A bill to be entitled 1 2 An act relating to bail bonds; amending s. 3 648.29, F.S.; providing for build-up funds to 4 be maintained in government bonds, 5 certificates, or certain other obligations; providing that the limitation on build-up funds 6 7 be established by the rate of premium filed by 8 the insurance company; amending s. 648.33, 9 F.S.; permitting certain fees to be charged with regard to transfers or use of credit 10 11 cards; requiring certain notice of such fees; 12 amending s. 648.34, F.S.; requiring separate 13 entrances for each bail bond agency and branch 14 office; amending s. 648.385, F.S.; revising 15 language relating to continuing education 16 requirements for bail bond agents; amending s. 648.386, F.S.; prohibiting the use of certain 17 video instruction tapes in continuing education 18 classes; increasing the number of years of 19 20 experience as a manager or officer required for 21 department approval as a supervising 22 instructor; amending s. 648.44, F.S.; prohibiting certain contact by a bail bond 23 24 agent or runner; providing penalties; amending 25 s. 648.571, F.S.; permitting a bail bond agent 26 to charge certain fees when accepting a credit 27 card for collateral; requiring the fee to be 28 stated and the fee schedule to be posted; amending s. 903.045, F.S.; providing for 29 exoneration of the surety upon failure of the 30 state to extradite the principal on a bail bond 31

1 under certain circumstances; amending s. 2 903.046, F.S.; providing that a defendant 3 charged with a second or subsequent felony 4 within a certain period shall forfeit the 5 presumption in favor of nonmonetary release, under certain circumstances; amending s. 6 7 903.21, F.S.; providing penalties for an 8 official who refuses to take a defendant into 9 custody; amending s. 903.26, F.S.; requiring the clerk to provide a certified copy of 10 11 warrant or capias at no cost under certain circumstances; deleting provision relating to 12 13 prohibition of the discharge of a forfeiture; providing circumstances for discharge of 14 15 forfeiture of bond, discharge of bond, and assessment of costs for defendants arrested 16 outside the county or state of jurisdiction; 17 amending s. 903.28, F.S.; providing for 18 interest to accrue on remission of forfeiture 19 20 under certain circumstances; amending s. 21 903.31, F.S.; revising provisions relating to 22 cancellation of bond; providing circumstances under which an appearance bond does not 23 guarantee a defendant's conduct or appearance 24 in court; amending s. 907.041, F.S.; requiring 25 26 certification to the court in writing of 27 certain information prior to release on 28 nonmonetary conditions; providing an effective 29 date.

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31 Be It Enacted by the Legislature of the State of Florida:

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Section 1. Subsections (1) and (2) of section 648.29, Florida Statutes, are amended to read:

648.29 Build-up funds posted by bail bond agent. --

- (1) All build-up funds posted by a bail bond agent or managing general agent, either with the insurer or managing general agent representing such insurer, must be maintained in an individual build-up trust account for the bail bond agent by the insurer or the managing general agent in a bank or savings and loan association, or in United States Government bonds, United States Treasury certificates, or other obligations for which the full faith and credit of the United States is pledged for the payment of principal and interest, in this state jointly in the name of the bail bond agent and the surety or managing general agent or in trust for the bail bond agent by the surety or managing general agent and is open to inspection and examination by the department at all times. An accounting of all such funds shall be maintained which designates the amounts collected on each bond written.
- (2) Build-up funds may not exceed 40 percent of the premium as established by the rate of premium filed by the insurance company with the department agent's contract agreement with the insurer or managing general agent. Build-up funds received shall be immediately deposited to the build-up trust account. Interest on such accounts shall accrue to the bail bond agent.

Section 2. Subsection (2) of section 648.33, Florida Statutes, is amended to read:

648.33 Bail bond rates.--

(2) It is unlawful for a bail bond agent to execute a bail bond without charging a premium therefor, and the premium 31 rate may not exceed or be less than the premium rate as filed

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bond business.

may be charged at the rate of premium filed with the department. The bail bond agent may charge the amount of the fee charged by a credit card facility in connection with the use of a credit card for premium. The premium receipt must clearly state the fee and be acknowledged by the authorized credit card holder. The prevailing credit card fee schedule shall be clearly posted in the lobby of the bail bond agency. Section 3. Paragraph (c) of subsection (2) of section 648.34, Florida Statutes, is amended to read: 648.34 Bail bond agents; qualifications.--12 (2) To qualify as a bail bond agent, it must 13 affirmatively appear at the time of application and throughout the period of licensure that the applicant has complied with the provisions of s. 648.355 and has obtained a temporary 16 license pursuant to such section and: (c) The place of business of the applicant will be located in this state and in the county where the applicant 19 will maintain his or her records and be actively engaged in the bail bond business and maintain an agency accessible to 21 the public which is open for reasonable business hours. Each 22 bail bond agency and each branch office shall have a separate and distinct entrance easily accessible to the public and used by the bail bond agent in the regular course of business 24 dealings with the public. Each agency shall be separate and

with and approved by the department. Bail bond transfer fees

Section 4. Paragraph (a) of subsection (2) of section

648.385 Continuing education required; application;

apart from any other bail bond agency used to conduct bail

648.385, Florida Statutes, is amended to read:

31 exceptions; requirements; penalties.--

(2)(a) For compliance dates beginning in January 1997 and thereafter, Each person subject to the provisions of this chapter must <u>cumulatively</u> complete a minimum of 14 hours of continuing education courses every <u>2-year renewal period</u> 2 years in courses approved by the department. Compliance with continuing education requirements is a condition precedent to the issuance, continuation, or renewal of any appointment subject to the provisions of this chapter.

Section 5. Paragraph (c) of subsection (2) and paragraph (b) of subsection (4) of section 648.386, Florida Statutes, are amended to read:

648.386 Qualifications for prelicensing and continuing education schools and instructors.--

- (2) SCHOOLS AND CURRICULUM FOR CONTINUING EDUCATION SCHOOLS.—In order to be considered for approval and certification as an approved limited surety agent and professional bail bond agent continuing education school, such entity must:
- (c) Offer continuing education classes which are comprised of a minimum of 2 hours of approved coursework and are taught by an approved supervising instructor or guest lecturer approved by the entity or the supervising instructor. Video instruction tapes longer than 30 minutes shall not be permitted.
 - (4) INSTRUCTOR'S DUTIES AND QUALIFICATIONS.--
- (b) In order to obtain department approval as a supervising instructor, the following qualifications must be met:
- 1. During the past 10 years, the person must have had at least $\underline{10}$ 5 years' experience as a manager or officer of a

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managing general agent in this state as prescribed in s. 648.388;

- During the past 10 years, the person must have had at least 10 5 years' experience as a manager or officer of an insurance company authorized to and actively engaged in underwriting bail in this state, provided there is a showing that the manager's or officer's experience is directly related to the bail bond industry; or
- 3. The person has been a licensed bail bond agent in this state for at least 10 years.

Section 6. Paragraph (b) of subsection (1) and subsection (9) of section 648.44, Florida Statutes, are amended to read:

648.44 Prohibitions; penalty.--

- (1) A bail bond agent, temporary bail bond agent, or runner may not:
- (b) Directly or indirectly solicit business in or on the property or grounds of a jail, prison, or other place where prisoners are confined or in or on the property or grounds of any court. The term "solicitation" includes the distribution of business cards, print advertising, or other written information directed to prisoners or potential indemnitors, unless a request is initiated by the prisoner or a potential indemnitor, or directly contacting the prisoner's family or potential indemnitors as a result of information obtained from any document, written or electronically produced, or originated by the court, office of the clerk of the circuit court of the county, or county jail, without first being contacted by the family, indemnitor, or prisoner. Permissible print advertising in the jail is strictly limited 31 to a listing in a telephone directory and the posting of the

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bail bond agency's name, address, and telephone number in a designated location within the jail.

- (9)(a) Any person who violates any provisions of paragraph (1)(b), paragraph (1)(d), paragraph (1)(e), paragraph (1)(f), paragraph (1)(i), or paragraph (1)(m) or subsection (2) commits a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.
- (b) Any person who violates the provisions of paragraph (1)(a), paragraph (1)(b), paragraph (1)(g), paragraph (1)(j), or paragraph (1)(l), subsection (3), subsection (4), or subsection (5) commits a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083.

Section 7. Section 648.571, Florida Statutes, is amended to read:

648.571 Failure to return collateral; penalty.--A bail bond agent who has taken collateral or an insurer or managing general agent who holds collateral as security for a bail bond shall, upon demand, make a written request for a discharge of the bond to be delivered to the surety or the agent of the surety. If a discharge is provided to the surety or the agent of the surety pursuant to chapter 903, the collateral shall be returned to the indemnitor within 21 days of said discharge being provided. Upon demand, following the written request for discharge and upon diligent inquiry by the surety or the agent of the surety to determine that the bond has been discharged, failure of the court to provide a written discharge to the surety or the agent of the surety pursuant to chapter 903 within 7 days, shall cause the cancellation of the bond by 31 operation of law and collateral shall be returned to the

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indemnitor within 21 days of the written request for 1 2 discharge. Fees or other charges of any nature other than as 3 outlined in this chapter or by rule of the department may not be deducted from the collateral due. However, the bail bond 4 5 agent may charge the amount of the fee charged by a credit 6 card facility in connection with the use of a credit card for 7 collateral as long as the fee is clearly stated on the 8 collateral receipt and is acknowledged by the authorized 9 credit card holder. The prevailing credit card fee schedule shall be clearly posted in the lobby of the bail bond agency. 10 11 Allowable expenses incurred in the apprehension of the defendant because of a forfeiture of bond or judgment under s. 12 13 903.29 may be deducted if such expenses are accounted for. 14 Failure to return collateral under these terms shall be punishable: 15

- (1) In the event the collateral is of a value of less than \$100, as provided in s. 775.082(4)(a).
- In the event the collateral is of a value of \$100 or more, as provided in s. 775.082(3)(d).
- In the event the collateral is of a value of \$1,500 or more, as provided in s. 775.082(3)(c).
- (4) In the event the collateral is of a value of \$10,000 or more, as provided in s. 775.082(3)(b).
- Section 8. Section 903.045, Florida Statutes, is amended to read:
 - 903.045 Nature of criminal surety bail bonds.--
- (1) It is the public policy of this state and the intent of the Legislature that a criminal surety bail bond, executed by a bail bond agent licensed pursuant to chapter 648 in connection with the pretrial or appellate release of a 31 criminal defendant, shall be construed as a commitment by and

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an obligation upon the bail bond agent to ensure that the defendant appears at all subsequent criminal proceedings and otherwise fulfills all conditions of the bond. The failure of a defendant to appear at any subsequent criminal proceeding or the breach by the defendant of any other condition of the bond constitutes a breach by the bail bond agent of this commitment and obligation.

(2) It is the further intent of the Legislature to express its support of the judicial process above the acquisition of funds by the state. Failure of the state to institute extradition proceedings or extradite the principal on a bail bond, after the surety has agreed in writing to pay actual transportation costs, shall exonerate the surety and any forfeiture or judgment shall be set aside or vacated and any payment by the surety of a forfeiture or judgment shall be remitted in full.

Section 9. Subsection (3) is added to section 903.046, Florida Statutes, to read:

903.046 Purpose of and criteria for bail determination. --

(3) A defendant who is charged with a second or subsequent felony within the present 3-year period, whether or not a conviction has been entered, shall forfeit the presumption in favor of nonmonetary release.

Section 10. Subsection (1) of section 903.21, Florida Statutes, is amended to read:

903.21 Method of surrender; exoneration of obligors.--

(1) A surety desiring to surrender a defendant shall deliver a copy of the bond and the defendant to the official who had custody of the defendant at the time bail was taken or 31 to the official into whose custody the defendant would have

been placed if she or he had been committed. The official shall take the defendant into custody, as on a commitment, and issue a certificate acknowledging the surrender. An official who refuses to take the defendant into custody as provided in this section shall be subject to criminal charges under s. 839.21.

Section 11. Paragraph (c) of subsection (2), paragraph (b) of subsection (5), and subsections (6), (7), and (8) of section 903.26, Florida Statutes, are amended to read:

903.26 Forfeiture of the bond; when and how directed; discharge; how and when made; effect of payment .--

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- (c) If there is a breach of the bond, the clerk shall provide, upon request, a certified copy of the warrant or capias to the bail bond agent or surety company at no cost.
- (5) The court shall discharge a forfeiture within 60 days upon:
- A determination that, at the time of the required appearance, the defendant was adjudicated insane and confined in an institution or was in a hospital, or was confined in a jail, or prison;
- (6) The discharge of a forfeiture shall not be ordered for any reason other than as specified herein.
- (6) (6) (7) The payment by a surety of a forfeiture under the provisions of this law shall have the same effect on the bond as payment of a judgment.
- (7) (8) If the defendant is arrested outside of the county or state of jurisdiction and returned or surrendered by the surety agent to the county of jurisdiction of the court prior to judgment, the clerk, upon affirmation by the sheriff 31 or the chief correctional officer, shall, without further

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order of the court, discharge the forfeiture of the bond and discharge the bond. However, if the surety agent fails to pay the costs of transportation and expenses incurred in returning the defendant to the county of jurisdiction, the clerk shall not discharge the forfeiture of the bond. If the surety agent apprehended and surrendered the defendant, costs shall not be assessed. If the surety agent and the county attorney fail to agree on the amount of said costs, then the court, after notice to the county attorney, shall determine the amount of the costs.

Section 12. Subsection (9) is added to section 903.28, Florida Statutes, to read:

- 903.28 Remission of forfeiture; conditions.--
- (9) If remission has not been made within 45 days after the date on which the court ordered the remission, interest at the prevailing rate for short-term loans shall begin to accrue from the order date and shall be paid with the remission.

Section 13. Subsections (1) and (2) of section 903.31, Florida Statutes, are amended, subsection (3) is renumbered as subsection (4), and a new subsection (3) is added to said section, to read:

903.31 Canceling the bond.--

(1) Within 10 business days after the conditions of a bond have been satisfied or the forfeiture discharged or remitted, the court shall order the bond shall be canceled and, if the surety has attached a certificate of cancellation to the original bond, shall furnish an executed certificate of cancellation to the surety without cost. An adjudication of quilt or innocence of the defendant shall satisfy the 31 conditions of the bond. The original appearance bond shall

expire 36 months after such bond has been posted for the release of the defendant from custody. This subsection does not apply to cases in which a bond has been declared forfeited.

- (2) The original appearance bond shall not be construed to guarantee deferred sentences, appearance during or after a presentence investigation, appearance during or after appeals, conduct during or appearance after admission to a pretrial intervention program, payment of fines, or attendance at educational or rehabilitation facilities the court otherwise provides in the judgment. If the original appearance bond has been forfeited or revoked, the bond shall not be reinstated without approval from the surety on the original bond.
- (3) The original appearance bond shall not be construed to guarantee a defendant's conduct or appearance in court at any time after any of the following events has occurred:
- (a) The defendant has entered a plea of guilty or no contest;
- (b) The defendant has entered into a deferred prosecution agreement or pretrial intervention program;
 - (c) The defendant has been acquitted;
 - (d) The defendant has been adjudicated guilty;
 - (e) Adjudication of guilt has been withheld; or
- Section 14. Paragraph (b) of subsection (3) of section 907.041, Florida Statutes, is amended to read:
- 907.041 Pretrial detention and release.--
 - (3) RELEASE ON NONMONETARY CONDITIONS. --

(b) No person shall be released on nonmonetary conditions under the supervision of a pretrial release service, unless the service certifies to the court in writing that it has investigated and or otherwise verified: 1. The circumstances of the accused's family, employment, financial resources, character, mental condition, and length of residence in the community; The accused's record of convictions, of appearances at court proceedings, of flight to avoid prosecution, or of failure to appear at court proceedings; and 3. Other facts necessary to assist the court in its determination of the indigency of the accused and whether she or he should be released under the supervision of the service. Section 15. This act shall take effect July 1, 2001.

HOUSE SUMMARY

Revises provisions relating to bail bonds, bail bond agents, and runners. Provides for build-up funds to be maintained in government bonds, certificates, or certain other obligations. Provides that the limitation on build-up funds be established by the rate of premium filed by the insurance company. Permits certain fees to be charged with regard to transfers or use of credit cards. Requires certain notice of such fees. Requires separate entrances for each bail bond agency and branch office.

Revises language relating to continuing education requirements for bail bond agents. Prohibits the use of certain video instruction tapes in continuing education classes. Increases the number of years of experience as a manager or officer required for department approval as a supervising instructor.

Prohibits certain contact by a bail bond agent or runner. Provides penalties. Permits a bail bond agent to charge certain fees when accepting a credit card for collateral. Requires the fee to be stated and the fee schedule to be posted. Provides for exoneration of the surety upon failure of the state to extradite the principal on a bail bond under certain circumstances. Provides that a defendant charged with a second or subsequent felony within a certain period shall forfeit the presumption in favor of nonmonetary release under certain circumstances. Provides penalties for an official who refuses to take a defendant into custody. Requires the clerk to provide a certified copy of warrant or capias at no cost under certain circumstances. Deletes a provision relating to prohibition of the discharge of a forfeiture. Provides circumstances for discharge of forfeiture of bond, discharge of bond, and assessment of costs for defendants arrested outside the county or state of jurisdiction. Provides for interest to accrue on remission of forfeiture under certain circumstances. Revises provisions relating to cancellation of bond. Provides circumstances under which an appearance bond does not guarantee a defendant's conduct or appearance in court. Requires certification to the court in writing of certain information prior to release on nonmonetary conditions. See bill for details.