Amendment No. 01 (for drafter's use only)

-	CHAMBER ACTION
	Senate House .
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5	ORIGINAL STAMP BELOW
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10 11	The Committee on Local Government & Veterans Affairs offered
12	the following:
13	the following.
14	Amendment (with title amendment)
15	Remove from the bill: Everything after the enacting clause
16	nemove from one stir fivery enting droof one endooring orduse
17	and insert in lieu thereof:
18	Section 1. Section 1 of chapter 93-367, Laws of
19	Florida, as amended by chapter 99-437, Laws of Florida, is
20	amended to read:
21	Section 1. Employees of the Palm Beach County Sheriff;
22	applicability of act; permanent status of employees;
23	transition; administration
24	(1) CAREER SERVICE EMPLOYEESThe term "career
25	service employee" as used in this act shall mean the following
26	personnel: deputy sheriffs of nonsupervisory rank who have
27	completed their probationary period; Law Enforcement and
28	Corrections Sergeants, Lieutenants, Captains, Majors,
29	Colonels, Undersheriffs, or others holding sworn supervisory
30	or executive staff rank, who have either been promoted through
31	the ranks from a nonsupervisory, nonmanagerial rank and who

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have at least 5 years of full-time, sworn law enforcement or
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    sworn corrections service with the Sheriff's Office or who
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    otherwise have at least 10 years of full-time, sworn law
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    enforcement or sworn corrections service with the Sheriff's
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    Office, whether such time is continuous or not. During any
    transition, the Undersheriff, Colonels, Majors, or others
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    holding sworn supervisory or executive staff rank who are
    career service employees may only be reduced to the rank of
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    Captain (sworn). Career service employees below the rank of
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    Major shall not be subject to dismissal or demotion without
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    just cause. The term "career service employee" as used in this
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    act shall also mean the following personnel: nonmanagerial
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    non-sworn personnel who have completed their probationary
    period and non-sworn supervisors, managers, and non-sworn
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    equivalents of Colonel, Major, or others holding non-sworn
    supervisory or executive staff rank who have either been
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    promoted through the ranks from a nonsupervisory,
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    nonmanagerial position and have at least 5 years of full-time
    service with the Sheriff's Office, or who otherwise have at
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    least 10 years of full-time service with the Sheriff's Office,
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    whether such time is continuous or not. During any transition,
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    the non-sworn equivalents of Colonel, Major, or others holding
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    non-sworn supervisory or executive staff rank who are career
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    service employees may only be reduced to the non-sworn
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    equivalent of the rank of Captain.<del>those employees hired at</del>
    the entry level who have successfully completed their
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   probationary period. Colonels, Majors, Directors, or their
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    executive staff equivalents promoted through the ranks shall
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   be considered career service employees, and during any
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    transition may only be reduced to the rank of Captain or its
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    civilian equivalent. Colonels, Majors, Directors, or their
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executive staff equivalents appointed by the Sheriff laterally must have completed 10 years of service in the appointed rank to be considered career service employees. The Undersheriff shall at no time be considered a career service employee.

Career service employees below the non-sworn equivalent of the rank of Major or its civilian equivalent shall not be subject to dismissal or demotion without just cause.

(2) APPLICABILITY. --

- (a) The provisions of this act shall apply to all certified and noncertified persons in the employ of the Sheriff of Palm Beach County, including deputy sheriffs. The provisions of this act do not apply to the Sheriff, Undersheriff, special deputies appointed pursuant to s. 30.09(4), Florida Statutes, members of the Sheriff's posse, reserve units, or persons appointed as part-time deputy sheriffs, as defined by the Criminal Justice Standards and Training Commission, unless any such person is also employed full time by the Office of the Sheriff. As used in this act, the terms "employee," "employ," and "employment" refer to all persons, whether employed or appointed, to whom the act applies.
- (b) Nothing in this act shall be construed as affecting the budget-making authority and power of the Palm Beach County Board of County Commissioners.
- (c) Approved and authorized reductions in staff shall be accomplished on a seniority basis within the Office of the Sheriff.
- (3) CAREER SERVICE STATUS; CAUSE FOR SUSPENSION OR DISMISSAL.--
- (a) When an employee of the Sheriff to whom the provisions of this act apply has served in such employment for

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a period of 1 calendar year from the date the employee first enters the Sheriff's orientation program or the beginning of field training, whichever comes first, such employee shall have attained career service status in the Office of the Sheriff; however, if an employee is placed on disciplinary probation for a period of 6 months or more or is terminated and rehired at a later date, the employee shall be required to complete 1 calendar year of service from the date of the disciplinary action before being granted the right to appeal as provided in section 2. Any employee who is required to serve a probationary period attendant to a promotion shall retain permanent status in the Office of the Sheriff, but may be returned to his prior rank during such probationary period without the right of appeal as provided in section 2. For the purpose of determining career service status as defined by the provisions of this act, all time in the employment of the Office of the Sheriff while in the police academy or other comparable training for certification as a sworn officer or deputy sheriff shall not be counted or considered in any manner in determining whether the employee has attained 1 calendar year of minimum service for career service protection.

(b) Any employee who has achieved career service status in the Office of the Sheriff may only be suspended or dismissed for cause, provided that, prior to such action, the employee has been furnished written notice of the proposed action and has been offered an opportunity to respond to the reasons for the suspension or dismissal. In extraordinary situations, however, such as when delay could result in damage or injury, an employee may be suspended or dismissed immediately and then provided notice thereof and reasons

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therefor within 48 hours, or as soon as is practical if circumstances surrounding such extraordinary situation makes notice within 48 hours impractical. Cause for suspension or dismissal includes, but is not limited to, negligence, inefficiency, or inability to perform assigned duties, insubordination, violation of provisions of law or office rules, conduct unbecoming a public employee, misconduct, proof of alcohol abuse, proof of abuse of prescription drugs, or proof of use of illegal drugs. Cause for suspension or dismissal also includes, but is not limited to, adjudication of guilt by a court of competent jurisdiction, a plea of guilty or of nolo contendere, or a verdict of guilty when adjudication of quilt is withheld and the accused is placed on probation, with respect to any felony, misdemeanor, or major traffic infraction. The filing by a law enforcement agency of felony, misdemeanor, or major traffic infraction charges against an employee or an arrest of an employee for such infractions constitutes cause for suspension.

- (4) TRANSITION OF EMPLOYEES. --
- (a) When a newly elected or appointed Sheriff assumes office, the new Sheriff shall continue the employment of all currently employed career service personnel unless cause for dismissal, as provided herein, exists. The incoming Sheriff may maintain the current staff personnel assigned to the position of Undersheriff, Colonel, Major, Director, Assistant Director, or their executive staff equivalents. However, in the event that the incoming Sheriff fills such positions with new personnel, the current occupants of those positions who are career service employees shall be reduced to no lower than the rank of Captain, or its equivalent, which rank shall be permanent unless later reduced by disciplinary demotion. Their

salaries may be reduced accordingly, provided, however, that any reduction in salary shall constitute the least financial impact to the career service employee within the existing Captain or Captain-equivalent pay scale. Actions taken pursuant to this subsection affecting the Undersheriff, Colonels, Majors, Directors, Assistant Directors, or their executive staff equivalents shall not be appealable under section 2.

- (b) Dismissals or demotions pursuant to across-the-board actions directed by the Palm Beach County Board of County Commissioners, resulting from county fiscal impacts, shall not be appealable under the provisions of section 2.
- (5) ADMINISTRATION.--The Sheriff shall have the full authority to adopt such rules, regulations, and procedures necessary for the administration and implementation of this act. The rules, regulations, and procedures shall meet or exceed approved Standards of Accreditation for Law Enforcement Agencies.
- Section 2. Section 2 of chapter 93-367, Laws of Florida, as amended by chapter 98-517, Laws of Florida, is amended to read:

Section 2. Hearing review boards; function; membership; procedures.--

(1) FUNCTION OF BOARDS.—Ad hoc hearing review boards shall be appointed as provided herein for the purpose of hearing appeals of career service employees arising from personnel actions brought under the rules, regulations, or policies of the Office of the Sheriff which result in dismissal, suspension, demotion, or reduction in pay. Lateral transfers, shift changes, reprimands, oral or written, and

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suspensions of 2 working days or less shall not be appealable to the board; however, no more than one such action of suspension may occur within 1 calendar year without the right to appeal. The scope of the review board is limited to disciplinary proceedings and termination actions. Review boards have the authority to conduct hearings and make findings of fact and recommendations to the Sheriff. The Sheriff shall not be bound by the findings or recommendations of the majority of the board. There shall be no further appeals such boards, but will consider them in making his final decision. Except in the case of termination, the decision of the Sheriff is final and not appealable within the office.

- (2) MEMBERSHIP AND RESPONSIBILITY OF BOARD. --
- (a) There shall be a fixed pool of board members mutually agreed upon by the Sheriff and any labor organization representing the employees of the Sheriff's Office. If any group of employees has a certified bargaining agent, the pool of Hearing Review Board members for that certified bargaining unit shall be mutually agreed upon by the Sheriff and the collective bargaining representative for said bargaining unit. The pool of board members shall be identified as follows: the Sheriff shall nominate 50 potential board members for the sworn law enforcement discipline, 50 potential board members for the sworn corrections discipline, and 50 potential board members for the non-sworn administrative employees. In addition, the Sheriff shall designate seven potential chairpersons above the rank of Lieutenant, or the civilian equivalent, for each employee discipline as stated herein. To be named as a potential board member, an employee must have at least 3 years of full-time experience with the Sheriff's

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Office, have above-average evaluations for the previous 3 years, and have no discipline above a written reprimand for the prior 2 years. Every employee of the Sheriff's Office shall have a right to decline nomination as a potential designee. The certified bargaining agent or, if there is none, a committee elected by a majority of the employees voting within a discipline shall take turns, in alphabetical order, striking the names of the Sheriff's nominees in order to arrive at a permanent list of 15 Hearing Review Board member designees, and five alternates, who shall serve a term of 3 years. The board member designees and alternates shall be 12 removed from the established list if they receive any 13 discipline above a written reprimand during their term. 14 (b) (a) The Hearing Review Board shall consist of five members of the Sheriff's Office selected from the same discipline as the aggrieved employee of the Sheriff. The 16 Sheriff shall select two members of the board from the 18 established list of Hearing Review Board member designees, with at least one member above the rank of Lieutenant to serve 19 20 as the board chairperson. Two members of the board shall be selected by the employee requesting the hearing from the 21 established list of Hearing Review Board member designees. The 22 fifth member shall be selected by the other four members. Each 23 24 selected member shall have the right to decline to serve for 25 good cause. (c) (b) All members of the Hearing Review Board shall 26 27 be selected on the basis of fairness, objectivity, and impartiality. No member of the board shall be above the rank 28 29 of Captain, or its civilian equivalent, nor shall any member 30 of the board be on probationary status. Any person who is in any way involved in or associated with the matter being

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brought before the Hearing Review Board shall not serve as a member or chairperson of said board. No member or chairperson of a Hearing Review Board, who in good faith serves in such capacity, shall suffer risk of retaliation from the agency or from employees of the agency, including the employee who requested the Hearing Review Board, as a result of his or her service on the board. The board shall have no investigative powers and shall function in the capacity of a fact finder in an effort to arrive at a fair and equitable recommendation in all matters brought before it. Selected members shall have no involvement with the issues under consideration. Membership on of the board is not mandatory voluntary and without remuneration. However, all members shall serve on an "on-duty status. "Members will not discuss matters to be heard before the board until the board convenes.

(d) (c) The Hearing Review Board chairperson shall have the responsibility to:

- Chair all meetings utilizing parliamentary rules of order.
- Convene an organizational meeting of the board to select a fifth member.
- Request that the employee provide the names of any witnesses and a short statement of material facts which that witness is expected to testify about.
- Schedule and provide written notification of all meetings to the Internal Affairs Bureau, witnesses, board members, and employees.
 - Provide copies of all charges to board members. 5.
 - Ensure compliance with hearing procedures.
- 30 7. Request that the employee furnish copies of all exhibits to be introduced at the hearing.

- (3) PROCEDURE WITH RESPECT TO HEARINGS.--
- (a) Any career service employee may request a hearing before the Hearing Review Board for any appealable disciplinary action of his <u>or her</u> superiors which adversely affects his or her employment.
- (b) Requests for a hearing shall be made in writing to the employee's immediate supervisor within 10 <u>business</u> working days, from Monday through Friday, excluding holidays observed by the Sheriff's Office, of notice of appealable disciplinary action. The request shall contain a brief statement of the matters to be considered by the board and the names of the two employees selected to be members of the board.
- (c) The immediate supervisor shall forward the hearing request to the Sheriff and the appropriate division commander without delay. The Hearing Review Board will be impaneled and a hearing date will be scheduled by the Sheriff within 10 business working days, from Monday through Friday, excluding holidays observed by the Sheriff's Office, of receipt.
- (d) Legal questions or case law must be submitted to the chairperson 10 <u>business</u> days, from Monday through Friday, <u>excluding holidays observed by the Sheriff's Office</u>, before the board convenes.
- (e) The employee <u>or his or her representative</u> has the right to be present, to present <u>a</u> his case, to explain or defend, and to <u>cross-examine</u> cross examine all witnesses and complainants, provided that neither the employee nor his or her representative shall disrupt the proceedings.
- (f) The employee has the right to be represented during the hearing by counsel or other representative of choice who shall serve as an observer and advisor to the employee. The representative may not actively participate in

the proceedings.

- (g) The employee shall not discuss the circumstances of the matter being brought before the board except through the chairperson.
- (h) All witnesses shall be notified in writing of the date and time of the Hearing Review Board through the appropriate chain of command by the chairperson of the board. Employee witnesses shall be notified through the appropriate chain of command. All employee witnesses notified by the chairperson of the board shall be required to appear to testify before the board. Written statements from nonemployee witnesses should be used in lieu of personal appearance.

 Nonemployee witnesses should only be called to appear before the board at the request of the board.
 - (4) CONDUCT OF HEARING. --
- (a) Hearing review boards are designed to determine the truth while maintaining an atmosphere of fundamental fairness and shall not be controlled by civil or criminal rules of procedure.
- (b) Board members are authorized to receive verbal or written testimony concerning any matter considered relevant by the board. The board may review any record, including, but not limited to, performance evaluations and disciplinary files.
- (c) Employees <u>and their representatives</u> shall have an opportunity to present evidence, conduct <u>cross-examination</u> cross examination, and submit rebuttal evidence.
- (5) FINDINGS AND RECOMMENDATIONS OF THE REVIEW BOARD.--
- (a) Each complaint shall receive a separate finding and recommendation by the majority of the board. Each finding shall consider the seriousness of the complaint, any

extenuating circumstances, the tenure of the employee, and past conduct record. The board shall submit to the Sheriff its written findings of fact and recommendations within 5 <u>business</u> days, from Monday through Friday, excluding holidays observed by the Sheriff's Office, after the hearing.

- (b) The board may place before the Sheriff any recommended disposition of the charges before it that the board believes may be of benefit to the Office of the Sheriff, including, but not limited to: no disciplinary action; oral or verbal reprimand; suspension; reduction of rank; termination of employment; sustaining or reversing the original policy violation charged decision; or recommending a more severe disposition.
- (c) The Sheriff will review the findings and recommendations of the board and may either approve or disapprove them. The Sheriff has the sole discretion to overrule the findings of the board.
- $\underline{\text{(c)}}$ (d) The Sheriff will notify the employee of the final results of the Hearing Review Board and the reasons therefor.
- (d)(e) In the event the employee's discipline is
 reduced employee is exonerated, the employee shall be returned
 to work reinstated without prejudice or penalty.
- $\underline{\text{(e)}(f)}$ When summary discipline is imposed by any supervisor, the Sheriff may order a board to convene and review the action of the supervisor.
- (g) Except for termination, there shall be no further appeals within the Office of the Sheriff. Terminations may be appealed to the Termination Review Board.
- $\underline{\text{(f)}}$ (h) All proceedings of the board shall be recorded and retained by the Internal Affairs Bureau. Rest periods

shall be duly noted and there shall be no unrecorded questions or statements by any parties or witnesses. Recordings shall be properly marked and identified prior to filing.

 $\underline{(g)}(i)$ All associated reports, paperwork, and personnel action taken as a result of the Hearing Review Board shall be retained by the Internal Affairs Bureau.

- (6) CRIMINAL CHARGES TERMINATION REVIEW BOARD. --
- (a) In the event of termination, the employee may request that the termination decision be resubmitted to the board which originally heard the appeal within 10 days of notice of termination.
- (b) Upon review of their original recommendation and the Sheriff's rationale for termination, the board may uphold or reverse the decision of the Sheriff, provided that any reversal shall require at least four members of the board voting to reverse. The reversal shall be binding upon the Sheriff.
- (c) In the event the termination is based upon criminal charges, the charges must be disposed of prior to a determination by the Hearing Termination Review Board.
- Section 3. Section 3 of chapter 93-367, Laws of Florida, as amended by chapters 96-450, 97-325, and 98-517, Laws of Florida, is amended to read:
- Section 3. Preservation of employment benefits and emoluments.--
- (1) The provisions of this section shall apply to all certified and noncertified persons in the employ of the Sheriff of Palm Beach County, including deputy sheriffs, as specified in section 1(2)(a) of chapter 93-367, Laws of Florida, except that this section shall not apply to those employees beyond the rank of Captain or its civilian

equivalent.

- with regard to the pay plan, longevity plan, tuition-reimbursement plan, career-path program, health insurance, life insurance, and disability benefits may not be substantially reduced, except in the case of exigent operational necessity, except all moneys which would have been allocated to longevity pay for those at the rank of captain or its civilian equivalent shall be disbursed in accordance with objective performance-related criteria. The objective performance-related criteria shall take into consideration input from a committee including those at the rank of captain or its civilian equivalent.
- (3) Nothing in this act shall preclude the Sheriff from enhancing those benefits and emoluments for employees and appointees of the Palm Beach County Sheriff's Office.
- (4) Nothing in this act shall be construed as affecting the budget-making authority and power of the Palm Beach County Board of County Commissioners.
- Section 4. Section 4 is added to chapter 93-367, Laws of Florida, to read:

Section 4. Collective bargaining status. --

- (1) It is the intent of this act that all full-time deputy sheriffs, as defined in this act, shall be deemed "public employees," as defined in part II of chapter 447, Florida Statutes.
- (2) Deputy sheriffs, in their status as public employees, shall be entitled to all rights, privileges, and obligations granted by law, including the right to organize and collectively bargain, pursuant to part II of chapter 447,

31 Florida Statutes.

Amendment No. 01 (for drafter's use only)

1 Section 5. This act shall take effect upon becoming a 2 law. 3 4 5 ======= T I T L E A M E N D M E N T ========= 6 And the title is amended as follows: 7 On page, remove from the bill: the entire title 8 9 and insert in lieu thereof: 10 A bill to be entitled 11 12 An act relating to Palm Beach County; amending chapter 93-367, Laws of Florida, as amended; 13 defining "career service employee" and 14 15 providing restrictions for reduction in rank of 16 certain employees; providing applicability; 17 specifying rights of such employees; revising procedures for appeal of disciplinary actions 18 and complaints against employees of the 19 Sheriff; revising provisions for the 20 21 appointment of boards to hear appeals and procedures with respect thereto; revising 22 provisions relating to monetary emoluments 23 24 based on performance; extending collective 25 bargaining status to deputy sheriffs; providing 26 an effective date. 27 28 29 30 31