

By the Committee on Banking and Insurance; and Senator Latvala

311-1553-01

1 A bill to be entitled
2 An act relating to health insurance; amending
3 s. 627.6482, F.S.; amending definitions used in
4 the Florida Comprehensive Health Association
5 Act; amending s. 627.6486, F.S.; revising the
6 criteria for eligibility for coverage from the
7 association; providing for cessation of
8 coverage; requiring all eligible persons to
9 agree to be placed in a case-management system;
10 amending s. 627.6487, F.S.; redefining the term
11 "eligible individual" for purposes of
12 guaranteed availability of individual health
13 insurance coverage; providing that a person is
14 not eligible if the person is eligible for
15 coverage under the Florida Comprehensive Health
16 Association; amending s. 627.6488, F.S.;
17 revising the membership of the board of
18 directors of the association; revising the
19 reimbursement of board members and employees;
20 requiring that the plan of the association be
21 submitted to the department for approval on an
22 annual basis; revising the duties of the
23 association related to administrative and
24 accounting procedures; requiring an annual
25 financial audit; specifying grievance
26 procedures; establishing a premium schedule
27 based upon an individual's family income;
28 deleting requirements for categorizing insureds
29 as low-risk, medium-risk, and high-risk;
30 authorizing the association to place an
31 individual with a case manager who determines

1 the health care system or provider; requiring
2 an annual review of the actuarial soundness of
3 the association and the feasibility of
4 enrolling new members; requiring a separate
5 account for policyholders insured prior to a
6 specified date; requiring appointment of an
7 executive director with specified duties;
8 authorizing the board to restrict the number of
9 participants based on inadequate funding;
10 limiting enrollment; specifying other powers of
11 the board; amending s. 627.649, F.S.; revising
12 the requirements for the association to use in
13 selecting an administrator; amending s.
14 627.6492, F.S.; requiring insurers to be
15 members of the association and to be subject to
16 assessments for operating expenses; limiting
17 assessments to specified maximum amounts;
18 specifying when assessments are calculated and
19 paid; allowing certain assessments to be
20 charged by the health insurer directly to each
21 insured, member, or subscriber and to not be
22 subject to department review or approval;
23 amending s. 627.6498, F.S.; revising the
24 coverage, benefits, covered expenses, premiums,
25 and deductibles of the association; requiring
26 preexisting condition limitations; providing
27 that the act does not provide an entitlement to
28 health care services or health insurance and
29 does not create a cause of action; limiting
30 enrollment in the association; repealing s.
31 627.6484, F.S., relating to a prohibition on

1 the Florida Comprehensive Health Association
2 from accepting applications for coverage after
3 a certain date; making a legislative finding
4 that the provisions of this act fulfill an
5 important state interest; providing that the
6 amendments to s. 627.6487, F.S., do not take
7 effect unless approved by the U.S. Health Care
8 Financing Administration; providing effective
9 dates.

10

11 Be It Enacted by the Legislature of the State of Florida:

12

13 Section 1. Subsection (12) of section 627.6482,
14 Florida Statutes, is amended, and subsections (15) and (16)
15 are added to that section, to read:

16 627.6482 Definitions.--As used in ss.

17 627.648-627.6498, the term:

18 (12) "Premium" means the entire cost of an insurance
19 plan, including the administrative fee, the risk assumption
20 charge, and, in the instance of a minimum premium plan or
21 stop-loss coverage, the incurred claims whether or not such
22 claims are paid directly by the insurer. ~~"Premium" shall not~~
23 ~~include a health maintenance organization's annual earned~~
24 ~~premium revenue for Medicare and Medicaid contracts for any~~
25 ~~assessment due for calendar years 1990 and 1991. For~~
26 ~~assessments due for calendar year 1992 and subsequent years,~~A
27 health maintenance organization's annual earned premium
28 revenue for Medicare and Medicaid contracts is subject to
29 assessments unless the department determines that the health
30 maintenance organization has made a reasonable effort to amend
31 its Medicare or Medicaid government contract ~~for 1992 and~~

1 ~~subsequent years~~ to provide reimbursement for any assessment
2 on Medicare or Medicaid premiums paid by the health
3 maintenance organization and the contract does not provide for
4 such reimbursement.

5 (15) "Federal poverty level" means the level
6 established by the economic service program office within the
7 Department of Children and Family Services and in effect on
8 the date of the policy and its annual renewal.

9 (16) "Family income" means the adjusted gross income,
10 as defined in s. 62 of the United States Internal Revenue
11 Code, of all members of a household.

12 Section 2. Section 627.6486, Florida Statutes, is
13 amended to read:

14 627.6486 Eligibility.--

15 (1) Except as provided in subsection (2), any person
16 who is a resident of this state and has been a resident of
17 this state for the previous 6 months is ~~shall be~~ eligible for
18 coverage under the plan, including:

19 (a) The insured's spouse.

20 (b) Any dependent ~~unmarried~~ child of the insured, from
21 the moment of birth. Subject to the provisions of ~~ss. s.~~
22 627.6041 and 627.6562, such coverage shall terminate at the
23 end of the premium period in which the child ~~marries,~~ ceases
24 to be a dependent of the insured, ~~or attains the age of 19,~~
25 ~~whichever occurs first. However, if the child is a full-time~~
26 ~~student at an accredited institution of higher learning, the~~
27 ~~coverage may continue while the child remains unmarried and a~~
28 ~~full-time student, but not beyond the premium period in which~~
29 ~~the child reaches age 23.~~

30 (c) The former spouse of the insured whose coverage
31 would otherwise terminate because of annulment or dissolution

1 of marriage, if the former spouse is dependent upon the
2 insured for financial support. The former spouse shall have
3 continued coverage and shall not be subject to waiting periods
4 because of the change in policyholder status.

5 (2)(a) The board or administrator shall require
6 verification of residency for the preceding 6 months and shall
7 require any additional information or documentation, or
8 statements under oath, when necessary to determine residency
9 upon initial application and for the entire term of the
10 policy. A person may demonstrate his or her residency by
11 maintaining his or her residence in this state for the
12 preceding 6 months, purchasing a home that has been occupied
13 by him or her as his or her primary residence for the previous
14 6 months, or having established a domicile in this state
15 pursuant to s. 222.17 for the preceding 6 months.

16 (b) No person who is currently eligible for health
17 care benefits under Florida's Medicaid program is eligible for
18 coverage under the plan unless:

19 1. He or she has an illness or disease which requires
20 supplies or medication which are covered by the association
21 but are not included in the benefits provided under Florida's
22 Medicaid program in any form or manner; and

23 2. He or she is not receiving health care benefits or
24 coverage under Florida's Medicaid program.

25 (c) No person who is covered under the plan and
26 terminates the coverage is again eligible for coverage.

27 (d) No person on whose behalf the plan has paid out
28 the lifetime maximum benefit currently being offered by the
29 association of \$500,000 in covered benefits is eligible for
30 coverage under the plan.

31

1 (e) The coverage of any person who ceases to meet the
2 eligibility requirements of this section may be terminated
3 immediately. If such person again becomes eligible for
4 subsequent coverage under the plan, any previous claims
5 payments shall be applied towards the \$500,000 lifetime
6 maximum benefit and any limitation relating to preexisting
7 conditions in effect at the time such person again becomes
8 eligible shall apply to such person. ~~However, no such person~~
9 ~~may again become eligible for coverage after June 30, 1991.~~

10 (f) No person is eligible for coverage under the plan
11 unless such person has been rejected by two insurers for
12 coverage substantially similar to the plan coverage and no
13 insurer has been found through the market assistance plan
14 pursuant to s. 627.6484 that is willing to accept the
15 application. As used in this paragraph, "rejection" includes
16 an offer of coverage with a material underwriting restriction
17 ~~or an offer of coverage at a rate greater than the association~~
18 ~~plan rate.~~

19 (g) No person is eligible for coverage under the plan
20 if such person has, or is eligible for, on the date of issue
21 of coverage under the plan, substantially similar coverage
22 under another contract or policy, unless such coverage is
23 provided pursuant to the Consolidated Omnibus Budget
24 Reconciliation Act of 1985, Pub. L. No. 99-272, 100 Stat. 82
25 (1986) (COBRA), as amended, or such coverage is provided
26 pursuant to s. 627.6692 and such coverage is scheduled to end
27 at a time certain and the person meets all other requirements
28 of eligibility. Coverage provided by the association shall be
29 secondary to any coverage provided by an insurer pursuant to
30 COBRA or pursuant to s. 627.6692.

31

1 (h) A person is ineligible for coverage under the plan
2 if such person is currently eligible for health care benefits
3 under the Medicare programs, except for a person who is
4 insured by the Florida Comprehensive Health Association and
5 enrolled under Medicare on July 1, 2001.~~All eligible persons~~
6 ~~who are classified as high-risk individuals pursuant to s.~~
7 ~~627.6498(4)(a)4. shall, upon application or renewal, agree to~~
8 ~~be placed in a case management system when it is determined by~~
9 ~~the board and the plan case manager that such system will be~~
10 ~~cost-effective and provide quality care to the individual.~~

11 (i) A person is ineligible for coverage under the plan
12 if such person's premiums are paid for or reimbursed under any
13 government-sponsored program or by any government agency or
14 health care provider.

15 (j) An eligible individual, as defined in s. 627.6487,
16 and his or her dependents, as described in subsection (1), are
17 automatically eligible for coverage in the association unless
18 the association has ceased accepting new enrollees under s.
19 627.6488. If the association has ceased accepting new
20 enrollees, the eligible individual is subject to the coverage
21 rights set forth in s. 627.6487.

22 (3) A person's coverage ceases:

23 (a) On the date a person is no longer a resident of
24 this state;

25 (b) On the date a person requests coverage to end;

26 (c) Upon the date of death of the covered person;

27 (d) On the date state law requires cancellation of the
28 policy; or

29 (e) Sixty days after the person receives notice from
30 the association making any inquiry concerning the person's
31

1 eligibility or place or residence to which the person does not
2 reply.

3 (4) All eligible persons must, upon application or
4 renewal, agree to be placed in a case-management system when
5 the association and case manager find that such system will be
6 cost-effective and provide quality care to the individual.

7 (5) Except for persons who are insured by the
8 association on December 31, 2001, and who renew such coverage,
9 persons may apply for coverage beginning January 1, 2002, and
10 coverage for such persons shall begin on or after April 1,
11 2002, as determined by the board pursuant to s.
12 627.6488(5)(e).

13 Section 3. Subsection (3) of section 627.6487, Florida
14 Statutes, is amended to read:

15 627.6487 Guaranteed availability of individual health
16 insurance coverage to eligible individuals.--

17 (3) For the purposes of this section, the term
18 "eligible individual" means an individual:

19 (a)1. For whom, as of the date on which the individual
20 seeks coverage under this section, the aggregate of the
21 periods of creditable coverage, as defined in s. 627.6561(5)
22 and (6), is 18 or more months; and

23 2.a. Whose most recent prior creditable coverage was
24 under a group health plan, governmental plan, or church plan,
25 or health insurance coverage offered in connection with any
26 such plan; or

27 b. Whose most recent prior creditable coverage was
28 under an individual plan issued in this state by a health
29 insurer or health maintenance organization, which coverage is
30 terminated due to the insurer or health maintenance
31 organization becoming insolvent or discontinuing the offering

1 of all individual coverage in the State of Florida, or due to
2 the insured no longer living in the service area in the State
3 of Florida of the insurer or health maintenance organization
4 that provides coverage through a network plan in the State of
5 Florida;

6 (b) Who is not eligible for coverage under:

- 7 1. A group health plan, as defined in s. 2791 of the
8 Public Health Service Act;
- 9 2. A conversion policy or contract issued by an
10 authorized insurer or health maintenance organization under s.
11 627.6675 or s. 641.3921, respectively, offered to an
12 individual who is no longer eligible for coverage under either
13 an insured or self-insured employer plan;

14 3. Part A or part B of Title XVIII of the Social
15 Security Act; ~~or~~

16 4. A state plan under Title XIX of such act, or any
17 successor program, and does not have other health insurance
18 coverage; or

19 5. The Florida Comprehensive Health Association, if
20 the association is accepting and issuing coverage to new
21 enrollees, provided that the 63-day period specified in s.
22 627.6561(6) shall be tolled from the time the association
23 receives an application from an individual until the
24 association notifies the individual that it is not accepting
25 and issuing coverage to that individual;

26 (c) With respect to whom the most recent coverage
27 within the coverage period described in paragraph (a) was not
28 terminated based on a factor described in s. 627.6571(2)(a) or
29 (b), relating to nonpayment of premiums or fraud, unless such
30 nonpayment of premiums or fraud was due to acts of an employer
31 or person other than the individual;

1 (d) Who, having been offered the option of
2 continuation coverage under a COBRA continuation provision or
3 under s. 627.6692, elected such coverage; and

4 (e) Who, if the individual elected such continuation
5 provision, has exhausted such continuation coverage under such
6 provision or program.

7 Section 4. Section 627.6488, Florida Statutes, is
8 amended to read:

9 627.6488 Florida Comprehensive Health Association.--

10 (1) There is created a nonprofit legal entity to be
11 known as the "Florida Comprehensive Health Association." All
12 insurers, as a condition of doing business, shall be members
13 of the association.

14 (2)(a) The association shall operate subject to the
15 supervision and approval of a five-member ~~three-member~~ board
16 of directors consisting of the Insurance Commissioner, or his
17 or her designee, who shall serve as chairperson of the board,
18 and four additional members who must be state residents. At
19 least one member must be a representative of an authorized
20 health insurer or health maintenance organization authorized
21 to transact business in this state.The board of directors

22 shall be appointed by the Insurance Commissioner ~~as follows:~~

23 ~~1. The chair of the board shall be the Insurance~~
24 ~~Commissioner or his or her designee.~~

25 ~~2. One representative of policyholders who is not~~
26 ~~associated with the medical profession, a hospital, or an~~
27 ~~insurer.~~

28 ~~3. One representative of insurers.~~

29
30 The administrator or his or her affiliate shall not be a
31 member of the board. Any board member appointed by the

1 commissioner may be removed and replaced by him or her at any
2 time without cause.

3 (b) All board members, including the chair, shall be
4 appointed to serve for staggered 3-year terms beginning on a
5 date as established in the plan of operation.

6 (c) The board of directors may ~~shall have the power to~~
7 employ or retain such persons as are necessary to perform the
8 administrative and financial transactions and responsibilities
9 of the association and to perform other necessary and proper
10 functions not prohibited by law. Employees of the association
11 shall be reimbursed as provided in s. 112.061 from moneys of
12 the association for expenses incurred in carrying out their
13 responsibilities under this act.

14 (d) Board members may be reimbursed as provided in s.
15 112.061 from moneys of the association for ~~actual and~~
16 ~~necessary~~ expenses incurred by them as members in carrying out
17 their responsibilities under the Florida Comprehensive Health
18 Association Act, but may not otherwise be compensated for
19 their services.

20 (e) There shall be no liability on the part of, and no
21 cause of action of any nature shall arise against, any member
22 insurer, or its agents or employees, agents or employees of
23 the association, members of the board of directors of the
24 association, or the departmental representatives for any act
25 or omission taken by them in the performance of their powers
26 and duties under this act, unless such act or omission by such
27 person is in intentional disregard of the rights of the
28 claimant.

29 (f) Meetings of the board are subject to s. 286.011.

30 (3) The association shall adopt a plan pursuant to
31 this act and submit its articles, bylaws, and operating rules

1 to the department for approval. If the association fails to
2 adopt such plan and suitable articles, bylaws, and operating
3 rules within 180 days after the appointment of the board, the
4 department shall adopt rules to effectuate the provisions of
5 this act; and such rules shall remain in effect until
6 superseded by a plan and articles, bylaws, and operating rules
7 submitted by the association and approved by the department.
8 Such plan shall be reviewed, revised as necessary, and
9 annually submitted to the department for approval.

10 (4) The association shall:

11 (a) Establish administrative and accounting procedures
12 and internal controls for the operation of the association and
13 provide for an annual financial audit of the association by an
14 independent certified public accountant licensed pursuant to
15 chapter 473.

16 (b) Establish procedures under which applicants and
17 participants in the plan may have grievances reviewed by an
18 impartial body and reported to the board. Individuals
19 receiving care through the association under contract from a
20 health maintenance organization must follow the grievance
21 procedures established in ss. 408.7056 and 641.31(5).

22 (c) Select an administrator in accordance with s.
23 627.649.

24 (d) Collect assessments from all insurers to provide
25 for operating losses incurred or estimated to be incurred
26 during the period for which the assessment is made. The level
27 of payments shall be established by the board, as formulated
28 in s. 627.6492(1). Annual assessment of the insurers for each
29 calendar year shall occur as soon thereafter as the operating
30 results of the plan for the calendar year and the earned
31 premiums of insurers being assessed for that year are known.

1 Annual assessments are due and payable within 30 days of
2 receipt of the assessment notice by the insurer.

3 (e) Require that all policy forms issued by the
4 association conform to standard forms developed by the
5 association. The forms shall be approved by the department.

6 (f) Develop and implement a program to publicize the
7 existence of the plan, the eligibility requirements for the
8 plan, and the procedures for enrollment in the plan and to
9 maintain public awareness of the plan.

10 (g) Design and employ cost containment measures and
11 requirements which may include preadmission certification,
12 home health care, hospice care, negotiated purchase of medical
13 and pharmaceutical supplies, and individual case management.

14 ~~(h) Contract with preferred provider organizations and~~
15 ~~health maintenance organizations giving due consideration to~~
16 ~~the preferred provider organizations and health maintenance~~
17 ~~organizations which have contracted with the state group~~
18 ~~health insurance program pursuant to s. 110.123. If~~
19 ~~cost-effective and available in the county where the~~
20 ~~policyholder resides, the board, upon application or renewal~~
21 ~~of a policy, shall place a high-risk individual, as~~
22 ~~established under s. 627.6498(4)(a)4., with the plan case~~
23 ~~manager who shall determine the most cost-effective quality~~
24 ~~care system or health care provider and shall place the~~
25 ~~individual in such system or with such health care provider.~~
26 ~~If cost-effective and available in the county where the~~
27 ~~policyholder resides, the board, with the consent of the~~
28 ~~policyholder, may place a low-risk or medium-risk individual,~~
29 ~~as established under s. 627.6498(4)(a)4., with the plan case~~
30 ~~manager who may determine the most cost-effective quality care~~
31 ~~system or health care provider and shall place the individual~~

1 ~~in such system or with such health care provider. Prior to and~~
2 ~~during the implementation of case management, the plan case~~
3 ~~manager shall obtain input from the policyholder, parent, or~~
4 ~~guardian.~~

5 (h)~~(i)~~ Make a report to the Governor, the President of
6 the Senate, the Speaker of the House of Representatives, and
7 the Minority Leaders of the Senate and the House of
8 Representatives not later than March 1 ~~October 1~~ of each year.
9 The report shall summarize the activities of the plan for the
10 prior fiscal 12-month period ending July 1 ~~of that year,~~
11 including then-current data and estimates as to net written
12 and earned premiums, the expense of administration, and the
13 paid and incurred losses for the year. The report shall also
14 include analysis and recommendations for legislative changes
15 regarding utilization review, quality assurance, an evaluation
16 of the administrator of the plan, access to cost-effective
17 health care, and cost containment/case management policy ~~and~~
18 ~~recommendations concerning the opening of enrollment to new~~
19 ~~entrants as of July 1, 1992.~~

20 (i)~~(j)~~ Make a report to the Governor, the Insurance
21 Commissioner, the President of the Senate, the Speaker of the
22 House of Representatives, and the Minority Leaders of the
23 Senate and House of Representatives, not later than 45 days
24 after the close of each calendar quarter, which includes, for
25 the prior quarter, current data and estimates of net written
26 and earned premiums, the expenses of administration, and the
27 paid and incurred losses. The report shall identify any
28 statutorily mandated program that has not been fully
29 implemented by the board.

30 (j)~~(k)~~ To facilitate preparation of assessments and
31 for other purposes, the board shall engage an independent

1 certified public account licensed pursuant to chapter 473 to
2 conduct an annual financial audit of the association ~~direct~~
3 ~~preparation of annual audited financial statements~~ for each
4 calendar year as soon as feasible following the conclusion of
5 that calendar year, and shall, within 30 days after the
6 issuance ~~rendition~~ of such statements, file with the
7 department the annual report containing such information as
8 required by the department to be filed on March 1 of each
9 year.

10 (k)~~(l)~~ Employ a plan case manager or managers to
11 supervise and manage the medical care or coordinate the
12 supervision and management of the medical care, with the
13 administrator, of specified individuals. The plan case
14 manager, with the approval of the board, shall have final
15 approval over the case management for any specific individual.
16 If cost-effective and available in the county where the
17 policyholder resides, the association, upon application or
18 renewal of a policy, may place an individual with the plan
19 case manager, who shall determine the most cost-effective
20 quality care system or health care provider and shall place
21 the individual in such system or with such health care
22 provider. Prior to and during the implementation of case
23 management, the plan case manager shall obtain input from the
24 policyholder, parent, or guardian and the health care
25 providers and shall:

26 (1) Administer the association in a fiscally
27 responsible manner that ensures that its expenditures are
28 reasonable in relation to the services provided and that the
29 financial resources of the association are adequate to meet
30 its obligations.

31

1 (m) At least annually, but no more than quarterly,
2 evaluate or cause to be evaluated the actuarial soundness of
3 the association. The association shall contract with an
4 actuary to evaluate the pool of insureds in the association
5 and monitor the financial condition of the association. The
6 actuary shall determine the feasibility of enrolling new
7 members in the association, which must be based on the
8 projected revenues and expenses of the association.

9 (n) Restrict at any time the number of participants in
10 the association based on a determination by the board that the
11 revenues will be inadequate to fund new participants. However,
12 any person denied participation solely on the basis of such
13 restriction must be granted priority for participation in the
14 succeeding period in which the association is reopened for
15 participants. Effective April 1, 2002, the association may
16 provide coverage for up to 500 persons for the period ending
17 December 31, 2002. On or after January 1, 2003, the
18 association may enroll an additional 1,500 persons. At no time
19 may the association provide coverage for more than 2,000
20 persons. Except as provided in s. 627.6486(2)(j), applications
21 for enrollment must be processed on a first-in, first-out
22 basis.

23 (o) Establish procedures to maintain separate accounts
24 and recordkeeping for policyholders prior to January 1, 2002,
25 and policyholders issued coverage on and after January 1,
26 2002.

27 (p) Appoint an executive director to serve as the
28 chief administrative and operational officer of the
29 association and operate within the specifications of the plan
30 of operation and perform other duties assigned to him or her
31 by the board.

- 1 (5) The association may:
- 2 (a) Exercise powers granted to insurers under the laws
3 of this state.
- 4 (b) Sue or be sued.
- 5 (c) In addition to imposing annual assessments under
6 paragraph (4)(d), levy interim assessments against insurers to
7 ensure the financial ability of the plan to cover claims
8 expenses and administrative expenses paid or estimated to be
9 paid in the operation of the plan for a calendar year prior to
10 the association's anticipated receipt of annual assessments
11 for that calendar year. Any interim assessment shall be due
12 and payable within 30 days after ~~of~~ receipt by an insurer of
13 an interim assessment notice. Interim assessment payments
14 shall be credited against the insurer's annual assessment.
15 Such assessments may be levied only for costs and expenses
16 associated with policyholders insured with the association
17 prior to January 1, 2002.
- 18 (d) Prepare or contract for a performance audit of the
19 administrator of the association.
- 20 (e) Appear in its own behalf before boards,
21 commissions, or other governmental agencies.
- 22 (f) Solicit and accept gifts, grants, loans, and other
23 aid from any source or participate in any way in any
24 government program to carry out the purposes of the Florida
25 Comprehensive Health Association Act.
- 26 (g) Require and collect administrative fees and
27 charges in connection with any transaction and impose
28 reasonable penalties, including default, for delinquent
29 payments or for entering into the association on a fraudulent
30 basis.
- 31

1 (h) Procure insurance against any loss in connection
2 with the property, assets, and activities of the association
3 or the board.

4 (i) Contract for necessary goods and services; employ
5 necessary personnel; and engage the services of private
6 consultants, actuaries, managers, legal counsel, and
7 independent certified public accountants for administrative or
8 technical assistance.

9 (6) The department shall examine and investigate the
10 association in the manner provided in part II of chapter 624.

11 Section 5. Paragraph (b) of subsection (3) of section
12 627.649, Florida Statutes, is amended to read:

13 627.649 Administrator.--

14 (3) The administrator shall:

15 (b) Pay an agent's referral fee as established by the
16 board to each insurance agent who refers an applicant to the
17 plan, if the applicant's application is accepted. The selling
18 or marketing of plans shall not be limited to the
19 administrator or its agents. Any agent must be licensed by the
20 department to sell health insurance in this state.The
21 referral fees shall be paid by the administrator from moneys
22 received as premiums for the plan.

23 Section 6. Section 627.6492, Florida Statutes, is
24 amended to read:

25 627.6492 Participation of insurers.--

26 (1)(a) As a condition of doing business in this state
27 an insurer shall pay an assessment to the board, in the amount
28 prescribed by this section. Subsections (1), (2), and (3)
29 apply only to the costs and expenses associated with
30 policyholders insured with the association prior to January 1,
31 2002, including renewal of coverage for such policyholders

1 after that date. For operating losses incurred in any
2 calendar year on July 1, 1991, and thereafter, each insurer
3 shall annually be assessed by the board in the following
4 calendar year a portion of such incurred operating losses of
5 the plan; such portion shall be determined by multiplying such
6 operating losses by a fraction, the numerator of which equals
7 the insurer's earned premium pertaining to direct writings of
8 health insurance in the state during the calendar year
9 preceding that for which the assessment is levied, and the
10 denominator of which equals the total of all such premiums
11 earned by participating insurers in the state during such
12 calendar year.

13 (b) ~~For operating losses incurred from July 1, 1991,~~
14 ~~through December 31, 1991, the total of all assessments upon a~~
15 ~~participating insurer shall not exceed .375 percent of such~~
16 ~~insurer's health insurance premiums earned in this state~~
17 ~~during 1990. For operating losses incurred in 1992 and~~
18 ~~thereafter,~~The total of all assessments upon a participating
19 insurer shall not exceed 1 percent of such insurer's health
20 insurance premium earned in this state during the calendar
21 year preceding the year for which the assessments were levied.

22 (c) ~~For operating losses incurred from October 1,~~
23 ~~1990, through June 30, 1991, the board shall assess each~~
24 ~~insurer in the amount and manner prescribed by chapter 90-334,~~
25 ~~Laws of Florida. The maximum assessment against an insurer, as~~
26 ~~provided in such act, shall apply separately to the claims~~
27 ~~incurred in 1990 (October 1 through December 31) and the~~
28 ~~claims incurred in 1991 (January 1 through June 30). For~~
29 ~~operating losses incurred on January 1, 1991, through June 30,~~
30 ~~1991, the maximum assessment against an insurer shall be~~
31 ~~one-half of the amount of the maximum assessment specified for~~

1 ~~such insurer in former s. 627.6492(1)(b), 1990 Supplement, as~~
2 ~~amended by chapter 90-334, Laws of Florida.~~

3 (c)(d) All rights, title, and interest in the
4 assessment funds collected shall vest in this state. However,
5 all of such funds and interest earned shall be used by the
6 association to pay claims and administrative expenses.

7 (2) If assessments and other receipts by the
8 association, board, or administrator exceed the actual losses
9 and administrative expenses of the plan, the excess shall be
10 held at interest and used by the board to offset future
11 losses. As used in this subsection, the term "future losses"
12 includes reserves for claims incurred but not reported.

13 (3) Each insurer's assessment shall be determined
14 annually by the association based on annual statements and
15 other reports deemed necessary by the association and filed
16 with it by the insurer. Any deficit incurred under the plan
17 shall be recouped by assessments against participating
18 insurers by the board in the manner provided in subsection
19 (1); and the insurers may recover the assessment in the normal
20 course of their respective businesses without time limitation.

21 (4)(a) This subsection applies only to those costs and
22 expenses of the association related to persons whose coverage
23 begins after January 1, 2002. As a condition of doing business
24 in this state, every insurer shall pay an amount determined by
25 the board of up to 25 cents per month for each individual
26 policy or covered group subscriber insured in this state, not
27 including covered dependents, under a health insurance policy,
28 certificate, or other evidence of coverage that is issued for
29 a resident of this state and shall file the information with
30 the association as required pursuant to paragraph (d). Any
31 insurer who neglects, fails, or refuses to collect the fee

1 shall be liable for and pay the fee. The fee shall not be
2 subject to the provisions of s. 624.509.

3 (b) For purposes of this subsection, health insurance
4 does not include accident only, specified disease, individual
5 hospital indemnity, credit, dental-only, vision-only, Medicare
6 supplement, long-term care, nursing home care, home health
7 care, community-based care, or disability income insurance;
8 similar supplemental plans provided under a separate policy,
9 certificate, or contract of insurance, which cannot duplicate
10 coverage under an underlying health plan and are specifically
11 designed to fill gaps in the underlying health plan,
12 coinsurance, or deductibles; any policy covering
13 medical-payment coverage or personal injury protection
14 coverage in a motor vehicle policy; coverage issued as a
15 supplement to liability insurance; or workers' compensation
16 insurance. For the purposes of this subsection, the term
17 "insurer" as defined in s. 627.6482(7) also includes
18 administrators licensed pursuant to s. 626.8805, and any
19 insurer defined in s. 627.6482(7) from whom any person
20 providing health insurance to Florida residents procures
21 insurance for itself in the insurer, with respect to all or
22 part of the health insurance risk of the person, or provides
23 administrative services only. This definition of insurer
24 excludes self-insured, employee welfare benefit plans that are
25 not regulated by the Florida Insurance Code pursuant to the
26 Employee Retirement Income Security Act of 1974, Pub. L. No.
27 93-406, as amended. However, this definition of insurer
28 includes multiple employer welfare arrangements as provided
29 for in the Employee Retirement Income Security Act of 1974,
30 Pub. L. No. 93-406, as amended. Each covered group subscriber,
31 without regard to covered dependents of the subscriber, shall

1 be counted only once with respect to any assessment. For that
2 purpose, the board shall allow an insurer as defined by this
3 subsection to exclude from its number of covered group
4 subscribers those who have been counted by any primary insurer
5 providing health insurance coverage pursuant to s. 624.603.

6 (c) The calculation shall be determined as of December
7 31 of each year and shall include all policies and covered
8 subscribers, not including covered dependents of the
9 subscribers, insured at any time during the year, calculated
10 for each month of coverage. The payment is payable to the
11 association no later than April 1 of the subsequent year. The
12 first payment shall be forwarded to the association no later
13 than April 1, 2002, covering the period of October 1, 2001,
14 through December 31, 2001.

15 (d) The payment of such funds shall be submitted to
16 the association accompanied by a form prescribed by the
17 association and adopted in the plan of operation. The form
18 shall identify the number of covered lives for different types
19 of health insurance products and the number of months of
20 coverage.

21 (e) Beginning October 1, 2001, the fee paid to the
22 association may be charged by the health insurer directly to
23 each policyholder, insured member, or subscriber and is not
24 part of the premium subject to the department's review and
25 approval. Nonpayment of the fee shall be considered nonpayment
26 of premium for purposes of s. 627.6043.

27 Section 7. Section 627.6498, Florida Statutes, is
28 amended to read:

29 627.6498 Minimum benefits coverage; exclusions;
30 premiums; deductibles.--

31 (1) COVERAGE OFFERED.--

1 (a) The plan shall offer in an annually ~~a semiannually~~
2 renewable policy the coverage specified in this section for
3 each eligible person. ~~For applications accepted on or after~~
4 ~~June 7, 1991, but before July 1, 1991, coverage shall be~~
5 ~~effective on July 1, 1991, and shall be renewable on January~~
6 ~~1, 1992, and every 6 months thereafter. Policies in existence~~
7 ~~on June 7, 1991, shall, upon renewal, be for a term of less~~
8 ~~than 6 months that terminates and becomes subject to~~
9 ~~subsequent renewal on the next succeeding January 1 or July 1,~~
10 ~~whichever is sooner.~~

11 ~~(b) If an eligible person is also eligible for~~
12 ~~Medicare coverage, the plan shall not pay or reimburse any~~
13 ~~person for expenses paid by Medicare.~~

14 ~~(c) Any person whose health insurance coverage is~~
15 ~~involuntarily terminated for any reason other than nonpayment~~
16 ~~of premium may apply for coverage under the plan. If such~~
17 ~~coverage is applied for within 60 days after the involuntary~~
18 ~~termination and if premiums are paid for the entire period of~~
19 ~~coverage, the effective date of the coverage shall be the date~~
20 ~~of termination of the previous coverage.~~

21 ~~(b)(d)~~ The plan shall provide that, upon the death or
22 divorce of the individual in whose name the contract was
23 issued, every other person then covered in the contract may
24 elect within 60 days to continue under the same or a different
25 contract.

26 ~~(c)(e)~~ No coverage provided to a person who is
27 eligible for Medicare benefits shall be issued as a Medicare
28 supplement policy as defined in s. 627.672.

29 (2) BENEFITS.--

30 (a) The plan must offer coverage to every eligible
31 person subject to limitations set by the association. The

1 coverage offered must pay an eligible person's covered
2 expenses, subject to limits on the deductible and coinsurance
3 payments authorized under subsection (4). The lifetime
4 benefits limit for such coverage shall be \$500,000. However,
5 policyholders of association policies issued prior to 1992 are
6 entitled to continued coverage at the benefit level
7 established prior to January 1, 2002. Only the premium,
8 deductible, and coinsurance amounts may be modified as
9 determined necessary by the board.~~The plan shall offer major~~
10 ~~medical expense coverage similar to that provided by the state~~
11 ~~group health insurance program as defined in s. 110.123 except~~
12 ~~as specified in subsection (3) to every eligible person who is~~
13 ~~not eligible for Medicare. Major medical expense coverage~~
14 ~~offered under the plan shall pay an eligible person's covered~~
15 ~~expenses, subject to limits on the deductible and coinsurance~~
16 ~~payments authorized under subsection (4), up to a lifetime~~
17 ~~limit of \$500,000 per covered individual. The maximum limit~~
18 ~~under this paragraph shall not be altered by the board, and no~~
19 ~~actuarially equivalent benefit may be substituted by the~~
20 ~~board.~~

21 (b) The plan shall provide that any policy issued to a
22 person eligible for Medicare shall be separately rated to
23 reflect differences in experience reasonably expected to occur
24 as a result of Medicare payments.

25 (3) COVERED EXPENSES.--

26 (a) The board shall establish the coverage to be
27 issued by the association.

28 (b) If the coverage is being issued to an eligible
29 individual as defined in s. 627.6487, the individual shall be
30 offered, at the option of the individual, the basic and the
31 standard health benefit plan as established in s. 627.6699.

1 ~~The coverage to be issued by the association shall be~~
2 ~~patterned after the state group health insurance program as~~
3 ~~defined in s. 110.123, including its benefits, exclusions, and~~
4 ~~other limitations, except as otherwise provided in this act.~~
5 ~~The plan may cover the cost of experimental drugs which have~~
6 ~~been approved for use by the Food and Drug Administration on~~
7 ~~an experimental basis if the cost is less than the usual and~~
8 ~~customary treatment. Such coverage shall only apply to those~~
9 ~~insureds who are in the case management system upon the~~
10 ~~approval of the insured, the case manager, and the board.~~

11 (4) PREMIUMS ~~AND, DEDUCTIBLES, AND COINSURANCE.~~ --

12 (a) The plan shall provide for annual deductibles for
13 major medical expense coverage in the amount of \$1,000 or any
14 higher amounts proposed by the board and approved by the
15 department, plus the benefits payable under any other type of
16 insurance coverage or workers' compensation. The schedule of
17 premiums and deductibles shall be established by the board
18 ~~association. With regard to any preferred provider arrangement~~
19 ~~utilized by the association, the deductibles provided in this~~
20 ~~paragraph shall be the minimum deductibles applicable to the~~
21 ~~preferred providers and higher deductibles, as approved by the~~
22 ~~department, may be applied to providers who are not preferred~~
23 ~~providers.~~

24 1. Separate schedules of premium rates based on age
25 may apply for individual risks.

26 2. Rates are subject to approval by the department
27 pursuant to ss. 627.410 and 627.411, except as provided by
28 this section. The board shall revise premium schedules
29 annually, beginning January 2002.

30
31

1 ~~3. Standard risk rates for coverages issued by the~~
2 ~~association shall be established by the department, pursuant~~
3 ~~to s. 627.6675(3).~~

4 3.4. The board shall establish three premium schedules
5 based upon an individual's family income:

6 a. Schedule A is applicable to an individual whose
7 family income exceeds the allowable amount for determining
8 eligibility under the Medicaid program, up to and including
9 200 percent of the Federal Poverty Level. Premiums for a
10 person under this schedule may not exceed 150 percent of the
11 standard risk rate.

12 b. Schedule B is applicable to an individual whose
13 family income exceeds 200 percent but is less than 300 percent
14 of the Federal Poverty Level. Premiums for a person under this
15 schedule may not exceed 250 percent of the standard risk rate.

16 c. Schedule C is applicable to an individual whose
17 family income is equal to or greater than 300 percent of the
18 Federal Poverty Level. Premiums for a person under this
19 schedule may not exceed 300 percent of the standard risk rate.

20 ~~establish separate premium schedules for low-risk individuals,~~
21 ~~medium-risk individuals, and high-risk individuals and shall~~
22 ~~revise premium schedules annually beginning January 1999.~~

23 4. The standard risk rate shall be determined by the
24 department pursuant to s. 627.6675(3). The rate shall be
25 adjusted for benefit differences. No rate shall exceed 200
26 percent of the standard risk rate for low-risk individuals,
27 225 percent of the standard risk rate for medium-risk
28 individuals, or 250 percent of the standard risk rate for
29 high-risk individuals. For the purpose of determining what
30 constitutes a low-risk individual, medium-risk individual, or
31 high-risk individual, the board shall consider the anticipated

1 ~~claims payment for individuals based upon an individual's~~
2 ~~health condition.~~

3 ~~(b) If the covered costs incurred by the eligible~~
4 ~~person exceed the deductible for major medical expense~~
5 ~~coverage selected by the person in a policy year, the plan~~
6 ~~shall pay in the following manner:~~

7 ~~1. For individuals placed under case management, the~~
8 ~~plan shall pay 90 percent of the additional covered costs~~
9 ~~incurred by the person during the policy year for the first~~
10 ~~\$10,000, after which the plan shall pay 100 percent of the~~
11 ~~covered costs incurred by the person during the policy year.~~

12 ~~2. For individuals utilizing the preferred provider~~
13 ~~network, the plan shall pay 80 percent of the additional~~
14 ~~covered costs incurred by the person during the policy year~~
15 ~~for the first \$10,000, after which the plan shall pay 90~~
16 ~~percent of covered costs incurred by the person during the~~
17 ~~policy year.~~

18 ~~3. If the person does not utilize either the case~~
19 ~~management system or the preferred provider network, the plan~~
20 ~~shall pay 60 percent of the additional covered costs incurred~~
21 ~~by the person for the first \$10,000, after which the plan~~
22 ~~shall pay 70 percent of the additional covered costs incurred~~
23 ~~by the person during the policy year.~~

24 (5) PREEXISTING CONDITIONS.--An association policy
25 shall ~~may~~ contain provisions under which coverage is excluded
26 during a period of 12 months following the effective date of
27 coverage with respect to a given covered individual for any
28 preexisting condition, as long as:

29 (a) The condition manifested itself within a period of
30 6 months before the effective date of coverage; or

31

1 (b) Medical advice or treatment was recommended or
2 received within a period of 6 months before the effective date
3 of coverage.

4
5 This subsection does not apply to an eligible individual as
6 defined in s. 627.6487.

7 (6) OTHER SOURCES PRIMARY.--

8 (a) No amounts paid or payable by Medicare or any
9 other governmental program or any other insurance, or
10 self-insurance maintained in lieu of otherwise statutorily
11 required insurance, may be made or recognized as claims under
12 such policy or be recognized as or towards satisfaction of
13 applicable deductibles or out-of-pocket maximums or to reduce
14 the limits of benefits available.

15 (b) The association has a cause of action against a
16 participant for any benefits paid to the participant which
17 should not have been claimed or recognized as claims because
18 of the provisions of this subsection or because otherwise not
19 covered.

20 (7) NONENTITLEMENT.--The Florida Comprehensive Health
21 Association Act does not provide an individual with an
22 entitlement to health care services or health insurance. A
23 cause of action does not arise against the state, the board,
24 or the association for failure to make health services or
25 health insurance available under the Florida Comprehensive
26 Health Association Act.

27 Section 8. The Legislature finds that the provisions
28 of this act fulfill an important state interest.

29 Section 9. The amendments in this act to section
30 627.6487, Florida Statutes, shall not take effect unless the
31 Health Care Financing Administration of the U.S. Department of

1 Health and Human Services approves this act as providing an
2 acceptable alternative mechanism, as provided in the Public
3 Health Service Act.

4 Section 10. Effective January 1, 2002, section
5 627.6484, Florida Statutes, is repealed.

6 Section 11. Except as otherwise expressly provided in
7 this act, this act shall take effect July 1, 2001.

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1 STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN
2 COMMITTEE SUBSTITUTE FOR
3 SB 1208

- 4
- 5 1. Caps new enrollment in the association at 500 for
6 calendar year 2002 and allows for additional 1,500
7 members, effective January 1, 2003.
- 8 2. Provides that the assessment on insurers, for new
9 enrollment, would be reduced from up to \$1 to 25 cents
10 per month for each individual policy or covered group
11 subscriber insured in Florida, not including dependents,
12 including plans administered by third-party
13 administrator and insurers (administrative services only
14 contracts). The definition of insurer would not include
15 self-insured employee welfare benefit plans that are not
16 regulated by the Florida Insurance Code pursuant to the
17 Employee Retirement Income Security Act of 1974 (ERISA),
18 as amended. The definition of insurer would include
19 multiple employer welfare arrangements as provided for
20 in ERISA.
- 21 3. Specifies that the insurer would be liable for the
22 payment of the fee to the association. Nonpayment of the
23 fee would be considered nonpayment of premium and would
24 be grounds for cancellation of the policy or contract.
25 The assessment would be exempt from the insurance
26 premium tax.
- 27 4. Reduces the Florida residency requirement from 12 to 6
28 months.
- 29 5. Reinstates the \$500,000 lifetime benefit for coverage
30 under the plan.
- 31 6. Implements a sliding fee schedule for premiums based
upon an individual's income. The premium would be 150,
250, or 300 percent of the standard risk rate,
contingent upon an individual's income level.
7. Provides a hold-harmless provision for individuals
eligible for guaranteed-issuance of coverage, as
provided in s. 627.6487, F.S., to specify that the
63-day period specified in s. 627.6561(6) would be
tolled from the time the association receives an
application from an individual until such time as the
association notifies the individual that it is not
accepting and issuing coverage to that individual. In
addition, if the federal Health Care Financing
Administration does not authorize the association to be
an acceptable alternative mechanism to provide coverage
to these individuals guaranteed issuance of coverage
under s. 627.6487, F.S., these individuals could
continue to obtain coverage in the voluntary market.
8. Requires employees of the association to be reimbursed
for expenses, as provided in s. 112.061, F.S., incurred
in carrying out their duties.

- 1 9. Provides that the act fulfills an important state
2 interest.
- 3 10. Eliminates the pilot program to expand health care
4 options to lower-income, uninsured state residents.
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