By the Committee on Rules, Ethics & Elections and Representative Goodlette

A bill to be entitled 1 2 An act relating to absentee ballots; amending s. 97.021, F.S.; redefining the term "absent 3 elector"; amending s. 101.62, F.S.; modifying 4 the information persons requesting absentee 5 ballots must disclose; amending s. 101.657, 6 7 F.S.; allowing any qualified and registered 8 elector to vote an absentee ballot in person in 9 the office of the supervisor of elections; amending s. 101.64, F.S.; modifying the voter's 10 certificate on absentee ballots; amending s. 11 101.65, F.S.; modifying the instructions to 12 absent electors; amending s. 101.68, F.S.; 13 14 modifying the information that must be included on an absentee ballot; amending s. 104.047, 15 F.S.; deleting a prohibition against persons 16 witnessing more than five ballots in an 17 election and the penalty therefor; deleting a 18 prohibition against returning more than two 19 20 absentee ballots in violation of law and the penalty therefor; repealing s. 101.647, F.S., 21 2.2 relating to requirements for the return of 23 absentee ballots; repealing s. 101.685, F.S., 24 relating to authorization for absentee ballot 25 coordinators; providing an effective date. 26 27 Be It Enacted by the Legislature of the State of Florida: 28 29 Section 1. Subsection (1) of section 97.021, Florida 30 Statutes, is amended to read: 31

1 97.021 Definitions.--For the purposes of this code, 2 except where the context clearly indicates otherwise, the 3 term: 4 "Absent elector" means any registered and (1)5 qualified voter who casts an absentee ballot. ÷ 6 (a) Is unable without another's assistance to attend 7 the polls. 8 (b) Is an inspector, a poll worker, a deputy voting machine custodian, a deputy sheriff, a supervisor of 9 10 elections, or a deputy supervisor who is assigned to a 11 different precinct than that in which he or she is registered to vote. 12 13 (c) On account of the tenets of his or her religion, 14 cannot attend the polls on the day of the general, special, or 15 primary election. 16 (d) May not be in the precinct of his or her residence during the hours the polls are open for voting on the day of 17 the election. 18 19 (e) Has changed his or her residency to another county 20 in this state within the time period during which the 21 registration books are closed for the election for which the 22 ballot is requested. 23 (f) Has changed his or her residency to another state 24 and is ineligible under the laws of that state to vote in the 25 general election; however, this pertains only to presidential 26 ballots. Section 2. Paragraph (b) of subsection (1) of section 27 28 101.62, Florida Statutes, is amended to read: 29 101.62 Request for absentee ballots.--30 (1)31

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- The supervisor may accept a written or telephonic request for an absentee ballot from the elector, or, if directly instructed by the elector, a member of the elector's immediate family, or the elector's legal guardian. For purposes of this section, the term "immediate family" has the same meaning as specified in paragraph (4)(b). The person making the request must disclose: The name of the elector for whom the ballot is
- requested;
  - The elector's address;
- 3. The last four digits of the elector's social security number;
- 3.4. The registration number on the elector's date of birth registration identification card;
  - 4.5. The requester's name;
  - 5.6. The requester's address;
- 6.7. The requester's social security number and, if available, driver's license number, if available;
  - 7.8. The requester's relationship to the elector; and
- 20 8.9. The requester's signature (written requests 21 only).
  - Section 3. Section 101.657, Florida Statutes, is amended to read:
    - 101.657 Voting absentee ballots in person.--
- (1) Notwithstanding s. 97.021(1), Any qualified and registered elector who is unable to attend the polls on election day may pick up and vote an absentee ballot in person at the office of, and under the supervision of, the supervisor of elections. Before receiving the ballot, the elector must present a Florida driver's license, a Florida identification 31 card issued under s. 322.051, or another form of picture

identification approved by the Department of State. If the elector fails to furnish the required identification, or if the supervisor is in doubt as to the identity of the elector, the supervisor must follow the procedure prescribed in s. 101.49.

(2)(a) As an alternative to the provisions of ss. 101.64, 101.647, and 101.65, the supervisor of elections may allow an elector to cast an absentee ballot in the main or branch office of the supervisor by depositing the voted ballot in a voting device used by the supervisor to collect or tabulate ballots. The results or tabulation may not be made before the close of the polls on election day.

 $\underline{\text{(b)}(3)}$  The elector must provide picture identification and must complete an In-Office Voter Certificate in substantially the following form:

## IN-OFFICE VOTER CERTIFICATE

I, ...., am a qualified and registered voter of .... County, Florida. I do solemnly swear or affirm that I am the person so listed on the voter registration rolls of .... County and that I reside at the listed address. I understand that if I commit or attempt to commit fraud in connection with voting, vote a fraudulent ballot, or vote more than once in an election I could be convicted of a felony of the third degree and both fined up to \$5,000 and imprisoned for up to 5 years. I understand that my failure to sign this certificate and have my signature witnessed invalidates my ballot. I am entitled to vote an absentee ballot because I am unable to attend the polls on election day.

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    ...(Voter's Signature)...
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    ...(Address)...
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    ...(City/State)...
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    ...(Name of Witness)...
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    ...(Signature of Witness)...
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    ...(Type of identification provided)...
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          (c) Any elector may challenge an elector seeking to
    cast an absentee ballot under the provisions of s. 101.111.
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    Any challenged ballot must be placed in a regular absentee
   ballot envelope. The canvassing board shall review the ballot
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    and decide the validity of the ballot by majority vote.
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          (d) (d) (5) The canvass of returns for ballots cast under
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    this subsection section shall be substantially the same as
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    votes cast by electors in precincts, as provided in s.
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    101.5614.
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           Section 4. Section 101.64, Florida Statutes, is
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    amended to read:
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           101.64 Delivery of absentee ballots; envelopes;
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    form.--
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                The supervisor shall enclose with each absentee
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   ballot two envelopes: a secrecy envelope, into which the
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    absent elector shall enclose his or her marked ballot; and a
   mailing envelope, into which the absent elector shall then
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31 | place the secrecy envelope, which shall be addressed to the
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supervisor and also bear on the back side a certificate in substantially the following form:

Note: Please Read Instructions Carefully Before
Marking Ballot and Completing Voter's Certificate.

VOTER'S CERTIFICATE

I, ...., do solemnly swear or affirm that I am a qualified and registered voter of .... County, Florida, and that I have not and will not vote more than one ballot in this election. I understand that if I commit or attempt to commit any fraud in connection with voting, vote a fraudulent ballot, or vote more than once in an election, I can be convicted of a felony of the third degree and fined up to \$5,000 and/or imprisoned for up to 5 years. I also understand that failure to sign this certificate and have my signature properly witnessed will invalidate my ballot. I am entitled to vote an absentee ballot for one of the following reasons:

- 1. I am unable without another's assistance to attend the polls.
- 2. I may not be in the precinct of my residence during the hours the polls are open for voting on election day.
- 3. I am an inspector, a poll worker, a deputy voting machine custodian, a deputy sheriff, a supervisor of elections, or a deputy supervisor who is assigned to a different precinct than that in which I am registered.
- 4. On account of the tenets of my religion, I cannot attend the polls on the day of the general, special, or primary election.
- 5. I have changed my permanent residency to another county in Florida within the time period during which the

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registration books are closed for the election. I understand
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    that I am allowed to vote only for national and statewide
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    offices and on statewide issues.
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           6. I have changed my permanent residency to another
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    state and am unable under the laws of such state to vote in
    the general election. I understand that I am allowed to vote
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    only for President and Vice President.
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           7. I am unable to attend the polls on election day and
    am voting this ballot in person at the office of, and under
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    the supervision of, the county supervisor of elections.
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    ...(Voter's Signature)...
                                              ...(Date Signed)...
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   ...(Last four digits of voter's social security number)...
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    Note: Your Signature Must Be Witnessed By Either:
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           a. A Notary or Officer Defined in Item 6.b. of the
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    Instruction Sheet.
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           Sworn to (or affirmed) and subscribed before me this
    ... day of ...., ...(year)..., by ...(name of person
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    making statement).... My commission expires this .... day of
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   .....(year)....
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                                    ...(Signature of Official)...
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                               ...(Print, Type, or Stamp Name)...
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                           ...(State or Country of Commission)...
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           Personally Known ..... OR Produced Identification
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           Type of Identification Produced.....
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                                  <del>OR</del>
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           b. One Witness 18 Years of Age or Older as provided in
    Item 7 of the Instruction Sheet, who is a registered voter in
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    the State.
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    I swear or affirm that the elector <del>voter</del> signed this Voter's
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    Certificate in my presence and that, unless certified as an
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    absentee ballot coordinator, I have not witnessed more than 5
    ballots for this election.
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    WITNESS:
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    ...(Signature of Witness)...
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    ... (Printed Name of Witness)...
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           ... (Voter I.D. Number of Witness and County of
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                           Registration)...
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    ...(Address)...
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    ...(City/State)...
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                The certificate shall be arranged on the back of
    the mailing envelope so that the lines for the signatures of
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    the absent elector and the attesting witness are across the
    seal of the envelope; however, no statement shall appear on
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    the envelope which indicates that a signature of the voter or
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    witness must cross the seal of the envelope. The absent
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   elector and the attesting witness shall execute the
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    certificate on the envelope.
           Section 5. Section 101.65, Florida Statutes, is
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31 | amended to read:
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101.65 Instructions to absent electors.--The supervisor shall enclose with each absentee ballot separate printed instructions in substantially the following form:

READ THESE INSTRUCTIONS CAREFULLY BEFORE MARKING BALLOT.

- 1. VERY IMPORTANT. In order to ensure that your absentee ballot will be counted, it should be completed and returned as soon as possible so that it can reach the supervisor of elections of the county in which your precinct is located no later than 7 p.m. on the day of the election.
- Mark your ballot in secret as instructed on the ballot. You must mark your own ballot unless you are unable to do so because of blindness, disability, or inability to read or write.
- 3. Place your marked ballot in the enclosed secrecy envelope.
- Insert the secrecy envelope into the enclosed mailing envelope which is addressed to the supervisor.
- 5. Seal the mailing envelope and completely fill out the Voter's Certificate on the back of the mailing envelope.
- 6. VERY IMPORTANT. In order for your absentee ballot to be counted, you must sign your name on the line above (Voter's Signature), place the last four digits of your Social Security number in the space provided, and your ballot must be witnessed in either of the following manners:
- a. One witness, who is a registered voter in the state, must affix his or her signature, printed name, address, voter identification number, and county of registration on the voter's certificate. Each witness is limited to witnessing five ballots per election unless certified as an absentee

1 ballot coordinator. A candidate may not serve as an attesting witness. 2

- b. Any notary or other officer entitled to administer oaths or any Florida supervisor of elections or deputy supervisor of elections, other than a candidate, may serve as an attesting witness.
- 7. VERY IMPORTANT. In order for your absentee ballot to be counted, it must include the signature and address of a witness 18 years of age or older affixed to the voter's certificate. No candidate may serve as an attesting witness.
- 8.7. Mail, deliver, or have delivered the completed mailing envelope. Be sure there is sufficient postage if mailed.
- 9.8. FELONY NOTICE. It is a felony under Florida law to accept any gift, payment, or gratuity in exchange for your vote for a candidate. It is also a felony under Florida law to vote in an election using a false identity or false address, or under any other circumstances making your ballot false or fraudulent.
- Section 6. Paragraph (c) of subsection (2) of section 101.68, Florida Statutes, is amended to read:
  - 101.68 Canvassing of absentee ballot .--
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The canvassing board shall, if the supervisor has not already done so, compare the signature of the elector on the voter's certificate with the signature of the elector in the registration books to see that the elector is duly registered in the county and to determine the legality of that absentee ballot. An absentee ballot shall be considered illegal if it does not include the signature and the last four 31 digits of the social security number of the elector, as shown

by the registration records, and the signature and address of
an attesting witness either:

a. The subscription of a notary or officer defined in Item 6.b. of the instruction sheet, or

b. The signature, printed name, address, voter identification number, and county of registration of one attesting witness, who is a registered voter in the state.

However, an absentee ballot shall not be considered illegal if the signature of the elector or attesting witness does not cross the seal of the mailing envelope or if the person witnessing the ballot is in violation of s. 104.047(3). If the canvassing board determines that any ballot is illegal, a member of the board shall, without opening the envelope, mark across the face of the envelope: "rejected as illegal." The envelope and the ballot contained therein shall be preserved in the manner that official ballots voted are preserved.

2. If any elector or candidate present believes that an absentee ballot is illegal due to a defect apparent on the voter's certificate, he or she may, at any time before the ballot is removed from the envelope, file with the canvassing board a protest against the canvass of that ballot, specifying the precinct, the ballot, and the reason he or she believes the ballot to be illegal. A challenge based upon a defect in the voter's certificate may not be accepted after the ballot has been removed from the mailing envelope.

Section 7. Section 104.047, Florida Statutes, is amended to read:

104.047 Absentee ballots and voting; violations.--

(1) Any person who provides or offers to provide, and any person who accepts, a pecuniary or other benefit in

exchange for distributing, ordering, requesting, collecting, delivering, or otherwise physically possessing absentee ballots, except as provided in ss. 101.6105-101.694, is guilty of a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.

- (2) Except as provided in s. 101.62 or s. 101.655, any person who requests an absentee ballot on behalf of an elector is guilty of a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.
- (3) Any person, other than a notary or other officer entitled to administer oaths or an absentee ballot coordinator as provided by s. 101.685, who witnesses more than five ballots in any single election, is guilty of a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083.
- (3)(4) Any person who marks or designates a choice on the ballot of another person, except as provided in s. 101.051, s. 101.655, or s. 101.661, is guilty of a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.
- (5) Any person who returns more than two absentee ballots to the supervisors of elections in violation of s. 101.647 is guilty of a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083.
- Section 8. Sections 101.647 and 101.685, Florida Statutes, are repealed.
  - Section 9. This act shall take effect January 1, 2002.

HOUSE SUMMARY Revises various provisions of law relating to absentee ballots. Redefines the term "absent elector" to remove the reason requirements. Modifies the information persons requesting absentee ballots must disclose.
Allows any qualified and registered elector to vote an absentee ballot in person in the office of the supervisor of elections. Modifies absentee ballot certificates, instructions to absent electors, and information that must be included on an absentee ballot. Deletes the prohibition against persons witnessing more than five must be included on an absence ballot. Deletes the prohibition against persons witnessing more than five ballots in an election and the prohibition against returning more than two absentee ballots in violation of law. Repeals requirements for the return of absentee ballots and authorization for absentee ballot coordinators. See bill for details.