Florida House of Representatives - 2001 HB 233 By Representatives Weissman, Meadows, Sobel and Slosberg

1	A bill to be entitled
2	An act relating to children and families;
3	creating s. 752.011, F.S.; providing for
4	court-ordered visitation for grandparents and
5	great-grandparents under certain circumstances;
6	providing for appointment of a guardian ad
7	litem and family mediation if the court makes a
8	preliminary finding that the minor is
9	threatened with demonstrable significant mental
10	or emotional harm without such visitation;
11	requiring court-ordered evaluation of the child
12	if mediation fails; providing for a hearing to
13	determine whether the minor is threatened with
14	demonstrable significant mental or emotional
15	harm; providing criteria for such a
16	determination; providing for attorney's fees
17	and costs; applying the Uniform Child Custody
18	Jurisdiction Act; repealing s. 752.01, F.S.,
19	relating to grandparental visitation;
20	encouraging consolidation of actions under ss.
21	61.13, 752.011, F.S.; amending ss. 752.015,
22	752.07, F.S., to conform cross-references;
23	amending s. 39.01, F.S.; including references
24	to great-grandparents in definitions relating
25	to dependent children; amending s. 39.509,
26	F.S.; providing for great-grandparents'
27	visitation rights; amending ss. 39.801,
28	63.0425, F.S.; providing for a
29	great-grandparent's right to adopt; amending s.
30	61.13, F.S.; providing for great-grandparents'
31	visitation rights and standing with regard to
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1 evaluating custody arrangements; conforming 2 this section to provisions of this act; amending s. 63.172, F.S.; conforming references 3 relating to great-grandparental visitation 4 5 rights under ch. 752, F.S.; providing an effective date. 6 7 8 Be It Enacted by the Legislature of the State of Florida: 9 10 Section 1. Section 752.011, Florida Statutes, is 11 created to read: 752.011 Action by grandparent or great-grandparent for 12 13 right of visitation; when petition shall be granted .--14 (1) A grandparent or great-grandparent of a minor may petition for visitation with that minor if: 15 16 (a) One or both of the parents of the minor are 17 deceased; (b) The marriage of the parents of the minor has been 18 19 dissolved, whether or not a dissolution action is pending; 20 (c) A parent of the minor has deserted the minor; The minor was born out of wedlock and not later 21 (d) 22 determined to be a minor born within wedlock as provided in s. 23 742.091; 24 (e) The minor is living with both natural parents who are still married to each other, whether or not there is a 25 26 broken relationship between either or both parents of the 27 minor and the grandparents or great-grandparents, and either 28 or both parents have used their parental authority to prohibit 29 a relationship between the minor and the grandparents or 30 great-grandparents; or 31

(f) A deceased parent of the minor has made a written 1 2 testamentary statement requesting that there be visitation between his or her surviving minor child and the grandparent 3 4 or great-grandparent. 5 (2) Upon the filing of a petition by a grandparent or 6 great-grandparent for visitation rights, the court shall hold 7 a preliminary hearing to find whether there is evidence that 8 the minor is suffering or is threatened with suffering demonstrable significant mental or emotional harm as a result 9 of a parental decision not to permit visitation or contact 10 with the grandparent or great-grandparent. Absent such a 11 finding, the court shall dismiss the petition and shall award 12 13 reasonable attorney's fees and costs to be paid by the 14 petitioner to the respondent. 15 (3) If the court finds that there is evidence that the 16 minor is suffering or is threatened with suffering demonstrable significant mental or emotional harm as a result 17 of a parental decision not to permit visitation or contact 18 with the grandparent or great-grandparent, the court may 19 20 appoint a guardian ad litem and shall order the matter to family mediation as provided in chapter 44 and Rules 12.740 21 22 and 12.741 of the Florida Family Law Rules of Procedure. 23 (4) When mediation fails to yield a resolution, the 24 court shall order a psychological evaluation of the minor pursuant to Rule 12.363, Fla. Fam. L.R.P., if comparable 25 26 evidence of the findings expected from such an evaluation is 27 unavailable. 28 (5) After a hearing on the matter, the court may award 29 reasonable rights of visitation to the grandparent or 30 great-grandparent with respect to the minor if the court finds 31 that:

1	(a) There is clear and convincing evidence that the
2	minor is suffering or is threatened with suffering
3	demonstrable significant mental or emotional harm as a result
4	of a parental decision not to permit visitation or contact
5	with the grandparent or great-grandparent and that visitation
6	with the grandparent or great-grandparent will alleviate or
7	mitigate the harm; and
8	(b) That the visitation will not materially harm the
9	parent-child relationship.
10	(6) In assessing demonstrable significant mental or
11	emotional harm as those terms are used in this chapter, the
12	court shall consider the totality of the circumstances
13	affecting the mental and emotional well-being of the minor,
14	including:
15	(a) The love, affection, and other emotional ties
16	existing between the minor and the grandparent or
17	great-grandparent, including those based upon a relationship
18	that has been permitted previously by one or more of the
19	minor's parents.
20	(b) The length and quality of the prior relationship
21	between the minor and the grandparent or great-grandparent,
22	including the extent to which the grandparent or
23	great-grandparent has been involved in providing regular care
24	and support of the minor.
25	(c) Whether the grandparent or great-grandparent has
26	established or attempted to establish ongoing personal contact
27	with the minor.
28	(d) The reasons for which a parent or parents have
29	made a decision to end contact or visitation between the minor
30	and the grandparent or great-grandparent which was permitted
31	previously by the parent or parents.
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(e) Whether there has been demonstrable significant 1 2 mental or emotional harm to the minor as the result of disruption in the family unit due to divorce, abandonment by a 3 4 parent, or disability or death of a parent, sibling, or other 5 household member, for which the minor has derived support and 6 stability from the relationship with the grandparent or 7 great-grandparent and whether the continuation of that support 8 and stability is likely to prevent further harm. 9 The existence or threat of mental injury to the (f) minor as defined in s. 39.01. 10 (g) When one parent is deceased, whether visitation 11 12 with the grandparent or great-grandparent will help maintain 13 or facilitate contact between the minor and the deceased 14 parent's extended family of origin such that demonstrable significant mental or emotional harm to the minor from loss of 15 16 additional family relationships is mitigated. 17 (h) The present mental, physical, and emotional needs and health of the minor. 18 19 The present mental, physical, and emotional health (i) 20 of the grandparent or great-grandparent. 21 (j) The recommendations of the minor's guardian ad 22 litem. 23 (k) The results of the psychological evaluation of the 24 minor pursuant to Rule 12.363, Fla. Fam. L.R.P. 25 The preference of the minor if the minor is (1) 26 determined to be of sufficient maturity to express a 27 preference. 28 (m) When a parent is deceased, any written 29 testamentary statement by the deceased parent requesting that visitation with the grandparent or great-grandparent be 30 granted or stating a belief that such visitation would reduce 31 5

or mitigate demonstrable significant mental or emotional harm 1 2 to the minor as a result of the parent's death. The absence of 3 such a testamentary statement may not be construed as evidence that the deceased parent would have objected to the requested 4 5 visitation. б (n) Such other factors as the court considers 7 necessary in making this determination. 8 (7) In assessing whether granting a petition brought 9 under this chapter will cause material harm to the parent-child relationship, the court shall consider the 10 11 totality of the circumstances affecting the parent-child 12 relationship, including: 13 (a) Whether there have been previous disputes between the parents and the grandparent or great-grandparent over 14 15 childrearing or other matters related to the care and 16 upbringing of the minor; (b) Whether visitation would materially interfere with 17 18 or compromise parental authority; (c) Whether visitation can be arranged in such a 19 20 manner as not to materially detract from the parent-child relationship, including the quantity of time available for 21 22 enjoyment of the parent-child relationship and any other consideration related to disruption of the schedule and 23 24 routines of the parents' and the minor's home lives; 25 (d) Whether visitation is being sought for the primary 26 purpose of continuing or establishing a relationship with the 27 minor with the intent that the minor benefit from the 28 relationship; 29 (e) Whether the requested visitation would expose the minor to conduct, moral standards, experiences, or other 30 31

factors that are inconsistent with influences provided by the 1 2 parent; 3 (f) The nature of the relationship between the parents 4 and the grandparent or great-grandparent; 5 (g) The reasons for which a parent or parents have б made a decision to end contact or visitation between the minor 7 and the grandparent or great-grandparent which has been 8 permitted previously by that parent or parents; 9 The psychological toll of visitation disputes on (h) 10 the minor in the particular circumstances; and 11 (i) Such other factors as the court considers 12 necessary in making this determination. 13 (8) Sections 61.1302-61.1348, the Uniform Child 14 Custody Jurisdiction Act, apply to actions brought under this 15 chapter. (9) If separate actions under this section and s. 16 61.13 are pending concurrently, courts are strongly encouraged 17 to consolidate the actions in order to minimize the burden of 18 19 litigation of visitation rights on the minor and the parties. 20 (10) An order of grandparent visitation or great-grandparent visitation may be modified upon a showing of 21 22 substantial change in circumstances or a showing that 23 visitation is causing material harm to the parent-child 24 relationship. 25 (11) An original action requesting visitation rights 26 under this chapter may be filed by any grandparent or 27 great-grandparent only once during any 2-year period, except 28 on good cause shown that the minor is suffering or threatened with suffering demonstrable significant mental or emotional 29 harm caused by a parental decision to deny or limit contact or 30 visitation between a minor and grandparent or 31

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1 great-grandparent, which was not known to the grandparent or 2 great-grandparent at the time of filing an earlier action. 3 (12) This section does not provide for visitation 4 rights for grandparents or great-grandparents of minors placed 5 for adoption under chapter 63 except as provided in s. 752.07 б with respect to adoption by a stepparent. 7 (13) Section 57.105 applies to actions brought under 8 this chapter. 9 Section 2. Section 752.01, Florida Statutes, is 10 repealed. 11 Section 3. Section 752.015, Florida Statutes, is 12 amended to read: 13 752.015 Mediation of visitation disputes.--It shall be 14 the public policy of this state that families resolve differences over grandparent visitation within the family. It 15 16 shall be the further public policy of this state that when families are unable to resolve differences relating to 17 grandparent visitation that the family participate in any 18 formal or informal mediation services that may be available. 19 20 When families are unable to resolve differences relating to 21 grandparent visitation and a petition is filed pursuant to s. 22 752.011 s. 752.01, the court shall, if such services are available in the circuit, refer the case to family mediation 23 in accordance with rules promulgated by the Supreme Court. 24 Section 4. Section 752.07, Florida Statutes, is 25 26 amended to read: 27 752.07 Effect of adoption of child by stepparent on 28 right of visitation; when right may be terminated .-- When there 29 is a remarriage of one of the natural parents of a minor child for whom visitation rights may be or may have been granted to 30 31 a grandparent pursuant to s. 752.011 s. 752.01, any subsequent 8

adoption by the stepparent will not terminate any 1 2 grandparental rights. However, the court may determine that 3 termination of such visitation rights should be terminated based upon the standards for granting such visitation which 4 5 are set forth in s. 752.011 is in the best interest of the б child and rule accordingly, after affording the grandparent an 7 opportunity to be heard. 8 Section 5. Subsections (46) and (50) of section 39.01, 9 Florida Statutes, are amended to read: 39.01 Definitions.--When used in this chapter, unless 10 11 the context otherwise requires: (46) "Next of kin" means an adult relative of a child 12 13 who is the child's brother, sister, grandparent, 14 great-grandparent, aunt, uncle, or first cousin. 15 (50) "Participant," for purposes of a shelter 16 proceeding, dependency proceeding, or termination of parental 17 rights proceeding, means any person who is not a party but who 18 should receive notice of hearings involving the child, including foster parents or the legal custodian of the child, 19 20 identified prospective parents, grandparents or 21 great-grandparents entitled to priority for adoption consideration under s. 63.0425, actual custodians of the 22 child, and any other person whose participation may be in the 23 best interest of the child. A community-based agency under 24 contract with the department to provide protective services 25 26 may be designated as a participant at the discretion of the 27 court. Participants may be granted leave by the court to be 28 heard without the necessity of filing a motion to intervene. Section 6. Section 39.509, Florida Statutes, is 29 amended to read: 30 31

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39.509 Grandparents' and great-grandparents' 1 2 Grandparents rights. -- Notwithstanding any other provision of 3 law, a maternal or paternal grandparent or great-grandparent as well as a stepgrandparent or step-great-grandparent is 4 5 entitled to reasonable visitation with his or her grandchild б or great-grandchild who has been adjudicated a dependent child 7 and taken from the physical custody of the parent unless the court finds that such visitation is not in the best interest 8 of the child or that such visitation would interfere with the 9 goals of the case plan. Reasonable visitation may be 10 11 unsupervised and, where appropriate and feasible, may be 12 frequent and continuing. 13 (1) Grandparent or great-grandparent visitation may 14 take place in the home of the grandparent or great-grandparent unless there is a compelling reason for denying such a 15 visitation. The department's caseworker shall arrange the 16 visitation to which a grandparent or great-grandparent is 17 entitled pursuant to this section. The state shall not charge 18 19 a fee for any costs associated with arranging the visitation. 20 However, the grandparent or great-grandparent shall pay for the child's cost of transportation when the visitation is to 21 22 take place in the grandparent's or great-grandparent's home. The caseworker shall document the reasons for any decision to 23 restrict a grandparent's or great-grandparent's visitation. 24 25 (2) A grandparent or great-grandparent entitled to 26 visitation pursuant to this section shall not be restricted 27 from appropriate displays of affection to the child, such as 28 appropriately hugging or kissing his or her grandchild or 29 great-grandchild. Gifts, cards, and letters from the grandparent or great-grandparent and other family members 30 31

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shall not be denied to a child who has been adjudicated a
 dependent child.

3 (3) Any attempt by a grandparent <u>or great-grandparent</u> 4 to facilitate a meeting between the child who has been 5 adjudicated a dependent child and the child's parent or legal 6 custodian, or any other person in violation of a court order 7 shall automatically terminate future visitation rights of the 8 grandparent <u>or great-grandparent</u>.

9 (4) When the child has been returned to the physical
10 custody of his or her parent, the visitation rights granted
11 pursuant to this section shall terminate.

12 (5) The termination of parental rights does not affect 13 the rights of grandparents <u>or great-grandparents</u> unless the 14 court finds that such visitation is not in the best interest 15 of the child or that such visitation would interfere with the 16 goals of permanency planning for the child.

(6) In determining whether grandparental or 17 great-grandparental visitation is not in the child's best 18 19 interest, consideration may be given to the finding of guilt, 20 regardless of adjudication, or entry or plea of guilty or nolo 21 contendere to charges under the following statutes, or similar statutes of other jurisdictions: s. 787.04, relating to 22 removing minors from the state or concealing minors contrary 23 to court order; s. 794.011, relating to sexual battery; s. 24 798.02, relating to lewd and lascivious behavior; chapter 800, 25 26 relating to lewdness and indecent exposure; or chapter 827, 27 relating to the abuse of children. Consideration may also be 28 given to a report of abuse, abandonment, or neglect under ss. 29 415.101-415.113 or this chapter and the outcome of the investigation concerning such report. 30 31

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Section 7. Paragraph (a) of subsection (3) of section 1 2 39.801, Florida Statutes, is amended to read: 3 39.801 Procedures and jurisdiction; notice; service of 4 process.--5 (3) Before the court may terminate parental rights, in б addition to the other requirements set forth in this part, the 7 following requirements must be met: 8 (a) Notice of the date, time, and place of the 9 advisory hearing for the petition to terminate parental rights 10 and a copy of the petition must be personally served upon the 11 following persons, specifically notifying them that a petition has been filed: 12 13 1. The parents of the child. 14 The legal custodians of the child. 2. 15 If the parents who would be entitled to notice are 3. 16 dead or unknown, a living relative of the child, unless upon diligent search and inquiry no such relative can be found. 17 Any person who has physical custody of the child. 18 4. Any grandparent or great-grandparent entitled to 19 5. 20 priority for adoption under s. 63.0425. 21 6. Any prospective parent who has been identified under s. 39.503 or s. 39.803. 22 The guardian ad litem for the child or the 23 7. representative of the guardian ad litem program, if the 24 25 program has been appointed. 26 27 The document containing the notice to respond or appear must 28 contain, in type at least as large as the type in the balance 29 of the document, the following or substantially similar "FAILURE TO PERSONALLY APPEAR AT THIS ADVISORY 30 language: HEARING CONSTITUTES CONSENT TO THE TERMINATION OF PARENTAL 31 12

RIGHTS OF THIS CHILD (OR CHILDREN). IF YOU FAIL TO APPEAR ON 1 2 THE DATE AND TIME SPECIFIED, YOU MAY LOSE ALL LEGAL RIGHTS AS 3 A PARENT TO THE CHILD OR CHILDREN NAMED IN THE PETITION ATTACHED TO THIS NOTICE." 4 5 Section 8. Paragraph (b) of subsection (2), paragraph б (c) of subsection (4), and subsections (6) and (7) of section 7 61.13, Florida Statutes, are amended to read: 8 61.13 Custody and support of children; visitation 9 rights; power of court in making orders. --10 (2) 11 (b)1. The court shall determine all matters relating 12 to custody of each minor child of the parties in accordance 13 with the best interests of the child and in accordance with 14 the Uniform Child Custody Jurisdiction Act. It is the public policy of this state to assure that each minor child has 15 16 frequent and continuing contact with both parents after the parents separate or the marriage of the parties is dissolved 17 18 and to encourage parents to share the rights and 19 responsibilities, and joys, of childrearing. After considering 20 all relevant facts, the father of the child shall be given the 21 same consideration as the mother in determining the primary 22 residence of a child irrespective of the age or sex of the 23 child. 24 2. The court shall order that the parental responsibility for a minor child be shared by both parents 25 26 unless the court finds that shared parental responsibility 27 would be detrimental to the child. Evidence that a parent has 28 been convicted of a felony of the third degree or higher involving domestic violence, as defined in s. 741.28 and 29

30 chapter 775, or meets the criteria of s. 39.806(1)(d), creates

31 a rebuttable presumption of detriment to the child. If the

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presumption is not rebutted, shared parental responsibility, 1 2 including visitation, residence of the child, and decisions 3 made regarding the child, may not be granted to the convicted parent. However, the convicted parent is not relieved of any 4 5 obligation to provide financial support. If the court determines that shared parental responsibility would be 6 7 detrimental to the child, it may order sole parental 8 responsibility and make such arrangements for visitation as 9 will best protect the child or abused spouse from further harm. Whether or not there is a conviction of any offense of 10 11 domestic violence or child abuse or the existence of an injunction for protection against domestic violence, the court 12 13 shall consider evidence of domestic violence or child abuse as 14 evidence of detriment to the child. 15 a. In ordering shared parental responsibility, the 16 court may consider the expressed desires of the parents and

17 may grant to one party the ultimate responsibility over 18 specific aspects of the child's welfare or may divide those 19 responsibilities between the parties based on the best 20 interests of the child. Areas of responsibility may include 21 primary residence, education, medical and dental care, and any 22 other responsibilities that the court finds unique to a 23 particular family.

b. The court shall order "sole parental responsibility, with or without visitation rights, to the other parent when it is in the best interests of" the minor child.

c. The court may award the grandparents or
great-grandparents visitation rights with a minor child
pursuant to the criteria set forth in s. 752.011 if it is in
the child's best interest. Grandparents or great-grandparents

have legal standing to seek judicial enforcement of such an 1 2 award. This section does not require that grandparents or 3 great-grandparents be made parties or given notice of dissolution pleadings or proceedings, nor do grandparents or 4 5 great-grandparents have legal standing as "contestants" as б defined in s. 61.1306. However, if separate actions under this 7 section and s. 752.011 are pending concurrently, courts are 8 strongly encouraged to consolidate the actions in order to 9 minimize the burden of litigation of visitation rights on the 10 child.A court may not order that a child be kept within the 11 state or jurisdiction of the court solely for the purpose of 12 permitting visitation by the grandparents or 13 great-grandparents. 14 Access to records and information pertaining to a 3. minor child, including, but not limited to, medical, dental, 15 16 and school records, may not be denied to a parent because the parent is not the child's primary residential parent. 17 18 (4) (c) When a custodial parent refuses to honor a 19 20 noncustodial parent's, or grandparent's, or 21 great-grandparent's visitation rights without proper cause, 22 the court shall, after calculating the amount of visitation improperly denied, award the noncustodial parent, or 23 grandparent, or great-grandparent a sufficient amount of extra 24 25 visitation to compensate the noncustodial parent, or 26 grandparent, or great-grandparent, which visitation shall be 27 ordered as expeditiously as possible in a manner consistent 28 with the best interests of the child and scheduled in a manner 29 that is convenient for the person deprived of visitation. In ordering any makeup visitation, the court shall schedule such 30 31 visitation in a manner that is consistent with the best

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1 interests of the child or children and that is convenient for 2 the noncustodial parent, or grandparent, or great-grandparent. 3 In addition, the court:

May order the custodial parent to pay reasonable
 court costs and attorney's fees incurred by the noncustodial
 parent, or great-grandparent to enforce their
 visitation rights or make up improperly denied visitation;

8 2. May order the custodial parent to attend the9 parenting course approved by the judicial circuit;

10 3. May order the custodial parent to do community 11 service if the order will not interfere with the welfare of 12 the child;

4. May order the custodial parent to have the
financial burden of promoting frequent and continuing contact
when the custodial parent and child reside further than 60
miles from the noncustodial parent;

17 5. May award custody, rotating custody, or primary 18 residence to the noncustodial parent, upon the request of the 19 noncustodial parent, if the award is in the best interests of 20 the child; or

6. May impose any other reasonable sanction as aresult of noncompliance.

23 (d) A person who violates this subsection may be
24 punished by contempt of court or other remedies as the court
25 deems appropriate.

(6) In any proceeding under this section, the court
may not deny shared parental responsibility, custody, or
visitation rights to a parent, or grandparent, or

29 great-grandparent solely because that parent, or grandparent,

30 or great-grandparent is or is believed to be infected with

31 human immunodeficiency virus; but the court may condition such

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1 rights upon the parent's, or grandparent's, or 2 great-grandparent's agreement to observe measures approved by 3 the Centers for Disease Control and Prevention of the United States Public Health Service or by the Department of Health 4 5 for preventing the spread of human immunodeficiency virus to б the child. 7 In any case where the child is actually residing (7) 8 with a grandparent or great-grandparent in a stable relationship, whether or not the court has awarded custody to 9 10 the grandparent or great-grandparent or not, the court may recognize the grandparent or great-grandparent grandparents as 11 12 having the same standing as parents for evaluating what 13 custody arrangements are in the best interest of the child. 14 Section 9. Subsection (1) of section 63.0425, Florida 15 Statutes, is amended to read: 16 63.0425 Grandparent's or great-grandparent's right to 17 adopt.--(1) When a child who has lived with a grandparent or 18 19 great-grandparent for at least 6 months is placed for 20 adoption, the agency or intermediary handling the adoption 21 shall notify that grandparent or great-grandparent of the impending adoption before the petition for adoption is filed. 22 If the grandparent or great-grandparent petitions the court to 23 24 adopt the child, the court shall give first priority for 25 adoption to that grandparent or great-grandparent. 26 Section 10. Subsection (2) of section 63.172, Florida 27 Statutes, is amended to read: 28 63.172 Effect of judgment of adoption .--29 (2) If one or both parents of a child die without the relationship of parent and child having been previously 30 31 terminated and a spouse of the living parent or a close 17

relative of the child thereafter adopts the child, the child's right of inheritance from or through the deceased parent is unaffected by the adoption and, unless the court orders otherwise, the adoption will not terminate any grandparental or great-grandparental rights delineated under chapter 752. For purposes of this subsection, a close relative of a child is the child's brother, sister, grandparent, great-grandparent, aunt, or uncle. Section 11. This act shall take effect July 1, 2001. LEGISLATIVE SUMMARY Provides for court-ordered visitation by grandparents or great-grandparents in certain circumstances. Provides for appointment of a guardian ad litem and for family mediation if the court makes a preliminary finding that the minor is threatened with demonstrable significant mental or emotional harm in the absence of such visitation. Requires court-ordered evaluation of the child if mediation fails. Provides for a hearing to determine whether the minor is threatened with demonstrable significant mental or emotional harm. Provides criteria for such a determination. Provides for awarding attorney's fees and costs. Applies the Uniform awarding attorney's fees and costs. Applies the Uniform Child Custody Jurisdiction Act. Encourages consolidation of legal actions under ss. 61.13 and 752.011, F.S. Includes references to great-grandparents in definitions relating to dependent children. Provides for great-grandparents' visitation rights. Provides for a great-grandparent's right to adopt. Provides for great-grandparents' visitation rights and standing with regard to evaluating custody arrangements. Conforms cross-references to changes made by the act. 

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CODING: Words stricken are deletions; words underlined are additions.