2001 Legislature

# HB 1635, First Engrossed

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2	An act relating to environmental control;
3	amending s. 369.25, F.S.; granting the
4	Department of Environmental Protection
5	additional enforcement powers for aquatic plant
б	control; amending ss. 403.121, 403.131,
7	403.727, 403.860, F.S.; revising judicial and
8	administrative remedies for violations of
9	environmental laws; providing for
10	administrative penalties; requiring the
11	Department of Environmental Protection to
12	report to the Legislature; providing for
13	legislative review; amending s. 373.0693, F.S.;
14	providing for membership on the Manasota Basin
15	Board and for the resolution of tie votes;
16	providing an effective date.
17	
18	Be It Enacted by the Legislature of the State of Florida:
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20	Section 1. Paragraph (k) is added to subsection (3) of
21	section 369.25, Florida Statutes, to read:
22	369.25 Aquatic plants; definitions; permits; powers of
23	department; penalties
24	(3) The department has the following powers:
25	(k) To enforce this chapter in the same manner and to
26	the same extent as provided in ss. 403.121, 403.131, 403.141,
27	and 403.161.
28	Section 2. Section 403.121, Florida Statutes, is
29	amended to read:
30	403.121 Enforcement; procedure; remediesThe
31	department shall have the following judicial and
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administrative remedies available to it for violations of this
 chapter, as specified in s. 403.161(1).

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(1) Judicial remedies:

4 (a) The department may institute a civil action in a 5 court of competent jurisdiction to establish liability and to 6 recover damages for any injury to the air, waters, or 7 property, including animal, plant, and aquatic life, of the 8 state caused by any violation.

9 (b) The department may institute a civil action in a 10 court of competent jurisdiction to impose and to recover a 11 civil penalty for each violation in an amount of not more than 12 \$10,000 per offense. However, the court may receive evidence 13 in mitigation. Each day during any portion of which such 14 violation occurs constitutes a separate offense.

(c) Except as provided in paragraph (2)(c), it shall not be a defense to, or ground for dismissal of, these judicial remedies for damages and civil penalties that the department has failed to exhaust its administrative remedies, has failed to serve a notice of violation, or has failed to hold an administrative hearing prior to the institution of a civil action.

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(2) Administrative remedies:

23 (a) The department may institute an administrative proceeding to establish liability and to recover damages for 24 25 any injury to the air, waters, or property, including animal, 26 plant, or aquatic life, of the state caused by any violation. 27 The department may order that the violator pay a specified sum as damages to the state. Judgment for the amount of damages 28 29 determined by the department may be entered in any court having jurisdiction thereof and may be enforced as any other 30 31 judgment.

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(b) If the department has reason to believe a 1 2 violation has occurred, it may institute an administrative 3 proceeding to order the prevention, abatement, or control of 4 the conditions creating the violation or other appropriate 5 corrective action. Except for violations involving hazardous 6 wastes, asbestos, or underground injection, the department 7 shall proceed administratively in all cases in which the 8 department seeks administrative penalties that do not exceed \$10,000 per assessment as calculated in accordance with 9 subsections (3), (4), (5), (6), and (7). The department shall 10 not impose administrative penalties in excess of \$10,000 in a 11 12 notice of violation. The department shall not have more than one notice of violation seeking administrative penalties 13 14 pending against the same party at the same time unless the violations occurred at a different site or the violations were 15 discovered by the department subsequent to the filing of a 16 17 previous notice of violation. (c) An administrative proceeding shall be instituted 18 19 by the department's serving of a written notice of violation upon the alleged violator by certified mail. If the department 20 21 is unable to effect service by certified mail, the notice of 22 violation may be hand-delivered or personally served in 23 accordance with chapter 48. The notice shall specify the provision of the law, rule, regulation, permit, certification, 24 or order of the department alleged to be violated and the 25 26 facts alleged to constitute a violation thereof. An order for corrective action, penalty assessment, or damages may be 27 included with the notice. When the department is seeking to 28 29 impose an administrative penalty for any violation by issuing 30 a notice of violation, any corrective action needed to correct the violation or damages caused by the violation must be 31 3

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pursued in the notice of violation or they are waived. 1 However, no order shall become effective until after service 2 and an administrative hearing, if requested within 20 days 3 4 after service. Failure to request an administrative hearing 5 within this time period shall constitute a waiver thereof, unless the respondent files a written notice with the б 7 department within this time period opting out of the administrative process initiated by the department to impose 8 9 administrative penalties. Any respondent choosing to opt out of the administrative process initiated by the department in 10 an action that seeks the imposition of administrative 11 12 penalties must file a written notice with the department within 20 days after service of the notice of violation opting 13 14 out of the administrative process. A respondent's decision to 15 opt out of the administrative process does not preclude the department from initiating a state court action seeking 16 17 injunctive relief, damages, and the judicial imposition of civil penalties. 18 19 (d) If a person timely files a petition challenging a 20 notice of violation, that person will thereafter be referred 21 to as the respondent. The hearing requested by the respondent shall be held within 180 days after the department has 22 23 referred the initial petition to the Division of Administrative Hearings unless the parties agree to a later 24 date. The department has the burden of proving with the 25 26 preponderance of the evidence that the respondent is responsible for the violation. No administrative penalties 27 should be imposed unless the department satisfies that burden. 28 29 Following the close of the hearing, the administrative law 30 judge shall issue a final order on all matters, including the imposition of an administrative penalty. When the department 31 4

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seeks to enforce that portion of a final order imposing 1 administrative penalties pursuant to s. 120.69, the respondent 2 3 shall not assert as a defense the inappropriateness of the 4 administrative remedy. The department retains its final-order 5 authority in all administrative actions that do not request 6 the imposition of administrative penalties. 7 (e) After filing a petition requesting a formal 8 hearing in response to a notice of violation in which the 9 department imposes an administrative penalty, a respondent may request that a private mediator be appointed to mediate the 10 dispute by contacting the Florida Conflict Resolution 11 12 Consortium within 10 days after receipt of the Initial Order 13 from the administrative law judge. The Florida Conflict 14 Resolution Consortium shall pay all of the costs of the 15 mediator and for up to 8 hours of the mediator's time per case at \$150 per hour. Upon notice from the respondent, the Florida 16 17 Conflict Resolution Consortium shall provide to the respondent a panel of possible mediators from the area in which the 18 19 hearing on the petition would be heard. The respondent shall 20 select the mediator and notify the Florida Conflict Resolution 21 Consortium of the selection within 15 days of receipt of the proposed panel of mediators. The Florida Conflict Resolution 22 23 Consortium shall provide all of the administrative support for the mediation process. The mediation must be completed at 24 least 15 days before the final-hearing date set by the 25 26 administrative law judge. (f) In any administrative proceeding brought by the 27 department, the prevailing party shall recover all costs as 28 29 provided in ss. 57.041 and 57.071. The costs must be included 30 in the final order. The respondent is the prevailing party when an order is entered awarding no penalties to the 31 5

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department and such order has not been reversed on appeal or 1 the time for seeking judicial review has expired. The 2 3 respondent shall be entitled to an award of attorney's fees if 4 the administrative law judge determines that the notice of 5 violation issued by the department seeking the imposition of 6 administrative penalties was not substantially justified as 7 defined in s. 57.111(3)(e). No award of attorney's fees as provided by this subsection shall exceed \$15,000. 8 9 (g) (d) Nothing herein shall be construed as preventing any other legal or administrative action in accordance with 10 law. Nothing in this subsection shall limit the department's 11 12 authority provided in ss. 403.121, 403.131, and 403.141, to 13 judicially pursue injunctive relief. When the department 14 exercises its authority to judicially pursue injunctive 15 relief, penalties in any amount up to the statutory maximum 16 sought by the department must be pursued as part of the state 17 court action and not by initiating a separate administrative proceeding. The department retains the authority to judicially 18 19 pursue penalties in excess of \$10,000 for violations not 20 specifically included in the administrative penalty schedule, or for multiple or multi-day violations alleged to exceed a 21 total of \$10,000. The department also retains the authority 22 23 provided in ss. 403.121, 403.131, and 403.141, to judicially pursue injunctive relief and damages, if a notice of violation 24 seeking the imposition of administrative penalties has not 25 26 been issued. The department has the authority to enter into a settlement, either before or after initiating a notice of 27 violation, and the settlement may include a penalty amount 28 29 different from the administrative penalty schedule. Any case filed in state court because it is alleged to exceed a total 30 31 6

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of \$10,000 in penalties may be settled in the court action for 1 2 less than \$10,000. 3 (h) Chapter 120 shall apply to any administrative 4 action taken by the department or any delegated program 5 pursuing administrative penalties in accordance with this 6 section. 7 (3) Except for violations involving hazardous wastes, asbestos, or underground injection, administrative penalties 8 9 must be calculated according to the following schedule: (a) For a drinking water contamination violation, the 10 department shall assess a penalty of \$2,000 for a Maximum 11 12 Containment Level (MCL) violation; plus \$1,000 if the violation is for a primary inorganic, organic, or radiological 13 14 Maximum Contaminant Level or it is a fecal coliform bacteria 15 violation; plus \$1,000 if the violation occurs at a community water system; and plus \$1,000 if any Maximum Contaminant Level 16 17 is exceeded by more than 100 percent. For failure to obtain a clearance letter prior to placing a drinking water system into 18 19 service when the system would not have been eligible for 20 clearance, the department shall assess a penalty of \$3,000. 21 (b) For failure to obtain a required wastewater permit, other than a permit required for surface water 22 23 discharge, the department shall assess a penalty of \$1,000. For a domestic or industrial wastewater violation not 24 involving a surfacewater or groundwater quality violation, the 25 26 department shall assess a penalty of \$2,000 for an unpermitted or unauthorized discharge or effluent-limitation exceedance. 27 For an unpermitted or unauthorized discharge or 28 29 effluent-limitation exceedance that resulted in a surfacewater or groundwater quality violation, the department shall assess 30 31 a penalty of \$5,000. 7

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1	(c) For a dredge and fill or stormwater violation, the
2	department shall assess a penalty of \$1,000 for unpermitted or
3	unauthorized dredging or filling or unauthorized construction
4	of a stormwater management system against the person or
5	persons responsible for the illegal dredging or filling, or
6	unauthorized construction of a stormwater management system
7	plus \$2,000 if the dredging or filling occurs in an Aquatic
8	Preserve, Outstanding Florida Water, conservation easement, or
9	Class I or Class II surfacewater, plus \$1,000 if the area
10	dredged or filled is greater than one-quarter acre but less
11	than or equal to one-half acre, and plus \$1,000 if the area
12	dredged or filled is greater than one-half acre but less than
13	or equal to one acre. The administrative penalty schedule
14	shall not apply to a dredge and fill violation if the area
15	dredged or filled exceeds one acre. The department retains the
16	authority to seek the judicial imposition of civil penalties
17	for all dredge and fill violations involving more than one
18	acre. The department shall assess a penalty of \$3,000 for the
19	failure to complete required mitigation, failure to record a
20	required conservation easement, or for a water quality
21	violation resulting from dredging or filling activities,
22	stormwater construction activities or failure of a stormwater
23	treatment facility. For stormwater management systems serving
24	less than five acres, the department shall assess a penalty of
25	\$2,000 for the failure to properly or timely construct a
26	stormwater management system. In addition to the penalties
27	authorized in this subsection, the department shall assess a
28	penalty of \$5,000 per violation against the contractor or
29	agent of the owner or tenant that conducts unpermitted or
30	unauthorized dredging or filling.
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1	(d) For mangrove trimming or alteration violations,
2	the department shall assess a penalty of \$5,000 per violation
3	against the contractor or agent of the owner or tenant that
4	conducts mangrove trimming or alteration without a permit as
5	required by s. 403.9328.
6	(e) For solid waste violations, the department shall
7	assess a penalty of \$2,000 for the unpermitted or unauthorized
8	disposal or storage of solid waste; plus \$1,000 if the solid
9	waste is Class I or Class III (excluding yard trash) or if the
10	solid waste is construction and demolition debris in excess of
11	20 cubic yards, plus \$1,000 if the waste is disposed of or
12	stored in any natural or artificial body of water or within
13	500 feet of a potable water well, plus \$1,000 if the waste
14	contains PCB at a concentration of 50 parts per million or
15	greater; untreated biomedical waste; friable asbestos greater
16	than 1 cubic meter which is not wetted, bagged, and covered;
17	used oil greater than 25 gallons; or 10 or more lead acid
18	batteries. The department shall assess a penalty of \$3,000 for
19	failure to properly maintain leachate control; unauthorized
20	burning; failure to have a trained spotter on duty at the
21	working face when accepting waste; failure to provide access
22	control for three consecutive inspections. The department
23	shall assess a penalty of \$2,000 for failure to construct or
24	maintain a required stormwater management system.
25	(f) For an air emission violation, the department
26	shall assess a penalty of \$1,000 for an unpermitted or
27	unauthorized air emission or an air-emission-permit
28	exceedance, plus \$1,000 if the emission results in an air
29	quality violation, plus $3,000$ if the emission was from a
30	major source and the source was major for the pollutant in
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violation; plus \$1,000 if the emission was more than 150 1 2 percent of the allowable level. 3 (g) For storage tank system and petroleum contamination violations, the department shall assess a 4 5 penalty of \$5,000 for failure to empty a damaged storage 6 system as necessary to ensure that a release does not occur 7 until repairs to the storage system are completed; when a release has occurred from that storage tank system; for 8 failure to timely recover free product; or for failure to 9 conduct remediation or monitoring activities until a 10 no-further-action or site-rehabilitation completion order has 11 12 been issued. The department shall assess a penalty of \$3,000 for failure to timely upgrade a storage tank system. The 13 14 department shall assess a penalty of \$2,000 for failure to conduct or maintain required release detection; failure to 15 16 timely investigate a suspected release from a storage system; 17 depositing motor fuel into an unregistered storage tank system; failure to timely assess or remediate petroleum 18 19 contamination; or failure to properly install a storage tank 20 system. The department shall assess a penalty of \$1,000 for 21 failure to properly operate, maintain, or close a storage tank 22 system. 23 (3)(a) In addition to any judicial or administrative remedy authorized by this part, the department may assess a 24 25 noncompliance fee for failure of any owner or operator of a 26 domestic wastewater treatment facility to comply with a permit condition that requires the submittal of monthly operating 27 28 reports or the reporting of the characteristics of the waste 29 stream or the effects of the facility on surface or ground 30 water. For the first and second violations of the reporting 31 requirements, the fee shall not be assessed until the 10

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department has given the owner or operator at least 30 days to 1 comply with the reporting requirement. The time shall not 2 3 begin until the department has given the owner or operator 4 written notice of the facts alleged to constitute the 5 reporting violation, the specific provision of law, rule, or order alleged to have been violated by the owner or operator, 6 7 the corrective action needed to bring the facility into 8 compliance, and the potential penalties that may be imposed as 9 a result of the owner's or operator's failure to comply with the notice. For subsequent violations, the department does 10 not have to provide 30 days' written notice of the violations 11 prior to assessing a noncompliance fee, except as follows: 12 1. If any additional reporting violations occur prior 13 to the expiration of either of the 30-day notices issued by 14 the department, the department must provide the owner or 15 operator with 30 days' written notice to correct these 16 17 violations as well. 2. Upon the renewal of the permit, the department 18 19 shall reinstate the 30-day notice requirements provided in 20 this subsection prior to assessing a noncompliance fee during 21 the new permit period. 22 (b) At the time of assessment of a noncompliance fee, the department shall give the owner or operator written notice 23 setting forth the amount assessed, the specific provision of 24 law, rule, or order alleged to be violated, the facts alleged 25 26 to constitute the violation, the corrective action needed to bring the party into compliance, and the rights available 27 under chapter 120 to challenge the assessment. The assessment 28 29 shall be final and effective unless an administrative proceeding is requested within 20 days after receipt of the 30 written notice, and shall be enforceable pursuant to s. 31 11

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120.69. Once the assessment has become final and effective, 1 the department may refuse to issue, modify, transfer, or renew 2 a permit to the facility until the fee has been paid. 3 4 (c) Before assessing a noncompliance fee, the 5 department shall adopt rules to implement the provisions of 6 this subsection. The rules shall establish specific procedures 7 and assessment amounts for noncompliance fees authorized by paragraph (a). Noncompliance fees shall be set on a sliding 8 9 scale based upon the type of violation, the degree of noncompliance, and the potential for harm. Such rules shall 10 11 also authorize the application of adjustment factors 12 subsequent to the initial assessment to increase or decrease the total amount assessed, such as the good faith efforts or 13 14 the lack of good faith efforts of the owner or operator to comply with the reporting requirement, the lack of or degree 15 of willfulness or negligence on the part of the owner or 16 operator, the economic benefits associated with the owner's or 17 operator's failure to comply, the owner's or operator's 18 19 previous history of reporting violations, and the owner's or operator's ability to pay the noncompliance fee. No 20 noncompliance fee shall exceed \$250, and total noncompliance 21 22 fees assessed shall not exceed \$1,000 per assessment for all reporting violations attributable to a specific facility 23 during any one month. No noncompliance fee may be assessed 24 25 unless the department has, within 90 days of the reporting 26 violation, provided the owner or operator written notice of the violation. 27 28 (d) The department's assessment of a noncompliance fee 29 shall be in lieu of any civil action which may be instituted by the department in a court of competent jurisdiction to 30 impose and recover civil penalties for any violation that 31 12 CODING: Words stricken are deletions; words underlined are additions.

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resulted in the fee assessment, unless the department 1 2 initiates a civil action for nonpayment of a fee properly 3 assessed pursuant to this subsection. 4 (e) Fees collected pursuant to this subsection shall 5 be deposited in the Ecosystem Management and Restoration Trust 6 Fund. The department may use a portion of the fund to 7 contract for services to help in the collection of the fees 8 assessed pursuant to this subsection. 9 (4) In an administrative proceeding, in addition to the penalties that may be assessed under subsection (3), the 10 department shall assess administrative penalties according to 11 12 the following schedule: 13 (a) For failure to satisfy financial responsibility 14 requirements or for violation of s. 377.371(1), \$5,000. 15 (b) For failure to install, maintain, or use a required pollution control system or device, \$4,000. 16 17 (c) For failure to obtain a required permit before construction or modification, \$3,000. 18 19 (d) For failure to conduct required monitoring or 20 testing; failure to conduct required release detection; or 21 failure to construct in compliance with a permit, \$2,000. 22 (e) For failure to maintain required staff to respond to emergencies; failure to conduct required training; failure 23 to prepare, maintain, or update required contingency plans; 24 25 failure to adequately respond to emergencies to bring an 26 emergency situation under control; or failure to submit required notification to the department, \$1,000. 27 28 (f) For failure to prepare, submit, maintain, or use 29 required reports or other required documentation, \$500. 30 (5) For failure to comply with any other departmental regulatory statute or rule requirement not otherwise 31 13

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identified in this section, the department may assess a 1 2 penalty of \$500. 3 (6) For each additional day during which a violation 4 occurs, the administrative penalties in subsection (3), 5 subsection (4), and subsection (5) may be assessed per day per 6 violation. 7 (7) The history of noncompliance of the violator for 8 any previous violation resulting in an executed consent order, 9 but not including a consent order entered into without a finding of violation, or resulting in a final order or 10 judgment after the effective date of this law involving the 11 12 imposition of \$2,000 or more in penalties shall be taken into 13 consideration in the following manner: 14 (a) One previous such violation within 5 years prior 15 to the filing of the notice of violation will result in a 25 16 percent per day increase in the scheduled administrative 17 penalty. (b) Two previous such violations within 5 years prior 18 19 to the filing of the notice of violation will result in a 50 20 percent per day increase in the scheduled administrative 21 penalty. (c) Three or more previous such violations within 5 22 23 years prior to the filing of the notice of violation will result in a 100 percent per day increase in the scheduled 24 administrative penalty. 25 26 (8) The direct economic benefit gained by the violator from the violation, where consideration of economic benefit is 27 28 provided by Florida law or required by federal law as part of 29 a federally delegated or approved program, shall be added to 30 the scheduled administrative penalty. The total administrative 31 14

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penalty, including any economic benefit added to the scheduled 1 administrative penalty, shall not exceed \$10,000. 2 3 The administrative penalties assessed for any (9) 4 particular violation shall not exceed \$5,000 against any one 5 violator, unless the violator has a history of nomcompliance, 6 the economic benefit of the violation as described in 7 subsection (8) exceeds \$5,000, or there are multi-day 8 violations. The total administrative penalties shall not 9 exceed \$10,000 per assessment for all violations attributable to a specific person in the notice of violation. 10 (10) The administrative law judge may receive evidence 11 12 in mitigation. The penalties identified in subsection (3), subsection (4), and subsection (5) may be reduced up to 50 13 14 percent by the administrative law judge for mitigating circumstances, including good faith efforts to comply prior to 15 or after discovery of the violations by the department. Upon 16 17 an affirmative finding that the violation was caused by circumstances beyond the reasonable control of the respondent 18 19 and could not have been prevented by respondent's due 20 diligence, the administrative law judge may further reduce the 21 penalty. (11) Penalties collected pursuant to this section 22 23 shall be deposited in the Ecosystem Management and Restoration Trust Fund or other trust fund designated by statute and shall 24 25 be used to fund the restoration of ecosystems, or polluted 26 areas of the state, as defined by the department, to their condition before pollution occurred. The Florida Conflict 27 Resolution Consortium may use a portion of the fund to 28 29 administer the mediation process provided in paragraph (2)(e) 30 and to contract with private mediators for administrative 31 penalty cases. 15

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The purpose of the administrative penalty 1 (12) 2 schedule and process is to provide a more predictable and 3 efficient manner for individuals and businesses to resolve 4 relatively minor environmental disputes. Subsection (3), 5 subsection (4), subsection (5), subsection (6), or subsection (7) shall not be construed as limiting a state court in the б 7 assessment of damages. The administrative penalty schedule does not apply to the judicial imposition of civil penalties 8 9 in state court as provided in this section. Section 3. Section 403.131, Florida Statutes, is 10 amended to read: 11 12 403.131 Injunctive relief, cumulative remedies.--(1) The department may institute a civil action in a 13 14 court of competent jurisdiction to seek injunctive relief to 15 enforce compliance with this chapter or any rule, regulation, permit certification, or order; to enjoin any violation 16 17 specified in s. 403.161(1); and to seek injunctive relief to prevent irreparable injury to the air, waters, and property, 18 19 including animal, plant, and aquatic life, of the state and to protect human health, safety, and welfare caused or threatened 20 by any violation. 21 22 (2) All the judicial and administrative remedies to 23 recover damages and penalties in this section and s. 403.121 are independent and cumulative except that the judicial and 24 25 administrative remedies to recover damages are alternative and 26 mutually exclusive. Section 4. Subsection (3) of section 403.727, Florida 27 Statutes, is amended to read: 28 29 403.727 Violations; defenses, penalties, and 30 remedies.--31 16

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1 (3) Violations of the provisions of this act are 2 punishable as follows:

3 (a) Any person who violates the provisions of this 4 act, the rules or orders of the department, or the conditions 5 of a permit is liable to the state for any damages specified 6 in s. 403.141 and for a civil penalty of not more than \$50,000 7 for each day of continued violation, except as otherwise 8 provided herein. The department may revoke any permit issued 9 to the violator. In any action by the department against a small hazardous waste generator for the improper disposal of 10 hazardous wastes, a rebuttable presumption of improper 11 12 disposal shall be created if the generator was notified pursuant to s. 403.7234; the generator shall then have the 13 14 burden of proving that the disposal was proper. If the generator was not so notified, the burden of proving improper 15 16 disposal shall be placed upon the department.

17 (b) Any person who knowingly or by exhibiting reckless18 indifference or gross careless disregard for human health:

Transports or causes to be transported any
 hazardous waste, as defined in s. 403.703, to a facility which
 does not have a permit when such a permit is required under s.
 403.707 or s. 403.722;

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Disposes of, treats, or stores hazardous waste:
 a. At any place but a hazardous waste facility which
 has a current and valid permit pursuant to s. 403.722;

b. In knowing violation of any material condition or
requirement of such permit if such violation has a substantial
likelihood of endangering human health, animal or plant life,
or property; or

30 c. In knowing violation of any material condition or31 requirement of any applicable rule or standard if such

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violation has a substantial likelihood of endangering human 1 health, animal or plant life, or property; 2 3 3. Makes any false statement or representation or 4 knowingly omits material information in any hazardous waste 5 application, label, manifest, record, report, permit, or other 6 document required by this act; 7 Generates, stores, treats, transports, disposes of, 4. 8 or otherwise handles any hazardous waste and who knowingly 9 destroys, alters, conceals, or fails to file any record, 10 application, manifest, report, or other document required to be maintained or filed for purposes of compliance with this 11 12 act; or 5. Transports without a manifest, or causes to be 13 14 transported without a manifest, any hazardous waste required 15 by rules adopted by the department to be accompanied by a 16 manifest 17 is, upon conviction, guilty of a felony of the third degree, 18 19 punishable for the first such conviction by a fine of not more 20 than \$50,000 for each day of violation or imprisonment not to exceed 5 years, or both, and for any subsequent conviction by 21 a fine of not more than \$100,000 per day of violation or 22 23 imprisonment of not more than 10 years, or both. (c)1. As used in this paragraph, "Class II violation" 24 means a violation of this part, or the rules promulgated 25 26 pursuant to this part, which pertains to small quantity 27 generators as defined by applicable department rules and which does not result in a discharge or serious threat of a 28 29 discharge of hazardous waste to the environment, or does not involve the failure to ensure that groundwater will be 30 protected or that hazardous waste will be destined for and 31 18

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delivered to permitted facilities. Class II violations shall 1 include, but need not be limited to, the failure to submit 2 3 manifest exception reports in a timely manner, failure to 4 provide a generator's United States Environmental Protection 5 Agency identification number on the manifest, failure to maintain complete personnel training records, and failure to 6 7 meet inspection schedule requirements for tanks and containers 8 that hold hazardous waste. 9 2. In addition to any other judicial or administrative remedy authorized by this part, the department may assess a 10 noncompliance fee for any Class II violation by a small 11 12 quantity generator. For the first and second violations, the fee shall not be assessed until the generator has failed to 13 14 comply after notice of noncompliance and has been given a reasonable time to comply. If the owner or operator fails 15 after three or more notifications to comply with the 16 requirement to correct the Class II violation, the department 17 may assess the fee without waiting for compliance. 18 19 3. At the time of assessment of a noncompliance fee, 20 the department shall give the small quantity generator written notice setting forth the amount assessed, the specific 21 provision of law, rule, or order alleged to be violated, the 22 facts alleged to constitute the violation, the corrective 23 action needed to bring the party into compliance, and the 24 rights available under chapter 120 to challenge the 25 26 assessment. The assessment shall be final and effective 27 unless an administrative proceeding is requested within 20 days after receipt of the written notice, and shall be 28 29 enforceable pursuant to s. 120.69. Once the assessment has become final and effective, the department shall refuse to 30 31 issue, modify, transfer, or renew a permit or issue an 19

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identification number to the facility until the fee has been 1 2 paid. 3 4. Before assessing any noncompliance fee, the 4 department shall adopt rules to implement the provisions of 5 this paragraph, which shall include a description of activities that constitute Class II violations and the setting б 7 of appropriate amounts for the noncompliance fees, based upon the type of violation, but not to exceed \$250. Total 8 9 noncompliance fees assessed shall not exceed \$1,000 per assessment for all violations attributable to a specific 10 facility during any one month. 11 12 5. The department's assessment of a noncompliance fee shall be in lieu of any civil action that may be instituted by 13 14 the department in a court of competent jurisdiction to impose 15 and recover civil penalties for any violation that resulted in 16 the fee assessment, unless the department initiates a civil 17 action for nonpayment of a fee properly assessed pursuant to 18 this paragraph. 19 6. Noncompliance fees collected pursuant to this 20 paragraph shall be deposited in the Ecosystem Management and Restoration Trust Fund. The department may use a portion of 21 the fund to contract for services to help in the collection of 22 23 fees assessed pursuant to this paragraph. Section 5. Subsections (5) and (6) of section 403.860, 24 25 Florida Statutes, are amended to read: 26 403.860 Penalties and remedies.--(5) In addition to any judicial or administrative 27 remedy authorized by this part, the department or a county 28 29 health department that has received approval by the department pursuant to s. 403.862(1)(c) shall may assess administrative 30 penalties for violations of this section in accordance with s. 31 20

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1	403.121 a noncompliance fee for failure of any supplier of
2	water of a public water system to comply with department
3	requirements for the reporting, in the manner and time
4	provided by department rule, of test results for
5	microbiological, inorganic, or organic contaminants; or
6	turbidity, radionucleides, or secondary standards.
7	(a) For the first and second violations of the
8	microbiological reporting requirements, and for the first
9	violation of other reporting requirements, the fee shall not
10	be assessed until the department has given the supplier at
11	least 30 days to comply with the reporting requirement. The
12	time shall not begin until the department has given the
13	supplier written notice of the facts alleged to constitute the
14	reporting violation, the specific provision of law, rule, or
15	order alleged to have been violated by the owner or operator,
16	the corrective action needed to bring the facility into
17	compliance, and the potential penalties that may be imposed as
18	a result of the supplier's failure to comply with the notice.
19	For subsequent violations of the microbiological reporting
20	requirements, the department does not have to provide 30-day
21	written notice of the violations prior to assessing a
22	noncompliance fee, provided, however, that if any additional
23	reporting violations occur prior to the expiration of either
24	<del>30-day notice issued by the department, the department must</del>
25	provide the supplier with a 30-day written notice to correct
26	those violations as well. Upon expiration of 36 months, the
27	department shall reinstate the 30-day notice requirements
28	provided in this subsection prior to assessing a noncompliance
29	fee.
30	(b) At the time of assessment of a noncompliance fee,
31	the department shall give the supplier written notice setting
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#### HB 1635, First Engrossed

forth the amount assessed, the specific provision of law, 1 rule, or order alleged to be violated, the facts alleged to 2 constitute the violation, the corrective action needed to 3 4 bring the party into compliance, and the rights available 5 under chapter 120 to challenge the assessment. The assessment 6 shall be final and effective unless an administrative 7 proceeding is requested within 20 days after receipt of the written notice, and shall be enforceable pursuant to s. 8 9 120.69. (c) Before assessing a noncompliance fee, the 10 department shall adopt rules to implement the provisions of 11 this subsection. The rules shall establish specific procedures 12 and assessment amounts for noncompliance fees authorized by 13 14 paragraph (a). Noncompliance fees shall be set on a sliding scale based upon the type of violation, the degree of 15 16 noncompliance, and the potential for harm. Such rules shall also authorize the application of adjustment factors 17 subsequent to initial assessment to increase or decrease the 18 19 total amount assessed, such as the good faith efforts or the 20 lack of good faith efforts of the supplier to comply with the reporting requirements, the lack of or degree of willfulness 21 or negligence on the part of the supplier, the economic 22 benefits associated with the supplier's failure to comply with 23 the reporting violation, the supplier's previous history of 24 25 reporting violations, and the supplier's ability to pay the 26 noncompliance fee. 27 (d) For microbiological reporting requirements, no 28 noncompliance fee shall exceed \$250, and total noncompliance 29 fees assessed shall not exceed \$1,000 per assessment for all 30 reporting violations attributable to a specific facility 31 during any one month. 2.2

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1	(e) For violations of reporting requirements other
2	than microbiological, the fee shall be no greater than \$50 per
3	day for each day of violation, and the total amount assessed
4	shall not exceed \$2,000.
5	(f) The department's assessment of a noncompliance fee
6	shall be in lieu of any civil action which may be instituted
7	by the department in a court of competent jurisdiction to
8	impose and recover civil penalties for any violation that
9	resulted in the fee assessment, unless the department
10	initiates a civil action for nonpayment of a fee properly
11	assessed pursuant to this subsection.
12	(g) No noncompliance fee may be assessed unless the
13	department has, within 90 days of the reporting violation,
14	provided the supplier written notice of the violation.
15	(6) The department is authorized to assess
16	administrative penalties for failure to comply with the
17	requirements of the Florida Safe Drinking Water Act.
18	(a) Prior to the assessment of an administrative
19	<del>penalty, the department shall provide the public water system</del>
20	a reasonable amount of time to complete the corrective action
21	necessary to bring the system back into compliance.
22	(b)1. At the time of assessment of the administrative
23	<del>penalty, the department shall give the public water system</del>
24	notice setting forth the amount assessed, the specific
25	<del>provision of law, rule, or order alleged to be violated, the</del>
26	facts alleged to constitute the violation, the corrective
27	action needed to bring the party into compliance, and the
28	rights available under chapter 120 to challenge the
29	assessment. The assessment shall be final and effective,
30	unless an administrative hearing is requested within 20 days
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after receipt of the written notice, and shall be enforceable 1 pursuant to s. 120.69. 2 3 2. The department shall adopt rules to implement the 4 provisions of this subsection. The rules shall establish 5 specific procedures for implementing the penalties and shall identify assessment amounts. The rules shall authorize the 6 7 application of adjustment factors for the purpose of 8 increasing or decreasing the total amount assessed subsequent 9 to initial assessment. Such factors may include the lack or degree of good faith to comply with the requirements, the lack 10 or degree of willfulness or negligence on the part of the 11 12 owner, the compliance history of the public water system, the economic benefit derived by the failure to comply with the 13 14 requirements, and the ability to pay. 15 (c) The amount of the penalties assessed shall be as 16 follows: 17 1. In the case of a public water system serving a population of more than 10,000, the penalty shall be not less 18 19 than \$1,000 per day per violation. 20 2. In the case of any other public water system, the penalty shall be adequate to ensure compliance. 21 22 23 However, the total amount of the penalty assessed on any public water system may not exceed \$10,000 per violation. 24 25 Section 6. Two years after the effective date of this 26 act, the Department of Environmental Protection shall submit a report to the Legislature describing the number of notices of 27 violation issued by the department seeking the imposition of 28 29 administrative penalties, the amount of administrative 30 penalties obtained by the department, and the efficiencies gained from the provisions of this act. 31 24

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1	Section 7. Subsection (7) of section 373.0693, Florida
2	Statutes, is amended to read:
3	373.0693 Basins; basin boards
4	(7) At 11:59 p.m. on December 31, 1976, the Manasota
5	Watershed Basin of the Ridge and Lower Gulf Coast Water
6	Management District, which is annexed to the Southwest Florida
7	Water Management District by change of its boundaries pursuant
8	to chapter 76-243, Laws of Florida, shall be formed into a
9	subdistrict or basin of the Southwest Florida Water Management
10	District, subject to the same provisions as the other basins
11	in such district. Such subdistrict shall be designated
12	initially as the Manasota Basin. The members of the governing
13	board of the Manasota Watershed Basin of the Ridge and Lower
14	Gulf Coast Water Management District shall become members of
15	the governing board of the Manasota Basin of the Southwest
16	Florida Water Management District. Notwithstanding other
17	provisions in this section, beginning on July 1, 2001, the
18	membership of the Manasota Basin Board shall be comprised of
19	three members from Manatee County and three members from
20	Sarasota County. Matters relating to tie votes shall be
21	resolved pursuant to subsection (6) by the ex officio chair
22	designated by the governing board to vote in case of a tie
23	vote.
24	Section 8. This act shall take effect upon becoming a
25	law.
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