Florida Senate - 2001

By Senator Villalobos

37-1163-01 A bill to be entitled 1 2 An act relating to elections; amending s. 3 98.015, F.S.; requiring supervisors of elections to report to the Florida Elections 4 5 Commission and the state attorney violations of the Florida Election Code; amending s. 102.155, б 7 F.S.; requiring a candidate to pay fines owed for violation of ch. 106, F.S., before the 8 filing officer issues a certificate of 9 election; amending s. 104.011, F.S.; prohibits 10 11 a person from falsely swearing to an oath required by the code; amending s. 104.42, F.S.; 12 13 requiring a supervisor of elections to 14 investigate fraudulent registration and illegal 15 voting; amending s. 106.011, F.S.; defining 16 terms; amending s. 106.021, F.S.; prohibiting candidates from acting as their own campaign 17 18 treasurer or deputy treasurer under certain 19 conditions; amending s. 106.023, F.S.; 20 modifying the Statement of Candidate form; amending s. 106.04, F.S.; requiring committees 21 of continuous existence to inform the Division 22 23 of Elections when there are changes in 24 necessary qualifying criteria; amending s. 25 106.055, F.S.; requiring candidates to estimate and report fair market value of goods or 26 27 services received; amending s. 106.06, F.S.; 28 requiring a treasurer to provide campaign 29 records to a candidate within a specified time; requiring a candidate to keep such records for 30 31 a specified time; providing a fine; amending s.

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1	106.07, F.S.; making a candidate responsible
2	for filing campaign reports; providing a
3	limitation on reimbursed expenses; requiring
4	the reporting of names of persons supplying
5	communications media services; amending s.
6	106.071, F.S.; requiring independent political
7	advertisements to contain names of persons
8	paying for the advertisements; providing a
9	penalty for making a false disclaimer in an
10	independent political advertisement; amending
11	s. 106.08, F.S.; clarifying requirements for
12	contributing and soliciting charitable
13	contributions; amending s. 106.09, F.S.;
14	limiting cash and money order contributions;
15	amending s. 106.11, F.S.; providing for payment
16	by campaign funds for items obligated before a
17	candidate was elected, became unopposed, or was
18	eliminated only if the obligation was made in
19	writing; amending s. 106.12, F.S.; specifying
20	uses for petty cash; increasing the amount of
21	petty cash that may be used by nonstatewide
22	candidates and political committees; amending
23	s. 106.1405, F.S.; prescribing guidelines for
24	paying for goods and services provided by a
25	family member; amending s. 106.141, F.S.;
26	eliminating a candidate's right to
27	reimbursement for personal loans to the
28	campaign; increasing the amount of funds
29	transferrable to an office account; requiring
30	receipts for office account expenditures;
31	authorizing inspection of receipts; amending s.

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1	106.143, F.S.; modifying disclaimer
2	requirements; amending s. 106.144, F.S.;
3	modifying requirements for statements of
4	endorsement; amending s. 106.15, F.S.;
5	expanding prohibition against candidates using
6	state employees' services during working hours
7	to include all government employees; amending
8	s. 106.18, F.S.; prohibiting the appearance of
9	a candidate's name on the ballot if the
10	commission finds the candidate violated s.
11	106.19(1), F.S., within the past 2 years;
12	providing for a filing officer to certify that
13	a candidate has filed all reports and paid all
14	fines; creating s. 106.185, F.S.; providing for
15	forfeiture of a candidate's salary and expenses
16	for certain acts; amending s. 106.19, F.S.;
17	providing a civil penalty for willful violation
18	of s. 106.19(1)(a), F.S.; increasing the
19	criminal penalty; amending s. 106.21, F.S.;
20	providing for withholding or rescinding of a
21	certification of election and removal from
22	office for violation of s. 106.19(1), F.S.;
23	providing judicial relief to an elector or a
24	defected candidate against a successful
25	candidate who is found guilty of such a
26	violation; amending s. 106.23, F.S.; exempting
27	provisions under the commission's jurisdiction
28	from the scope of advisory opinions which may
29	be given by the division; amending s. 106.24,
30	F.S.; assigning the Florida Elections
31	Commission to the Department of State;

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1	providing a general counsel for the commission;
2	prohibiting the Division of Elections from
3	using the Elections Commission Trust Fund for
4	fraud investigations; amending s. 106.25, F.S.;
5	expanding the jurisdiction of the commission;
6	requiring the commission to investigate all
7	violations of the code under its jurisdiction;
8	requiring a filing officer to report code
9	violations in writing to the commission;
10	amending s. 106.26, F.S.; authorizing the
11	commission to issue advisory opinions; amending
12	s. 106.265, F.S.; increasing the amount of
13	civil penalties which the commission may
14	impose; providing for fines to be deposited
15	into the Elections Commission Trust Fund;
16	repealing s. 105.09, F.S., relating to
17	political activity on behalf of candidates for
18	judicial office; repealing s. 106.085, F.S.,
10 19	relating to independent expenditures; providing
19 20	an appropriation; providing an effective date.
20 21	an appropriation, providing an effective date.
21 22	Po It Engated by the Logiclature of the State of Elevidat
22	Be It Enacted by the Legislature of the State of Florida:
	Spation 1 Subgration (12) is added to costion 00.015
24 25	Section 1. Subsection (12) is added to section 98.015, Florida Statutes, to read:
25 26	
26	98.015 Supervisor of elections; election, tenure of
27	office, compensation, custody of books, office hours,
28	successor, seal; appointment of deputy supervisors; duties
29	(12) Each supervisor shall investigate fraudulent
30	registrations and illegal voting within the jurisdiction of
31	the Florida Elections Commission and report his or her
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findings to the state attorney and the commission. Each supervisor who has information concerning any violation of the Florida Election Code over which the commission has jurisdiction shall immediately report the information, in writing, to the Florida Elections Commission. Section 2. Section 102.155, Florida Statutes, is

amended to read:

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102.155 Certificate of election.--

9 (1) The supervisor shall give to any person the 10 election of whom is certified by the county canvassing board a 11 certificate of the person's election. The Department of State shall give to any person the election of whom is certified by 12 13 the state canvassing board a certificate of the person's election. The certificate of election which is issued to any 14 person shall be prima facie evidence of the election of such 15 person. 16

17 (2) A certificate of election may not be issued by a supervisor or the Department of State until all preelection 18 19 reports required by s. 106.07 have been filed in accordance 20 with the provisions of such section and the candidate's filing officer has certified in writing that all preelection reports 21 required by s. 106.07 have been filed. However, a candidate 22 may not be prevented from receiving a certificate of election 23 24 for failure to file any copy of a report required by chapter 25 106. (3) A supervisor or the Department of State shall not 26

27 issue a certificate of election for any candidate until all

28 outstanding fines for violating chapter 106 have been paid.

29 The candidate's filing officer and the Florida Elections

30 Commission shall certify in writing that there are no

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1 outstanding fines for violations of chapter 106 prior to a certificate of election being issued. 2 3 Section 3. Section 104.011, Florida Statutes, is amended to read: 4 5 104.011 False swearing; submission of false voter б registration information .--7 (1) A person who willfully swears or affirms falsely 8 to any oath or affirmation required by the Florida Election 9 Code, or willfully procures another person to swear or affirm 10 falsely to an oath or affirmation required by the Florida 11 Election Code, in connection with or arising out of voting or elections commits a felony of the third degree, punishable as 12 provided in s. 775.082, s. 775.083, or s. 775.084. 13 (2) A person who willfully submits any false voter 14 registration information commits a felony of the third degree, 15 punishable as provided in s. 775.082 or s. 775.083. 16 17 Section 4. Section 104.42, Florida Statutes, is 18 amended to read: 19 104.42 Fraudulent registration and illegal voting; 20 investigation. --21 (1) The supervisor of elections shall is authorized to investigate fraudulent registrations and illegal voting within 22 the jurisdiction of the Florida Elections Commission and to 23 24 report his or her findings in writing to the local state attorney and the Florida Elections commission. 25 (2) The board of county commissioners in any county 26 may appropriate funds to the supervisor of elections for the 27 28 purpose of investigating fraudulent registrations and illegal 29 voting. 30 Section 5. Subsections (1) and (3) of section 106.011, 31 Florida Statutes, are amended to read: 6

CODING: Words stricken are deletions; words underlined are additions.

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1 106.011 Definitions.--As used in this chapter, the 2 following terms have the following meanings unless the context 3 clearly indicates otherwise: (1)(a) "Political committee" means: 4 5 1. A combination of two or more individuals, or a б person other than an individual, that in an aggregate amount 7 in excess of \$500 during a calendar year: 8 a. Accepts contributions for the purpose of making contributions to any candidate, political committee, committee 9 of continuous existence, or political party; 10 11 b. Accepts contributions for the purpose of expressly advocating the election or defeat of a candidate or issue; 12 c. Makes expenditures for the purpose of expressly 13 advocating the election or defeat of a candidate or issues; or 14 d. Makes contributions to a common fund, other than a 15 joint checking account between spouses, from which 16 17 contributions are made to any candidate, political committee, committee of continuous existence, or political party.the 18 19 primary or incidental purpose of which is to support or oppose 20 any candidate, issue, or political party, which accepts 21 contributions or makes expenditures during a calendar year in 22 an aggregate amount in excess of \$500; "political committee" 23 also means 24 2. The sponsor of a proposed constitutional amendment 25 by initiative who intends to seek the signatures of registered 26 electors. 27 (b) Notwithstanding paragraph (a), the following entities are not political committees for purposes of this 28 29 chapter:1. Organizations that which are certified by the Department of State as committees of continuous existence 30 31 pursuant to s. 106.04.7

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1 2. National political parties, and the state and 2 county executive committees of political parties regulated by 3 chapter 103 shall not be considered political committees for 4 the purposes of this chapter. 5 3. Corporations regulated by chapter 607 or chapter 6 617 or other business entities formed for purposes other than 7 to support or oppose issues or candidates, are not political 8 committees if their political activities are limited to contributions to candidates, political parties, or political 9 10 committees or expenditures in support of or opposition to an 11 issue from corporate or business funds and if no contributions are received by such corporations or business entities. 12 "Contribution" means: 13 (3) (a) A gift, subscription, conveyance, deposit, loan, 14 15 payment, or distribution of money or anything of value, including contributions in kind having an attributable 16 monetary value in any form, made for the purpose of 17 influencing the results of an election. 18 19 (b) A transfer of funds between political committees, 20 between committees of continuous existence, or between a 21 political committee and a committee of continuous existence. (c) The payment, by any person other than a candidate 22 or political committee, of compensation for the personal 23 24 services of another person which are rendered to a candidate or political committee without charge to the candidate or 25 committee for such services. 26 27 (d) The transfer of funds by a campaign treasurer or 28 deputy campaign treasurer between a primary depository and a 29 separate interest-bearing account or certificate of deposit, 30 and the term includes any interest earned on such account or 31 certificate.

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1 2 Notwithstanding the foregoing meanings of "contribution," the 3 word shall not be construed to include services, including, 4 but not limited to, legal and accounting services, provided 5 without compensation by individuals volunteering a portion or б all of their time on behalf of a candidate or political 7 committee. This definition shall not be construed to include editorial endorsements by any newspaper, radio or television 8 9 station, or other recognized news medium. 10 Section 6. Paragraph (a) of subsection (1) of section 11 106.021, Florida Statutes, is amended to read: 106.021 Campaign treasurers; deputies; primary and 12 13 secondary depositories. --(1)(a) Each candidate for nomination or election to 14 15 office and each political committee shall appoint a campaign treasurer. A candidate may not serve as treasurer or deputy 16 17 treasurer for his or her campaign if the candidate accepts contributions or makes expenditures in an aggregate amount in 18 19 excess of \$10,000 for the office sought. If a candidate has 20 served as the treasurer or deputy treasurer of the campaign prior to accepting or making expenditures in an aggregate 21 amount in excess of \$10,000, the candidate must resign 22 pursuant to subsection (2) immediately upon filing a campaign 23 24 treasurer's report that discloses contributions or 25 expenditures in an aggregate amount in excess of \$10,000.Each person who seeks to qualify for nomination or election to, or 26 retention in, office shall appoint a campaign treasurer and 27 28 designate a primary campaign depository prior to qualifying 29 for office. Any person who seeks to qualify for election or nomination to any office by means of the petitioning process 31 shall appoint a treasurer and designate a primary depository

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23 24 on or before the date he or she obtains the petitions. Each candidate shall at the same time he or she designates a campaign depository and appoints a treasurer also designate the office for which he or she is a candidate. If the candidate is running for an office which will be grouped on the ballot with two or more similar offices to be filled at the same election, the candidate must indicate for which group or district office he or she is running. Nothing in this subsection shall prohibit a candidate, at a later date, from changing the designation of the office for which he or she is a candidate. However, if a candidate changes the designated office for which he or she is a candidate, the candidate must notify all contributors in writing of the intent to seek a different office and offer to return pro rata, upon their request, those contributions given in support of the original office sought. This notification shall be given within 15 days after the filing of the change of designation and shall include a standard form developed by the Division of Elections for requesting the return of contributions. The notice requirement shall not apply to any change in a numerical designation resulting solely from redistricting. If, within 30 days after being notified by the candidate of the intent to seek a different office, the contributor notifies the candidate in writing that the contributor wishes his or her contribution to be returned, the candidate shall return the

contribution to be returned, the candidate shall return the contribution, on a pro rata basis, calculated as of the date the change of designation is filed. Any contributions not requested to be returned within the 30-day period may be used by the candidate for the newly designated office. No person shall accept any contribution or make any expenditure with a

31 view to bringing about his or her nomination, election, or

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1 retention in public office, or authorize another to accept 2 such contributions or make such expenditure on the person's 3 behalf, unless such person has appointed a campaign treasurer and designated a primary campaign depository. A candidate for 4 5 an office voted upon statewide may appoint not more than 15 б deputy campaign treasurers, and any other candidate or 7 political committee may appoint not more than 3 deputy 8 campaign treasurers. The names and addresses of the campaign 9 treasurer and deputy campaign treasurers so appointed shall be 10 filed with the officer before whom such candidate is required 11 to qualify or with whom such political committee is required to register pursuant to s. 106.03. Each candidate who 12 13 qualifies with the Department of State for an office not voted 14 upon statewide shall, at the same time, file a copy of the name and address of the campaign treasurer with the supervisor 15 of elections in the county in which the candidate resides. 16 17 Section 7. Section 106.023, Florida Statutes, is 18 amended to read: 19 106.023 Statement of candidate.--Each candidate must 20 file a statement with the qualifying officer within 10 days 21 after filing the appointment of campaign treasurer and designation of campaign depository, stating that the candidate 22 has read and understands the requirements of this chapter and 23 24 that the candidate does not owe a fine to the Florida 25 Elections Commission or the filing officer. Such statement shall be provided by the filing officer and shall be in 26 substantially the following form: 27 28 29 STATEMENT OF CANDIDATE 30 31

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1 I,, candidate for the office of, have 2 received, read, and understand the requirements of Chapter 3 106, Florida Statutes, and attest that I do not owe any fines 4 to the Florida Elections Commission or my filing officer. 5 б ...(Signature of candidate)... ...(Date)... 7 8 Willful failure to file this form is a violation of ss. 9 106.19(1)(c) and 106.25(3), F.S. 10 Section 8. Subsection (4) of section 106.04, Florida 11 Statutes, is amended to read: 106.04 Committees of continuous existence. --12 (4)(a) Each committee of continuous existence shall 13 file an annual report with the Division of Elections during 14 15 the month of January. Such annual reports shall contain the same information and shall be accompanied by the same 16 17 materials as original applications filed pursuant to subsection (2). However, the charter or bylaws need not be 18 19 filed if the annual report is accompanied by a sworn statement 20 by the chair that no changes have been made to such charter or 21 bylaws since the last filing. (b)1. Each committee of continuous existence shall 22 file regular reports with the Division of Elections at the 23 24 same times and subject to the same filing conditions as are 25 established by s. 106.07(1) and (2) for candidates' reports. 2. Any committee of continuous existence failing to so 26 file a report with the Division of Elections pursuant to this 27 28 paragraph on the designated due date shall be subject to a 29 fine for late filing as provided by this section. (c) All committees of continuous existence shall file 30

31 the original and one copy of their reports with the Division

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1 of Elections. In addition, a duplicate copy of each report 2 shall be filed with the supervisor of elections in the county 3 in which the committee maintains its books and records, except that if the filing officer to whom the committee is required 4 5 to report is located in the same county as the supervisor no б such duplicate report is required to be filed with the 7 supervisor. Reports shall be on forms provided by the 8 division and shall contain the following information:

The full name, address, and occupation of each 9 1. 10 person who has made one or more contributions to the committee 11 during the reporting period, together with the amounts and dates of such contributions. For corporations, the report 12 must provide as clear a description as practicable of the 13 principal type of business conducted by the corporation. 14 However, if the contribution is \$100 or less, the occupation 15 of the contributor or principal type of business need not be 16 17 listed. However, for any contributions which represent the 18 payment of dues by members in a fixed amount pursuant to the 19 schedule on file with the Division of Elections, only the 20 aggregate amount of such contributions need be listed, together with the number of members paying such dues and the 21 22 amount of the membership dues.

23 2. The name and address of each political committee or 24 committee of continuous existence from which the reporting 25 committee received, or the name and address of each political 26 committee, committee of continuous existence, or political 27 party to which it made, any transfer of funds, together with 28 the amounts and dates of all transfers.

3. Any other receipt of funds not listed pursuant to
subparagraph 1. or subparagraph 2., including the sources and
amounts of all such funds.

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1 4. The name and address of, and office sought by, each 2 candidate to whom the committee has made a contribution during 3 the reporting period, together with the amount and date of each contribution. 4 5 (d) Any change in information previously submitted б pursuant to subsection (2) must be reported to the Division of 7 Elections within 10 days following the change. (e)(d) The treasurer of each committee shall certify 8 9 as to the correctness of each report and shall bear the 10 responsibility for its accuracy and veracity. Any treasurer 11 who willfully certifies to the correctness of a report while knowing that such report is incorrect, false, or incomplete 12 13 commits a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083. 14 Section 9. Section 106.055, Florida Statutes, Florida 15 Statutes, is amended to read: 16 17 106.055 Valuation of in-kind contributions.--Any person who makes an in-kind contribution shall, at the time of 18 19 making such contribution, place a value on such contribution, which valuation shall be the fair market value of such 20 contribution. A candidate who does not receive the valuation 21 22 of an in-kind contribution from the contributor in time to allow timely reporting of the contribution shall determine the 23 24 value of such contribution, which valuation shall be the fair 25 market value of such contribution. Section 10. Section 106.06, Florida Statutes, is 26 27 amended to read: 28 106.06 Treasurer to keep records; inspections.--29 (1) The campaign treasurer of each candidate and the campaign treasurer of each political committee shall keep 30 31 detailed accounts, current within not more than 2 days after 14

1 the date of receiving a contribution or making an expenditure, 2 of all contributions received and all expenditures made by or 3 on behalf of the candidate or political committee that are required to be set forth in a statement filed under this 4 5 chapter. The campaign treasurer shall also keep detailed 6 accounts of all deposits made in any separate interest-bearing 7 account or certificate of deposit and of all withdrawals made 8 therefrom to the primary depository and of all interest earned 9 thereon.

10 (2) Accounts, including separate interest-bearing 11 accounts and certificates of deposit, kept by the campaign treasurer of a candidate or political committee and the 12 13 candidate may be inspected under reasonable circumstances 14 before, during, or after the election to which the accounts refer by any authorized representative of the Division of 15 Elections or the Florida Elections Commission. The right of 16 17 inspection may be enforced by appropriate writ issued by any court of competent jurisdiction. The campaign treasurer of a 18 19 political committee supporting a candidate may be joined with 20 the campaign treasurer of the candidate and the candidate as respondent in such a proceeding. 21

The campaign treasurer of a candidate shall 22 (3) deliver all accounts of the campaign to the candidate within 23 24 30 days after the candidate files his termination report. 25 Accounts kept by a campaign treasurer of a candidate shall be preserved by the candidate campaign treasurer for a number of 26 27 years equal to the term of office of the office to which the 28 candidate seeks election. Accounts kept by a campaign 29 treasurer of a political committee shall be preserved by such treasurer for at least 2 years after the date of the election 30 31 to which the accounts refer. If the campaign treasurer of a

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1 candidate fails to deliver all accounts of the campaign to the candidate within 30 days after the candidate files his or her 2 3 termination report, the candidate shall report the failure to the Florida Elections Commission. Notwithstanding any other 4 5 provision of law, the commission shall assess a civil penalty б of \$5,000 against any campaign treasurer of a candidate or 7 campaign treasurer of a political committee found in violation 8 of this subsection. Section 11. Subsections (1) and (4) of section 106.07, 9 10 Florida Statutes, are amended to read: 11 106.07 Reports; certification and filing .--(1) Each candidate and each campaign treasurer 12 designated by a candidate or political committee pursuant to 13 14 s. 106.021 shall file regular reports of all contributions received, and all expenditures made, by or on behalf of such 15 candidate or political committee. Reports shall be filed on 16 17 the 10th day following the end of each calendar quarter from the time the campaign treasurer is appointed, except that, if 18 19 the 10th day following the end of a calendar quarter occurs on 20 a Saturday, Sunday, or legal holiday, the report shall be filed on the next following day which is not a Saturday, 21 Sunday, or legal holiday. Quarterly reports shall include all 22 contributions received and expenditures made during the 23 24 calendar quarter which have not otherwise been reported 25 pursuant to this section. (a) Except as provided in paragraph (b), following the 26 27 last day of qualifying for office, the reports shall be filed 28 on the 32nd, 18th, and 4th days immediately preceding the 29 first primary and on the 18th and 4th days immediately preceding the second primary and general election, for a 30 31 candidate who is opposed in seeking nomination or election to

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any office, for a political committee, or for a committee of
 continuous existence.

3 (b) Following the last day of qualifying for office, any statewide candidate who has requested to receive 4 5 contributions from the Election Campaign Financing Trust Fund б or any statewide candidate in a race with a candidate who has 7 requested to receive contributions from the trust fund shall 8 file reports on the 4th, 11th, 18th, 25th, and 32nd days prior 9 to the first primary and general elections, and on the 4th, 10 11th, 18th, and 25th days prior to the second primary.

(c) Following the last day of qualifying for office, any unopposed candidate need only file a report within 90 days after the date such candidate became unopposed. Such report shall contain all previously unreported contributions and expenditures as required by this section and shall reflect disposition of funds as required by s. 106.141.

(d)1. When a special election is called to fill a vacancy in office, all political committees and committees of continuous existence making contributions or expenditures to influence the results of such special election shall file campaign treasurers' reports with the filing officer on the dates set by the Department of State pursuant to s. 100.111.

23 2. When an election is called for an issue to appear
24 on the ballot at a time when no candidates are scheduled to
25 appear on the ballot, all political committees making
26 contributions or expenditures in support of or in opposition
27 to such issue shall file reports on the 18th and 4th days
28 prior to such election.

(e) The filing officer shall provide each candidate
with a schedule designating the beginning and end of reporting
periods as well as the corresponding designated due dates.

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1 (4)(a) Each report required by this section shall 2 contain: 3 The full name, address, and occupation, if any of 1. 4 each person who has made one or more contributions to or for 5 such committee or candidate within the reporting period, together with the amount and date of such contributions. For б 7 corporations, the report must provide as clear a description as practicable of the principal type of business conducted by 8 9 the corporation. However, if the contribution is \$100 or less 10 or is from a relative, as defined in s. 112.312, provided that 11 the relationship is reported, the occupation of the contributor or the principal type of business need not be 12 13 listed. The name and address of each political committee 14 2. 15 from which the reporting committee or the candidate received, or to which the reporting committee or candidate made, any 16 17 transfer of funds, together with the amounts and dates of all 18 transfers. 19 3. Each loan for campaign purposes to or from any person or political committee within the reporting period, 20 21 together with the full names, addresses, and occupations, and principal places of business, if any, of the lender and 22 endorsers, if any, and the date and amount of such loans. 23 24 4. A statement of each contribution, rebate, refund, 25 or other receipt not otherwise listed under subparagraphs 1. through 3. 26 27 5. The total sums of all loans, in-kind contributions, 28 and other receipts by or for such committee or candidate 29 during the reporting period. The reporting forms shall be designed to elicit separate totals for in-kind contributions, 30 31 loans, and other receipts. 18

1 6. The full name and address of each person to whom 2 expenditures have been made by or on behalf of the committee 3 or candidate within the reporting period; the amount, date, and purpose of each such expenditure; and the name and address 4 5 of, and office sought by, each candidate on whose behalf such б expenditure was made. However, expenditures made from the 7 petty cash fund provided by s. 106.12 need not be reported 8 individually. 9 7. The full name and address of each person to whom an 10 expenditure for personal services, salary, or reimbursement 11 for authorized expenses has been made and which is not otherwise reported, including the amount, date, and purpose of 12 such expenditure. Reimbursement for authorized expenses may 13 14 not exceed \$500 per reporting period and may be made only for transportation expenses, lodging, and meals. Receipts for 15 reimbursed expenses must be maintained as required by s. 16 17 106.06.However, Expenditures made from the petty cash fund 18 provided for in s. 106.12 need not be reported individually, 19 but receipts for petty cash expenditures must be maintained as required by s. 106.06. 20 21 The full name and address of each person who 8. supplies communications media services to the candidate or 22 political committee, regardless of whether the person was paid 23 24 directly or indirectly by the campaign. 25 9.8. The total amount withdrawn and the total amount spent for petty cash purposes pursuant to this chapter during 26 27 the reporting period. 28 10.9. The total sum of expenditures made by such 29 committee or candidate during the reporting period. 30 31

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11.10. The amount and nature of debts and obligations owed by or to the committee or candidate, which relate to the conduct of any political campaign. 12.11. A copy of each credit card statement which shall be included in the next report following receipt thereof by the candidate or political committee. Receipts for each credit card purchase shall be retained by the treasurer with the records for the campaign account. 13.12. The amount and nature of any separate interest-bearing accounts or certificates of deposit and identification of the financial institution in which such accounts or certificates of deposit are located. (b) The filing officer shall make available to any candidate or committee a reporting form which the candidate or committee may use to indicate contributions received by the candidate or committee but returned to the contributor before deposit. Section 12. Section 106.071, Florida Statutes, is amended to read: 106.071 Independent expenditures; reports; disclaimers.--(1) Each person who makes an independent expenditure with respect to any candidate or issue, which expenditure, in the aggregate, is in the amount of \$100 or more, shall file periodic reports of such expenditures in the same manner, at the same time, and with the same officer as a political committee supporting or opposing such candidate or issue. The report shall contain the full name and address of each person to whom and for whom each such expenditure has been made; the

30 amount, date, and purpose of each such expenditure; a

31 description of the services or goods obtained by each such

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1 expenditure; and the name and address of, and office sought 2 by, each candidate on whose behalf such expenditure was made. 3 Any political advertisement paid for by an independent expenditure shall include a readily readable disclaimer that 4 5 states: prominently state "Paid political advertisement paid 6 for by ... (Name of person or committee paying for 7 advertisement)... independently of any ... (candidate or 8 committee)...," and shall also contain the name and address of 9 the individual who pays person paying for the political 10 advertisement. If the person paying for the political 11 advertisement is a combination of individuals, the names of the individuals paying for the advertisement must be included 12 13 in the disclaimer. 14 (2) This section does not apply to a political 15 advertisement supporting or opposing a candidate which: Is paid for by an individual acting alone who is 16 (a) 17 not a candidate; 18 Is paid for by an individual spending his or her (b) 19 own resources; and (c) Costs less than \$100. 20 21 However, the political advertisement must include a disclaimer 22 that states: "Paid political advertisement." 23 24 (3) (3) (2) Any person who fails to include the disclaimer prescribed in subsection (1) or who includes a false 25 disclaimer in any political advertisement which is required to 26 27 contain such disclaimer is quilty of a misdemeanor of the 28 first degree, punishable as provided in s. 775.082 or s. 29 775.083. 30 (4) Notwithstanding any other provision of law, the 31 commission shall assess a civil penalty of \$5,000 against any 21

1 person found to have included a false disclaimer in a political advertisement paid for by an independent 2 3 expenditure. (3) No person may make a contribution in excess of 4 5 \$1,000 to any other person, to be used by such other person to б make an independent expenditure. 7 Section 13. Section 106.08, Florida Statutes, is 8 amended to read: 106.08 Contributions; limitations on.--9 10 (1)(a) Except for political parties, no person, 11 political committee, or committee of continuous existence may, in any election, make contributions in excess of \$500 to any 12 13 candidate for election to or retention in office or to any political committee supporting or opposing one or more 14 candidates. Candidates for the offices of Governor and 15 Lieutenant Governor on the same ticket are considered a single 16 17 candidate for the purpose of this section. (b)1. The contribution limits provided in this 18 19 subsection do not apply to contributions made by a state or 20 county executive committee of a political party regulated by chapter 103 or to amounts contributed by a candidate to his or 21 22 her own campaign. 2. Notwithstanding the limits provided in this 23 24 subsection, an unemancipated child under the age of 18 years 25 of age may not make a contribution in excess of \$100 to any candidate or to any political committee supporting one or more 26 27 candidates. (c) The contribution limits of this subsection apply 28 29 to each election. For purposes of this subsection, the first primary, second primary, and general election are separate 30 31 elections so long as the candidate is not an unopposed 2.2

1 candidate as defined in s. 106.011(15). However, for the 2 purpose of contribution limits with respect to candidates for 3 retention as a justice or judge, there is only one election, which is the general election. With respect to candidates in a 4 5 circuit holding an election for circuit judge or in a county б holding an election for county court judge, there are only two 7 elections, which are the first primary election and general 8 election.

9 (2)(a) A candidate may not accept contributions from 10 national, state, including any subordinate committee of a 11 national, state, or county committee of a political party, and 12 county executive committees of a political party, which 13 contributions in the aggregate exceed \$50,000, no more than 14 \$25,000 of which may be accepted prior to the 28-day period 15 immediately preceding the date of the general election.

(b) Polling services, research services, costs for 16 17 campaign staff, professional consulting services, and telephone calls are not contributions to be counted toward the 18 19 contribution limits of paragraph (a). Any item not expressly identified in this paragraph as nonallocable is a contribution 20 in an amount equal to the fair market value of the item and 21 must be counted as allocable toward the \$50,000 contribution 22 limits of paragraph (a). Nonallocable, in-kind contributions 23 24 must be reported by the candidate under s. 106.07 and by the 25 political party under s. 106.29.

26 (3)(a) Any contribution received by a candidate with 27 opposition in an election or by the campaign treasurer or a 28 deputy campaign treasurer of such a candidate on the day of 29 that election or less than 5 days prior to the day of that 30 election must be returned by him or her to the person or 31

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1 committee contributing it and may not be used or expended by 2 or on behalf of the candidate. 3 (b) Except as otherwise provided in paragraph (c), any contribution received by a candidate or by the campaign 4 5 treasurer or a deputy campaign treasurer of a candidate after б the date at which the candidate withdraws his or her 7 candidacy, or after the date the candidate is defeated, 8 becomes unopposed, or is elected to office must be returned to 9 the person or committee contributing it and may not be used or 10 expended by or on behalf of the candidate. 11 (c) With respect to any campaign for an office in which an independent or minor party candidate has filed as 12 required in s. 99.0955 or s. 99.096, but whose qualification 13 is pending a determination by the Department of State or 14 supervisor of elections as to whether or not the required 15 number of petition signatures was obtained: 16 17 1. The department or supervisor shall, no later than 3 days after that determination has been made, notify in writing 18 19 all other candidates for that office of that determination. 20 Any contribution received by a candidate or the 2. 21 campaign treasurer or deputy campaign treasurer of a candidate after the candidate has been notified in writing by the 22 department or supervisor that he or she has become unopposed 23 24 as a result of an independent or minor party candidate failing to obtain the required number of petition signatures shall be 25 returned to the person, political committee, or committee of 26 27 continuous existence contributing it and shall not be used or 28 expended by or on behalf of the candidate. 29 (4) Any contribution received by the chair, campaign 30 treasurer, or deputy campaign treasurer of a political 31 committee supporting or opposing a candidate with opposition

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in an election or supporting or opposing an issue on the ballot in an election on the day of that election or less than 5 days prior to the day of that election may not be obligated or expended by the committee until after the date of the election.

6 (5)(a) A person may not make any contribution through
7 or in the name of another, directly or indirectly, in any
8 election.

9 (b) Candidates, political committees, and political 10 parties may not solicit contributions from or make 11 contributions to any religious, charitable, civic, or other 12 causes or organizations established primarily for the public 13 good.

14 (c)1. Candidates, political committees, and political 15 parties may not make contributions from campaign funds to any religious, charitable, civic, or other causes or organizations 16 17 established primarily for the public good. However, it is not a violation of this paragraph subsection for a candidate, 18 19 political committee, or political party executive committee to 20 make gifts of money in lieu of flowers in memory of a deceased person from campaign funds.or for a 21

2. A candidate may to continue membership in, or make 22 regular donations from personal or business funds to, 23 24 religious, political party, civic, or charitable groups of 25 which the candidate is a member or to which the candidate has been a regular donor for more than 6 months as long as the 26 funds for these expenditures are not from campaign funds. 27 28 3. A candidate may purchase, with campaign funds, 29 tickets, admission to events, or advertisements from religious, civic, political party, or charitable groups as 30 31

1 long as the expenditure is made for purposes of influencing
2 the election.
3 (6) A political party may not accept any contribution
4 which has been specifically designated for the partial or
5 exclusive use of a particular candidate. Any contribution so
6 designated must be returned to the contributor and may not be
7 used or expended by or on behalf of the candidate.

8 (7)(a) Any person who knowingly and willfully makes a 9 single no more than one contribution in violation of 10 subsection (1) or subsection (5), or any person who knowingly 11 and willfully fails or refuses to return a single any contribution as required in subsection (3), commits a 12 misdemeanor of the first degree, punishable as provided in s. 13 14 775.082 or s. 775.083. If any corporation, partnership, or other business entity or any political party, political 15 committee, or committee of continuous existence is convicted 16 17 of knowingly and willfully violating any provision punishable 18 under this paragraph, it shall be fined not less than \$1,000 19 and not more than \$10,000. If it is a domestic entity, it may 20 be ordered dissolved by a court of competent jurisdiction; if it is a foreign or nonresident business entity, its right to 21 do business in this state may be forfeited. Any officer, 22 partner, agent, attorney, or other representative of a 23 corporation, partnership, or other business entity or of a 24 25 political party, political committee, or committee of continuous existence who aids, abets, advises, or participates 26 in a violation of any provision punishable under this 27 28 paragraph commits a misdemeanor of the first degree, 29 punishable as provided in s. 775.082 or s. 775.083. 30 (b) Any person who knowingly and willfully makes two 31 or more contributions in violation of subsection (1) or

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1 subsection (5) or any person who knowingly and willfully fails or refuses to return two or more contributions as required in 2 3 subsection (3) commits a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 4 5 775.084. If any person, corporation, partnership, or other б business entity or any political party, political committee, 7 or committee of continuous existence is convicted of knowingly 8 and willfully violating any provision punishable under this paragraph, it shall be fined not less than \$10,000 and not 9 10 more than \$50,000. If it is a domestic entity, it may be 11 ordered dissolved by a court of competent jurisdiction; if it is a foreign or nonresident business entity, its right to do 12 business in this state may be forfeited. Any officer, 13 partner, agent, attorney, or other representative of a 14 corporation, partnership, or other business entity, or of a 15 political committee, committee of continuous existence, or 16 17 political party who aids, abets, advises, or participates in a 18 violation of any provision punishable under this paragraph 19 commits a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084. 20 21 (8) Except when otherwise provided in subsection (7), any person who knowingly and willfully violates any provision 22 of this section shall, in addition to any other penalty 23 prescribed by this chapter, pay to the state a sum equal to 24 25 twice the amount contributed or received in violation of this chapter. The person Each campaign treasurer shall pay all 26 27 amounts contributed in violation of this section to the 28 Florida Elections Commission state for deposit in the 29 Elections Commission Trust General Revenue Fund.

30 (9) This section does not apply to the transfer of31 funds between a primary campaign depository and a savings

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1 account or certificate of deposit or to any interest earned on 2 such account or certificate. 3 Section 14. Section 106.09, Florida Statutes, is amended to read: 4 5 106.09 Cash contributions and contribution by б cashier's checks.--7 (1) No person shall make or accept a cash contribution 8 or contribution by means of a cashier's check or money order 9 in excess of \$100. 10 (2) A candidate, political committee, committee of 11 continuous existence, or political party, or any agent or person acting on behalf of any candidate, political committee, 12 committee of continuous existence, or political party may not 13 14 accept for a candidate, political committee, committee of continuous existence, or political party a cash contribution 15 or contribution by means of a cashier's check or money order 16 17 in excess of \$100 per donor per election. (3)(2) Any person who makes or accepts a contribution 18 19 in violation of this section is guilty of a misdemeanor of the 20 first degree, punishable as provided in s. 775.082 or s. 21 775.083. Section 15. Subsection (4) of section 106.11, Florida 22 Statutes, is amended to read: 23 24 106.11 Expenses of and expenditures by candidates and political committees.--Each candidate and each political 25 committee which designates a primary campaign depository 26 pursuant to s. 106.021(1) shall make expenditures from funds 27 28 on deposit in such primary campaign depository only in the 29 following manner, with the exception of expenditures made from petty cash funds provided by s. 106.12: violation of this 30 31 chapter.

1	(4) A candidate who withdraws his or her candidacy,	
2	becomes an unopposed candidate, or is eliminated as a	
3	candidate or elected to office may expend funds from the	
4	campaign account to:	
5	(a) Purchase "thank you" advertising for up to 75 days	
6	after he or she withdraws, becomes unopposed, or is eliminated	
7	or elected.	
8	(b) Pay for items which were obligated before he or	
9	she withdrew, became unopposed, or was eliminated or elected.	
10	However, the obligation must have been made in writing prior	
11	to the date the candidate became an unopposed candidate, was	
12	eliminated as a candidate, or was elected to office and must	
13	be legally enforceable.	
14	(c) Pay for expenditures necessary to close down the	
15	campaign office and to prepare final campaign reports.	
16	(d) Dispose of surplus funds as provided in s.	
17	106.141.	
18	Section 16. Section 106.12, Florida Statutes, is	
19	amended to read:	
20	106.12 Petty cash funds allowed	
21	(1) Each campaign treasurer designated pursuant to s.	
22	106.021(1) for a candidate or political committee is	
23	authorized to withdraw from the primary campaign account,	
24	until the close of the last day for qualifying for office, the	
25	amount of \$500 per calendar quarter reporting period for the	
26	purpose of providing a petty cash fund for the candidate or	
27	political committee.	
28	(2) Following the close of the last day for qualifying	
29	and until the last election in a given election period in	
30	which the political committee participates, the campaign	
31	treasurer of each political committee is authorized to	
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CODING: Words stricken are deletions; words <u>underlined</u> are additions.		

1 withdraw the following amount each week from the primary 2 depository campaign account for the purpose of providing a 3 petty cash fund for the political committee, and, following the close of the last day for qualifying and until the 4 5 election at which such candidate is eliminated or elected to 6 office, or the time at which the candidate becomes unopposed, 7 the campaign treasurer of each candidate is authorized to 8 withdraw the following amount each week from the primary 9 depository campaign account for the purpose of providing a 10 petty cash fund for the candidate: 11 (a) For all candidates for nomination or election on a statewide basis, \$500 per week. 12 13 (b) For all other candidates and all political committees,\$250\$100 per week. 14 The petty cash fund so provided may shall be spent 15 (3) only in amounts less than \$30 and only for office supplies, 16 17 transportation expenses, and meals other necessities. Petty cash may shall not be used for the purchase of time, space, or 18 19 services from communications media as defined in s. 106.011(13). Receipts for petty cash expenditures must be 20 maintained as required by s. 106.06. 21 22 Section 17. Section 106.1405, Florida Statutes, is 23 amended to read: 24 106.1405 Use of campaign funds.--25 (1) A candidate or the spouse of a candidate may not use funds on deposit in a campaign account of such candidate 26 27 to defray normal living expenses for the candidate or the 28 candidate's family, other than expenses actually incurred for 29 transportation, meals, and lodging by the candidate or a 30 family member during travel in the course of the campaign. If 31 a member of a candidate's family provides goods or services to

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the campaign in excess of \$500, there must be an enforceable, written contract between the candidate and the member of his or her family prior to the provision of any goods or services. The contract must specify the specific goods or services to be provided. If the family member is providing services, the number of hours to be worked each pay period, the rate of pay, and the duration of the contract must be included. The contract and all receipts for payment must be maintained as required by s. 106.06. (2) A candidate may not pay either directly or indirectly any fines for violations of the election code out of the candidate's campaign account or out of an office account established under s. 106.141(5). Section 18. Section 106.141, Florida Statutes, is amended to read: 106.141 Disposition of surplus funds by candidates.--(1) Each candidate who withdraws his or her candidacy, becomes an unopposed candidate, or is eliminated as a candidate or elected to office shall, within 90 days, dispose of the funds on deposit in his or her campaign account and file a report reflecting the disposition of all remaining funds. Such candidate shall not accept any contributions, nor shall any person accept contributions on behalf of such

candidate, after the candidate withdraws his or her candidacy, becomes unopposed, or is eliminated or elected. However, if a candidate receives a refund check after all surplus funds have been disposed of, the check may be endorsed by the candidate and the refund disposed of under this section. An amended report must be filed showing the refund and subsequent disposition.

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1	(2) <u>A</u> Any candidate required to dispose of funds
2	pursuant to this section may <u>not</u> , prior to such disposition,
3	be reimbursed by the campaign, in full or in part, for any
4	reported contributions <u>or loans made</u> by the candidate to the
5	campaign. If, however, the candidate returns leftover funds to
6	the contributors pursuant to paragraph (4)(a), the candidate
7	may receive a pro rata share of the leftover funds.
8	(3) The campaign treasurer of a candidate who
9	withdraws his or her candidacy, becomes unopposed, or is
10	eliminated as a candidate or elected to office and who has
11	funds on deposit in a separate interest-bearing account or
12	certificate of deposit shall, within 7 days after the date of
13	becoming unopposed or the date of such withdrawal,
14	elimination, or election, transfer such funds and the
15	accumulated interest earned thereon to the campaign account of
16	the candidate for disposal under this section. However, if
17	the funds are in an account in which penalties will apply for
18	withdrawal within the 7-day period, the campaign treasurer
19	shall transfer such funds and the accumulated interest earned
20	thereon as soon as the funds can be withdrawn without penalty,
21	or within 90 days after the candidate becomes unopposed,
22	withdraws his or her candidacy, or is eliminated or elected,
23	whichever comes first.
24	(4)(a) Except as provided in paragraph (b), any
25	candidate required to dispose of funds pursuant to this
26	section shall, at the option of the candidate, dispose of such
27	funds by any of the following means, or any combination
28	thereof:
29	1. Return pro rata to each contributor the funds that
30	have not been spent or obligated. If the candidate contributed
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1 to his or her campaign, the candidate may receive a pro rata 2 share of the returned contributions. 3 Donate the funds that have not been spent or 2. obligated to a charitable organization or organizations that 4 5 meet the qualifications of s. 501(c)(3) of the Internal б Revenue Code. 7 3. Give not more than \$10,000 of the funds that have 8 not been spent or obligated to the political party of which 9 such candidate is a member. 10 4 Give the funds that have not been spent or 11 obligated: In the case of a candidate for state office, to the 12 а. 13 state, to be deposited in either the Election Campaign Financing Trust Fund or the General Revenue Fund, as 14 designated by the candidate; or 15 In the case of a candidate for an office of a 16 b. 17 political subdivision, to such political subdivision, to be deposited in the general fund thereof. 18 19 (b) Any candidate required to dispose of funds 20 pursuant to this section who has received contributions from 21 the Election Campaign Financing Trust Fund shall return all 22 surplus campaign funds to the Election Campaign Financing Trust Fund. 23 24 (5) A candidate elected to office or a candidate who 25 will be elected to office by virtue of his or her being unopposed may, in addition to the disposition methods provided 26 in subsection (4), transfer from the campaign account to an 27 28 office account any amount of the funds on deposit in such 29 campaign account up to: (a) Twenty Ten thousand dollars, for a candidate for 30 31 statewide office. The Governor and Lieutenant Governor shall 33

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be considered separate candidates for the purpose of this section. (b) Ten Five thousand dollars, for a candidate for multicounty office. Five Two thousand five hundred dollars multiplied (C) by the number of years in the term of office for which elected, for a candidate for legislative office. (d) Two One thousand dollars multiplied by the number of years in the term of office for which elected, for a candidate for county office or for a candidate in any election conducted on less than a countywide basis. (e) Twelve Six thousand dollars, for a candidate for retention as a justice of the Supreme Court. (f) Six Three thousand dollars, for a candidate for retention as a judge of a district court of appeal. Three One thousand five hundred dollars, for a (g) candidate for county court judge or circuit judge. The office account established pursuant to this subsection shall be separate from any personal or other account. Any funds so transferred by a candidate shall be used only for legitimate expenses in connection with the candidate's public office. Such expenses may include travel expenses incurred by the officer or a staff member, personal taxes payable on office account funds by the candidate or elected public official, or expenses incurred in the operation of his or her office, including the employment of additional staff. Receipts for office expenditures must be preserved by the candidate for the number of years equal to the term of office to which the

30 candidate was elected. Receipts may be inspected under

31 reasonable circumstances by any authorized representative of

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1 the commission, by the filing officer of the candidate, and by 2 the governmental entity that is responsible for paying the 3 officeholder's salary. The funds may be deposited in a savings 4 account; however, all deposits, withdrawals, and interest 5 earned thereon shall be reported at the appropriate reporting б period. If a candidate is reelected to office or elected to 7 another office and has funds remaining in his or her office account, he or she may transfer surplus campaign funds to the 8 9 office account. At no time may the funds in the office account 10 exceed the limitation imposed by this subsection. Upon leaving 11 public office, any person who has funds in an office account pursuant to this subsection remaining on deposit shall give 12 13 such funds to a charitable organization or organizations which 14 meet the requirements of s. 501(c)(3) of the Internal Revenue 15 Code or, in the case of a state officer, to the state to be deposited in the General Revenue Fund or, in the case of an 16 17 officer of a political subdivision, to the political subdivision to be deposited in the general fund thereof. 18 19 (6) Prior to disposing of funds pursuant to subsection 20 (4) or transferring funds into an office account pursuant to subsection (5), any candidate who filed an oath stating that 21 22 he or she was unable to pay the election assessment or fee for verification of petition signatures without imposing an undue 23 24 burden on his or her personal resources or on resources 25 otherwise available to him or her, or who filed both such oaths, or who qualified by the alternative method and was not 26 27 required to pay an election assessment, shall reimburse the 28 state or local governmental entity, whichever is applicable, 29 for such waived assessment or fee or both. Such reimbursement shall be made first for the cost of petition verification and 30

31 then, if funds are remaining, for the amount of the election

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1 assessment. If there are insufficient funds in the account to 2 pay the full amount of either the assessment or the fee or 3 both, the remaining funds shall be disbursed in the above manner until no funds remain. All funds disbursed pursuant to 4 5 this subsection shall be remitted to the qualifying officer. б Any reimbursement for petition verification costs which are 7 reimbursable by the state shall be forwarded by the qualifying 8 officer to the state for deposit in the General Revenue Fund. All reimbursements for the amount of the election assessment 9 10 shall be forwarded by the qualifying officer to the Department 11 of State for deposit in the Elections Commission Trust Fund. (7) Any candidate required to dispose of campaign 12 13 funds pursuant to this section shall do so within the time required by this section and shall, on or before the date by 14 which such disposition is to have been made, file with the 15 officer with whom reports are required to be filed pursuant to 16 17 s. 106.07 a form prescribed by the Division of Elections 18 listing: 19 (a) The name and address of each person or unit of

20 government to whom any of the funds were distributed and the 21 amounts thereof;

(b) The name and address of each person to whom an expenditure was made, together with the amount thereof and purpose therefor; and

(c) The amount of such funds transferred to an office account by the candidate, together with the name and address of the bank in which the office account is located.

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29 Such report shall be signed by the candidate and the campaign

30 treasurer and certified as true and correct pursuant to s.

31 106.07. Any candidate failing to file a report on the

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1 designated due date shall be subject to a fine as provided in 2 s. 106.07 for submitting late reports. 3 (8) Any candidate elected to office who transfers 4 surplus campaign funds into an office account pursuant to 5 subsection (5) shall file a report on the 10th day following б the end of each calendar quarter until the account is closed. 7 Such reports shall contain the name and address of each person 8 to whom any disbursement of funds was made, together with the 9 amount thereof and the purpose therefor, and the name and 10 address of any person from whom the elected candidate received 11 any refund or reimbursement and the amount thereof. Such

12 reports shall be on forms prescribed by the Division of 13 Elections, signed by the elected candidate, certified as true 14 and correct, and filed with the officer with whom campaign 15 reports were filed pursuant to s. 106.07(2).

16 (9) Any candidate, or any person on behalf of a 17 candidate, who accepts contributions after such candidate has 18 withdrawn his or her candidacy, after the candidate has become 19 an unopposed candidate, or after the candidate has been 20 eliminated as a candidate or elected to office commits a 21 misdemeanor of the first degree, punishable as provided in s. 22 775.082 or s. 775.083.

(10) Any candidate who is required by the provisions 23 24 of this section to dispose of funds in his or her campaign account and who fails to dispose of the funds in the manner 25 provided in this section commits a misdemeanor of the first 26 degree, punishable as provided in s. 775.082 or s. 775.083. 27 28 Section 19. Section 106.143, Florida Statutes, is 29 amended to read: 30 106.143 Political advertisements circulated prior to

31 election; requirements.--

1 (1) Any political advertisement and any campaign 2 literature published, displayed, or circulated prior to, or on 3 the day of, any election shall include a disclaimer that must 4 be: 5 (a) Readily readable. б (b) Marked "paid political advertisement" or with the 7 abbreviation "pd. pol. adv." 8 (c) Marked "paid for by"...(name of candidate or 9 person paying for the advertisement)...." 10 (d) If the candidate is running in an election that 11 has partisan primaries, marked with the name or abbreviation of the political party to which the candidate belongs or with 12 "no party affiliation" if the candidate is running 13 14 independently of party affiliation. (e) Marked "provided in-kind by ... (name of donor)..." 15 or "cost partially provided in-kind by ... (name of donor)..., 16 17 if applicable. In-kind contributions include, but are not limited to, costs for designing, printing, publishing, 18 19 distributing, displaying, broadcasting, or circulating a political advertisement. 20 21 This subsection does not apply to campaign messages used by a 22 candidate or the candidate's supporters which are designed to 23 24 be worn by a person. 25 (a) Be marked "paid political advertisement" or with the abbreviation "pd. pol. adv." 26 27 (b) Identify the persons or organizations sponsoring 28 the advertisement. 29 (c)1.30 a. State whether the advertisement and the cost of 31 production is paid for or provided in kind by or at the 38

1 expense of the entity publishing, displaying, broadcasting, or 2 circulating the political advertisement; or 3 b. State who provided or paid for the advertisement and cost of production, if different from the source of 4 5 sponsorship. 6 2. This paragraph shall not apply if the source of the 7 sponsorship is patently clear from the content or format of 8 the political advertisement or campaign literature. 9 10 This subsection does not apply to campaign messages used by a 11 candidate and the candidate's supporters if those messages are designed to be worn by a person. 12 13 (2) Any political advertisement of a candidate running 14 for partisan office shall express the name of the political party of which the candidate is seeking nomination or is the 15 nominee. If the candidate for partisan office is running as a 16 17 candidate with no party affiliation, any political 18 advertisement of the candidate must state that the candidate 19 has no party affiliation. 20 (2) (3) It is unlawful for any candidate or person on 21 behalf of a candidate to represent that any person or organization supports such candidate, unless the person or 22 organization so represented has given specific approval in 23 24 writing to the candidate to make such representation. However, this subsection does not apply to: 25 (a) Editorial endorsement by any newspaper, radio or 26 27 television station, or other recognized news medium. 28 (b) Publication by a party committee advocating the 29 candidacy of its nominees. 30 (3)(4)(a) Any political advertisement, including those 31 paid for by a political party, other than an independent

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1 expenditure, offered by or on behalf of a candidate must be 2 approved in advance by the candidate. Such political 3 advertisement must expressly state that the content of the 4 advertisement was approved by the candidate and must state who 5 paid for the advertisement. The candidate shall provide a б written statement of authorization to the newspaper, radio 7 station, television station, or other medium for each such 8 advertisement submitted for publication, display, broadcast, 9 or other distribution.

10 (b) Any person who makes an independent expenditure 11 for a political advertisement shall provide a written statement that no candidate has approved the advertisement to 12 the newspaper, radio station, television station, or other 13 medium for each such advertisement submitted for publication, 14 15 display, broadcast, or other distribution. The advertisement must also contain a statement that no candidate has approved 16 17 the advertisement.

18 (c) This subsection does not apply to campaign
19 messages used by a candidate and his or her supporters if
20 those messages are designed to be worn by a person.

(4) (4) (5) No political advertisement of a candidate who 21 22 does is not hold an incumbent of the office for which the candidate is running shall use the word "re-elect." 23 24 Additionally, such advertisement must include the word "for" 25 between the candidate's name and the office for which the candidate is running, unless the advertisement implies that 26 the candidate is not the incumbent in order that incumbency is 27 28 not implied. This subsection does not apply to bumper stickers 29 or items designed to be worn by a person. 30

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1	(5)(6) This section does not apply to novelty items
2	having a retail value of \$10 or less which support, but do not
3	oppose, a candidate or issue.
4	(6)(7) Any political advertisement which is published,
5	displayed, or produced in a language other than English may
6	provide the information required by this section in the
7	language used in the advertisement.
8	(7) (8) Any person who willfully violates any provision
9	of this section is subject to the civil penalties prescribed
10	in s. 106.265.
11	Section 20. Section 106.144, Florida Statutes, is
12	amended to read:
13	106.144 Endorsements or opposition by certain groups
14	and organizations
15	(1) Any group, club, association, or other
16	organization, except organizations affiliated with political
17	parties regulated by chapter 103, which <u>endorses</u> intends to
18	endorse or <u>opposes</u> opposes the candidacy of one or more
19	candidates for public office, or which endorses or opposes any
20	referendum, by means of political advertisements shall, within
21	<u>72 hours after</u> prior to publishing, issuing, broadcasting, or
22	otherwise distributing such advertisement, file a statement as
23	provided by this section with the officer or officers provided
24	in this section. Such statement shall be filed with the
25	officer before whom each candidate that the organization
26	<u>endorses</u> intends to endorse or <u>opposes</u> oppose qualified for
27	office pursuant to law. Each statement shall contain the
28	following information:
29	(a) The date the organization was chartered and the
30	number of members during the most recent 12 months and how
31	many of these members, if any, have paid dues;
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1 (b) A list of current officers or directors of such 2 organization and a statement as to their method of selection; 3 (c) A statement of the procedures used by such 4 organization in determining which candidates to endorse or 5 oppose; б (d) If political advertisements for endorsement or opposition were purposes are to be paid from funds other than 7 8 the dues of the membership of the organization, a statement describing the sources of such funds; and 9 10 (e) The amount of funds paid to the organization by 11 candidates for public office, including payments in the form of dues, and the name of, and office sought by, each such 12 13 candidate. 14 (2) Any officer, director, or other person acting on behalf of an organization who willfully violates the 15 provisions of subsection (1) is subject to the civil penalties 16 17 prescribed in s. 106.265. Section 21. Subsection (3) of section 106.15, Florida 18 19 Statutes, is amended to read: 106.15 Certain acts prohibited.--20 (3) A No candidate may not shall, in the furtherance 21 of his or her candidacy for nomination or election to public 22 office in any election, use the services of any officer or 23 24 employee of the government state during working hours. 25 Section 22. Section 106.18, Florida Statutes, is amended to read: 26 27 106.18 When a candidate's name to be omitted from ballot.--28 29 (1) The name of a candidate shall not be printed on 30 the ballot for an election if within the past 2 years the 31 candidate has been is convicted of violating s. 106.19 or has 42

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been found by the Florida Elections Commission to have violated s. 106.19(1). (2) Any candidate whose name is removed from the ballot pursuant to subsection (1) is disqualified as a candidate for office. If the disqualification of such candidate results in a vacancy in nomination, such vacancy shall be filled by a person other than such candidate in the manner provided by law. (3) No certificate of election shall be granted to any candidate until all preelection reports required by s. 106.07 have been filed in accordance with the provisions of such section. Prior to the issuance of a certificate of election, the candidate's filing officer must certify in writing that all preelection reports required by s. 106.07 have been filed, that the reports were complete, and that there are no outstanding addenda pursuant to s. 106.07(2)(b)1. In addition, the candidate's filing officer and the Florida Elections Commission must certify in writing that all outstanding fines have been paid. However, no candidate shall be prevented from receiving a certificate of election for failure to file any copy of a report required by this chapter. Section 23. Section 106.185, Florida Statutes, is created to read: 106.185 Forfeiture of salary and expenses.--(1) If the commission finds that a candidate who is elected to office has failed to file the reports required by ss. 106.07 and 106.141 and any outstanding addenda pursuant to s. 106.07(2)(b)1., he or she shall forfeit all payments for

29 salary and expenses until the filing officer of the candidate 30 certifies that the candidate had filed the required reports,

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1 the reports are complete, and there are no outstanding addenda pursuant to s. 106.07(2)(b)1. 2 3 (2) If the commission finds that a candidate who is elected to office owes any outstanding fines to his or her 4 5 filing office or the Florida Elections Commission, he or she б shall forfeit all payments for salary and expenses until the 7 filing officer and the commission certify that all fines have 8 been paid in full. 9 (3) Any payments for salary and expenses which are 10 forfeited pursuant to subsections (1) and (2) must be paid to 11 the entity responsible for paying the salary and expenses of the candidate until the report has been filed or the fine has 12 13 been paid in full. Section 24. Section 106.19, Florida Statutes, is 14 amended to read: 15 106.19 Violations by candidates, persons connected 16 17 with campaigns, and political committees .--(1) A person may not Any candidate; campaign manager, 18 19 campaign treasurer, or deputy treasurer of any candidate; 20 committee chair, vice chair, campaign treasurer, deputy treasurer, or other officer of any political committee; agent 21 22 or person acting on behalf of any candidate or political committee; or other person who knowingly and willfully: 23 24 (a) Accept Accepts a contribution in excess of the 25 limits prescribed by s. 106.08; 26 Fail Fails to report any contribution required to (b) 27 be reported by this chapter; 28 (c) Falsely report reports or deliberately fails to 29 include any information required by this chapter; or 30 31

1 (d) Make Makes or authorize authorizes any expenditure in violation of s. 106.11(3) or any other expenditure 2 3 prohibited by this chapter + 4 5 is guilty of a misdemeanor of the first degree, punishable as б provided in s. 775.082 or s. 775.083. 7 (2) Notwithstanding any other provision of law, the 8 Florida Elections Commission shall assess a civil penalty equal to three times the amount involved in the violation 9 10 against any Any candidate, campaign treasurer, or deputy 11 treasurer; any chair, vice chair, or other officer of any political committee; any agent or person acting on behalf of 12 any candidate or political committee; or any other person who 13 violates paragraph (1)(a), paragraph (1)(b), or paragraph 14 (1)(d) shall be subject to a civil penalty equal to three 15 times the amount involved in the illegal act. Such penalty 16 17 may be in addition to the penalties provided by s. 106.265 18 subsection (1) and shall be paid into the Elections Commission 19 Trust General Revenue Fund of this state. (3) Any person who knowingly and willfully violates 20 21 subsection (1) is guilty of a felony of the third degree, punishable as provided in s. 775.082 or s. 775.083. 22 23 (4) (4) (3) A political committee sponsoring a 24 constitutional amendment proposed by initiative which submits a petition form gathered by a paid petition circulator which 25 does not provide the name and address of the paid petition 26 27 circulator on the form is subject to the civil penalties prescribed in s. 106.265. 28 29 Section 25. Section 106.21, Florida Statutes, is 30 amended to read: 31

1 106.21 Certificates of election not to be issued upon 2 conviction. --3 (1) If a successful candidate is convicted of 4 violating s. 106.19(1) or is found by the Florida Elections 5 Commission to have violated s. 106.19(1)prior to the issuance of his or her certificate of election, such certificate shall б 7 not be issued, and a vacancy shall be declared and filled as 8 provided by law. 9 (2) If a successful candidate is convicted of violating s. 106.19(1) or is found by the Florida Elections 10 11 Commission to have violated s. 106.19(1) subsequent to the issuance of a certificate of election but prior to taking 12 13 office, such certificate shall be rescinded by the issuing body and declared void, and a vacancy in office shall exist 14 and be filled as provided by law. 15 (3) If the Florida Elections Commission finds that a 16 17 successful candidate who is not subject to impeachment has violated s. 106.19(1), the commission shall recommend to the 18 19 Governor that the successful candidate be suspended or removed from office for misfeasance. Such a recommendation by the 20 commission to the Governor constitutes prima facie evidence 21 that misfeasance occurred during the existing term of the 22 officer or during the next preceding 4 years. 23 (4) If the Florida Elections Commission finds that a 24 25 successful candidate has violated s. 106.19(1), a defeated candidate or any elector qualified to vote in the election 26 27 related to such candidacy may, within 90 days after such a 28 finding, petition the circuit court for relief. If the court 29 finds that the outcome of the election was affected by the violation of s. 106.19(1), the court may fashion such orders 30 31 as it considers necessary, including entering a judgment of

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1 ouster, if the adverse party has been commissioned or is holding the office. If the court issues a judgment of ouster, 2 3 a vacancy in office shall exist and be filled as provided by 4 law. 5 (5) This section does not apply to legislative б candidates. 7 Section 26. Subsection (2) of section 106.23, Florida 8 Statutes, is amended to read: 106.23 Powers of the Division of Elections.--9 10 (2) The Division of Elections shall provide advisory 11 opinions when requested by any supervisor of elections, candidate, local officer having election-related duties, 12 13 political party, political committee, committee of continuous existence, or other person or organization engaged in 14 15 political activity, relating to any provisions or possible violations of Florida election laws except for those 16 provisions of the Florida Election Code over which the Florida 17 Elections Commission has jurisdiction with respect to actions 18 19 such supervisor, candidate, local officer having election-related duties, political party, committee, person, 20 or organization has taken or proposes to take. A written 21 record of all such opinions issued by the division or the 22 Florida Elections Commission, sequentially numbered, dated, 23 24 and indexed by subject matter, shall be retained. Upon 25 rendering an opinion, the division shall furnish a copy of the opinion to the commission. A copy shall be sent to said person 26 27 or organization upon request. Any such person or 28 organization, acting in good faith upon such an advisory 29 opinion, shall not be subject to any criminal penalty provided for in this chapter. The opinion, until amended or revoked, 30 31 shall be binding on any person or organization who sought the

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opinion or with reference to whom the opinion was sought, 1 2 unless material facts were omitted or misstated in the request 3 for the advisory opinion. Section 27. Paragraph (a) of subsection (1) and 4 5 subsections (4), (6), and (7) of section 106.24, Florida б Statutes, are amended to read: 7 106.24 Florida Elections Commission; membership; 8 powers; duties.--9 (1)(a) There is created within the Department of State 10 Legal Affairs, Office of the Attorney General, a Florida 11 Elections Commission, hereinafter referred to as the commission. The commission shall be a separate budget entity, 12 13 and its director shall be the agency head for all purposes. The commission shall not be subject to control, supervision, 14 15 or direction by the Department of State Legal Affairs or the Secretary of State Attorney General in the performance of its 16 17 duties, including, but not limited to, personnel, purchasing 18 transactions involving real or personal property, and 19 budgetary matters. The Department of State shall provide 20 administrative services to the commission. (4) The commission shall appoint an executive 21 director, who shall serve under the direction, supervision, 22 and control of the commission. The executive director, with 23 24 the consent of the commission, shall employ such staff, 25 including a general counsel, as are necessary to adequately perform the functions of the commission, within budgetary 26 limitations. All employees, except the executive director and 27 28 attorneys, are subject to part II of chapter 110. The 29 executive director shall serve at the pleasure of the commission. The executive director and the general counsel 30 31 shall and be subject to part III of chapter 110, except that

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2 3 the commission shall have complete authority for setting the
executive director's salary. Attorneys employed by the
commission shall be subject to part V of chapter 110.
 (6) There is hereby established in the State Treasury
an Elections Commission Trust Fund to be used utilized by the

(6) There is hereby established in the State Treasury 4 5 an Elections Commission Trust Fund to be used utilized by the б Division of Elections and the Florida Elections Commission in 7 order to carry out its their duties pursuant to ss. 106.24-106.28. The trust fund may also be used by the 8 9 division, pursuant to its authority under s. 106.22(11), to 10 provide rewards for information leading to criminal 11 convictions related to voter registration fraud, voter fraud, 12 and vote scams. 13 (7) The commission shall develop a budget request 14 pursuant to chapter 216 annually. The budget is not subject 15 to change by the Department of State Legal Affairs or the Secretary of State Attorney General, but it shall be submitted 16 17 by the Department of State Legal Affairs to the Governor for 18 transmittal to the Legislature. 19 Section 28. Subsections (1) and (2) of section 106.25, Florida Statutes, are amended to read: 20 21 106.25 Reports of alleged violations to Florida Elections Commission; disposition of findings .--22 (1) Jurisdiction to investigate and determine 23 24 violations of this chapter, and chapter 104, and ss. 105.071 25 and 105.08 is vested in the Florida Elections Commission; however, nothing in this section limits the jurisdiction of 26 any other officers or agencies of government empowered by law 27 28 to investigate, act upon, or dispose of alleged violations of 29 this code. 30 (2)(a) The commission shall investigate all violations 31 of the Florida Elections Code this chapter and chapter 104,

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1 but only after having received either a sworn complaint or information reported to it by the Division of Elections. Any 2 3 filing officer who has information concerning any violation of the Florida Election Code over which the commission has 4 5 jurisdiction shall immediately report the information, in б writing, to the Florida Elections Commission. Any person, 7 other than the filing officer division, having information 8 concerning of any violation of the Florida Election Code over 9 which the commission has jurisdiction this chapter or chapter 10 104 shall file a sworn complaint with the commission. Such 11 sworn complaint shall state whether a complaint of the same violation has been made to any state attorney. Within 5 days 12 after receipt of the report from the filing officer or a sworn 13 complaint, the commission shall transmit a copy of the report 14 or complaint to the alleged violator. 15 (b) All sworn reports or complaints alleging 16 17 violations of the Florida Election Code over which the commission has jurisdiction shall be filed with the commission 18 19 within 2 years of the alleged violations. The period of 20 limitations is tolled on the day a sworn complaint is filed 21 with the commission. (c) The standard of proof in all commission matters is 22 a preponderance of the evidence. 23 24 Section 29. Subsection (13) of section 106.26, Florida Statutes, is amended to read: 25 26 106.26 Powers of commission; rights and 27 responsibilities of parties; findings by commission .--28 (13) The commission shall provide may not issue 29 advisory opinions when requested by any supervisor of 30 elections, candidate, local officer having election-related duties, political party, political committee, committee of 31

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1 continuous existence, or other person or organization engaged in political activity, relating to any provisions or possible 2 3 violations of the Florida Election Code over which the 4 commission has jurisdiction with respect to actions that such 5 supervisor, candidate, local officer having election-related б duties, political party, committee, person, or organization 7 has taken or proposes to take and must, in all its 8 deliberations and decisions, adhere to statutory law and advisory opinions of the division. The opinion, until amended 9 10 or revoked, is binding on any person or organization who 11 sought the opinion. The person or organization obtaining an opinion and relying in good faith on the opinion is not 12 subject to any criminal penalty unless material facts were 13 14 omitted or misstated in the request for the advisory opinion. The commission shall furnish a written copy of each opinion it 15 issues to the Division of Elections. The division shall 16 17 include all commission opinions with the division's opinions, 18 and the combined opinions must be sequentially numbered, 19 dated, and indexed by subject matter, and must be retained. Section 30. Section 106.265, Florida Statutes, is 20 21 amended to read: 106.265 Civil penalties .--22 (1) The commission is authorized upon the finding of a 23 24 violation of the Florida Election Code over which the 25 commission has jurisdiction this chapter or chapter 104 to impose civil penalties in the form of fines not to exceed 26 \$5,000\$1,000 per count. In determining the amount of such 27 28 civil penalties, the commission shall consider, among other 29 mitigating and aggravating circumstances: 30 (a) The gravity of the act or omission; (b) Any previous history of similar acts or omissions; 31

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1	(c) The appropriateness of such penalty to the
2	financial resources of the person, political committee,
3	committee of continuous existence, or political party; and
4	(d) Whether the person, political committee, committee
5	of continuous existence, or political party has shown good
б	faith in attempting to comply with the provisions of this
7	chapter <u>,</u> or chapter 104 <u>, or ss. 105.071 and 105.08</u> .
8	(2) If any person, political committee, committee of
9	continuous existence, or political party fails or refuses to
10	pay to the commission any civil penalties assessed pursuant to
11	the provisions of this section, the commission shall be
12	responsible for collecting the civil penalties resulting from
13	such action.
14	(3) Any civil penalty collected pursuant to the
15	provisions of this section shall be deposited into the
16	Elections Commission Election Campaign Financing Trust Fund.
17	(4) Notwithstanding any other provisions of this
18	chapter, any fine assessed pursuant to the provisions of this
19	chapter, which fine is designated to be deposited or which
20	would otherwise be deposited into the General Revenue Fund of
21	the state, shall be deposited into the <u>Elections Commission</u>
22	Election Campaign Financing Trust Fund.
23	Section 31. <u>Sections 105.09 and 106.085, Florida</u>
24	Statutes, are repealed.
25	Section 32. The sum of \$86,528 is appropriated from
26	the General Revenue Fund to the Florida Elections Commission
27	for the purpose of paying the salary and other administrative
28	expenses necessary for one additional senior attorney position
29	to carry out the provisions of this act during the 2001-2002
30	<u>fiscal year.</u>
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Florida Senate - 2001 37-1163-01

Section 33. This act shall take effect January 1, 2002, except that this section and sections 26, 27, 29, and 32, shall take effect July 1, 2001. б SENATE SUMMARY Amends various sections of the Florida Election Code relating to candidates' reporting requirements, payment of fines, fraudulent activities, and solicitation of contributions. Modifies various provisions of ch. 106, F.S., relating to campaign financing. Provides additional responsibilities and jurisdiction of the Florida Elections Commission. Provides civil penalties and increasing criminal penalties for violations of s. 106.19(1), F.S. Relocates the Florida Elections Commission in the Department of State and provides a general counsel for the commission. Prohibits the Division of Elections from using money in the Elections Commission Trust Fund for fraud investigation. Increases the amount of the civil penalties be placed in the Elections Commission Trust Fund. Repeals s. 105.09, F.S., relating to political activity on behalf of judicial candidates. Repeals s. 106.085, F.S., relating to independent expenditures. Provides an appropriation. (See bill for details.) Amends various sections of the Florida Election Code bill for details.)

CODING:Words stricken are deletions; words underlined are additions.

SB 1982