Florida Senate - 2001

By Senator Jones

	40-606-01 See HB 129
1	A bill to be entitled
2	An act relating to supervisors of elections;
3	amending s. 98.015, F.S.; providing that the
4	supervisor of elections is a nonpartisan
5	officer subject to certain restrictions on
6	political activity; providing for the
7	nonpartisan election of supervisors of
8	elections; creating s. 98.017, F.S.; providing
9	restrictions on the political activity of
10	supervisors of elections; providing a
11	definition; authorizing the Commission on
12	Ethics to investigate violations of such
13	restrictions; providing penalties; amending ss.
14	101.141, 101.151, F.S., relating to ballot
15	format, to conform; amending s. 105.031, F.S.;
16	requiring candidates for supervisor of
17	elections to pay a qualifying fee, subscribe to
18	an oath, and file certain items to qualify;
19	amending s. 105.035, F.S.; providing procedures
20	for candidates for supervisor of elections to
21	qualify by the alternative method; amending s.
22	105.041, F.S.; providing for the form of the
23	ballot for candidates for supervisor of
24	elections; providing for write-in candidates
25	for supervisor of elections; amending s.
26	105.051, F.S.; providing for determination of
27	election to office of candidates for supervisor
28	of elections; amending s. 105.061, F.S.;
29	providing that supervisors of elections shall
30	be elected by vote of the qualified electors of
31	the county; amending s. 105.071, F.S.;
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1 providing limitations on political activity of 2 candidates for supervisor of elections; 3 providing penalties; amending s. 105.08, F.S.; providing requirements for candidates for 4 5 supervisor of elections with respect to б campaign contributions and expenses and their 7 reporting; amending s. 105.09, F.S.; prohibiting certain political activity on 8 9 behalf of a candidate for supervisor of 10 elections; providing penalties; providing an 11 effective date. 12 13 Be It Enacted by the Legislature of the State of Florida: 14 Section 1. Subsection (1) of section 98.015, Florida 15 Statutes, is amended to read: 16 17 98.015 Supervisor of elections; election, tenure of office, compensation, custody of books, office hours, 18 19 successor, seal; appointment of deputy supervisors; duties .--20 (1)(a) A supervisor of elections shall be elected in a 21 nonpartisan election in each county at the general election in each year the number of which is a multiple of four for a 22 4-year term commencing on the first Tuesday after the first 23 24 Monday in January succeeding his or her election. Each 25 supervisor shall, before performing any of his or her duties, take the oath prescribed in s. 5, Art. II of the State 26 27 Constitution. 28 (b) As a nonpartisan officer, each supervisor shall be 29 subject to the restrictions on political activity specified in 30 s. 98.017. 31

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1 Section 2. Section 98.017, Florida Statutes, is 2 created to read: 3 98.017 Supervisors of elections; restrictions on 4 political activity .--5 (1)(a) A supervisor of elections, as a nonpartisan б officer, shall not: 7 1. Act as a leader or hold an office in a political 8 organization. 9 2. Publicly endorse or publicly oppose any candidate 10 for public office or any ballot issue. 11 3. Make speeches on behalf of a political 12 organization. 13 4. Attend political party functions. 14 5. Solicit funds for, pay an assessment to, or make a contribution to a political organization or candidate, or 15 purchase tickets for political party dinners or other 16 17 functions. 6. Accept funds for or from any candidate or political 18 19 organization. 20 (b) For purposes of this section, "political 21 organization" means any political committee, committee of continuous existence, or political party and includes any 22 other entity engaging in partisan political activity on behalf 23 24 of any candidate or ballot issue. 25 (2) The Commission on Ethics shall have all duties and powers provided in s. 112.322 to investigate violations of 26 27 this section. 28 (3) Violation of any provision of this section may be 29 punished as provided in s. 112.317, and the Attorney General 30 may bring a civil action to recover any civil penalty assessed 31 by the Commission on Ethics as provided in s. 112.317(2). 3

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Section 3. Subsection (4) of section 101.141, Florida Statutes, is amended to read:

3 101.141 Specifications for primary election
4 ballot.--In counties in which voting machines are not used,
5 and in other counties for use as absentee ballots not designed
6 for tabulation by an electronic or electromechanical voting
7 system, the primary election ballot shall conform to the
8 following specifications:

9 (4) The ballot shall have the headings, under which 10 appear the names of the offices and the candidates for the 11 respective offices alphabetically arranged as to surnames, in the following order: the heading "Congressional" and 12 thereunder the offices of United States Senator and 13 Representative in Congress; the heading "State" and thereunder 14 the offices of Governor and Lieutenant Governor, Secretary of 15 State, Attorney General, Comptroller, Treasurer, Commissioner 16 17 of Education, Commissioner of Agriculture, state attorney, and 18 public defender; the heading "Legislative" and thereunder the 19 offices of state senator and state representative; the heading 20 "County" and thereunder clerk of the circuit court, clerk of the county court (when authorized by law), sheriff, property 21 22 appraiser, tax collector, and district superintendent of schools, and supervisor of elections. Thereafter follows: 23 24 members of the board of county commissioners, and such other county and district offices as are involved in the primary 25 election, in the order fixed by the Department of State, 26 followed, in the years of their election, by "Party offices," 27 28 and thereunder the offices of state and county party executive 29 committee members. Immediately following the name of each office on the ballot shall be printed, "Vote for One." 30 When 31 more than one candidate is to be nominated for office, the

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candidates for such office shall qualify and run in a group or 1 2 district. The group or district number shall be printed 3 beneath the name of the office. The names of candidates in 4 the respective group or district shall be arranged thereunder 5 in alphabetical order as to surnames, and following the group б or district number there shall be printed the words, "Vote for 7 One." The name of the office shall be printed over each numbered group or district and each numbered group or district 8 9 shall be clearly separated from the next numbered group or 10 district, the same as in the case of single offices. When two 11 or more candidates running for the same office have the same or similar surname and one candidate is currently holding that 12 13 office, the word "Incumbent" shall be printed next to the 14 incumbent's name. If in any primary election all the offices as above set forth are not involved, those offices to be 15 filled shall be arranged on the ballot in the order named. 16 17 Section 4. Paragraph (a) of subsection (3) of section 101.151, Florida Statutes, is amended to read: 18 19 101.151 Specifications for general election 20 ballot .-- In counties in which voting machines are not used, and in other counties for use as absentee ballots not designed 21 22 for tabulation by an electronic or electromechanical voting system, the general election ballot shall conform to the 23 24 following specifications: 25 (3)(a) Beneath the caption and preceding the names of candidates shall be the following words: "To vote for a 26 candidate whose name is printed on the ballot, place a cross 27 28 (X) mark in the blank space at the right of the name of the 29 candidate for whom you desire to vote. To vote for a write-in candidate, write the name of the candidate in the blank space 30 31 provided for that purpose." The ballot shall have headings 5

1 under which shall appear the names of the offices and names of 2 duly nominated candidates for the respective offices in the 3 following order: the heading "Electors for President and Vice President" and thereunder the names of the candidates for 4 5 President and Vice President of the United States nominated by б the political party which received the highest vote for 7 Governor in the last general election of the Governor in this state, above which shall appear the name of said party. 8 Then 9 shall appear the names of other candidates for President and 10 Vice President of the United States who have been properly 11 nominated. Votes cast for write-in candidates for President and Vice President shall be counted as votes cast for the 12 13 presidential electors supporting such candidates. Then shall follow the heading "Congressional" and thereunder the offices 14 of United States Senator and Representative in Congress; then 15 the heading "State" and thereunder the offices of Governor and 16 17 Lieutenant Governor, Secretary of State, Attorney General, Comptroller, Treasurer, Commissioner of Education, 18 19 Commissioner of Agriculture, state attorney, and public 20 defender, together with the names of the candidates for each office and the title of the office which they seek; then the 21 heading "Legislative" and thereunder the offices of state 22 senator and state representative; then the heading "County" 23 24 and thereunder clerk of the circuit court, clerk of the county 25 court (when authorized by law), sheriff, property appraiser, tax collector, and district superintendent of schools, and 26 supervisor of elections. Thereafter follows: members of the 27 board of county commissioners, and such other county offices 28 29 as are involved in the general election, in the order fixed by the Department of State. When a write-in candidate has 30 31 qualified for any office, a subheading "Write-in Candidate for

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1 ... (name of office)... " shall be provided followed by a blank 2 space in which to write the name of the candidate. With 3 respect to write-in candidates, if two or more candidates are 4 seeking election to one office, only one blank space shall be 5 provided. б Section 5. Subsection (3), paragraph (a) of subsection 7 (4), and paragraph (a) of subsection (5) of section 105.031, 8 Florida Statutes, are amended to read: 105.031 Qualification; filing fee; candidate's oath; 9 10 items required to be filed .--11 (3) QUALIFYING FEE.--Each candidate qualifying for election to a judicial office, the office of supervisor of 12 elections, or the office of school board member, except 13 14 write-in judicial candidates, shall, during the time for qualifying, pay to the officer with whom he or she qualifies a 15 qualifying fee, which shall consist of a filing fee and an 16 17 election assessment, or qualify by the alternative method. The amount of the filing fee is 3 percent of the annual salary of 18 19 the office sought. The amount of the election assessment is 1 percent of the annual salary of the office sought. 20 The 21 Department of State shall forward all filing fees to the Department of Revenue for deposit in the Elections Commission 22 Trust Fund. The supervisor of elections shall forward all 23 24 filing fees to the Elections Commission Trust Fund. The election assessment shall be deposited into the Elections 25 Commission Trust Fund. The annual salary of the office for 26 purposes of computing the qualifying fee shall be computed by 27 28 multiplying 12 times the monthly salary authorized for such 29 office as of July 1 immediately preceding the first day of 30 qualifying. This subsection shall not apply to candidates 31 qualifying for retention to judicial office.

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1 (4) CANDIDATE'S OATH.--2 (a) All candidates for the office of supervisor of 3 elections or the office of school board member shall subscribe to the oath as prescribed in s. 99.021. 4 5 (5) ITEMS REQUIRED TO BE FILED. -б (a) In order for a candidate for judicial office, the 7 office of supervisor of elections, or the office of school 8 board member to be qualified, the following items must be 9 received by the filing officer by the end of the qualifying 10 period: 11 1. Except for candidates for retention to judicial office, a properly executed check drawn upon the candidate's 12 13 campaign account in an amount not less than the fee required by subsection (3) or, in lieu thereof, the copy of the notice 14 of obtaining ballot position pursuant to s. 105.035. If a 15 candidate's check is returned by the bank for any reason, the 16 filing officer shall immediately notify the candidate and the 17 candidate shall, the end of qualifying notwithstanding, have 18 19 48 hours from the time such notification is received, excluding Saturdays, Sundays, and legal holidays, to pay the 20 fee with a cashier's check purchased from funds of the 21 22 campaign account. Failure to pay the fee as provided in this subparagraph shall disqualify the candidate. 23 24 2. The candidate's oath required by subsection (4), which must contain the name of the candidate as it is to 25 appear on the ballot; the office sought, including the 26 district or group number if applicable; and the signature of 27 28 the candidate, duly acknowledged. 29 The loyalty oath required by s. 876.05, signed by 3. 30 the candidate and duly acknowledged. 31

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1 4. The completed form for the appointment of campaign 2 treasurer and designation of campaign depository, as required 3 by s. 106.021. In addition, each candidate for judicial office, including an incumbent judge, shall file a statement 4 5 with the qualifying officer, within 10 days after filing the б appointment of campaign treasurer and designation of campaign 7 depository, stating that the candidate has read and understands the requirements of the Florida Code of Judicial 8 9 Conduct. Such statement shall be in substantially the 10 following form: 11 Statement of Candidate for Judicial Office 12 13 14 I, ... (name of candidate)..., a judicial candidate, have 15 received, read, and understand the requirements of the Florida Code of Judicial Conduct. 16 17 ... (Signature of candidate)... 18 ...(Date)... 19 The full and public disclosure of financial 20 5. 21 interests required by s. 8, Art. II of the State Constitution or the statement of financial interests required by s. 22 112.3145, whichever is applicable. 23 24 Section 6. Section 105.035, Florida Statutes, is 25 amended to read: 105.035 Alternative method of qualifying for certain 26 judicial offices, the office of supervisor of elections, and 27 the office of school board member .--28 29 (1) A person seeking to qualify for election to the office of circuit judge or county court judge, the office of 30 31 supervisor of elections, or the office of school board member 9

may qualify for election to such office by means of the 1 2 petitioning process prescribed in this section. A person 3 qualifying by this alternative method shall not be required to 4 pay the qualifying fee required by this chapter. A person 5 using this petitioning process shall file an oath with the б officer before whom the candidate would qualify for the office stating that he or she intends to qualify by this alternative 7 method for the office sought. Such oath shall be filed at any 8 9 time after the first Tuesday after the first Monday in January 10 of the year in which the election is held, but prior to the 11 21st day preceding the first day of the qualifying period for the office sought. The form of such oath shall be prescribed 12 13 by the Division of Elections. No signatures shall be obtained 14 until the person has filed the oath prescribed in this subsection. 15

(2) Upon receipt of a written oath from a candidate, 16 17 the qualifying officer shall provide the candidate with a petition format prescribed by the Division of Elections to be 18 19 used by the candidate to reproduce petitions for circulation. 20 If the candidate is running for an office which will be grouped on the ballot with two or more similar offices to be 21 filled at the same election, the candidate's petition must 22 indicate, prior to the obtaining of registered electors' 23 24 signatures, for which group or district office the candidate 25 is running.

26 (3) Each candidate for election to a judicial office,
27 <u>the office of supervisor of elections</u>, or the office of school
28 board member shall obtain the signature of a number of
29 qualified electors equal to at least 1 percent of the total
30 number of registered electors of the district, circuit,
31 county, or other geographic entity represented by the office

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sought as shown by the compilation by the Department of State
 for the last preceding general election. A separate petition
 shall be circulated for each candidate availing himself or
 herself of the provisions of this section.

5 (4)(a) Each candidate seeking to qualify for election б to the office of circuit judge or the office of school board 7 member from a multicounty school district pursuant to this 8 section shall file a separate petition from each county from 9 which signatures are sought. Each petition shall be 10 submitted, prior to noon of the 21st day preceding the first 11 day of the qualifying period for the office sought, to the supervisor of elections of the county for which such petition 12 was circulated. Each supervisor of elections to whom a 13 petition is submitted shall check the signatures on the 14 petition to verify their status as electors of that county and 15 of the geographic area represented by the office sought. Prior 16 17 to the first date for qualifying, the supervisor shall certify the number shown as registered electors and submit such 18 19 certification to the Division of Elections. The division 20 shall determine whether the required number of signatures has 21 been obtained for the name of the candidate to be placed on the ballot and shall notify the candidate. If the required 22 number of signatures has been obtained, the candidate shall, 23 24 during the time prescribed for qualifying for office, submit a 25 copy of such notice and file his or her qualifying papers and oath prescribed in s. 105.031 with the Division of Elections. 26 Upon receipt of the copy of such notice and qualifying papers, 27 28 the division shall certify the name of the candidate to the 29 appropriate supervisor or supervisors of elections as having qualified for the office sought. 30

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1 (b) Each candidate seeking to qualify for election to the office of county court judge, the office of supervisor of 2 3 elections, or the office of school board member from a single 4 county school district pursuant to this section shall submit 5 his or her petition, prior to noon of the 21st day preceding б the first day of the qualifying period for the office sought, 7 to the supervisor of elections of the county for which such 8 petition was circulated. The supervisor shall check the signatures on the petition to verify their status as electors 9 10 of the county and of the geographic area represented by the 11 office sought. Prior to the first date for qualifying, the supervisor shall determine whether the required number of 12 signatures has been obtained for the name of the candidate to 13 be placed on the ballot and shall notify the candidate. 14 If the required number of signatures has been obtained, the 15 candidate shall, during the time prescribed for qualifying for 16 17 office, submit a copy of such notice and file his or her 18 qualifying papers and oath prescribed in s. 105.031 with the 19 qualifying officer. Upon receipt of the copy of such notice and qualifying papers, such candidate shall be entitled to 20 21 have his or her name printed on the ballot. Section 7. Subsections (1) and (4) of section 105.041, 22 Florida Statutes, are amended to read: 23 24 105.041 Form of ballot.--(1) BALLOTS.--The names of candidates for judicial 25 office, candidates for the office of supervisor of elections, 26 27 and candidates for the office of school board member which 28 appear on the ballot at the first primary election shall 29 either be grouped together on a separate portion of the ballot or on a separate ballot. The names of candidates for election 30 31 to judicial office, candidates for the office of supervisor of

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elections, and candidates for the office of school board 1 2 member which appear on the ballot at the general election and 3 the names of justices and judges seeking retention to office 4 shall be grouped together on a separate portion of the general 5 election ballot. б (4) WRITE-IN CANDIDATES.--Space shall be made 7 available on the general election ballot for an elector to write in the name of a write-in candidate for judge of a 8 circuit court or county court, supervisor of elections, or 9 10 member of a school board if a candidate has qualified as a 11 write-in candidate for such office pursuant to s. 105.031. This subsection shall not apply to the offices of justices and 12 13 judges seeking retention. Section 8. Paragraph (a) of subsection (1) of section 14 15 105.051, Florida Statutes, is amended to read: 105.051 Determination of election or retention to 16 17 office.--(1) ELECTION. -- In circuits and counties holding 18 19 elections: 20 The name of an unopposed candidate for the office (a) of circuit judge, county court judge, supervisor of elections, 21 or member of a school board shall not appear on any ballot, 22 and such candidate shall be deemed to have voted for himself 23 24 or herself at the general election. 25 Section 9. Subsection (3) is added to section 105.061, Florida Statutes, to read: 26 27 105.061 Electors qualified to vote. --28 (3) The election of the supervisor of elections shall 29 be by vote of the qualified electors of the county. Section 10. Section 105.071, Florida Statutes, is 30 31 amended to read:

1 105.071 Candidates for judicial office or the office 2 of supervisor of elections; limitations on political 3 activity.--A candidate for judicial office or the office of supervisor of elections shall not: 4 5 (1) Participate in any partisan political party б activities, except that such candidate may register to vote as 7 a member of any political party and may vote in any party 8 primary for candidates for nomination of the party in which 9 she or he is registered to vote. 10 (2) Campaign as a member of any political party. 11 (3) Publicly represent or advertise herself or himself as a member of any political party. 12 13 (4) Publicly endorse or oppose any candidate or ballot 14 issue. 15 (5) Make political speeches other than in the candidate's own behalf. 16 17 (6) Make contributions to any candidate, political 18 committee, committee of continuous existence, or political 19 party funds. 20 (7) Accept contributions for or from any candidate, 21 political committee, committee of continuous existence, or 22 political party. (8) Solicit contributions for any candidate, political 23 24 committee, committee of continuous existence, or political 25 party. (9) Accept or retain a place on any political party 26 27 committee. 28 (10) Make any contribution to any person, group, or 29 organization for its endorsement to judicial office or the 30 office of supervisor of elections. 31

1 (11) Agree to pay all or any part of any advertisement 2 sponsored by any person, group, or organization wherein the 3 candidate may be endorsed for judicial office or the office of 4 supervisor of elections by any such person, group, or 5 organization. б 7 A candidate for judicial office or retention therein who 8 violates the provisions of this section is liable for a civil 9 fine of up to \$1,000 to be determined by the Florida Elections 10 Commission. A candidate for the office of supervisor of 11 elections who violates any provision of this section is liable for a civil fine of up to \$5,000 for each violation, to be 12 determined by the Florida Elections Commission. 13 Section 11. Subsection (1) of section 105.08, Florida 14 Statutes, is amended to read: 15 105.08 Campaign contribution and expense; reporting .--16 17 (1) A candidate for judicial office, the office of supervisor of elections, or the office of school board member 18 19 may accept contributions and may incur only such expenses as are authorized by law. Each such candidate shall keep an 20 21 accurate record of his or her contributions and expenses, and 22 shall file reports pursuant to chapter 106. Section 12. Section 105.09, Florida Statutes, is 23 24 amended to read: 105.09 Political activity in behalf of a candidate for 25 judicial office or the office of supervisor of elections 26 27 limited.--28 (1) No political party or partisan political 29 organization shall endorse, support, or assist any candidate 30 in a campaign for election to judicial office or the office of 31 supervisor of elections. 15

(2) Any person who knowingly, in an individual capacity or as an officer of an organization, violates the provisions of this section commits is guilty of a misdemeanor of the second degree, punishable as provided in s. 775.082 or s. 775.083. Section 13. This act shall take effect January 1, 2002. LEGISLATIVE SUMMARY Provides that supervisors of elections are nonpartisan officers subject to specified restrictions on political activity. Authorizes the Commission on Ethics to investigate violations of such restrictions. Provides for the nonpartisan election of supervisors of Provides for the nonpartisan election of supervisors of elections, and amends various provisions of ch. 105, F.S., relating to nonpartisan elections, to include the office of supervisor of elections in such provisions. Provides for a qualifying fee, an oath, and the filing of certain items to qualify; procedures for qualifying by the alternative method; requirements for the form of the ballot, including provision for write-in candidates; requirements for determination of election to office; and requirements with respect to the electors qualified to vote in an election for supervisor of elections. requirements with respect to the electors qualified to vote in an election for supervisor of elections. Provides limitations on political activity of candidates for supervisor of elections, and prohibits certain political activity on behalf of a candidate for supervisor of elections. Provides requirements for candidates for supervisor of elections with respect to campaign contributions and expenses and the reporting thereof. (See bill for details.)