Florida Senate - 2001

CS for CS for SB 2224

By the Committees on Appropriations; Banking and Insurance; and Senator Clary

1A bill to be entitled2An act relating to the Department of Labor and3Employment Security; transferring the Division4of Workers' Compensation from the Department of5Labor and Employment Security to the Department6of Insurance; providing exceptions;7transferring various functions, powers, duties,	
3 Employment Security; transferring the Division 4 of Workers' Compensation from the Department of 5 Labor and Employment Security to the Department 6 of Insurance; providing exceptions;	
 4 of Workers' Compensation from the Department of 5 Labor and Employment Security to the Department 6 of Insurance; providing exceptions; 	
5 Labor and Employment Security to the Department 6 of Insurance; providing exceptions;	
6 of Insurance; providing exceptions;	
7 transferring various functions, powers, duties,	
8 personnel, and assets relating to workers'	
9 compensation to the Department of Education,	
10 the Agency for Health Care Administration, and	
11 the Department of Insurance; providing for	
12 certain employees of the division to be given	
13 hiring priority by the Department of Insurance;	
14 providing pay and employment guidelines for	
15 such employees; transferring various functions,	
16 powers, duties, personnel, and assets relating	
17 to the Unemployment Appeals Commission to the	
18 Agency for Workforce Innovation; transferring	
19 various functions, powers, duties, personnel,	
20 and assets relating to the Public Employee	
21 Relations Commission to the Department of	
22 Management Services; transferring the Office of	
23 Information Services and related resources of	
24 the Department of Labor and Employment Security	
25 to the State Technology Office; providing for	
26 substitution of a successor agency as a party	
27 to judicial and administrative proceedings;	
28 transferring the administration of child labor	
29 laws to the Department of Business and	
30 Professional Regulation; transferring certain	
31 functions of the Office of the Secretary, the	

1

1	Office of Administrative Services, and the
2	Office of General Counsel of the Department of
3	Labor and Employment Security relating to labor
4	organizations and migrant and farm labor
5	registration to the Department of Business and
6	Professional Regulation; transferring other
7	workplace regulation functions to the
8	Department of Business and Professional
9	Regulation; providing for the continuation of
10	contracts and agreements; making
11	appropriations; amending s. 20.13, F.S.;
12	creating the Division of Workers' Compensation
13	in the Department of Insurance; amending s.
14	440.015, F.S.; designating state agencies to
15	administer the workers' compensation law;
16	amending s. 440.02, F.S.; providing
17	definitions; amending ss. 110.205, 440.021,
18	440.05, 440.09, 440.10, 440.102, 440.103,
19	440.105, 440.106, 440.107, 440.108, 440.125,
20	440.13, 440.134, 440.14, 440.15, 440.17,
21	440.185, 440.191, 440.192, 440.1925, 440.20,
22	440.207, 440.211, 440.25, 440.271, 440.345,
23	440.35, 440.381, 440.40, 440.41, 440.42,
24	440.44, 440.49, 440.491, 440.50, 440.51,
25	440.52, 440.525, 440.572, 440.59, 440.591,
26	440.593, 443.012, 443.036, 447.02, 447.205,
27	447.305, 450.012, 450.191, 450.28, 468.529,
28	626.88, 626.989, 627.0915, 627.914, F.S., to
29	conform to the transfers made by this act;
30	amending s. 440.24, F.S.; providing for the
31	sale of securities on deposit to satisfy a

1	compensation order; amending s. 440.38, F.S.;
2	transferring operation of provisions requiring
3	the securing of payment of compensation by
4	employers from the Division of Workers'
5	Compensation of the Department of Labor and
6	Employment Security to the Florida
7	Self-Insurer's Guaranty Association,
8	Incorporated, and the Department of Insurance;
9	revising and clarifying requirements and
10	procedures; providing powers and duties of the
11	association and the departments; providing for
12	allocation or payment of state funds to the
13	association for certain purposes; providing
14	rulemaking authority; amending s. 440.385,
15	F.S.; revising and clarifying provisions
16	relating to the association's creation, board
17	of directors, powers and duties, insolvency
18	fund, and plan of operation; providing
19	additional powers of the association;
20	transferring the powers and duties of the
21	Department of Labor and Employment Security
22	relating to the association to the Department
23	of Insurance and revising such powers and
24	duties; providing additional powers and duties
25	of the Department of Insurance; providing for
26	oversight of the association by the department;
27	deleting certain provisions relating to
28	detection and prevention of employer
29	insolvencies; amending s. 440.386, F.S.;
30	providing parity for the association with the
31	Department of Insurance relating to proceedings
	2

1	for delinquency, liquidation, and conservation
2	of assets; amending s. 440.4416, F.S.;
3	transferring the Workers' Compensation
4	Oversight Board from the Department of Labor
5	and Employment Security to the Department of
6	Insurance; revising the membership and
7	appointment of board members; amending s.
8	624.3161, F.S.; providing for market conduct
9	examinations with respect to workers'
10	compensation; repealing s. 20.171, F.S.;
11	abolishing the Department of Labor and
12	Employment Security; providing severability;
13	providing legislative intent; providing
14	effective dates.
15	
16	Be It Enacted by the Legislature of the State of Florida:
17	
18	Section 1. (1) The Division of Workers' Compensation
19	of the Department of Labor and Employment Security is
20	transferred by a type two transfer, as defined in section
21	20.06(2), Florida Statutes, to the Department of Insurance,
22	except as otherwise provided in this section. The transfers to
23	the Department of Insurance shall include all resources, data,
24	records, property, and unexpended balances of appropriations,
25	allocations, or other funds. No personnel are transferred to
26	the Department of Insurance. The employees of the Department
27	of Labor and Employment Security's Division of Workers'
28	Compensation, Office of the Secretary, Office of
29	Administrative Services, and Office of General Counsel
30	employed by the Department of Labor and Employment Security as
31	of March 1, 2001, may be given hiring priority by the
	Λ

1 Department of Insurance, and at least 300 of these employees shall be offered employment by the Department of Insurance, 2 3 effective October 1, 2001. To the extent feasible, the positions established by the Department of Insurance will be 4 5 at pay grades comparable to those of the positions established by the Department of Labor and Employment Security based on б 7 the classification code and specifications of the positions 8 for work to be performed at the Department of Insurance. Offers of employment to the 300 employees must be tendered no 9 10 later than August 15, 2001. The Department of Labor and 11 Employment Security shall offer, and if accepted provide, job-placement assistance to those employees not offered 12 employment by the Department of Insurance. After October 1, 13 2001, such assistance, upon request, shall be provided to 14 these employees by the Agency for Workforce Innovation. The 15 Department of Insurance shall determine the number of 16 17 positions needed to administer the provisions of chapter 440, Florida Statutes. The number of positions the department 18 19 determines is needed may not exceed the number of authorized positions and salary and benefits that was authorized for the 20 Division of Workers' Compensation within the Department of 21 Labor and Employment Security prior to the transfer. Upon 22 transfer of the Division of Workers' Compensation, the number 23 24 of required positions as determined by the department shall be authorized within the agency. The Department of Insurance is 25 further authorized to reassign, reorganize, or otherwise 26 27 transfer positions to appropriate administrative subdivisions within the department and to establish such regional offices 28 29 as are necessary to properly enforce and administer its 30 responsibilities under the Florida Insurance Code and chapter 31 440, Florida Statutes. The department may also enter into

5

1 contracts with public or private entities to administer its duties and responsibilities associated with the transfer of 2 3 the Division of Workers' Compensation. All existing contracts related to those functions that are transferred to the 4 5 Department of Insurance are subject to cancellation or renewal б upon review by the Department of Insurance. 7 (2) Four attorney positions and one administrative 8 assistant III position, and the related property and unexpended balances of appropriations, allocations, and other 9 10 funds, are transferred from the Office of General Counsel of 11 the Department of Labor and Employment Security to the Department of Insurance by a type two transfer, as defined in 12 section 20.06(2), Florida Statutes. 13 (3) The Office of the Judges of Compensation Claims is 14 transferred by a type two transfer, as defined in section 15 20.06(2), Florida Statutes, from the Department of Labor and 16 17 Employment Security to the Division of Administrative Hearings of the Department of Management Services. 18 19 (4) Four positions within the Division of Workers' Compensation of the Department of Labor and Employment 20 21 Security responsible for coding or entering data contained within final orders issued by the judges of compensation 22 claims are transferred by a type two transfer, as defined in 23 24 section 20.06(2), Florida Statutes, to the Office of the 25 Judges of Compensation Claims within the Division of Administrative Hearings of the Department of Management 26 27 Services. Ten positions within the Division of Workers' 28 (5) 29 Compensation of the Department of Labor and Employment 30 Security responsible for receiving and preparing docketing 31 orders for the petitions for benefits and for receiving and 6

1 entering data related to the petitions for benefits are transferred by a type two transfer, as defined in section 2 3 20.06(2), Florida Statutes, to the Office of the Judges of Compensation Claims within the Division of Administrative 4 5 Hearings of the Department of Management Services. (6) Four positions within the Division of Workers' б 7 Compensation of the Department of Labor and Employment 8 Security responsible for financial management, accounting, and budgeting for the Office of the Judges of Compensation Claims 9 10 are transferred by a type two transfer, as defined in section 11 20.06(2), Florida Statutes, to the Office of the Judges of Compensation Claims within the Division of Administrative 12 Hearings of the Department of Management Services. 13 (7) Effective July 1, 2001, twenty-nine full-time 14 equivalent positions from the Division of Workers' 15 Compensation of the Department of Labor and Employment 16 17 Security and the records, property, and unexpended balances of appropriations, allocations, and other funds related to 18 19 oversight of medical services in workers' compensation provider relations, dispute and complaint resolution, program 20 21 evaluation, and data management are transferred by a type two transfer, as defined in section 20.06(2), Florida Statutes, 22 from the Department of Labor and Employment Security to the 23 Agency for Health Care Administration. However, the claims 24 review functions and three-member panel shall not be so 25 26 transferred and shall be retained by the Department of 27 Insurance. (8) All statutory powers, duties, functions, rules, 28 records, personnel, property, and unexpended balances of 29 30 appropriations, allocations, and other funds of the Division of Workers' Compensation, Office of Medical Services and 31 7

1 Rehabilitation, related to reemployment, training and education, obligations to rehire, and preferred worker 2 3 requirements, consisting of 98 full-time equivalent positions, are transferred by a type two transfer, as defined in section 4 5 20.06(2), Florida Statutes, from the Department of Labor and б Employment Security to the Department of Education. 7 (9) Except as provided in this section, the records, 8 property, and unexpended balances of appropriations, 9 allocations, and other funds and resources of the Office of the Secretary and the Office of Administrative Services of the 10 11 Department of Labor and Employment Security which support the activities and functions of the Division of Workers' 12 Compensation are transferred by a type two transfer as defined 13 in section 20.06(2), Florida Statutes, to the Department of 14 Insurance. The Department of Insurance, in consultation with 15 the Department of Labor and Employment Security, shall 16 17 determine the number of positions needed for administrative support of the programs within the Division of Workers' 18 19 Compensation as transferred to the Department of Insurance. 20 The number of administrative support positions that the Department of Insurance determines is needed may not exceed 21 the number of administrative support positions that was 22 authorized for the Department of Labor and Employment Security 23 24 for this purpose prior to the transfer. Upon transfer of the Division of Workers' Compensation, the number of required 25 administrative support positions as determined by the 26 27 Department of Insurance shall be authorized within the 28 Department of Insurance. For the transition period of July 1, 2001 to October 1, 2001, the Department of Labor and 29 Employment Security shall provide the necessary administrative 30 31 support to the Division of Workers' Compensation and the

8

1 Office of the Judges of Compensation Claims. The Division of Workers' Compensation is authorized to transfer up to \$300,000 2 3 from the Workers' Compensation Administrative Trust Fund to the Administrative Trust Fund in the Department of Labor and 4 5 Employment Security for the purpose of providing б administrative support during the transition period. 7 (10) All the personnel, records, property, and 8 unexpended balances of appropriations, allocations, and other funds and resources of the Office of the Secretary and the 9 10 Office of Administrative Services of the Department of Labor 11 and Employment Security which support the activities and functions transferred under subsection (7) to the Agency for 12 Health Care Administration are transferred by a type two 13 transfer as defined in section 20.06(2), Florida Statutes, to 14 15 the Agency for Health Care Administration. (11) The records, property, and unexpended balances of 16 appropriations, allocations, and other funds and resources of 17 the Office of the Secretary and the Office of Administrative 18 19 Services of the Department of Labor and Employment Security which support the activities and functions transferred under 20 subsection (8) to the Department of Education are transferred 21 by a type two transfer as defined in section 20.06(2), Florida 22 Statutes, to the Department of Education. 23 (12) Effective July 1, 2001, all powers, duties, 24 25 functions, rules, records, personnel, property, and unexpended balances of appropriations, allocations, and other funds of 26 27 the Unemployment Appeals Commission relating to the commission's specified authority, powers, duties, and 28 29 responsibilities are transferred by a type two transfer, as defined in section 20.06(2), Florida Statutes, to the Agency 30 31 for Workforce Innovation.

9

1	(13) Effective July 1, 2001, all powers, duties,
2	functions, rules, records, personnel, property, and unexpended
3	balances of appropriations, allocations, and other funds of
4	the Public Employees Relations Commission relating to the
5	commission's specified authority, powers, duties, and
6	responsibilities are transferred by a type two transfer, as
7	defined in section 20.06(2), Florida Statutes, to the
8	Department of Management Services.
9	(14) Effective July 1, 2001, the Office of Information
10	Systems is transferred by a type two transfer, as defined in
11	section 20.06(2), Florida Statutes, from the Department of
12	Labor and Employment Security to the State Technology Office.
13	Upon completion of this transfer, the State Technology Office
14	and the Department of Insurance shall enter into discussions
15	to determine whether it would be technologically feasible and
16	cost effective to separate the Workers' Compensation
17	Integrated System from its current mainframe platform and
18	transfer ownership of this system to the Department of
19	Insurance. If the Department of Insurance ultimately
20	determines that it is technologically feasible and cost
21	effective to transfer ownership of the Workers' Compensation
22	Integrated System from the State Technology Office to the
23	Department of Insurance, the State Technology Office and the
24	Department of Insurance shall jointly develop and implement a
25	plan to transfer this system to the Department of Insurance.
26	(15)(a) Effective July 1, 2001, the records, property,
27	and unexpended balances of appropriations, allocations, and
28	other funds and resources of the Office of the Secretary and
29	the Office of Administrative Services of the Department of
30	Labor and Employment Security which support the activities and
31	functions transferred under subsection (12) to the Agency for
	10

1 Workforce Innovation are transferred as provided in section 20.06(2), Florida Statutes, to the Agency for Workforce 2 3 Innovation. (b) Effective July 1, 2001, the records, property, and 4 5 unexpended balances of appropriations, allocations, and other б funds and resources of the Office of the Secretary and the 7 Office of Administrative Services of the Department of Labor 8 and Employment Security which support the activities and functions transferred under subsection (13) to the Department 9 10 of Management Services are transferred as provided in section 11 20.06(2), Florida Statutes, to the Department of Management 12 Services. (c) Effective July 1, 2001, the records, property, and 13 unexpended balances of appropriations, allocations, and other 14 funds and resources of the Office of the Secretary and the 15 Office of Administrative Services of the Department of Labor 16 17 and Employment Security which support the activities and functions transferred under subsection (14) to the State 18 19 Technology Office are transferred as provided in section 20.06(2), Florida Statutes, to the State Technology Office. 20 21 (16) This act does not affect the validity of any judicial or administrative proceeding involving the Department 22 of Labor and Employment Security, which is pending as of the 23 24 effective date of any transfer under this act. The successor 25 department, agency, or entity responsible for the program, activity, or function relative to the proceeding shall be 26 27 substituted, as of the effective date of the applicable transfer under this act, for the Department of Labor and 28 29 Employment Security as a party in interest in any such 30 proceedings. 31

Florida Senate - 2001 309-1963-01

1	(17) Effective July 1, 2001, 11 full-time equivalent
2	positions from the Division of Workers' Compensation of the
3	Department of Labor and Employment Security, and the powers,
4	duties, functions, rules, records, personnel, property, and
5	unexpended balances of appropriations, allocations, and other
б	funds related to the administration of child labor laws under
7	chapter 450, Florida Statutes, are transferred by a type two
8	transfer, as defined in section 20.06(2), Florida Statutes,
9	from the Department of Labor and Employment Security to the
10	Department of Business and Professional Regulation.
11	(18) Effective July 1, 2001, 30 full-time equivalent
12	positions from the Compliance and Enforcement Program in the
13	Office of the Secretary and Administrative Services and one
14	senior attorney and one administrative secretary from the
15	Office of General Counsel in the Office of the Secretary and
16	Administrative Services, and the powers, duties, functions,
17	rules, records, personnel, property, and unexpended balances
18	of appropriations, allocations, and other funds of the Office
19	of the Secretary and Administrative Services of the Department
20	of Labor and Employment Security related to the regulation of
21	labor organizations under chapter 447, Florida Statutes, and
22	the administration of migrant labor and farm labor laws under
23	chapter 450, Florida Statutes, are transferred by a type two
24	transfer, as defined in section 20.06 (2), Florida Statutes,
25	from the Department of Labor and Employment Security to the
26	Department of Business and Professional Regulation.
27	(19) Effective July 1, 2001, any other powers, duties,
28	functions, rules, records, property, and unexpended balances
29	of appropriations, allocations, and other funds of the
30	Department of Labor and Employment Security not otherwise
31	transferred by this act, relating to workplace regulation and
	12

12

1 enforcement, including, but not limited to, those under chapter 448, Florida Statutes, are transferred by a type two 2 3 transfer, as defined in section 20.06(2), Florida Statutes, 4 from the Department of Labor and Employment Security to the 5 Department of Business and Professional Regulation. б (20) Effective July 1, 2001, the records, property, 7 and unexpended balances of appropriations, allocations, and 8 other funds and resources of the Office of the Secretary and Administrative Services of the Department of Labor and 9 10 Employment Security which support the activities and functions 11 transferred under subsections (17), (18), and (19) to the Department of Business and Professional Regulation are 12 transferred as provided in section 20.06(2), Florida Statutes, 13 to the Department of Business and Professional Regulation. 14 (21) Notwithstanding any other provision of law, any 15 binding contract or interagency agreement existing on or 16 before October 1, 2001, between the Department of Labor and 17 Employment Security, or an entity or agent of the department, 18 19 and any other agency, entity, or person shall continue as a 20 binding contract or agreement for the remainder of the term of such contract or agreement with the successor department, 21 agency, or entity responsible for the program, activity, or 22 functions relative to the contract or agreement. 23 24 Section 2. The sum of \$515,128 is appropriated from 25 the Workers' Compensation Trust Fund and the sum of \$184,000 is appropriated from the Child Labor Trust Fund to the 26 27 Department of Business and Professional Regulation for the purpose of administration of child labor laws under chapter 28 450, Florida Statutes. This appropriation shall not take 29 30 effect if a similar amount of funding is appropriated to the Department of Business and Professional Regulation for this 31

13

1 purpose in the fiscal year 2001-2002 General Appropriations 2 Act. 3 Section 3. The sum of \$407,621 is appropriated from 4 the Department of Labor and Employment Security Administrative 5 Trust Fund, and the sum of \$320,000 is appropriated from the б Crew Chief Registration Trust Fund, and the sum of \$1,301,272 is appropriated from the General Revenue Fund, to the 7 8 Department of Business and Professional Regulation for the purpose of administration of the regulation of labor 9 10 organizations under chapter 447, Florida Statutes, and the 11 administration of migrant labor and farm labor laws under chapter 450, Florida Statutes. This appropriation shall not 12 take effect if a similar amount of funding is appropriated to 13 the Department of Business and Professional Regulation for 14 this purpose in the fiscal year 2001-2002 General 15 16 Appropriations Act. 17 Section 4. Paragraph (k) is added to subsection (2) of 18 section 20.13, Florida Statutes, to read: 19 20.13 Department of Insurance.--There is created a Department of Insurance. 20 21 (2) The following divisions of the Department of Insurance are established: 22 (k) Division of Workers' Compensation. 23 24 Section 5. Paragraph (1) of subsection (2) of section 110.205, Florida Statutes, is amended to read: 25 26 110.205 Career service; exemptions.--27 (2) EXEMPT POSITIONS. -- The exempt positions which are 28 not covered by this part include the following, provided that 29 no position, except for positions established for a limited period of time pursuant to paragraph (h), shall be exempted if 30 31 the position reports to a position in the career service: 14

1 (1) All assistant division director, deputy division 2 director, and bureau chief positions in any department, and 3 those positions determined by the department to have 4 managerial responsibilities comparable to such positions, 5 which positions include, but are not limited to, positions in б the Department of Health, the Department of Children and 7 Family Services, and the Department of Corrections that are assigned primary duties of serving as the superintendent or 8 assistant superintendent, or warden or assistant warden, of an 9 10 institution; positions in the Department of Corrections that 11 are assigned primary duties of serving as the circuit administrator or deputy circuit administrator; positions in 12 13 the Department of Transportation that are assigned primary 14 duties of serving as regional toll managers and managers of offices as defined in s. 20.23(3)(d)3. and (4)(d); positions 15 in the Department of Environmental Protection that are 16 17 assigned the duty of an Environmental Administrator or program administrator; those positions described in s. 20.171 as 18 19 included in the Senior Management Service; and positions in 20 the Department of Health that are assigned the duties of Environmental Administrator, Assistant County Health 21 22 Department Director, and County Health Department Financial Administrator. Unless otherwise fixed by law, the department 23 24 shall set the salary and benefits of these positions in 25 accordance with the rules established for the Selected Exempt Service. 26 27 Section 6. Section 440.015, Florida Statutes, is 28 amended to read: 29 440.015 Legislative intent.--It is the intent of the Legislature that the Workers' Compensation Law be interpreted 30 31 so as to assure the quick and efficient delivery of disability 15

1 and medical benefits to an injured worker and to facilitate 2 the worker's return to gainful reemployment at a reasonable 3 cost to the employer. It is the specific intent of the 4 Legislature that workers' compensation cases shall be decided 5 on their merits. The workers' compensation system in Florida б is based on a mutual renunciation of common-law rights and 7 defenses by employers and employees alike. In addition, it is 8 the intent of the Legislature that the facts in a workers' 9 compensation case are not to be interpreted liberally in favor 10 of either the rights of the injured worker or the rights of 11 the employer. Additionally, the Legislature hereby declares that disputes concerning the facts in workers' compensation 12 13 cases are not to be given a broad liberal construction in 14 favor of the employee on the one hand or of the employer on the other hand, and the laws pertaining to workers' 15 compensation are to be construed in accordance with the basic 16 17 principles of statutory construction and not liberally in favor of either employee or employer. It is the intent of the 18 19 Legislature to ensure the prompt delivery of benefits to the 20 injured worker. Therefore, an efficient and self-executing system must be created which is not an economic or 21 administrative burden. The Division of Workers' Compensation 22 of the Department of Insurance, the Department of Education, 23 24 and the Agency for Health Care Administration shall administer 25 the Workers' Compensation Law in a manner that which facilitates the self-execution of the system and the process 26 of ensuring a prompt and cost-effective delivery of payments. 27 28 Section 7. Subsections (11), (13), and (14) of section 29 440.02, Florida Statutes, are amended, and subsection (40) is added to that section, to read: 30 31

16

1 440.02 Definitions.--When used in this chapter, unless 2 the context clearly requires otherwise, the following terms 3 shall have the following meanings: 4 (11)"Department" means the Department of Insurance 5 Labor and Employment Security. 6 (13) "Division" means the Division of Workers' 7 Compensation of the Department of Insurance Labor and 8 Employment Security. 9 "Employee" means any person engaged in any (14)(a) 10 employment under any appointment or contract of hire or 11 apprenticeship, express or implied, oral or written, whether lawfully or unlawfully employed, and includes, but is not 12 13 limited to, aliens and minors. "Employee" includes any person who is an officer 14 (b) of a corporation and who performs services for remuneration 15 for such corporation within this state, whether or not such 16 17 services are continuous. 1. Any officer of a corporation may elect to be exempt 18 19 from this chapter by filing written notice of the election 20 with the department division as provided in s. 440.05. 21 2. As to officers of a corporation who are actively engaged in the construction industry, no more than three 22 officers may elect to be exempt from this chapter by filing 23 written notice of the election with the department division as 24 provided in s. 440.05. 25 3. An officer of a corporation who elects to be exempt 26 27 from this chapter by filing a written notice of the election 28 with the department division as provided in s. 440.05 is not 29 an employee. 30 31

17

1 Services are presumed to have been rendered to the corporation 2 if the officer is compensated by other than dividends upon 3 shares of stock of the corporation which the officer owns. "Employee" includes a sole proprietor or a partner 4 (C) 5 who devotes full time to the proprietorship or partnership 6 and, except as provided in this paragraph, elects to be included in the definition of employee by filing notice 7 8 thereof as provided in s. 440.05. Partners or sole proprietors 9 actively engaged in the construction industry are considered 10 employees unless they elect to be excluded from the definition 11 of employee by filing written notice of the election with the department division as provided in s. 440.05. However, no more 12 13 than three partners in a partnership that is actively engaged in the construction industry may elect to be excluded. A sole 14 proprietor or partner who is actively engaged in the 15 construction industry and who elects to be exempt from this 16 17 chapter by filing a written notice of the election with the department division as provided in s. 440.05 is not an 18 19 employee. For purposes of this chapter, an independent 20 contractor is an employee unless he or she meets all of the 21 conditions set forth in subparagraph (d)1. (d) "Employee" does not include: 22 1. An independent contractor, if: 23 24 a. The independent contractor maintains a separate 25 business with his or her own work facility, truck, equipment, 26 materials, or similar accommodations; 27 The independent contractor holds or has applied for b. 28 a federal employer identification number, unless the 29 independent contractor is a sole proprietor who is not required to obtain a federal employer identification number 30 31 under state or federal requirements; 18

1 c. The independent contractor performs or agrees to 2 perform specific services or work for specific amounts of 3 money and controls the means of performing the services or 4 work; 5 The independent contractor incurs the principal d. б expenses related to the service or work that he or she 7 performs or agrees to perform; 8 The independent contractor is responsible for the e. 9 satisfactory completion of work or services that he or she 10 performs or agrees to perform and is or could be held liable 11 for a failure to complete the work or services; The independent contractor receives compensation 12 f. 13 for work or services performed for a commission or on a per-job or competitive-bid basis and not on any other basis; 14 15 The independent contractor may realize a profit or q. suffer a loss in connection with performing work or services; 16 17 h. The independent contractor has continuing or 18 recurring business liabilities or obligations; and 19 i. The success or failure of the independent 20 contractor's business depends on the relationship of business 21 receipts to expenditures. 22 However, the determination as to whether an individual 23 24 included in the Standard Industrial Classification Manual of 1987, Industry Numbers 0711, 0721, 0722, 0751, 0761, 0762, 25 0781, 0782, 0783, 0811, 0831, 0851, 2411, 2421, 2435, 2436, 26 2448, or 2449, or a newspaper delivery person, is an 27 28 independent contractor is governed not by the criteria in this 29 paragraph but by common-law principles, giving due 30 consideration to the business activity of the individual. 31

19

2. A real estate salesperson or agent, if that person
 agrees, in writing, to perform for remuneration solely by way
 of commission.

3. Bands, orchestras, and musical and theatrical
performers, including disk jockeys, performing in licensed
premises as defined in chapter 562, if a written contract
evidencing an independent contractor relationship is entered
into before the commencement of such entertainment.

9 4. An owner-operator of a motor vehicle who transports 10 property under a written contract with a motor carrier which 11 evidences a relationship by which the owner-operator assumes the responsibility of an employer for the performance of the 12 13 contract, if the owner-operator is required to furnish the necessary motor vehicle equipment and all costs incidental to 14 the performance of the contract, including, but not limited 15 to, fuel, taxes, licenses, repairs, and hired help; and the 16 17 owner-operator is paid a commission for transportation service and is not paid by the hour or on some other time-measured 18 19 basis.

5. A person whose employment is both casual and not in
the course of the trade, business, profession, or occupation
of the employer.

6. A volunteer, except a volunteer worker for the 23 24 state or a county, municipality, or other governmental entity. 25 A person who does not receive monetary remuneration for services is presumed to be a volunteer unless there is 26 substantial evidence that a valuable consideration was 27 28 intended by both employer and employee. For purposes of this 29 chapter, the term "volunteer" includes, but is not limited to: a. Persons who serve in private nonprofit agencies and 30 31 who receive no compensation other than expenses in an amount

20

1 less than or equivalent to the standard mileage and per diem 2 expenses provided to salaried employees in the same agency or, 3 if such agency does not have salaried employees who receive 4 mileage and per diem, then such volunteers who receive no 5 compensation other than expenses in an amount less than or б equivalent to the customary mileage and per diem paid to 7 salaried workers in the community as determined by the 8 department division; and

9 b. Volunteers participating in federal programs10 established under Pub. L. No. 93-113.

11 7. Any officer of a corporation who elects to be12 exempt from this chapter.

8. A sole proprietor or officer of a corporation who actively engages in the construction industry, and a partner in a partnership that is actively engaged in the construction industry, who elects to be exempt from the provisions of this chapter. Such sole proprietor, officer, or partner is not an employee for any reason until the notice of revocation of election filed pursuant to s. 440.05 is effective.

9. An exercise rider who does not work for a single horse farm or breeder, and who is compensated for riding on a case-by-case basis, provided a written contract is entered into prior to the commencement of such activity which evidences that an employee/employer relationship does not exist.

10. A taxicab, limousine, or other passenger vehicle-for-hire driver who operates said vehicles pursuant to a written agreement with a company which provides any dispatch, marketing, insurance, communications, or other services under which the driver and any fees or charges paid by the driver to the company for such services are not

21

1 conditioned upon, or expressed as a proportion of, fare 2 revenues. 3 (40) "Agency" means the Agency for Health Care 4 Administration. 5 Section 8. Section 440.021, Florida Statutes, is б amended to read: 7 440.021 Exemption of workers' compensation from 8 chapter 120.--Workers' compensation adjudications by judges of 9 compensation claims are exempt from chapter 120, and no judge 10 of compensation claims shall be considered an agency or a part 11 thereof. Communications of the result of investigations by the department division pursuant to s. 440.185(4) are exempt from 12 13 chapter 120. In all instances in which the department division institutes action to collect a penalty or interest which may 14 be due pursuant to this chapter, the penalty or interest shall 15 be assessed without hearing, and the party against which such 16 17 penalty or interest is assessed shall be given written notice of such assessment and shall have the right to protest within 18 19 20 days of such notice. Upon receipt of a timely notice of protest and after such investigation as may be necessary, the 20 department division shall, if it agrees with such protest, 21 notify the protesting party that the assessment has been 22 revoked. If the department division does not agree with the 23 24 protest, it shall refer the matter to the judge of 25 compensation claims for determination pursuant to s. 440.25(2)-(5). Such action of the department division is 26 exempt from the provisions of chapter 120. 27 28 Section 9. Section 440.05, Florida Statutes, is 29 amended to read: 30 440.05 Election of exemption; revocation of election; 31 notice; certification.--

1	(1) Each corporate officer who elects not to accept
2	the provisions of this chapter or who, after electing such
3	exemption, revokes that exemption shall mail to the department
4	division in Tallahassee notice to such effect in accordance
5	with a form to be prescribed by the <u>department</u> division.
6	(2) Each sole proprietor or partner who elects to be
7	included in the definition of "employee" or who, after such
8	election, revokes that election must mail to the department
9	division in Tallahassee notice to such effect, in accordance
10	with a form to be prescribed by the <u>department</u> division .
11	(3) Each sole proprietor, partner, or officer of a
12	corporation who is actively engaged in the construction
13	industry and who elects an exemption from this chapter or who,
14	after electing such exemption, revokes that exemption, must
15	mail a written notice to such effect to the department
16	division on a form prescribed by the <u>department</u> division
17	notice of election to be exempt from the provisions of this
18	chapter must be notarized and under oath. The notice of
19	election to be exempt which is submitted to the department
20	division by the sole proprietor, partner, or officer of a
21	corporation must list the name, federal tax identification
22	number, social security number, all certified or registered
23	licenses issued pursuant to chapter 489 held by the person
24	seeking the exemption, a copy of relevant documentation as to
25	employment status filed with the Internal Revenue Service as
26	specified by the <u>department</u> division, a copy of the relevant
27	occupational license in the primary jurisdiction of the
28	business, and, for corporate officers and partners, the
29	registration number of the corporation or partnership filed
30	with the Division of Corporations of the Department of State.
31	The notice of election to be exempt must identify each sole
	22

proprietorship, partnership, or corporation that employs the 1 2 person electing the exemption and must list the social 3 security number or federal tax identification number of each such employer and the additional documentation required by 4 5 this section. In addition, the notice of election to be exempt б must provide that the sole proprietor, partner, or officer 7 electing an exemption is not entitled to benefits under this 8 chapter, must provide that the election does not exceed 9 exemption limits for officers and partnerships provided in s. 10 440.02, and must certify that any employees of the sole 11 proprietor, partner, or officer electing an exemption are covered by workers' compensation insurance. Upon receipt of 12 13 the notice of the election to be exempt, receipt of all 14 application fees, and a determination by the department division that the notice meets the requirements of this 15 16 subsection, the department division shall issue a 17 certification of the election to the sole proprietor, partner, 18 or officer, unless the department division determines that the 19 information contained in the notice is invalid. The department 20 division shall revoke a certificate of election to be exempt from coverage upon a determination by the department division 21 that the person does not meet the requirements for exemption 22 or that the information contained in the notice of election to 23 24 be exempt is invalid. The certificate of election must list 25 the names of the sole proprietorship, partnership, or corporation listed in the request for exemption. A new 26 27 certificate of election must be obtained each time the person 28 is employed by a new sole proprietorship, partnership, or 29 corporation that is not listed on the certificate of election. A copy of the certificate of election must be sent to each 30 31 workers' compensation carrier identified in the request for

24

1 exemption. Upon filing a notice of revocation of election, a sole proprietor, partner, or officer who is a subcontractor 2 3 must notify her or his contractor. Upon revocation of a 4 certificate of election of exemption by the department 5 division, the department division shall notify the workers' б compensation carriers identified in the request for exemption. 7 (4) The notice of election to be exempt from the 8 provisions of this chapter must contain a notice that clearly 9 states in substance the following: "Any person who, knowingly 10 and with intent to injure, defraud, or deceive the department 11 division or any employer or employee, insurance company, or purposes program, files a notice of election to be exempt 12 13 containing any false or misleading information is guilty of a felony of the third degree." Each person filing a notice of 14 election to be exempt shall personally sign the notice and 15 attest that he or she has reviewed, understands, and 16 17 acknowledges the foregoing notice. (5) A notice given under subsection (1), subsection 18 19 (2), or subsection (3) shall become effective when issued by 20 the department division or 30 days after an application for an exemption is received by the department division, whichever 21 occurs first. However, if an accident or occupational disease 22 occurs less than 30 days after the effective date of the 23 24 insurance policy under which the payment of compensation is 25 secured or the date the employer qualified as a self-insurer, such notice is effective as of 12:01 a.m. of the day following 26 the date it is mailed to the department division in 27 28 Tallahassee. 29 (6) A construction industry certificate of election to be exempt which is issued in accordance with this section 30

31 shall be valid for 2 years after the effective date stated

25

1 thereon. Both the effective date and the expiration date must 2 be listed on the face of the certificate by the department 3 division. The construction industry certificate must expire at midnight, 2 years from its issue date, as noted on the face of 4 5 the exemption certificate. Any person who has received from б the department division a construction industry certificate of 7 election to be exempt which is in effect on December 31, 1998, 8 shall file a new notice of election to be exempt by the last 9 day in his or her birth month following December 1, 1998. A 10 construction industry certificate of election to be exempt may 11 be revoked before its expiration by the sole proprietor, partner, or officer for whom it was issued or by the 12 13 department division for the reasons stated in this section. At least 60 days prior to the expiration date of a 14 construction industry certificate of exemption issued after 15 December 1, 1998, the department division shall send notice of 16 17 the expiration date and an application for renewal to the certificateholder at the address on the certificate. 18 19 (7) Any contractor responsible for compensation under 20 s. 440.10 may register in writing with the workers' 21 compensation carrier for any subcontractor and shall thereafter be entitled to receive written notice from the 22 carrier of any cancellation or nonrenewal of the policy. 23 24 (8)(a) The department division must assess a fee of 25 \$50 with each request for a construction industry certificate of election to be exempt or renewal of election to be exempt 26 27 under this section. 28 (b) The funds collected by the department division 29 shall be used to administer this section, to audit the businesses that pay the fee for compliance with any 30 31

26

1 requirements of this chapter, and to enforce compliance with 2 the provisions of this chapter. 3 (9) The department division may by rule prescribe forms and procedures for filing an election of exemption, 4 5 revocation of election to be exempt, and notice of election of б coverage for all employers and require specified forms to be 7 submitted by all employers in filing for the election of 8 exemption. The department division may by rule prescribe forms 9 and procedures for issuing a certificate of the election of 10 exemption. 11 Section 10. Paragraph (d) of subsection (7) of section 440.09, Florida Statutes, is amended to read: 12 440.09 Coverage.--13 14 (7)The department division shall provide by rule for 15 (d) the authorization and regulation of drug-testing policies, 16 17 procedures, and methods. Testing of injured employees shall 18 not commence until such rules are adopted. 19 Section 11. Paragraphs (f) and (g) of subsection (1) of section 440.10, Florida Statutes, are amended to read: 20 21 440.10 Liability for compensation .--22 (1)If an employer willfully fails to secure 23 (f) 24 compensation as required by this chapter, the department 25 division may assess against the employer a penalty not to exceed \$5,000 for each employee of that employer who is 26 classified by the employer as an independent contractor but 27 28 who is found by the department division to not meet the 29 criteria for an independent contractor that are set forth in s. 440.02. 30 31

27

1	
1	(g) For purposes of this section, a person is
2	conclusively presumed to be an independent contractor if:
3	1. The independent contractor provides the general
4	contractor with an affidavit stating that he or she meets all
5	the requirements of s. 440.02(14)(d); and
6	2. The independent contractor provides the general
7	contractor with a valid certificate of workers' compensation
8	insurance or a valid certificate of exemption issued by the
9	department division.
10	
11	A sole proprietor, partner, or officer of a corporation who
12	elects exemption from this chapter by filing a certificate of
13	election under s. 440.05 may not recover benefits or
14	compensation under this chapter. An independent contractor
15	who provides the general contractor with both an affidavit
16	stating that he or she meets the requirements of s.
17	440.02(14)(d) and a certificate of exemption is not an
18	employee under s. 440.02(14)(c) and may not recover benefits
19	under this chapter. For purposes of determining the
20	appropriate premium for workers' compensation coverage,
21	carriers may not consider any person who meets the
22	requirements of this paragraph to be an employee.
23	Section 12. Subsection (2), paragraph (a) of
24	subsection (3) , and paragraph (g) of subsection (7) of section
25	440.102, Florida Statutes, are amended to read:
26	440.102 Drug-free workplace program requirementsThe
27	following provisions apply to a drug-free workplace program
28	implemented pursuant to law or to rules adopted by the Agency
29	for Health Care Administration:
30	(2) DRUG TESTINGAn employer may test an employee or
31	job applicant for any drug described in paragraph (1)(c). In
	28

1 order to qualify as having established a drug-free workplace 2 program which affords an employer the ability to qualify for 3 the discounts provided under s. 627.0915 and deny medical and 4 indemnity benefits, under this chapter all drug testing 5 conducted by employers shall be in conformity with the 6 standards and procedures established in this section and all applicable rules adopted pursuant to this section. However, an 7 8 employer does not have a legal duty under this section to 9 request an employee or job applicant to undergo drug testing. 10 If an employer fails to maintain a drug-free workplace program 11 in accordance with the standards and procedures established in this section and in applicable rules, the employer shall not 12 be eligible for discounts under s. 627.0915. All employers 13 qualifying for and receiving discounts provided under s. 14 627.0915 must be reported annually by the insurer to the 15 16 department division. 17 (3) NOTICE TO EMPLOYEES AND JOB APPLICANTS.--(a) One time only, prior to testing, an employer shall 18 19 give all employees and job applicants for employment a written 20 policy statement which contains: A general statement of the employer's policy on 21 1. employee drug use, which must identify: 22 The types of drug testing an employee or job 23 a. 24 applicant may be required to submit to, including 25 reasonable-suspicion drug testing or drug testing conducted on any other basis. 26 27 The actions the employer may take against an b. 28 employee or job applicant on the basis of a positive confirmed 29 drug test result. 30 2. A statement advising the employee or job applicant 31 of the existence of this section. 29

1 3. A general statement concerning confidentiality. 2 4. Procedures for employees and job applicants to 3 confidentially report to a medical review officer the use of 4 prescription or nonprescription medications to a medical 5 review officer both before and after being tested. б 5. A list of the most common medications, by brand 7 name or common name, as applicable, as well as by chemical 8 name, which may alter or affect a drug test. A list of such 9 medications as developed by the Agency for Health Care 10 Administration shall be available to employers through the 11 Division of Workers' Compensation of the Department of Labor 12 and Employment Security. 6. 13 The consequences of refusing to submit to a drug 14 test. 15 7. A representative sampling of names, addresses, and telephone numbers of employee assistance programs and local 16 17 drug rehabilitation programs. 18 A statement that an employee or job applicant who 8. 19 receives a positive confirmed test result may contest or 20 explain the result to the medical review officer within 5 working days after receiving written notification of the test 21 result; that if an employee's or job applicant's explanation 22 or challenge is unsatisfactory to the medical review officer, 23 24 the medical review officer shall report a positive test result 25 back to the employer; and that a person may contest the drug test result pursuant to law or to rules adopted by the Agency 26 27 for Health Care Administration. 28 A statement informing the employee or job applicant 9. 29 of his or her responsibility to notify the laboratory of any administrative or civil action brought pursuant to this 30 31 section. 30

10. A list of all drugs for which the employer will
 2 test, described by brand name or common name, as applicable,
 3 as well as by chemical name.

4 11. A statement regarding any applicable collective
5 bargaining agreement or contract and the right to appeal to
6 the Public Employees Relations Commission or applicable court.

7 12. A statement notifying employees and job applicants
8 of their right to consult with a medical review officer for
9 technical information regarding prescription or
10 nonprescription medication.

11

(7) EMPLOYER PROTECTION. --

This section does not prohibit an employer from 12 (q) conducting medical screening or other tests required, 13 14 permitted, or not disallowed by any statute, rule, or regulation for the purpose of monitoring exposure of employees 15 to toxic or other unhealthy substances in the workplace or in 16 17 the performance of job responsibilities. Such screening or 18 testing is limited to the specific substances expressly 19 identified in the applicable statute, rule, or regulation, unless prior written consent of the employee is obtained for 20 21 other tests. Such screening or testing need not be in compliance with the rules adopted by the Agency for Health 22 Care Administration under this chapter or under s. 112.0455. A 23 24 public employer may, through the use of an unbiased selection procedure, conduct random drug tests of employees occupying 25 safety-sensitive or special-risk positions if the testing is 26 performed in accordance with drug-testing rules adopted by the 27 28 Agency for Health Care Administration and the Department of 29 Insurance Labor and Employment Security. If applicable, random 30 drug testing must be specified in a collective bargaining 31

31

1 agreement as negotiated by the appropriate certified 2 bargaining agent before such testing is implemented. 3 Section 13. Section 440.103, Florida Statutes, is amended to read: 4 5 440.103 Building permits; identification of minimum 6 premium policy. -- Except as otherwise provided in this chapter, 7 every employer shall, as a condition to receiving a building 8 permit, show proof that it has secured compensation for its 9 employees under this chapter as provided in ss. 440.10 and 10 440.38. Such proof of compensation must be evidenced by a 11 certificate of coverage issued by the carrier, a valid exemption certificate approved by the division or the 12 13 department, or a copy of the employer's authority to self-insure and shall be presented each time the employer 14 15 applies for a building permit. As provided in s. 627.413(5), each certificate of coverage must show, on its face, whether 16 17 or not coverage is secured under the minimum premium provisions of rules adopted by rating organizations licensed 18 19 by the Department of Insurance. The words "minimum premium 20 policy" or equivalent language shall be typed, printed, stamped, or legibly handwritten. 21 Section 14. Paragraph (a) of subsection (2) of section 22 440.105, Florida Statutes, is amended to read: 23 24 440.105 Prohibited activities; reports; penalties; limitations.--25 (2) Whoever violates any provision of this subsection 26 27 commits a misdemeanor of the second degree, punishable as 28 provided in s. 775.082 or s. 775.083. 29 (a) It shall be unlawful for any employer to 30 knowingly: 31

32

1 1. Coerce or attempt to coerce, as a precondition to employment or otherwise, an employee to obtain a certificate 2 3 of election of exemption pursuant to s. 440.05. Discharge or refuse to hire an employee or job 4 2. 5 applicant because the employee or applicant has filed a claim б for benefits under this chapter. 7 3. Discharge, discipline, or take any other adverse 8 personnel action against any employee for disclosing 9 information to the department division or any law enforcement 10 agency relating to any violation or suspected violation of any 11 of the provisions of this chapter or rules promulgated hereunder. 12 4. Violate a stop-work order issued by the department 13 division pursuant to s. 440.107. 14 Section 15. Subsections (3) and (4) of section 15 440.106, Florida Statutes, are amended to read: 16 17 440.106 Civil remedies; administrative penalties.--(3) Whenever any group or individual self-insurer, 18 19 carrier, rating bureau, or agent or other representative of 20 any carrier or rating bureau is determined to have violated s. 21 440.105, the department of Insurance may revoke or suspend the authority or certification of any group or individual 22 self-insurer, carrier, agent, or broker. 23 24 (4) The department division shall report any 25 contractor determined in violation of requirements of this chapter to the appropriate state licensing board for 26 27 disciplinary action. 28 Section 16. Section 440.107, Florida Statutes, is 29 amended to read: 30 440.107 Department Division powers to enforce employer 31 compliance with coverage requirements.--33

1 (1)The Legislature finds that the failure of an 2 employer to comply with the workers' compensation coverage 3 requirements under this chapter poses an immediate danger to public health, safety, and welfare. The Legislature authorizes 4 5 the department division to secure employer compliance with the б workers' compensation coverage requirements and authorizes the department division to conduct investigations for the purpose 7 8 of ensuring employer compliance.

9 (2) The department division and its authorized 10 representatives may enter and inspect any place of business at 11 any reasonable time for the limited purpose of investigating compliance with workers' compensation coverage requirements 12 under this chapter. Each employer shall keep true and accurate 13 business records that contain such information as the 14 department division prescribes by rule. The business records 15 must contain information necessary for the department division 16 17 to determine compliance with workers' compensation coverage requirements and must be maintained within this state by the 18 19 business, in such a manner as to be accessible within a 20 reasonable time upon request by the department division. The 21 business records must be open to inspection and be available 22 for copying by the department division at any reasonable time and place and as often as necessary. The department division 23 24 may require from any employer any sworn or unsworn reports, pertaining to persons employed by that employer, deemed 25 necessary for the effective administration of the workers' 26 27 compensation coverage requirements.

(3) In discharging its duties, the <u>department</u> division may administer oaths and affirmations, certify to official acts, issue subpoenas to compel the attendance of witnesses and the production of books, papers, correspondence,

34

Florida Senate - 2001 309-1963-01

1 memoranda, and other records deemed necessary by the 2 department division as evidence in order to ensure proper 3 compliance with the coverage provisions of this chapter. (4) If a person has refused to obey a subpoena to 4 5 appear before the department division or its authorized б representative and produce evidence requested by the 7 department division or to give testimony about the matter that 8 is under investigation, a court has jurisdiction to issue an 9 order requiring compliance with the subpoena if the court has 10 jurisdiction in the geographical area where the inquiry is 11 being carried on or in the area where the person who has refused the subpoena is found, resides, or transacts business. 12 13 Failure to obey such a court order may be punished by the 14 court as contempt. Whenever the department division determines that 15 (5) an employer who is required to secure the payment to his or 16 17 her employees of the compensation provided for by this chapter has failed to do so, such failure shall be deemed an immediate 18 19 serious danger to public health, safety, or welfare sufficient 20 to justify service by the department division of a stop-work 21 order on the employer, requiring the cessation of all business operations at the place of employment or job site. The order 22 shall take effect upon the date of service upon the employer, 23 24 unless the employer provides evidence satisfactory to the 25 department division of having secured any necessary insurance or self-insurance and pays a civil penalty to the department 26 division, to be deposited by the department division into the 27

29 of \$100 per day for each day the employer was not in

30 compliance with this chapter.

31

28

35

Workers' Compensation Administration Trust Fund, in the amount

1 (6) The department division may file a complaint in 2 the circuit court in and for Leon County to enjoin any 3 employer, who has failed to secure compensation as required by 4 this chapter, from employing individuals and from conducting 5 business until the employer presents evidence satisfactory to б the department division of having secured payment for 7 compensation and pays a civil penalty to the department 8 division, to be deposited by the department division into the 9 Workers' Compensation Administration Trust Fund, in the amount 10 of \$100 per day for each day the employer was not in 11 compliance with this chapter. In addition to any penalty, stop-work order, or 12 (7) 13 injunction, the department division may assess against any 14 employer, who has failed to secure the payment of compensation as required by this chapter, a penalty in the amount of: 15 (a) Twice the amount the employer would have paid 16 17 during periods it illegally failed to secure payment of 18 compensation in the preceding 3-year period based on the 19 employer's payroll during the preceding 3-year period; or 20 (b) One thousand dollars, whichever is greater. 21 Any penalty assessed under this subsection is due within 30 22 days after the date on which the employer is notified, except 23 24 that, if the department division has posted a stop-work order 25 or obtained injunctive relief against the employer, payment is due, in addition to those conditions set forth in this 26 section, as a condition to relief from a stop-work order or an 27 28 injunction. Interest shall accrue on amounts not paid when due 29 at the rate of 1 percent per month. 30 The department division may bring an action in (8) 31 circuit court to recover penalties assessed under this 36

section, including any interest owed to the <u>department</u> division pursuant to this section. In any action brought by the <u>department</u> division pursuant to this section in which it prevails, the circuit court shall award costs, including the reasonable costs of investigation and a reasonable attorney's fee.

7 (9) Any judgment obtained by the department division 8 and any penalty due pursuant to the service of a stop-work 9 order or otherwise due under this section shall, until 10 collected, constitute a lien upon the entire interest of the 11 employer, legal or equitable, in any property, real or personal, tangible or intangible; however, such lien is 12 13 subordinate to claims for unpaid wages and any prior recorded liens, and a lien created by this section is not valid against 14 any person who, subsequent to such lien and in good faith and 15 for value, purchases real or personal property from such 16 17 employer or becomes the mortgagee on real or personal property of such employer, or against a subsequent attaching creditor, 18 19 unless, with respect to real estate of the employer, a notice 20 of the lien is recorded in the public records of the county where the real estate is located, and with respect to personal 21 property of the employer, the notice is recorded with the 22 23 Secretary of State.

(10) Any law enforcement agency in the state may, at
the request of the <u>department</u> division, render any assistance
necessary to carry out the provisions of this section,
including, but not limited to, preventing any employee or
other person from remaining at a place of employment or job
site after a stop-work order or injunction has taken effect.
(11) Actions by the <u>department</u> division under this
section must be contested as provided in chapter 120. All

37

1 civil penalties assessed by the department division must be 2 paid into the Workers' Compensation Administration Trust Fund. 3 The department division shall return any sums previously paid, upon conclusion of an action, if the department division fails 4 5 to prevail and if so directed by an order of court or an б administrative hearing officer. The requirements of this 7 subsection may be met by posting a bond in an amount equal to twice the penalty and in a form approved by the department 8 9 division.

10 Section 17. Subsection (1) of section 440.108, Florida
11 Statutes, is amended to read:

12 440.108 Investigatory records relating to workers'13 compensation employer compliance; confidentiality.--

14 (1) All investigatory records of the department Division of Workers' Compensation made or received pursuant to 15 s. 440.107 and any records necessary to complete an 16 17 investigation are confidential and exempt from the provisions of s. 119.07(1) and s. 24(a), Art. I of the State Constitution 18 19 until the investigation is completed or ceases to be active. For purposes of this section, an investigation is considered 20 "active" while such investigation is being conducted by the 21 22 department division with a reasonable, good-faith good faith belief that it may lead to the filing of administrative, 23 24 civil, or criminal proceedings. An investigation does not 25 cease to be active if the agency is proceeding with reasonable dispatch and there is a good faith belief that action may be 26 initiated by the agency or other administrative or law 27 28 enforcement agency. After an investigation is completed or 29 ceases to be active, records relating to the investigation remain confidential and exempt from the provisions of s. 30 31

38

1 119.07(1) and s. 24(a), Art. I of the State Constitution if 2 disclosure would: 3 (a) Jeopardize the integrity of another active 4 investigation; 5 (b) Reveal a trade secret, as defined in s. 688.002; б (c) Reveal business or personal financial information; 7 (d) Reveal the identity of a confidential source; 8 Defame or cause unwarranted damage to the good (e) 9 name or reputation of an individual or jeopardize the safety 10 of an individual; or 11 (f) Reveal investigative techniques or procedures. Section 18. Section 440.125, Florida Statutes, is 12 13 amended to read: 440.125 Medical records and reports; identifying 14 15 information in employee medical bills; confidentiality.--(1) Any medical records and medical reports of an 16 17 injured employee and any information identifying an injured employee in medical bills which are provided to the 18 19 department, agency, or Department of Education Division of 20 Workers' Compensation of the Department of Labor and Employment Security pursuant to s. 440.13 are confidential and 21 22 exempt from the provisions of s. 119.07(1) and s. 24(a), Art. 23 I of the State Constitution, except as otherwise provided by 24 this chapter. 25 (2) The Legislature finds that it is a public necessity that an injured employee's medical records and 26 27 medical reports and information identifying the employee in 28 medical bills held by the department, agency, or Department of 29 Education Division of Workers' Compensation pursuant to s. 440.13 be confidential and exempt from the public records law. 30 31 Public access to such information is an invasion of the 39

Florida Senate - 2001 309-1963-01

1 injured employee's right to privacy in that personal, 2 sensitive information would be revealed, and public knowledge 3 of such information could lead to discrimination against the 4 employee by coworkers and others. Additionally, there is 5 little utility in providing public access to such information б in that the effectiveness and efficiency of the workers' 7 compensation program can be otherwise adequately monitored and 8 evaluated. 9 (3) The department may share any confidential and 10 exempt information received pursuant to s. 440.13 with the 11 Agency for Health Care Administration in furtherance of the agency's official duties under ss. 440.13 and 440.134. The 12 agency shall maintain the confidential and exempt status of 13 14 the information. Section 19. Section 440.13, Florida Statutes, is 15 amended to read: 16 17 440.13 Medical services and supplies; penalty for 18 violations; limitations.--19 (1) DEFINITIONS.--As used in this section, the term: 20 "Alternate medical care" means a change in (a) 21 treatment or health care provider. "Attendant care" means care rendered by trained 22 (b) professional attendants which is beyond the scope of household 23 24 duties. Family members may provide nonprofessional attendant 25 care, but may not be compensated under this chapter for care that falls within the scope of household duties and other 26 services normally and gratuitously provided by family members. 27 28 "Family member" means a spouse, father, mother, brother, 29 sister, child, grandchild, father-in-law, mother-in-law, aunt, 30 or uncle. 31

1 (C) "Carrier" means, for purposes of this section, 2 insurance carrier, self-insurance fund or individually 3 self-insured employer, or assessable mutual insurer. 4 (d) "Catastrophic injury" means an injury as defined 5 in s. 440.02. б (e) "Certified health care provider" means a health 7 care provider who has been certified by the agency division or 8 who has entered an agreement with a licensed managed care 9 organization to provide treatment to injured workers under 10 this section. Certification of such health care provider must 11 include documentation that the health care provider has read and is familiar with the portions of the statute, impairment 12 13 quides, and rules which govern the provision of remedial 14 treatment, care, and attendance. 15 (f) "Compensable" means a determination by a carrier or judge of compensation claims that a condition suffered by 16 17 an employee results from an injury arising out of and in the course of employment. 18 "Emergency services and care" means emergency 19 (q) services and care as defined in s. 395.002. 20 "Health care facility" means any hospital licensed 21 (h) 22 under chapter 395 and any health care institution licensed 23 under chapter 400. 24 (i) "Health care provider" means a physician or any 25 recognized practitioner who provides skilled services pursuant to a prescription or under the supervision or direction of a 26 27 physician and who has been certified by the agency division as 28 a health care provider. The term "health care provider" 29 includes a health care facility. "Independent medical examiner" means a physician 30 (i) 31 selected by either an employee or a carrier to render one or 41 CODING: Words stricken are deletions; words underlined are additions. more independent medical examinations in connection with a
 dispute arising under this chapter.

3 (k) "Independent medical examination" means an
4 objective evaluation of the injured employee's medical
5 condition, including, but not limited to, impairment or work
6 status, performed by a physician or an expert medical advisor
7 at the request of a party, a judge of compensation claims, or
8 the <u>agency division</u> to assist in the resolution of a dispute
9 arising under this chapter.

10 (1) "Instance of overutilization" means a specific 11 inappropriate service or level of service provided to an 12 injured employee.

13 (m) "Medically necessary" means any medical service or 14 medical supply which is used to identify or treat an illness 15 or injury, is appropriate to the patient's diagnosis and status of recovery, and is consistent with the location of 16 17 service, the level of care provided, and applicable practice 18 parameters. The service should be widely accepted among 19 practicing health care providers, based on scientific 20 criteria, and determined to be reasonably safe. The service must not be of an experimental, investigative, or research 21 nature, except in those instances in which prior approval of 22 the Agency for Health Care Administration has been obtained. 23 24 The Agency for Health Care Administration shall adopt rules 25 providing for such approval on a case-by-case basis when the service or supply is shown to have significant benefits to the 26 27 recovery and well-being of the patient.

(n) "Medicine" means a drug prescribed by an
authorized health care provider and includes only generic
drugs or single-source patented drugs for which there is no

31 generic equivalent, unless the authorized health care provider

42

1 writes or states that the brand-name drug as defined in s. 465.025 is medically necessary, or is a drug appearing on the 2 3 schedule of drugs created pursuant to s. 465.025(6), or is 4 available at a cost lower than its generic equivalent. 5 "Palliative care" means noncurative medical (0) б services that mitigate the conditions, effects, or pain of an 7 injury. (g) "Pattern or practice of overutilization" means 8 9 repetition of instances of overutilization within a specific 10 medical case or multiple cases by a single health care 11 provider. "Peer review" means an evaluation by two or more 12 (q) 13 physicians licensed under the same authority and with the same or similar specialty as the physician under review, of the 14 15 appropriateness, quality, and cost of health care and health 16 services provided to a patient, based on medically accepted 17 standards. "Physician" or "doctor" means a physician licensed 18 (r) 19 under chapter 458, an osteopathic physician licensed under 20 chapter 459, a chiropractic physician licensed under chapter 460, a podiatric physician licensed under chapter 461, an 21 optometrist licensed under chapter 463, or a dentist licensed 22 under chapter 466, each of whom must be certified by the 23 24 agency division as a health care provider. 25 "Reimbursement dispute" means any disagreement (s) between a health care provider or health care facility and 26 27 carrier concerning payment for medical treatment. 28 "Utilization control" means a systematic process (t) 29 of implementing measures that assure overall management and cost containment of services delivered. 30 31

43

1 (u) "Utilization review" means the evaluation of the 2 appropriateness of both the level and the quality of health 3 care and health services provided to a patient, including, but not limited to, evaluation of the appropriateness of 4 5 treatment, hospitalization, or office visits based on б medically accepted standards. Such evaluation must be accomplished by means of a system that identifies the 7 8 utilization of medical services based on medically accepted standards as established by medical consultants with 9 10 qualifications similar to those providing the care under 11 review, and that refers patterns and practices of overutilization to the agency division. 12 MEDICAL TREATMENT; DUTY OF EMPLOYER TO FURNISH. --13 (2) (a) Subject to the limitations specified elsewhere in 14 this chapter, the employer shall furnish to the employee such 15 medically necessary remedial treatment, care, and attendance 16 17 for such period as the nature of the injury or the process of 18 recovery may require, including medicines, medical supplies, 19 durable medical equipment, orthoses, prostheses, and other 20 medically necessary apparatus. Remedial treatment, care, and 21 attendance, including work-hardening programs or pain-management programs accredited by the Commission on 22 Accreditation of Rehabilitation Facilities or Joint Commission 23 24 on the Accreditation of Health Organizations or 25 pain-management programs affiliated with medical schools, shall be considered as covered treatment only when such care 26 27 is given based on a referral by a physician as defined in this 28 chapter. Each facility shall maintain outcome data, including 29 work status at discharges, total program charges, total number of visits, and length of stay. The department shall utilize 30 31 such data and report to the President of the Senate and the

44

1 Speaker of the House of Representatives regarding the efficacy 2 and cost-effectiveness of such program, no later than October 3 1, 1994. Medically necessary treatment, care, and attendance does not include chiropractic services in excess of 18 4 5 treatments or rendered 8 weeks beyond the date of the initial 6 chiropractic treatment, whichever comes first, unless the 7 carrier authorizes additional treatment or the employee is 8 catastrophically injured.

9 (b) The employer shall provide appropriate 10 professional or nonprofessional attendant care performed only 11 at the direction and control of a physician when such care is 12 medically necessary. The value of nonprofessional attendant 13 care provided by a family member must be determined as 14 follows:

1. If the family member is not employed, the per-hour
 value equals the federal minimum hourly wage.

17 2. If the family member is employed and elects to leave that employment to provide attendant or custodial care, 18 19 the per-hour value of that care equals the per-hour value of 20 the family member's former employment, not to exceed the 21 per-hour value of such care available in the community at large. A family member or a combination of family members 22 providing nonprofessional attendant care under this paragraph 23 24 may not be compensated for more than a total of 12 hours per 25 day.

(c) If the employer fails to provide treatment or care required by this section after request by the injured employee, the employee may obtain such treatment at the expense of the employer, if the treatment is compensable and medically necessary. There must be a specific request for the treatment, and the employer or carrier must be given a

45

1 reasonable time period within which to provide the treatment 2 or care. However, the employee is not entitled to recover any 3 amount personally expended for the treatment or service unless 4 he or she has requested the employer to furnish that treatment 5 or service and the employer has failed, refused, or neglected б to do so within a reasonable time or unless the nature of the 7 injury requires such treatment, nursing, and services and the employer or his or her superintendent or foreman, having 8 knowledge of the injury, has neglected to provide the 9 10 treatment or service.

(d) The carrier has the right to transfer the care of an injured employee from the attending health care provider if an independent medical examination determines that the employee is not making appropriate progress in recuperation.

(e) Except in emergency situations and for treatment 15 rendered by a managed care arrangement, after any initial 16 17 examination and diagnosis by a physician providing remedial 18 treatment, care, and attendance, and before a proposed course 19 of medical treatment begins, each insurer shall review, in 20 accordance with the requirements of this chapter, the proposed course of treatment, to determine whether such treatment would 21 be recognized as reasonably prudent. The review must be in 22 accordance with all applicable workers' compensation practice 23 24 parameters. The insurer must accept any such proposed course 25 of treatment unless the insurer notifies the physician of its specific objections to the proposed course of treatment by the 26 close of the tenth business day after notification by the 27 28 physician, or a supervised designee of the physician, of the 29 proposed course of treatment. 30 (3) PROVIDER ELIGIBILITY; AUTHORIZATION. --

31

46

Florida Senate - 2001 309-1963-01

1 (a) As a condition to eligibility for payment under 2 this chapter, a health care provider who renders services must 3 be a certified health care provider and must receive authorization from the carrier before providing treatment. 4 5 This paragraph does not apply to emergency care. The agency б division shall adopt rules to implement the certification of health care providers. As a one-time prerequisite to obtaining 7 certification, the agency division shall require each 8 9 physician to demonstrate proof of completion of a minimum 10 5-hour course that covers the subject areas of cost 11 containment, utilization control, ergonomics, and the practice parameters adopted by the agency division governing the 12 physician's field of practice. The agency division shall 13 14 coordinate with the Agency for Health Care Administration, the Florida Medical Association, the Florida Osteopathic Medical 15 Association, the Florida Chiropractic Association, the Florida 16 17 Podiatric Medical Association, the Florida Optometric Association, the Florida Dental Association, and other health 18 19 professional organizations and their respective boards as 20 deemed necessary by the Agency for Health Care Administration in complying with this subsection. No later than October 1, 21 22 1994, the division shall adopt rules regarding the criteria and procedures for approval of courses and the filing of proof 23 24 of completion by the physicians.

(b) A health care provider who renders emergency care must notify the carrier by the close of the third business day after it has rendered such care. If the emergency care results in admission of the employee to a health care facility, the health care provider must notify the carrier by telephone within 24 hours after initial treatment. Emergency care is not compensable under this chapter unless the injury requiring

47

1 emergency care arose as a result of a work-related accident. 2 Pursuant to chapter 395, all licensed physicians and health 3 care providers in this state shall be required to make their 4 services available for emergency treatment of any employee 5 eligible for workers' compensation benefits. To refuse to make 6 such treatment available is cause for revocation of a license.

7 (c) A health care provider may not refer the employee 8 to another health care provider, diagnostic facility, therapy 9 center, or other facility without prior authorization from the 10 carrier, except when emergency care is rendered. Any referral 11 must be to a health care provider that has been certified by 12 the <u>agency</u> division, unless the referral is for emergency 13 treatment.

(d) A carrier must respond, by telephone or in 14 15 writing, to a request for authorization by the close of the third business day after receipt of the request. A carrier who 16 17 fails to respond to a written request for authorization for referral for medical treatment by the close of the third 18 19 business day after receipt of the request consents to the 20 medical necessity for such treatment. All such requests must 21 be made to the carrier. Notice to the carrier does not include 22 notice to the employer.

(e) Carriers shall adopt procedures for receiving, reviewing, documenting, and responding to requests for authorization. Such procedures shall be for a health care provider certified under this section.

(f) By accepting payment under this chapter for treatment rendered to an injured employee, a health care provider consents to the jurisdiction of the <u>agency</u> division as set forth in subsection (11) and to the submission of all records and other information concerning such treatment to the

48

agency division in connection with a reimbursement dispute, 1 2 audit, or review as provided by this section. The health care 3 provider must further agree to comply with any decision of the 4 agency division rendered under this section. 5 (g) The employee is not liable for payment for medical б treatment or services provided pursuant to this section except 7 as otherwise provided in this section. 8 (h) The provisions of s. 456.053 are applicable to 9 referrals among health care providers, as defined in 10 subsection (1), treating injured workers. 11 (i) Notwithstanding paragraph (d), a claim for specialist consultations, surgical operations, 12 13 physiotherapeutic or occupational therapy procedures, X-ray 14 examinations, or special diagnostic laboratory tests that cost more than \$1,000 and other specialty services that the agency 15 division identifies by rule is not valid and reimbursable 16 17 unless the services have been expressly authorized by the carrier, or unless the carrier has failed to respond within 10 18 19 days to a written request for authorization, or unless 20 emergency care is required. The insurer shall not refuse to authorize such consultation or procedure unless the health 21 care provider or facility is not authorized or certified or 22 unless an expert medical advisor has determined that the 23 24 consultation or procedure is not medically necessary or 25 otherwise compensable under this chapter. Authorization of a treatment plan does not constitute express authorization for 26 purposes of this section, except to the extent the carrier 27 28 provides otherwise in its authorization procedures. This 29 paragraph does not limit the carrier's obligation to identify

30 31

49

CODING: Words stricken are deletions; words underlined are additions.

and disallow overutilization or billing errors.

1 (j) Notwithstanding anything in this chapter to the 2 contrary, a sick or injured employee shall be entitled, at all 3 times, to free, full, and absolute choice in the selection of 4 the pharmacy or pharmacist dispensing and filling 5 prescriptions for medicines required under this chapter. It is б expressly forbidden for the agency division, an employer, or a 7 carrier, or any agent or representative of the agency 8 division, an employer, or a carrier to select the pharmacy or 9 pharmacist which the sick or injured employee must use; 10 condition coverage or payment on the basis of the pharmacy or 11 pharmacist utilized; or to otherwise interfere in the selection by the sick or injured employee of a pharmacy or 12 13 pharmacist. (4) NOTICE OF TREATMENT TO CARRIER; FILING WITH 14 15 DEPARTMENT DIVISION. --(a) Any health care provider providing necessary 16 17 remedial treatment, care, or attendance to any injured worker 18 shall submit treatment reports to the carrier in a format 19 prescribed by the department in consultation with the agency 20 division. A claim for medical or surgical treatment is not 21 valid or enforceable against such employer or employee, unless, by the close of the third business day following the 22 first treatment, the physician providing the treatment 23 24 furnishes to the employer or carrier a preliminary notice of 25 the injury and treatment on forms prescribed by the department in consultation with the agency division and, within 15 days 26 thereafter, furnishes to the employer or carrier a complete 27 28 report, and subsequent thereto furnishes progress reports, if 29 requested by the employer or insurance carrier, at intervals of not less than 3 weeks apart or at less frequent intervals 30 31 if requested on forms prescribed by the department division.

50

eceived , or the ee, with red gnosis,
ee, with red
red
gnosis,
rtment
dopted by
on . The
d
of his
arge the
nt
er shall
tional
ttendance
uests.
f the
access
he
he
ons in s.
r, or the
n injured
edical
edical ith those
ith those
ith those icted to
ith those icted to
ith those icted to a claim
ith those icted to a claim her party

1 the medical condition of the injured employee, after a 2 reasonable request is made for such information pursuant to 3 this subsection, shall be subject by the agency division to 4 one or more of the penalties set forth in paragraph (8)(b). 5 (5) INDEPENDENT MEDICAL EXAMINATIONS.-б (a) In any dispute concerning overutilization, medical 7 benefits, compensability, or disability under this chapter, 8 the carrier or the employee may select an independent medical 9 examiner. The examiner may be a health care provider treating 10 or providing other care to the employee. An independent 11 medical examiner may not render an opinion outside his or her area of expertise, as demonstrated by licensure and applicable 12 13 practice parameters. 14 (b) Each party is bound by his or her selection of an independent medical examiner and is entitled to an alternate 15 examiner only if: 16 17 1. The examiner is not qualified to render an opinion upon an aspect of the employee's illness or injury which is 18 19 material to the claim or petition for benefits; 20 The examiner ceases to practice in the specialty 2. relevant to the employee's condition; 21 The examiner is unavailable due to injury, death, 22 3. or relocation outside a reasonably accessible geographic area; 23 24 or 25 4. The parties agree to an alternate examiner. 26 27 Any party may request, or a judge of compensation claims may 28 require, designation of an agency a division medical advisor 29 as an independent medical examiner. The opinion of the advisors acting as examiners shall not be afforded the 30 31 presumption set forth in paragraph (9)(c). 52

Florida Senate - 2001 309-1963-01

1 (c) The carrier may, at its election, contact the 2 claimant directly to schedule a reasonable time for an 3 independent medical examination. The carrier must confirm the 4 scheduling agreement in writing within 5 days and notify 5 claimant's counsel, if any, at least 7 days before the date б upon which the independent medical examination is scheduled to occur. An attorney representing a claimant is not authorized 7 8 to schedule independent medical evaluations under this subsection. 9 10 (d) If the employee fails to appear for the 11 independent medical examination without good cause and fails

to advise the physician at least 24 hours before the scheduled 12 13 date for the examination that he or she cannot appear, the 14 employee is barred from recovering compensation for any period during which he or she has refused to submit to such 15 examination. Further, the employee shall reimburse the carrier 16 17 50 percent of the physician's cancellation or no-show fee 18 unless the carrier that schedules the examination fails to 19 timely provide to the employee a written confirmation of the 20 date of the examination pursuant to paragraph (c) which includes an explanation of why he or she failed to appear. The 21 22 employee may appeal to a judge of compensation claims for reimbursement when the carrier withholds payment in excess of 23 24 the authority granted by this section.

(e) No medical opinion other than the opinion of a medical advisor appointed by the judge of compensation claims or <u>agency</u> division, an independent medical examiner, or an authorized treating provider is admissible in proceedings before the judges of compensation claims.

30 (f) Attorney's fees incurred by an injured employee in 31 connection with delay of or opposition to an independent

53

1 medical examination, including, but not limited to, motions for protective orders, are not recoverable under this chapter. 2 3 (6) UTILIZATION REVIEW.--Carriers shall review all bills, invoices, and other claims for payment submitted by 4 5 health care providers in order to identify overutilization and б billing errors, and may hire peer review consultants or 7 conduct independent medical evaluations. Such consultants, including peer review organizations, are immune from liability 8 in the execution of their functions under this subsection to 9 10 the extent provided in s. 766.101. If a carrier finds that 11 overutilization of medical services or a billing error has occurred, it must disallow or adjust payment for such services 12 or error without order of a judge of compensation claims or 13 the agency division, if the carrier, in making its 14 determination, has complied with this section and rules 15 adopted by the agency division. 16 17 (7) UTILIZATION AND REIMBURSEMENT DISPUTES.--

(a) Any health care provider, carrier, or employer who 18 19 elects to contest the disallowance or adjustment of payment by 20 a carrier under subsection (6) must, within 30 days after receipt of notice of disallowance or adjustment of payment, 21 petition the agency division to resolve the dispute. The 22 petitioner must serve a copy of the petition on the carrier 23 24 and on all affected parties by certified mail. The petition must be accompanied by all documents and records that support 25 the allegations contained in the petition. Failure of a 26 27 petitioner to submit such documentation to the agency division 28 results in dismissal of the petition.

(b) The carrier must submit to the <u>agency</u> division
within 10 days after receipt of the petition all documentation
substantiating the carrier's disallowance or adjustment.

54

1 Failure of the carrier to submit the requested documentation 2 to the agency division within 10 days constitutes a waiver of 3 all objections to the petition. 4 (c) Within 60 days after receipt of all documentation, 5 the agency division must provide to the petitioner, the б carrier, and the affected parties a written determination of 7 whether the carrier properly adjusted or disallowed payment. The agency division must be guided by standards and policies 8 9 set forth in this chapter, including all applicable reimbursement schedules, in rendering its determination. 10 11 (d) If the agency division finds an improper

12 disallowance or improper adjustment of payment by an insurer, 13 the insurer shall reimburse the health care provider, 14 facility, insurer, or employer within 30 days, subject to the 15 penalties provided in this subsection.

16 (e) The <u>agency</u> division shall adopt rules to carry out 17 this subsection. The rules may include provisions for 18 consolidating petitions filed by a petitioner and expanding 19 the timetable for rendering a determination upon a 20 consolidated petition.

(f) Any carrier that engages in a pattern or practice of arbitrarily or unreasonably disallowing or reducing payments to health care providers may be subject to one or more of the following penalties imposed by the <u>agency</u> division: 1. Repayment of the appropriate amount to the health

27 care provider.

28 2. An administrative fine assessed by the <u>agency</u>
 29 division in an amount not to exceed \$5,000 per instance of
 30 improperly disallowing or reducing payments.

31

1 3. Award of the health care provider's costs, 2 including a reasonable attorney's fee, for prosecuting the 3 petition. (8) PATTERN OR PRACTICE OF OVERUTILIZATION. --4 5 (a) Carriers must report to the agency division all б instances of overutilization including, but not limited to, 7 all instances in which the carrier disallows or adjusts 8 payment. The agency division shall determine whether a pattern 9 or practice of overutilization exists. 10 If the agency division determines that a health (b) 11 care provider has engaged in a pattern or practice of overutilization or a violation of this chapter or rules 12 adopted by the agency division, it may impose one or more of 13 the following penalties: 14 15 An order of the agency division barring the 1. provider from payment under this chapter; 16 17 2. Deauthorization of care under review; 3. Denial of payment for care rendered in the future; 18 19 4. Decertification of a health care provider certified as an expert medical advisor under subsection (9) or of a 20 21 rehabilitation provider certified under s. 440.49; An administrative fine assessed by the agency 22 5. division in an amount not to exceed \$5,000 per instance of 23 24 overutilization or violation; and 6. Notification of and review by the appropriate 25 licensing authority pursuant to s. 440.106(3). 26 27 (9) EXPERT MEDICAL ADVISORS.--28 The agency division shall certify expert medical (a) 29 advisors in each specialty to assist the agency division and 30 the judges of compensation claims within the advisor's area of 31 expertise as provided in this section. The agency division 56

1 shall, in a manner prescribed by rule, in certifying, 2 recertifying, or decertifying an expert medical advisor, 3 consider the qualifications, training, impartiality, and 4 commitment of the health care provider to the provision of 5 quality medical care at a reasonable cost. As a prerequisite б for certification or recertification, the agency division 7 shall require, at a minimum, that an expert medical advisor 8 have specialized workers' compensation training or experience 9 under the workers' compensation system of this state and board 10 certification or board eligibility.

11 The agency division shall contract with or employ (b) expert medical advisors to provide peer review or medical 12 13 consultation to the agency division or to a judge of 14 compensation claims in connection with resolving disputes relating to reimbursement, differing opinions of health care 15 providers, and health care and physician services rendered 16 17 under this chapter. Expert medical advisors contracting with the agency division shall, as a term of such contract, agree 18 19 to provide consultation or services in accordance with the 20 timetables set forth in this chapter and to abide by rules adopted by the agency division, including, but not limited to, 21 rules pertaining to procedures for review of the services 22 rendered by health care providers and preparation of reports 23 24 and recommendations for submission to the agency division.

(c) If there is disagreement in the opinions of the health care providers, if two health care providers disagree on medical evidence supporting the employee's complaints or the need for additional medical treatment, or if two health care providers disagree that the employee is able to return to work, the <u>agency</u> division may, and the judge of compensation claims shall, upon his or her own motion or within 15 days

57

1 after receipt of a written request by either the injured 2 employee, the employer, or the carrier, order the injured 3 employee to be evaluated by an expert medical advisor. The opinion of the expert medical advisor is presumed to be 4 5 correct unless there is clear and convincing evidence to the б contrary as determined by the judge of compensation claims. The expert medical advisor appointed to conduct the evaluation 7 shall have free and complete access to the medical records of 8 9 the employee. An employee who fails to report to and cooperate 10 with such evaluation forfeits entitlement to compensation 11 during the period of failure to report or cooperate.

(d) The expert medical advisor must complete his or her evaluation and issue his or her report to the <u>agency</u> division or to the judge of compensation claims within 45 days after receipt of all medical records. The expert medical advisor must furnish a copy of the report to the carrier and to the employee.

(e) An expert medical advisor is not liable under any theory of recovery for evaluations performed under this section without a showing of fraud or malice. The protections of s. 766.101 apply to any officer, employee, or agent of the agency division and to any officer, employee, or agent of any entity with which the <u>agency</u> division has contracted under this subsection.

(f) If the <u>agency</u> division or a judge of compensation claims determines that the services of a certified expert medical advisor are required to resolve a dispute under this section, the carrier must compensate the advisor for his or her time in accordance with a schedule adopted by the <u>agency</u> division. The <u>agency</u> division may assess a penalty not to

58

Florida Senate - 2001 309-1963-01

1 exceed \$500 against any carrier that fails to timely 2 compensate an advisor in accordance with this section. 3 (10) WITNESS FEES. -- Any health care provider who gives a deposition shall be allowed a witness fee. The amount 4 5 charged by the witness may not exceed \$200 per hour. An expert б witness who has never provided direct professional services to 7 a party but has merely reviewed medical records and provided 8 an expert opinion or has provided only direct professional 9 services that were unrelated to the workers' compensation case 10 may not be allowed a witness fee in excess of \$200 per day. 11 (11) AUDITS BY AGENCY FOR HEALTH CARE ADMINISTRATION **DIVISION**; JURISDICTION.--12 13 The Agency for Health Care Administration Division (a) 14 of Workers' Compensation of the Department of Labor and Employment Security may investigate health care providers to 15 determine whether providers are complying with this chapter 16 17 and with rules adopted by the agency division, whether the providers are engaging in overutilization, and whether 18 19 providers are engaging in improper billing practices. If the 20 agency division finds that a health care provider has 21 improperly billed, overutilized, or failed to comply with agency division rules or the requirements of this chapter it 22 must notify the provider of its findings and may determine 23 24 that the health care provider may not receive payment from the 25 carrier or may impose penalties as set forth in subsection (8) or other sections of this chapter. If the health care provider 26 has received payment from a carrier for services that were 27 28 improperly billed or for overutilization, it must return those 29 payments to the carrier. The agency division may assess a penalty not to exceed \$500 for each overpayment that is not 30 31

59

Florida Senate - 2001 309-1963-01

1 refunded within 30 days after notification of overpayment by 2 the agency division or carrier. 3 (b) The department division shall monitor and audit carriers, as provided in s. 624.3161, to determine if medical 4 5 bills are paid in accordance with this section and department б division rules. Any employer, if self-insured, or carrier 7 found by the division not to be within 90 percent compliance 8 as to the payment of medical bills after July 1, 1994, must be 9 assessed a fine not to exceed 1 percent of the prior year's 10 assessment levied against such entity under s. 440.51 for 11 every quarter in which the entity fails to attain 90-percent compliance. The department division shall fine or otherwise 12 discipline an employer or carrier, pursuant to this chapter, 13 14 the insurance code, or rules adopted by the department division, for each late payment of compensation that is below 15 16 the minimum 90-percent performance standard. Any carrier that 17 is found to be not in compliance in subsequent consecutive 18 quarters must implement a medical-bill review program approved 19 by the division, and the carrier is subject to disciplinary 20 action by the Department of Insurance. 21 (c) The agency division has exclusive jurisdiction to decide any matters concerning reimbursement, to resolve any 22 overutilization dispute under subsection (7), and to decide 23 24 any question concerning overutilization under subsection (8), which question or dispute arises after January 1, 1994. 25 The following agency division actions do not 26 (d) 27 constitute agency action subject to review under ss. 120.569 28 and 120.57 and do not constitute actions subject to s. 120.56: 29 referral by the entity responsible for utilization review; a decision by the agency division to refer a matter to a peer 30

31 review committee; establishment by a health care provider or

60

entity of procedures by which a peer review committee reviews
 the rendering of health care services; and the review
 proceedings, report, and recommendation of the peer review
 committee.

5 (12) CREATION OF THREE-MEMBER PANEL; GUIDES OF MAXIMUM 6 REIMBURSEMENT ALLOWANCES.--

7 (a) A three-member panel is created, consisting of the 8 Insurance Commissioner, or the Insurance Commissioner's 9 designee, and two members to be appointed by the Governor, 10 subject to confirmation by the Senate, one member who, on 11 account of present or previous vocation, employment, or affiliation, shall be classified as a representative of 12 employers, the other member who, on account of previous 13 14 vocation, employment, or affiliation, shall be classified as a 15 representative of employees. The panel shall determine statewide schedules of maximum reimbursement allowances for 16 17 medically necessary treatment, care, and attendance provided 18 by physicians, hospitals, ambulatory surgical centers, 19 work-hardening programs, pain programs, and durable medical 20 equipment. The maximum reimbursement allowances for inpatient hospital care shall be based on a schedule of per diem rates, 21 to be approved by the three-member panel no later than March 22 1, 1994, to be used in conjunction with a precertification 23 24 manual as determined by the agency division. All compensable 25 charges for hospital outpatient care shall be reimbursed at 75 percent of usual and customary charges. Until the three-member 26 panel approves a schedule of per diem rates for inpatient 27 28 hospital care and it becomes effective, all compensable 29 charges for hospital inpatient care must be reimbursed at 75 percent of their usual and customary charges. Annually, the 30 31 three-member panel shall adopt schedules of maximum

61

1 reimbursement allowances for physicians, hospital inpatient care, hospital outpatient care, ambulatory surgical centers, 2 3 work-hardening programs, and pain programs. However, the 4 maximum percentage of increase in the individual reimbursement 5 allowance may not exceed the percentage of increase in the б Consumer Price Index for the previous year. An individual physician, hospital, ambulatory surgical center, pain program, 7 or work-hardening program shall be reimbursed either the usual 8 9 and customary charge for treatment, care, and attendance, the 10 agreed-upon contract price, the per diem rate for hospital 11 inpatient stay, or the maximum reimbursement allowance in the appropriate schedule, whichever is less. 12

13 (b) As to reimbursement for a prescription medication, the reimbursement amount for a prescription shall be the 14 15 average wholesale price times 1.2 plus \$4.18 for the dispensing fee, except where the carrier has contracted for a 16 17 lower amount. Fees for pharmaceuticals and pharmaceutical services shall be reimbursable at the applicable fee schedule 18 19 amount. Where the employer or carrier has contracted for such 20 services and the employee elects to obtain them through a provider not a party to the contract, the carrier shall 21 22 reimburse at the schedule, negotiated, or contract price, whichever is lower. 23

24 (c) Reimbursement for all fees and other charges for 25 such treatment, care, and attendance, including treatment, care, and attendance provided by any hospital or other health 26 care provider, ambulatory surgical center, work-hardening 27 28 program, or pain program, must not exceed the amounts provided 29 by the uniform schedule of maximum reimbursement allowances as determined by the panel or as otherwise provided in this 30 31 section. This subsection also applies to independent medical

62

1 examinations performed by health care providers under this 2 chapter. Until the three-member panel approves a uniform 3 schedule of maximum reimbursement allowances and it becomes 4 effective, all compensable charges for treatment, care, and 5 attendance provided by physicians, ambulatory surgical 6 centers, work-hardening programs, or pain programs shall be 7 reimbursed at the lowest maximum reimbursement allowance 8 across all 1992 schedules of maximum reimbursement allowances 9 for the services provided regardless of the place of service. 10 In determining the uniform schedule, the panel shall first 11 approve the data which it finds representative of prevailing charges in the state for similar treatment, care, and 12 13 attendance of injured persons. Each health care provider, health care facility, ambulatory surgical center, 14 15 work-hardening program, or pain program receiving workers' compensation payments shall maintain records verifying their 16 17 usual charges. In establishing the uniform schedule of maximum reimbursement allowances, the panel must consider: 18 19 1. The levels of reimbursement for similar treatment, 20 care, and attendance made by other health care programs or 21 third-party providers; The impact upon cost to employers for providing a 22 2. level of reimbursement for treatment, care, and attendance 23 24 which will ensure the availability of treatment, care, and attendance required by injured workers; 25 The financial impact of the reimbursement 26 3. 27 allowances upon health care providers and health care 28 facilities, including trauma centers as defined in s. 29 395.4001, and its effect upon their ability to make available to injured workers such medically necessary remedial 30 31 treatment, care, and attendance. The uniform schedule of 63

1 maximum reimbursement allowances must be reasonable, must 2 promote health care cost containment and efficiency with 3 respect to the workers' compensation health care delivery 4 system, and must be sufficient to ensure availability of such 5 medically necessary remedial treatment, care, and attendance 6 to injured workers; and

7 4. The most recent average maximum allowable rate of
8 increase for hospitals determined by the Health Care Board
9 under chapter 408.

10 (13) REMOVAL OF PHYSICIANS FROM LISTS OF THOSE 11 AUTHORIZED TO RENDER MEDICAL CARE.--The <u>agency</u> division shall 12 remove from the list of physicians or facilities authorized to 13 provide remedial treatment, care, and attendance under this 14 chapter the name of any physician or facility found after 15 reasonable investigation to have:

16 (a) Engaged in professional or other misconduct or 17 incompetency in connection with medical services rendered 18 under this chapter;

(b) Exceeded the limits of his or her or its professional competence in rendering medical care under this chapter, or to have made materially false statements regarding his or her or its qualifications in his or her application;

(c) Failed to transmit copies of medical reports to the employer or carrier, or failed to submit full and truthful medical reports of all his or her or its findings to the employer or carrier as required under this chapter;

(d) Solicited, or employed another to solicit for himself or herself or itself or for another, professional treatment, examination, or care of an injured employee in connection with any claim under this chapter;

31

64

1 (e) Refused to appear before, or to answer upon 2 request of, the agency division or any duly authorized officer 3 of the state, any legal question, or to produce any relevant 4 book or paper concerning his or her conduct under any 5 authorization granted to him or her under this chapter; б (f) Self-referred in violation of this chapter or 7 other laws of this state; or 8 (q) Engaged in a pattern of practice of overutilization or a violation of this chapter or rules 9 10 adopted by the agency division. 11 (14) PAYMENT OF MEDICAL FEES.--(a) Except for emergency care treatment, fees for 12 13 medical services are payable only to a health care provider certified and authorized to render remedial treatment, care, 14 or attendance under this chapter. A health care provider may 15 not collect or receive a fee from an injured employee within 16 17 this state, except as otherwise provided by this chapter. Such 18 providers have recourse against the employer or carrier for 19 payment for services rendered in accordance with this chapter. 20 (b) Fees charged for remedial treatment, care, and attendance may not exceed the applicable fee schedules adopted 21 22 under this chapter. (c) Notwithstanding any other provision of this 23 24 chapter, following overall maximum medical improvement from an 25 injury compensable under this chapter, the employee is obligated to pay a copayment of \$10 per visit for medical 26 27 services. The copayment shall not apply to emergency care 28 provided to the employee. 29 (15) PRACTICE PARAMETERS.--30 (a) The Agency for Health Care Administration, in 31 conjunction with the department division and appropriate

65

Florida Senate - 2001 309-1963-01

1 health professional associations and health-related 2 organizations shall develop and may adopt by rule 3 scientifically sound practice parameters for medical 4 procedures relevant to workers' compensation claimants. 5 Practice parameters developed under this section must focus on 6 identifying effective remedial treatments and promoting the 7 appropriate utilization of health care resources. Priority 8 must be given to those procedures that involve the greatest 9 utilization of resources either because they are the most 10 costly or because they are the most frequently performed. 11 Practice parameters for treatment of the 10 top procedures associated with workers' compensation injuries including the 12 13 remedial treatment of lower-back injuries must be developed by December 31, 1994. 14

(b) The guidelines may be initially based on 15 guidelines prepared by nationally recognized health care 16 17 institutions and professional organizations but should be tailored to meet the workers' compensation goal of returning 18 19 employees to full employment as quickly as medically possible, 20 taking into consideration outcomes data collected from managed care providers and any other inpatient and outpatient 21 facilities serving workers' compensation claimants. 22

(c) Procedures must be instituted which provide for the periodic review and revision of practice parameters based on the latest outcomes data, research findings, technological advancements, and clinical experiences, at least once every 3 years.

(d) Practice parameters developed under this section must be used by carriers and the <u>agency</u> division in evaluating the appropriateness and overutilization of medical services provided to injured employees.

66

1 Section 20. Subsection (23) of section 440.134, Florida Statutes, is amended to read: 2 3 440.134 Workers' compensation managed care 4 arrangement. --5 (23) The agency shall immediately notify the 6 Department of Insurance and the Department of Labor and 7 Employment Security whenever it issues an administrative 8 complaint or an order or otherwise initiates legal proceedings resulting in, or which may result in, suspension or revocation 9 of an insurer's authorization. 10 11 Section 21. Subsection (3) of section 440.14, Florida Statutes, is amended to read: 12 440.14 Determination of pay .--13 14 (3) The department division shall establish by rule a 15 form which shall contain a simplified checklist of those items which may be included as "wage" for determining the average 16 17 weekly wage. 18 Section 22. Section 440.15, Florida Statutes, is 19 amended to read: 20 440.15 Compensation for disability.--Compensation for 21 disability shall be paid to the employee, subject to the 22 limits provided in s. 440.12(2), as follows: 23 (1) PERMANENT TOTAL DISABILITY.--24 (a) In case of total disability adjudged to be 25 permanent, 66 2/3 percent of the average weekly wages shall be paid to the employee during the continuance of such total 26 27 disability. 28 (b) Only a catastrophic injury as defined in s. 440.02 29 shall, in the absence of conclusive proof of a substantial earning capacity, constitute permanent total disability. Only 30 31 claimants with catastrophic injuries are eligible for 67

permanent total benefits. In no other case may permanent total
 disability be awarded.

3 (c) In cases of permanent total disability resulting
4 from injuries that occurred prior to July 1, 1955, such
5 payments shall not be made in excess of 700 weeks.

б (d) If an employee who is being paid compensation for 7 permanent total disability becomes rehabilitated to the extent 8 that she or he establishes an earning capacity, the employee 9 shall be paid, instead of the compensation provided in 10 paragraph (a), benefits pursuant to subsection (3). The 11 department division shall adopt rules to enable a permanently and totally disabled employee who may have reestablished an 12 13 earning capacity to undertake a trial period of reemployment 14 without prejudicing her or his return to permanent total status in the case that such employee is unable to sustain an 15 16 earning capacity.

17 (e)1. The employer's or carrier's right to conduct 18 vocational evaluations or testing pursuant to s. 440.491 19 continues even after the employee has been accepted or 20 adjudicated as entitled to compensation under this chapter. This right includes, but is not limited to, instances in which 21 such evaluations or tests are recommended by a treating 22 physician or independent medical-examination physician, 23 24 instances warranted by a change in the employee's medical 25 condition, or instances in which the employee appears to be making appropriate progress in recuperation. This right may 26 not be exercised more than once every calendar year. 27

28 2. The carrier must confirm the scheduling of the 29 vocational evaluation or testing in writing, and must notify 30 employee's counsel, if any, at least 7 days before the date on 31 which vocational evaluation or testing is scheduled to occur.

68

3. Pursuant to an order of the judge of compensation
 claims, the employer or carrier may withhold payment of
 benefits for permanent total disability or supplements for any
 period during which the employee willfully fails or refuses to
 appear without good cause for the scheduled vocational
 evaluation or testing.

7 (f)1. If permanent total disability results from 8 injuries that occurred subsequent to June 30, 1955, and for 9 which the liability of the employer for compensation has not 10 been discharged under s. 440.20(11), the injured employee 11 shall receive additional weekly compensation benefits equal to 5 percent of her or his weekly compensation rate, as 12 established pursuant to the law in effect on the date of her 13 or his injury, multiplied by the number of calendar years 14 since the date of injury. The weekly compensation payable and 15 the additional benefits payable under this paragraph, when 16 17 combined, may not exceed the maximum weekly compensation rate 18 in effect at the time of payment as determined pursuant to s. 19 440.12(2). Entitlement to these supplemental payments shall 20 cease at age 62 if the employee is eligible for social 21 security benefits under 42 U.S.C. ss. 402 and 423, whether or not the employee has applied for such benefits. These 22 supplemental benefits shall be paid by the division out of the 23 24 Workers' Compensation Administration Trust Fund when the 25 injury occurred subsequent to June 30, 1955, and before July 1, 1984. These supplemental benefits shall be paid by the 26 employer when the injury occurred on or after July 1, 1984. 27 28 Supplemental benefits are not payable for any period prior to 29 October 1, 1974. 30 2.a. The department division shall provide by rule for

31 the periodic reporting to the department division of all

69

1 earnings of any nature and social security income by the 2 injured employee entitled to or claiming additional 3 compensation under subparagraph 1. Neither the department division nor the employer or carrier shall make any payment of 4 5 those additional benefits provided by subparagraph 1. for any 6 period during which the employee willfully fails or refuses to report upon request by the department division in the manner 7 8 prescribed by such rules.

9 b. The department division shall provide by rule for 10 the periodic reporting to the employer or carrier of all 11 earnings of any nature and social security income by the injured employee entitled to or claiming benefits for 12 permanent total disability. The employer or carrier is not 13 required to make any payment of benefits for permanent total 14 disability for any period during which the employee willfully 15 fails or refuses to report upon request by the employer or 16 17 carrier in the manner prescribed by such rules or if any 18 employee who is receiving permanent total disability benefits 19 refuses to apply for or cooperate with the employer or carrier 20 in applying for social security benefits.

3. When an injured employee receives a full or partial lump-sum advance of the employee's permanent total disability compensation benefits, the employee's benefits under this paragraph shall be computed on the employee's weekly compensation rate as reduced by the lump-sum advance.

26

(2) TEMPORARY TOTAL DISABILITY.--

(a) In case of disability total in character but temporary in quality, 66 2/3 percent of the average weekly wages shall be paid to the employee during the continuance thereof, not to exceed 104 weeks except as provided in this subsection, s. 440.12(1), and s. 440.14(3). Once the employee

70

1 reaches the maximum number of weeks allowed, or the employee 2 reaches the date of maximum medical improvement, whichever 3 occurs earlier, temporary disability benefits shall cease and 4 the injured worker's permanent impairment shall be determined. 5 (b) Notwithstanding the provisions of paragraph (a), б an employee who has sustained the loss of an arm, leq, hand, 7 or foot, has been rendered a paraplegic, paraparetic, 8 quadriplegic, or quadriparetic, or has lost the sight of both 9 eyes shall be paid temporary total disability of 80 percent of 10 her or his average weekly wage. The increased temporary total 11 disability compensation provided for in this paragraph must not extend beyond 6 months from the date of the accident. The 12 13 compensation provided by this paragraph is not subject to the limits provided in s. 440.12(2), but instead is subject to a 14 maximum weekly compensation rate of \$700. If, at the 15 conclusion of this period of increased temporary total 16 17 disability compensation, the employee is still temporarily 18 totally disabled, the employee shall continue to receive 19 temporary total disability compensation as set forth in 20 paragraphs (a) and (c). The period of time the employee has 21 received this increased compensation will be counted as part of, and not in addition to, the maximum periods of time for 22 which the employee is entitled to compensation under paragraph 23 24 (a) but not paragraph (c). (c) Temporary total disability benefits paid pursuant 25

to this subsection shall include such period as may be reasonably necessary for training in the use of artificial members and appliances, and shall include such period as the employee may be receiving training and education under a program pursuant to s. 440.49(1). Notwithstanding s. 440.02(9), the date of maximum medical improvement for

71

Florida Senate - 2001 309-1963-01

1 purposes of paragraph (3)(b) shall be no earlier than the last 2 day for which such temporary disability benefits are paid. 3 (d) The department division shall, by rule, provide 4 for the periodic reporting to the department division, 5 employer, or carrier of all earned income, including income 6 from social security, by the injured employee who is entitled to or claiming benefits for temporary total disability. The 7 8 employer or carrier is not required to make any payment of 9 benefits for temporary total disability for any period during 10 which the employee willfully fails or refuses to report upon 11 request by the employer or carrier in the manner prescribed by the rules. The rule must require the claimant to personally 12 13 sign the claim form and attest that she or he has reviewed, understands, and acknowledges the foregoing. 14 (3) PERMANENT IMPAIRMENT AND WAGE-LOSS BENEFITS.--15 (a) Impairment benefits.--16 17 1. Once the employee has reached the date of maximum 18 medical improvement, impairment benefits are due and payable 19 within 20 days after the carrier has knowledge of the 20 impairment. 21 2. The three-member panel, in cooperation with the department division, shall establish and use a uniform 22 permanent impairment rating schedule. This schedule must be 23 24 based on medically or scientifically demonstrable findings as 25 well as the systems and criteria set forth in the American Medical Association's Guides to the Evaluation of Permanent 26 27 Impairment; the Snellen Charts, published by American Medical 28 Association Committee for Eye Injuries; and the Minnesota 29 Department of Labor and Industry Disability Schedules. The 30 schedule should be based upon objective findings. The schedule 31 shall be more comprehensive than the AMA Guides to the

72

1 Evaluation of Permanent Impairment and shall expand the areas 2 already addressed and address additional areas not currently 3 contained in the guides. On August 1, 1979, and pending the adoption, by rule, of a permanent schedule, Guides to the 4 5 Evaluation of Permanent Impairment, copyright 1977, 1971, 6 1988, by the American Medical Association, shall be the 7 temporary schedule and shall be used for the purposes hereof. 8 For injuries after July 1, 1990, pending the adoption by department division rule of a uniform disability rating 9 10 schedule, the Minnesota Department of Labor and Industry 11 Disability Schedule shall be used unless that schedule does not address an injury. In such case, the Guides to the 12 13 Evaluation of Permanent Impairment by the American Medical Association shall be used. Determination of permanent 14 impairment under this schedule must be made by a physician 15 licensed under chapter 458, a doctor of osteopathic medicine 16 17 licensed under chapters 458 and 459, a chiropractic physician licensed under chapter 460, a podiatric physician licensed 18 19 under chapter 461, an optometrist licensed under chapter 463, 20 or a dentist licensed under chapter 466, as appropriate 21 considering the nature of the injury. No other persons are authorized to render opinions regarding the existence of or 22 the extent of permanent impairment. 23

3. All impairment income benefits shall be based on an impairment rating using the impairment schedule referred to in subparagraph 2. Impairment income benefits are paid weekly at the rate of 50 percent of the employee's average weekly temporary total disability benefit not to exceed the maximum weekly benefit under s. 440.12. An employee's entitlement to impairment income benefits begins the day after the employee reaches maximum medical improvement or the expiration of

73

1 temporary benefits, whichever occurs earlier, and continues 2 until the earlier of: 3 The expiration of a period computed at the rate of а. 4 3 weeks for each percentage point of impairment; or 5 The death of the employee. b. б 4. After the employee has been certified by a doctor 7 as having reached maximum medical improvement or 6 weeks 8 before the expiration of temporary benefits, whichever occurs 9 earlier, the certifying doctor shall evaluate the condition of 10 the employee and assign an impairment rating, using the 11 impairment schedule referred to in subparagraph 2. Compensation is not payable for the mental, psychological, or 12 13 emotional injury arising out of depression from being out of work. If the certification and evaluation are performed by a 14 doctor other than the employee's treating doctor, the 15 certification and evaluation must be submitted to the treating 16 17 doctor, and the treating doctor must indicate agreement or disagreement with the certification and evaluation. The 18 19 certifying doctor shall issue a written report to the 20 department division, the employee, and the carrier certifying 21 that maximum medical improvement has been reached, stating the 22 impairment rating, and providing any other information required by the department by rule division. If the employee 23 24 has not been certified as having reached maximum medical improvement before the expiration of 102 weeks after the date 25 temporary total disability benefits begin to accrue, the 26 carrier shall notify the treating doctor of the requirements 27 28 of this section. 29 5. The carrier shall pay the employee impairment 30 income benefits for a period based on the impairment rating.

31

74

1 6. The department division may by rule specify forms 2 and procedures governing the method of payment of wage loss 3 and impairment benefits for dates of accidents before January 4 1, 1994, and for dates of accidents on or after January 1, 5 1994. б (b) Supplemental benefits.--7 1. All supplemental benefits must be paid in 8 accordance with this subsection. An employee is entitled to 9 supplemental benefits as provided in this paragraph as of the 10 expiration of the impairment period, if: 11 The employee has an impairment rating from the a. compensable injury of 20 percent or more as determined 12 13 pursuant to this chapter; The employee has not returned to work or has 14 b. returned to work earning less than 80 percent of the 15 employee's average weekly wage as a direct result of the 16 17 employee's impairment; and The employee has in good faith attempted to obtain 18 c. 19 employment commensurate with the employee's ability to work. 20 2. If an employee is not entitled to supplemental 21 benefits at the time of payment of the final weekly impairment income benefit because the employee is earning at least 80 22 percent of the employee's average weekly wage, the employee 23 24 may become entitled to supplemental benefits at any time 25 within 1 year after the impairment income benefit period ends 26 if: 27 a. The employee earns wages that are less than 80 28 percent of the employee's average weekly wage for a period of 29 at least 90 days; 30 The employee meets the other requirements of b. 31 subparagraph 1.; and 75

c. The employee's decrease in earnings is a direct
 result of the employee's impairment from the compensable
 injury.

3. If an employee earns wages that are at least 80 4 5 percent of the employee's average weekly wage for a period of 6 at least 90 days during which the employee is receiving 7 supplemental benefits, the employee ceases to be entitled to 8 supplemental benefits for the filing period. Supplemental benefits that have been terminated shall be reinstated when 9 10 the employee satisfies the conditions enumerated in 11 subparagraph 2. and files the statement required under subparagraph 5. Notwithstanding any other provision, if an 12 employee is not entitled to supplemental benefits for 12 13 consecutive months, the employee ceases to be entitled to any 14 additional income benefits for the compensable injury. If the 15 employee is discharged within 12 months after losing 16 17 entitlement under this subsection, benefits may be reinstated 18 if the employee was discharged at that time with the intent to 19 deprive the employee of supplemental benefits. 20 4. During the period that impairment income benefits 21 or supplemental income benefits are being paid, the carrier has the affirmative duty to determine at least annually 22 whether any extended unemployment or underemployment is a 23 24 direct result of the employee's impairment. To accomplish this 25 purpose, the division may require periodic reports from the employee and the carrier, and it may, at the carrier's 26 27 expense, require any physical or other examinations, 28 vocational assessments, or other tests or diagnoses necessary 29 to verify that the carrier is performing its duty. Not more 30 than once in each 12 calendar months, the employee and the 31 carrier may each request that the division review the status 76

Florida Senate - 2001 309-1963-01

of the employee and determine whether the carrier has
 performed its duty with respect to whether the employee's
 unemployment or underemployment is a direct result of
 impairment from the compensable injury.

5 4.5. After the initial determination of supplemental 6 benefits, the employee must file a statement with the carrier 7 stating that the employee has earned less than 80 percent of 8 the employee's average weekly wage as a direct result of the 9 employee's impairment, stating the amount of wages the 10 employee earned in the filing period, and stating that the 11 employee has in good faith sought employment commensurate with the employee's ability to work. The statement must be filed 12 13 quarterly on a form and in the manner prescribed by the 14 department division. The department division may modify the filing period as appropriate to an individual case. Failure to 15 file a statement relieves the carrier of liability for 16 17 supplemental benefits for the period during which a statement 18 is not filed.

19 <u>5.6</u>. The carrier shall begin payment of supplemental 20 benefits not later than the seventh day after the expiration 21 date of the impairment income benefit period and shall 22 continue to timely pay those benefits. The carrier may request 23 a mediation conference for the purpose of contesting the 24 employee's entitlement to or the amount of supplemental income 25 benefits.

<u>6.7.</u> Supplemental benefits are calculated quarterly
and paid monthly. For purposes of calculating supplemental
benefits, 80 percent of the employee's average weekly wage and
the average wages the employee has earned per week are
compared quarterly. For purposes of this paragraph, if the
employee is offered a bona fide position of employment that

77

1 the employee is capable of performing, given the physical 2 condition of the employee and the geographic accessibility of 3 the position, the employee's weekly wages are considered 4 equivalent to the weekly wages for the position offered to the 5 employee.

6 7.8. Supplemental benefits are payable at the rate of
7 80 percent of the difference between 80 percent of the
8 employee's average weekly wage determined pursuant to s.
9 440.14 and the weekly wages the employee has earned during the
10 reporting period, not to exceed the maximum weekly income
11 benefit under s. 440.12.

12 <u>8.9.</u> The <u>department</u> division may by rule define terms 13 that are necessary for the administration of this section and 14 forms and procedures governing the method of payment of 15 supplemental benefits for dates of accidents before January 1, 16 1994, and for dates of accidents on or after January 1, 1994.

17 (c) Duration of temporary impairment and supplemental 18 income benefits.--The employee's eligibility for temporary 19 benefits, impairment income benefits, and supplemental 20 benefits terminates on the expiration of 401 weeks after the 21 date of injury.

22

(4) TEMPORARY PARTIAL DISABILITY.--

(a) In case of temporary partial disability, 23 24 compensation shall be equal to 80 percent of the difference 25 between 80 percent of the employee's average weekly wage and the salary, wages, and other remuneration the employee is able 26 to earn, as compared weekly; however, the weekly benefits may 27 28 not exceed an amount equal to $66 \ 2/3$ percent of the 29 employee's average weekly wage at the time of injury. In order to simplify the comparison of the preinjury average weekly 30 31 wage with the salary, wages, and other remuneration the

78

31

1 employee is able to earn, the department division may by rule 2 provide for the modification of the weekly comparison so as to 3 coincide as closely as possible with the injured worker's pay periods. The amount determined to be the salary, wages, and 4 5 other remuneration the employee is able to earn shall in no б case be less than the sum actually being earned by the 7 employee, including earnings from sheltered employment. 8 (b) Such benefits shall be paid during the continuance 9 of such disability, not to exceed a period of 104 weeks, as 10 provided by this subsection and subsection (2). Once the 11 injured employee reaches the maximum number of weeks, temporary disability benefits cease and the injured worker's 12 13 permanent impairment must be determined. The department division may by rule specify forms and procedures governing 14 the method of payment of temporary disability benefits for 15 dates of accidents before January 1, 1994, and for dates of 16 17 accidents on or after January 1, 1994. 18 (5) SUBSEQUENT INJURY.--19 (a) The fact that an employee has suffered previous 20 disability, impairment, anomaly, or disease, or received 21 compensation therefor, shall not preclude her or him from benefits for a subsequent aggravation or acceleration of the 22 preexisting condition nor preclude benefits for death 23 24 resulting therefrom, except that no benefits shall be payable 25 if the employee, at the time of entering into the employment of the employer by whom the benefits would otherwise be 26 payable, falsely represents herself or himself in writing as 27 28 not having previously been disabled or compensated because of

29 such previous disability, impairment, anomaly, or disease and 30 the employer detrimentally relies on the misrepresentation.

79

1 Compensation for temporary disability, medical benefits, and 2 wage-loss benefits shall not be subject to apportionment. 3 (b) If a compensable permanent impairment, or any portion thereof, is a result of aggravation or acceleration of 4 5 a preexisting condition, or is the result of merger with a 6 preexisting impairment, an employee eligible to receive 7 impairment benefits under paragraph (3)(a) shall receive such 8 benefits for the total impairment found to result, excluding 9 the degree of impairment existing at the time of the subject 10 accident or injury or which would have existed by the time of 11 the impairment rating without the intervention of the compensable accident or injury. The degree of permanent 12 13 impairment attributable to the accident or injury shall be compensated in accordance with paragraph (3)(a). As used in 14 this paragraph, "merger" means the combining of a preexisting 15 permanent impairment with a subsequent compensable permanent 16 17 impairment which, when the effects of both are considered 18 together, result in a permanent impairment rating which is 19 greater than the sum of the two permanent impairment ratings 20 when each impairment is considered individually. 21 (6) OBLIGATION TO REHIRE. -- If the employer has not in good faith made available to the employee, within a 100-mile 22 radius of the employee's residence, work appropriate to the 23 24 employee's physical limitations within 30 days after the 25 carrier notifies the employer of maximum medical improvement

25 carrier notifies the employer of maximum medical improvement 26 and the employee's physical limitations, the employer shall 27 pay to the <u>department</u> division for deposit into the Workers' 28 Compensation Administration Trust Fund a fine of \$250 for 29 every \$5,000 of the employer's workers' compensation premium 30 or payroll, not to exceed \$2,000 per violation, as the

31 department division requires by rule. The employer is not

80

subject to this subsection if the employee is receiving
 permanent total disability benefits or if the employer has 50
 or fewer employees.

4 (7) EMPLOYEE REFUSES EMPLOYMENT.--If an injured 5 employee refuses employment suitable to the capacity thereof, 6 offered to or procured therefor, such employee shall not be 7 entitled to any compensation at any time during the 8 continuance of such refusal unless at any time in the opinion 9 of the judge of compensation claims such refusal is 10 justifiable.

11 (8) EMPLOYEE LEAVES EMPLOYMENT.--If an injured employee, when receiving compensation for temporary partial 12 13 disability, leaves the employment of the employer by whom she or he was employed at the time of the accident for which such 14 compensation is being paid, the employee shall, upon securing 15 employment elsewhere, give to such former employer an 16 17 affidavit in writing containing the name of her or his new 18 employer, the place of employment, and the amount of wages 19 being received at such new employment; and, until she or he 20 gives such affidavit, the compensation for temporary partial 21 disability will cease. The employer by whom such employee was employed at the time of the accident for which such 22 compensation is being paid may also at any time demand of such 23 24 employee an additional affidavit in writing containing the 25 name of her or his employer, the place of her or his employment, and the amount of wages she or he is receiving; 26 and if the employee, upon such demand, fails or refuses to 27 make and furnish such affidavit, her or his right to 28 29 compensation for temporary partial disability shall cease 30 until such affidavit is made and furnished. 31

81

Florida Senate - 2001 309-1963-01

1 (9) EMPLOYEE BECOMES INMATE OF INSTITUTION.--In case 2 an employee becomes an inmate of a public institution, then no 3 compensation shall be payable unless she or he has dependent 4 upon her or him for support a person or persons defined as 5 dependents elsewhere in this chapter, whose dependency shall б be determined as if the employee were deceased and to whom 7 compensation would be paid in case of death; and such 8 compensation as is due such employee shall be paid such 9 dependents during the time she or he remains such inmate. 10 (10)EMPLOYEE ELIGIBLE FOR BENEFITS UNDER THIS CHAPTER

11 AND FEDERAL OLD-AGE, SURVIVORS, AND DISABILITY INSURANCE
12 ACT.--

13 (a) Weekly compensation benefits payable under this 14 chapter for disability resulting from injuries to an employee who becomes eligible for benefits under 42 U.S.C. s. 423 shall 15 be reduced to an amount whereby the sum of such compensation 16 17 benefits payable under this chapter and such total benefits 18 otherwise payable for such period to the employee and her or 19 his dependents, had such employee not been entitled to benefits under this chapter, under 42 U.S.C. ss. 402 and 423, 20 21 does not exceed 80 percent of the employee's average weekly wage. However, this provision shall not operate to reduce an 22 injured worker's benefits under this chapter to a greater 23 extent than such benefits would have otherwise been reduced 24 under 42 U.S.C. s. 424(a). This reduction of compensation 25 benefits is not applicable to any compensation benefits 26 27 payable for any week subsequent to the week in which the 28 injured worker reaches the age of 62 years. 29 (b) If the provisions of 42 U.S.C. s. 424(a) are

amended to provide for a reduction or increase of the
percentage of average current earnings that the sum of

82

1 compensation benefits payable under this chapter and the benefits payable under 42 U.S.C. ss. 402 and 423 can equal, 2 3 the amount of the reduction of benefits provided in this subsection shall be reduced or increased accordingly. The 4 5 department division may by rule specify forms and procedures 6 governing the method for calculating and administering the 7 offset of benefits payable under this chapter and benefits 8 payable under 42 U.S.C. ss. 402 and 423. The department 9 division shall have first priority in taking any available 10 social security offsets on dates of accidents occurring before 11 July 1, 1984.

(c) No disability compensation benefits payable for 12 13 any week, including those benefits provided by paragraph (1)(f), shall be reduced pursuant to this subsection until the 14 Social Security Administration determines the amount otherwise 15 payable to the employee under 42 U.S.C. ss. 402 and 423 and 16 17 the employee has begun receiving such social security benefit 18 payments. The employee shall, upon demand by the department 19 division, the employer, or the carrier, authorize the Social 20 Security Administration to release disability information 21 relating to her or him and authorize the Division of Unemployment Compensation to release unemployment compensation 22 information relating to her or him, in accordance with rules 23 to be promulgated by the department division prescribing the 24 25 procedure and manner for requesting the authorization and for compliance by the employee. Neither the department division 26 nor the employer or carrier shall make any payment of benefits 27 28 for total disability or those additional benefits provided by 29 paragraph (1)(f) for any period during which the employee willfully fails or refuses to authorize the release of 30 31 information in the manner and within the time prescribed by

83

Florida Senate - 2001 309-1963-01

1 such rules. The authority for release of disability 2 information granted by an employee under this paragraph shall 3 be effective for a period not to exceed 12 months, such 4 authority to be renewable as the department division may 5 prescribe by rule. б (d) If compensation benefits are reduced pursuant to 7 this subsection, the minimum compensation provisions of s. 8 440.12(2) do not apply. 9 (11) EMPLOYEE ELIGIBLE FOR BENEFITS UNDER THIS CHAPTER 10 WHO HAS RECEIVED OR IS ENTITLED TO RECEIVE UNEMPLOYMENT 11 COMPENSATION. --(a) No compensation benefits shall be payable for 12 13 temporary total disability or permanent total disability under 14 this chapter for any week in which the injured employee has 15 received, or is receiving, unemployment compensation benefits. (b) If an employee is entitled to temporary partial 16 17 benefits pursuant to subsection (4) and unemployment 18 compensation benefits, such unemployment compensation benefits 19 shall be primary and the temporary partial benefits shall be 20 supplemental only, the sum of the two benefits not to exceed the amount of temporary partial benefits which would otherwise 21 22 be payable. (12) FULL-PAY STATUS FOR CERTAIN LAW ENFORCEMENT 23 24 OFFICERS.--Any law enforcement officer as defined in s. 25 943.10(1), (2), or (3) who, while acting within the course of employment as provided by s. 440.091, is maliciously or 26 intentionally injured and who thereby sustains a job-connected 27 28 disability compensable under this chapter shall be carried in 29 full-pay status rather than being required to use sick, annual, or other leave. Full-pay status shall be granted only 30 31 after submission to the employing agency's head of a medical

84

report which gives a current diagnosis of the employee's 1 2 recovery and ability to return to work. In no case shall the 3 employee's salary and workers' compensation benefits exceed 4 the amount of the employee's regular salary requirements. 5 (13) REPAYMENT.--If an employee has received a sum as 6 an indemnity benefit under any classification or category of 7 benefit under this chapter to which she or he is not entitled, 8 the employee is liable to repay that sum to the employer or 9 the carrier or to have that sum deducted from future benefits, 10 regardless of the classification of benefits, payable to the 11 employee under this chapter; however, a partial payment of the 12 total repayment may not exceed 20 percent of the amount of the 13 biweekly payment. 14 Section 23. Section 440.17, Florida Statutes, is amended to read: 15 440.17 Guardian for minor or incompetent.--Prior to 16 17 the filing of a claim, the department division, and after the 18 filing of a claim, a judge of compensation claims, may require 19 the appointment by a court of competent jurisdiction, for any person who is mentally incompetent or a minor, of a guardian 20 or other representative to receive compensation payable to 21 22 such person under this chapter and to exercise the powers granted to or to perform the duties required of such person 23 24 under this chapter; however, the judge of compensation claims, 25 in the judge of compensation claims' discretion, may designate in the compensation award a person to whom payment of 26 compensation may be paid for a minor or incompetent, in which 27 28 event payment to such designated person shall discharge all 29 liability for such compensation. Section 24. Section 440.185, Florida Statutes, is 30 31 amended to read:

440.185 Notice of injury or death; reports; penalties 1 2 for violations. --3 (1) An employee who suffers an injury arising out of 4 and in the course of employment shall advise his or her 5 employer of the injury within 30 days after the date of or б initial manifestation of the injury. Failure to so advise the 7 employer shall bar a petition under this chapter unless: 8 (a) The employer or the employer's agent had actual 9 knowledge of the injury; 10 (b) The cause of the injury could not be identified 11 without a medical opinion and the employee advised the employer within 30 days after obtaining a medical opinion 12 13 indicating that the injury arose out of and in the course of 14 employment; 15 (c) The employer did not put its employees on notice of the requirements of this section by posting notice pursuant 16 17 to s. 440.055; or 18 (d) Exceptional circumstances, outside the scope of 19 paragraph (a) or paragraph (b) justify such failure. 20 21 In the event of death arising out of and in the course of employment, the requirements of this subsection shall be 22 satisfied by the employee's agent or estate. Documents 23 24 prepared by counsel in connection with litigation, including 25 but not limited to notices of appearance, petitions, motions, or complaints, shall not constitute notice for purposes of 26 27 this section. 28 (2) Within 7 days after actual knowledge of injury or 29 death, the employer shall report such injury or death to its carrier, in a format prescribed by the department division, 30 31 and shall provide a copy of such report to the employee or the 86 **CODING:**Words stricken are deletions; words underlined are additions.

1 employee's estate. The report of injury shall contain the 2 following information: 3 The name, address, and business of the employer; (a) The name, social security number, street, mailing 4 (b) 5 address, telephone number, and occupation of the employee; б (C) The cause and nature of the injury or death; 7 The year, month, day, and hour when, and the (d) 8 particular locality where, the injury or death occurred; and 9 (e) Such other information as the department division may require. 10 11 The carrier shall, within 14 days after the employer's receipt 12 of the form reporting the injury, file the information 13 required by this subsection with the department division in 14 15 Tallahassee. However, the department division may by rule provide for a different reporting system for those types of 16 17 injuries which it determines should be reported in a different manner and for those cases which involve minor injuries 18 19 requiring professional medical attention in which the employee 20 does not lose more than 7 days of work as a result of the 21 injury and is able to return to the job immediately after treatment and resume regular work. 22 (3) In addition to the requirements of subsection (2), 23 24 the employer shall notify the department division within 24 25 hours by telephone or telegraph of any injury resulting in death. However, this special notice shall not be required 26 when death results subsequent to the submission to the 27 28 department division of a previous report of the injury 29 pursuant to subsection (2). 30 (4) Within 3 days after the employer or the employee 31 informs the carrier of an injury the carrier shall mail to the 87

Florida Senate - 2001 309-1963-01

1 injured worker an informational brochure approved by the 2 department division which sets forth in clear and 3 understandable language an explanation of the rights, benefits, procedures for obtaining benefits and assistance, 4 5 criminal penalties, and obligations of injured workers and 6 their employers under the Florida Workers' Compensation Law. 7 Annually, the carrier or its third-party administrator shall 8 mail to the employer an informational brochure approved by the 9 department division which sets forth in clear and 10 understandable language an explanation of the rights, 11 benefits, procedures for obtaining benefits and assistance, criminal penalties, and obligations of injured workers and 12 their employers under the Florida Workers' Compensation Law. 13 All such informational brochures shall contain a notice that 14 clearly states in substance the following: "Any person who, 15 knowingly and with intent to injure, defraud, or deceive any 16 17 employer or employee, insurance company, or self-insured program, files a statement of claim containing any false or 18 19 misleading information commits a felony of the third degree." 20 (5) Additional reports with respect to such injury and of the condition of such employee, including copies of medical 21 22 reports, funeral expenses, and wage statements, shall be filed by the employer or carrier to the department division at such 23 24 times and in such manner as the department division may 25 prescribe by rule. In carrying out its responsibilities under this chapter, the department and agency division may by rule 26 provide for the obtaining of any medical records relating to 27 28 medical treatment provided pursuant to this chapter, 29 notwithstanding the provisions of ss. 90.503 and 395.3025(4). (6) In the absence of a stipulation by the parties, 30 31 reports provided for in subsection (2), subsection (4), or

88

subsection (5) shall not be evidence of any fact stated in
 such report in any proceeding relating thereto, except for
 medical reports which, if otherwise qualified, may be admitted
 at the discretion of the judge of compensation claims.

5 (7) Every carrier shall file with the department б division within 21 days after the issuance of a policy or contract of insurance such policy information as the 7 8 department division may require, including notice of whether 9 the policy is a minimum premium policy. Notice of cancellation 10 or expiration of a policy as set out in s. 440.42(3) shall be 11 mailed to the department division in accordance with rules adopted promulgated by the department division under chapter 12 13 120.

When a claimant, employer, or carrier has the 14 (8) 15 right, or is required, to mail a report or notice with required copies within the times prescribed in subsection (2), 16 17 subsection (4), or subsection (5), such mailing will be completed and in compliance with this section if it is 18 19 postmarked and mailed prepaid to the appropriate recipient 20 prior to the expiration of the time periods prescribed in this 21 section.

(9) Any employer or carrier who fails or refuses to 22 timely send any form, report, or notice required by this 23 24 section shall be subject to a civil penalty not to exceed \$500 25 for each such failure or refusal. However, any employer who fails to notify the carrier of the injury on the prescribed 26 form or by letter within the 7 days required in subsection (2) 27 28 shall be liable for the civil penalty, which shall be paid by 29 the employer and not the carrier. Failure by the employer to meet its obligations under subsection (2) shall not relieve 30 31

89

Florida Senate - 2001 309-1963-01

1 the carrier from liability for the civil penalty if it fails 2 to comply with subsections (4) and (5). 3 (10) The department division may by rule prescribe 4 forms and procedures governing the submission of the change in 5 claims administration report and the risk class code and б standard industry code report for all lost time and denied 7 lost-time cases. The department division may by rule define terms that are necessary for the effective administration of 8 this section. 9 10 (11) Any information in a report of injury or illness 11 filed pursuant to this section that would identify an ill or injured employee is confidential and exempt from the 12 13 provisions of s. 119.07(1) and s. 24(a), Art. I of the State Constitution. This subsection is subject to the Open 14 Government Sunset Review Act of 1995 in accordance with s. 15 119.15, and shall stand repealed on October 2, 2003, unless 16 17 reviewed and saved from repeal through reenactment by the 18 Legislature. 19 Section 25. Subsection (1) of section 440.191, Florida 20 Statutes, is amended to read: 440.191 Employee Assistance and Ombudsman Office.--21 (1)(a) In order to effect the self-executing features 22 of the Workers' Compensation Law, this chapter shall be 23 24 construed to permit injured employees and employers or the 25 employer's carrier to resolve disagreements without undue expense, costly litigation, or delay in the provisions of 26 benefits. It is the duty of all who participate in the 27 28 workers' compensation system, including, but not limited to, 29 carriers, service providers, health care providers, attorneys, employers, and employees, to attempt to resolve disagreements 30 31 in good faith and to cooperate with the department's 90

Florida Senate - 2001 309-1963-01

1 division's efforts to resolve disagreements between the 2 parties. The department division may by rule prescribe 3 definitions that are necessary for the effective administration of this section. 4 5 (b) An Employee Assistance and Ombudsman Office is 6 created within the department Division of Workers' 7 Compensation to inform and assist injured workers, employers, 8 carriers, and health care providers in fulfilling their 9 responsibilities under this chapter. The department division 10 may by rule specify forms and procedures for administering 11 requests for assistance provided by this section. (c) The Employee Assistance and Ombudsman Office, 12 Division of Workers' Compensation, shall be a resource 13 available to all employees who participate in the workers' 14 15 compensation system and shall take all steps necessary to educate and disseminate information to employees and 16 17 employers. Section 26. Subsections (1) and (8) of section 18 19 440.192, Florida Statutes, are amended to read: 440.192 Procedure for resolving benefit disputes.--20 (1) Subject to s. 440.191, any employee who has not 21 received a benefit to which the employee believes she or he is 22 entitled under this chapter shall serve by certified mail upon 23 24 the employer, the employer's carrier, and the department 25 division in Tallahassee a petition for benefits that meets the requirements of this section. The department division shall 26 refer the petition to the Office of the Judges of Compensation 27 28 Claims. 29 (8) Within 14 days after receipt of a petition for benefits by certified mail, the carrier must either pay the 30 31 requested benefits without prejudice to its right to deny 91 **CODING:**Words stricken are deletions; words underlined are additions.

1 within 120 days from receipt of the petition or file a notice 2 of denial with the department division. The carrier must list 3 all benefits requested but not paid and explain its justification for nonpayment in the notice of denial. A 4 5 carrier that does not deny compensability in accordance with б s. 440.20(4) is deemed to have accepted the employee's 7 injuries as compensable, unless it can establish material 8 facts relevant to the issue of compensability that could not 9 have been discovered through reasonable investigation within 10 the 120-day period. The carrier shall provide copies of the 11 notice to the filing party, employer, and claimant by certified mail. 12 Section 27. Subsections (1), (3), and (4) of section 13 440.1925, Florida Statutes, are amended to read: 14 440.1925 Procedure for resolving maximum medical 15 improvement or permanent impairment disputes .--16 17 (1) Notwithstanding the limitations on carrier independent medical examinations in s. 440.13, an employee or 18 19 carrier who wishes to obtain an opinion other than the opinion 20 of the treating physician or an agency a division advisor on 21 the issue of permanent impairment may obtain one independent medical examination, except that the employee or carrier who 22 selects the treating physician is not entitled to obtain an 23 24 alternate opinion on the issue of permanent impairment, unless 25 the parties otherwise agree. This section and s. 440.13(2) do not permit an employee or a carrier to obtain an additional 26 medical opinion on the issue of permanent impairment by 27 28 requesting an alternate treating physician pursuant to s. 440.13. 29 30 (3) Disputes shall be resolved under this section when: 31

92

Florida Senate - 2001 309-1963-01

1	(a) A carrier that is entitled to obtain a	
2	determination of an employee's date of maximum medical	
3	improvement or permanent impairment has done so;	
4	(b) The independent medical examiner's opinion on the	
5	date of the employee's maximum medical improvement and degree	
6	or permanent impairment differs from the opinion of the	
7	employee's treating physician on either of those issues, or	
8	from the opinion of the expert medical advisor appointed by	
9	the <u>agency</u> division on the degree of permanent impairment; or	
10	(c) The carrier denies any portion of an employee's	
11	claim petition for benefits due to disputed maximum medical	
12	improvement or permanent impairment issues.	
13	(4) Only opinions of the employee's treating	
14	physician, <u>an agency</u> a division medical advisor, or an	
15	independent medical examiner are admissible in proceedings	
16	before a judge of compensation claims to resolve maximum	
17	medical improvement or impairment disputes.	
18	Section 28. Subsections (3), (6), (8), (9), (10),	
19	(11), (12), (15), (16), and (17) of section 440.20, Florida	
20	Statutes, are amended to read:	
21	440.20 Time for payment of compensation; penalties for	
22	late payment	
23	(3) Upon making payment, or upon suspension or	
24	cessation of payment for any reason, the carrier shall	
25	immediately notify the <u>department</u> division that it has	
26	commenced, suspended, or ceased payment of compensation. The	
27	department division may require such notification in any	
28	format and manner it deems necessary to obtain accurate and	
29	timely reporting.	
30	(6) If any installment of compensation for death or	
31	dependency benefits, disability, permanent impairment, or wage	
	93	
CODING: Words stricken are deletions; words <u>underlined</u> are additions.		

1 loss payable without an award is not paid within 7 days after 2 it becomes due, as provided in subsection (2), subsection (3), 3 or subsection (4), there shall be added to such unpaid 4 installment a punitive penalty of an amount equal to 20 5 percent of the unpaid installment or \$5, which shall be paid б at the same time as, but in addition to, such installment of 7 compensation, unless notice is filed under subsection (4) or 8 unless such nonpayment results from conditions over which the 9 employer or carrier had no control. When any installment of 10 compensation payable without an award has not been paid within 11 7 days after it became due and the claimant concludes the prosecution of the claim before a judge of compensation claims 12 13 without having specifically claimed additional compensation in 14 the nature of a penalty under this section, the claimant will be deemed to have acknowledged that, owing to conditions over 15 which the employer or carrier had no control, such installment 16 17 could not be paid within the period prescribed for payment and 18 to have waived the right to claim such penalty. However, 19 during the course of a hearing, the judge of compensation 20 claims shall on her or his own motion raise the question of whether such penalty should be awarded or excused. The 21 department division may assess without a hearing the punitive 22 penalty against either the employer or the insurance carrier, 23 24 depending upon who was at fault in causing the delay. The 25 insurance policy cannot provide that this sum will be paid by the carrier if the department division or the judge of 26 compensation claims determines that the punitive penalty 27 28 should be made by the employer rather than the carrier. Any 29 additional installment of compensation paid by the carrier pursuant to this section shall be paid directly to the 30 31 employee.

94

1 (8) In addition to any other penalties provided by 2 this chapter for late payment, if any installment of 3 compensation is not paid when it becomes due, the employer, 4 carrier, or servicing agent shall pay interest thereon at the 5 rate of 12 percent per year from the date the installment б becomes due until it is paid, whether such installment is 7 payable without an order or under the terms of an order. The 8 interest payment shall be the greater of the amount of 9 interest due or \$5. 10 (a) Within 30 days after final payment of compensation 11 has been made, the employer, carrier, or servicing agent shall send to the department division a notice, in accordance with a 12 13 format and manner form prescribed by the department division, stating that such final payment has been made and stating the 14 15 total amount of compensation paid, the name of the employee and of any other person to whom compensation has been paid, 16 17 the date of the injury or death, and the date to which compensation has been paid. 18 19 (b) If the employer, carrier, or servicing agent fails to so notify the department division within such time, the 20 department division shall assess against such employer, 21 22 carrier, or servicing agent a civil penalty in an amount not over \$100. 23 24 (C) In order to ensure carrier compliance under this 25 chapter and provisions of the insurance code, the department division shall monitor the performance of carriers by 26 27 conducting market conduct examinations, as provided in s. 28 624.3161, and conducting investigations, as provided in s. 29 624.317. The department division shall impose penalties on establish by rule minimum performance standards for carriers 30 31 to ensure that a minimum of 90 percent of all compensation 95

19

1 benefits are timely paid. The division shall fine a carrier as 2 provided in s. 440.13(11)(b) up to \$50 for each late payment 3 of compensation pursuant to s. 624.4211 that is below the 4 minimum 90 percent performance standard. This paragraph does 5 not affect the imposition of any penalties or interest due to б the claimant. If a carrier contracts with a servicing agent to 7 fulfill its administrative responsibilities under this chapter, the payment practices of the servicing agent are 8 9 deemed the payment practices of the carrier for the purpose of 10 assessing penalties against the carrier. 11 The department division may upon its own (9) initiative at any time in a case in which payments are being 12 13 made without an award investigate same and shall, in any case in which the right to compensation is controverted, or in 14 15 which payments of compensation have been stopped or suspended, upon receipt of notice from any person entitled to 16 17 compensation or from the employer that the right to compensation is controverted or that payments of compensation 18

20 cause such medical examination to be made, or hold such 21 hearings, and take such further action as it considers will 22 properly protect the rights of all parties.

have been stopped or suspended, make such investigations,

(10) Whenever the <u>department</u> division deems it advisable, it may require any employer to make a deposit with the Treasurer to secure the prompt and convenient payments of such compensation; and payments therefrom upon any awards shall be made upon order of the <u>department</u> division or judge of compensation claims.

(11)(a) Upon joint petition of all interested parties, a lump-sum payment in exchange for the employer's or carrier's release from liability for future medical expenses, as well as

96

1 future payments of compensation expenses and any other benefits provided under this chapter, shall be allowed at any 2 3 time in any case in which the employer or carrier has filed a written notice of denial within 120 days after the date of the 4 5 injury, and the judge of compensation claims at a hearing to б consider the settlement proposal finds a justiciable 7 controversy as to legal or medical compensability of the claimed injury or the alleged accident. The employer or 8 9 carrier may not pay any attorney's fees on behalf of the 10 claimant for any settlement under this section unless 11 expressly authorized elsewhere in this chapter. Upon the joint petition of all interested parties and after giving due 12 13 consideration to the interests of all interested parties, the 14 judge of compensation claims may enter a compensation order approving and authorizing the discharge of the liability of 15 the employer for compensation and remedial treatment, care, 16 17 and attendance, as well as rehabilitation expenses, by the 18 payment of a lump sum. Such a compensation order so entered 19 upon joint petition of all interested parties is not subject to modification or review under s. 440.28. If the settlement 20 proposal together with supporting evidence is not approved by 21 the judge of compensation claims, it shall be considered void. 22 Upon approval of a lump-sum settlement under this subsection, 23 24 the judge of compensation claims shall send a report to the Chief Judge of the amount of the settlement and a statement of 25 the nature of the controversy. The Chief Judge shall keep a 26 record of all such reports filed by each judge of compensation 27 28 claims and shall submit to the Legislature a summary of all 29 such reports filed under this subsection annually by September 30 15.

31

97

Florida Senate - 2001 309-1963-01

1 (b) Upon joint petition of all interested parties, a 2 lump-sum payment in exchange for the employer's or carrier's 3 release from liability for future medical expenses, as well as 4 future payments of compensation and rehabilitation expenses, 5 and any other benefits provided under this chapter, may be б allowed at any time in any case after the injured employee has 7 attained maximum medical improvement. An employer or carrier may not pay any attorney's fees on behalf of the claimant for 8 9 any settlement, unless expressly authorized elsewhere in this 10 chapter. A compensation order so entered upon joint petition 11 of all interested parties shall not be subject to modification or review under s. 440.28. However, a judge of compensation 12 13 claims is not required to approve any award for lump-sum payment when it is determined by the judge of compensation 14 claims that the payment being made is in excess of the value 15 of benefits the claimant would be entitled to under this 16 17 chapter. The judge of compensation claims shall make or cause 18 to be made such investigations as she or he considers 19 necessary, in each case in which the parties have stipulated 20 that a proposed final settlement of liability of the employer for compensation shall not be subject to modification or 21 review under s. 440.28, to determine whether such final 22 disposition will definitely aid the rehabilitation of the 23 24 injured worker or otherwise is clearly for the best interests 25 of the person entitled to compensation and, in her or his discretion, may have an investigation made by the Department 26 27 of Education Rehabilitation Section of the Division of 28 Workers' Compensation. The joint petition and the report of 29 any investigation so made will be deemed a part of the proceeding. An employer shall have the right to appear at any 30 31 hearing pursuant to this subsection which relates to the

98

1 discharge of such employer's liability and to present testimony at such hearing. The carrier shall provide 2 3 reasonable notice to the employer of the time and date of any such hearing and inform the employer of her or his rights to 4 5 appear and testify. When the claimant is represented by б counsel or when the claimant and carrier or employer are represented by counsel, final approval of the lump-sum 7 8 settlement agreement, as provided for in a joint petition and 9 stipulation, shall be approved by entry of an order within 7 10 days after the filing of such joint petition and stipulation 11 without a hearing, unless the judge of compensation claims determines, in her or his discretion, that additional 12 13 testimony is needed before such settlement can be approved or disapproved and so notifies the parties. The probability of 14 the death of the injured employee or other person entitled to 15 compensation before the expiration of the period during which 16 17 such person is entitled to compensation shall, in the absence 18 of special circumstances making such course improper, be 19 determined in accordance with the most recent United States 20 Life Tables published by the National Office of Vital 21 Statistics of the United States Department of Health and Human Services. The probability of the happening of any other 22 contingency affecting the amount or duration of the 23 24 compensation, except the possibility of the remarriage of a 25 surviving spouse, shall be disregarded. As a condition of approving a lump-sum payment to a surviving spouse, the judge 26 of compensation claims, in the judge of compensation claims' 27 28 discretion, may require security which will ensure that, in 29 the event of the remarriage of such surviving spouse, any 30 unaccrued future payments so paid may be recovered or recouped 31

99

by the employer or carrier. Such applications shall be
 considered and determined in accordance with s. 440.25.

3 (c) This section applies to all claims that the 4 parties have not previously settled, regardless of the date of 5 accident.

6 (12)(a) Liability of an employer for future payments
7 of compensation may not be discharged by advance payment
8 unless prior approval of a judge of compensation claims or the
9 <u>department</u> division has been obtained as hereinafter provided.
10 The approval shall not constitute an adjudication of the
11 claimant's percentage of disability.

(b) When the claimant has reached maximum recovery and returned to her or his former or equivalent employment with no substantial reduction in wages, such approval of a reasonable advance payment of a part of the compensation payable to the claimant may be given informally by letter by a judge of compensation claims <u>or</u>, by the <u>department</u> <u>division director</u>, or by the administrator of claims of the division.

(c) In the event the claimant has not returned to the same or equivalent employment with no substantial reduction in wages or has suffered a substantial loss of earning capacity or a physical impairment, actual or apparent:

An advance payment of compensation not in excess of
 \$2,000 may be approved informally by letter, without hearing,
 by any judge of compensation claims or the Chief Judge.

26 2. An advance payment of compensation not in excess of \$2,000 may be ordered by any judge of compensation claims after giving the interested parties an opportunity for a hearing thereon pursuant to not less than 10 days' notice by mail, unless such notice is waived, and after giving due

31 consideration to the interests of the person entitled thereto.

100

When the parties have stipulated to an advance payment of compensation not in excess of \$2,000, such advance may be approved by an order of a judge of compensation claims, with or without hearing, or informally by letter by any such judge of compensation claims, or by the <u>department</u> <u>division</u> director, if such advance is found to be for the best interests of the person entitled thereto.

8 3. When the parties have stipulated to an advance payment in excess of \$2,000, subject to the approval of the 9 10 department division, such payment may be approved by a judge 11 of compensation claims by order if the judge finds that such advance payment is for the best interests of the person 12 13 entitled thereto and is reasonable under the circumstances of the particular case. The judge of compensation claims shall 14 make or cause to be made such investigations as she or he 15 considers necessary concerning the stipulation and, in her or 16 17 his discretion, may have an investigation of the matter made by the Department of Education Rehabilitation Section of the 18 19 division. The stipulation and the report of any investigation 20 shall be deemed a part of the record of the proceedings.

(d) When an application for an advance payment in 21 22 excess of \$2,000 is opposed by the employer or carrier, it shall be heard by a judge of compensation claims after giving 23 24 the interested parties not less than 10 days' notice of such hearing by mail, unless such notice is waived. In her or his 25 discretion, the judge of compensation claims may have an 26 investigation of the matter made by the Department of 27 28 Education Rehabilitation Section of the division, in which 29 event the report and recommendation of that section will be deemed a part of the record of the proceedings. If the judge 30 31 of compensation claims finds that such advance payment is for 101

1 the best interests of the person entitled to compensation, 2 will not materially prejudice the rights of the employer and 3 carrier, and is reasonable under the circumstances of the 4 case, she or he may order the same paid. However, in no event 5 may any such advance payment under this paragraph be granted б in excess of \$7,500 or 26 weeks of benefits in any 48-month 7 period, whichever is greater, from the date of the last 8 advance payment.

9 (15)(a) The department division shall examine on an 10 ongoing basis claims files in accordance with ss. 624.3161 and 11 624.310(5) in order to identify questionable claims-handling techniques, questionable patterns or practices of claims, or a 12 13 pattern of repeated unreasonably controverted claims by employers, carriers, and self-insurers, health care providers, 14 health care facilities, training and education providers, or 15 any others providing services to employees pursuant to this 16 17 chapter and may certify its findings to the Department of Insurance. If the department finds such questionable 18 19 techniques, patterns, or repeated unreasonably controverted 20 claims as constitute a general business practice of a carrier, 21 in the judgment of the division shall be certified in its 22 findings by the division to the Department of Insurance or such other appropriate licensing agency. Such certification by 23 24 the division is exempt from the provisions of chapter 120. 25 Upon receipt of any such certification, the department of Insurance shall take appropriate action so as to bring such 26 27 general business practices to a halt pursuant to s. 28 440.38(3)(a) or may impose penalties pursuant to s. 624.4211. 29 The department division may initiate investigations of questionable techniques, patterns, practices, or repeated 30 31 unreasonably controverted claims. The department division may 102

1 by rule establish penalties for violations and forms and 2 procedures for corrective action plans and for auditing 3 carriers. (b) As to any examination, investigation, or hearing 4 5 being conducted under this chapter, the Treasurer or his or б her designee Secretary of Labor and Employment Security or the 7 secretary's designee: 8 1. May administer oaths, examine and cross-examine 9 witnesses, receive oral and documentary evidence; and 10 2. Shall have the power to subpoena witnesses, compel 11 their attendance and testimony, and require by subpoena the production of books, papers, records, files, correspondence, 12 13 documents, or other evidence which is relevant to the inquiry. 14 (c) If any person refuses to comply with any such subpoena or to testify as to any matter concerning which she 15 or he may be lawfully interrogated, the Circuit Court of Leon 16 17 County or of the county wherein such examination, 18 investigation, or hearing is being conducted, or of the county 19 wherein such person resides, may, on the application of the 20 department, issue an order requiring such person to comply 21 with the subpoena and to testify. Subpoenas shall be served, and proof of such 22 (d) service made, in the same manner as if issued by a circuit 23 24 court. Witness fees, costs, and reasonable travel expenses, if 25 claimed, shall be allowed the same as for testimony in a circuit court. 26 27 (e) The division shall publish annually a report which 28 indicates the promptness of first payment of compensation records of each carrier or self-insurer so as to focus 29 attention on those carriers or self-insurers with poor payment 30 31 records for the preceding year. A copy of such report shall be 103

Florida Senate - 2001 309-1963-01

1 certified to The department of Insurance which shall take 2 appropriate steps so as to cause such poor carrier payment 3 practices to halt pursuant to s. 440.38(3)(a). In addition, 4 the <u>department</u> division shall take appropriate action so as to 5 halt such poor payment practices of self-insurers. "Poor 6 payment practice" means a practice of late payment sufficient 7 to constitute a general business practice.

8 (f) The <u>department</u> division shall promulgate rules 9 providing guidelines to carriers, self-insurers, and employers 10 to indicate behavior that may be construed as questionable 11 claims-handling techniques, questionable patterns of claims, 12 repeated unreasonably controverted claims, or poor payment 13 practices.

(16) No penalty assessed under this section may be recouped by any carrier or self-insurer in the rate base, the premium, or any rate filing. In the case of carriers, The Department of Insurance shall enforce this subsection; and in the case of self-insurers, the division shall enforce this subsection.

20 (17) The <u>department</u> division may by rule establish
21 audit procedures and set standards for the Automated Carrier
22 Performance System.

Section 29. Subsections (1) and (2) of section 23 24 440.207, Florida Statutes, are amended to read: 25 440.207 Workers' compensation system guide .--(1) The department Division of Workers' Compensation 26 27 of the Department of Labor and Employment Security shall 28 educate all persons providing or receiving benefits pursuant 29 to this chapter as to their rights and responsibilities under this chapter. 30 31

104

Florida Senate - 2001 309-1963-01

1	(2) The department division shall publish an
2	understandable guide to the workers' compensation system which
3	shall contain an explanation of benefits provided; services
4	provided by the Employee Assistance and Ombudsman Office;
5	procedures regarding mediation, the hearing process, and civil
6	and criminal penalties; relevant rules of the department
7	division; and such other information as the department
8	division believes will inform employees, employers, carriers,
9	and those providing services pursuant to this chapter of their
10	rights and responsibilities under this chapter and the rules
11	of the <u>department</u> division . For the purposes of this
12	subsection, a guide is understandable if the text of the guide
13	is written at a level of readability not exceeding the eighth
14	grade level, as determined by a recognized readability test.
15	Section 30. Subsection (1) of section 440.211, Florida
16	Statutes, is amended to read:
17	440.211 Authorization of collective bargaining
18	agreement
19	(1) Subject to the limitation stated in subsection
20	(2), a provision that is mutually agreed upon in any
21	collective bargaining agreement filed with the <u>department</u>
22	division between an individually self-insured employer or
23	other employer upon consent of the employer's carrier and a
24	recognized or certified exclusive bargaining representative
25	establishing any of the following shall be valid and binding:
26	(a) An alternative dispute resolution system to
27	supplement, modify, or replace the provisions of this chapter
28	which may include, but is not limited to, conciliation,
29	mediation, and arbitration. Arbitration held pursuant to this
30	section shall be binding on the parties.
31	

105

1 (b) The use of an agreed-upon list of certified health 2 care providers of medical treatment which may be the exclusive 3 source of all medical treatment under this chapter. 4 (c) The use of a limited list of physicians to conduct 5 independent medical examinations which the parties may agree б shall be the exclusive source of independent medical examiners 7 pursuant to this chapter. 8 A light-duty, modified-job, or return-to-work (d) 9 program. 10 (e) A vocational rehabilitation or retraining program. 11 Section 31. Subsections (1), (2), and (3) of section 440.24, Florida Statutes, are amended to read: 12 13 440.24 Enforcement of compensation orders; penalties.--14 (1) In case of default by the employer or carrier in 15 the payment of compensation due under any compensation order 16 17 of a judge of compensation claims or other failure by the employer or carrier to comply with such order within 10 days 18 19 after the order becomes final, any circuit court of this state 20 within the jurisdiction of which the employer or carrier 21 resides or transacts business shall, upon application by the department division or any beneficiary under such order, have 22 jurisdiction to issue a rule nisi directing such employer or 23 24 carrier to show cause why a writ of execution, or such other 25 process as may be necessary to enforce the terms of such order, shall not be issued, and, unless such cause is shown, 26 the court shall have jurisdiction to issue a writ of execution 27 28 or such other process or final order as may be necessary to 29 enforce the terms of such order of the judge of compensation 30 claims. 31

106

1	
1	(2) In any case where the employer is insured and the
2	carrier fails to comply with any compensation order of a judge
3	of compensation claims or court within 10 days after such
4	order becomes final, the division shall notify the department
5	of Insurance of such failure, and the Department of Insurance
6	shall thereupon suspend the license of such carrier to do an
7	insurance business in this state, until such carrier has
8	complied with such order.
9	(3) In any case where the employer is a self-insurer
10	and fails to comply with any compensation order of a judge of
11	compensation claims or court within 10 days after such order
12	becomes final, the <u>department</u> division may suspend or revoke
13	any authorization previously given to the employer to become a
14	self-insurer, and the Florida Self-Insurer's Guaranty
15	Association division may sell such of the securities deposited
16	by such self-insurer with the <u>association</u> division as may be
17	necessary to satisfy such order.
18	Section 32. Subsections (4), (5), and (7) of section
19	440.25, Florida Statutes, are amended to read:
20	440.25 Procedures for mediation and hearings
21	(4)(a) If, on the 10th day following commencement of
22	mediation, the questions in dispute have not been resolved,
23	the judge of compensation claims shall hold a pretrial
24	hearing. The judge of compensation claims shall give the
25	interested parties at least 7 days' advance notice of the
26	pretrial hearing by mail. At the pretrial hearing, the judge
27	of compensation claims shall, subject to paragraph (b), set a
28	date for the final hearing that allows the parties at least 30
29	days to conduct discovery unless the parties consent to an
30	earlier hearing date.
31	
	107

107

(b) The final hearing must be held and concluded within 45 days after the pretrial hearing. Continuances may be granted only if the requesting party demonstrates to the judge of compensation claims that the reason for requesting the continuance arises from circumstances beyond the party's control.

7 (c) The judge of compensation claims shall give the 8 interested parties at least 7 days' advance notice of the 9 final hearing, served upon the interested parties by mail.

10 (d) The hearing shall be held in the county where the 11 injury occurred, if the injury occurred in this state, unless otherwise agreed to between the parties and authorized by the 12 13 judge of compensation claims in the county where the injury occurred. If the injury occurred without the state and is one 14 for which compensation is payable under this chapter, then the 15 hearing above referred to may be held in the county of the 16 17 employer's residence or place of business, or in any other county of the state which will, in the discretion of the Chief 18 19 Judge, be the most convenient for a hearing. The hearing shall be conducted by a judge of compensation claims, who shall, 20 within 14 days after final hearing, unless otherwise agreed by 21 the parties, determine the dispute in a summary manner. At 22 such hearing, the claimant and employer may each present 23 24 evidence in respect of such claim and may be represented by any attorney authorized in writing for such purpose. When 25 there is a conflict in the medical evidence submitted at the 26 hearing, the provisions of s. 440.13 shall apply. The report 27 28 or testimony of the expert medical advisor shall be made a 29 part of the record of the proceeding and shall be given the same consideration by the judge of compensation claims as is 30 31 accorded other medical evidence submitted in the proceeding;

108

and all costs incurred in connection with such examination and testimony may be assessed as costs in the proceeding, subject to the provisions of s. 440.13. No judge of compensation claims may make a finding of a degree of permanent impairment that is greater than the greatest permanent impairment rating given the claimant by any examining or treating physician, except upon stipulation of the parties.

8 The order making an award or rejecting the claim, (e) 9 referred to in this chapter as a "compensation order," shall 10 set forth the findings of ultimate facts and the mandate; and 11 the order need not include any other reason or justification for such mandate. The compensation order shall be filed in the 12 13 office of the department division at Tallahassee. A copy of 14 such compensation order shall be sent by mail to the parties and attorneys of record at the last known address of each, 15 with the date of mailing noted thereon. 16

17 (f) Each judge of compensation claims is required to 18 submit a special report to the Chief Judge in each contested 19 workers' compensation case in which the case is not determined 20 within 14 days of final hearing. Said form shall be provided by the Chief Judge and shall contain the names of the judge of 21 22 compensation claims and of the attorneys involved and a brief explanation by the judge of compensation claims as to the 23 24 reason for such a delay in issuing a final order. The Chief 25 Judge shall compile these special reports into an annual 26 public report to the Governor, the department Secretary of Labor and Employment Security, the Legislature, The Florida 27 28 Bar, and the appellate district judicial nominating 29 commissions.

30 (g) Judges of compensation claims shall adopt and31 enforce uniform local rules for workers' compensation.

109

1 (h) Notwithstanding any other provision of this 2 section, the judge of compensation claims may require the 3 appearance of the parties and counsel before her or him without written notice for an emergency conference where there 4 5 is a bona fide emergency involving the health, safety, or 6 welfare of an employee. An emergency conference under this section may result in the entry of an order or the rendering 7 8 of an adjudication by the judge of compensation claims.

9 (i) To expedite dispute resolution and to enhance the 10 self-executing features of the Workers' Compensation Law, the 11 Chief Judge shall make provision by rule or order for the 12 resolution of appropriate motions by judges of compensation 13 claims without oral hearing upon submission of brief written 14 statements in support and opposition, and for expedited 15 discovery and docketing.

(j) To further expedite dispute resolution and to 16 17 enhance the self-executing features of the system, those petitions filed in accordance with s. 440.192 that involve a 18 19 claim for benefits of \$5,000 or less shall, in the absence of 20 compelling evidence to the contrary, be presumed to be appropriate for expedited resolution under this paragraph; and 21 any other claim filed in accordance with s. 440.192, upon the 22 written agreement of both parties and application by either 23 24 party, may similarly be resolved under this paragraph. For 25 purposes of expedited resolution pursuant to this paragraph, the Chief Judge shall make provision by rule or order for 26 expedited and limited discovery and expedited docketing in 27 28 such cases. At least 15 days prior to hearing, the parties 29 shall exchange and file with the judge of compensation claims a pretrial outline of all issues, defenses, and witnesses on a 30 31 form promulgated by the Chief Judge; provided, in no event

110

1 shall such hearing be held without 15 days' written notice to 2 all parties. No pretrial hearing shall be held. The judge of 3 compensation claims shall limit all argument and presentation of evidence at the hearing to a maximum of 30 minutes, and 4 5 such hearings shall not exceed 30 minutes in length. Neither б party shall be required to be represented by counsel. The 7 employer or carrier may be represented by an adjuster or other qualified representative. The employer or carrier and any 8 9 witness may appear at such hearing by telephone. The rules of 10 evidence shall be liberally construed in favor of allowing 11 introduction of evidence.

(5)(a) Procedures with respect to appeals from orders of judges of compensation claims shall be governed by rules adopted by the Supreme Court. Such an order shall become final 30 days after mailing of copies of such order to the parties, unless appealed pursuant to such rules.

17 (b) An appellant may be relieved of any necessary filing fee by filing a verified petition of indigency for 18 19 approval as provided in s. 57.081(1) and may be relieved in 20 whole or in part from the costs for preparation of the record on appeal if, within 15 days after the date notice of the 21 estimated costs for the preparation is served, the appellant 22 files with the judge of compensation claims a copy of the 23 designation of the record on appeal, and a verified petition 24 to be relieved of costs. A verified petition filed prior to 25 the date of service of the notice of the estimated costs shall 26 be deemed not timely filed. The verified petition relating to 27 28 record costs shall contain a sworn statement that the 29 appellant is insolvent and a complete, detailed, and sworn financial affidavit showing all the appellant's assets, 30 31 liabilities, and income. Failure to state in the affidavit all

111

assets and income, including marital assets and income, shall 1 2 be grounds for denying the petition with prejudice. The 3 department division shall promulgate rules as may be required 4 pursuant to this subsection, including forms for use in all 5 petitions brought under this subsection. The appellant's б attorney, or the appellant if she or he is not represented by 7 an attorney, shall include as a part of the verified petition relating to record costs an affidavit or affirmation that, in 8 9 her or his opinion, the notice of appeal was filed in good 10 faith and that there is a probable basis for the District 11 Court of Appeal, First District, to find reversible error, and shall state with particularity the specific legal and factual 12 13 grounds for the opinion. Failure to so affirm shall be grounds 14 for denying the petition. A copy of the verified petition relating to record costs shall be served upon all interested 15 parties, including the department division and the Office of 16 17 the General Counsel, Department of Labor and Employment Security, in Tallahassee. The judge of compensation claims 18 19 shall promptly conduct a hearing on the verified petition 20 relating to record costs, giving at least 15 days' notice to the appellant, the department division, and all other 21 interested parties, all of whom shall be parties to the 22 proceedings. The judge of compensation claims may enter an 23 24 order without such hearing if no objection is filed by an 25 interested party within 20 days from the service date of the verified petition relating to record costs. Such proceedings 26 shall be conducted in accordance with the provisions of this 27 28 section and with the workers' compensation rules of procedure, 29 to the extent applicable. In the event an insolvency petition is granted, the judge of compensation claims shall direct the 30 31 department division to pay record costs and filing fees from

112

1 the Workers' Compensation Administrative Trust Fund pending 2 final disposition of the costs of appeal. The department 3 division may transcribe or arrange for the transcription of 4 the record in any proceeding for which it is ordered to pay 5 the cost of the record. In the event the insolvency petition б is denied, the judge of compensation claims may enter an order 7 requiring the petitioner to reimburse the department division 8 for costs incurred in opposing the petition, including 9 investigation and travel expenses.

10 (c) As a condition of filing a notice of appeal to the 11 District Court of Appeal, First District, an employer who has not secured the payment of compensation under this chapter in 12 compliance with s. 440.38 shall file with the notice of appeal 13 a good and sufficient bond, as provided in s. 59.13, 14 conditioned to pay the amount of the demand and any interest 15 and costs payable under the terms of the order if the appeal 16 17 is dismissed, or if the District Court of Appeal, First 18 District, affirms the award in any amount. Upon the failure of 19 such employer to file such bond with the judge of compensation 20 claims or the District Court of Appeal, First District, along 21 with the notice of appeal, the District Court of Appeal, First District, shall dismiss the notice of appeal. 22

(7) An injured employee claiming or entitled to 23 24 compensation shall submit to such physical examination by a certified expert medical advisor approved by the agency 25 division or the judge of compensation claims as the agency 26 division or the judge of compensation claims may require. The 27 28 place or places shall be reasonably convenient for the 29 employee. Such physician or physicians as the employee, employer, or carrier may select and pay for may participate in 30 31 an examination if the employee, employer, or carrier so

113

1 requests. Proceedings shall be suspended and no compensation 2 shall be payable for any period during which the employee may 3 refuse to submit to examination. Any interested party shall 4 have the right in any case of death to require an autopsy, the 5 cost thereof to be borne by the party requesting it; and the б judge of compensation claims shall have authority to order and 7 require an autopsy and may, in her or his discretion, withhold her or his findings and award until an autopsy is held. 8

9 Section 33. Section 440.271, Florida Statutes, is 10 amended to read:

11 440.271 Appeal of order of judge of compensation claims. -- Review of any order of a judge of compensation claims 12 13 entered pursuant to this chapter shall be by appeal to the 14 District Court of Appeal, First District. Appeals shall be filed in accordance with rules of procedure prescribed by the 15 Supreme Court for review of such orders. The department 16 17 division shall be given notice of any proceedings pertaining to s. 440.25, regarding indigency, or s. 440.49, regarding the 18 19 Special Disability Trust Fund, and shall have the right to 20 intervene in any proceedings.

21 Section 34. Section 440.345, Florida Statutes, is 22 amended to read:

440.345 Reporting of attorney's fees.--All fees paid
to attorneys for services rendered under this chapter shall be
reported to the <u>department division</u> as the <u>department division</u>
requires by rule. The <u>department division</u> shall annually
summarize such data in a report to the Workers' Compensation
Oversight Board.
Section 35. Section 440.35. Florida Statutes, is

29 Section 35. Section 440.35, Florida Statutes, is 30 amended to read:

31

114

1	440.35 Record of injury or deathEvery employer
2	shall keep a record in respect of any injury to an employee.
3	Such record shall contain such information of disability or
4	death in respect of such injury as the <u>department</u> division may
5	by regulation require, and shall be available to inspection by
6	the <u>department</u> division or by any state authority at such time
7	and under such conditions as the <u>department</u> division may by
8	regulation prescribe.
9	Section 36. Subsections (1), (2), and (3) of section
10	440.38, Florida Statutes, are amended to read:
11	440.38 Security for compensation; insurance carriers
12	and self-insurers
13	(1) Every employer shall secure the payment of
14	compensation under this chapter:
15	(a) By insuring and keeping insured the payment of
16	such compensation with any stock company or mutual company or
17	association or exchange, authorized to do business in the
18	state;
19	(b) By furnishing satisfactory proof to the <u>Florida</u>
20	Self-Insurers Guaranty Association, Incorporated, created in
21	s. 440.385, that it has the financial strength necessary to
22	assure timely payment of all current and future claims
23	division of its financial ability to pay such compensation
24	individually and on behalf of its subsidiary and affiliated
25	companies with employees in this state and receiving an
26	authorization from the <u>Department of Insurance,</u> division to
27	pay such compensation directly. The association shall review
28	the financial strength of applicants for membership, current
29	members, and former members and make recommendations to the
30	department regarding their qualifications to self-insure in
31	accordance with this act and ss. 440.385 and 440.386. The
	115

115

Florida Senate - 2001 309-1963-01

1 department shall consult with the association on any recommendation before taking action. the following provisions: 2 3 The association division may recommend that the 1. Department of Insurance, as a condition to such authorization, 4 5 require an such employer to deposit with in a depository б designated by the association a qualifying deposit. The 7 association shall recommend the type and amount of the 8 qualifying security deposit and shall division either an indemnity bond or securities, at the option of the employer, 9 10 of a kind and in an amount determined by the division and 11 subject to such conditions as the division may prescribe conditions for the qualifying security deposit, which shall 12 include authorization for to the association to call the 13 qualifying security deposit division in the case of default to 14 sell any such securities sufficient to pay compensation awards 15 and related expenses of the association or to bring suit upon 16 17 such bonds, to procure prompt payment of compensation under this chapter. In addition, the division shall require, As a 18 condition to authorization to self-insure, the employer shall 19 provide proof that the employer has provided for competent 20 21 personnel with whom to deliver benefits and to provide a safe 22 working environment. Further, The employer division shall 23 also provide evidence of require such employer to carry 24 reinsurance at levels that will ensure the financial strength and actuarial soundness of such employer in accordance with 25 rules adopted promulgated by the Department of Insurance 26 27 The Department of Insurance division may by rule division. 28 require that, in the event of an individual self-insurer's 29 insolvency, such qualifying security deposits indemnity bonds, 30 securities, and reinsurance policies are shall be payable to 31 the association Florida Self-Insurers Guaranty Association, 116

30

1 Incorporated, created pursuant to s. 440.385. Any employer 2 securing compensation in accordance with the provisions of 3 this paragraph shall be known as a self-insurer and shall be classed as a carrier of her or his own insurance. All such 4 5 employers shall, if requested, provide the association an б actuarial report signed by a member of the American Academy of 7 Actuaries providing an opinion of the appropriate present 8 value of the reserves for current and future compensation claims. If any member or former member of the association 9 10 refuses to timely provide such a report, the association may 11 obtain an order from a circuit court requiring the member to produce such a report and ordering such other relief as the 12 court determines appropriate. The association shall be 13 entitled to recover all reasonable costs and attorney's fees 14 in such proceedings. 15 If the employer fails to maintain the foregoing 16 2. 17 requirements, the association division shall recommend to the 18 Department of Insurance that it revoke the employer's 19 authority to self-insure, unless the employer provides to the 20 association division the certified opinion of an independent 21 actuary who is a member of the American Academy Society of Actuaries as to the actuarial present value of the employer's 22 determined and estimated future compensation payments based on 23 24 cash reserves, using a 4-percent discount rate, and a 25 qualifying security deposit equal to 1.5 times the value so certified. The employer shall thereafter annually provide such 26 27 a certified opinion until such time as the employer meets the 28 requirements of subparagraph 1. The qualifying security 29 deposit shall be adjusted at the time of each such annual

31 such opinion or to timely provide a security deposit in an

report. Upon the failure of the employer to timely provide

117

amount equal to 1.5 times the value certified in the latest 1 2 opinion, the association shall provide such information to the 3 department along with a recommendation, and the Department of 4 Insurance division shall then revoke an such employer's 5 authorization to self-insure., and such Failure to comply with б this provision shall be deemed to constitute an immediate 7 serious danger to the public health, safety, or welfare 8 sufficient to justify the summary suspension of the employer's 9 authorization to self-insure pursuant to s. 120.68. 10 3. Upon the suspension or revocation of the employer's 11 authorization to self-insure, the employer shall provide to the division and to the Florida Self-Insurers Guaranty 12 association, Incorporated, created pursuant to s. 440.385 the 13 certified opinion of an independent actuary who is a member of 14 the American Academy Society of Actuaries of the actuarial 15 present value of the determined and estimated future 16 17 compensation payments of the employer for claims incurred 18 while the member exercised the privilege of self-insurance, 19 using a discount rate of 4 percent. The employer shall provide 20 such an opinion at 6-month intervals thereafter until such time as the latest opinion shows no remaining value of claims. 21 With each such opinion, the employer shall deposit with the 22 association division a qualifying security deposit in an 23 24 amount equal to the value certified by the actuary. The 25 association has a cause of action against an employer, and against any successor of the employer, who fails to timely 26 27 provide such opinion or who fails to timely maintain the 28 required security deposit with the association division. The 29 association shall recover a judgment in the amount of the 30 actuarial present value of the determined and estimated future 31 compensation payments of the employer for claims incurred 118

1 while the employer exercised the privilege of self-insurance, together with attorney's fees. For purposes of this section, 2 3 the successor of an employer means any person, business entity, or group of persons or business entities, which holds 4 5 or acquires legal or beneficial title to the majority of the б assets or the majority of the shares of the employer. 7 A qualifying security deposit shall consist, at the 4. 8 option of the employer, of: 9 Surety bonds, in a form and containing such terms a. 10 as prescribed by the association division, issued by a 11 corporation surety authorized to transact surety business by the Department of Insurance, and whose policyholders' and 12 13 financial ratings, as reported in A.M. Best's Insurance Reports, Property-Liability, are not less than "A" and "V", 14 15 respectively. b. Certificates of deposit with financial 16 17 institutions, the deposits of which are insured through the Federal Deposit Insurance Corporation or the Federal Savings 18 19 and Loan Insurance Corporation. b.c. Irrevocable letters of credit in favor of the 20 association division issued by financial institutions located 21 within this state, the deposits of which are insured through 22 the Federal Deposit Insurance Corporation described in 23 24 sub-subparagraph b. 25 d. Direct obligations of the United States Treasury backed by the full faith and credit of the United States. 26 27 e. Securities issued by this state and backed by the full faith and credit of this state. 28 29 5. The qualifying security deposit shall be held by 30 the association division, or by a depository authorized by the 31 division, exclusively for the benefit of workers' compensation 119 **CODING:**Words stricken are deletions; words underlined are additions.

1 claimants. The security shall not be subject to assignment, execution, attachment, or any legal process whatsoever, except 2 3 as necessary to guarantee the payment of compensation under this chapter. No surety bond may be terminated, and no letter 4 5 of credit other qualifying security may be allowed to expire б lapse, without 90 days' prior written notice to the 7 association division and the deposit by the self-insuring 8 employer of some other qualifying security deposit of equal value within 10 business days after such notice. Failure to 9 10 provide such written notice or failure to timely provide 11 qualifying replacement security after such notice shall constitute grounds for the association division to call or sue 12 upon the surety bond, or to act with respect to other pledged 13 14 security in any manner necessary to preserve its value for the purposes intended by this section, including the exercise its 15 of rights under a letter of credit. Current self-insured 16 17 employers must comply with this section on or before December 31, 2001, or upon maturity of existing security deposits, 18 19 whichever occurs later the sale of any security at then 20 prevailing market rates, or the withdrawal of any funds 21 represented by any certificate of deposit forming part of the qualifying security deposit. The Department of Insurance 22 division may specify by rule the amount of the qualifying 23 24 security deposit required prior to authorizing an employer to self-insure and the amount of net worth required for an 25 employer to qualify for authorization to self-insure; 26 27 (c) By entering into a contract with a public utility 28 under an approved utility-provided self-insurance program as 29 set forth in s. 624.46225 440.571 in effect as of July 1, 30 The Department of Insurance division shall adopt rules 1983. 31 to implement this paragraph;

120

(d) By entering into an interlocal agreement with
 other local governmental entities to create a local government
 pool pursuant to s. 624.4622;

4 (e) In accordance with s. 440.135, an employer, other 5 than a local government unit, may elect coverage under the б Workers' Compensation Law and retain the benefit of the 7 exclusiveness of liability provided in s. 440.11 by obtaining a 24-hour health insurance policy from an authorized property 8 9 and casualty insurance carrier or an authorized life and 10 health insurance carrier, or by participating in a fully or 11 partially self-insured 24-hour health plan that is established or maintained by or for two or more employers, so long as the 12 13 law of this state is not preempted by the Employee Retirement Income Security Act of 1974, Pub. L. No. 93-406, or any 14 amendment to that law, which policy or plan must provide, for 15 at least occupational injuries and illnesses, medical benefits 16 17 that are comparable to those required by this chapter. A local government unit, as a single employer, in accordance with s. 18 19 440.135, may participate in the 24-hour health insurance coverage plan referenced in this paragraph. Disputes and 20 remedies arising under policies issued under this section are 21 governed by the terms and conditions of the policies and under 22 the applicable provisions of the Florida Insurance Code and 23 24 rules adopted under the insurance code and other applicable 25 laws of this state. The 24-hour health insurance policy may provide for health care by a health maintenance organization 26 or a preferred provider organization. The premium for such 27 28 24-hour health insurance policy shall be paid entirely by the 29 employer. The 24-hour health insurance policy may use deductibles and coinsurance provisions that require the 30 31 employee to pay a portion of the actual medical care received 121

1 by the employee. If an employer obtains a 24-hour health 2 insurance policy or self-insured plan to secure payment of 3 compensation as to medical benefits, the employer must also obtain an insurance policy or policies that provide indemnity 4 5 benefits as follows: 6 1. If indemnity benefits are provided only for 7 occupational-related disability, such benefits must be 8 comparable to those required by this chapter. 9 2. If indemnity benefits are provided for both 10 occupational-related and nonoccupational-related disability, 11 such benefits must be comparable to those required by this chapter, except that they must be based on 60 percent of the 12 13 average weekly wages. The employer shall provide for each of its 14 3. employees life insurance with a death benefit of \$100,000. 15 Policies providing coverage under this subsection 16 4. 17 must use prescribed and acceptable underwriting standards, 18 forms, and policies approved by the Department of Insurance. 19 If any insurance policy that provides coverage under this 20 section is canceled, terminated, or nonrenewed for any reason, 21 the cancellation, termination, or nonrenewal is ineffective until the self-insured employer or insurance carrier or 22 carriers notify the division and the Department of Insurance 23 24 of the cancellation, termination, or nonrenewal, and until the 25 Department of Insurance division has actually received the notification. The Department of Insurance division must be 26 notified of replacement coverage under a workers' compensation 27 28 and employer's liability insurance policy or plan by the 29 employer prior to the effective date of the cancellation,

30 termination, or nonrenewal; or

31

122

1	(f) By entering into a contract with an individual		
2	self-insurer under an approved individual		
3	self-insurer-provided self-insurance program as set forth in		
4	s. 624.46225. The <u>Department of Insurance</u> division may adopt		
5	rules to implement this subsection.		
6	(2)(a) The <u>Department of Insurance</u> division shall		
7	adopt rules by which businesses may become qualified to		
8	provide underwriting claims-adjusting, loss control, and		
9	safety engineering services to self-insurers.		
10	(b) The <u>Department of Insurance</u> division shall adopt		
11	rules requiring self-insurers to file any reports necessary to		
12	fulfill the requirements of this chapter. Any self-insurer		
13	who fails to file any report as prescribed by the rules		
14	adopted by the <u>department</u> division shall be subject to a civil		
15	penalty not to exceed \$100 for each such failure .		
16	(3) (a) The license of any stock company or mutual		
17	company or association or exchange authorized to do insurance		
18	business in the state shall for good cause, upon		
19	recommendation of the division, be suspended or revoked by the		
20	Department of Insurance. No suspension or revocation shall		
21	affect the liability of any carrier already incurred.		
22	<u>(a)</u> The Department of Insurance division shall		
23	suspend or revoke any authorization to a self-insurer for		
24	failure to comply with this act or for good cause, as defined		
25	by rule of the <u>department</u> division . No suspension or		
26	revocation shall affect the liability of any self-insurer		
27	already incurred.		
28	(b)(c) Violation of s. 440.381 by a self-insurance		
29	fund shall result in the imposition of a fine not to exceed		
30	\$1,000 per audit if the self-insurance fund fails to act on		
31	said audits by correcting errors in employee classification or		
123			
CODING: Words stricken are deletions; words underlined are additions			

1 accepted applications for coverage where it knew employee classifications were incorrect. Such fines shall be levied by 2 3 the Department of Insurance division and deposited into the Workers' Compensation Administration Trust Fund. 4 5 Section 37. Subsections (3) and (7) of section б 440.381, Florida Statutes, are amended to read: 7 440.381 Application for coverage; reporting payroll; 8 payroll audit procedures; penalties.--9 (3) The department of Insurance and the Department of 10 Labor and Employment Security shall establish by rule minimum 11 requirements for audits of payroll and classifications in order to ensure that the appropriate premium is charged for 12 13 workers' compensation coverage. The rules shall ensure that audits performed by both carriers and employers are adequate 14 to provide that all sources of payments to employees, 15 subcontractors, and independent contractors have been reviewed 16 17 and that the accuracy of classification of employees has been verified. The rules shall provide that employers in all 18 19 classes other than the construction class be audited not less 20 frequently than biennially and may provide for more frequent 21 audits of employers in specified classifications based on factors such as amount of premium, type of business, loss 22 ratios, or other relevant factors. In no event shall employers 23 24 in the construction class, generating more than the amount of 25 premium required to be experience rated, be audited less than annually. The annual audits required for construction classes 26 27 shall consist of physical onsite audits. Payroll verification 28 audit rules must include, but need not be limited to, the use 29 of state and federal reports of employee income, payroll and other accounting records, certificates of insurance maintained 30 31 by subcontractors, and duties of employees.

124

1 (7) If an employee suffering a compensable injury was 2 not reported as earning wages on the last quarterly earnings 3 report filed with the Division of Unemployment Compensation before the accident, the employer shall indemnify the carrier 4 5 for all workers' compensation benefits paid to or on behalf of б the employee unless the employer establishes that the employee was hired after the filing of the quarterly report, in which 7 8 case the employer and employee shall attest to the fact that 9 the employee was employed by the employer at the time of the 10 injury. It shall be the responsibility of the Division of 11 Workers' Compensation to collect all necessary data so as to enable it to notify the carrier of the name of an injured 12 13 worker who was not reported as earning wages on the last 14 quarterly earnings report. The division is hereby authorized 15 to release such records to the carrier which will enable the carrier to seek reimbursement as provided under this 16 17 subsection.Failure of the employer to indemnify the insurer within 21 days after demand by the insurer shall constitute 18 19 grounds for the insurer to immediately cancel coverage. Any 20 action for indemnification brought by the carrier shall be cognizable in the circuit court having jurisdiction where the 21 employer or carrier resides or transacts business. 22 The insurer shall be entitled to a reasonable attorney's fee if it 23 24 recovers any portion of the benefits paid in such action. 25 Section 38. Section 440.385, Florida Statutes, is amended to read: 26 27 440.385 Florida Self-Insurers Guaranty Association, 28 Incorporated. --29 (1) CREATION OF ASSOCIATION. --30 (a) There is created a nonprofit corporation to be 31 known as the "Florida Self-Insurers Guaranty Association, 125

1 Incorporated, " hereinafter referred to as "the association." 2 Upon incorporation of the association, all individual 3 self-insurers as defined in ss. 440.02(23)(a) and 440.38(1)(b), other than individual self-insurers which are 4 5 public utilities or governmental entities, shall be members of 6 the association as a condition of their authority to 7 individually self-insure in this state. The association 8 corporation shall perform its functions under a plan of 9 operation as established and approved under subsection (5) and 10 shall exercise its powers and duties through a board of 11 directors as established under subsection (2). The association corporation shall have those powers granted or permitted 12 associations corporations not for profit, as provided in 13 14 chapter 617. The activities of the association shall be 15 subject to review by the Department of Insurance. The Department of Insurance shall have oversight responsibility as 16 17 set forth in this act. The association is specifically 18 authorized to enter into agreements with the State of Florida 19 to perform specified services. (b) A member may voluntarily withdraw from the 20 21 association when the member voluntarily terminates the self-insurance privilege and pays all assessments due to the 22 date of such termination. However, the withdrawing member 23 24 shall continue to be bound by the provisions of this section relating to the period of his or her membership and any claims 25 charged pursuant thereto. The withdrawing member who is a 26 27 member on or after January 1, 1991, shall also be required to 28 provide to the association division upon withdrawal, and at 29 12-month intervals thereafter, satisfactory proof, including, if requested by the association, a report of known and 30 31 potential claims certified by a member of the American Academy 126

1 of Actuaries, that it continues to meet the standards of s. 440.38(1)(b)1. in relation to claims incurred while the 2 3 withdrawing member exercised the privilege of self-insurance. 4 Such reporting shall continue until the withdrawing member 5 demonstrates to satisfies the association division that there б is no remaining value to claims incurred while the withdrawing 7 member was self-insured. If a withdrawing member fails or 8 refuses to timely provide an actuarial report to the association, the association may obtain an order from a 9 10 circuit court requiring the member to produce such a report 11 and ordering such other relief as the court determines appropriate. The association shall be entitled to recover all 12 13 reasonable costs and attorney's fees expended in such 14 proceedings. If during this reporting period the withdrawing member fails to meet the standards of s. 440.38(1)(b)1., the 15 withdrawing member who is a member on or after January 1, 16 17 1991, shall thereupon, and at 6-month intervals thereafter, provide to the division and the association the certified 18 19 opinion of an independent actuary who is a member of the 20 American Academy Society of Actuaries of the actuarial present 21 value of the determined and estimated future compensation payments of the member for claims incurred while the member 22 was a self-insurer, using a discount rate of 4 percent. With 23 24 each such opinion, the withdrawing member shall deposit with 25 the association division security in an amount equal to the value certified by the actuary and of a type that is 26 acceptable for qualifying security deposits under s. 27 28 440.38(1)(b). The withdrawing member shall continue to 29 provide such opinions and to provide such security until such time as the latest opinion shows no remaining value of claims. 30 31 The association has a cause of action against a withdrawing 127

1 member, and against any successor of a withdrawing member, who 2 fails to timely provide the required opinion or who fails to 3 maintain the required deposit with the division. The association shall be entitled to recover a judgment in the 4 5 amount of the actuarial present value of the determined and 6 estimated future compensation payments of the withdrawing 7 member for claims incurred during the time that the 8 withdrawing member exercised the privilege of self-insurance, 9 together with reasonable attorney's fees. The association is 10 also entitled to recover reasonable attorney's fees in any 11 action to compel production of any actuarial report required by this statute. For purposes of this section, the successor 12 13 of a withdrawing member means any person, business entity, or group of persons or business entities, which holds or acquires 14 15 legal or beneficial title to the majority of the assets or the majority of the shares of the withdrawing member. 16 17 (2) BOARD OF DIRECTORS. -- The board of directors of the 18 association shall consist of nine persons and shall be 19 organized as established in the plan of operation. All board 20 members shall be experienced in self-insurance in this state. With respect to initial appointments, the Secretary of Labor 21 22 and Employment Security shall, by July 15, 1982, approve and appoint to the board persons who are experienced with 23 24 self-insurance in this state and who are recommended by the 25 individual self-insurers in this state required to become members of the association pursuant to the provisions of 26 27 paragraph (1)(a). In the event the secretary finds that any 28 person so recommended does not have the necessary 29 qualifications for service on the board and a majority of the board has been appointed, the secretary shall request the 30 31 directors thus far approved and appointed to recommend another 128

person for appointment to the board. Each director shall serve 1 2 for a 4-year term and may be reappointed. Appointments after 3 March 21, 2001, other than initial appointments shall be made 4 by the Insurance Commissioner Secretary of Labor and 5 Employment Security upon recommendation of members of the 6 association. Any vacancy on the board shall be filled for the 7 remaining period of the term in the same manner as 8 appointments other than initial appointments are made. Each 9 director shall be reimbursed for expenses incurred in carrying 10 out the duties of the board on behalf of the association.

11

(3) POWERS AND DUTIES.--

(a) Upon creation of the Insolvency Fund pursuant to 12 the provisions of subsection (4), the association is obligated 13 for payment of compensation under this chapter to insolvent 14 members' employees resulting from incidents and injuries 15 existing prior to the member becoming an insolvent member and 16 17 from incidents and injuries occurring within 30 days after the 18 member has become an insolvent member, provided the incidents 19 giving rise to claims for compensation under this chapter 20 occur during the year in which such insolvent member is a member of the guaranty fund and was assessable pursuant to the 21 plan of operation, and provided the employee makes timely 22 claim for such payments according to procedures set forth by a 23 24 court of competent jurisdiction over the delinquency or 25 bankruptcy proceedings of the insolvent member. Such obligation includes only that amount due the injured worker or 26 workers of the insolvent member under this chapter. In no 27 28 event is the association obligated to a claimant in an amount 29 in excess of the obligation of the insolvent member. The association shall be deemed the insolvent employer for 30 31 purposes of this chapter to the extent of its obligation on

129

1 the covered claims and, to such extent, shall have all rights, 2 duties, and obligations of the insolvent employer as if the 3 employer had not become insolvent. However, in no event shall 4 the association be liable for any penalties or interest. 5 (b) The association may: б 1. Employ or retain such persons as are necessary to 7 handle claims and perform other duties of the association. 8 Borrow funds necessary to effect the purposes of 2. 9 this section in accord with the plan of operation. 10 3 Sue or be sued. 11 4. Negotiate and become a party to such contracts as are necessary to carry out the purposes of this section. 12 Purchase such reinsurance as is determined 13 5. necessary pursuant to the plan of operation. 14 6. Review all applicants for membership in the 15 association to determine whether the applicant is qualified 16 17 for membership under the law. The association shall recommend 18 to the Department of Insurance that the application be 19 accepted or rejected based on the criteria set forth in s. 440.38(1)(b). The department shall approve or disapprove the 20 application. Prior to a final determination by the Division of 21 22 Workers' Compensation as to whether or not to approve any applicant for membership in the association, the association 23 24 may issue opinions to the division concerning any applicant, 25 which opinions shall be considered by the division prior to any final determination. 26 27 7. Collect and review financial information from 28 employers and make recommendations to the Department of 29 Insurance regarding the appropriate security deposit and 30 reinsurance amounts necessary for an employer to demonstrate that it has the financial strength necessary to assure the 31

130

1 timely payment of all current and future claims. The association may audit and examine an employer to verify the 2 3 financial strength of its current and former members. If the association determines that a current or former self-insured 4 5 employer does not have the financial strength necessary to б assure the timely payment of all current and estimated future 7 claims, the association may recommend to the department that 8 the department: 9 a. Revoke the employer's self-insurance privilege. 10 b. Require the employer to provide a certified opinion 11 of an independent actuary who is a member of the American Academy of Actuaries as to the actuarial present value of the 12 employer's estimated current and future compensation payments, 13 14 using a 4-percent discount rate. 15 c. Require an increase in the employer's security deposit in an amount determined by the association to be 16 17 necessary to assure payment of compensation claims. The department shall act on such recommendations. The association 18 19 has a cause of action against an employer, and against any successor of an employer, who fails to provide an additional 20 security deposit required by the department. The association 21 shall recover a judgment in the amount of the requested 22 additional security deposit together with reasonable 23 24 attorney's fees. For the purposes of this section, the 25 successor of an employer is any person, business entity, or group of persons or business entities that holds or acquires 26 27 legal or beneficial title to the majority of the assets or the 28 majority of the shares of the employer. 29 8.7. Charge fees to any member of the association to cover the actual costs of examining the financial and safety 30 31 conditions of that member.

131

Florida Senate - 2001 309-1963-01

1 9.8. Charge an applicant for membership in the 2 association a fee sufficient to cover the actual costs of 3 examining the financial condition of the applicant. 4 10. Implement any and all procedures necessary to ensure compliance with regulatory actions taken by the 5 б department. 7 (c)1. To the extent necessary to secure funds for the 8 payment of covered claims and also to pay the reasonable costs 9 to administer them, the association, subject to approval by 10 the Department of Insurance Labor and Employment Security, 11 upon certification of the board of directors, shall levy assessments based on the annual written normal premium each 12 13 employer would have paid had the employer not been 14 self-insured. Every assessment shall be made as a uniform percentage of the figure applicable to all individual 15 self-insurers, provided that the assessment levied against any 16 17 self-insurer in any one year shall not exceed 1 percent of the 18 annual written normal premium during the calendar year 19 preceding the date of the assessment. Assessments shall be 20 remitted to and administered by the board of directors in the 21 manner specified by the approved plan. Each employer so assessed shall have at least 30 days' written notice as to the 22 date the assessment is due and payable. The association shall 23 24 levy assessments against any newly admitted member of the 25 association so that the basis of contribution of any newly admitted member is the same as previously admitted members, 26 27 provision for which shall be contained in the plan of 28 operation. 29 If, in any one year, funds available from such 2. assessments, together with funds previously raised, are not 30 31 sufficient to make all the payments or reimbursements then 132

1 owing, the funds available shall be prorated, and the unpaid 2 portion shall be paid as soon thereafter as sufficient 3 additional funds become available. 4 3. Funds may be allocated or paid from the Workers' 5 Compensation Administration Trust Fund to contract with the б association to perform services required by law. However, no 7 state funds of any kind shall be allocated or paid to the 8 association or any of its accounts for payment of covered 9 claims or related expenses except those state funds accruing 10 to the association by and through the assignment of rights of 11 an insolvent employer. The department shall not levy any assessment on the Florida Self-Insurance Guaranty Association. 12 13 (4) INSOLVENCY FUND. -- Upon the adoption of a plan of 14 operation or the adoption of rules by the Department of Labor and Employment Security pursuant to subsection (5), there 15 shall be created an Insolvency Fund to be managed by the 16 17 association. (a) The Insolvency Fund is created for purposes of 18 19 meeting the obligations of insolvent members incurred while members of the association and after the exhaustion of any 20 21 security deposit bond, as required under this chapter. However, if such security deposit bond, surety, or reinsurance 22 policy is payable to the Florida Self-Insurers Guaranty 23 24 Association, the association shall commence to provide benefits out of the Insolvency Fund and be reimbursed from the 25 security deposit bond, surety, or reinsurance policy. The 26 27 method of operation of the Insolvency Fund shall be defined in 28 the plan of operation as provided in subsection (5). 29 (b) The department shall have the authority to audit 30 the financial soundness of the Insolvency Fund annually. 31

133

(c) The department may offer certain amendments to the plan of operation to the board of directors of the association for purposes of assuring the ongoing financial soundness of the Insolvency Fund and its ability to meet the obligations of this section. <u>(d) The department actuary may make certain</u> recommendations to improve the orderly payment of claims.

8 (5) PLAN OF OPERATION. -- The association shall operate 9 pursuant to a plan of operation approved by the board of 10 directors. The plan of operation in effect on March 1, 2001, 11 and approved by the Department of Labor and Employment Security shall remain in effect. However, any amendments to 12 the plan shall not become effective until approved by the 13 Department of Insurance. By September 15, 1982, the board of 14 directors shall submit to the Department of Labor and 15 16 Employment Security a proposed plan of operation for the 17 administration of the association and the Insolvency Fund. 18 (a) The purpose of the plan of operation shall be to

19 provide the association and the board of directors with the 20 authority and responsibility to establish the necessary 21 programs and to take the necessary actions to protect against the insolvency of a member of the association. In addition, 22 the plan shall provide that the members of the association 23 24 shall be responsible for maintaining an adequate Insolvency Fund to meet the obligations of insolvent members provided for 25 under this act and shall authorize the board of directors to 26 27 contract and employ those persons with the necessary expertise 28 to carry out this stated purpose. By January 1, 2002, the 29 board of directors shall submit to the Department of Insurance 30 a proposed plan of operation for the administration of the association. The Department of Insurance shall approve the 31

134

1 plan by order, consistent with this act. The Department of Insurance shall approve any amendments to the plan, by order 2 3 consistent with this act, and determined appropriate to carry out the duties and responsibilities of the association. 4 5 (b) The plan of operation, and any amendments thereto, б shall take effect upon approval in writing by the department. 7 If the board of directors fails to submit a plan by September 8 15, 1982, or fails to make required amendments to the plan 9 within 30 days thereafter, the department shall promulgate 10 such rules as are necessary to effectuate the provisions of 11 this subsection. Such rules shall continue in force until modified by the department or superseded by a plan submitted 12 13 by the board of directors and approved by the department. 14 (b) (c) All member employers shall comply with the plan 15 of operation. 16 (c) (d) The plan of operation shall: 17 Establish the procedures whereby all the powers and 1 duties of the association under subsection (3) will be 18 19 performed. 20 2. Establish procedures for handling assets of the 21 association. 3. Establish the amount and method of reimbursing 22 members of the board of directors under subsection (2). 23 24 4. Establish procedures by which claims may be filed with the association and establish acceptable forms of proof 25 of covered claims. Notice of claims to the receiver or 26 liquidator of the insolvent employer shall be deemed notice to 27 the association or its agent, and a list of such claims shall 28 29 be submitted periodically to the association or similar organization in another state by the receiver or liquidator. 30 31

135

1 5. Establish regular places and times for meetings of 2 the board of directors. 3 6. Establish procedures for records to be kept of all financial transactions of the association and its agents and 4 5 the board of directors. б 7. Provide that any member employer aggrieved by any 7 final action or decision of the association may appeal to the 8 department within 30 days after the action or decision. 9 8. Establish the procedures whereby recommendations of 10 candidates for the board of directors shall be submitted to 11 the department. 9. Contain additional provisions necessary or proper 12 13 for the execution of the powers and duties of the association. 14 (d)(e) The plan of operation may provide that any or 15 all of the powers and duties of the association, except those specified under subparagraphs(c)(d)1. and 2., be delegated to 16 17 a corporation, association, or other organization which 18 performs or will perform functions similar to those of this 19 association or its equivalent in two or more states. Such a corporation, association, or organization shall be reimbursed 20 as a servicing facility would be reimbursed and shall be paid 21 for its performance of any other functions of the association. 22 A delegation of powers or duties under this subsection shall 23 24 take effect only with the approval of both the board of directors and the department and may be made only to a 25 corporation, association, or organization which extends 26 protection which is not substantially less favorable and 27 28 effective than the protection provided by this section. 29 (6) POWERS AND DUTIES OF DEPARTMENT OF INSURANCE LABOR 30 AND EMPLOYMENT SECURITY. --31 (a) The department shall+ 136

-	
1	1. review recommendations of the association
2	concerning whether current or former self-insured employers or
3	members of the association have the financial strength
4	necessary to ensure the timely payment of all current and
5	estimated future claims. If the association determines an
б	employer does not have the financial strength necessary to
7	ensure the timely payment of all current and future claims and
8	recommends action pursuant to paragraph (3)(b), the Department
9	of Insurance may take such action as necessary to order the
10	employer to comply with the recommendation.Notify the
11	association of the existence of an insolvent employer not
12	later than 3 days after it receives notice of the
13	determination of insolvency.
14	(b) The department may:
15	1. Contract with the association for services, which
16	may include, but not be limited to, the following:
17	a. Process applications for self-insurance.
18	b. Collect and review financial statements and loss
19	reserve information from individual self-insurers.
20	c. Collect and maintain files for original security
21	deposit documents and reinsurance policies from individual
22	self-insurers and, if necessary, perfect security interests in
23	security deposits.
24	d. Process compliance documentation for individual
25	self-insurers and provide same to the Department of Insurance.
26	e. Collect all data necessary to calculate annual
27	premium for all individual self-insurers, including individual
28	self-insurers that are public utilities or governmental
29	entities, and provide such calculated annual premium to the
30	Department of Insurance for assessment purposes.
31	

137

Florida Senate - 2001 309-1963-01

1	f. Inspect and audit annually, if necessary, the
2	payroll and other records of each individual self-insurer,
3	including individual self-insurers that are public utilities
4	or governmental entities, in order to determine the wages paid
5	by each individual self-insurer, the premium such individual
б	self-insurer would have to pay if insured, and all payments of
7	compensation made by such individual self-insurer during each
8	prior period with the results of such audit provided to the
9	Department of Insurance. For the purposes of this section,
10	the payroll records of each individual self-insurer shall be
11	open to inspection and audit by the association, the
12	department, or their authorized representative, during regular
13	business hours.
14	g. Provide legal representation to implement the
15	administration and audit of individual self-insurers and make
16	recommendations regarding prosecution of any administrative or
17	legal proceedings necessitated by the department's regulation
18	of the individual self-insurers.
19	2. Contract with an attorney or attorneys recommended
20	by the association for representation of the department in any
21	administrative or legal proceedings necessitated by the
22	recommended regulation of the individual self-insurers. Upon
23	request of the board of directors, provide the association
24	with a statement of the annual normal premiums of each member
25	employer.
26	(b) The department may:
27	3.1. Direct the association to require from each
28	individual self-insurer, at such time and in accordance with
29	such regulations as the department prescribes, reports in
30	respect to wages paid, the amount of premiums such individual
31	self-insurer would have to pay if insured, and all payments of
	138

31 month.

1 compensation made by such individual self-insurer during each prior period and determine the amounts paid by each individual 2 3 self-insurer and the amounts paid by all individual self-insurers during such period. For the purposes of this 4 5 section, the payroll records of each individual self-insurer б shall be open to annual inspection and audit by the 7 association, the department, or their authorized 8 representative, during regular business hours, and if any 9 audit of such records of an individual self-insurer discloses 10 a deficiency in the amount reported to the association or in 11 the amounts paid to the Department of Insurance by an individual self-insurer for its assessment for the Workers' 12 Compensation Administration Trust Fund, the Department of 13 14 Insurance or the association may assess the cost of such audit 15 against the individual self-insurer. 4. Require that the association notify the member 16 17 employers and any other interested parties of the determination of insolvency and of their rights under this 18 19 section. Such notification shall be by mail at the last known address thereof when available; but, if sufficient information 20 for notification by mail is not available, notice by 21 publication in a newspaper of general circulation shall be 22 23 sufficient. 24 5.2. Suspend or revoke the authority of any member 25 employer failing to pay an assessment when due or failing to comply with the plan of operation to self-insure in this 26 state. As an alternative, the department may levy a fine on 27 28 any member employer failing to pay an assessment when due. 29 Such fine shall not exceed 5 percent of the unpaid assessment per month, except that no fine shall be less than \$100 per 30

139

1 3. Revoke the designation of any servicing facility if 2 the department finds that claims are being handled 3 unsatisfactorily. (7) EFFECT OF PAID CLAIMS.--4 5 (a) Any person who recovers from the association under б this section shall be deemed to have assigned his or her rights to the association to the extent of such recovery. 7 8 Every claimant seeking the protection of this section shall 9 cooperate with the association to the same extent as such 10 person would have been required to cooperate with the 11 insolvent member. The association shall have no cause of action against the employee of the insolvent member for any 12 13 sums the association has paid out, except such causes of action as the insolvent member would have had if such sums had 14 been paid by the insolvent member. In the case of an 15 insolvent member operating on a plan with assessment 16 17 liability, payments of claims by the association shall not 18 operate to reduce the liability of the insolvent member to the 19 receiver, liquidator, or statutory successor for unpaid 20 assessments. (b) The receiver, liquidator, or statutory successor 21 of an insolvent member shall be bound by settlements of 22 covered claims by the association or a similar organization in 23 24 another state. The court having jurisdiction shall grant such 25 claims priority against the assets of the insolvent member equal to that to which the claimant would have been entitled 26 27 in the absence of this section. The expense of the association 28 or similar organization in handling claims shall be accorded 29 the same priority as the expenses of the liquidator. (c) The association shall file periodically with the 30 31 receiver or liquidator of the insolvent member statements of

140

the covered claims paid by the association and estimates of
 anticipated claims on the association, which shall preserve
 the rights of the association against the assets of the
 insolvent member.

5 (8) <u>NOTIFICATION</u> PREVENTION OF INSOLVENCIES.--To aid 6 in the detection and prevention of employer insolvencies:

7 (a) upon determination by majority vote that any 8 member employer may be insolvent or in a financial condition 9 hazardous to the employees thereof or to the public, it shall 10 be the duty of the board of directors to notify the Department 11 of <u>Insurance Labor and Employment Security</u> of any information 12 indicating such condition.

13 (b) The board of directors may, upon majority vote, 14 request that the department determine the condition of any member employer which the board in good faith believes may no 15 longer be qualified to be a member of the association. Within 16 17 30 days of the receipt of such request or, for good cause shown, within a reasonable time thereafter, the department 18 19 shall make such determination and shall forthwith advise the 20 board of its findings. Each request for a determination shall be kept on file by the department, but the request shall not 21 be open to public inspection prior to the release of the 22 determination to the public. 23

24 (c) It shall also be the duty of the department to 25 report to the board of directors when it has reasonable cause 26 to believe that a member employer may be in such a financial 27 condition as to be no longer qualified to be a member of the 28 association.

29 (d) The board of directors may, upon majority vote, 30 make reports and recommendations to the department upon any 31 matter which is germane to the solvency, liquidation,

141

rehabilitation, or conservation of any member employer. Such
 reports and recommendations shall not be considered public
 documents.

4 (e) The board of directors may, upon majority vote,
5 make recommendations to the department for the detection and
6 prevention of employer insolvencies.

7 (f) The board of directors shall, at the conclusion of 8 any member's insolvency in which the association was obligated 9 to pay covered claims, prepare a report on the history and 10 cause of such insolvency, based on the information available 11 to the association, and shall submit such report to the 12 department.

(9) EXAMINATION OF THE ASSOCIATION.--The association
shall be subject to examination and regulation by the
Department of <u>Insurance</u> Labor and Employment Security. No
later than March 30 of each year, the board of directors shall
submit <u>an audited</u> a financial <u>statement</u> report for the
preceding calendar year in a form approved by the department.

(10) IMMUNITY.--There shall be no liability on the part of, and no cause of action of any nature shall arise against, any member employer, the association or its agents or employees, the board of directors, or the Department of <u>Insurance Labor and Employment Security</u> or its representatives for any action taken by them in the performance of their powers and duties under this section.

(11) STAY OF PROCEEDINGS; REOPENING OF DEFAULT
JUDGMENTS.--All proceedings in which an insolvent employer is
a party, or is obligated to defend a party, in any court or
before any quasi-judicial body or administrative board in this
state shall be stayed for up to 6 months, or for such
additional period from the date the employer becomes an

142

1 insolvent member, as is deemed necessary by a court of 2 competent jurisdiction to permit proper defense by the 3 association of all pending causes of action as to any covered 4 claims arising from a judgment under any decision, verdict, or 5 finding based on the default of the insolvent member. The б association, either on its own behalf or on behalf of the insolvent member, may apply to have such judgment, order, 7 decision, verdict, or finding set aside by the same court or 8 9 administrator that made such judgment, order, decision, 10 verdict, or finding and shall be permitted to defend against 11 such claim on the merits. If requested by the association, the stay of proceedings may be shortened or waived. 12

13 (12) LIMITATION ON CERTAIN ACTIONS. -- Notwithstanding 14 any other provision of this chapter, a covered claim, as 15 defined herein, with respect to which settlement is not effected and pursuant to which suit is not instituted against 16 17 the insured of an insolvent member or the association within 1 year after the deadline for filing claims with the receiver of 18 19 the insolvent member, or any extension of the deadline, shall 20 thenceforth be barred as a claim against the association.

(13) CORPORATE INCOME TAX CREDIT. -- Any sums acquired 21 by a member by refund, dividend, or otherwise from the 22 association shall be payable within 30 days of receipt to the 23 24 Department of Insurance for deposit with the Treasurer to the 25 credit of the General Revenue Fund. All provisions of chapter 220 relating to penalties and interest on delinquent corporate 26 27 income tax payments apply to payments due under this 28 subsection.

29 Section 39. Subsections (2), (3), and (4) of section 30 440.386, Florida Statutes, are amended to read: 31

143

Florida Senate - 2001 309-1963-01

1 440.386 Individual self-insurers' insolvency; 2 conservation; liquidation. --3 (2) COMMENCEMENT OF DELINQUENCY PROCEEDING. -- The 4 Department of Insurance or the Florida Self-Insurers Guaranty 5 Association, Incorporated, may commence a delinquency any such б proceeding by application to the court for an order directing 7 the individual self-insurer to show cause why the department 8 or association should not have the relief prayed for. The 9 Florida Self-Insurers Guaranty Association, Incorporated, may 10 petition the department to commence such proceedings, and upon 11 receipt of such petition, the department shall commence such proceeding. On the return of such order to show cause, and 12 13 after a full hearing, the court shall either deny the application or grant the application, together with such other 14 relief as the nature of the case and the interests of the 15 claimants, creditors, stockholders, members, subscribers, or 16 17 public may require. The Department of Insurance and the association shall give Florida Self-Insurers Guaranty 18 19 Association, Incorporated, shall be given reasonable written 20 notice to each other by the department of all hearings which 21 pertain to an adjudication of insolvency of a member individual self-insurer. 22 23 (3) GROUNDS FOR LIQUIDATION. -- The Department of 24 Insurance or the association may apply to the court for an order appointing a receiver and directing the receiver to 25 liquidate the business of a domestic individual self-insurer 26 27 if such individual self-insurer is insolvent. Florida 28 Self-Insurers Guaranty Association, Incorporated, may petition 29 the department to apply to the court for such order. Upon receipt of such petition, the department shall apply to the 30 31 court for such order.

144

1 (4) GROUNDS FOR CONSERVATION; FOREIGN INDIVIDUAL SELF-INSURERS.--2 3 (a) The Department of Insurance or the association may apply to the court for an order appointing a receiver or 4 5 ancillary receiver, and directing the receiver to conserve the б assets within this state, of a foreign individual self-insurer 7 if such individual self-insurer is insolvent. Florida Self-Insurers Guaranty Association, Incorporated, may petition 8 9 the department to apply for such order, and, upon receipt of 10 such petition, the department shall apply to the court for 11 such order. (b) An order to conserve the assets of an individual 12 self-insurer shall require the receiver forthwith to take 13 possession of the property of the receiver within the state 14 15 and to conserve it, subject to the further direction of the 16 court. 17 Section 40. Section 440.40, Florida Statutes, is 18 amended to read: 19 440.40 Compensation notice.--Every employer who has 20 secured compensation under the provisions of this chapter 21 shall keep posted in a conspicuous place or places in and about her or his place or places of business typewritten or 22 printed notices, in accordance with a form prescribed by the 23 24 department division, stating that such employer has secured 25 the payment of compensation in accordance with the provisions of this chapter. Such notices shall contain the name and 26 address of the carrier, if any, with whom the employer has 27 28 secured payment of compensation and the date of the expiration 29 of the policy. The department division may by rule prescribe the form of the notices and require carriers to provide the 30 31 notices to policyholders.

145

Florida Senate - 2001 309-1963-01

1 Section 41. Section 440.41, Florida Statutes, is 2 amended to read: 3 440.41 Substitution of carrier for employer.--In any 4 case where the employer is not a self-insurer, in order that 5 the liability for compensation imposed by this chapter may be б most effectively discharged by the employer, and in order that 7 the administration of this chapter in respect of such 8 liability may be facilitated, the department division shall by 9 regulation provide for the discharge, by the carrier for such 10 employer, of such obligations and duties of the employer in 11 respect of such liability, imposed by this chapter upon the employer, as it considers proper in order to effectuate the 12 13 provisions of this chapter. For such purposes: 14 (1) Notice to or knowledge of an employer of the occurrence of the injury shall be notice to or knowledge of 15 the carrier. 16 17 (2) Jurisdiction of the employer by the judges of 18 compensation claims, the department division, or any court 19 under this chapter shall be jurisdiction of the carrier. 20 Any requirement by the judges of compensation (3) claims, the department division, or any court under any 21 compensation order, finding, or decision shall be binding upon 22 23 the carrier in the same manner and to the same extent as upon 24 the employer. Section 42. Subsection (3) of section 440.42, Florida 25 Statutes, is amended to read: 26 27 440.42 Insurance policies; liability.--28 (3) No contract or policy of insurance issued by a 29 carrier under this chapter shall expire or be canceled until at least 30 days have elapsed after a notice of cancellation 30 31 has been sent to the department division and to the employer 146 **CODING:**Words stricken are deletions; words underlined are additions.

1 in accordance with the provisions of s. 440.185(7). However, 2 when duplicate or dual coverage exists by reason of two 3 different carriers having issued policies of insurance to the same employer securing the same liability, it shall be 4 5 presumed that only that policy with the later effective date б shall be in force and that the earlier policy terminated upon 7 the effective date of the latter. In the event that both policies carry the same effective date, one of the policies 8 9 may be canceled instanter upon filing a notice of cancellation 10 with the department division and serving a copy thereof upon 11 the employer in such manner as the department division prescribes by rule. The department division may by rule 12 prescribe the content of the notice of retroactive 13 cancellation and specify the time, place, and manner in which 14 the notice of cancellation is to be served. 15 Section 43. Section 440.44, Florida Statutes, is 16 17 amended to read: 440.44 Workers' compensation; staff organization .--18 19 (1) INTERPRETATION OF LAW.--As a guide to the 20 interpretation of this chapter, the Legislature takes due 21 notice of federal social and labor acts and hereby creates an agency to administer such acts passed for the benefit of 22 employees and employers in Florida industry, and desires to 23 24 meet the requirements of such federal acts wherever not inconsistent with the Constitution and laws of Florida. 25 (2) INTENT.--It is the intent of the Legislature that 26 27 the department, the agency, and the Department of Education 28 division assume an active and forceful role in their its 29 administration of this act, so as to ensure that the system operates efficiently and with maximum benefit to both 30 31 employers and employees.

147

Florida Senate - 2001 309-1963-01

1 (3) EXPENDITURES.--The department, the agency, the 2 Department of Education, division and the Chief Judge shall 3 make such expenditures, including expenditures for personal services and rent at the seat of government and elsewhere, for 4 5 law books; for telephone services and WATS lines; for books of б reference, periodicals, equipment, and supplies; and for 7 printing and binding as may be necessary in the administration 8 of this chapter. All expenditures in the administration of 9 this chapter shall be allowed and paid as provided in s. 10 440.50 upon the presentation of itemized vouchers therefor 11 approved by the department, the agency, the Department of Education, division or the Chief Judge. 12 13 (4) MERIT SYSTEM PRINCIPLE OF PERSONNEL ADMINISTRATION. -- Subject to the other provisions of this 14 chapter, the department, the agency, and the Department of 15 Education are division is authorized to appoint, and prescribe 16 17 the duties and powers of, bureau chiefs, attorneys, accountants, medical advisers, technical assistants, 18 19 inspectors, claims examiners, and such other employees as may 20 be necessary in the performance of its duties under this chapter. 21 22 (5) OFFICE.--The department, the agency, the Department of Education, division and the Chief Judge shall 23 24 maintain and keep open during reasonable business hours an 25 office, which shall be provided in the Capitol or some other suitable building in the City of Tallahassee, for the 26 transaction of business under this chapter, at which office 27 28 the official records and papers shall be kept. The office 29 shall be furnished and equipped. The department, the agency division, any judge of compensation claims, or the Chief Judge 30 31

148

1 may hold sessions and conduct hearings at any place within the 2 state. 3 (6) SEAL.--The division and, the Office of the Judges of Compensation Claims judges of compensation claims, and the 4 5 Chief Judge shall have seals a seal upon which shall be 6 inscribed the words "State of Florida Department of Insurance 7 ...Seal" and the "Division of Administrative Hearings... 8 Seal." respectively.of Labor and Employment Security--Seal." 9 (7) DESTRUCTION OF OBSOLETE RECORDS. -- The department 10 division is expressly authorized to provide by regulation for 11 and to destroy obsolete records of the department division and 12 commission. 13 (8) PROCEDURE.--In the exercise of their its duties 14 and functions requiring administrative hearings, the department and the agency division shall proceed in accordance 15 with the Administrative Procedure Act. The authority of the 16 17 department and the agency division to issue orders resulting 18 from administrative hearings as provided for in this chapter 19 shall not infringe upon the jurisdiction of the judges of 20 compensation claims. 21 Section 44. Section 440.4416, Florida Statutes, is 22 amended to read: 440.4416 Workers' Compensation Oversight Board .--23 24 (1) There is created within the Department of Insurance Labor and Employment Security the Workers' 25 Compensation Oversight Board. The board shall be composed of 26 the following members, each of whom has knowledge of, or 27 28 experience with, the workers' compensation system: 29 (a) Five Six members selected by the Insurance 30 Commissioner Governor, none of whom shall be a member of the 31

149

1 Legislature at the time of appointment, consisting of the 2 following: 3 One representative Two representatives of the 1. 4 workers' compensation insurance industry employers. 5 2. One representative Four representatives of workers' б compensation health care providers employees, one of whom must 7 be a representative of an employee's union whose members are 8 covered by workers' compensation pursuant to this chapter. 9 3. One representative of workers' compensation 10 claimants' attorneys. 11 4. One representative of workers' compensation defense 12 attorneys. 5. One representative who is an employer or a 13 14 nonsalaried and nonmanagement employee. (b) Two Three members selected by the President of the 15 Senate, none of whom shall be members of the Legislature at 16 the time of appointment, consisting of: 17 18 1. A representative of employers who employs at least 19 10 employees in Florida for which workers' compensation 20 coverage is provided pursuant to this chapter, and who is a 21 licensed general contractor actively engaged in the construction industry in this state. 22 23 2. A representative of employers who employs fewer 24 than 25 10 employees in Florida for which workers' 25 compensation coverage is provided pursuant to this chapter. 2.3. A representative of employees who is a 26 27 nonsalaried and nonmanagement employee of an employer 28 employing at least 25 employees. 29 (c) Two Three members selected by the Speaker of the 30 House of Representatives, none of whom shall be members of the 31 Legislature at the time of appointment, consisting of: 150

11. A representative of employers who employs fewer2than 10 employees in Florida and who is a licensed general3contractor actively engaged in the construction industry in4this state for which workers' compensation coverage is5provided pursuant to this chapter.62: A representative of employers who employs at least710 employees in Florida for which workers' compensation8coverage is provided pursuant to this chapter.92.3: A representative of employees who is a10 nonsalaried and nonmanagement employee of an employer11 employing at least 25 employees.12 (d) Additionally, the Insurance Commissioner and the35911129131414151616171819111011121314141515161617181919101010111213141516171819191910111112131414151516161718 <th>-</th> <th></th>	-	
<pre>contractor actively engaged in the construction industry in this state for which workers' compensation coverage is provided pursuant to this chapter. 2. A representative of employers who employs at least 10 employees in Florida for which workers' compensation coverage is provided pursuant to this chapter. <u>2.3</u>: A representative of employees <u>who is a</u> nonsalaried and nonmanagement employee of an employer employing at least 25 employees. (d) Additionally, the Insurance Commissioner and the secretary of the Department of Labor and Employment Security shall be nonvoting ex officio members. (d) the The terms of all current board members shall expire December 31, 2001. New The original appointments to the board shall be made on or before January 1, <u>2002</u> 1994. Vacancies in the membership of the board shall be filled in the same manner as the original appointments. Except as to ex officio members of the board,Three appointees of the <u>Insurance Commissioner</u> Governor, one appointee two appointees of the President of the Senate, and <u>one appointee</u> two appointees of the Speaker of the House of Representatives shall serve for terms of 2 years, and the remaining appointees shall serve for terms of 4 years: Thereafter, all members es shall serve for terms of 4 years; except that a vacancy shall be filled by appointment for the remainder of the term. The board shall have an organizational meeting on or before March</pre>	1	1. A representative of employers who employs fewer
this state for which workers' compensation coverage is provided pursuant to this chapter. 2. A representative of employers who employs at least 10 employees in Florida for which workers' compensation coverage is provided pursuant to this chapter. <u>2.3</u> : A representative of employees <u>who is a</u> nonsalaried and nonmanagement employee of an employer employing at least 25 employees. (d) Additionally, the Insurance Commissioner and the secretary of the Department of Labor and Employment Security shall be nonvoting ex officio members. (d) the The terms of all current board members shall expire December 31, 2001. New The original appointments to the board shall be made on or before January 1, <u>2002</u> 1994. Vacancies in the membership of the board shall be filled in the same manner as the original appointments. Except as to ex officio members of the Senate, and <u>one appointee</u> two appointees of the Speaker of the House of Representatives shall serve for terms of 2 years, and the remaining appointees shall serve for terms of 4 years: except that a vacancy shall be filled by appointment for the remainder of the term. The board shall have an organizational meeting on or before March	2	than 10 employees in Florida and who is a licensed general
provided pursuant to this chapter. 2. A representative of employers who employs at least 10 employees in Florida for which workers' compensation coverage is provided pursuant to this chapter. 2.3. A representative of employees who is a nonsalaried and nonmanagement employee of an employer employing at least 25 employees. (d) Additionally, the Insurance Commissioner and the secretary of the Department of Labor and Employment Security shall be nonvoting ex officio members. (d) (d) (e) The terms of all current board members shall expire December 31, 2001. New The original appointments to the board shall be made on or before January 1, 2002 1994. Vacancies in the membership of the board shall be filled in the same manner as the original appointments. Except as to ex officio members of the Senate, and <u>one appointee</u> two appointees of the Speaker of the House of Representatives shall serve for terms of 2 years, and the remaining appointees shall serve for terms of 4 years: except that a vacancy shall be filled by appointment for the remainder of the term. The board shall have an organizational meeting on or before March	3	contractor actively engaged in the construction industry in
 2. A representative of employers who employs at least 10 employees in Florida for which workers' compensation coverage is provided pursuant to this chapter. 2.3. A representative of employees who is a nonsalaried and nonmanagement employee of an employer employing at least 25 employees. (d) Additionally, the Insurance Commissioner and the secretary of the Department of Labor and Employment Security shall be nonvoting ex officio members. (d) (e) The terms of all current board members shall expire December 31, 2001. New The original appointments to the board shall be made on or before January 1, 2002 1994. Vacancies in the membership of the board shall be filled in the same manner as the original appointments. Except as to ex officio members of the Senate, and one appointee two appointees of the President of the Senate, and one appointee two appointees of the Speaker of the House of Representatives shall serve for terms of 4 years. Thereafter, all members shall serve for terms of 4 years; except that a vacancy shall be filled by appointment for the remainder of the term. The board shall have an organizational meeting on or before March 	4	this state for which workers' compensation coverage is
 10 employees in Florida for which workers' compensation coverage is provided pursuant to this chapter. <u>2.3</u>. A representative of employees <u>who is a</u> nonsalaried and nonmanagement employee of an employer <u>employing at least 25 employees</u>. (d) Additionally, the Insurance Commissioner and the secretary of the Department of Labor and Employment Security shall be nonvoting ex officio members. (d)(e) The terms of all current board members shall expire December 31, 2001. New The original appointments to the board shall be made on or before January 1, 2002 1994. Vacancies in the membership of the board shall be filled in the same manner as the original appointments. Except as to ex officio members of the Senate, and <u>one appointee</u> two appointees of the Speaker of the House of Representatives shall serve for terms of 4 years. Thereafter, all members shall serve for terms of 4 years; except that a vacancy shall be filled by appointment for the remainder of the term. The board shall have an organizational meeting on or before March 	5	provided pursuant to this chapter.
 coverage is provided pursuant to this chapter. <u>2.3</u>. A representative of employees <u>who is a</u> <u>nonsalaried and nonmanagement employee of an employer</u> <u>employing at least 25 employees</u>. (d) Additionally, the Insurance Commissioner and the secretary of the Department of Labor and Employment Security shall be nonvoting ex officio members. (d) (e) The terms of all current board members shall <u>expire December 31, 2001. New The original appointments to the</u> board shall be made on or before January 1, <u>2002</u> 1994. Vacancies in the membership of the board shall be filled in the same manner as the original appointments. Except as to ex officio members of the Senate, and <u>one appointee</u> two appointees of the Speaker of the House of Representatives shall serve for terms of 4 years. Thereafter, all members shall serve for terms of 4 years; except that a vacancy shall be filled by appointment for the remainder of the term. The board shall have an organizational meeting on or before March 	6	2. A representative of employers who employs at least
 9 <u>2.3.</u> A representative of employees <u>who is a</u> nonsalaried and nonmanagement employee of an employer employing at least 25 employees. (d) Additionally, the Insurance Commissioner and the secretary of the Department of Labor and Employment Security shall be nonvoting ex officio members. (d) (e) The terms of all current board members shall expire December 31, 2001. New The original appointments to the board shall be made on or before January 1, 2002 1994. Vacancies in the membership of the board shall be filled in the same manner as the original appointments. Except as to ex officio members of the Doard, Three appointees two appointees of the President of the Senate, and <u>one appointee</u> two appointees of the Speaker of the House of Representatives shall serve for terms of 4 years; except that a vacancy shall be filled by appointment for the remainder of the term. The board shall have an organizational meeting on or before March 	7	10 employees in Florida for which workers' compensation
 nonsalaried and nonmanagement employee of an employer employing at least 25 employees. (d) Additionally, the Insurance Commissioner and the secretary of the Department of Labor and Employment Security shall be nonvoting ex officio members. (d) (e) The terms of all current board members shall expire December 31, 2001. New The original appointments to the board shall be made on or before January 1, 2002 1994. Vacancies in the membership of the board shall be filled in the same manner as the original appointments. Except as to ex officio members of the board, Three appointees of the Insurance Commissioner Governor, one appointee two appointees of the President of the Senate, and one appointee two appointees of the Speaker of the House of Representatives shall serve for terms of 2 years, and the remaining appointees shall serve for terms of 4 years: Thereafter, all members be filled by appointment for the remainder of the term. The board shall have an organizational meeting on or before March 	8	coverage is provided pursuant to this chapter.
<pre>employing at least 25 employees. (d) Additionally, the Insurance Commissioner and the secretary of the Department of Labor and Employment Security shall be nonvoting ex officio members. (d)(e) The terms of all current board members shall expire December 31, 2001. New The original appointments to the board shall be made on or before January 1, 2002 1994. Vacancies in the membership of the board shall be filled in the same manner as the original appointments. Except as to ex officio members of the board, Three appointees of the Insurance Commissioner Governor, one appointee two appointees of the President of the Senate, and one appointee two appointees of the Speaker of the House of Representatives shall serve for terms of 2 years, and the remaining appointees shall serve for terms of 4 years: Except that a vacancy shall be filled by appointment for the remainder of the term. The board shall have an organizational meeting on or before March</pre>	9	2.3. A representative of employees who is a
(d) Additionally, the Insurance Commissioner and the secretary of the Department of Labor and Employment Security shall be nonvoting ex officio members. (d)(e) The terms of all current board members shall expire December 31, 2001. New The original appointments to the board shall be made on or before January 1, 2002 1994. Vacancies in the membership of the board shall be filled in the same manner as the original appointments. Except as to ex officio members of the board, Three appointees of the Insurance Commissioner Governor, one appointee two appointees of the President of the Senate, and one appointee two appointees of the Speaker of the House of Representatives shall serve for terms of 2 years, and the remaining appointees shall serve for terms of 4 years: Thereafter, all members shall serve for terms of 4 years; except that a vacancy shall be filled by appointment for the remainder of the term. The board shall have an organizational meeting on or before March	10	nonsalaried and nonmanagement employee of an employer
<pre>secretary of the Department of Labor and Employment Security shall be nonvoting ex officio members.</pre>	11	employing at least 25 employees.
shall be nonvoting ex officio members. (d)(e) The terms of all current board members shall expire December 31, 2001. New The original appointments to the board shall be made on or before January 1, 2002 1994. Vacancies in the membership of the board shall be filled in the same manner as the original appointments. Except as to ex officio members of the board,Three appointees of the Insurance Commissioner Governor, one appointee two appointees of the President of the Senate, and one appointee two appointees of the Speaker of the House of Representatives shall serve for terms of 2 years, and the remaining appointees shall serve for terms of 4 years. Thereafter, all members shall serve for terms of 4 years; except that a vacancy shall be filled by appointment for the remainder of the term. The board shall have an organizational meeting on or before March	12	(d) Additionally, the Insurance Commissioner and the
 (d)(e) The terms of all current board members shall expire December 31, 2001. New The original appointments to the board shall be made on or before January 1, 2002 1994. Vacancies in the membership of the board shall be filled in the same manner as the original appointments. Except as to ex officio members of the board, Three appointees of the Insurance Commissioner Governor, one appointee two appointees of the President of the Senate, and one appointee two appointees of the Speaker of the House of Representatives shall serve for terms of 2 years, and the remaining appointees shall serve for terms of 4 years: Thereafter, all members be filled by appointment for the remainder of the term. The board shall have an organizational meeting on or before March 	13	secretary of the Department of Labor and Employment Security
<pre>16 expire December 31, 2001. New The original appointments to the 17 board shall be made on or before January 1, 2002 1994. 18 Vacancies in the membership of the board shall be filled in 19 the same manner as the original appointments. Except as to ex 20 officio members of the board,Three appointees of the 21 Insurance Commissioner Governor, one appointee two appointees 22 of the President of the Senate, and one appointee two 33 appointees of the Speaker of the House of Representatives 24 shall serve for terms of 2 years, and the remaining appointees 25 shall serve for terms of 4 years: Thereafter, all members 26 shall serve for terms of 4 years; except that a vacancy shall 27 be filled by appointment for the remainder of the term. The 28 board shall have an organizational meeting on or before March</pre>	14	shall be nonvoting ex officio members.
board shall be made on or before January 1, 2002 1994. Vacancies in the membership of the board shall be filled in the same manner as the original appointments. Except as to ex officio members of the board, Three appointees of the Insurance Commissioner Governor, one appointee two appointees of the President of the Senate, and one appointee two appointees of the Speaker of the House of Representatives shall serve for terms of 2 years, and the remaining appointees shall serve for terms of 4 years. Thereafter, all members shall serve for terms of 4 years; except that a vacancy shall be filled by appointment for the remainder of the term. The board shall have an organizational meeting on or before March	15	(d)(e) The terms of all current board members shall
Vacancies in the membership of the board shall be filled in the same manner as the original appointments. Except as to ex officio members of the board, Three appointees of the <u>Insurance Commissioner Governor, one appointee two appointees</u> of the President of the Senate, and <u>one appointee two</u> appointees of the Speaker of the House of Representatives shall serve for terms of 2 years, and the remaining appointees shall serve for terms of 4 years. Thereafter, all members shall serve for terms of 4 years; except that a vacancy shall be filled by appointment for the remainder of the term. The board shall have an organizational meeting on or before March	16	expire December 31, 2001. New The original appointments to the
 the same manner as the original appointments. Except as to ex officio members of the board, Three appointees of the Insurance Commissioner Governor, one appointee two appointees of the President of the Senate, and one appointee two appointees of the Speaker of the House of Representatives shall serve for terms of 2 years, and the remaining appointees shall serve for terms of 4 years. Thereafter, all members shall serve for terms of 4 years; except that a vacancy shall be filled by appointment for the remainder of the term. The board shall have an organizational meeting on or before March 	17	board shall be made on or before January 1, <u>2002</u> 1994 .
officio members of the board, Three appointees of the Insurance Commissioner Governor, one appointee two appointees of the President of the Senate, and one appointee two appointees of the Speaker of the House of Representatives shall serve for terms of 2 years, and the remaining appointees shall serve for terms of 4 years. Thereafter, all members shall serve for terms of 4 years; except that a vacancy shall be filled by appointment for the remainder of the term. The board shall have an organizational meeting on or before March	18	Vacancies in the membership of the board shall be filled in
Insurance Commissioner Governor, one appointee two appointees of the President of the Senate, and one appointee two appointees of the Speaker of the House of Representatives shall serve for terms of 2 years, and the remaining appointees shall serve for terms of 4 years. Thereafter, all members shall serve for terms of 4 years; except that a vacancy shall be filled by appointment for the remainder of the term. The board shall have an organizational meeting on or before March	19	the same manner as the original appointments. Except as to ex
of the President of the Senate, and <u>one appointee</u> two appointees of the Speaker of the House of Representatives shall serve for terms of 2 years, and the remaining appointees shall serve for terms of 4 years. Thereafter, all members shall serve for terms of 4 years; except that a vacancy shall be filled by appointment for the remainder of the term. The board shall have an organizational meeting on or before March	20	officio members of the board, Three appointees of the
appointees of the Speaker of the House of Representatives shall serve for terms of 2 years, and the remaining appointees shall serve for terms of 4 years. Thereafter, all members shall serve for terms of 4 years; except that a vacancy shall be filled by appointment for the remainder of the term. The board shall have an organizational meeting on or before March	21	Insurance Commissioner Governor , <u>one appointee</u> two appointees
24 shall serve for terms of 2 years, and the remaining appointees 25 shall serve for terms of 4 years. Thereafter, all members 26 shall serve for terms of 4 years; except that a vacancy shall 27 be filled by appointment for the remainder of the term. The 28 board shall have an organizational meeting on or before March	22	of the President of the Senate, and <u>one appointee</u> two
25 shall serve for terms of 4 years. Thereafter, all members 26 shall serve for terms of 4 years; except that a vacancy shall 27 be filled by appointment for the remainder of the term. The 28 board shall have an organizational meeting on or before March	23	appointees of the Speaker of the House of Representatives
26 shall serve for terms of 4 years; except that a vacancy shall 27 be filled by appointment for the remainder of the term. The 28 board shall have an organizational meeting on or before March	24	shall serve for terms of 2 years, and the remaining appointees
 27 be filled by appointment for the remainder of the term. The 28 board shall have an organizational meeting on or before March 	25	shall serve for terms of 4 years. Thereafter, all members
28 board shall have an organizational meeting on or before March	26	shall serve for terms of 4 years; except that a vacancy shall
	27	be filled by appointment for the remainder of the term. The
29 1, 1994, the time and place of such meeting to be determined	28	board shall have an organizational meeting on or before March
	29	1, 1994, the time and place of such meeting to be determined
30 by the Governor.	30	by the Governor.
31	31	

151

1	<u>(e)</u> Each member is accountable to the <u>Insurance</u>
2	Commissioner Governor for proper performance of his or her
3	duties as a member of the board. The Insurance Commissioner
4	Governor may remove from office any member for malfeasance,
5	misfeasance, neglect of duty, drunkenness, incompetence,
6	permanent inability to perform official duties, or for
7	pleading guilty or nolo contendere to, or having been
8	adjudicated guilty of, a first degree misdemeanor or a felony.
9	<u>(f)</u> (g) A vacancy shall occur upon failure of a member
10	to attend four consecutive meetings of the board or 50 percent
11	of the meetings of the board during a 12-month period, unless
12	the board by majority votes to excuse the absence of such
13	member.
14	(2) POWERS AND DUTIES; ORGANIZATION
15	(a) The board shall have all the powers necessary and
16	convenient to carry out and effectuate the purposes of this
17	section, including, but not limited to, the power to:
18	1. Conduct public hearings.
19	2. Report to the Legislature by January 1, 1995, as to
20	the feasibility of a return-to-work program that includes
21	incentives for employers who encourage such a program and
22	disincentives for employers who hinder such a program.
23	2.3. Prescribe qualifications for board employees.
24	<u>3.4.</u> Appear on its own behalf before other boards,
25	commissions, or agencies of the state or Federal Government.
26	4.5. Make and execute contracts to the extent that
27	such contracts are consistent with duties and powers set forth
28	in this section and elsewhere in the law of this state.
29	(b) The board shall adopt bylaws, formulate workers'
30	compensation legislation or amendments, review, advise, and
31	appear before the Legislature in connection with legislation
	152

1 that impacts the workers' compensation system, advise the 2 division on policy, administrative and legislative issues, and 3 appear before other state or federal agencies in connection 4 with matters impacting the workers' compensation system. 5 (c) The Insurance Commissioner board shall select a б chair from among employer or employee members of the board. 7 The member designated as the chair shall serve a term of 2 8 years or who shall serve for a period of 2 years and until a 9 successor is elected and qualified unless removed by the Insurance Commissioner. The chair shall be the chief 10 11 administrative officer of the board and shall have the authority to plan, direct, coordinate, and execute the powers 12 and duties of the board. 13 14 (d) The board shall hold at least one regularly 15 scheduled meeting each quarter and other such meetings during the year as it deems necessary, except that the chair, a 16 17 quorum of the board, or the division may call meetings. The 18 board shall hold at least two meetings a year outside Leon 19 County. The board shall maintain transcripts of each meeting. 20 Such transcripts shall be available to any interested person 21 in accordance with chapter 119. (e) The board shall approve the bylaws or amendments 22 thereto by unanimous vote. All other board actions or 23 24 recommendations shall be approved by not less than a majority 25 vote of the members present employee representatives and majority vote of employer representatives, unless the bylaws 26 otherwise provide otherwise. 27 28 (f) The board shall submit all formal reports and 29 publications made by the board to the division at least 30 30 days before the release or publication of the information. The 31

153

1

2

3

board shall include in all formal reports and publications any response from the division.

(3) EXECUTIVE DIRECTOR; EXPENSES.--

4 (a) The board shall appoint an executive director to 5 direct and supervise the administrative affairs and general б management of the board who shall be subject to the provisions 7 of part IV of chapter 110. The executive director must have at 8 least 5 years' experience in workers' compensation. The 9 executive director may employ persons and obtain technical 10 assistance as authorized by the board and shall attend all 11 meetings of the board. Board employees shall be exempt from part II of chapter 110. 12

In addition to per diem and travel expenses 13 (b) authorized by s. 112.061, board members shall receive 14 compensation of \$50 for each full day allocable to business of 15 the board. The board shall promulgate procedures defining 16 17 "business" for purposes of receiving compensation. Such procedures shall require each member to maintain time records 18 19 and submit such records to the executive director on a monthly 20 basis. Failure to timely file such monthly record shall extinguish the member's entitlement to compensation for the 21 subject period. Travel outside this state shall be approved by 22 the secretary of the department. Expenses associated with the 23 24 administration of this section shall be appropriated and paid 25 for from the trust fund created by s. 440.50.

26 Section 45. Subsections (1), (2), (7), (8), (9), (10), 27 and (11) of section 440.49, Florida Statutes, are amended to 28 read:

29 440.49 Limitation of liability for subsequent injury30 through Special Disability Trust Fund.--

31

154

1 (1) LEGISLATIVE INTENT. -- Whereas it is often difficult 2 for workers with disabilities to achieve employment or to 3 become reemployed following an injury, and it is the desire of the Legislature to facilitate the return of these workers to 4 5 the workplace, it is the purpose of this section to encourage 6 the employment, reemployment, and accommodation of the 7 physically disabled by reducing an employer's insurance 8 premium for reemploying an injured worker, to decrease 9 litigation between carriers on apportionment issues, and to 10 protect employers from excess liability for compensation and 11 medical expense when an injury to a physically disabled worker merges with, aggravates, or accelerates her or his preexisting 12 13 permanent physical impairment to cause either a greater 14 disability or permanent impairment, or an increase in 15 expenditures for temporary compensation or medical benefits than would have resulted from the injury alone. The department 16 17 division or the administrator shall inform all employers of the existence and function of the fund and shall interpret 18 19 eligibility requirements liberally. However, this subsection 20 shall not be construed to create or provide any benefits for injured employees or their dependents not otherwise provided 21 by this chapter. The entitlement of an injured employee or her 22 or his dependents to compensation under this chapter shall be 23 24 determined without regard to this subsection, the provisions of which shall be considered only in determining whether an 25 employer or carrier who has paid compensation under this 26 27 chapter is entitled to reimbursement from the Special 28 Disability Trust Fund. 29 (2) DEFINITIONS.--As used in this section, the term: 30 "Permanent physical impairment" means and is (a) 31 limited to the conditions listed in paragraph (6)(a).

155

1 (b) "Preferred worker" means a worker who, because of 2 a permanent impairment resulting from a compensable injury or 3 occupational disease, is unable to return to the worker's 4 regular employment. 5

"Merger" describes or means that: (C)

б 1. If the permanent physical impairment had not 7 existed, the subsequent accident or occupational disease would 8 not have occurred;

9 2. The permanent disability or permanent impairment 10 resulting from the subsequent accident or occupational disease 11 is materially and substantially greater than that which would have resulted had the permanent physical impairment not 12 13 existed, and the employer has been required to pay, and has 14 paid, permanent total disability or permanent impairment benefits for that materially and substantially greater 15 16 disability;

17 3. The preexisting permanent physical impairment is 18 aggravated or accelerated as a result of the subsequent injury 19 or occupational disease, or the preexisting impairment has 20 contributed, medically and circumstantially, to the need for temporary compensation, medical, or attendant care and the 21 employer has been required to pay, and has paid, temporary 22 compensation, medical, or attendant care benefits for the 23 24 aggravated preexisting permanent impairment; or

25 4. Death would not have been accelerated if the permanent physical impairment had not existed. 26

27 "Excess permanent compensation" means that (d) 28 compensation for permanent impairment, or permanent total 29 disability or death benefits, for which the employer or 30 carrier is otherwise entitled to reimbursement from the 31 Special Disability Trust Fund.

156

1	(e) "Administrator" means the entity selected by the
2	commission to review, allow, deny, compromise, controvert, and
3	litigate claims of the Special Disability Trust Fund.
4	(f) "Corporation" means the Special Disability Trust
5	Fund Financing Corporation, as created under subsection (14).
б	(g) "Commission" means the Special Disability Trust
7	Fund Privatization Commission, as created under subsection
8	(13).
9	
10	In addition to the definitions contained in this subsection,
11	the <u>department</u> division may by rule prescribe definitions that
12	are necessary for the effective administration of this
13	section.
14	(7) REIMBURSEMENT OF EMPLOYER
15	(a) The right to reimbursement as provided in this
16	section is barred unless written notice of claim of the right
17	to such reimbursement is filed by the employer or carrier
18	entitled to such reimbursement with the <u>department</u> division or
19	administrator at Tallahassee within 2 years after the date the
20	employee last reached maximum medical improvement, or within 2
21	years after the date of the first payment of compensation for
22	permanent total disability, wage loss, or death, whichever is
23	later. The notice of claim must contain such information as
24	the <u>department</u> division by rule requires or as established by
25	the administrator; and the employer or carrier claiming
26	reimbursement shall furnish such evidence in support of the
27	claim as the <u>department</u> division or administrator reasonably
28	may require.
29	(b) For notice of claims on the Special Disability
30	Trust Fund filed on or after July 1, 1978, the Special
31	Disability Trust Fund shall, within 120 days after receipt of
	157
a	

notice that a carrier has paid, been required to pay, or
 accepted liability for excess compensation, serve notice of
 the acceptance of the claim for reimbursement.

4 (c) A proof of claim must be filed on each notice of 5 claim on file as of June 30, 1997, within 1 year after July 1, б 1997, or the right to reimbursement of the claim shall be 7 barred. A notice of claim on file on or before June 30, 1997, may be withdrawn and refiled if, at the time refiled, the 8 9 notice of claim remains within the limitation period specified 10 in paragraph (a). Such refiling shall not toll, extend, or 11 otherwise alter in any way the limitation period applicable to the withdrawn and subsequently refiled notice of claim. Each 12 13 proof of claim filed shall be accompanied by a proof-of-claim fee as provided in paragraph (9)(d). The Special Disability 14 Trust Fund shall, within 120 days after receipt of the proof 15 of claim, serve notice of the acceptance of the claim for 16 17 reimbursement. This paragraph shall apply to all claims notwithstanding the provisions of subsection (12). 18

19 (d) Each notice of claim filed or refiled on or after 20 July 1, 1997, must be accompanied by a notification fee as provided in paragraph (9)(d). A proof of claim must be filed 21 within 1 year after the date the notice of claim is filed or 22 refiled, accompanied by a proof-of-claim fee as provided in 23 24 paragraph (9)(d), or the claim shall be barred. The notification fee shall be waived if both the notice of claim 25 and proof of claim are submitted together as a single filing. 26 The Special Disability Trust Fund shall, within 180 days after 27 28 receipt of the proof of claim, serve notice of the acceptance 29 of the claim for reimbursement. This paragraph shall apply to all claims notwithstanding the provisions of subsection (12). 30 31

158

1 (e) For dates of accident on or after January 1, 1994, 2 the Special Disability Trust Fund shall, within 120 days of 3 receipt of notice that a carrier has been required to pay, and has paid over \$10,000 in benefits, serve notice of the 4 5 acceptance of the claim for reimbursement. Failure of the б Special Disability Trust Fund to serve notice of acceptance 7 shall give rise to the right to request a hearing on the claim 8 for reimbursement. If the Special Disability Trust Fund 9 through its representative denies or controverts the claim, 10 the right to such reimbursement shall be barred unless an 11 application for a hearing thereon is filed with the department division or administrator at Tallahassee within 60 days after 12 13 notice to the employer or carrier of such denial or controversion. When such application for a hearing is timely 14 filed, the claim shall be heard and determined in accordance 15 with the procedure prescribed in s. 440.25, to the extent that 16 17 such procedure is applicable, and in accordance with the workers' compensation rules of procedure. In such proceeding 18 19 on a claim for reimbursement, the Special Disability Trust 20 Fund shall be made the party respondent, and no findings of fact made with respect to the claim of the injured employee or 21 the dependents for compensation, including any finding made or 22 order entered pursuant to s. 440.20(11), shall be res 23 24 judicata. The Special Disability Trust Fund may not be joined 25 or made a party to any controversy or dispute between an employee and the dependents and the employer or between two or 26 more employers or carriers without the written consent of the 27 28 fund. 29 (f) When it has been determined that an employer or

(1) When it has been determined that an employer or
carrier is entitled to reimbursement in any amount, the
employer or carrier shall be reimbursed annually from the

159

1 Special Disability Trust Fund for the compensation and medical 2 benefits paid by the employer or carrier for which the 3 employer or carrier is entitled to reimbursement, upon filing request therefor and submitting evidence of such payment in 4 5 accordance with rules prescribed by the department division, 6 which rules may include parameters for annual audits. The 7 Special Disability Trust Fund shall pay the approved 8 reimbursement requests on a first-in, first-out basis 9 reflecting the order in which the reimbursement requests were 10 received.

(g) The <u>department</u> division may by rule require specific forms and procedures for the administration and processing of claims made through the Special Disability Trust Fund.

15 (8) PREFERRED WORKER PROGRAM. -- The Department of Education division or administrator shall issue identity cards 16 17 to preferred workers upon request by qualified employees; and 18 the Department of Insurance shall reimburse an employer, from 19 the Special Disability Trust Fund, for the cost of workers' 20 compensation premium related to the preferred workers payroll 21 for up to 3 years of continuous employment upon satisfactory evidence of placement and issuance of payroll and 22 classification records and upon the employee's certification 23 24 of employment. The department and the Department of Education 25 division may by rule prescribe definitions, forms, and procedures for the administration of the preferred worker 26 program. The Department of Education division may by rule 27 prescribe the schedule for submission of forms for 28 29 participation in the program. 30 (9) SPECIAL DISABILITY TRUST FUND. --31

160

Florida Senate - 2001 309-1963-01

1 (a) There is established in the State Treasury a 2 special fund to be known as the "Special Disability Trust 3 Fund," which shall be available only for the purposes stated in this section; and the assets thereof may not at any time be 4 5 appropriated or diverted to any other use or purpose. The б Treasurer shall be the custodian of such fund, and all moneys 7 and securities in such fund shall be held in trust by such 8 Treasurer and shall not be the money or property of the state. 9 The Treasurer is authorized to disburse moneys from such fund 10 only when approved by the department division or corporation 11 and upon the order of the Comptroller. The Treasurer shall deposit any moneys paid into such fund into such depository 12 13 banks as the department division or corporation may designate 14 and is authorized to invest any portion of the fund which, in the opinion of the division, is not needed for current 15 requirements, in the same manner and subject to all the 16 17 provisions of the law with respect to the deposits of state 18 funds by such Treasurer. All interest earned by such portion 19 of the fund as may be invested by the Treasurer shall be 20 collected by her or him and placed to the credit of such fund. 21 The Special Disability Trust Fund shall be (b)1. 22 maintained by annual assessments upon the insurance companies writing compensation insurance in the state, the commercial 23 24 self-insurers under ss. 624.462 and 624.4621, the assessable mutuals under s. 628.601, and the self-insurers under this 25 chapter, which assessments shall become due and be paid 26 quarterly at the same time and in addition to the assessments 27 28 provided in s. 440.51. The department division shall estimate 29 annually in advance the amount necessary for the 30 administration of this subsection and the maintenance of this 31

161

1 fund and shall make such assessment in the manner hereinafter 2 provided. 3 2. The annual assessment shall be calculated to 4 produce during the ensuing fiscal year an amount which, when 5 combined with that part of the balance in the fund on June 30 б of the current fiscal year which is in excess of \$100,000, is 7 equal to the average of: The sum of disbursements from the fund during the 8 a. 9 immediate past 3 calendar years, and Two times the disbursements of the most recent 10 b. 11 calendar year. 12 Such amount shall be prorated among the insurance companies 13 14 writing compensation insurance in the state and the self-insurers. Provided however, for those carriers that have 15 excluded ceded reinsurance premiums from their assessments on 16 17 or before January 1, 2000, no assessments on ceded reinsurance premiums shall be paid by those carriers until such time as 18 19 the Division of Workers' Compensation of the Department of 20 Labor and Employment Security or the department advises each of those carriers of the impact that the inclusion of ceded 21 22 reinsurance premiums has on their assessment. The department 23 division may not recover any past underpayments of assessments 24 levied against any carrier that on or before January 1, 2000, 25 excluded ceded reinsurance premiums from their assessment prior to the point that the Division of Workers' Compensation 26 of the Department of Labor and Employment Security or the 27 28 department advises of the appropriate assessment that should 29 have been paid. The net premiums written by the companies for 30 3. 31 workers' compensation in this state and the net premium 162

written applicable to the self-insurers in this state are the basis for computing the amount to be assessed as a percentage of net premiums. Such payments shall be made by each carrier and self-insurer to the <u>department division</u> for the Special Disability Trust Fund in accordance with such regulations as the department <u>division</u> prescribes.

4. The Treasurer is authorized to receive and credit
to such Special Disability Trust Fund any sum or sums that may
at any time be contributed to the state by the United States
under any Act of Congress, or otherwise, to which the state
may be or become entitled by reason of any payments made out
of such fund.

(c) Notwithstanding the Special Disability Trust Fund
assessment rate calculated pursuant to this section, the rate
assessed shall not exceed 4.52 percent.

(d) The Special Disability Trust Fund shall be 16 17 supplemented by a \$250 notification fee on each notice of claim filed or refiled after July 1, 1997, and a \$500 fee on 18 19 each proof of claim filed in accordance with subsection (7). 20 Revenues from the fee shall be deposited into the Special 21 Disability Trust Fund and are exempt from the deduction required by s. 215.20. The fees provided in this paragraph 22 shall not be imposed upon any insurer which is in receivership 23 24 with the Department of Insurance.

(e) The Department of <u>Insurance</u> Labor and Employment Security or administrator shall report annually on the status of the Special Disability Trust Fund. The report shall update the estimated undiscounted and discounted fund liability, as determined by an independent actuary, change in the total number of notices of claim on file with the fund in addition to the number of newly filed notices of claim, change in the

163

1 number of proofs of claim processed by the fund, the fee 2 revenues refunded and revenues applied to pay down the 3 liability of the fund, the average time required to reimburse 4 accepted claims, and the average administrative costs per 5 claim. The department or administrator shall submit its б report to the Governor, the President of the Senate, and the 7 Speaker of the House of Representatives by December 1 of each 8 year.

9 (10) DEPARTMENT DIVISION ADMINISTRATION OF FUND; 10 CLAIMS; ADVISORY COMMITTEE; EXPENSES.--The department division 11 or administrator shall administer the Special Disability Trust Fund with authority to allow, deny, compromise, controvert, 12 13 and litigate claims made against it and to designate an attorney to represent it in proceedings involving claims 14 against the fund, including negotiation and consummation of 15 settlements, hearings before judges of compensation claims, 16 17 and judicial review. The department division or administrator or the attorney designated by it shall be given notice of all 18 19 hearings and proceedings involving the rights or obligations 20 of such fund and shall have authority to make expenditures for 21 such medical examinations, expert witness fees, depositions, transcripts of testimony, and the like as may be necessary to 22 the proper defense of any claim. The department division shall 23 24 appoint an advisory committee composed of representatives of 25 management, compensation insurance carriers, and self-insurers to aid it in formulating policies with respect to conservation 26 of the fund, who shall serve without compensation for such 27 28 terms as specified by it, but be reimbursed for travel 29 expenses as provided in s. 112.061. All expenditures made in connection with conservation of the fund, including the salary 30 31 of the attorney designated to represent it and necessary

164

1 travel expenses, shall be allowed and paid from the Special 2 Disability Trust Fund as provided in this section upon the 3 presentation of itemized vouchers therefor approved by the 4 department division.

5 (11) EFFECTIVE DATES.--This section does not apply to б any case in which the accident causing the subsequent injury 7 or death or the disablement or death from a subsequent 8 occupational disease occurred prior to July 1, 1955, or on or 9 after January 1, 1998. In no event shall the Special 10 Disability Trust Fund be liable for, or reimburse employers or 11 carriers for, any case in which the accident causing the subsequent injury or death or the disablement or death from a 12 13 subsequent occupational disease occurred on or after January 14 1, 1998. The Special Disability Trust Fund shall continue to reimburse employers or carriers for subsequent injuries 15 occurring prior to January 1, 1998, and the department 16 17 division shall continue to assess for and the department division or administrator shall fund reimbursements as 18 19 provided in subsection (9) for this purpose. 20 Section 46. Section 440.491, Florida Statutes, is 21 amended to read: 440.491 Reemployment of injured workers; 22 23 rehabilitation. --24 (1) DEFINITIONS.--As used in this section, the term: 25 (a) "Carrier" means group self-insurance funds or individual self-insureds authorized under this chapter and 26 27 commercial funds or insurance entities authorized to write 28 workers' compensation insurance under chapter 624. 29 (b) "Medical care coordination" includes, but is not 30 limited to, coordinating physical rehabilitation services such

31 as medical, psychiatric, or therapeutic treatment for the

165

1 injured employee, providing health training to the employee 2 and family, and monitoring the employee's recovery. The 3 purposes of medical care coordination are to minimize the 4 disability and recovery period without jeopardizing medical 5 stability, to assure that proper medical treatment and other 6 restorative services are timely provided in a logical 7 sequence, and to contain medical costs. 8 (C) "Qualified rehabilitation provider" means a 9 rehabilitation nurse, rehabilitation counselor, vocational 10 evaluator, rehabilitation facility, or agency approved by the 11 Department of Education division as qualified to provide reemployment assessments, medical care coordination, 12 reemployment services, or vocational evaluations under this 13 14 chapter. 15 (d) "Reemployment assessment" means a written assessment performed by a qualified rehabilitation provider 16 17 which provides a comprehensive review of the medical 18 diagnosis, treatment, and prognosis; includes conferences with 19 the employer, physician, and claimant; and recommends a 20 cost-effective physical and vocational rehabilitation plan to 21 assist the employee in returning to suitable gainful 22 employment. 23 "Reemployment services" means services that (e) 24 include, but are not limited to, vocational counseling, 25 job-seeking skills training, ergonomic job analysis, transferable skills analysis, selective job placement, labor 26 market surveys, and arranging other services such as education 27 28 or training, vocational and on-the-job, which may be needed by 29 the employee to secure suitable gainful employment. 30 31

166

1 (f) "Reemployment status review" means a review to 2 determine whether an injured employee is at risk of not 3 returning to work. "Suitable gainful employment" means employment or 4 (q) 5 self-employment that is reasonably attainable in light of the 6 employee's age, education, work history, transferable skills, 7 previous occupation, and injury, and which offers an 8 opportunity to restore the individual as soon as practicable 9 and as nearly as possible to his or her average weekly 10 earnings at the time of injury. 11 (h) "Vocational evaluation" means a review of the employee's physical and intellectual capabilities, his or her 12 aptitudes and achievements, and his or her work-related 13 behaviors to identify the most cost-effective means toward the 14 employee's return to suitable gainful employment. 15 (2) INTENT.--It is the intent of this section to 16 17 implement a systematic review by carriers of the factors that 18 are predictive of longer-term disability and to encourage the 19 provision of medical care coordination and reemployment 20 services that are necessary to assist the employee in 21 returning to work as soon as is medically feasible. (3) REEMPLOYMENT STATUS REVIEWS AND REPORTS.--22 23 When an employee who has suffered an injury (a) 24 compensable under this chapter is unemployed 60 days after the 25 date of injury and is receiving benefits for temporary total disability, temporary partial disability, or wage loss, and 26 27 has not yet been provided medical care coordination and 28 reemployment services voluntarily by the carrier, the carrier 29 must determine whether the employee is likely to return to 30 work and must report its determination to the Department of 31 Education division. The carrier must thereafter determine the 167

1 reemployment status of the employee at 90-day intervals as 2 long as the employee remains unemployed, is not receiving 3 medical care coordination or reemployment services, and is receiving the benefits specified in this subsection. 4 5 (b) If medical care coordination or reemployment б services are voluntarily undertaken within 60 days of the date 7 of injury, such services may continue to be provided as agreed 8 by the employee and the carrier. 9 (4) REEMPLOYMENT ASSESSMENTS. --10 (a) The carrier may require the employee to receive a 11 reemployment assessment as it considers appropriate. However, the carrier is encouraged to obtain a reemployment assessment 12 13 if: 14 1. The carrier determines that the employee is at risk 15 of remaining unemployed. The case involves catastrophic or serious injury. 16 2. 17 (b) The carrier shall authorize only a qualified 18 rehabilitation provider to provide the reemployment 19 assessment. The rehabilitation provider shall conduct its 20 assessment and issue a report to the carrier, the employee, 21 and the Department of Education division within 30 days after 22 the time such assessment is complete. (c) If the rehabilitation provider recommends that the 23 24 employee receive medical care coordination or reemployment services, the carrier shall advise the employee of the 25 recommendation and determine whether the employee wishes to 26 27 receive such services. The employee shall have 15 days after 28 the date of receipt of the recommendation in which to agree to 29 accept such services. If the employee elects to receive 30 services, the carrier may refer the employee to a 31 rehabilitation provider for such coordination or services 168

within 15 days of receipt of the assessment report or notice
 of the employee's election, whichever is later.

3 (5) MEDICAL CARE COORDINATION AND REEMPLOYMENT
4 SERVICES.--

(a) Once the carrier has assigned a case to a
qualified rehabilitation provider for medical care
coordination or reemployment services, the provider shall
develop a reemployment plan and submit the plan to the carrier
and the employee for approval.

10 (b) If the rehabilitation provider concludes that 11 training and education are necessary to return the employee to suitable gainful employment, or if the employee has not 12 returned to suitable gainful employment within 180 days after 13 referral for reemployment services or receives \$2,500 in 14 reemployment services, whichever comes first, the carrier must 15 discontinue reemployment services and refer the employee to 16 17 the Department of Education division for a vocational 18 evaluation. Notwithstanding any provision of chapter 289 or 19 chapter 627, the cost of a reemployment assessment and the 20 first \$2,500 in reemployment services to an injured employee 21 must not be treated as loss adjustment expense for workers' 22 compensation ratemaking purposes.

(c) A carrier may voluntarily provide medical care 23 24 coordination or reemployment services to the employee at 25 intervals more frequent than those required in this section. For the purpose of monitoring reemployment, the carrier or the 26 rehabilitation provider shall report to the Department of 27 28 Education division, in the manner prescribed by the Department 29 of Education division, the date of reemployment and wages of 30 the employee. The carrier shall report its voluntary service 31 activity to the Department of Education division as required

169

by rule. Voluntary services offered by the carrier for any of the following injuries must be considered benefits for purposes of ratemaking: traumatic brain injury; spinal cord injury; amputation, including loss of an eye or eyes; burns of 5 percent or greater of the total body surface.

6 (d) If medical care coordination or reemployment
7 services have not been undertaken as prescribed in paragraph
8 (3)(b), a qualified rehabilitation service provider, facility,
9 or agency that performs a reemployment assessment shall not
10 provide medical care coordination or reemployment services for
11 the employees it assesses.

12

(6) TRAINING AND EDUCATION.--

(a) Upon referral of an injured employee by the 13 carrier, or upon the request of an injured employee, the 14 Department of Education division shall conduct a training and 15 education screening to determine whether it should refer the 16 17 employee for a vocational evaluation and, if appropriate, approve training and education or other vocational services 18 19 for the employee. The Department of Education division may 20 not approve formal training and education programs unless it 21 determines, after consideration of the reemployment assessment, pertinent reemployment status reviews or reports, 22 and such other relevant factors as it prescribes by rule, that 23 24 the reemployment plan is likely to result in return to 25 suitable gainful employment. The Department of Education division is authorized to expend moneys from the Workers' 26 27 Compensation Administration Trust Fund, established by s. 28 440.50, to secure appropriate training and education or other 29 vocational services when necessary to satisfy the recommendation of a vocational evaluator. The Department of 30 31 Education division shall establish training and education 170

standards pertaining to employee eligibility, course curricula
 and duration, and associated costs.

3 (b) When it appears that an employee who has attained maximum medical improvement requires training and education to 4 5 obtain suitable gainful employment, the employer shall pay the б employee additional temporary total compensation while the 7 employee receives such training and education for a period not 8 to exceed 26 weeks, which period may be extended for an additional 26 weeks or less, if such extended period is 9 10 determined to be necessary and proper by a judge of 11 compensation claims. However, a carrier or employer is not precluded from voluntarily paying additional temporary total 12 13 disability compensation beyond that period. If an employee requires temporary residence at or near a facility or an 14 institution providing training and education which is located 15 more than 50 miles away from the employee's customary 16 17 residence, the reasonable cost of board, lodging, or travel 18 must be borne by the Department of Insurance division from the 19 Workers' Compensation Administration Trust Fund established by 20 s. 440.50. An employee who refuses to accept training and 21 education that is recommended by the vocational evaluator and considered necessary by the Department of Education division 22 is subject to a 50-percent reduction in weekly compensation 23 24 benefits, including wage-loss benefits, as determined under s. 440.15(3)(b). 25

26

(7) PROVIDER QUALIFICATIONS.--

27 (a) The <u>Department of Education</u> division shall 28 investigate and maintain a directory of each qualified public 29 and private rehabilitation provider, facility, and agency, and 30 shall establish by rule the minimum qualifications,

31 credentials, and requirements that each rehabilitation service 171

1 provider, facility, and agency must satisfy to be eligible for 2 listing in the directory. These minimum qualifications and 3 credentials must be based on those generally accepted within 4 the service specialty for which the provider, facility, or 5 agency is approved.

(b) The <u>Department of Education</u> division shall impose
a biennial application fee of \$25 for each listing in the
directory, and all such fees must be deposited in the Workers'
Compensation Administration Trust Fund.

10 (c) The Department of Education division shall monitor 11 and evaluate each rehabilitation service provider, facility, and agency qualified under this subsection to ensure its 12 compliance with the minimum qualifications and credentials 13 established by the Department of Education division. The 14 failure of a qualified rehabilitation service provider, 15 16 facility, or agency to provide the Department of Education 17 division with information requested or access necessary for the Department of Education division to satisfy its 18 19 responsibilities under this subsection is grounds for 20 disqualifying the provider, facility, or agency from further 21 referrals.

(d) A qualified rehabilitation service provider, 22 facility, or agency may not be authorized by an employer, a 23 24 carrier, or the Department of Education division to provide 25 any services, including expert testimony, under this section in this state unless the provider, facility, or agency is 26 listed or has been approved for listing in the directory. This 27 28 restriction does not apply to services provided outside this 29 state under this section.

30 (e) The <u>Department of Education</u> division, after 31 consultation with representatives of employees, employers,

172

1 carriers, rehabilitation providers, and qualified training and 2 education providers, shall adopt rules governing professional 3 practices and standards. 4 (8) CARRIER PRACTICES.--The department division shall 5 monitor the selection of providers and the provision of б services by carriers under this section for consistency with 7 legislative intent set forth in subsection (2). PERMANENT DISABILITY. -- The judge of compensation 8 (9) 9 claims may not adjudicate an injured employee as permanently 10 and totally disabled until or unless the carrier is given the 11 opportunity to provide a reemployment assessment. Section 47. Section 440.50, Florida Statutes, is 12 13 amended to read: 440.50 Workers' Compensation Administration Trust 14 15 Fund.--(1)(a) There is established in the State Treasury a 16 17 special fund to be known as the "Workers' Compensation Administration Trust Fund" for the purpose of providing for 18 19 the payment of all expenses in respect to the administration of this chapter, including the vocational rehabilitation of 20 injured employees as provided in s. 440.49 and the payments 21 due under s. 440.15(1)(f), the funding of the fixed 22 administrative expenses of the plan, and the funding of the 23 24 Bureau of Workers' Compensation Fraud within the Department of 25 Insurance. Such fund shall be administered by the department division. 26 27 (b) The department division is authorized to transfer 28 as a loan an amount not in excess of \$250,000 from such 29 special fund to the Special Disability Trust Fund established by s. 440.49(9), which amount shall be repaid to said special 30 31

173

fund in annual payments equal to not less than 10 percent of
 moneys received for such Special Disability Trust Fund.

3 (2) The Treasurer is authorized to disburse moneys
4 from such fund only when approved by the <u>department</u> division
5 and upon the order of the Comptroller.

б (3) The Treasurer shall deposit any moneys paid into 7 such fund into such depository banks as the department division may designate and is authorized to invest any portion 8 9 of the fund which, in the opinion of the department division, 10 is not needed for current requirements, in the same manner and 11 subject to all the provisions of the law with respect to the deposit of state funds by such Treasurer. All interest earned 12 13 by such portion of the fund as may be invested by the 14 Treasurer shall be collected by him or her and placed to the credit of such fund. 15

16 (4) All civil penalties provided in this chapter, if
17 not voluntarily paid, may be collected by civil suit brought
18 by the <u>department</u> division and shall be paid into such fund.

19 Section 48. Section 440.51, Florida Statutes, is 20 amended to read:

21

440.51 Expenses of administration.--

(1) The <u>department</u> division shall estimate annually in
advance the amounts necessary for the administration of this
chapter, in the following manner.

(a) The <u>department</u> division shall, by July 1 of each
year, notify carriers and self-insurers of the assessment
rate, which shall be based on the anticipated expenses of the
administration of this chapter for the next calendar year.
Such assessment rate shall take effect January 1 of the next
calendar year and shall be included in workers' compensation
rate filings approved by the Department of Insurance which

174

1 become effective on or after January 1 of the next calendar 2 year. Assessments shall become due and be paid quarterly. 3 (b) The total expenses of administration shall be 4 prorated among the carriers writing compensation insurance in 5 the state and self-insurers. The net premiums collected by б carriers and the amount of premiums calculated by the 7 department division for self-insured employers are the basis 8 for computing the amount to be assessed. When reporting 9 deductible policy premium for purposes of computing 10 assessments levied after July 1, 2001, full policy premium 11 value must be reported prior to application of deductible discounts or credits. This amount may be assessed as a 12 13 specific amount or as a percentage of net premiums payable as 14 the department division may direct, provided such amount so assessed shall not exceed 2.75 percent, beginning January 1, 15 2001, except during the interim period from July 1, 2000, 16 17 through December 31, 2000, such assessments shall not exceed 4 18 percent of such net premiums. The carriers may elect to make 19 the payments required under s. 440.15(1)(f) rather than having these payments made by the department division. In that 20 event, such payments will be credited to the carriers, and the 21 22 amount due by the carrier under this section will be reduced 23 accordingly.

(2) The <u>department</u> division shall provide by
regulation for the collection of the amounts assessed against
each carrier. Such amounts shall be paid within 30 days from
the date that notice is served upon such carrier. If such
amounts are not paid within such period, there may be assessed
for each 30 days the amount so assessed remains unpaid, a
civil penalty equal to 10 percent of the amount so unpaid,
which shall be collected at the same time and a part of the

175

1 amount assessed. For those carriers who excluded ceded 2 reinsurance premiums from their assessments prior to January 3 1, 2000, the department division shall not recover any past underpayments of assessments related to ceded reinsurance 4 5 premiums prior to January 1, 2001, against such carriers. б (3) If any carrier fails to pay the amounts assessed 7 against him or her under the provisions of this section within 8 60 days from the time such notice is served upon him or her, 9 the Department of Insurance upon being advised by the division 10 may suspend or revoke the authorization to insure compensation 11 in accordance with the procedure in s. 440.38(3)(a). The department division may permit a carrier to remit any 12 13 underpayment of assessments for assessments levied after January 1, 2001. 14 (4) All amounts collected under the provisions of this 15 section shall be paid into the fund established in s. 440.50. 16 17 (5) Any amount so assessed against and paid by an 18 insurance carrier, self-insurer authorized pursuant to s. 19 624.4621, or commercial self-insurance fund authorized under 20 ss. 624.460-624.488 shall be allowed as a deduction against 21 the amount of any other tax levied by the state upon the premiums, assessments, or deposits for workers' compensation 22 insurance on contracts or policies of said insurance carrier, 23 24 self-insurer, or commercial self-insurance fund. Any insurance 25 carrier claiming such a deduction against the amount of any such tax shall not be required to pay any additional 26 retaliatory tax levied pursuant to s. 624.5091 as a result of 27 claiming such deduction. Because deductions under this 28 29 subsection are available to insurance carriers, s. 624.5091 30 does not limit such deductions in any manner. 31

176

1	(6)(a) The department division may require from each
2	carrier, at such time and in accordance with such regulations
3	as the department division may prescribe, reports in respect
4	to all gross earned premiums and of all payments of
5	compensation made by such carrier during each prior period,
6	and may determine the amounts paid by each carrier and the
7	amounts paid by all carriers during such period.
8	(b) The Department of Insurance may require from each
9	self-insurer, at such time and in accordance with such
10	regulations as the Department of Insurance prescribes, reports
11	in respect to wages paid, the amount of premiums such
12	self-insurer would have to pay if insured, and all payments of
13	compensation made by such self-insurer during each prior
14	period, and may determine the amounts paid by each
15	self-insurer and the amounts paid by all self-insurers during
16	such period. For the purposes of this section, the payroll
17	records of each self-insurer shall be open to annual
18	inspection and audit by the Department of Insurance or its
19	authorized representative, during regular business hours; and
20	if any audit of such records of a self-insurer discloses a
21	deficiency in the amounts reported to the Department of
22	Insurance or in the amounts paid to the Department of
23	Insurance by a self-insurer pursuant to this section, the
24	Department of Insurance may assess the cost of such audit
25	against the self-insurer.
26	(7) The department division shall keep accumulated
27	cost records of all injuries occurring within the state coming
28	within the purview of this chapter on a policy and
29	calendar-year basis. For the purpose of this chapter, a
30	"calendar year" is defined as the year in which the injury is
31	reported to the <u>department</u> division; "policy year" is defined
	177

1 as that calendar year in which the policy becomes effective, 2 and the losses under such policy shall be chargeable against 3 the policy year so defined. 4 (8) The department division shall assign an account 5 number to each employer under this chapter and an account б number to each insurance carrier authorized to write workers' 7 compensation insurance in the state; and it shall be the duty of the department division under the account number so 8 9 assigned to keep the cost experience of each carrier and the 10 cost experience of each employer under the account number so 11 assigned by calendar and policy year, as above defined. In addition to the above, it shall be the duty of 12 (9)

13 the <u>department</u> division to keep the accident experience, as 14 classified by the <u>department</u> division, by industry as follows:

(a) Cause of the injury;

(b) Nature of the injury; and

(c) Type of disability.

(10) In every case where the duration of disability 18 19 exceeds 30 days, the carrier shall establish a sufficient 20 reserve to pay all benefits to which the injured employee, or in case of death, his or her dependents, may be entitled to 21 under the law. In establishing the reserve, consideration 22 shall be given to the nature of the injury, the probable 23 24 period of disability, and the estimated cost of medical 25 benefits.

(11) The <u>department</u> division shall furnish to any
employer or carrier, upon request, its individual experience.
The division shall furnish to the Department of Insurance,
upon request, the Florida experience as developed under
accident year or calendar year.

31

15

16 17



1 (12) In addition to any other penalties provided by 2 this law, the failure to submit any report or other 3 information required by this law shall be just cause to 4 suspend the right of a self-insurer to operate as such, $or_{\overline{7}}$ 5 upon certification by the division to the Department of б Insurance that a carrier has failed or refused to furnish such 7 reports, shall be just cause for the Department of Insurance 8 to suspend or revoke the license of such carrier. (13) As used in s. 440.50 and this section, the term: 9 10 (a) "Plan" means the workers' compensation joint 11 underwriting plan provided for in s. 627.311(4). "Fixed administrative expenses" means the expenses 12 (b) of the plan, not to exceed \$750,000, which are directly 13 related to the plan's administration but which do not vary in 14 direct relationship to the amount of premium written by the 15 plan and which do not include loss adjustment premiums. 16 17 (14) Before July 1 in each year, the plan shall notify 18 the department division of the amount of the plan's gross 19 written premiums for the preceding calendar year. Whenever the 20 plan's gross written premiums reported to the department division are less than \$30 million, the department division 21 shall transfer to the plan, subject to appropriation by the 22 Legislature, an amount not to exceed the plan's fixed 23 24 administrative expenses for the preceding calendar year. 25 Section 49. Section 440.52, Florida Statutes, is amended to read: 26 27 440.52 Registration of insurance carriers; notice of 28 cancellation or expiration of policy; suspension or revocation 29 of authority.--30 (1) Each insurance carrier who desires to write such 31 compensation insurance in compliance with this chapter shall 179

1

2

3

be required, before writing such insurance, to register with the division and pay a registration fee of \$100. This shall be deposited by the division in the fund created by s. 440.50.

4 (1)(2) A carrier or self-insurance fund that receives
5 notice pursuant to s. 440.05 shall notify the contractor of
6 the cancellation or expiration of the insurance.

7 (2) (3) If the department division finds, after due 8 notice and a hearing at which the insurance carrier is 9 entitled to be heard in person or by counsel and present 10 evidence, that the insurance carrier has repeatedly failed to 11 comply with its obligations under this chapter, the department 12 division may request the Department of Insurance to suspend or revoke the authorization of such insurance carrier to write 13 workers' compensation insurance under this chapter. Such 14 15 suspension or revocation shall not affect the liability of any such insurance carrier under policies in force prior to the 16 17 suspension or revocation.

(3) (4) In addition to the penalties prescribed in 18 19 subsection (3), violation of s. 440.381 by an insurance 20 carrier shall result in the imposition of a fine not to exceed \$1,000 per audit, if the insurance carrier fails to act on 21 said audits by correcting errors in employee classification or 22 accepted applications for coverage where it knew employee 23 24 classifications were incorrect. Such fines shall be levied by 25 the Department of Insurance and deposited into the Insurance Commissioner's Regulatory Trust Fund. 26

27 Section 50. Section 440.525, Florida Statutes, is 28 amended to read:

440.525 Examination of carriers.--Beginning July 1,
 1994, The Division of Workers' Compensation of the department
 of Labor and Employment Security may examine each carrier as

180

1 often as is warranted to ensure that carriers are fulfilling their obligations under the law, and shall examine each 2 3 carrier not less frequently than once every 3 years. The 4 examination must cover the preceding 3 fiscal years of the 5 carrier's operations and must commence within 12 months after б the end of the most recent fiscal year being covered by the 7 examination. The examination may cover any period of the carrier's operations since the last previous examination. 8 9 Section 51. Section 440.572, Florida Statutes, is 10 amended to read: 11 440.572 Authorization for individual self-insurer to provide coverage. -- An individual self-insurer having a net 12 13 worth of not less than \$250 million as authorized by s. 14 440.38(1)(f) may assume by contract the liabilities under this chapter of contractors and subcontractors, or each of them, 15 employed by or on behalf of such individual self-insurer when 16 17 performing work on or adjacent to property owned or used by the individual self-insurer by the department division. The 18 19 net worth of the individual self-insurer shall include the 20 assets of the self-insurer's parent company and its subsidiaries, sister companies, affiliated companies, and 21 other related entities, located within the geographic 22 boundaries of the state. 23 Section 52. Section 440.59, Florida Statutes, is 24 25 amended to read: 440.59 Reporting requirements. --26 27 (1) The department of Labor and Employment Security 28 shall annually prepare a report of the administration of this 29 chapter for the preceding calendar year, including a detailed statement of the receipts of and expenditures from the fund 30 31 established in s. 440.50 and a statement of the causes of the 181

1 accidents leading to the injuries for which the awards were 2 made, together with such recommendations as the department 3 considers advisable. On or before September 15 of each year, 4 the department shall submit a copy of the report to the 5 Governor, the President of the Senate, the Speaker of the 6 House of Representatives, the Democratic and Republican 7 Leaders of the Senate and the House of Representatives, and 8 the chairs of the legislative committees having jurisdiction over workers' compensation. 9

10 (2) The Division of Workers' Compensation of the 11 department of Labor and Employment Security shall periodically complete on a quarterly basis an analysis of the previous 12 13 quarter's injuries which resulted in workers' compensation 14 claims as deemed necessary by the department. The analysis shall include the information, data, and statistics deemed 15 relevant by the department be broken down by risk 16 17 classification, shall show for each such risk classification 18 the frequency and severity for the various types of injury, 19 and shall include an analysis of the causes of such injuries. 20 The department division shall make available distribute to 21 each employer and self-insurer in the state covered by the 22 Workers' Compensation Law the data relevant to its workforce. The report shall also be distributed to the insurers 23 24 authorized to write workers' compensation insurance in the 25 state.

(3) The <u>department</u> division shall annually prepare a
closed claim report for all claims for which the employee lost
more than 7 days from work and shall submit a copy of the
report to the Governor, the President of the Senate, the
Speaker of the House of Representatives, the Democratic and
Republican Leaders of the Senate and the House of

182

1 Representatives, and the chairs of the legislative committees 2 having jurisdiction over workers' compensation on or before 3 September 15 of each year. The closed claim report shall 4 include information, data, and statistics deemed relevant by 5 the department, but not be limited to, an analysis of all б claims closed during the preceding year as to the date of 7 accident, age of the injured employee, occupation of the 8 injured employee, type of injury, body part affected, type and 9 duration of indemnity benefits paid, permanent impairment 10 rating, medical benefits identified by type of health care 11 provider, and type and cost of any rehabilitation benefits provided. 12

13 The department division shall prepare an annual (4) 14 report for all claims for which the employee lost more than 7 days from work and shall submit a copy of the report to the 15 Governor, the President of the Senate, the Speaker of the 16 17 House of Representatives, the Democratic and Republican Leaders of the Senate and the House of Representatives, and 18 19 the chairs of the legislative committees having jurisdiction over workers' compensation, on or before September 15 of each 20 21 year. The annual report shall include information, data, and statistics deemed relevant by the department a status report 22 on all cases involving work-related injuries in the previous 23 24 10 years. The annual report shall include, but not be limited 25 to, the number of open and closed cases, the number of cases receiving various types of benefits, the cash and medical 26 27 benefits paid between the date of injury and the evaluation 28 date, the number of litigated cases, and the amount of 29 attorney's fees paid in each case. 30 (5) The Chief Judge must prepare an annual report summarizing the disposition of mediation conferences and must 31

183

1 submit the report to the Governor, the President of the 2 Senate, the Speaker of the House of Representatives, the 3 Democratic and Republican Leaders of the Senate and the House of Representatives, and the chairs of the legislative 4 5 committees having jurisdiction over workers' compensation, on б or before September 15 of each year. 7 Section 53. Section 440.591, Florida Statutes, is 8 amended to read: 9 440.591 Administrative procedure; rulemaking 10 authority.--The department, the agency, and the Department of 11 Education have division has authority to adopt rules pursuant to ss. 120.536(1) and 120.54 to implement the provisions of 12 13 this chapter conferring duties upon it. Section 54. Section 440.593, Florida Statutes, is 14 amended to read: 15 440.593 Electronic reporting.--The department division 16 17 may establish by rule an electronic reporting system whereby 18 an employer or carrier is required to submit information 19 electronically rather than by filing otherwise required forms 20 or reports. The department division may by rule establish different deadlines for reporting information to the 21 22 department division via the electronic reporting system than 23 are otherwise required. 24 Section 55. Subsections (1), (4), and (5) of section 443.012, Florida Statutes, are amended to read: 25 443.012 Unemployment Appeals Commission .--26 27 (1) There is created within the Agency for Workforce 28 Innovation Department of Labor and Employment Security an 29 Unemployment Appeals Commission, hereinafter referred to as the "commission." The commission shall consist of a chair and 30 31 two other members to be appointed by the Governor, subject to 184

1 confirmation by the Senate. Not more than one appointee must 2 be a person who, on account of previous vocation, employment, 3 or affiliation, is classified as a representative of employers; and not more than one such appointee must be a 4 5 person who, on account of previous vocation, employment, or б affiliation, is classified as a representative of employees. 7 (a) The chair shall devote his or her entire time to 8 commission duties and shall be responsible for the administrative functions of the commission. 9 10 (b) The chair shall have the authority to appoint a 11 general counsel and such other personnel as may be necessary to carry out the duties and responsibilities of the 12 13 commission. (c) The chair shall have the qualifications required 14 by law for a judge of the circuit court and shall not engage 15 in any other business vocation or employment. Notwithstanding 16 17 any other provisions of existing law, the chair shall be paid a salary equal to that paid under state law to a judge of the 18 19 circuit court. 20 (d) The remaining members shall be paid a stipend of 21 \$100 for each day they are engaged in the work of the commission. The chair and other members shall also be 22 reimbursed for travel expenses, as provided in s. 112.061. 23 24 (e) The total salary and travel expenses of each 25 member of the commission shall be paid from the Employment Security Administration Trust Fund. 26 27 The property, personnel, and appropriations (4) 28 relating to the specified authority, powers, duties, and 29 responsibilities of the commission shall be provided to the 30 commission by the Agency for Workforce Innovation Department 31 of Labor and Employment Security. 185

1 (5) The commission shall not be subject to control, 2 supervision, or direction by the Agency for Workforce 3 Innovation Department of Labor and Employment Security in the performance of its powers and duties under this chapter. 4 5 Section 56. Subsections (12) and (15) of section б 443.036, Florida Statutes, are amended to read: 7 443.036 Definitions.--As used in this chapter, unless 8 the context clearly requires otherwise: (12) COMMISSION. -- "Commission" means the Unemployment 9 10 Appeals Commission of the Agency for Workforce Innovation 11 Department of Labor and Employment Security. (15) DIVISION.--"Division" means the Division of 12 Unemployment Compensation of the Agency for Workforce 13 14 Innovation Department of Labor and Employment Security. Section 57. Subsection (3) of section 447.02, Florida 15 16 Statutes, is amended to read: 17 447.02 Definitions.--The following terms, when used in 18 this chapter, shall have the meanings ascribed to them in this 19 section: 20 The term "department" means the Department of (3) 21 Business and Professional Regulation Labor and Employment 22 Security. Section 58. Subsections (1), (3), and (4) of section 23 24 447.205, Florida Statutes, are amended to read: 447.205 Public Employees Relations Commission .--25 (1) There is hereby created within the Department of 26 27 Management Services Labor and Employment Security the Public Employees Relations Commission, hereinafter referred to as the 28 29 "commission." The commission shall be composed of a chair and two full-time members to be appointed by the Governor, subject 30 31 to confirmation by the Senate, from persons representative of 186

1 the public and known for their objective and independent 2 judgment, who shall not be employed by, or hold any commission 3 with, any governmental unit in the state or any employee 4 organization, as defined in this part, while in such office. 5 In no event shall more than one appointee be a person who, on б account of previous vocation, employment, or affiliation, is, 7 or has been, classified as a representative of employers; and 8 in no event shall more than one such appointee be a person 9 who, on account of previous vocation, employment, or 10 affiliation, is, or has been, classified as a representative 11 of employees or employee organizations. The commissioners shall devote full time to commission duties and shall not 12 engage in any other business, vocation, or employment while in 13 such office. Beginning January 1, 1980, the chair shall be 14 15 appointed for a term of 4 years, one commissioner for a term of 1 year, and one commissioner for a term of 2 years. 16 17 Thereafter, Every term of office shall be for 4 years; and each term of the office of chair shall commence on January 1 18 19 of the second year following each regularly scheduled general 20 election at which a Governor is elected to a full term of office. In the event of a vacancy prior to the expiration of 21 a term of office, an appointment shall be made for the 22 unexpired term of that office. The chair shall be responsible 23 24 for the administrative functions of the commission and shall 25 have the authority to employ such personnel as may be necessary to carry out the provisions of this part. Once 26 appointed to the office of chair, the chair shall serve as 27 chair for the duration of the term of office of chair. 28 29 Nothing contained herein prohibits a chair or commissioner from serving multiple terms. 30 31

187

1 (3) The commission, in the performance of its powers and duties under this part, shall not be subject to control, 2 3 supervision, or direction by the Department of Management 4 Services Labor and Employment Security. 5 (4) The property, personnel, and appropriations б related to the commission's specified authority, powers, 7 duties, and responsibilities shall be provided to the 8 commission by the Department of Management Services Labor and 9 Employment Security. 10 Section 59. Subsection (4) of section 447.305, Florida 11 Statutes, is amended to read: 447.305 Registration of employee organization .--12 (4) Notification of registrations and renewals of 13 registration shall be furnished at regular intervals by the 14 15 commission to the Department of Business and Professional Regulation Labor and Employment Security. 16 17 Section 60. Subsection (4) of section 450.012, Florida 18 Statutes, is amended to read: 19 450.012 Definitions. -- For the purpose of this chapter, 20 the word, phrase, or term: "Department" means the Department of Business and 21 (4) Professional Regulation Labor and Employment Security. 22 Section 61. Subsection (1) of section 450.191, Florida 23 24 Statutes, is amended to read: 450.191 Executive Office of the Governor; powers and 25 duties.--26 27 (1) The Executive Office of the Governor is authorized 28 and directed to: 29 (a) Advise and consult with employers of migrant workers as to the ways and means of improving living 30 31 conditions of seasonal workers; 188

1 (b) Cooperate with the Department of Health in 2 establishing minimum standards of preventive and curative 3 health and of housing and sanitation in migrant labor camps 4 and in making surveys to determine the adequacy of preventive 5 and curative health services available to occupants of migrant б labor camps; 7 (c) Provide coordination for the enforcement of ss. 8 381.008-381.0088; 9 (d) Cooperate with the other departments of government 10 in coordinating all applicable labor laws, including, but not 11 limited to, those relating to private employment agencies, child labor, wage payments, wage claims, and crew leaders; 12 13 (e) Cooperate with the Department of Education to provide educational facilities for the children of migrant 14 laborers; 15 (f) Cooperate with the Department of Highway Safety 16 17 and Motor Vehicles to establish minimum standards for the 18 transporting of migrant laborers; 19 (g) Cooperate with the Department of Agriculture and 20 Consumer Services to conduct an education program for 21 employers of migrant laborers pertaining to the standards, methods, and objectives of the office; 22 23 (h) Cooperate with the Department of Children and 24 Family Services in coordinating all public assistance programs 25 as they may apply to migrant laborers; (i) Coordinate all federal, state, and local programs 26 27 pertaining to migrant laborers; and 28 (j) Cooperate with the farm labor office of the 29 Department of Business and Professional Regulation Labor and 30 Employment Security in the recruitment and referral of migrant 31 189

1 laborers and other persons for the planting, cultivation, and 2 harvesting of agricultural crops in Florida. 3 Section 62. Subsection (2) of section 450.28, Florida Statutes, is amended to read: 4 5 450.28 Definitions.-б (2) "Department" means the Department of Business and 7 Professional Regulation Labor and Employment Security. 8 Section 63. Subsection (3) of section 468.529, Florida 9 Statutes, is amended to read: 10 468.529 Licensee's insurance; employment tax; benefit 11 plans.--(3) A licensed employee leasing company shall within 12 13 30 days of initiation or termination notify its workers' 14 compensation insurance carrier, the Department of Insurance Division of Workers' Compensation, and the Division of 15 Unemployment Compensation of the Department of Revenue Labor 16 17 and Employment Security of both the initiation or the 18 termination of the company's relationship with any client 19 company. Section 64. Subsections (1) and (5) of section 20 21 624.3161, Florida Statutes, are amended to read: 624.3161 Market conduct examinations.--22 (1) As often as it deems necessary, the department 23 24 shall examine each licensed rating organization, each advisory 25 organization, each group, association, carrier as defined in s. 440.02, or other organization of insurers which engages in 26 27 joint underwriting or joint reinsurance, and each authorized 28 insurer transacting in this state any class of insurance to 29 which the provisions of chapter 627 are applicable. The 30 examination shall be for the purpose of ascertaining 31

190

Florida Senate - 2001 309-1963-01

1 compliance by the person examined with the applicable 2 provisions of chapters 440,624, 626, 627, and 635. 3 (5) Such examinations shall also be subject to the 4 applicable provisions of ss. 624.318, 624.319, 624.321, and 624.322 and chapter 440. 5 6 Section 65. Paragraph (m) of subsection (1) of section 7 626.88, Florida Statutes, is amended to read: 626.88 Definitions of "administrator" and "insurer".--8 (1) For the purposes of this part, an "administrator" 9 10 is any person who directly or indirectly solicits or effects 11 coverage of, collects charges or premiums from, or adjusts or settles claims on residents of this state in connection with 12 authorized commercial self-insurance funds or with insured or 13 self-insured programs which provide life or health insurance 14 coverage or coverage of any other expenses described in s. 15 624.33(1), other than any of the following persons: 16 17 (m) A person approved by the Department of Insurance 18 Division of Workers' Compensation of the Department of Labor 19 and Employment Security who administers only self-insured 20 workers' compensation plans. Section 66. Subsection (9) of section 626.989, Florida 21 Statutes, is amended to read: 22 626.989 Investigation by department or Division of 23 24 Insurance Fraud; compliance; immunity; confidential 25 information; reports to division; division investigator's power of arrest.--26 27 (9) In recognition of the complementary roles of 28 investigating instances of workers' compensation fraud and 29 enforcing compliance with the workers' compensation coverage requirements under chapter 440, the Division of Insurance 30 31 Fraud of the Department of Insurance is and the Division of 191

1 Workers' Compensation of the Department of Labor and 2 Employment Security are directed to prepare and submit a joint 3 performance report to the President of the Senate and the 4 Speaker of the House of Representatives by November 1 of each 5 year for each of the next 2 years, and then every 3 years 6 thereafter, describing the results obtained in achieving 7 compliance with the workers' compensation coverage 8 requirements and reducing the incidence of workers' 9 compensation fraud. 10 Section 67. Section 627.0915, Florida Statutes, is 11 amended to read: 627.0915 Rate filings; workers' compensation, 12 drug-free workplace, and safe employers .-- The Department of 13 Insurance shall approve rating plans for workers' compensation 14 insurance that give specific identifiable consideration in the 15 setting of rates to employers that either implement a 16 17 drug-free workplace program pursuant to rules adopted by the department Division of Workers' Compensation of the Department 18 19 of Labor and Employment Security or implement a safety program 20 approved by the Division of Safety pursuant to rules adopted by the Division of Safety of the Department of Labor and 21 Employment Security or implement both a drug-free workplace 22 program and a safety program. The Division of Safety may by 23 24 rule require that the client of a help supply services company 25 comply with the essential requirements of a workplace safety program as a condition for receiving a premium credit. The 26 27 plans must take effect January 1, 1994, must be actuarially 28 sound, and must state the savings anticipated to result from 29 such drug-testing program and safety programs. 30 Section 68. Subsection (5) of section 627.914, Florida 31 Statutes, is amended to read:

192

Florida Senate - 2001 309-1963-01

1 627.914 Reports of information by workers' 2 compensation insurers required. --3 (5) Self-insurers authorized to transact workers' compensation insurance as provided in s. 440.02 shall report 4 5 only Florida data as prescribed in paragraphs (a)-(e) of б subsection (4) to the department Division of Workers' 7 Compensation of the Department of Labor and Employment 8 Security. 9 (a) The department Division of Workers' Compensation shall publish the dates and forms necessary to enable 10 11 self-insurers to comply with this section. (b) The Division of Workers' Compensation shall report 12 the information collected under this section to the Department 13 of Insurance in a manner prescribed by the department. 14 (b) (c) A statistical or rating organization may be 15 used by self-insurers for the purposes of reporting the data 16 17 required by this section and calculating experience ratings. Section 69. Section 20.171, Florida Statutes, is 18 19 repealed. 20 Section 70. If any provision of this act or its 21 application to any person or circumstance is held invalid, the invalidity does not affect other provisions or applications of 22 the act which can be given effect without the invalid 23 provision or application, and to this end the provisions of 24 25 this act are severable. Section 71. To the extent that any conflict exists 26 27 between this act and the provisions of SB 1926, or similar 28 legislation, which transfers the Office of Judges of 29 Compensation Claims to the Division of Administration 30 Hearings, the provisions of SB 1926 or the similar legislation shall control. 31

```
193
```

Florida Senate - 2001 309-1963-01 CS for CS for SB 2224 Section 72. Except as otherwise expressly provided in this act, this act shall take effect October 1, 2001.

1		STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR		
2		<u>CS for Sb 2224</u>		
3				
4	This	committee substitute does the following:		
5	- I	Abolishes the Department of Labor and Employment		
б		Security, effective October 1, 2001 and provides for transferring the remaining programs in the department to several agencies.		
7	_	Transfers the functions of the Division of Workers'		
8		Compensation from the Department of Labor and Employment		
9		Security to the Department of Insurance, effective October 1, 2001, without personnel.		
10	-	Requires the Department of Labor and Employment Security to provide administrative support to the Division of		
11		Workers' Compensation and the Office of the Judges of		
12		Compensation Claims during the transition period of July 1, 2001-October 1, 2001. Authorizes the transfer of up		
13		to \$300,000 from the Workers' Compensation Administrative Trust Fund to fund the administrative support.		
14	-	Type II transfers the Office of the Judges of		
15		Compensation Claims and 18 Division of Workers' Compensation support positions for this Office to the		
16		Division of Administrative Hearings on October 1, 2001.		
17	-	Type II transfers 98 positions associated with workers' compensation rehabilitation and reemployment services		
		from Department of Labor and Employment Security to the		
18 19		Division of Vocational Rehabilitation in the Department of Education on October 1, 2001.		
_	-	Type II transfers 29 positions from the Division of		
20		Workers' Compensation to Agency for Health Care Administration effective July 1, 2001.		
21	- Type II transfers the farm labor and child lab to the Department of Business and Professional effective July 1, 2001.	Type II transfers the farm labor and child labor programs		
22		to the Department of Business and Professional Regulation		
23		Type II transfers the Unemployment Appeals Commission to		
24		the Agency for Workforce Innovation effective July 1, 2001.		
25		Type II transfers the Public Employees Relations		
26 Commission to the Department of Ma effective July 1, 2001.	Commission to the Department of Management Services			
27	_	Type II transfers the Office of Information Systems to		
28		the State Technology Office effective July 1, 2001.		
29	- Provid	Provides for the Department of Insurance and the State Technology Office to determine if it would be		
30		technologically feasible and cost effective to separate		
31		the Workers' Compensation Integrated System from its current mainframe and transfer ownership to Department of Insurance.		
195				

1	_	Appropriates to Department of Business and Professional
2		Regulation \$407,621 from the Department of Labor and Employment Security Administrative Trust Fund, \$320,000
3		Appropriates to Department of Business and Professional Regulation \$407,621 from the Department of Labor and Employment Security Administrative Trust Fund, \$320,000 from the Crew Chief Registration Trust Fund and \$1,301,272 General Revenue for the farm labor program.
4	_	
5		Provides for increased regulatory responsibility over self-insured employers to the Florida Workers' Compensation Self-Insurance Guaranty Association.
6		
7		
8		
9		
10		
11		
12		
13		
14		
15		
16		
17		
18		
19		
20		
21		
22		
23		
24		
25		
26		
27		
28		
29		
30		
31		100
		196