By the Council for Smarter Government and Representatives Lacasa and Cantens $\,$

A bill to be entitled 1 2 An act relating to the Miami-Dade County Home 3 Rule Charter; amending the Miami-Dade County 4 Home Rule Charter; providing additional powers 5 of the Board of County Commissioners; specifying thirteen County Commission 6 7 districts; requiring the Board to adopt certain 8 reapportionment plan development procedures; providing for salaries of County Commissioners; 9 providing for an acting County Mayor under 10 certain circumstances; providing requirements; 11 specifying powers and duties of the County 12 Commission; creating the office of County 13 14 Mayor; providing for election of the County 15 Mayor; specifying powers and responsibilities of the County Mayor; limiting eligibility of 16 the County Mayor under certain circumstances; 17 providing for Deputy County Mayors; requiring 18 19 the County Commission to annually appropriate funds to the Executive Office of the County 20 Mayor for certain purposes; revising provisions 21 2.2 for election and terms of County Commissioners; 23 providing for nonpartisan election of a County 24 Supervisor of Elections; providing for powers 25 and duties of the County Supervisor of Elections; providing for disqualification of 26 certain persons to vote or hold office; 27 specifying term limits for County Mayor and 28 29 County Commissioners; providing for a County 30 Comptroller; providing for functions, qualifications, powers, and duties of the 31

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County Comptroller; specifying a term of office of the County Comptroller; specifying restrictions relating to the Office of the County Comptroller; providing for removal of the County Comptroller; revising the administrative organization and procedures of the county; specifying service offices associated with Deputy County Mayors; specifying departments within such service offices; providing for financial planning by the Executive Office of the County Mayor; providing requirements; providing for county civil service; providing for the Office of County Attorney; providing for demographic, policy, and planning functions; abolishing the office of County Manager and transferring to the County Mayor the powers, duties, functions, and responsibilities of the County Manager; revising certain other provisions to conform; providing severability for charter provisions; providing severability; providing for a contingent referendum; providing for effect upon referendum approval; providing an effective date. Be It Enacted by the Legislature of the State of Florida: Section 1. The Miami-Dade County Home Rule Charter is amended to read:

PREAMBLE

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We, the people of this County, in order to secure for ourselves the benefits and responsibilities of home rule, to create a metropolitan government to serve our present and future needs, and to endow our municipalities with the rights of self determination in their local affairs, do under God adopt this home rule Charter.

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CITIZENS' BILL OF RIGHTS

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- This government has been created to protect the governed, not the governing. In order to provide the public with full and accurate information, to promote efficient administrative management, to make government more accountable, and to insure to all persons fair and equitable treatment, the following rights are guaranteed:
- 1. Convenient Access. Every person has the right to transact business with the County and the municipalities with a minimum of personal inconvenience. It shall be the duty of the County Manager and the Commission, the County Mayor, the County Comptroller, and the Supervisor of Elections to provide, within the County's budget limitations, reasonably convenient times and places for registration and voting, for required inspections, and for transacting business with the County.
- Truth in Government. No County or municipal official or employee shall knowingly furnish false information on any public matter, nor knowingly omit significant facts 31 when giving requested information to members of the public.

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- Public Records. All audits, reports, minutes, documents and other public records of the County and the municipalities and their boards, agencies, departments and authorities shall be open for inspection at reasonable times and places convenient to the public.
- 4. Minutes and Ordinance Register. The Clerk of the Commission and of each municipal council shall maintain and make available for public inspection an ordinance register separate from the minutes showing the votes of each member on all ordinances and resolutions listed by descriptive title. Written minutes of all meetings and the ordinance register shall be available for public inspection not later than 30 days after the conclusion of the meeting.
- Right to be Heard. So far as the orderly conduct of public business permits, any interested person has the right to appear before the Commission or any municipal council or any County or municipal agency, board or department for the presentation, adjustment or determination of an issue, request or controversy within the jurisdiction of the governmental entity involved. Matters shall be scheduled for the convenience of the public, and the agenda shall be divided into approximate time periods so that the public may know approximately when a matter will be heard. Nothing herein shall prohibit any governmental entity or agency from imposing reasonable time limits for the presentation of a matter.
- 6. Right to Notice. Persons entitled to notice of a County or municipal hearing shall be timely informed as to the time, place and nature of the hearing and the legal authority pursuant to which the hearing is to be held. Failure by an individual to receive such notice shall not constitute 31 | mandatory grounds for cancelling the hearing or rendering

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invalid any determination made at such hearing. Copies of proposed ordinances or resolutions shall be made available at a reasonable time prior to the hearing, unless the matter involves an emergency ordinance or resolution.

- 7. No Unreasonable Postponements. No matter once having been placed on a formal agenda by the County or any municipality shall be postponed to another day except for good cause shown in the opinion of the County Commission, the municipal council or other governmental entity or agency conducting such meeting, and then only on condition that any person so requesting is mailed adequate notice of the new date of any postponed meeting. Failure by an individual to receive such notice shall not constitute mandatory grounds for cancelling the hearing or rendering invalid any determination made at such hearing.
- 8. Right to Public Hearing. Upon a timely request of any interested party a public hearing shall be held by any County or municipal agency, board, department or authority upon any significant policy decision to be issued by it which is not subject to subsequent administrative or legislative review and hearing. This provision shall not apply to the Law Department of the County or of any municipality, not to any body whose duties and responsibilities are solely advisory. At any zoning or other hearing in which review is exclusively by certiorari, a party or his counsel shall be entitled to present his case or defense by oral or documentary evidence, to submit rebuttal evidence, and to conduct such cross-examination as may be required for a full and true disclosure of the facts. The decision of any such agency, board, department or authority must be based upon the facts in 31 the record. Procedural rules establishing reasonable time and

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other limitations may be promulgated and amended from time to time.

- 9. Notice of Actions and Reasons. Prompt notice shall be given of the denial in whole or in part of a request of an interested person made in connection with any County or municipal administrative decision or proceeding when the decision is reserved at the conclusion of the hearing. The notice shall be accompanied by a statement of the grounds for denial.
- 10. <u>County Comptroller's</u> <u>Managers'</u>and Attorneys'
 Reports. The County <u>Comptroller</u> <u>Manager</u> and County Attorney and each City Manager and City Attorney shall periodically make a public status report on all major matters pending or concluded within their respective jurisdictions.
- 11. Budgeting. In addition to any budget required by state statute, The County Mayor Manager shall prepare and present a legislative budget request to the Board of County Commissioners. The Board of County Commissioners, with the assistance of the Commission Budget Office, shall review and prepare a revised budget showing the projected cost of each program for each budget year taking into consideration the County Mayor's legislative budget request. Prior to the County Commission's first public hearing on the proposed budget required by state law, the County Commission Manager shall make public a budget summary setting forth the proposed cost of each individual program and reflecting all major proposed increases and decreases in funds and personnel for each program, the purposes therefore, the estimated millage cost of each program and the amount of any contingency and carryover funds for each program. As a final step, the County Commission shall adopt a County budget.

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- 12. Quarterly Budget Comparisons. The Commission Budget Office County Manager shall make public a quarterly report showing the actual expenditures during the quarter just ended against one quarter of the proposed annual expenditures set forth in the budget. Such report shall also reflect the same cumulative information for whatever portion of the fiscal year that has elapsed.
- 13. Adequate Audits. An annual audit of the County and each municipality shall be made by an independent certified public accounting firm in accordance with generally accepted auditing standards. A summary of the results, including any deficiencies found, shall be made public. In making such audit, proprietary functions shall be audited separately and adequate depreciation on proprietary facilities shall be accrued so the public may determine the amount of any direct or indirect subsidy.
- 14. Regional Offices. Regional offices of the County's administrative services shall be maintained at locations in the County for the convenience of the residents.
- 15. Financial Disclosure. The Commission shall by ordinance make provision for the filing under oath or affirmation by all County and municipal elective officials, candidates for County and municipal elective offices, such employees as may be designated by ordinance, and such other public officials, and outside consultants who receive funds from the County or municipalities, within the County and who may legally be included, of personal financial statements, copies of personal Federal income tax returns, or itemized source of income statements. Provision shall be made for preparing and keeping such reports current from time to time, 31 and for public disclosure. The Commission shall also make

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provision for the filing annually under oath of a report by full-time County and municipal employees of all outside employment and amounts received therefrom. The County Mayor Manager or any other municipal chief executive officer City Manager may require monthly reports from individual employees or groups of employees for good cause.

- 16. Representation of Public. The Commission shall endeavor to provide representation at all proceedings significantly affecting the County and its residents before State and Federal regulatory bodies.
- 17. Commission on Ethics and Public Trust. shall, by ordinance, establish an independent Commission on Ethics and Public Trust, comprised of five members, not appointed by the County Commission or the County Mayor, with the authority to review, interpret, render advisory opinions and enforce the county and municipal code of ethics ordinances, conflict of interest ordinances, lobbyist registration and reporting ordinances, ethical campaign practices ordinances, when enacted, and citizens' bill of rights.
- The foregoing enumeration of citizens' rights vests large and pervasive powers in the citizenry of Miami-Dade Dade County. Such power necessarily carries with it responsibility of equal magnitude for the successful operation of government in the County. The orderly, efficient and fair operation of government requires the intelligent participation of individual citizens exercising their rights with dignity and restraint so as to avoid any sweeping acceleration in the cost of government because of the exercise of individual prerogatives, and for individual citizens to grant respect for 31 the dignity of public office.

- C. Remedies for Violations. In any suit by a citizen alleging a violation of this Article filed in the Dade County Circuit Court pursuant to its general equity jurisdiction, the plaintiff, if successful, shall be entitled to recover costs and reasonable attorney's fees, as fixed by the Court. Any public official or employee who is found by the Court to have willfully violated this Article shall forthwith forfeit his office or employment.
- (D). Construction. All provisions of this Article shall be construed to be supplementary to and not in conflict with the general laws of Florida. If any part of this Article shall be declared invalid, it shall not affect the validity of the remaining provisions.

ARTICLE - 1

BOARD OF COUNTY COMMISSIONERS

18 SECTION 1.01. POWERS.

- A. The Board of County Commissioners shall be the legislative and the governing body of the county and shall have the power to carry on a central metropolitan government. This power shall include but shall not be restricted to the power to:
- 1. Provide and regulate arterial, toll, and other roads, bridges, tunnels, and related facilities; eliminate grade crossings; provide and regulate parking facilities; and develop and enforce master plans for the control of traffic and parking.
- 2. Provide and operate air, water, rail, and bus terminals, port facilities, and public transportation systems.

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- License and regulate taxis, jitneys, limousines for hire, rental cars, and other passenger vehicles for hire operating in the county.
- Provide central records, training, and communications for fire and police protection; provide traffic control and central crime investigation; provide fire stations, jails, and related facilities; and subject to Section 1.01A(18) provide a uniform system for fire and police protection.
- 5. Prepare and enforce comprehensive plans for the development of the county.
- 6. Provide hospitals and uniform health and welfare programs.
- Provide parks, preserves, playgrounds, recreation areas, libraries, museums, and other recreational and cultural facilities and programs.
- 8. Establish and administer housing, slum clearance, urban renewal, conservation, flood and beach erosion control, air pollution control, and drainage programs and cooperate with governmental agencies and private enterprises in the development and operation of these programs.
- 9. Provide and regulate or permit municipalities to provide and regulate waste and sewage collection and disposal and water supply and conservation programs.
- 10. Levy and collect taxes and special assessments, borrow and expend money and issue bonds, revenue certificates, and other obligations of indebtedness in such manner, and subject to such limitations, as may be provided by law.
- By ordinance, establish, merge, and abolish special purpose districts within which may be provided police 31 and fire protection, beach erosion control, recreation

facilities, water, streets, sidewalks, street lighting, waste 1 2 and sewage collection and disposal, drainage, and other 3 essential facilities and services. All county funds for such districts shall be provided by service charges, special 4 5 assessments, or general tax levies within such districts only. The Board of County Commissioners shall be the governing body 6 7 of all such districts and when acting as such governing body 8 shall have the same jurisdiction and powers as when acting as 9 the Board; provided, however, the Board of County 10 Commissioners shall not be the governing body of the 11 Metro-Dade Fire and Rescue Service District established by Ordinance No. 80-86, but said Fire and Rescue Service District 12 13 shall be governed by five members elected for initial terms of two years by the registered voters of the Metro-Dade Fire and 14 Rescue Service District; provided further, however, that the 15 16 governing board of the juvenile welfare special district shall not be the Board of County Commissioners, but shall consist of 17 the superintendent of schools, a local school board member, 18 19 the district administrator of the Department of Health and 20 Rehabilitative Services, a member of the Board of County 21 Commissioners and five members appointed by the Governor.

12. Establish, coordinate, and enforce zoning and such business regulations as are necessary for the protection of the public.

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Adopt and enforce uniform building and related technical codes and regulations for both the incorporated and unincorporated areas of the county; provide for examinations for contractors and all parties engaged in the building trades and for the issuance of certificates of competency and their revocation after hearing. Such certificates shall be 31 recognized and required for the issuance of a license in all

municipalities in the county. No municipality shall be entitled to require examinations or any additional certificate of competency or impose any other conditions for the issuance of a municipal license except the payment of the customary fee. The municipality may issue building permits and conduct the necessary inspections in accordance with the uniform codes and charge fees therefor.

- 14. Regulate, control, take over, and grant franchises to, or itself operate gas, light, power, telephone, and other utilities, sanitary and sewage collection and disposal systems, water supply, treatment, and service systems, and public transportation systems, provided, however, that:
- (a) Franchises under this subsection may only be granted by a two-thirds vote of the members of the Board present and approved by a majority vote of those qualified electors voting at either a special or general election.
- (b) The county shall not operate a light, power, or telephone utility to serve any territory in the county which is being supplied with similar service except by a majority vote of those qualified electors voting in an election held not less than six months after the Board has passed an ordinance to that effect by a two-thirds vote of the members of the Board present. Such ordinance shall contain information on cost, method of financing, agency to regulate rates, agency to operate, location, and other information necessary to inform the general public of the feasibility and practicability of the proposed operation.
- 15. Use public funds for the purposes of promoting the development of the county, including advertising of the area's advantages.

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- 16. Establish and enforce regulations for the sale of alcoholic beverages in the unincorporated areas and approve municipal regulations on hours of sale of alcoholic beverages.
- 17. Enter into contracts with other governmental units within or outside the boundaries of the county for joint performance or performance by one unit in behalf of the other of any authorized function.
- 18. Set reasonable minimum standards for all governmental units in the county for the performance of any service or function. The standards shall not be discriminatory as between similar areas. If a governmental unit fails to comply with such standards, and does not correct such failure after reasonable notice by the Board, then the Board may take over and perform, regulate, or grant franchises to operate any such service. The Board may also take over and operate, or grant franchises to operate any municipal service if:
- (a) In an election called by the Board of County Commissioners within the municipality a majority of those voting vote in favor of turning the service over to the county; or
- (b) The governing body of the municipality requests the county to take over the service by a two-thirds vote of its members, or by referendum.
- 19. By ordinance, abolish or consolidate the office of constables, or any county office created by the Legislature, or provide for the consolidation and transfer of any of the functions of such officers, provided, however, that there shall be no power to abolish the Superintendent of Public Instruction, or to abolish or impair the jurisdiction of the Circuit Court or to abolish any other Court, provided by the

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Constitution or by general law, or the judges or clerks thereof.

- 20. Make investigations of county affairs, inquire into the conduct, accounts, records, and transactions of any department or office of the county, and for these purposes require reports from all county officers and employees, subpoena witnesses, administer oaths, and require the production of records.
- 21. Exercise all powers and privileges granted to municipalities, counties, and county officers by the Constitution and laws of the state, and all powers not prohibited by the Constitution or by this Charter.
- 22. Adopt such ordinances and resolutions as may be required in the exercise of its powers, and prescribe fines and penalties for the violation of ordinances.
- 23. Perform any other acts consistent with law which are required by this Charter or which are in the common interest of the people of the county.
- Supersede, nullify, or amend any special law applying to this county, or any general law applying only to this county, or any general law where specifically authorized by the Constitution.
- 25. By ordinance, establish a Commission Budget Office with professional staff to assist the board with budgetary planning and oversight authority.
- 26. Consider and approve by majority vote persons nominated by the County Mayor for the positions of Deputy County Mayor and Chief of Police.
- No enumeration of powers in this Charter shall be deemed exclusive or restrictive and the foregoing powers shall 31 be deemed to include all implied powers necessary and proper

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to carrying out such powers. All of these powers may be exercised in the incorporated and unincorporated areas, subject to the procedures herein provided in certain cases relating to municipalities.

- The Board shall have the power of eminent domain and the right to condemn property for public purposes. The Board shall make fair and just compensation for any properties acquired in the exercise of its powers, duties, or functions. The Board shall also provide for the acquisition or transfer of property, the payment, assumption, or other satisfaction of the debts, and the protection of pension rights of affected employees of any governmental unit which is merged, consolidated, or abolished or whose boundaries are changed or functions or powers transferred.
- The Board shall be entitled to levy in the unincorporated areas all taxes authorized to be levied by municipalities and to receive from the state any revenues collected in the unincorporated areas on the same basis as municipalities.

SECTION 1.02. RESOLUTIONS AND ORDINANCES.

- The Board shall adopt its own rules of procedure and shall decide which actions of the Board shall be by ordinance or resolution, except as otherwise provided in this Charter and except that any action of the Board which provides for raising revenue, appropriating funds, or incurring indebtedness (other than refunding indebtedness), or which provides a penalty or establishes a rule or regulation for the violation of which a penalty is imposed shall be by ordinance.
- Every ordinance shall be introduced in writing and shall contain a brief title. The enacting clause shall be "Be 31 | it Ordained by the Board." After passage on first reading, a

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short summary of the ordinance shall be published in a daily newspaper of general circulation at least once together with a notice of the time when and place where it will be given a public hearing and be considered for final passage. The first such publication shall be at least one week prior to the time advertised for hearing. No ordinance shall be declared invalid by reason of any defect in publication or title if the published summary gives reasonable notice of its intent.

- C. At the time and place so advertised, or at any time and place to which such public hearing may from time to time be adjourned, the ordinance shall be read by title and a public hearing shall be held. After the hearing, the Board may pass the ordinance with or without amendment.
- The Board may adopt in whole or in part any published code by reference as an ordinance in the manner provided by law.
- The effective date of any ordinance shall be Ε. prescribed therein, but the effective date shall not be earlier than ten days after its enactment.
- To meet a public emergency affecting life, health, property, or public safety the Board by two-thirds vote of the members of the Board may adopt an emergency ordinance at the meeting at which it is introduced, and may make it effective immediately, except that no such ordinance may be used to levy taxes, grant or extend a franchise, or authorize the borrowing of money. After the adoption of an emergency ordinance, the Board shall have it published in full within ten days in a daily newspaper of general circulation.
- G. Each ordinance and resolution after adoption shall be given a serial number and shall be entered by the clerk in 31 a properly indexed record kept for that purpose.

H. Within two years after adoption of this Charter the Board shall maintain have prepared a general codification of all county ordinances and resolutions having the effect of law. The general codification thus prepared shall be adopted by the Board in a single ordinance. After adoption the Board shall have the codification printed immediately in an appropriate manner together with the Charter and such rules and regulations as the Board may direct. Additions or amendments to the code shall be prepared, adopted, and printed at least every two years.

SECTION 1.03. DISTRICTS.

A. There shall be <u>thirteen</u> <u>eight</u> County Commission districts. The initial boundaries of these districts shall be as shown on the map attached as Exhibit A and made a par thereof.

Note: There are thirteen County Commission districts.

Meek v. Metropolitan Dade County, 908 F.2d 1540 (11th Cir.

1990), opinion after remand, 985 F.2d 1471 (11th Cir.1993).

- B. The Board may by ordinance adopted by two-thirds vote of the members of the Board change the boundaries of the districts from time to time. The boundaries shall be fixed on the basis of the character, population, and geography of the districts.
- <u>C. The Board of County Commissioners shall adopt</u>
 procedures for the development of reapportionment plans
 similar to the standards used by the Florida Legislature.

SECTION 1.04. COMPOSITION OF THE COMMISSION.

The Commission shall consist of $\underline{\text{thirteen}}$ $\underline{\text{nine}}$ members elected as follows:

The qualified electors residing within each of the 13 districts shall elect From each of the eight districts there

shall be elected by the qualified electors of the county at large a County Commissioner who shall be a qualified elector residing within the district <u>for</u> at least <u>1 year</u> <u>six months</u> and within the county at least three years before qualifying. Commencing with the election of Mayor in 1996, the Commission shall consist of eight members. Beginning with the state primary elections in 1968, the Mayor and each Commissioner shall be elected for a term of four years.

Note: The Commission consists of thirteen members elected from districts. Meek v.

Metropolitan Dade County, 908 F.2d 1540 (11th Cir. 1990), opinion after remand, 985 F.2d 1471 (11th Cir. 1993).

SECTION 1.05. FORFEITURE OF OFFICE.

C. Any appointed official or employee of Dade County who qualifies as a candidate for election to any federal, state, county, or municipal office shall immediately take a leave of absence from his or her county position until the date of the election and shall, if elected, immediately forfeit his or her county position. If the candidate is not elected, he or she shall immediately be reinstated to his or her former position.

SECTION 1.06. SALARY.

Each member of the Board of County Commissioners

Commissioner shall be paid receive a salary the amount of which shall be determined and established in accordance with compensation prescribed for legislators of this state. Each County Commissioner of \$6,000 per year payable monthly and shall be entitled to be reimbursed for such reasonable and necessary expenses as may be approved by the Board.

SECTION 1.07. VACANCIES.

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A. Any vacancy on in the office of Mayor or the other members of the Board of County Commissioners, other than a vacancy created by the expiration of a member's term, shall be filled by majority vote of the remaining members of the Board within 30 days, or the Board shall call an election to be held not more than 45 days thereafter to fill the vacancy. The person chosen to fill the office vacated must at the time of appointment meet the residence requirements for the office to which such person is appointed. A person appointed shall serve only until the next county-wide election. A person elected shall serve for the remainder of the unexpired term of office. If a majority of the members of the Board should become appointed rather than elected to office, then the Board shall call an election to be held not more than 45 days thereafter to permit the registered electors to elect commissioners to succeed the appointed commissioners; appointed commissioners may succeed themselves unless otherwise prohibited by the Charter. If a county-wide election is scheduled to be held within 180 days from the date on which the majority of the members of the Board become appointive, the Board may elect to defer the required election until the scheduled county-wide election.

B. Upon the creation of a vacancy in the Office of the County Mayor, the Chairperson of the County Commission shall be appointed by the Board as the Acting County Mayor until a new County Mayor is selected by a special election. The Vice-Chairperson of the County Commission shall assume the Chairmanship on the Board as the interim Chairperson. A special election shall be held within 90 days to fill the vacancy. If the Acting County Mayor chooses to run for County Mayor, he or she shall relinquish his or her position as

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Chairperson of the County Commission and a special election shall be held for that Commission seat on the same date as the special election for County Mayor. If the Acting County Mayor chooses not to run for County Mayor, he or she shall return to the position of Chairperson once a new County Mayor has been elected.

SECTION 1.08. ORGANIZATION OF THE COMMISSION.

- A. Commencing with the election of Mayor in 1996, The County Mayor shall not be a member of the Commission. The County Commission shall elect a Chairperson and a Vice-Chairperson from its number by a majority vote. The Chairperson of the Commission shall serve as the presiding officer of the legislative branch of county government for a term of 2 years. The Chairperson, in addition to the powers and duties provided elsewhere in this Charter, shall have the specific powers and duties to:
 - (1) Serve as the presiding officer of the Commission.
- (2) Sign ordinances, resolutions, and other legislative documents for the Commission.
 - (3) Schedule Commission meetings.
- (4) Preside over the committee charged with reviewing nominations submitted by the County Mayor for the positions of Deputy County Mayor and Chief of Police.
- (5) Establish, with the approval of the Commission, standing committees and rules of procedure to govern Board meetings.
- (6) Appoint the members of all standing committees and 28 the chairperson of each standing committee.
- Such powers are not subject to veto by the County Mayor. The 30 31 Mayor shall be the presiding officer of the Commission with

the authority to designate another member of the Commission to serve as presiding officer.

B. The Clerk of the Circuit Court or a deputy shall serve as clerk of the County Commission. No action of the County Commission shall be taken except by a majority vote of those present at a meeting at which a majority of the County Commissioners then in office is present. All meetings shall be public. The County Commission shall organize its own structure and rules of procedure.

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ARTICLE - 2

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COUNTY MAYOR

14 SECTION 2.01 1.09. ELECTION OF COUNTY MAYOR.

There shall be elected by the qualified electors of the county at large a County Mayor who shall be a qualified elector residing within the county at least three years before qualifying. The County Mayor shall not serve as a member of the Commission. No individual serving as the County Comptroller or as the Inspector General shall be eligible for the position of County Mayor during or within 4 years after termination from said position.

SECTION 2.02 1.10. RESPONSIBILITIES OF THE COUNTY MAYOR.

Commencing with the election of Mayor in 1996, The County Mayor shall serve as head of the county government with the following specific responsibilities:

The County Mayor shall within ten days after of final adoption by the County Commission, have veto authority over any legislative, quasi-judicial, zoning, master plan or 31 | land use decision of the County Commission, including the

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budget or any particular component contained therein which was approved by the <u>County</u> Commission; provided, however, that if any revenue item is vetoed, an expenditure item in the same or greater dollar amount must also be vetoed. The <u>County</u> Commission may at its next regularly scheduled meeting after the veto occurs, override that veto by a two-thirds vote of the Commissioners present.

- When one person succeeds another in the position of County Mayor, the successor shall have the right to nominate persons for the position of Deputy County Mayor. There shall be five Deputy County Mayors: the Deputy County Mayor of Public Safety, the Deputy County Mayor of Planning and Infrastructure, the Deputy County Mayor of Transportation and Economic Development, the Deputy County Mayor of Human Services, and the Deputy County Mayor of Governmental Operations. The five Deputy County Mayor nominees shall be approved by a majority vote of the County Commission appoint the Manager, subject to the approval within 14 days of a majority of the Commissioners then in office. The Mayor shall appoint the Manager, subject to the approval within 14 days of a majority of the Commissioners then in office. The Mayor may remove the Manager subject to the Commission's conducting a hearing within 10 days of said removal and the Commission's overriding the Mayor's action by a two-thirds vote of those Commissioners then in office. Additionally, the Commission by a two-thirds vote of those Commissioners then in office shall be able to remove the Manager.
- C. All Deputy County Mayors shall serve at the pleasure of the County Mayor. The Mayor shall appoint the members of all standing committees and the chairperson and vice-chairperson of each committee. There shall be as many

standing and special committees as deemed necessary by the Mayor.

- D. The <u>County</u> Mayor shall prepare and <u>submit an annual</u> <u>legislative budget request to the County Commission</u> deliver a report on the state of the county to the people of the county between November 1 and January 31 annually. Such report shall be prepared after consultation with the Commissioners and the <u>Manager</u>.
- E. The <u>County</u> Mayor shall prepare and deliver a budgetary address annually to the people of the county between July 1 and September 30. Such report shall be prepared after consultation with the Manager and budget director.
- F. Unless otherwise provided for by civil service rules and regulations, the County Mayor shall have the power to appoint and suspend, remove, or discharge all administrative department heads of the major departments reporting to the County Mayor pursuant to section 5.01. The right to suspend, remove, or discharge any department head, with or without cause, is reserved at all times to the County Mayor.
- G. The County Commission shall appropriate each fiscal year to the Executive Office of the County Mayor sufficient funds to support the following functions and operations:
 - (1) Chief Administrative Officer.
 - (2) Budget Director.
 - (3) Chief Information Officer.
 - (4) Press Secretary.
 - (5) Intergovernmental Affairs Director.
 - (6) Incorporation/Annexation Advisor.
 - (7) General Counsel.

ARTICLE - 3 2

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OF COUNTY COMMISSIONERS.

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ELECTIONS

SECTION 3.01 2.01. ELECTION AND COMMENCEMENT OF TERMS

A. Unless otherwise provided in the Charter, beginning in 1976, the election of the Mayor and the County Commissioners from four County Commission districts to be selected by voluntary arrangement or by lot prior to June 1, 1976 shall be held at the time of the state primary elections in 1976 and every four years thereafter at the same time. The County Commissioners from the other four County Commission districts shall also be elected in 1976 in the same manner, but only for two year terms; the election of County Commissioners from these four County Commission districts will be held again in 1978 and every four years thereafter at the time of the state primary elections.

Note: The election of the County Commissioners from even-numbered districts shall be held in 2002 1994 and every four years thereafter and the election of County Commissioners from odd-numbered districts shall be held in 2004 1996 and every four years thereafter. Meek v. Metropolitan Dade County, 908 F.2d 1540 (11th Cir. 1990), opinion after remand, 985 F.2d 1471 (11th Cir. 1993).

B. A candidate must receive a majority of the votes cast to be elected. If no candidate receives a majority of the votes cast there will be a runoff election at the time of the state second primary election between the two candidates receiving the highest number of votes. Should a tie result, the outcome shall be determined by lot.

C. Except as otherwise provided in this Charter, the terms of office of the <u>County</u> Mayor and the other County Commissioners shall commence on the second Tuesday next succeeding the date provided for the state second primary elections.

D. Notwithstanding any other provision of this Charter, effective with the term of Mayor scheduled to commence in October, 1996, no person shall be elected as Mayor for more than two consecutive four-year terms. Neither service as Mayor or County Commissioner prior to the terms scheduled to commence in October, 1996, nor service of a partial term subsequent to October, 1996, shall be considered in applying the term limitation provisions of this section.

SECTION 3.02 2.02. SUPERVISOR OF ELECTIONS.RESERVED

There shall be a County Supervisor of Elections who shall be elected by the electors of the county in a nonpartisan election. The election and powers, duties, and responsibilities of the County Supervisor of Elections shall be as provided by general law.

SECTION 3.03 2.03. NONPARTISAN ELECTIONS.

All elections for <u>County Mayor</u> and the other members of the Board <u>of County Commissioners</u> shall be nonpartisan and no ballot shall show the party designation of any candidate. No candidate shall be required to pay any party assessment or state the party of which he is a member or the manner in which he voted or will vote in any election.

SECTION 3.04 2.04. QUALIFICATIONS AND FILING FEE.

All candidates for the office of <u>County</u> Mayor or County Commissioner shall qualify with the Clerk of the Circuit Court no earlier than the 63rd day and no later than noon on the 49th day prior to the date of the election at which he is a

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candidate in the method provided by law or ordinance, and shall pay a filing fee of \$300. All filing fees shall be paid into the general funds of the county.

SECTION 3.05 2.05. DISQUALIFICATIONS RESERVED.

- A. No person convicted of a felony, responsible for unpaid fines to the Florida Election Commission, or those mentally incompetent shall be qualified to vote or hold office until restoration of civil rights or removal of disability.
- B. No person may appear for reelection as County Mayor if, by the end of the current term of office, that person shall have served, or but for resignation would have served, for 8 consecutive years in that office including terms served in the office of Mayor prior to the effective date of this charter revision.
- C. No person may appear for reelection as County Commissioner if, by the end of the current term of office, that person shall have served, or but for resignation would have served, in that office for 12 consecutive years.

SECTION 3.06 $\frac{2.06}{}$. ADDITIONAL REGULATIONS AND STATE LAWS.

- The Board may adopt by ordinance any additional regulations governing elections not inconsistent with this Charter.
- Except as otherwise provided by this Charter or by ordinance adopted hereunder the provisions of the election laws of this state shall apply to elections held under this Charter.

SECTION 3.07 2.07. CANVASSING ELECTIONS.

All elections under this Charter shall be canvassed by the County Canvassing Board as provided under the election 31 laws of this state.

1 2 ARTICLE - 4 3 3 THE COUNTY COMPTROLLER MANAGER 4 5 SECTION 4.01 3.01. FUNCTIONS. The Office of County Comptroller shall provide 6 7 independent oversight of all contracts, bonding, and other 8 forms of financial obligations undertaken by the County. Functions presently in the office of the Inspector General and 9 various audit units are vested in this office. The office 10 shall provide for independent oversight of contract 11 12 compliance. Such oversight shall provide a check on the <u>effectiveness</u> of the policy imperatives and administrative 13 14 actions of the County Mayor and the County Commission. The 15 County Commission shall fix the County Comptroller's 16 compensation. Commencing with the election of Mayor in 1996, the Manager shall be the head of the administrative branch of 17 the county government. The Commission shall fix the Manager's 18 19 compensation, and the Manager shall serve as provided in 20 Section 1.10. SECTION 4.02 3.02. QUALIFICATIONS. 21 A. The candidate for the position of County 22 23 Comptroller shall be chosen on the basis of his or her 24 academic and administrative qualifications. At the time of

the County Comptroller's appointment, the County Comptroller

the County Mayor or any individual serving as a County

Commissioner shall be eligible for the position of County
Comptroller during or within 2 years after the expiration of

need not be a resident of this state. No individual serving as

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30 31 their respective terms.

B. The County Commission shall create a County
Comptroller Nominating Committee to interview candidates for
the position of County Comptroller and to make nominations for
County Comptroller to the full County Commission. Each member
of the County Commission and the County Mayor shall appoint a
county resident to serve on the committee. Elected county
officials, employees of the county, and registered lobbyists
are disqualified for appointment to the County Comptroller
Nominating Committee. A vote of not less than 8 members of
the full County Commission shall be required to appoint the
County Comptroller. Appointment to the position of County
Comptroller shall be for a 6-year term. However, no
individual shall serve more than two consecutive terms in the
position of County Comptroller.

Commencing with the election of Mayor in 1996, the Manager shall be chosen on the basis of the Manager's executive and administrative qualifications. At the time of the Manager's appointment the Manager need not be a resident of the state. Neither the Mayor nor any Commissioner shall be eligible for the position of Manager during or within two years after the expiration of their respective terms.

SECTION 3.03. ABSENCE OF MANAGER.

Commencing with the election of Mayor in 1996, the Mayor, subject to the approval of the Commission, may designate a qualified administrative officer of the county to assume the duties and authority of the Manager during periods of temporary absence or disability of the Manager.

SECTION 4.03 3.04. POWERS AND DUTIES.

A. The County Comptroller shall establish the Office of the Auditor General and shall do all things necessary to ensure contract and financial compliance with procurement

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decisions made by the county and third parties in privity by the County. The County Comptroller shall have staff and offices necessary for the execution of these responsibilities. Commencing with the election of Mayor in 1996, the Manager shall be responsible for the administration of all units of the county government under the Manager's jurisdiction, and for carrying out policies adopted by the Commission. The Manager, or such other persons as may be designated by resolution of the Commission, shall execute contracts and other instruments, sign bonds and other evidences of indebtedness, and accept process.

The Office of the Inspector General shall be the В. principal investigative arm within the Comptroller's Office. The Office of Inspector General shall investigate alleged violations of policy, procedures, and laws by officials, employees, or third parties in privity with the County. Unless otherwise provided for by civil service rules and regulations, the Manager shall have the power to appoint and suspend all administrative department heads of the major departments of the county, to-wit: Tax Collector, Tax Assessor, Department of Public Works, Department of Public Safety, Building and Zoning Department, Planning Department, Finance Department, Park and Recreation Department and Internal Auditing Department, except that before any appointment shall become effective, the said appointment must be approved by the County Commission and if the same is disapproved the said appointment shall be void. In the event such appointment shall be disapproved by the County Commission the appointment shall forthwith become null and void and thereupon the County Manager shall make a new appointment or appointments, each of which shall likewise be submitted for approval by the County Commission. However, the

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right to suspend, remove or discharge any department head with or without cause, is reserved at all times to the County Manager.

- C. The County Comptroller shall be the County's liaison to the Commission on Ethics and Public Trust and shall be responsible for funding the operations and administration of the Commission on Ethics and Public Trust.
- D. The County Comptroller shall submit a legislative budget request delineating the resources needed to carry out the functions mandated by the Charter.

SECTION $\underline{4.04}$ $\underline{3.05}$. RESTRICTION REGARDING OFFICE OF COMPTROLLER ON COMMISSION MEMBERS.

Neither the County Mayor nor any County Commissioner shall direct or request the appointment of any person to, or his or her removal from, office by the County Comptroller or any of the County Comptroller's subordinates. Any willful violation of the provisions of this Section by the County Mayor or any County Commissioner shall be grounds for his or her removal from office by an action brought in the Circuit Court by the State Attorney of this County. Nothing in this section shall prohibit the County Mayor or a County Commissioner from requesting an inquiry into the activities of the Office of County Comptroller or into the activities of any individual within the Office of County Comptroller. Neither the Mayor nor any Commissioner shall direct or request the appointment of any person to, or his or her removal from, office by the Manager or any of the Manager's subordinates, or take part in the appointment or removal of officers and employees in the administrative services of the county. Except for the purpose of inquiry, as provided in Section 1.01A(20), the Mayor and Commissioners shall deal with the administrative

service solely through the Manager and neither the Mayor nor any Commissioner shall give orders to any subordinates of the Manager, either publicly or privately. Any willful violation of the provisions of this Section by the Mayor or any Commissioner shall be grounds for his or her removal from office by an action brought in the Circuit Court by the State Attorney of this county.

SECTION 4.05 REMOVAL.

The Board of County Commissioners shall have the power to remove the County Comptroller for cause subject to the County Commission's conducting a public hearing on the matter.

An affirmative vote of not less than eight of those County Commissioners then in office shall be required to remove the County Comptroller.

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ARTICLE - 5 4

ADMINISTRATIVE ORGANIZATION AND PROCEDURE

SECTION 5.01 4.01. OFFICES OF THE DEPUTY COUNTY MAYORS

DEPARTMENTS. The County Administration shall be organized into five service offices each headed by a Deputy County Mayor.

The County Mayor shall nominate a Deputy County Mayor for each of the service offices of Public Safety, Planning and Infrastructure, Transportation and Economic Development, Human Services, and Governmental Operations. A majority vote of the County Commission shall be required for confirmation of any nominee for a Deputy County Mayor. Each Deputy County Mayor shall have responsibility for a cluster of related departments. Initially, the departments within the five service offices shall be delineated as follows:

1	A. Within the Office of the Deputy County Mayor for
2	Public Safety, the departments of:
3	(1) Corrections and Rehabilitation.
4	(2) Emergency Management.
5	(3) Miami-Dade Fire Rescue.
6	(4) Medical Examiner.
7	(5) Miami-Dade Police.
8	(6) Youth Crime Task Force.
9	(7) Animal Control.
10	B. Within the Office of Deputy County Mayor for
11	Planning and Infrastructure:
12	(1) Department of Environmental Resources Management.
13	(2) Office of Water Management.
14	(3) Planning and Zoning.
15	(4) Public Works.
16	(5) Solid Waste.
17	(6) Water and Sewer.
18	(7) Building.
19	(8) Capital Improvement Coordination.
20	(9) Code Compliance.
21	(10) Parks & Recreation.
22	C. Within the Office of the Deputy County Mayor for
23	Transportation and Economic Development:
24	(1) Beacon Council.
25	(2) Chambers of Commerce.
26	(3) Community & Economic Development.
27	(4) Consumer Services.
28	(5) Empowerment Zone.
29	(6) Greater Miami Convention & Visitors Bureau.
30	(7) Metro-Miami Action Plan.
31	(8) Urban Revitalization Task Force.

1	(9) Aviation.
2	(10) Seaport.
3	(11) Transit.
4	(12) Miami-Dade Expressway Authority.
5	(13) Metropolitan Planning Organization.
6	(14) Business Development.
7	(15) Tourist Development Council.
8	D. Within the Office of the Deputy County Mayor for
9	Human Services:
10	(1) Community Action Agencies.
11	(2) Housing.
12	(3) Community Relations Bureau.
13	(4) Homeless Trust.
14	(5) Housing Finance Authority.
15	(6) Human Services.
16	(7) Public Health Trust.
17	(8) Training and Education.
18	E. Within the Office of the Deputy County Mayor for
19	Governmental Operations:
20	(1) Tax Collector.
21	(2) Property Appraiser.
22	(3) Team Metro.
23	(4) Art in Public Places.
24	(5) Cultural Affairs.
25	(6) Libraries.
26	(7) Museums.
27	(8) Performing Arts.
28	There shall be departments of finance, personnel,
29	planning, law, and such other departments as may be
30	established by administrative order of the Manager. All
31	functions not otherwise specifically assigned to others by

this Charter shall be performed under the supervision of the Manager.

SECTION 5.02 $\frac{4.02}{}$. ADMINISTRATIVE PROCEDURE.

The <u>County Mayor</u> Manager shall have the power to issue and place into effect administrative orders, rules, and regulations. The organization and operating procedure of departments shall be set forth in administrative regulations which the <u>County Mayor</u> Manager shall develop, place into effect by administrative orders, and submit to the Board. The Board may, by resolution, modify such orders, rules or regulations providing, however, no such orders, rules or regulations creating, merging, or combining departments, shall become effective until approved by resolution of the Board.

SECTION 5.03 4.03. FINANCIAL PLANNING ADMINISTRATION.

- A. The Executive Office of the County Mayor shall be responsible for the department of finance shall be headed by a finance director appointed by the Manager. The finance director shall have charge of the financial administration affairs of the county.
- B. On or before the date established by law, the Manager shall recommend to the Board a proposed budget presenting a complete financial plan, including capital and operating budgets, for the ensuing fiscal year. A summary of the budget shall be published and the Board shall hold hearings on and adopt a budget.
- $\underline{B.C.}$ No money shall be drawn from the county treasury nor shall any obligation for the expenditure of money be incurred except pursuant to appropriation and except that the Board may establish working capital, revolving, pension, or trust funds and may provide that expenditures from such funds can be made without specific appropriation. The Board, by

ordinance, may transfer any unencumbered appropriation balance, or any portion thereof, from one department, fund, or agency to another, subject to the provisions of ordinance. Any portion of the earnings or balance of the several funds, other than sinking funds for obligations not yet retired, may be transferred to the general funds of the county by the Board.

C.D. Contracts for public improvements and purchases of supplies, materials, and services other than professional shall be made whenever practicable on the basis of specifications and competitive bids. Formal sealed bids shall be secured by the procuring agent of the county for all such contracts and purchases when the transaction involves more than the minimum amount established by the Board of County Commissioners by ordinance. The transaction shall be evidenced by written contract submitted and approved by the procuring agency of the county Board. The Board, upon written recommendation of the County Comptroller Manager, may by resolution adopted by two-thirds vote of the members present waive competitive bidding when it finds this to be in the best interest of the county. Any contract awarded on a no-bid basis must be open for formal competitive bidding within 6 months after the date of the award.

<u>D.E.</u> Any county official or employee of the county who has a <u>personal</u> special financial interest, direct or indirect, in any action by the Board shall make known that interest and shall refrain from voting upon or otherwise participating in such transaction. Willful violation of this Section shall constitute malfeasance in office, shall effect forfeiture of office or position, and render the transaction voidable by the Board.

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1 E.F. Such officers and employees of the county as the 2 Board may designate shall give bond in the amount and with the 3 surety prescribed by the Board. The bond premiums shall be 4 paid by the county. 5

F.G. At the end of each fiscal year, the County Comptroller Board shall provide for an audit by an independent certified public accountant designated by the County Comptroller Board of the accounts and finances of the county for the fiscal year just completed.

H. The Budget Commission created by Chapter 21874, Laws of Florida, 1943, is hereby abolished, and Chapter 21874 shall no longer be of any effect.

SECTION 5.04 4.04. ASSESSMENT AND COLLECTION OF TAXES.

Beginning with the tax year 1961, the county tax rolls prepared by the county shall be the only legal tax rolls in this county for the assessment and collection of county and municipal taxes. Thereafter no municipality shall have an assessor or prepare an ad valorem tax roll. Each municipality shall continue to have the right to adopt its own budget, fix its own millage, and levy its own taxes. Each municipality shall certify its levies to the County Mayor Manager not later than 30 days after the county tax rolls have been finally approved by the Board. Any municipality may obtain a copy of this tax roll upon payment of the cost of preparing such a copy, and copies of the tax rolls shall be available for public inspection at reasonable times. Maps showing the assessed valuation of each parcel of property may be prepared and made available for sale to the public at a reasonable price.

All county and municipal taxes for the tax year 31 beginning January 1, 1961, and all subsequent tax years, shall

be collected by the county on one bill prepared and sent out by the county. The amounts of county and municipal taxes shall be shown as separate items, and may be paid separately.

- C. Delinquent municipal taxes shall be collected in the same manner as delinquent county taxes.
- D. All the tax revenues collected for any municipality shall be returned monthly by the county to the municipality.

SECTION 5.05 4.05. CIVIL SERVICE DEPARTMENT OF PERSONNEL.

- A. The Board of County Commissioners shall establish and maintain personnel and civil service, retirement, and group insurance programs. The personnel system of the county shall be based on merit principles in order to foster effective career service in county employment and to employ those persons best qualified for county services which they are to perform.
- B. The County Manager shall appoint a personnel director who shall head the department of personnel and whose duty it shall be to administer the personnel and civil service programs and the rules governing them. The standards of such programs shall not be less than those prevailing at the time of the effective date of this Charter.
- B.C. Except as provided herein, Chapter 30255, General Laws, 1955, as it exists on the effective date of this Charter, shall remain in effect until amended or changed by ordinance of the Board of County Commissioners adopted by two-thirds vote of the members present after recommendation from either the Personnel Advisory Board or the County Mayor Manager.
- <u>C.D.</u> Employees of municipalities who, by merger, transfer, or assignment of governmental units or functions

become county employees, shall not lose the civil service rights or privileges which have accrued to them during their period of employment with such municipality, and the county shall use its best efforts to employ these employees within the limits of their capabilities. However, if because of the merger of a department or division of a municipality with the county, all of the employees of such department or division are unable to be employed by the county either because of lack of funds or lack of work, the employee possessing the greater amount of service shall be retained in accordance with civil service rules and regulations. Those employees who are not retained shall be placed on a priority list for employment by the county subject to seniority. Any non-retained employee shall have the option, if a vacancy occurs or exists in another department, and if he is qualified to render the service required, to either accept such employment or remain on the priority list until such time as employment shall be available for him in his own or similar classification.

<u>D.E.</u> The pension plan presently provided by the state for county employees shall not be impaired by the Board. Employees of municipalities, who by merger, transfer, or assignment of governmental units or functions become county employees shall not lose their pension rights, or any reserves accrued to their benefit during their period of employment with such municipality. The Board of County Commissioners shall provide a method by which these employees' rights and reserves shall be protected, and these employees shall continue until retirement, dismissal, or death in a pension status no less beneficial than the status held by them at the time of merger or assignment.

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 ${\tt E}$ ${\tt F.}$ The Board of County Commissioners shall provide and place into effect a practical group insurance plan for all county employees.

SECTION 5.06 $\frac{4.06}{}$. OFFICE OF COUNTY ATTORNEY DEPARTMENT OF LAW.

There shall be a county attorney appointed by the Board of County Commissioners who shall serve at the will of the Board and who shall head the Office of County Attorney department of law. The County Attorney He shall devote his full time to the service of the county and shall serve as legal counsel to the Board, Manager, and all county departments, offices, and agencies, and perform such other legal duties as may be assigned to the County Attorney him. With the approval of the Board, the County Attorney $\frac{1}{2}$ may appoint such assistants as may be necessary in order that the his duties of the County Attorney may be performed properly. The Board may employ special counsel for specific needs.

SECTION 5.07 4.07. DEMOGRAPHIC, POLICY, AND DEPARTMENT OF PLANNING.

The department of planning shall be headed by a planning director appointed by the County Manager. The planning director shall be qualified in the field of planning by special training and experience. Under the supervision of the County Mayor Manager and with the advice of the Planning Advisory Board elsewhere provided for in this Charter, the Office of Deputy County Mayor of Planning and Infrastructure director shall among other things:

1. Conduct studies of county population, land use, facilities, resources, and needs and other factors which influence the county's development, and on the basis of such 31 studies prepare such official and other maps and reports as,

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taken together, constitute a master plan for the welfare, recreational, economic, and physical development of the county.

- Prepare for review by the Planning Advisory Board, and for adoption by the Board of County Commissioners, zoning, subdivision and related regulations for the unincorporated areas of the county and minimum standards governing zoning, subdivision, and related regulations for the municipalities; and prepare recommendations to effectuate the master plan and to coordinate the county's proposed capital improvements with the master plan.
- 3. Review the municipal systems of planning, zoning, subdivision, and related regulations and make recommendations thereon with a view of coordinating such municipal systems with one another and with those of the county.

SECTION 5.08 4.08. BOARDS.

- The Board of County Commissioners shall by ordinance create a Planning Advisory Board, a Zoning Appeals Board, and such other boards as it may deem necessary, prescribing in each case the number, manner of appointment, length of term, and advisory or quasi-judicial duties of members of such boards, who shall serve without compensation but who may be reimbursed for necessary expenses incurred in official duties, as may be determined and approved by the Board of County Commissioners.
- The Board of County Commissioners may by ordinance provide for the expansion of the City of Miami Water and Sewer Board to act as an agency county-wide in scope and authority, with the power to acquire, construct and operate water and sewer systems within the incorporated and the unincorporated 31 areas of Dade County, which agency shall be known as the

Miami-Dade Water and Sewer Authority. The Miami-Dade Water and Sewer Authority shall have the responsibility to develop and operate a county-wide water and sewer system for the purpose of providing potable water, sewage collection and disposal and water pollution abatement to the citizens of Dade County.

C. <u>Miami-Dade</u> Dade County shall retain all its powers, including but not limited to that of eminent domain, in relation to the creation of a county-wide water and sewer system, for the purpose of cooperating with the Miami-Dade Water and Sewer Authority.

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ARTICLE - 6 5

MUNICIPALITIES

15 SECTION 6.01 5.01. CONTINUANCE OF MUNICIPALITIES.

The municipalities in the county shall remain in existence so long as their electors desire. No municipality in the county shall be abolished without approval of a majority of its electors voting in an election called for that purpose. The right of self determination in local affairs is reserved and preserved to the municipalities except as otherwise provided in this Charter.

SECTION 6.02 5.02. MUNICIPAL POWERS.

Each municipality shall have the authority to exercise all powers relating to its local affairs not inconsistent with this Charter. Each municipality may provide for higher standards of zoning, service, and regulation than those provided by the Board of County Commissioners in order that its individual character and standards may be preserved for its citizens.

SECTION 6.03 5.03. MUNICIPAL CHARTERS.

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- Except as provided in Section 6.04 5.04, any municipality in the county may adopt, amend, or revoke a charter for its own government or abolish its existence in the following manner. Its governing body shall, within 120 days after adopting a resolution or after the certification of a petition of ten percent of the qualified electors of the municipality, draft or have drafted by a method determined by municipal ordinance a proposed charter amendment, revocation, or abolition which shall be submitted to the electors of the municipalities. Unless an election occurs not less than 60 nor more than 120 days after the draft is submitted, the proposal shall be submitted at a special election within that time. The governing body shall make copies of the proposal available to the electors not less than 30 days before the election. Alternative proposals may be submitted. Each proposal approved by a majority of the electors voting on such proposal shall become effective at the time fixed in the proposal.
- B. All municipal charters, amendments thereto, and repeals thereof shall be filed with the Clerk of the Circuit Court.

SECTION 6.04 5.04. CHANGES IN MUNICIPAL BOUNDARIES.

- The Office of Deputy County Mayor of Planning and Infrastructure director shall study municipal boundaries with a view to recommending their orderly adjustment, improvement, and establishment. Proposed boundary changes may be initiated by the Planning Advisory Board, the Board of County Commissioners, the governing body of a municipality, or by a petition of any person or group concerned.
- The Board of County Commissioners, after obtaining the approval of the municipal governing bodies concerned, 31 after hearing the recommendations of the Planning Advisory

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Board, and after a public hearing, may by ordinance effect boundary changes, unless the change involves the annexation or separation of an area of which more than 250 residents are electors, in which case an affirmative vote of a majority of those electors voting shall also be required. Upon any such boundary change any conflicting boundaries set forth in the charter of such municipality shall be considered amended.

C. No municipal boundary shall be altered except as provided by this Section.

SECTION 6.05 5.05. CREATION OF NEW MUNICIPALITIES.

The Board of County Commissioners and only the Board may authorize the creation of new municipalities in the unincorporated areas of the county after hearing the recommendations of the Planning Advisory Board, after a public hearing, and after an affirmative vote of a majority of the electors voting and residing within the proposed boundaries. The Board of County Commissioners shall appoint a charter commission, consisting of five electors residing within the proposed boundaries, who shall propose a charter to be submitted to the electors in the manner provided in Section $6.03 \, \frac{5.03}{}$. The new municipality shall have all the powers and rights granted to or not withheld from municipalities by this Charter and the Constitution and general laws of the State of Florida. Notwithstanding any provision of this Charter to the contrary, with regard to any municipality created after September 1, 2000, the pre-agreed conditions between the County and the prospective municipality which are included in the municipal charter may only be changed if approved by an affirmative vote of two-thirds of the members of the Board of County Commissioners then in office, prior to a vote of qualified municipal electors.

SECTION $\underline{6.06}$ $\underline{5.06}$. CONTRACTS WITH OTHER UNITS OF GOVERNMENT.

Every municipality in this county shall have the power to enter into contracts with other governmental units within or outside the boundaries of the municipality or the county for the joint performance or performance by one unit in behalf of the other of any municipal function.

SECTION 6.07 5.07. FRANCHISE AND UTILITY TAXES.

Revenues realized from franchise and utility taxes imposed by municipalities shall belong to municipalities.

ARTICLE - 7 6

PARKS, AQUATIC PRESERVES, AND PRESERVATION LANDS

Note: This Article does not apply to municipal property
in Coral Gables, Hialeah, Hialeah Gardens, Miami, Sweetwater
and West Miami. See Section 6.04.

SECTION 7.01 6.01. POLICY.

Parks, aquatic preserves, and lands acquired by the County for preservation shall be held in trust for the education, pleasure, and recreation of the public and they shall be used and maintained in a manner which will leave them unimpaired for the enjoyment of future generations as a part of the public's irreplaceable heritage. They shall be protected from commercial development and exploitation and their natural landscape, flora and fauna, and scenic beauties shall be preserved. In lands acquired by the County for preservation and in parks along the Ocean or the Bay the public's access to and view of the water shall not be obstructed or impaired by buildings or other structures or

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concessions which are in excess of 1500 square feet each. Adequate maintenance shall be provided.

SECTION 7.02 6.02. RESTRICTIONS AND EXCEPTIONS.

In furtherance of this policy parks shall be used for public park purposes only, and subject to the limited exceptions set forth in this Article, there shall be no permanent structures or private commercial advertising erected in a public park or private commercial use of a public park or renewals, expansions, or extensions of existing leases, licenses, or concessions to private parties of public park property, unless each such structure, lease, license, renewal, expansion, extension, concession or use shall be approved by a majority vote of the voters in a County-wide referendum. Nothing in this Article shall prevent any contract with federally tax-exempt not-for-profit youth, adult, and senior cultural, conservation and parks and recreation program providers. To ensure aquatic preserves, lands acquired by the County for preservation, and public parks or parts thereof which are nature preserves, beaches, natural forest areas, historic or archeological areas, or otherwise possess unique natural values in their present state, such as Matheson Hammock, Greynolds Park, Redlands Fruit and Spice Park, Castellow Hammock, Crandon Park, Trail Glades Park, Deering Estate Park, Pine Shore Park, Old Cutler Hammock, Chapman Field, Tamiami Pinelands, Wainright Park, Larry and Penny Thompson Park, Whispering Pines Hammock, Mangrove Preserve, Owaissa Bauer Park, Fuchs Hammock, Black Point Marina, Simpson Park, Sewell Park, Barnes Park, Virginia Key, mangrove preserves, and all other natural or historical resource based parks do not lose their natural or historical values, any 31 structure, lease, license, renewal, extension, concession or

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use in any of this class of public parks or in aquatic preserves and preservation lands must be approved by an affirmative vote of two-thirds of the voters in a County-wide referendum. No park shall be designed to be used beyond its appropriate carrying capacity and to the extent required by law all parks and facilities and permitted special events and concessions operating in the parks shall be fully accessible to persons with disabilities. Nothing in this Article shall prevent the maintenance of existing facilities, the maintenance, operation, and renovation of existing golf course and marina restaurants at their existing square footage by government agencies or private operators, provided such private operators are chosen as a result of competitive selection and their initial contract terms are limited to no more than ten years, or the construction, operation, maintenance, and repair by government agencies or private operators of or issuance of temporary permits for:

- A. Appropriate access roads, bridges, fences, lighting, flag poles, entrance features, picnic shelters, tables, grills, benches, irrigation systems, walls, erosion control devices, utilities, trash removal, parking and security and fire facilities for the primary use of the park system;
- Food and concession facilities each not in excess of 1500 square feet of enclosed space, with any complementary outdoor or covered areas needed to service park patrons;
- C. User-participation non-spectator recreation and, playground facilities, golf courses and golf-course related facilities, and bandstands and bandshells containing less than 1,000 spectator seats and athletic facilities, sports fields 31 and arenas containing less than 3,000 spectator seats;

- Facilities for marinas, sightseeing and fishing boats, visiting military vessels, and fishing;
 - E. Park signage and appropriate plaques and monuments;
 - F. Rest rooms;

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- G. Fountains, gardens, and works of art;
- H. Park service facilities, senior, day care and pre-school facilities, small nature centers with not more than one classroom;
- Film permits, temporary fairs, art exhibits, performing arts, concerts, cultural and historic exhibitions, regattas, athletic contests and tournaments, none of which require the erection of permanent structures;
- J. Advertising in connection with sponsorship of events or facilities in the park, provided however all such facilities and uses are compatible with the particular park and are scheduled so that such events do not unreasonably impair the public use of the park or damage the park.
- K. Programming partnerships with qualified federally tax exempt not-for-profit youth, adult, and senior cultural, conservation, and parks and recreation program providers;
- Agreements with cable, internet, telephone, electric or similar service providers or utilities, so long as any installations are underground or do not adversely impact natural resources, or parks facilities and uses. No park facilities, golf courses, or County lands acquired for preservation shall be converted to or used for non-park offices, purposes, or uses. The County, the municipalities, and agencies or groups receiving any public funding shall not expend any public money or provide any publicly funded services in kind to any project which does not comply with 31 this Article. No building permit or certificate of occupancy

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shall be issued for any structure in violation of this Article. The restrictions applying to parks in this Article shall not apply to the Dade County Youth Fair site, Metro Zoo, Tamiami Stadium, Haulover Fishing Pier, the Dade County Auditorium, the Museum of Science, the Gold Coast Railroad Museum, Vizcaya Museum and Gardens, Trail Glade Range, the Orange Bowl, the Commodore Ralph Munroe Marine Stadium, the Seaquarium, Curtis Park track and stadium, Fairchild Tropical Gardens, and mini and neighborhood parks except that no mini or neighborhood park may be leased or disposed of unless a majority of the residents residing in voting precincts any part of which is within 1 mile of the park authorize such sale or lease by majority vote in an election.

SECTION 7.03 6.03. ENFORCEMENT AND CONSTRUCTION.

All elections required by this Article shall be held either in conjunction with state primary or general elections or as part of bond issue elections. The provisions of this Article may be enforced in the same manner as provided in Section (C) of the Citizens' Bill of Rights of this Charter. The provisions of this Article shall be liberally construed in favor of the preservation of all park lands, aquatic preserves, and preservation lands. If any provision of this Article shall be declared invalid it shall not affect the validity of the remaining provisions of this Article. This Article shall not be construed to illegally impair any previously existing valid written contractual commitments or bids or bonded indebtedness.

SECTION 7.04 6.04. JURISDICTION.

Except as otherwise provided herein the provisions of this Article shall apply to all County and municipal parks, 31 | aquatic preserves, and lands acquired by the County for

preservation now in existence or hereafter acquired, provided that if this Article was not favorably voted upon by a majority of the voters voting in any municipality at the time of the adoption of this Article the municipal parks of such municipality shall be excluded from the provisions of this Article.

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ARTICLE - 8 7

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INITIATIVE, REFERENDUM, AND RECALL SECTION 8.01 7.01. INITIATIVE AND REFERENDUM.

The electors of the county shall have the power to propose to the Board of County Commissioners passage or repeal of ordinances and to vote on the question if the Board refuses action, according to the following procedure:

- The person proposing the exercise of this power shall submit the proposal to the Board which shall without delay approve as to form a petition for circulation in one or several copies as the proposer may desire.
- The person or persons circulating the petition shall, within 60 days of the approval of the form of the petition, obtain the valid signatures of voters in the county in numbers at least equal to four percent of the registered voters in the county on the day on which the petition is approved, according to the official records of the County Supervisor of Elections. In determining the sufficiency of the petition, no more than 25 percent of the valid signatures required shall come from voters registered in any single county commission district. Each signer of a petition shall place thereon, after his name, the date, and his place of 31 residence or precinct number. Each person circulating a copy

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29 30 31 of the petition shall attach to it a sworn affidavit stating the number of signers and the fact that each signature was made in the presence of the circulator of the petition.

- The signed petition shall be filed with the Board which shall within 30 days order a canvass of the signatures thereon to determine the sufficiency of the signatures. If the number of signatures is insufficient or the petition is deficient as to form or compliance with this Section, the Board shall notify the person filing the petition that the petition is insufficient and has failed.
- 4. The Board shall within 30 days after the date a sufficient petition is presented either:
- (a) Adopt the ordinance as submitted in an initiatory petition or repeal the ordinance referred to by a referendary petition, or
- (b) Submit the proposal to the electors in impartial and concise language and in such manner as provides a clear understanding of the proposal.
- 5. If the Board determines to submit the proposal to the electors, the election shall be held either:
 - (a) In the next scheduled county-wide election, or
- (b) If the petition contains the valid signatures in the county in numbers at least equal to eight percent of the registered voters in the county, the election shall take place within 120 days after the date the petition is presented to the Board, preferably in an election already scheduled for other purposes, otherwise in a special election. The result shall be determined by a majority vote of the electors voting on the proposal.

- 6. An ordinance proposed by initiatory petition or the repeal of an ordinance by referendary petition shall be effective on the day after the election, except that:
- (a) Any reduction or elimination of existing revenue or any increase in expenditures not provided for by the current budget or by existing bond issues shall not take effect until the beginning of the next succeeding fiscal year; and
- (b) Rights accumulated under an ordinance between the time a certified referendary petition against the ordinance is presented to the Board and the repeal of the ordinance by the voters, shall not be enforced against the county; and
- (c) Should two or more ordinances adopted at the same election have conflicting provisions, the one receiving the highest number of votes shall prevail as to those provisions.
- 7. An ordinance adopted by the electorate through initiatory proceedings shall not be amended or repealed by the Board for a period of one year after the election at which it was adopted, but thereafter it may be amended or repealed like any other ordinance.

SECTION 8.02 7.02. RECALL.

Any member of the Board of County Commissioners or the County Mayor Sheriff or any Constable may be removed from office by the electors of the county, district, or municipality by which the officeholder he was chosen. The procedure on a recall petition shall be identical with that for an initiatory or referendary petition, except that:

- 1. The Clerk of the Circuit Court shall approve the form of the petition.
- 2. The person or persons circulating the petition must obtain signatures of electors of the county, district, or

municipality concerned in numbers at least equal to four percent of the registered voters in the county district or 3 municipality on the day on which the petition is approved, according to the official records of the County Supervisor of 4 5 Elections.

- 3. The signed petition shall be filed with and canvassed and certified by the Clerk of the Circuit Court.
- The Board of County Commissioners must provide for a recall election not less than 45 nor more than 90 days after the certification of the petition.
- The question of recall shall be placed on the ballot in a manner that will give the elector a clear choice for or against the recall. The result shall be determined by a majority vote of the electors voting on the question.
- If the majority is against recall the officer shall continue in office under the terms of his previous election. If the majority is for recall he shall, regardless of any defect in the recall petition, be deemed removed from office immediately.
- 7. No recall petition against such an officer shall be certified within one year after he takes office nor within one year after a recall petition against him is defeated.
- 8. Any vacancy created by recall in the offices of Sheriff or Constables shall be filled for the remaining term by appointment by the Board of County Commissioners, or the Board may require the office to be filled at the next regular election or at a special election called for that purpose.

ARTICLE - 9 8

GENERAL PROVISIONS

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SECTION 9.01 8.01. ABOLITION OF CERTAIN OFFICES AND TRANSFER OF FUNCTIONS.

- A. On (this date is to be established) May 1, 1958, the following offices are hereby abolished and the powers and functions of such offices are hereby transferred to the County Mayor Manager who shall provide for the continuation of all the duties and functions of these offices required under the Constitution and general laws of this state: County Property Appraiser Assessor of Taxes, County Tax Collector, County Surveyor, and County Purchasing Agent, and County Supervisor of Registration.
- B. The County Mayor Manager may delegate to suitable persons the powers and functions of such officers, provided however that until the term of office for which they were elected shall terminate the County Assessor of Taxes, the County Tax Collector, the County Supervisor of Registration, and the County Purchasing Agent shall each if he so desires remain in his position and receive the same salary as presently provided for by statute.
- C. In the event that other elective officers are abolished by the Board, the Board shall provide that any person duly elected to such office shall if he so desires remain in the same or similar position and receive the same salary for the remainder of the term for which he was elected, and shall provide for the continuation of all duties and functions of these offices required under the Constitution and general laws.
- <u>C.D.</u> On <u>said date</u> November 9, 1966, the Office of <u>Director of Public Safety</u> Sheriff is hereby abolished and the powers and functions of such office are hereby transferred to the County Mayor <u>Manager</u>, who shall provide for the

continuation of all the duties and functions of this office required under the Constitution and general laws of this state. The County Mayor Manager may delegate to a suitable person or persons the powers and functions of such officer. Section 1.01A(19)(a) of this Charter is amended by deleting the word "Sheriff" and subsections (b) and (c) are repealed.

- D. On said date, the Office of County Manager is abolished and the powers and functions of such office are hereby transferred to the County Mayor, except the duties and functions of the Office of the County Comptroller listed under Article 4.
- E. On said date, the Office of the County Supervisor of Registration is abolished and the powers and functions of such office are hereby transferred to the County Supervisor of Elections who shall provide for the continuation of all the duties and functions of such office required under the Constitution and general laws of this state as provided in Section 3.02.

SECTION $9.02 \ 8.02$. RESERVED.

SECTION 9.03 8.03. TORT LIABILITY.

The county shall be liable in actions of tort to the same extent that municipalities in the State of Florida are liable in actions in tort. However, No suit shall be maintained against the county for damages to persons or property or for wrongful death arising out of any tort unless written notice of claim shall first have been given to the county in the manner and within the time provided by ordinance, except that the time fixed by ordinance for notice shall be not less than 30 days nor more than 120 days.

Note: Waiver of County's tort immunity held unconstitutional in Kaulakisv. Boyd, Fla. 1962, 138 So.2d 505.

SECTION 9.04 8.04. SUPREMACY CLAUSE.

A. This Charter and the ordinances adopted hereunder shall in cases of conflict supersede all municipal charters and ordinances, except as herein provided, and where authorized by the Constitution, shall in cases of conflict supersede all special and general laws of the state.

B. All other special and general laws and county ordinances and rules and regulations not inconsistent with this Charter shall continue in effect until they are superseded by ordinance adopted by the Board pursuant to this Charter and the Constitution.

SECTION 9.05 8.05. EXISTING FRANCHISES, CONTRACTS, AND LICENSES.

All lawful franchises, contracts, and licenses in force on the effective date of this Charter shall continue in effect until terminated or modified in accordance with their terms or in the manner provided by law or this Charter.

SECTION 9.06 8.06. EFFECT OF THE CHARTER.

A. This Charter shall be liberally construed in aid of its declared purpose, which is to establish effective home rule government in this county responsive to the people. If any Article, Section, subsection, sentence, clause, or provision of this Charter or the application thereof shall be held invalid for any reason, the remainder of the Charter and of any ordinances or regulations made thereunder shall remain in full force and effect.

B. Nothing in this Charter shall be construed to limit or restrict the power and jurisdiction of the Florida Railroad and Public Utilities Commission.

SECTION 9.07 8.07. AMENDMENTS.

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- Amendments to this Charter may be proposed by a resolution adopted by the Board of County Commissioners or by petition of electors numbering not less than ten percent of the total number of electors registered in Dade County at the time the petition is submitted to the Board. Initiatory petitions shall be certified in the manner required for initiatory petitions for an ordinance.
- B. Amendments to this Charter may be proposed by initiatory petitions of electors biennially, only during even numbered years in which state primary and general elections are held. All elections on charter amendments proposed by initiatory petitions shall be held in conjunction with state primary or general elections, unless the Board of County Commissioners shall determine to call a special election by two-thirds vote of the entire membership.
- C. Amendments to this Charter may be proposed by the Board of County Commissioners at any time. Elections on charter amendments proposed by the Board shall be held not less than 60 nor more than 120 days after the Board adopts a resolution proposing any amendment.
- The result of all elections on charter amendments shall be determined by a majority of the electors voting on the proposed amendment.

SECTION 9.08 8.08. REVISIONS.

At least once in every 5 year period the Board shall review the Charter and determine whether or not there is a need for revision. If the Board determines that a revision is needed, it shall establish a procedure for the preparation of a proposed revision of the Charter. The proposed revision shall then be presented to the Board for review, modification 31 and approval. If the Board approves such proposed revision,

either with or without modification, it shall present such proposed revision to the electorate in accordance with the provisions of Section $9.07 \ 8.07$ (C) and (D). Simultaneous elections may be held on a proposed revision and on individual amendments that are proposed.

SECTION 9.09 8.09. EFFECTIVE DATE.

This Charter shall become effective 60 days after it is ratified by a majority of the qualified electors of the county voting on the Charter.

ARTICLE - 10 9

NAME OF COUNTY

14 SECTION 10.01 9.01. NAME OF COUNTY.

- A. The name of Dade County shall officially be changed to Miami-Dade County and all references to Dade County in the Florida Constitution, Florida Statutes, Code of Metropolitan Dade County, federal law, case law and other legal documents, shall be deemed to be references to Miami-Dade County.
- B. The Commission shall by ordinance provide a method to implement the official name change.

ARTICLE - 11

SEVERABILITY

If any provision of this charter or the application thereof to any person or circumstance is held invalid, the invalidity shall not affect other provisions or applications of the charter which can be given effect without the invalid provision or application, and to this end the provisions of this charter are declared severable.

Section 2. If any provision of this act or the application thereof to any person or circumstance is held invalid, the invalidity shall not affect other provisions or applications of the act which can be given effect without the invalid provision or application, and to this end the provisions of this act are declared severable. Section 3. Contingent upon approval of an amendment to the State Constitution at the general election held in November 2002 authorizing amendments or revisions to the home rule charter of Miami-Dade County, this act shall be the subject of a referendum submitted to the voters of Miami-Dade County at the general election to be held in November 2003 and shall take effect only upon approval by a majority of the electors of Miami-Dade County voting in such referendum; except that this section shall take effect upon becoming law.