like circumstances. 9 (4) In any claim for resident's rights violation or 10 negligence by a nurse licensed under part I of chapter 464, 11 such nurse shall have the duty to exercise care consistent with the prevailing professional standard of care for a nurse. 12 The prevailing professional standard of care for a nurse shall 13 be that level of care, skill, and treatment which, in light of 14 all relevant surrounding circumstances is recognized as 15 acceptable and appropriate by reasonably prudent similar 16 17 nurses. To recover attorney's fees under this section, the following conditions precedent must be met: 18 19 (a) Within 120 days after the filing of a responsive 20 pleading or defensive motion to a complaint brought under this 21 section and before trial, the parties or their designated representatives shall meet in mediation to discuss the issues 22 of liability and damages in accordance with this paragraph for 23 24 the purpose of an early resolution of the matter. 25 1. Within 60 days after the filing of the responsive 26 pleading or defensive motion, the parties shall: 27 a. Agree on a mediator. If the parties cannot agree on a mediator, the defendant shall immediately notify the court, 28 29 which shall appoint a mediator within 10 days after such 30 notice. b. Set a date for mediation. 31 104

1	
1	<del>c. Prepare an order for the court that identifies the</del>
2	mediator, the scheduled date of the mediation, and other terms
3	of the mediation. Absent any disagreement between the parties,
4	the court may issue the order for the mediation submitted by
5	the parties without a hearing.
б	2. The mediation must be concluded within 120 days
7	after the filing of a responsive pleading or defensive motion.
8	The date may be extended only by agreement of all parties
9	subject to mediation under this subsection.
10	3. The mediation shall be conducted in the following
11	manner:
12	a. Each party shall ensure that all persons necessary
13	for complete settlement authority are present at the
14	mediation.
15	b. Each party shall mediate in good faith.
16	4. All aspects of the mediation which are not
17	specifically established by this subsection must be conducted
18	according to the rules of practice and procedure adopted by
19	the Supreme Court of this state.
20	(b) If the parties do not settle the case pursuant to
21	mediation, the last offer of the defendant made at mediation
22	shall be recorded by the mediator in a written report that
23	states the amount of the offer, the date the offer was made in
24	writing, and the date the offer was rejected. If the matter
25	subsequently proceeds to trial under this section and the
26	<del>plaintiff prevails but is awarded an amount in damages,</del>
27	exclusive of attorney's fees, which is equal to or less than
28	the last offer made by the defendant at mediation, the
29	plaintiff is not entitled to recover any attorney's fees.
30	
31	

1	(c) This subsection applies only to claims for
2	liability and damages and does not apply to actions for
3	injunctive relief.
4	(d) This subsection applies to all causes of action
5	that accrue on or after October 1, 1999.
6	(5)(3) Discovery of financial information for the
7	purpose of determining the value of punitive damages may not
8	be had unless the plaintiff shows the court by proffer or
9	evidence in the record that a reasonable basis exists to
10	support a claim for punitive damages.
11	(6) (4) In addition to any other standards for punitive
12	damages, any award of punitive damages must be reasonable in
13	light of the actual harm suffered by the resident and the
14	egregiousness of the conduct that caused the actual harm to
15	the resident.
16	(7) Any portion of an order, judgment, injunction,
17	arbitration decision, mediation agreement, or other type of
18	agreement, contract, or settlement that has the purpose or
19	effect of concealing information relating to the settlement or
20	resolution of any claim or action brought pursuant to this
21	part is void, contrary to public policy, and may not be
22	enforced. No court shall enter an order or judgment that has
23	the purpose or effect of concealing any information pertaining
24	to the resolution or settlement of any claim or action brought
25	pursuant to this part. Any person or governmental entity has
26	standing to contest an order, judgment, arbitration decision,
27	mediation agreement, or other type of agreement, contract, or
28	settlement that violates this subsection. A contest pursuant
29	to this subsection may be brought by a motion or an action for
30	a declaratory judgment filed in the circuit court of the
31	circuit where the violation of this subsection occurred.

106

I	
1	(8) The defendant must provide to the agency a copy of
2	any resolution of a claim or civil action brought pursuant to
3	this part within 90 days after such resolution, including, but
4	not limited to, any final judgment, arbitration decision,
5	order, injunction, mediation agreement, or settlement. Failure
б	to provide the copy to the agency shall result in a fine of
7	\$500 for each day it is overdue. The agency shall develop
8	forms and adopt rules necessary to administer this subsection.
9	Section 43. Effective July 1, 2001, and applying to
10	causes of action accruing on or after that date, section
11	400.4293, Florida Statutes, is created to read:
12	400.4293 Presuit notice; investigation; notification
13	of violation of residents' rights or alleged negligence;
14	claims evaluation procedure; informal discovery; review
15	(1) As used in this section, the term:
16	(a) "Claim for residents' rights violation or
17	negligence" means a negligence claim alleging injury to or the
18	death of a resident arising out of an asserted violation of
19	the rights of a resident under s. 400.428 or an asserted
20	deviation from the applicable standard of care.
21	(b) "Insurer" means any self-insurer authorized under
22	s. 627.357, liability insurance carrier, Joint Underwriting
23	Association, or any uninsured prospective defendant.
24	(2) Prior to filing a claim for a violation of a
25	resident's rights or a claim for negligence, a claimant
26	alleging injury to or the death of a resident shall notify
27	each prospective defendant by certified mail, return receipt
28	requested, of an asserted violation of a resident's rights
29	provided in s. 400.428 or deviation from the standard of care.
30	Such notification shall include an identification of the
31	rights the prospective defendant has violated and the
	107

107

1 negligence alleged to have caused the incident or incidents and a brief description of the injuries sustained by the 2 3 resident which are reasonably identifiable at the time of notice. The notice shall contain a certificate of counsel that 4 5 counsel's reasonable investigation gave rise to a good-faith б belief that grounds exist for an action against each 7 prospective defendant. 8 (3)(a) No suit may be filed for a period of 75 days 9 after notice is mailed to any prospective defendant. During 10 the 75-day period, the prospective defendants or their 11 insurers shall conduct an evaluation of the claim to determine the liability of each defendant and to evaluate the damages of 12 the claimants. Each defendant or insurer of the defendant 13 shall have a procedure for the prompt evaluation of claims 14 during the 75-day period. The procedure shall include one or 15 more of the following: 16 17 1. Internal review by a duly qualified facility risk 18 manager or claims adjuster; 19 2. Internal review by counsel for each prospective 20 defendant; 21 3. A quality assurance committee authorized under any applicable state or federal statutes or regulations; 22 23 4. Any other similar procedure that fairly and 24 promptly evaluates the claims. 25 26 Each defendant or insurer of the defendant shall evaluate the 27 claim in good faith. 28 (b) At or before the end of the 75 days, the defendant 29 or insurer of the defendant shall provide the claimant with a 30 written response: 31 1. Rejecting the claim; or 108
1	2. Making a settlement offer.
2	(c) The response shall be delivered to the claimant if
3	not represented by counsel or to the claimant's attorney, by
4	certified mail, return receipt requested. Failure of the
5	prospective defendant or insurer of the defendant to reply to
6	the notice within 75 days after receipt shall be deemed a
7	rejection of the claim for purposes of this section.
8	(4) The notification of a violation of a resident's
9	rights or alleged negligence shall be served within the
10	applicable statute of limitations period; however, during the
11	75-day period, the statute of limitations is tolled as to all
12	prospective defendants. Upon stipulation by the parties, the
13	75-day period may be extended and the statute of limitations
14	is tolled during any such extension. Upon receiving written
15	notice by certified mail, return receipt requested, of
16	termination of negotiations in an extended period, the
17	claimant shall have 60 days or the remainder of the period of
18	the statute of limitations, whichever is greater, within which
19	to file suit.
20	(5) No statement, discussion, written document,
21	report, or other work product generated by presuit claims
22	evaluation procedures under this section is discoverable or
23	admissible in any civil action for any purpose by the opposing
24	party. All participants, including, but not limited to,
25	physicians, investigators, witnesses, and employees or
26	associates of the defendant, are immune from civil liability
27	arising from participation in the presuit claims evaluation
28	procedure. Any licensed physician or registered nurse may be
29	retained by either party to provide an opinion regarding the
30	reasonable basis of the claim. The presuit opinions of the
31	

109

1 expert are not discoverable or admissible in any civil action 2 for any purpose by the opposing party. 3 (6) Upon receipt by a prospective defendant of a notice of claim, the parties shall make discoverable 4 5 information available without formal discovery as provided in б subsection (7). (7) 7 Informal discovery may be used by a party to 8 obtain unsworn statements and the production of documents or things, as follows: 9 10 (a) Unsworn statements. -- Any party may require other 11 parties to appear for the taking of an unsworn statement. Such statements may be used only for the purpose of claims 12 evaluation and are not discoverable or admissible in any civil 13 14 action for any purpose by any party. A party seeking to take the unsworn statement of any party must give reasonable notice 15 in writing to all parties. The notice must state the time and 16 17 place for taking the statement and the name and address of the party to be examined. Unless otherwise impractical, the 18 19 examination of any party must be done at the same time by all 20 other parties. Any party may be represented by counsel at the 21 taking of an unsworn statement. An unsworn statement may be recorded electronically, stenographically, or on videotape. 22 The taking of unsworn statements is subject to the provisions 23 24 of the Florida Rules of Civil Procedure and may be terminated 25 for abuses. (b) Documents or things. -- Any party may request 26 27 discovery of relevant documents or things. The documents or things must be produced, at the expense of the requesting 28 29 party, within 20 days after the date of receipt of the 30 request. A party is required to produce relevant and discoverable documents or things within that party's 31 110

1 possession or control, if in good faith it can reasonably be done within the timeframe of the claims evaluation process. 2 3 (8) Each request for and notice concerning informal discovery pursuant to this section must be in writing, and a 4 5 copy thereof must be sent to all parties. Such a request or б notice must bear a certificate of service identifying the name 7 and address of the person to whom the request or notice is 8 served, the date of the request or notice, and the manner of 9 service thereof. 10 (9) If a prospective defendant makes a written 11 settlement offer, the claimant shall have 15 days from the date of receipt to accept the offer. An offer shall be deemed 12 13 rejected unless accepted by delivery of a written notice of 14 acceptance. (10) To the extent not inconsistent with this part, 15 the provisions of the Florida Mediation Code, Florida Rules of 16 17 Civil Procedure, shall be applicable to such proceedings. (11) Within 30 days after the claimant's receipt of 18 19 defendant's response to the claim, the parties or their designated representatives shall meet in mediation to discuss 20 21 the issues of liability and damages in accordance with the mediation rules of practice and procedures adopted by the 22 Supreme Court. Upon stipulation of the parties, this 30-day 23 24 period may be extended and the statute of limitations is tolled during the mediation and any such extension. At the 25 conclusion of mediation the claimant shall have 60 days or the 26 27 remainder of the period of the statute of limitations, whichever is greater, within which to file suit. 28 29 Section 44. Effective July 1, 2001, and applying to 30 causes of action accruing on or after that date, section 31 400.4294, Florida Statutes, is created to read: 111

1	400.4294 Availability of facility records for			
2	investigation of resident's rights violations and defenses;			
3	penalty			
4	(1) Failure to provide complete copies of a resident's			
5	records including, but not limited to, all medical records and			
6	the resident's chart, within the control or possession of the			
7	facility within 10 days, in accordance with the provisions of			
8	s. 400.145, shall constitute evidence of failure of that party			
9	to comply with good-faith discovery requirements and shall			
10	waive the good-faith certificate and presuit notice			
11	requirements under this part by the requesting party.			
12	(2) No facility shall be held liable for any civil			
13	damages as a result of complying with this section.			
14	Section 45. Effective July 1, 2001, section 400.4295,			
15	Florida Statutes, is created to read:			
16	400.4295 Certain provisions not applicable to actions			
17	under this partAn action under this part for a violation of			
18	rights or negligence recognized herein is not a claim for			
19	medical malpractice, and the provisions of s. 768.21(8) do not			
20	apply to a claim alleging death of the resident.			
21	Section 46. Effective July 1, 2001, section 400.4296,			
22	Florida Statutes, is created to read:			
23	400.4296 Statute of limitations			
24	(1) Any action for damages brought under this part			
25	shall be commenced within 2 years from the time the incident			
26	giving rise to the action occurred or within 2 years from the			
27	time the incident is discovered, or should have been			
28	discovered with the exercise of due diligence; however, in no			
29	event shall the action be commenced later than 4 years from			
30	the date of the incident or occurrence out of which the cause			
31	of action accrued.			
	110			

112

1 (2) In those actions covered by this subsection in which it can be shown that fraudulent concealment or 2 3 intentional misrepresentation of fact prevented the discovery of the injury, the period of limitations is extended forward 2 4 5 years from the time that the injury is discovered with the б exercise of due diligence, but in no event not more than 6 years from the date the incident giving rise to the injury 7 8 occurred. 9 (3) This section shall apply to causes of action that 10 have accrued prior to the effective date of this section; 11 however, any such cause of action that would not have been barred under prior law may be brought within the time allowed 12 by prior law or within 2 years after the effective date of 13 this section, whichever is earlier, and will be barred 14 thereafter. In actions where it can be shown that fraudulent 15 concealment or intentional misrepresentation of fact prevented 16 the discovery of the injury, the period of limitations is 17 extended forward 2 years from the time that the injury is 18 19 discovered with the exercise of due diligence but in no event 20 more than 4 years from the effective date of this section. Section 47. Section 400.4297, Florida Statutes, is 21 22 created to read: 400.4297 Punitive damages; pleading; burden of 23 24 proof.--(1) In any action for damages brought under this part, 25 no claim for punitive damages shall be permitted unless there 26 27 is a reasonable showing by evidence in the record or proffered 28 by the claimant which would provide a reasonable basis for 29 recovery of such damages. The claimant may move to amend her or his complaint to assert a claim for punitive damages as 30 31 allowed by the rules of civil procedure. The rules of civil

113

1 procedure shall be liberally construed so as to allow the claimant discovery of evidence which appears reasonably 2 3 calculated to lead to admissible evidence on the issue of punitive damages. No discovery of financial worth shall 4 5 proceed until after the pleading concerning punitive damages б is permitted. 7 (2) A defendant may be held liable for punitive 8 damages only if the trier of fact, based on clear and convincing evidence, finds that the defendant was personally 9 10 guilty of intentional misconduct or gross negligence. As used 11 in this section, the term: (a) "Intentional misconduct" means that the defendant 12 had actual knowledge of the wrongfulness of the conduct and 13 the high probability that injury or damage to the claimant 14 would result and, despite that knowledge, intentionally 15 pursued that course of conduct, resulting in injury or damage. 16 (b) 17 "Gross negligence" means that the defendant's 18 conduct was so reckless or wanting in care that it constituted 19 a conscious disregard or indifference to the life, safety, or 20 rights of persons exposed to such conduct. 21 (3) In the case of an employer, principal, corporation, or other legal entity, punitive damages may be 22 imposed for the conduct of an employee or agent only if the 23 24 conduct of the employee or agent meets the criteria specified 25 in subsection (2) and: The employer, principal, corporation, or other 26 (a) 27 legal entity actively and knowingly participated in such 28 conduct; 29 (b) The officers, directors, or managers of the 30 employer, principal, corporation, or other legal entity knowingly condoned, ratified, or consented to such conduct; or 31 114

1 (c) The employer, principal, corporation, or other legal entity engaged in conduct that constituted gross 2 3 negligence and that contributed to the loss, damages, or injury suffered by the claimant. 4 5 (4) The plaintiff must establish at trial, by clear б and convincing evidence, its entitlement to an award of 7 punitive damages. The "greater weight of the evidence" burden 8 of proof applies to a determination of the amount of damages. 9 This section is remedial in nature and shall take (5) 10 effect upon becoming a law. 11 Section 48. Section 400.4298, Florida Statutes, is created to read: 12 400.4298 Punitive damages; limitation.--13 (1)(a) Except as provided in paragraphs (b) and (c), 14 an award of punitive damages may not exceed the greater of: 15 1. Three times the amount of compensatory damages 16 17 awarded to each claimant entitled thereto, consistent with the remaining provisions of this section; or 18 19 2. The sum of \$1 million. (b) Where the fact finder determines that the wrongful 20 21 conduct proven under this section was motivated solely by unreasonable financial gain and determines that the 22 unreasonably dangerous nature of the conduct, together with 23 24 the high likelihood of injury resulting from the conduct, was 25 actually known by the managing agent, director, officer, or other person responsible for making policy decisions on behalf 26 27 of the defendant, it may award an amount of punitive damages 28 not to exceed the greater of: 1. Four times the amount of compensatory damages 29 30 awarded to each claimant entitled thereto, consistent with the remaining provisions of this section; or 31 115

2. 1 The sum of \$4 million. (c) Where the fact finder determines that at the time 2 3 of injury the defendant had a specific intent to harm the claimant and determines that the defendant's conduct did in 4 5 fact harm the claimant, there shall be no cap on punitive б damages. 7 (d) This subsection is not intended to prohibit an 8 appropriate court from exercising its jurisdiction under s. 9 768.74 in determining the reasonableness of an award of 10 punitive damages that is less than three times the amount of 11 compensatory damages. (2) The claimant's attorney's fees, if payable from 12 the judgment, are, to the extent that the fees are based on 13 the punitive damages, calculated based on the final judgment 14 for punitive damages. This subsection does not limit the 15 payment of attorney's fees based upon an award of damages 16 other than punitive damages. 17 (3) The jury may neither be instructed nor informed as 18 19 to the provisions of this section. (4) This section is remedial in nature and shall take 20 effect upon becoming a law. 21 Section 49. Effective October 1, 2001, and applicable 22 to causes of action accruing on or after that date, section 23 24 400.4303, Florida Statutes, is created to read: 25 400.4303 Copies forwarded to state attorney.--In any action in which punitive damages are awarded, notwithstanding 26 27 any appeals, the Clerk of the Court shall forward to the state 28 attorney of that circuit a copy of the complaint, any amended 29 complaints, the verdict form, and the final judgment. 30 Section 50. Section 400.434, Florida Statutes, is 31 amended to read:

116

## **Florida Senate - 2001** 308-1737C-01

1 400.434 Right of entry and inspection. -- Any duly 2 designated officer or employee of the department, the 3 Department of Children and Family Services, the agency, the state or local fire marshal, or a member of the state or local 4 5 long-term care ombudsman council shall have the right to enter 6 unannounced upon and into the premises of any facility 7 licensed pursuant to this part in order to determine the state 8 of compliance with the provisions of this part and of rules or 9 standards in force pursuant thereto. The right of entry and 10 inspection shall also extend to any premises which the agency 11 has reason to believe is being operated or maintained as a facility without a license; but no such entry or inspection of 12 13 any premises may be made without the permission of the owner or person in charge thereof, unless a warrant is first 14 obtained from the circuit court authorizing such entry. 15 The warrant requirement shall extend only to a facility which the 16 17 agency has reason to believe is being operated or maintained 18 as a facility without a license. Any application for a 19 license or renewal thereof made pursuant to this part shall constitute permission for, and complete acquiescence in, any 20 entry or inspection of the premises for which the license is 21 sought, in order to facilitate verification of the information 22 submitted on or in connection with the application; to 23 24 discover, investigate, and determine the existence of abuse or 25 neglect; or to elicit, receive, respond to, and resolve complaints. Any current valid license shall constitute 26 unconditional permission for, and complete acquiescence in, 27 28 any entry or inspection of the premises by authorized 29 personnel. The agency shall retain the right of entry and 30 inspection of facilities that have had a license revoked or 31 suspended within the previous 24 months, to ensure that the 117

1 facility is not operating unlawfully. However, before entering 2 the facility, a statement of probable cause must be filed with 3 the director of the agency, who must approve or disapprove the 4 action within 48 hours. Probable cause shall include, but is 5 not limited to, evidence that the facility holds itself out to б the public as a provider of personal care services or the 7 receipt of a complaint by the long-term care ombudsman council about the facility. Data collected by the state or local 8 9 long-term care ombudsman councils or the state or local 10 advocacy councils may be used by the agency in investigations 11 involving violations of regulatory standards. Section 51. Subsection (2) of section 400.435, Florida 12 13 Statutes, is amended to read: 400.435 Maintenance of records; reports.--14 15 (2) Within 60 days after the date of a licensure the biennial inspection visit or within 30 days after the date of 16 17 any interim visit, the agency shall forward the results of the 18 inspection to the local ombudsman council in whose planning 19 and service area, as defined in part II, the facility is located; to at least one public library or, in the absence of 20 a public library, the county seat in the county in which the 21 inspected assisted living facility is located; and, when 22 appropriate, to the district Adult Services and Mental Health 23 24 Program Offices. 25 Section 52. Paragraph (h) of subsection (1) and subsection (4) of section 400.441, Florida Statutes, are 26 27 amended to read: 28 400.441 Rules establishing standards. --29 (1) It is the intent of the Legislature that rules published and enforced pursuant to this section shall include 30 31 criteria by which a reasonable and consistent quality of 118

1 resident care and quality of life may be ensured and the 2 results of such resident care may be demonstrated. Such rules 3 shall also ensure a safe and sanitary environment that is residential and noninstitutional in design or nature. 4 It is 5 further intended that reasonable efforts be made to 6 accommodate the needs and preferences of residents to enhance 7 the quality of life in a facility. In order to provide safe 8 and sanitary facilities and the highest quality of resident 9 care accommodating the needs and preferences of residents, the 10 department, in consultation with the agency, the Department of 11 Children and Family Services, and the Department of Health, shall adopt rules, policies, and procedures to administer this 12 13 part, which must include reasonable and fair minimum standards in relation to: 14 (h) The care and maintenance of residents, which must 15 include, but is not limited to: 16 17 1. The supervision of residents; The provision of personal services; 18 2. 19 3. The provision of, or arrangement for, social and 20 leisure activities; The arrangement for appointments and transportation 21 4. 22 to appropriate medical, dental, nursing, or mental health services, as needed by residents; 23 24 5. The management of medication; 6. The nutritional needs of residents; and 25 26 7. Resident records; and. 27 8. Internal risk management and quality assurance. 28 (4) The agency may use an abbreviated biennial 29 standard licensure inspection that which consists of a review of key quality-of-care standards in lieu of a full inspection 30 31 in facilities which have a good record of past performance. 119

1 However, a full inspection shall be conducted in facilities 2 which have had a history of class I or class II violations, 3 uncorrected class III violations, confirmed ombudsman council 4 complaints, or confirmed licensure complaints, within the 5 previous licensure period immediately preceding the inspection б or when a potentially serious problem is identified during the 7 abbreviated inspection. The agency, in consultation with the 8 department, shall develop the key quality-of-care standards 9 with input from the State Long-Term Care Ombudsman Council and 10 representatives of provider groups for incorporation into its 11 rules. Beginning on or before March 1, 1991, The department, in consultation with the agency, shall report annually to the 12 13 Legislature concerning its implementation of this subsection. 14 The report shall include, at a minimum, the key quality-of-care standards which have been developed; the 15 number of facilities identified as being eligible for the 16 17 abbreviated inspection; the number of facilities which have received the abbreviated inspection and, of those, the number 18 19 that were converted to full inspection; the number and type of 20 subsequent complaints received by the agency or department on facilities which have had abbreviated inspections; any 21 recommendations for modification to this subsection; any plans 22 by the agency to modify its implementation of this subsection; 23 24 and any other information which the department believes should 25 be reported. Section 53. Section 400.442, Florida Statutes, is 26 27 amended to read: 28 400.442 Pharmacy and dietary services.--29 (1) Any assisted living facility in which the agency has documented a class I or class II deficiency or uncorrected 30 31 class III deficiencies regarding medicinal drugs or 120

**Florida Senate - 2001** 308-1737C-01

1 over-the-counter preparations, including their storage, use, delivery, or administration, or dietary services, or both, 2 3 during a licensure biennial survey or a monitoring visit or an 4 investigation in response to a complaint, shall, in addition 5 to or as an alternative to any penalties imposed under s. б 400.419, be required to employ the consultant services of a 7 licensed pharmacist, a licensed registered nurse, or a registered or licensed dietitian, as applicable. 8 The consultant shall, at a minimum, provide onsite quarterly 9 10 consultation until the inspection team from the agency 11 determines that such consultation services are no longer required. 12 (2) A corrective action plan for deficiencies related 13 to assistance with the self-administration of medication or 14 the administration of medication must be developed and 15 implemented by the facility within 48 hours after notification 16 17 of such deficiency, or sooner if the deficiency is determined by the agency to be life-threatening. 18 19 (3) The agency shall employ at least two pharmacists 20 licensed pursuant to chapter 465 among its personnel who biennially inspect assisted living facilities licensed under 21 22 this part, to participate in licensure biennial inspections or consult with the agency regarding deficiencies relating to 23 24 medicinal drugs or over-the-counter preparations. 25 (4) The department may by rule establish procedures and specify documentation as necessary to administer implement 26 27 this section. 28 Section 54. Section 400.449, Florida Statutes, is 29 created to read: 30 400.449 Resident records; penalties for alteration .--31

121

1 (1) Any person who fraudulently alters, defaces, or falsifies any medical or other record of an assisted living 2 3 facility, or causes or procures any such offense to be 4 committed, commits a misdemeanor of the second degree, 5 punishable as provided in s. 775.082 or s. 775.083. б (2) A conviction under subsection (1) is also grounds 7 for restriction, suspension, or termination of license 8 privileges. 9 Section 55. Section 464.203, Florida Statutes, is 10 amended to read: 11 464.203 Certified nursing assistants; certification 12 requirement. --13 (1) The board shall issue a certificate to practice as a certified nursing assistant to any person who demonstrates a 14 minimum competency to read and write and successfully passes 15 the required Level I or Level II screening pursuant to s. 16 17 400.215 and meets one of the following requirements: (a) Has successfully completed an approved training 18 19 program and achieved a minimum score, established by rule of 20 the board, on the nursing assistant competency examination, which consists of a written portion and skills-demonstration 21 portion approved by the board and administered at a site and 22 by personnel approved by the department. 23 24 (b) Has achieved a minimum score, established by rule 25 of the board, on the nursing assistant competency examination, which consists of a written portion and skills-demonstration 26 portion, approved by the board and administered at a site and 27 28 by personnel approved by the department and: 29 Has a high school diploma, or its equivalent; or 1. Is at least 18 years of age. 30 2. 31

## 122

1	(c) Is currently certified in another state; is listed			
2	on that state's certified nursing assistant registry; and has			
3	not been found to have committed abuse, neglect, or			
4	exploitation in that state.			
5	(d) Has completed the curriculum developed under the			
6	Enterprise Florida Jobs and Education Partnership Grant and			
7	achieved a minimum score, established by rule of the board, on			
8	the nursing assistant competency examination, which consists			
9	of a written portion and skills-demonstration portion,			
10	approved by the board and administered at a site and by			
11	personnel approved by the department.			
12	(2) If an applicant fails to pass the nursing			
13	assistant competency examination in three attempts, the			
14	applicant is not eligible for reexamination unless the			
15	applicant completes an approved training program.			
16	(3) An oral examination shall be administered as a			
17	substitute for the written portion of the examination upon			
18	request. The oral examination shall be administered at a site			
19	and by personnel approved by the department.			
20	(4) The board shall adopt rules to provide for the			
21	initial certification of certified nursing assistants.			
22	(5) Certification as a nursing assistant, in			
23	accordance with this part, continues in effect until such time			
24	as the nursing assistant allows a period of 24 consecutive			
25	months to pass during which period the nursing assistant fails			
26	to perform any nursing-related services for monetary			
27	compensation. When a nursing assistant fails to perform any			
28	nursing-related services for monetary compensation for a			
29	period of 24 consecutive months, the nursing assistant must			
30	complete a new training and competency evaluation program or a			
31	new competency evaluation program.			

123

1				
1	<u>(6)</u> A certified nursing assistant shall maintain a			
2	current address with the board in accordance with s. 456.035.			
3	(7) A certified nursing assistant shall complete 18			
4	hours of in-service training during each calendar year. The			
5	certified nursing assistant shall be responsible for			
6	maintaining documentation demonstrating compliance with these			
7	provisions. The Council on Certified Nursing Assistants, in			
8	accordance with s. 464.0285(2)(b), shall propose rules to			
9	implement this subsection.			
10	Section 56. Subsection (2) of section 397.405, Florida			
11	Statutes, is amended to read:			
12	397.405 Exemptions from licensureThe following are			
13	exempt from the licensing provisions of this chapter:			
14	(2) A nursing home facility as defined in <u>s. 400.021</u>			
15	<del>s. 400.021(12)</del> .			
16				
17	The exemptions from licensure in this section do not apply to			
18	any facility or entity which receives an appropriation, grant,			
19	or contract from the state to operate as a service provider as			
20	defined in this chapter or to any substance abuse program			
21	regulated pursuant to s. 397.406. No provision of this			
22	chapter shall be construed to limit the practice of a			
23	physician licensed under chapter 458 or chapter 459, a			
24	psychologist licensed under chapter 490, or a psychotherapist			
25	licensed under chapter 491, providing outpatient or inpatient			
26	substance abuse treatment to a voluntary patient, so long as			
27	the physician, psychologist, or psychotherapist does not			
28	represent to the public that he or she is a licensed service			
29	provider under this act. Failure to comply with any			
30	requirement necessary to maintain an exempt status under this			
31				

124

1 section is a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083. 2 3 Section 57. Paragraph (b) of subsection (2) of section 409.908, Florida Statutes, is amended to read: 4 5 409.908 Reimbursement of Medicaid providers.--Subject 6 to specific appropriations, the agency shall reimburse 7 Medicaid providers, in accordance with state and federal law, 8 according to methodologies set forth in the rules of the 9 agency and in policy manuals and handbooks incorporated by 10 reference therein. These methodologies may include fee 11 schedules, reimbursement methods based on cost reporting, negotiated fees, competitive bidding pursuant to s. 287.057, 12 13 and other mechanisms the agency considers efficient and effective for purchasing services or goods on behalf of 14 recipients. Payment for Medicaid compensable services made on 15 behalf of Medicaid eligible persons is subject to the 16 17 availability of moneys and any limitations or directions provided for in the General Appropriations Act or chapter 216. 18 19 Further, nothing in this section shall be construed to prevent or limit the agency from adjusting fees, reimbursement rates, 20 lengths of stay, number of visits, or number of services, or 21 making any other adjustments necessary to comply with the 22 availability of moneys and any limitations or directions 23 24 provided for in the General Appropriations Act, provided the 25 adjustment is consistent with legislative intent. (2) 26 27 Subject to any limitations or directions provided (b) 28 for in the General Appropriations Act, the agency shall 29 establish and implement a Florida Title XIX Long-Term Care Reimbursement Plan (Medicaid) for nursing home care in order 30 31 to provide care and services in conformance with the

125

1 applicable state and federal laws, rules, regulations, and 2 quality and safety standards and to ensure that individuals 3 eligible for medical assistance have reasonable geographic 4 access to such care. The agency shall amend the long-term-care 5 reimbursement plan to create direct-care and indirect-care б subcomponents. These two subcomponents together shall equal 7 the patient-care component of the per-diem rate. The 8 direct-care subcomponent shall include only the salaries and 9 benefits of direct-care staff who provide nursing services to 10 the residents of the nursing facility. As used in this 11 paragraph, the term "direct-care staff" means registered nurses, licensed practical nurses, and certified nurses 12 assistants who deliver care directly to residents in nursing 13 home facilities. There shall be not cost directly or 14 indirectly allocated to the direct-care subcomponent from a 15 home office or management company. Separate cost-based 16 17 ceilings shall be calculated for each patient-care subcomponent, and the direct-care subcomponent shall be 18 19 limited by the cost-based class ceiling, and the indirect-care subcomponent shall be limited by the individual provider 20 21 target, target rate class ceiling, or the cost-based ceiling. The agency shall make the required changes to the nursing home 22 cost-reporting forms to implement this requirement effective 23 24 January 1, 2002. It is the intent of the Legislature that the reimbursement plan achieve the goal of providing access to 25 health care for nursing home residents who require large 26 27 amounts of care while encouraging diversion services as an 28 alternative to nursing home care for residents who can be 29 served within the community. The agency shall base the 30 establishment of any maximum rate of payment, whether overall 31 or component, on the available moneys as provided for in the

126

1 General Appropriations Act. The agency may base the maximum rate of payment on the results of scientifically valid 2 3 analysis and conclusions derived from objective statistical data pertinent to the particular maximum rate of payment. 4 5 Under the plan, interim rate adjustments shall not be granted 6 to reflect increases in the cost of general or professional 7 liability insurance for nursing homes unless the following 8 criteria are met: have at least a 65 percent Medicaid 9 utilization in the most recent cost report submitted to the 10 agency, and the increase in general or professional liability 11 costs to the facility for the most recent policy period affects the total Medicaid per diem by at least 5 percent. 12 This rate adjustment shall not result in the per diem 13 exceeding the class ceiling. This provision shall apply only 14 to fiscal year 2000-2001 and shall be implemented to the 15 extent existing appropriations are available. The agency shall 16 17 report to the Governor, the Speaker of the House of Representatives, and the President of the Senate by December 18 19 31, 2000, on the cost of liability insurance for Florida nursing homes for fiscal years 1999 and 2000 and the extent to 20 21 which these costs are not being compensated by the Medicaid program. Medicaid-participating nursing homes shall be 22 required to report to the agency information necessary to 23 24 compile this report. Effective no earlier than the 25 rate-setting period beginning April 1, 1999, the agency shall 26 establish a case-mix reimbursement methodology for the rate of 27 payment for long-term care services for nursing home 28 residents. The agency shall compute a per diem rate for 29 Medicaid residents, adjusted for case mix, which is based on a 30 resident classification system that accounts for the relative 31 resource utilization by different types of residents and which 127

1 is based on level-of-care data and other appropriate data. The 2 case-mix methodology developed by the agency shall take into 3 account the medical, behavioral, and cognitive deficits of residents. In developing the reimbursement methodology, the 4 5 agency shall evaluate and modify other aspects of the 6 reimbursement plan as necessary to improve the overall 7 effectiveness of the plan with respect to the costs of patient 8 care, operating costs, and property costs. In the event adequate data are not available, the agency is authorized to 9 10 adjust the patient's care component or the per diem rate to 11 more adequately cover the cost of services provided in the patient's care component. The agency shall work with the 12 Department of Elderly Affairs, the Florida Health Care 13 Association, and the Florida Association of Homes for the 14 Aging in developing the methodology. It is the intent of the 15 Legislature that the reimbursement plan achieve the goal of 16 17 providing access to health care for nursing home residents who require large amounts of care while encouraging diversion 18 19 services as an alternative to nursing home care for residents who can be served within the community. The agency shall base 20 21 the establishment of any maximum rate of payment, whether overall or component, on the available moneys as provided for 22 23 in the General Appropriations Act. The agency may base the 24 maximum rate of payment on the results of scientifically valid analysis and conclusions derived from objective statistical 25 26 data pertinent to the particular maximum rate of payment. 27 Section 58. Notwithstanding the establishment of need as provided for in chapter 408, no certificate of need for 28 29 additional nursing home beds shall be approved by the agency 30 until July 1, 2006. The Legislature finds that the continued growth in the Medicaid budget for nursing home care has 31

128

1 constrained the ability of the state to meet the needs of its elderly residents through the use of less restrictive and less 2 3 institutional methods of long-term care. It is therefore the 4 intent of the Legislature to limit the increase in Medicaid 5 nursing home expenditures in order to provide funds to invest б in long-term care that is community-based and provides 7 supportive services in a manner that is both more 8 cost-effective and more in keeping with the wishes of the 9 elderly residents of this state.

Section 59. Subsections (3) and (8) of section 400.0255, Florida Statutes, as amended by section 138 of chapter 2000-349, section 3 of chapter 2000-350, and section 58 of chapter 2000-367, Laws of Florida, are reenacted to read:

15 400.0255 Resident transfer or discharge; requirements 16 and procedures; hearings.--

17 (3) When a discharge or transfer is initiated by the nursing home, the nursing home administrator employed by the 18 19 nursing home that is discharging or transferring the resident, 20 or an individual employed by the nursing home who is designated by the nursing home administrator to act on behalf 21 of the administration, must sign the notice of discharge or 22 transfer. Any notice indicating a medical reason for transfer 23 24 or discharge must either be signed by the resident's attending physician or the medical director of the facility, or include 25 an attached written order for the discharge or transfer. The 26 notice or the order must be signed by the resident's 27 28 physician, medical director, treating physician, nurse 29 practitioner, or physician assistant.

30 (8) The notice required by subsection (7) must be in 31 writing and must contain all information required by state and

129

1 federal law, rules, or regulations applicable to Medicaid or 2 Medicare cases. The agency shall develop a standard document 3 to be used by all facilities licensed under this part for 4 purposes of notifying residents of a discharge or transfer. 5 Such document must include a means for a resident to request б the local long-term care ombudsman council to review the 7 notice and request information about or assistance with initiating a fair hearing with the department's Office of 8 9 Appeals Hearings. In addition to any other pertinent 10 information included, the form shall specify the reason 11 allowed under federal or state law that the resident is being discharged or transferred, with an explanation to support this 12 action. Further, the form shall state the effective date of 13 the discharge or transfer and the location to which the 14 15 resident is being discharged or transferred. The form shall clearly describe the resident's appeal rights and the 16 17 procedures for filing an appeal, including the right to request the local ombudsman council to review the notice of 18 19 discharge or transfer. A copy of the notice must be placed in the resident's clinical record, and a copy must be transmitted 20 to the resident's legal guardian or representative and to the 21 local ombudsman council within 5 business days after signature 22 by the resident or resident designee. 23 24 Section 60. Subsection (5) of section 400.23, Florida 25 Statutes, as amended by section 6 of chapter 2000-350, Laws of Florida, is reenacted to read: 26 27 400.23 Rules; evaluation and deficiencies; licensure 28 status.--29 The agency, in collaboration with the Division of (5) Children's Medical Services of the Department of Health, must, 30 31 no later than December 31, 1993, adopt rules for minimum 130 **CODING:**Words stricken are deletions; words underlined are additions.

1 standards of care for persons under 21 years of age who reside 2 in nursing home facilities. The rules must include a 3 methodology for reviewing a nursing home facility under ss. 408.031-408.045 which serves only persons under 21 years of 4 5 age. A facility may be exempt from these standards for б specific persons between 18 and 21 years of age, if the 7 person's physician agrees that minimum standards of care based 8 on age are not necessary. 9 Section 61. Subsection (2) of section 400.191, Florida 10 Statutes, as amended by section 5 of chapter 2000-350, Laws of 11 Florida, and subsection (6) of that section, as created by section 5 of chapter 2000-350, Laws of Florida, are reenacted 12 13 to read: 14 400.191 Availability, distribution, and posting of 15 reports and records.--(2) The agency shall provide additional information in 16 17 consumer-friendly printed and electronic formats to assist 18 consumers and their families in comparing and evaluating 19 nursing home facilities. 20 (a) The agency shall provide an Internet site which 21 shall include at least the following information either directly or indirectly through a link to another established 22 site or sites of the agency's choosing: 23 24 1. A list by name and address of all nursing home 25 facilities in this state. Whether such nursing home facilities are 26 2. proprietary or nonproprietary. 27 28 The current owner of the facility's license and the 3. 29 year that that entity became the owner of the license. 30 The name of the owner or owners of each facility 4. 31 and whether the facility is affiliated with a company or other 131

1 organization owning or managing more than one nursing facility 2 in this state. 3 5. The total number of beds in each facility. 4 6. The number of private and semiprivate rooms in each 5 facility. б 7. The religious affiliation, if any, of each 7 facility. 8. The languages spoken by the administrator and staff 8 9 of each facility. 10 9. Whether or not each facility accepts Medicare or 11 Medicaid recipients or insurance, health maintenance organization, Veterans Administration, CHAMPUS program, or 12 13 workers' compensation coverage. 14 10. Recreational and other programs available at each 15 facility. 16 11. Special care units or programs offered at each 17 facility. 12. Whether the facility is a part of a retirement 18 19 community that offers other services pursuant to part III, 20 part IV, or part V. 13. The results of consumer and family satisfaction 21 surveys for each facility, as described in s. 400.0225. The 22 23 results may be converted to a score or scores, which may be 24 presented in either numeric or symbolic form for the intended 25 consumer audience. 14. Survey and deficiency information contained on the 26 Online Survey Certification and Reporting (OSCAR) system of 27 28 the federal Health Care Financing Administration, including 29 annual survey, revisit, and complaint survey information, for each facility for the past 45 months. For noncertified 30 31 nursing homes, state survey and deficiency information, 132

1 including annual survey, revisit, and complaint survey 2 information for the past 45 months shall be provided. 3 15. A summary of the Online Survey Certification and Reporting (OSCAR) data for each facility over the past 45 4 5 months. Such summary may include a score, rating, or б comparison ranking with respect to other facilities based on 7 the number of citations received by the facility of annual, revisit, and complaint surveys; the severity and scope of the 8 9 citations; and the number of annual recertification surveys 10 the facility has had during the past 45 months. The score, 11 rating, or comparison ranking may be presented in either numeric or symbolic form for the intended consumer audience. 12 13 (b) The agency shall provide the following information in printed form: 14 15 1. A list by name and address of all nursing home facilities in this state. 16 17 2. Whether such nursing home facilities are 18 proprietary or nonproprietary. 19 3. The current owner or owners of the facility's 20 license and the year that entity became the owner of the 21 license. The total number of beds, and of private and 22 4. 23 semiprivate rooms, in each facility. 24 5. The religious affiliation, if any, of each 25 facility. 6. The name of the owner of each facility and whether 26 the facility is affiliated with a company or other 27 28 organization owning or managing more than one nursing facility 29 in this state. 7. The languages spoken by the administrator and staff 30 31 of each facility. 133

1	8. Whether or not each facility accepts Medicare or			
2	2 Medicaid recipients or insurance, health maintenance			
3	organization, Veterans Administration, CHAMPUS program, or			
4	workers' compensation coverage.			
5	9. Recreational programs, special care units, and			
6	other programs available at each facility.			
7	10. The results of consumer and family satisfaction			
8	surveys for each facility, as described in s. 400.0225. The			
9	results may be converted to a score or scores, which may be			
10	presented in either numeric or symbolic form for the intended			
11	consumer audience.			
12	11. The Internet address for the site where more			
13	detailed information can be seen.			
14	12. A statement advising consumers that each facility			
15	will have its own policies and procedures related to			
16	protecting resident property.			
17	13. A summary of the Online Survey Certification and			
18	Reporting (OSCAR) data for each facility over the past 45			
19	months. Such summary may include a score, rating, or			
20	comparison ranking with respect to other facilities based on			
21	the number of citations received by the facility on annual,			
22	revisit, and complaint surveys; the severity and scope of the			
23	citations; the number of citations; and the number of annual			
24	recertification surveys the facility has had during the past			
25	45 months. The score, rating, or comparison ranking may be			
26	presented in either numeric or symbolic form for the intended			
27	consumer audience.			
28	(c) For purposes of this subsection, references to the			
29	Online Survey Certification and Reporting (OSCAR) system shall			
30	refer to any future system that the Health Care Financing			
31	Administration develops to replace the current OSCAR system.			
	134			

1 (d) The agency may provide the following additional 2 information on an Internet site or in printed form as the 3 information becomes available: The licensure status history of each facility. 4 1. 5 The rating history of each facility. 2. б 3. The regulatory history of each facility, which may 7 include federal sanctions, state sanctions, federal fines, 8 state fines, and other actions. 9 4. Whether the facility currently possesses the Gold 10 Seal designation awarded pursuant to s. 400.235. 11 5. Internet links to the Internet sites of the facilities or their affiliates. 12 13 (6) The agency may adopt rules as necessary to administer this section. 14 Section 62. Section 400.0225, Florida Statutes, as 15 amended by section 2 of chapter 2000-350, Laws of Florida, is 16 17 reenacted to read: 400.0225 Consumer satisfaction surveys. -- The agency, 18 19 or its contractor, in consultation with the nursing home 20 industry and consumer representatives, shall develop an easy-to-use consumer satisfaction survey, shall ensure that 21 every nursing facility licensed pursuant to this part 22 participates in assessing consumer satisfaction, and shall 23 24 establish procedures to ensure that, at least annually, a 25 representative sample of residents of each facility is selected to participate in the survey. The sample shall be of 26 27 sufficient size to allow comparisons between and among facilities. Family members, quardians, or other resident 28 29 designees may assist the resident in completing the survey. Employees and volunteers of the nursing facility or of a 30 31 corporation or business entity with an ownership interest in 135

1 the facility are prohibited from assisting a resident with or 2 attempting to influence a resident's responses to the consumer 3 satisfaction survey. The agency, or its contractor, shall 4 survey family members, guardians, or other resident designees. 5 The agency, or its contractor, shall specify the protocol for б conducting and reporting the consumer satisfaction surveys. 7 Reports of consumer satisfaction surveys shall protect the 8 identity of individual respondents. The agency shall contract 9 for consumer satisfaction surveys and report the results of 10 those surveys in the consumer information materials prepared 11 and distributed by the agency. The agency may adopt rules as necessary to administer this section. 12

Section 63. Subsections (4) and (5) of section 400.141, Florida Statutes, as renumbered and amended by section 4 of chapter 2000-350, Laws of Florida, are reenacted to read:

400.141 Administration and management of nursing home
facilities.--Every licensed facility shall comply with all
applicable standards and rules of the agency and shall:

(4) Provide for resident use of a community pharmacy 20 21 as specified in s. 400.022(1)(q). Any other law to the contrary notwithstanding, a registered pharmacist licensed in 22 Florida, that is under contract with a facility licensed under 23 24 this chapter, shall repackage a nursing facility resident's bulk prescription medication which has been packaged by 25 another pharmacist licensed in any state in the United States 26 into a unit dose system compatible with the system used by the 27 28 nursing facility, if the pharmacist is requested to offer such 29 service. To be eligible for repackaging, a resident or the resident's spouse must receive prescription medication 30 31 benefits provided through a former employer as part of his or

136

31

1 her retirement benefits a qualified pension plan as specified 2 in s. 4972 of the Internal Revenue Code, a federal retirement 3 program as specified under 5 C.F.R. s. 831, or a long-term care policy as defined in s. 627.9404(1). A pharmacist who 4 5 correctly repackages and relabels the medication and the б nursing facility which correctly administers such repackaged 7 medication under the provisions of this subsection shall not 8 be held liable in any civil or administrative action arising from the repackaging. In order to be eligible for the 9 10 repackaging, a nursing facility resident for whom the 11 medication is to be repackaged shall sign an informed consent form provided by the facility which includes an explanation of 12 13 the repackaging process and which notifies the resident of the immunities from liability provided herein. A pharmacist who 14 repackages and relabels prescription medications, as 15 authorized under this subsection, may charge a reasonable fee 16 17 for costs resulting from the implementation of this provision. (5) Provide for the access of the facility residents 18 19 to dental and other health-related services, recreational services, rehabilitative services, and social work services 20 appropriate to their needs and conditions and not directly 21 22 furnished by the licensee. When a geriatric outpatient nurse clinic is conducted in accordance with rules adopted by the 23 24 agency, outpatients attending such clinic shall not be counted 25 as part of the general resident population of the nursing home facility, nor shall the nursing staff of the geriatric 26 outpatient clinic be counted as part of the nursing staff of 27 28 the facility, until the outpatient clinic load exceeds 15 a 29 day. 30

137

Facilities that have been awarded a Gold Seal under the program established in s. 400.235 may develop a plan to provide certified nursing assistant training as prescribed by federal regulations and state rules and may apply to the agency for approval of its program.

6 Section 64. Paragraph (a) of subsection (3) and 7 subsection (4) of section 400.235, Florida Statutes, as 8 amended by section 12 of chapter 2000-305 and section 7 of 9 chapter 2000-350, Laws of Florida, and subsection (9) of 10 section 400.235, Florida Statutes, as created by section 7 of 11 chapter 2000-350, Laws of Florida, are reenacted to read:

400.235 Nursing home quality and licensure status;Gold Seal Program.--

14 (3)(a) The Gold Seal Program shall be developed and 15 implemented by the Governor's Panel on Excellence in Long-Term Care which shall operate under the authority of the Executive 16 17 Office of the Governor. The panel shall be composed of three persons appointed by the Governor, to include a consumer 18 19 advocate for senior citizens and two persons with expertise in 20 the fields of quality management, service delivery excellence, or public sector accountability; three persons appointed by 21 the Secretary of Elderly Affairs, to include an active member 22 of a nursing facility family and resident care council and a 23 24 member of the University Consortium on Aging; the State 25 Long-Term Care Ombudsman; one person appointed by the Florida Life Care Residents Association; one person appointed by the 26 27 Secretary of Health; two persons appointed by the Secretary of 28 Health Care Administration; one person appointed by the 29 Florida Association of Homes for the Aging; and one person appointed by the Florida Health Care Association. Vacancies on 30 31

138

1 the panel shall be filled in the same manner as the original 2 appointments. 3 (4) The panel shall consider the quality of care 4 provided to residents when evaluating a facility for the Gold 5 Seal Program. The panel shall determine the procedure or б procedures for measuring the quality of care. 7 (9) The agency may adopt rules as necessary to 8 administer this section. Section 65. Subsection (1) of section 400.962, Florida 9 10 Statutes, as amended by section 8 of chapter 2000-350, Laws of 11 Florida, is reenacted to read: 400.962 License required; license application.--12 13 (1) It is unlawful to operate an intermediate care facility for the developmentally disabled without a license. 14 Section 66. Section 10 of chapter 2000-350, Laws of 15 Florida, is reenacted to read: 16 17 Section 10. The Board of Pharmacy, in cooperation with the Agency for Health Care Administration, shall undertake a 18 19 study of the feasibility, efficiency, cost-effectiveness, and 20 safety of using automated medication dispensing machines in nursing facilities. The board and the agency may authorize the 21 establishment of demonstration projects in up to five nursing 22 facilities with a class I institutional pharmacy as part of 23 the study. Demonstration projects may be allowed to continue 24 25 for up to 12 months. A report summarizing the results of the study shall be submitted by the board and the agency to the 26 Speaker of the House of Representatives and the President of 27 the Senate by January 1, 2001. If the study determines that 28 29 such dispensing machines would benefit residents of nursing facilities and should be allowed, the report shall identify 30 31

139

1 those specific statutory changes necessary to allow nursing 2 facilities to use automated medication dispensing machines. 3 Section 67. Present subsection (7) of section 627.351, Florida Statutes, is redesignated as subsection (8), and a new 4 5 subsection (7) is added to that section, to read: б 627.351 Insurance risk apportionment plans.--7 (7) SENIOR-CARE-FACILITY JOINT UNDERWRITING ASSOCIATION. --8 9 (a) There is created a joint underwriting association 10 for senior-care facilities that are in good faith entitled, 11 but are unable, to procure liability insurance coverage through the voluntary market, which is designated as the 12 Senior-Care-Facility Joint Underwriting Association. As used 13 in this subsection, the term "senior-care facility" means a 14 15 long-term-care facility as defined in s. 400.0060(2), a nursing home facility as defined in s. 400.021(12), a 16 17 continuing care facility as licensed under s. 651.021, or an assisted living facility as licensed under s. 400.407. A 18 19 senior-care facility any part of which is licensed under part 20 II or part III of chapter 400 is eligible to participate in a joint underwriting association if it meets criteria in the 21 22 plan developed pursuant to paragraph (b). The association shall operate pursuant to a plan 23 (b) of operation approved by order of the department. The plan is 24 25 subject to continuous review by the department. The department may, by order, withdraw approval of all or part of the plan if 26 27 the department determines that conditions have changed since 28 approval was granted and the purposes of the plan require 29 changes in the plan. 30 (c) All insurers authorized to write one or more 31 subject lines of business in this state and insurers writing

140

1 one or more subject lines of business in this state under part VIII of chapter 626 must participate in the association. An 2 3 authorized insurer's participation begins on the first day of the calendar year in which the insurer was issued a 4 5 certificate of authority to transact insurance for one or more б subject lines of business in this state and terminates 1 year 7 after the end of the first calendar year during which the 8 member no longer holds a certificate of authority to transact insurance for subject lines of business in this state. For 9 10 insurers transacting insurance for subject lines of business 11 in this state under part VIII of chapter 626, the insurer's participation begins on the first day of the calendar year 12 following the year in which the insurer began transacting 13 insurance for one or more subject lines of business in this 14 state and terminates 1 year after the insurer no longer has 15 any liabilities in this state for the subject lines of 16 business. All such insurers shall be referred to in this 17 subsection as "participating insurers." As used in this 18 19 subsection, the term "subject lines of business" means liability insurance as defined in s. 624.605(1)(b) which is 20 written in this state and does not include other casualty 21 insurance lines defined in s. 624.605 or homeowners liability 22 insurance which is reported as property insurance on financial 23 24 statements submitted to the department. 25 (d) The association shall operate subject to the supervision and approval of a board of governors consisting of 26 27 seven individuals appointed by the Insurance Commissioner. The Insurance Commissioner shall designate one of the appointees 28 29 as chair. All board members shall serve at the pleasure of the 30 Insurance Commissioner. All board members, including the 31

141

1 chair, shall be appointed to 3-year terms, beginning annually on the date designated by the plan. 2 3 (e) The plan of operation of the association must include, but need not be limited to: 4 5 1. Standards for establishing eligibility of a risk for obtaining liability insurance through the association, б 7 including underwriting standards. 8 2. Rules for classifying risks and rates which correspond to past and prospective loss experience. Such rules 9 10 may reflect whether the facility operates on a for-profit or 11 not-for-profit basis. 3. A rating plan that corresponds to the prior claims 12 13 experience of the insureds. 4. The association may offer primary coverage not to 14 exceed \$250,000 per claim and a maximum annual aggregate of 15 \$500,000. However, such limits may not be less than the 16 17 amounts of insurance required of eligible risks by state law. Any offer of primary coverage by the private market to an 18 19 insured would make that insured ineligible for underwriting by 20 the association. 5. A risk-management program for insureds of the 21 association. This program must include, but need not be 22 limited to: 23 24 a. Investigation and analysis of the frequency, 25 severity, and causes of claims. b. Developmental measures to avoid and control claims. 26 c. Systematic reporting of accidents or injuries to 27 28 facility residents. 29 Investigation and analysis of resident complaints. d. 30 e. Auditing of association members to ensure implementation of this program. 31 142

1	6. A requirement that coverage by the association			
2	exclude coverage for punitive damages.			
3	7. A requirement that coverage by the association does			
4				
т 5				
6	or entities providing professional services, pursuant to professional licensure, through or on behalf of the facility.			
7				
, 8	8. A requirement that coverage be limited to claims made.			
9				
10	(f) The association may refuse to insure any facility			
11	that fails to comply with the risk-management program required			
12	by the plan. (g) If an operating deficit, determined on the basis			
13				
14	of generally accepted accounting principles, exists for any			
15	calendar year the plan is in effect, any surplus that has			
16	accrued from previous years and is not projected within			
17	reasonable actuarial certainty to be needed for payment of			
18	claims in the year the surplus arose shall be used to offset			
19	the deficit to the extent available.			
20	1. If an operating deficit remains, each policyholder who had an in-force policy at any time during the calendar			
20 21				
	year with an operating deficit shall pay to the association a			
22 23	premium contingency assessment that may not exceed one-third			
	of the annual premium payment paid by the policyholder to the			
24 25	association for that in-force policy. The association shall			
25 26	cancel any policy for a policyholder who fails to pay the			
26	premium contingency assessment and shall deduct the premium			
27	contingency assessment from the policyholder's return premium			
28	<u>if any.</u>			
29 20	2. If there is any remaining operating deficit under			
30	the plan after maximum billing of the premium contingency			
31	assessment, the association shall levy and collect assessments			
	143			

1 from participating insurers in an amount sufficient to offset such deficit. Such assessments must first be levied against 2 3 the insurers participating in the plan during the year giving rise to the assessment. Any assessments against the 4 5 participating insurers must be in the proportion that the net б direct written premium of each insurer for the subject lines 7 of business during the preceding calendar year bears to the 8 aggregate net direct premium written for the subject lines of business by all participating insurers. The assessment levied 9 10 against any insurer for any calendar year deficit may not 11 exceed 1 percent of that insurer's net direct written premium for the subject lines of business during the calendar year 12 preceding the deficit. If additional assessments are required 13 to extinguish the deficit incurred by the association for a 14 calendar year, additional assessments shall be made in 15 immediately following calendar years against those 16 17 participating insurers who were initially assessed for the deficit. These additional assessments may not exceed a total 18 19 of 5 percent of the insurer's net direct written premium for the subject lines of business during the calendar year 20 immediately preceding the calendar year in which the deficit 21 was incurred. If these assessments are insufficient to 22 completely extinguish the deficit that the association 23 24 incurred in any calendar year, the amount of the 25 unextinguished deficit incurred shall be carried forward as a deficit of the calendar year immediately following the 26 27 calendar year in which the deficit was incurred and the 28 unextinguished deficit shall be assessed as a deficit of that 29 calendar year in the manner described in this section until 30 the deficit is completely extinguished. 31

144

1	3. The board shall take all reasonable and prudent
2	steps necessary to collect the amount of the assessment due
3	from each participating insurer, including, if prudent, filing
4	suit to collect such assessment. If the board is unable to
5	collect an assessment from any insurer, the uncollected
6	assessments shall be levied as an additional assessment
7	against the participating insurers. Any participating insurer
8	required to pay an additional assessment as the result of such
9	failure to pay shall have a cause of action against the
10	nonpaying insurer.
11	(h) Rate filings of the association must be made
12	pursuant to s. 627.062, and such rates shall not be
13	competitive with the authorized market.
14	(i) Agent commissions for placing coverage with the
15	association shall be no more than 5 percent of the premium.
16	(j) After July 1, 2004, no new or renewal policies of
17	insurance may be written.
18	Section 68. The sum of \$500,000 is appropriated from
19	the General Revenue Fund for the Senior-Care-Facility Joint
20	Underwriting Association.
21	Section 69. The sum of \$ is appropriated from
22	the General Revenue Fund to the Agency for Health Care
23	Administration for the purpose of implementing the provisions
24	of this act during the 2001-2002 fiscal year.
25	Section 70. The sum of \$948,782 is appropriated from
26	the General Revenue Fund to the Department of Elderly Affairs
27	for the purpose of paying the salaries and other
28	administrative expenses of the Office of State Long-Term Care
29	Ombudsman to carry out the provisions of this act during the
	ombadbillari co carry ouc ene provisions or enris acc during ene
30	2001-2002 fiscal year.

145

**Florida Senate - 2001** 308-1737C-01

1	Section 71. If any provision of this act or its
⊥ 2	application to any person or circumstance is held invalid, the
2 3	invalidity does not affect other provisions or applications of
4 5	the act which can be given effect without the invalid
6	provision or application, and to this end the provisions of
0 7	this act are severable. Section 72. Except as otherwise expressly provided in
8	this act, this act shall take effect upon becoming a law.
9	
10 11	
12	
13	
14	
15	
16	
17	
18	
19	
20	
21	
22	
23	
24	
25	
26	
27	
28	
29	
30	
31	
-	146

1	STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR
2	<u>CS/SB 1202</u>
3	
4	The committee substitute will expand a nursing home and assisted living facility resident's right to bring a claim for
5	a violation of the resident's rights by increasing the number of persons or entities who may be sued. Currently, only the
6	licensee of a nursing home, and only the owner, administrator, or staff of an assisted living facility, may be sued under the
7	civil enforcement provisions contained in ss. 400.023 and 400.429, F.S. This amendment expands the responsible entities
8	to any person or entity who owes a statutory duty, or other duty, to a resident.
9	The bill increases the types of damages a deceased resident's
10	estate can recover by allowing the estate of a deceased resident to recover damages for pain and suffering incurred by
11	the resident prior to the resident's death, whether or not the defendant's actions actually caused the resident's death.
12	The bill institutes a negligence standard that requires the
13	injured resident to prove the nursing home or assisted living facility owed the resident a duty, the nursing home or
14	assisted living facility breached that duty, and that the breach of that duty caused the resident injury and damages. A
15	resident's right under s. 400.023 and s. 400.429, F.S., to seek injunctive or administrative relief for rights violations
16	is preserved and the facility is required to pay the resident's reasonable attorney's fees in these cases. The bill
17	also creates a presuit investigation process.
18	The committee substitute provides punitive damages standards similar to those in ss. 768.72 and 768.73, F.S. These include
19	a clear and convincing burden of proof, a level of conduct wherein the defendant acted with intentional misconduct or
20	gross negligence, the imposition of vicarious liability for punitive damages when the employer acted with gross
21	negligence, a limitation of the greater of 3 times compensatory damages or \$1 million that may be exceeded to the
22	greater of 4 times compensatory damages or \$4 million when the defendant's conduct was motivated solely by unreasonable
23	financial gain, or unlimited punitive damages when the defendant had a specific intent to harm the claimant.
24	Liability insurance limits are set for both nursing homes and
25	assisted living facilities with limits of at least \$250,000 per claim and an aggregate of \$500,000.
26	The Senior-Care-Facility Joint Underwriting Association is
27	created to provide liability insurance where it is not
28	otherwise available in the market. A \$500,000 appropriation is provided to initially fund the association and deficits are to be funded by assessments against liability insurers as defined
29	in s. 624.605(1)(b), F.S.
30	The requirements for risk management programs in nursing homes are amended to remove the requirement that the risk manager be
31	licensed under chapter 395 and to remove the requirement that the risk manager serve no more than four homes. The risk
	147

1	1 hou	ement education requirements are reduced from 3 hours to r and the use of information developed by the risk		
2	management program for litigation is limited. The risk management program for assisted living facilities is made			
3 4	voluntary. The committee substitute also changes the assisted living facility risk management requirements to remove			
5	licensure of the assisted living facility risk manager, risk management training for staff, and to remove the requirement			
5 6	to report as incidents, limitations of neurological, physical or sensory functions and violations of s. 39.01, F.S. The definition of "sexual abuse" is removed from the assisted			
7	living provisions as is the requirement that the department review the risk management program as part of its annual			
8	revie	w of a facility.		
9	The n	ursing home licensing provisions are amended as follows:		
10		A facility may renew or retain its license if it places in escrow the amount of a fine on appeal to the district court of appeals.		
11		The bill replaces the license fee schedules with a fee		
12		of \$50 per bed. An additional fee of \$100 is charged for each bed approved for extended congregate care and an		
13		additional fee of \$75 for each bed approved for limited		
14		nursing services to a maximum fee of \$10,000. The bill exempts optional state supplementation beds from this fee.		
15				
16		The definitions of the levels of deficiencies are altered to classify deficiencies by the nature of the deficiency and the scope of the deficiency as either		
17		"isolated," "patterned," or "widespread."		
18		The nursing home grading system is removed from the bill.		
19 20	19 Patient care issues were amended as follows:			
-		A nursing home or assisted living facility is required		
21 22		to refer a patient showing signs of dementia to a physician within 30 days of observing the condition.		
23		A pilot project is created to provide oversight of patient care for medicaid recipients in the 100		
24		highest-scoring nursing homes in the Florida Nursing Home Guide and the 25 assisted living facilities with		
25		the poorest regulatory history.		
26		Staffing issues were altered to provide that the nursing assistants must have 18 hours of training per year and		
27		self report compliance as provided by rules of the Council on Certified Nursing Assistants.		
28	The a	gency is prohibited from issuing additional certificates		
29	of ne	ed for new beds until 2006 and when a receiver is nted for a facility the residents are to be evaluated for		
30	place	ment alternatives to moving to another long term care ity prior to being moved. The facility is authorized to		
31	place	restrictions on volunteers in the facility.		
	A num	ber of provisions of law are readopted and reenacted. 148		

1	The agency is given authority to take administrative action
2	committee substitute alters the manner of payment for purposes
3	The agency is given authority to take administrative action where a facility fraudulently alters its records. The committee substitute alters the manner of payment for purposes of medicaid reimbursement and the reporting of the expenditure of those funds to better identify direct care expenditures.
4	
5	
6	
7	
8	
9	
10	
11	
12	
13	
14	
15	
16	
17	
18	
19	
20	
21	
22	
23	
24	
25	
26	
27	
28	
29	
30	
31	140
	149