CS for CS for SB 1150 Second Engrossed (ntc)

1	A bill to be entitled
2	An act relating to the recovery of Medicaid
3	overpayments; amending s. 16.59, F.S.;
4	specifying additional requirements for the
5	Medicaid Fraud Control Unit of the Department
6	of Legal Affairs and the Medicaid program
7	integrity program; amending s. 112.3187, F.S.;
8	extending whistle-blower protection to
9	employees of Medicaid providers reporting
10	Medicaid fraud or abuse; amending s. 400.179,
11	F.S.; providing exceptions to bond
12	requirements; creating s. 408.831, F.S.;
13	allowing the Agency for Health Care
14	Administration to take action against a
15	licensee in certain circumstances; amending s.
16	409.907, F.S.; prescribing additional
17	requirements with respect to provider
18	enrollment; requiring that the Agency for
19	Health Care Administration deny a provider's
20	application under certain circumstances;
21	amending s. 409.908, F.S.; providing additional
22	requirements for cost-reporting; amending s.
23	409.910, F.S.; revising requirements for the
24	distribution of funds recovered from third
25	parties that are liable for making payments for
26	medical care furnished to Medicaid recipients
27	and in the case of recoveries of overpayments;
28	amending s. 409.913, F.S.; requiring that the
29	agency and Medicaid Fraud Control Unit annually
30	submit a report to the Legislature; defining
31	the term "complaint"; specifying additional
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1	requirements for the Medicaid program integrity
2	program and the Medicaid Fraud Control Unit of
3	the Department of Legal Affairs; requiring
4	imposition of sanctions or disincentives,
5	except under certain circumstances; providing
6	additional sanctions and disincentives;
7	providing additional grounds under which the
8	agency may terminate a provider's participation
9	in the Medicaid program; providing additional
10	requirements for administrative hearings;
11	providing additional grounds for withholding
12	payments to a provider; authorizing the agency
13	and the Medicaid Fraud Control Unit to review
14	certain records; requiring review by the
15	Attorney General of certain settlements;
16	requiring review by the Auditor General of
17	certain cost reports; requiring that the agency
18	refund to a county any recovery of Medicaid
19	overpayment received for hospital inpatient and
20	nursing home services; providing a formula for
21	calculating the credit; amending s. 409.920,
22	F.S.; providing additional duties of the
23	Medicaid Fraud Control Unit; requiring
24	recommendations to the Legislature; repealing
25	s. 414.41(5), F.S., relating to interest
26	imposed upon the recovery amount of medical
27	assistance overpayments; providing an effective
28	date.
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30	Be It Enacted by the Legislature of the State of Florida:
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Section 1. Section 16.59, Florida Statutes, is amended 1 2 to read: 3 16.59 Medicaid fraud control.--There is created in the 4 Department of Legal Affairs the Medicaid Fraud Control Unit, 5 which may investigate all violations of s. 409.920 and any criminal violations discovered during the course of those 6 7 investigations. The Medicaid Fraud Control Unit may refer any criminal violation so uncovered to the appropriate prosecuting 8 9 authority. Offices of the Medicaid Fraud Control Unit and the 10 offices of the Agency for Health Care Administration Medicaid program integrity program shall, to the extent possible, be 11 12 collocated. The agency and the Department of Legal Affairs 13 shall conduct joint training and other joint activities 14 designed to increase communication and coordination in 15 recovering overpayments. Section 2. Subsections (3), (5), and (7) of section 16 17 112.3187, Florida Statutes, are amended to read: 18 112.3187 Adverse action against employee for 19 disclosing information of specified nature prohibited; 20 employee remedy and relief .--21 (3) DEFINITIONS.--As used in this act, unless otherwise specified, the following words or terms shall have 22 23 the meanings indicated: 24 (a) "Agency" means any state, regional, county, local, or municipal government entity, whether executive, judicial, 25 26 or legislative; any official, officer, department, division, 27 bureau, commission, authority, or political subdivision therein; or any public school, community college, or state 28 29 university. "Employee" means a person who performs services 30 (b) for, and under the control and direction of, or contracts 31 3 CODING: Words stricken are deletions; words underlined are additions.

with, an agency or independent contractor for wages or other 1 2 remuneration. 3 (C) "Adverse personnel action" means the discharge, 4 suspension, transfer, or demotion of any employee or the 5 withholding of bonuses, the reduction in salary or benefits, or any other adverse action taken against an employee within 6 7 the terms and conditions of employment by an agency or 8 independent contractor. 9 (d) "Independent contractor" means a person, other 10 than an agency, engaged in any business and who enters into a contract or provider agreement with an agency. 11 12 (e) "Gross mismanagement" means a continuous pattern 13 of managerial abuses, wrongful or arbitrary and capricious 14 actions, or fraudulent or criminal conduct which may have a 15 substantial adverse economic impact. (5) NATURE OF INFORMATION DISCLOSED. -- The information 16 disclosed under this section must include: 17 18 (a) Any violation or suspected violation of any 19 federal, state, or local law, rule, or regulation committed by 20 an employee or agent of an agency or independent contractor which creates and presents a substantial and specific danger 21 to the public's health, safety, or welfare. 22 23 (b) Any act or suspected act of gross mismanagement, 24 malfeasance, misfeasance, gross waste of public funds, suspected or actual Medicaid fraud or abuse, or gross neglect 25 26 of duty committed by an employee or agent of an agency or independent contractor. 27 28 (7) EMPLOYEES AND PERSONS PROTECTED. -- This section 29 protects employees and persons who disclose information on their own initiative in a written and signed complaint; who 30 are requested to participate in an investigation, hearing, or 31 4

other inquiry conducted by any agency or federal government 1 entity; who refuse to participate in any adverse action 2 3 prohibited by this section; or who initiate a complaint 4 through the whistle-blower's hotline or the hotline of the 5 Medicaid FRaud Control Unit of the Department of Legal 6 Affairs; or employees who file any written complaint to their 7 supervisory officials or employees who submit a complaint to the Chief Inspector General in the Executive Office of the 8 9 Governor, to the employee designated as agency inspector 10 general under s. 112.3189(1), or to the Florida Commission on Human Relations. The provisions of this section may not be 11 12 used by a person while he or she is under the care, custody, 13 or control of the state correctional system or, after release 14 from the care, custody, or control of the state correctional 15 system, with respect to circumstances that occurred during any 16 period of incarceration. No remedy or other protection under 17 ss. 112.3187-112.31895 applies to any person who has committed or intentionally participated in committing the violation or 18 19 suspected violation for which protection under ss. 112.3187-112.31895 is being sought. 20 Section 3. Paragraph (d) of subsection (5) of section 21 400.179, Florida Statutes, is amended to read: 22 23 400.179 Sale or transfer of ownership of a nursing 24 facility; liability for Medicaid underpayments and 25 overpayments. --26 (5) Because any transfer of a nursing facility may 27 expose the fact that Medicaid may have underpaid or overpaid the transferor, and because in most instances, any such 28 29 underpayment or overpayment can only be determined following a formal field audit, the liabilities for any such underpayments 30 or overpayments shall be as follows: 31 5

Where the transfer involves a facility that has 1 (d) 2 been leased by the transferor: 3 The transferee shall, as a condition to being 1. issued a license by the agency, acquire, maintain, and provide 4 5 proof to the agency of a bond with a term of 30 months, б renewable annually, in an amount not less than the total of 3 7 months Medicaid payments to the facility computed on the basis of the preceding 12-month average Medicaid payments to the 8 9 facility. The leasehold operator may meet the bond 10 2. 11 requirement through other arrangements acceptable to the 12 department. 13 3. All existing nursing facility licensees, operating 14 the facility as a leasehold, shall acquire, maintain, and 15 provide proof to the agency of the 30-month bond required in 16 subparagraph 1., above, on and after July 1, 1993, for each 17 license renewal. 18 It shall be the responsibility of all nursing 4. 19 facility operators, operating the facility as a leasehold, to renew the 30-month bond and to provide proof of such renewal 20 to the agency annually at the time of application for license 21 22 renewal. 23 Any failure of the nursing facility operator to 5. 24 acquire, maintain, renew annually, or provide proof to the agency shall be grounds for the agency to deny, cancel, 25 26 revoke, or suspend the facility license to operate such 27 facility and to take any further action, including, but not limited to, enjoining the facility, asserting a moratorium, or 28 applying for a receiver, deemed necessary to ensure compliance 29 with this section and to safeguard and protect the health, 30 safety, and welfare of the facility's residents. 31 6

1	6. Notwithstanding other provisions of this section, a
2	lease agreement required as a condition of bond financing or
3	refinancing under s. 154.213 by a health facilities authority
4	or under s. 159.30 by a county or municipality is not
5	considered as a leasehold and therefore, is not subject to the
б	bond requirement of this paragraph.
7	Section 4. Section 408.831, Florida Statutes, is
8	created to read:
9	408.831 Denial, suspension, revocation of a license,
10	registration, certificate or application
11	(1) In addition to any other remedies provided by law,
12	the agency may deny each application or suspend or revoke each
13	license, registration, or certificate of entities regulated or
14	licensed by it:
15	(a) If the applicant, licensee, registrant, or
16	certificateholder, or, in the case of a corporation,
17	partnership, or other business entity, if any officer,
18	director, agent, or managing employee of that business entity
19	or any affiliated person, partner, or shareholder having an
20	ownership interest equal to 5 percent or greater in that
21	business entity, has failed to pay all outstanding fines,
22	liens, or overpayments assessed by final order of the agency
23	or final order of the Centers for Medicare and Medicaid
24	Services unless a repayment plan is approved by the agency; or
25	(b) For failure to comply with any repayment plan.
26	(2) This section provides standards of enforcement
27	applicable to all entities licensed or regulated by the Agency
28	for Health Care Administration. This section controls over any
29	conflicting provisions of chapters 39, 381, 383, 390, 391,
30	393, 394, 395, 400, 408, 468, 483, and 641 or rules adopted
31	pursuant to those chapters.
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Section 5. Section 409.902, Florida Statutes, is 1 2 amended to read: 3 409.902 Designated single state agency; payment 4 requirements; program title. -- The Agency for Health Care 5 Administration is designated as the single state agency б authorized to make payments for medical assistance and related 7 services under Title XIX of the Social Security Act. These 8 payments shall be made, subject to any limitations or 9 directions provided for in the General Appropriations Act, only for services included in the program, shall be made only 10 on behalf of eligible individuals, and shall be made only to 11 12 qualified providers in accordance with federal requirements for Title XIX of the Social Security Act and the provisions of 13 14 state law. This program of medical assistance is designated 15 the "Medicaid program." The Department of Children and Family Services is responsible for Medicaid eligibility 16 17 determinations, including, but not limited to, policy, rules, and the agreement with the Social Security Administration for 18 19 Medicaid eligibility determinations for Supplemental Security Income recipients, as well as the actual determination of 20 eligibility. As a condition of Medicaid eligibility, the 21 Agency for Health Care Administration and the Department of 22 23 Children and Family Services shall ensure that each recipient of Medicaid consents to the release of her or his medical 24 records to the Agency for Health Care Administration and the 25 26 Medicaid Fraud Control Unit of the Department of Legal 27 Affairs. 28 Section 6. Subsections (7) and (9) of section 409.907, 29 Florida Statutes, as amended by section 6 of chapter 2001-377, Laws of Florida, are amended to read: 30 31 8 CODING: Words stricken are deletions; words underlined are additions.

1	409.907 Medicaid provider agreementsThe agency may
2	make payments for medical assistance and related services
3	rendered to Medicaid recipients only to an individual or
4	entity who has a provider agreement in effect with the agency,
5	who is performing services or supplying goods in accordance
б	with federal, state, and local law, and who agrees that no
7	person shall, on the grounds of handicap, race, color, or
8	national origin, or for any other reason, be subjected to
9	discrimination under any program or activity for which the
10	provider receives payment from the agency.
11	(7) The agency may require, as a condition of
12	participating in the Medicaid program and before entering into
13	the provider agreement, that the provider submit information,
14	in an initial and any required renewal applications,
15	concerning the professional, business, and personal background
16	of the provider and permit an onsite inspection of the
17	provider's service location by agency staff or other personnel
18	designated by the agency to perform this function. The agency
19	shall perform a random onsite inspection, within 60 days after
20	receipt of a fully complete new provider's application, of the
21	provider's service location prior to making its first payment
22	to the provider for Medicaid services to determine the
23	applicant's ability to provide the services that the applicant
24	is proposing to provide for Medicaid reimbursement. The agency
25	is not required to perform an onsite inspection of a provider
26	or program that is licensed by the agency, that provides
27	services under waiver programs for home and community-based
28	services, or that is licensed as a medical foster home by the
29	Department of Children and Family Services.As a continuing
30	condition of participation in the Medicaid program, a provider
31	shall immediately notify the agency of any current or pending
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bankruptcy filing. Before entering into the provider 1 agreement, or as a condition of continuing participation in 2 3 the Medicaid program, the agency may also require that 4 Medicaid providers reimbursed on a fee-for-services basis or 5 fee schedule basis which is not cost-based, post a surety bond not to exceed \$50,000 or the total amount billed by the 6 7 provider to the program during the current or most recent 8 calendar year, whichever is greater. For new providers, the 9 amount of the surety bond shall be determined by the agency based on the provider's estimate of its first year's billing. 10 If the provider's billing during the first year exceeds the 11 12 bond amount, the agency may require the provider to acquire an additional bond equal to the actual billing level of the 13 14 provider. A provider's bond shall not exceed \$50,000 if a 15 physician or group of physicians licensed under chapter 458, chapter 459, or chapter 460 has a 50 percent or greater 16 17 ownership interest in the provider or if the provider is an assisted living facility licensed under part III of chapter 18 19 400. The bonds permitted by this section are in addition to the bonds referenced in s. 400.179(4)(d). If the provider is a 20 corporation, partnership, association, or other entity, the 21 22 agency may require the provider to submit information 23 concerning the background of that entity and of any principal 24 of the entity, including any partner or shareholder having an ownership interest in the entity equal to 5 percent or 25 26 greater, and any treating provider who participates in or 27 intends to participate in Medicaid through the entity. The information must include: 28 29 (a) Proof of holding a valid license or operating certificate, as applicable, if required by the state or local 30 31 10

jurisdiction in which the provider is located or if required 1 2 by the Federal Government.

3 Information concerning any prior violation, fine, (b) 4 suspension, termination, or other administrative action taken 5 under the Medicaid laws, rules, or regulations of this state б or of any other state or the Federal Government; any prior 7 violation of the laws, rules, or regulations relating to the 8 Medicare program; any prior violation of the rules or 9 regulations of any other public or private insurer; and any prior violation of the laws, rules, or regulations of any 10 regulatory body of this or any other state. 11

12 (c) Full and accurate disclosure of any financial or ownership interest that the provider, or any principal, 13 14 partner, or major shareholder thereof, may hold in any other 15 Medicaid provider or health care related entity or any other entity that is licensed by the state to provide health or 16 17 residential care and treatment to persons.

18 (d) If a group provider, identification of all members 19 of the group and attestation that all members of the group are enrolled in or have applied to enroll in the Medicaid program. 20

21 (9) Upon receipt of a completed, signed, and dated 22 application, and completion of any necessary background 23 investigation and criminal history record check, the agency must either: 24

25 (a) Enroll the applicant as a Medicaid provider no 26 earlier than the effective date of the approval of the provider application. With respect to providers who were 27 28 recently granted a change of ownership and those who primarily 29 provide emergency medical services transportation or emergency services and care pursuant to s. 401.45 or s. 395.1041, 30 including out-of-state providers, upon approval of the 31

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provider application, the effective date of approval is 1 2 considered to be the date the agency receives the provider 3 application; or 4 (b) Deny the application if the agency finds that it 5 is in the best interest of the Medicaid program to do so. The agency may consider the factors listed in subsection (10), as 6 7 well as any other factor that could affect the effective and efficient administration of the program, including, but not 8 9 limited to, the applicant's demonstrated ability to provide services, conduct business, and operate a financially viable 10 concern; the current availability of medical care, services, 11 12 or supplies to recipients, taking into account geographic location and reasonable travel time; the number of providers 13 14 of the same type already enrolled in the same geographic area; 15 and the credentials, experience, success, and patient outcomes of the provider for the services that it is making application 16 17 to provide in the Medicaid program. The agency shall deny the application if the agency finds that a provider; any officer, 18 19 director, agent, managing employee, or affiliated person; or any partner or shareholder having an ownership interest equal 20 to 5 percent or greater in the provider if the provider is a 21 corporation, partnership, or other business entity, has failed 22 23 to pay all outstanding fines or overpayments assessed by final order of the agency or final order of the Centers for Medicare 24 and Medicaid Services, unless the provider agrees to a 25 26 repayment plan that includes withholding Medicaid reimbursement until the amount due is paid in full. 27 28 Section 7. Section 409.908, Florida Statutes, is 29 amended to read: 409.908 Reimbursement of Medicaid providers.--Subject 30 to specific appropriations, the agency shall reimburse 31 12 CODING: Words stricken are deletions; words underlined are additions.

Medicaid providers, in accordance with state and federal law, 1 2 according to methodologies set forth in the rules of the 3 agency and in policy manuals and handbooks incorporated by 4 reference therein. These methodologies may include fee 5 schedules, reimbursement methods based on cost reporting, б negotiated fees, competitive bidding pursuant to s. 287.057, 7 and other mechanisms the agency considers efficient and 8 effective for purchasing services or goods on behalf of 9 recipients. If a provider is reimbursed based on cost reporting and submits a cost report late and that cost report 10 would have been used to set a lower reimbursement rate for a 11 rate semester, then the provider's rate for that semester 12 13 shall be retroactively calculated using the new cost report, 14 and full payment at the recalculated rate shall be effected 15 retroactively. Medicare granted extensions for filing cost reports, if applicable, shall also apply to Medicaid cost 16 17 reports.Payment for Medicaid compensable services made on 18 behalf of Medicaid eligible persons is subject to the 19 availability of moneys and any limitations or directions provided for in the General Appropriations Act or chapter 216. 20 Further, nothing in this section shall be construed to prevent 21 22 or limit the agency from adjusting fees, reimbursement rates, 23 lengths of stay, number of visits, or number of services, or making any other adjustments necessary to comply with the 24 availability of moneys and any limitations or directions 25 26 provided for in the General Appropriations Act, provided the 27 adjustment is consistent with legislative intent. (1) Reimbursement to hospitals licensed under part I 28 29 of chapter 395 must be made prospectively or on the basis of 30 negotiation. 31

(a) Reimbursement for inpatient care is limited as 1 2 provided for in s. 409.905(5), except for: 3 The raising of rate reimbursement caps, excluding 1. 4 rural hospitals. 5 2. Recognition of the costs of graduate medical 6 education. 7 3. Other methodologies recognized in the General 8 Appropriations Act. 9 4. Hospital inpatient rates shall be reduced by 6 percent effective July 1, 2001, and restored effective April 10 1, 2002. 11 12 13 During the years funds are transferred from the Department of 14 Health, any reimbursement supported by such funds shall be 15 subject to certification by the Department of Health that the 16 hospital has complied with s. 381.0403. The agency is 17 authorized to receive funds from state entities, including, but not limited to, the Department of Health, local 18 19 governments, and other local political subdivisions, for the 20 purpose of making special exception payments, including federal matching funds, through the Medicaid inpatient 21 reimbursement methodologies. Funds received from state 22 23 entities or local governments for this purpose shall be separately accounted for and shall not be commingled with 24 other state or local funds in any manner. The agency may 25 26 certify all local governmental funds used as state match under Title XIX of the Social Security Act, to the extent that the 27 identified local health care provider that is otherwise 28 29 entitled to and is contracted to receive such local funds is the benefactor under the state's Medicaid program as 30 determined under the General Appropriations Act and pursuant 31

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to an agreement between the Agency for Health Care 1 Administration and the local governmental entity. The local 2 3 governmental entity shall use a certification form prescribed 4 by the agency. At a minimum, the certification form shall 5 identify the amount being certified and describe the relationship between the certifying local governmental entity 6 7 and the local health care provider. The agency shall prepare 8 an annual statement of impact which documents the specific 9 activities undertaken during the previous fiscal year pursuant to this paragraph, to be submitted to the Legislature no later 10 than January 1, annually. 11 12 (b) Reimbursement for hospital outpatient care is 13 limited to \$1,500 per state fiscal year per recipient, except 14 for: 15 1. Such care provided to a Medicaid recipient under 16 age 21, in which case the only limitation is medical 17 necessity. 18 2. Renal dialysis services. 19 3. Other exceptions made by the agency. 20 21 The agency is authorized to receive funds from state entities, 22 including, but not limited to, the Department of Health, the 23 Board of Regents, local governments, and other local political 24 subdivisions, for the purpose of making payments, including federal matching funds, through the Medicaid outpatient 25 26 reimbursement methodologies. Funds received from state 27 entities and local governments for this purpose shall be separately accounted for and shall not be commingled with 28 29 other state or local funds in any manner. (c) Hospitals that provide services to a 30 31 disproportionate share of low-income Medicaid recipients, or 15

that participate in the regional perinatal intensive care 1 2 center program under chapter 383, or that participate in the 3 statutory teaching hospital disproportionate share program may 4 receive additional reimbursement. The total amount of payment 5 for disproportionate share hospitals shall be fixed by the General Appropriations Act. The computation of these payments 6 7 must be made in compliance with all federal regulations and 8 the methodologies described in ss. 409.911, 409.9112, and 9 409.9113.

(d) The agency is authorized to limit inflationary
increases for outpatient hospital services as directed by the
General Appropriations Act.

13 (2)(a)1. Reimbursement to nursing homes licensed under 14 part II of chapter 400 and state-owned-and-operated 15 intermediate care facilities for the developmentally disabled 16 licensed under chapter 393 must be made prospectively.

17 2. Unless otherwise limited or directed in the General Appropriations Act, reimbursement to hospitals licensed under 18 19 part I of chapter 395 for the provision of swing-bed nursing home services must be made on the basis of the average 20 statewide nursing home payment, and reimbursement to a 21 22 hospital licensed under part I of chapter 395 for the 23 provision of skilled nursing services must be made on the basis of the average nursing home payment for those services 24 in the county in which the hospital is located. When a 25 26 hospital is located in a county that does not have any 27 community nursing homes, reimbursement must be determined by averaging the nursing home payments, in counties that surround 28 29 the county in which the hospital is located. Reimbursement to hospitals, including Medicaid payment of Medicare copayments, 30 for skilled nursing services shall be limited to 30 days, 31

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unless a prior authorization has been obtained from the 1 agency. Medicaid reimbursement may be extended by the agency 2 3 beyond 30 days, and approval must be based upon verification 4 by the patient's physician that the patient requires 5 short-term rehabilitative and recuperative services only, in which case an extension of no more than 15 days may be 6 7 approved. Reimbursement to a hospital licensed under part I of 8 chapter 395 for the temporary provision of skilled nursing 9 services to nursing home residents who have been displaced as the result of a natural disaster or other emergency may not 10 exceed the average county nursing home payment for those 11 12 services in the county in which the hospital is located and is limited to the period of time which the agency considers 13 14 necessary for continued placement of the nursing home residents in the hospital. 15

(b) Subject to any limitations or directions provided 16 17 for in the General Appropriations Act, the agency shall establish and implement a Florida Title XIX Long-Term Care 18 19 Reimbursement Plan (Medicaid) for nursing home care in order to provide care and services in conformance with the 20 applicable state and federal laws, rules, regulations, and 21 22 quality and safety standards and to ensure that individuals 23 eligible for medical assistance have reasonable geographic 24 access to such care.

1. Changes of ownership or of licensed operator do not qualify for increases in reimbursement rates associated with the change of ownership or of licensed operator. The agency shall amend the Title XIX Long Term Care Reimbursement Plan to provide that the initial nursing home reimbursement rates, for the operating, patient care, and MAR components, associated with related and unrelated party changes of ownership or

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licensed operator filed on or after September 1, 2001, are 1 2 equivalent to the previous owner's reimbursement rate. 3 The agency shall amend the long-term care 2. 4 reimbursement plan and cost reporting system to create direct 5 care and indirect care subcomponents of the patient care 6 component of the per diem rate. These two subcomponents 7 together shall equal the patient care component of the per 8 diem rate. Separate cost-based ceilings shall be calculated 9 for each patient care subcomponent. The direct care subcomponent of the per diem rate shall be limited by the 10 cost-based class ceiling, and the indirect care subcomponent 11 12 shall be limited by the lower of the cost-based class ceiling, by the target rate class ceiling, or by the individual 13 14 provider target. The agency shall adjust the patient care 15 component effective January 1, 2002. The cost to adjust the direct care subcomponent shall be net of the total funds 16 17 previously allocated for the case mix add-on. The agency shall make the required changes to the nursing home cost reporting 18 19 forms to implement this requirement effective January 1, 2002. 20 The direct care subcomponent shall include salaries 3. and benefits of direct care staff providing nursing services 21 including registered nurses, licensed practical nurses, and 22 23 certified nursing assistants who deliver care directly to residents in the nursing home facility. This excludes nursing 24 administration, MDS, and care plan coordinators, staff 25 26 development, and staffing coordinator. 27 4. All other patient care costs shall be included in the indirect care cost subcomponent of the patient care per 28 29 diem rate. There shall be no costs directly or indirectly allocated to the direct care subcomponent from a home office 30 or management company. 31

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1	5. On July 1 of each year, the agency shall report to
2	the Legislature direct and indirect care costs, including
3	average direct and indirect care costs per resident per
4	facility and direct care and indirect care salaries and
5	benefits per category of staff member per facility.
6	6. Under the plan, interim rate adjustments shall not
7	be granted to reflect increases in the cost of general or
8	professional liability insurance for nursing homes unless the
9	following criteria are met: have at least a 65 percent
10	Medicaid utilization in the most recent cost report submitted
11	to the agency, and the increase in general or professional
12	liability costs to the facility for the most recent policy
13	period affects the total Medicaid per diem by at least 5
14	percent. This rate adjustment shall not result in the per diem
15	exceeding the class ceiling. This provision shall be
16	implemented to the extent existing appropriations are
17	available.
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19	It is the intent of the Legislature that the reimbursement
20	plan achieve the goal of providing access to health care for
21	nursing home residents who require large amounts of care while
22	encouraging diversion services as an alternative to nursing
23	home care for residents who can be served within the
24	community. The agency shall base the establishment of any
25	maximum rate of payment, whether overall or component, on the
26	available moneys as provided for in the General Appropriations
27	Act. The agency may base the maximum rate of payment on the
28	results of scientifically valid analysis and conclusions
29	derived from objective statistical data pertinent to the
30	particular maximum rate of payment.
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1	(3) Subject to any limitations or directions provided
2	for in the General Appropriations Act, the following Medicaid
3	services and goods may be reimbursed on a fee-for-service
4	basis. For each allowable service or goods furnished in
5	accordance with Medicaid rules, policy manuals, handbooks, and
6	state and federal law, the payment shall be the amount billed
7	by the provider, the provider's usual and customary charge, or
8	the maximum allowable fee established by the agency, whichever
9	amount is less, with the exception of those services or goods
10	for which the agency makes payment using a methodology based
11	on capitation rates, average costs, or negotiated fees.
12	(a) Advanced registered nurse practitioner services.
13	(b) Birth center services.
14	(c) Chiropractic services.
15	(d) Community mental health services.
16	(e) Dental services, including oral and maxillofacial
17	surgery.
18	(f) Durable medical equipment.
19	(g) Hearing services.
20	(h) Occupational therapy for Medicaid recipients under
21	age 21.
22	(i) Optometric services.
23	(j) Orthodontic services.
24	(k) Personal care for Medicaid recipients under age
25	21.
26	(1) Physical therapy for Medicaid recipients under age
27	21.
28	(m) Physician assistant services.
29	(n) Podiatric services.
30	(o) Portable X-ray services.
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(p) Private-duty nursing for Medicaid recipients under 1 2 age 21. 3 Registered nurse first assistant services. (q) 4 (r) Respiratory therapy for Medicaid recipients under 5 age 21. 6 (s) Speech therapy for Medicaid recipients under age 7 21. 8 (t) Visual services. 9 (4) Subject to any limitations or directions provided 10 for in the General Appropriations Act, alternative health plans, health maintenance organizations, and prepaid health 11 12 plans shall be reimbursed a fixed, prepaid amount negotiated, or competitively bid pursuant to s. 287.057, by the agency and 13 14 prospectively paid to the provider monthly for each Medicaid 15 recipient enrolled. The amount may not exceed the average 16 amount the agency determines it would have paid, based on 17 claims experience, for recipients in the same or similar category of eligibility. The agency shall calculate 18 19 capitation rates on a regional basis and, beginning September 1, 1995, shall include age-band differentials in such 20 calculations. Effective July 1, 2001, the cost of exempting 21 statutory teaching hospitals, specialty hospitals, and 22 23 community hospital education program hospitals from reimbursement ceilings and the cost of special Medicaid 24 payments shall not be included in premiums paid to health 25 26 maintenance organizations or prepaid health care plans. Each 27 rate semester, the agency shall calculate and publish a Medicaid hospital rate schedule that does not reflect either 28 29 special Medicaid payments or the elimination of rate reimbursement ceilings, to be used by hospitals and Medicaid 30 health maintenance organizations, in order to determine the 31 21

1 Medicaid rate referred to in ss. 409.912(16), 409.9128(5), and 2 641.513(6).

3 (5) An ambulatory surgical center shall be reimbursed
4 the lesser of the amount billed by the provider or the
5 Medicare-established allowable amount for the facility.

(6) A provider of early and periodic screening, 6 7 diagnosis, and treatment services to Medicaid recipients who 8 are children under age 21 shall be reimbursed using an 9 all-inclusive rate stipulated in a fee schedule established by the agency. A provider of the visual, dental, and hearing 10 components of such services shall be reimbursed the lesser of 11 12 the amount billed by the provider or the Medicaid maximum 13 allowable fee established by the agency.

14 (7) A provider of family planning services shall be 15 reimbursed the lesser of the amount billed by the provider or 16 an all-inclusive amount per type of visit for physicians and 17 advanced registered nurse practitioners, as established by the 18 agency in a fee schedule.

19 (8) A provider of home-based or community-based services rendered pursuant to a federally approved waiver 20 shall be reimbursed based on an established or negotiated rate 21 for each service. These rates shall be established according 22 23 to an analysis of the expenditure history and prospective budget developed by each contract provider participating in 24 the waiver program, or under any other methodology adopted by 25 26 the agency and approved by the Federal Government in accordance with the waiver. Effective July 1, 1996, privately 27 owned and operated community-based residential facilities 28 29 which meet agency requirements and which formerly received Medicaid reimbursement for the optional intermediate care 30 facility for the mentally retarded service may participate in 31

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the developmental services waiver as part of a 1 home-and-community-based continuum of care for Medicaid 2 3 recipients who receive waiver services. 4 (9) A provider of home health care services or of medical supplies and appliances shall be reimbursed on the 5 basis of competitive bidding or for the lesser of the amount 6 7 billed by the provider or the agency's established maximum allowable amount, except that, in the case of the rental of 8 9 durable medical equipment, the total rental payments may not exceed the purchase price of the equipment over its expected 10 useful life or the agency's established maximum allowable 11 12 amount, whichever amount is less. 13 (10) A hospice shall be reimbursed through a 14 prospective system for each Medicaid hospice patient at 15 Medicaid rates using the methodology established for hospice 16 reimbursement pursuant to Title XVIII of the federal Social 17 Security Act. (11) A provider of independent laboratory services 18 19 shall be reimbursed on the basis of competitive bidding or for the least of the amount billed by the provider, the provider's 20 usual and customary charge, or the Medicaid maximum allowable 21 22 fee established by the agency. 23 (12)(a) A physician shall be reimbursed the lesser of the amount billed by the provider or the Medicaid maximum 24 allowable fee established by the agency. 25 26 (b) The agency shall adopt a fee schedule, subject to 27 any limitations or directions provided for in the General Appropriations Act, based on a resource-based relative value 28 29 scale for pricing Medicaid physician services. Under this fee schedule, physicians shall be paid a dollar amount for each 30 service based on the average resources required to provide the 31

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service, including, but not limited to, estimates of average 1 physician time and effort, practice expense, and the costs of 2 3 professional liability insurance. The fee schedule shall 4 provide increased reimbursement for preventive and primary 5 care services and lowered reimbursement for specialty services by using at least two conversion factors, one for cognitive 6 7 services and another for procedural services. The fee 8 schedule shall not increase total Medicaid physician 9 expenditures unless moneys are available, and shall be phased in over a 2-year period beginning on July 1, 1994. The Agency 10 for Health Care Administration shall seek the advice of a 11 12 16-member advisory panel in formulating and adopting the fee 13 schedule. The panel shall consist of Medicaid physicians 14 licensed under chapters 458 and 459 and shall be composed of 15 50 percent primary care physicians and 50 percent specialty 16 care physicians.

17 (c) Notwithstanding paragraph (b), reimbursement fees to physicians for providing total obstetrical services to 18 19 Medicaid recipients, which include prenatal, delivery, and 20 postpartum care, shall be at least \$1,500 per delivery for a pregnant woman with low medical risk and at least \$2,000 per 21 22 delivery for a pregnant woman with high medical risk. However, 23 reimbursement to physicians working in Regional Perinatal Intensive Care Centers designated pursuant to chapter 383, for 24 services to certain pregnant Medicaid recipients with a high 25 26 medical risk, may be made according to obstetrical care and 27 neonatal care groupings and rates established by the agency. Nurse midwives licensed under part I of chapter 464 or 28 29 midwives licensed under chapter 467 shall be reimbursed at no less than 80 percent of the low medical risk fee. The agency 30 shall by rule determine, for the purpose of this paragraph, 31

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what constitutes a high or low medical risk pregnant woman and 1 shall not pay more based solely on the fact that a caesarean 2 section was performed, rather than a vaginal delivery. The 3 4 agency shall by rule determine a prorated payment for 5 obstetrical services in cases where only part of the total prenatal, delivery, or postpartum care was performed. The 6 7 Department of Health shall adopt rules for appropriate insurance coverage for midwives licensed under chapter 467. 8 9 Prior to the issuance and renewal of an active license, or reactivation of an inactive license for midwives licensed 10 under chapter 467, such licensees shall submit proof of 11 12 coverage with each application.

13 (13) Medicare premiums for persons eligible for both 14 Medicare and Medicaid coverage shall be paid at the rates 15 established by Title XVIII of the Social Security Act. For 16 Medicare services rendered to Medicaid-eligible persons, 17 Medicaid shall pay Medicare deductibles and coinsurance as 18 follows:

19 (a) Medicaid shall make no payment toward deductibles20 and coinsurance for any service that is not covered by21 Medicaid.

(b) Medicaid's financial obligation for deductibles
and coinsurance payments shall be based on Medicare allowable
fees, not on a provider's billed charges.

(c) Medicaid will pay no portion of Medicare deductibles and coinsurance when payment that Medicare has made for the service equals or exceeds what Medicaid would have paid if it had been the sole payor. The combined payment of Medicare and Medicaid shall not exceed the amount Medicaid would have paid had it been the sole payor. The Legislature finds that there has been confusion regarding the

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reimbursement for services rendered to dually eligible 1 Medicare beneficiaries. Accordingly, the Legislature clarifies 2 that it has always been the intent of the Legislature before 3 4 and after 1991 that, in reimbursing in accordance with fees established by Title XVIII for premiums, deductibles, and 5 coinsurance for Medicare services rendered by physicians to 6 7 Medicaid eligible persons, physicians be reimbursed at the lesser of the amount billed by the physician or the Medicaid 8 9 maximum allowable fee established by the Agency for Health Care Administration, as is permitted by federal law. It has 10 never been the intent of the Legislature with regard to such 11 12 services rendered by physicians that Medicaid be required to provide any payment for deductibles, coinsurance, or 13 14 copayments for Medicare cost sharing, or any expenses incurred 15 relating thereto, in excess of the payment amount provided for 16 under the State Medicaid plan for such service. This payment 17 methodology is applicable even in those situations in which the payment for Medicare cost sharing for a qualified Medicare 18 19 beneficiary with respect to an item or service is reduced or eliminated. This expression of the Legislature is in 20 clarification of existing law and shall apply to payment for, 21 22 and with respect to provider agreements with respect to, items or services furnished on or after the effective date of this 23 24 act. This paragraph applies to payment by Medicaid for items and services furnished before the effective date of this act 25 26 if such payment is the subject of a lawsuit that is based on 27 the provisions of this section, and that is pending as of, or is initiated after, the effective date of this act. 28 29 (d) Notwithstanding paragraphs (a)-(c): 30 31 26

Medicaid payments for Nursing Home Medicare part A 1 1. 2 coinsurance shall be the lesser of the Medicare coinsurance 3 amount or the Medicaid nursing home per diem rate. 4 2. Medicaid shall pay all deductibles and coinsurance 5 for Medicare-eligible recipients receiving freestanding end 6 stage renal dialysis center services. 7 Medicaid payments for general hospital inpatient 3. 8 services shall be limited to the Medicare deductible per spell 9 of illness. Medicaid shall make no payment toward coinsurance for Medicare general hospital inpatient services. 10 Medicaid shall pay all deductibles and coinsurance 11 4. 12 for Medicare emergency transportation services provided by ambulances licensed pursuant to chapter 401. 13 14 (14) A provider of prescribed drugs shall be 15 reimbursed the least of the amount billed by the provider, the provider's usual and customary charge, or the Medicaid maximum 16 17 allowable fee established by the agency, plus a dispensing fee. The agency is directed to implement a variable dispensing 18 19 fee for payments for prescribed medicines while ensuring continued access for Medicaid recipients. The variable 20 dispensing fee may be based upon, but not limited to, either 21 22 or both the volume of prescriptions dispensed by a specific 23 pharmacy provider and the volume of prescriptions dispensed to an individual recipient. The agency is authorized to limit 24 reimbursement for prescribed medicine in order to comply with 25 26 any limitations or directions provided for in the General 27 Appropriations Act, which may include implementing a prospective or concurrent utilization review program. 28 29 (15) A provider of primary care case management 30 services rendered pursuant to a federally approved waiver 31 27

shall be reimbursed by payment of a fixed, prepaid monthly sum
 for each Medicaid recipient enrolled with the provider.

3 (16) A provider of rural health clinic services and 4 federally qualified health center services shall be reimbursed 5 a rate per visit based on total reasonable costs of the 6 clinic, as determined by the agency in accordance with federal 7 regulations.

8 (17) A provider of targeted case management services 9 shall be reimbursed pursuant to an established fee, except 10 where the Federal Government requires a public provider be 11 reimbursed on the basis of average actual costs.

12 (18) Unless otherwise provided for in the General Appropriations Act, a provider of transportation services 13 14 shall be reimbursed the lesser of the amount billed by the 15 provider or the Medicaid maximum allowable fee established by 16 the agency, except when the agency has entered into a direct 17 contract with the provider, or with a community transportation coordinator, for the provision of an all-inclusive service, or 18 19 when services are provided pursuant to an agreement negotiated 20 between the agency and the provider. The agency, as provided for in s. 427.0135, shall purchase transportation services 21 22 through the community coordinated transportation system, if 23 available, unless the agency determines a more cost-effective method for Medicaid clients. Nothing in this subsection shall 24 be construed to limit or preclude the agency from contracting 25 26 for services using a prepaid capitation rate or from establishing maximum fee schedules, individualized 27 reimbursement policies by provider type, negotiated fees, 28 prior authorization, competitive bidding, increased use of 29 mass transit, or any other mechanism that the agency considers 30 efficient and effective for the purchase of services on behalf 31

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of Medicaid clients, including implementing a transportation 1 eligibility process. The agency shall not be required to 2 contract with any community transportation coordinator or 3 4 transportation operator that has been determined by the 5 agency, the Department of Legal Affairs Medicaid Fraud Control Unit, or any other state or federal agency to have engaged in 6 7 any abusive or fraudulent billing activities. The agency is authorized to competitively procure transportation services or 8 9 make other changes necessary to secure approval of federal waivers needed to permit federal financing of Medicaid 10 transportation services at the service matching rate rather 11 12 than the administrative matching rate.

(19) County health department services may be reimbursed a rate per visit based on total reasonable costs of the clinic, as determined by the agency in accordance with federal regulations under the authority of 42 C.F.R. s. 431.615.

18 (20) A renal dialysis facility that provides dialysis 19 services under s. 409.906(9) must be reimbursed the lesser of 20 the amount billed by the provider, the provider's usual and 21 customary charge, or the maximum allowable fee established by 22 the agency, whichever amount is less.

23 (21) The agency shall reimburse school districts which 24 certify the state match pursuant to ss. 236.0812 and 409.9071 for the federal portion of the school district's allowable 25 26 costs to deliver the services, based on the reimbursement schedule. The school district shall determine the costs for 27 delivering services as authorized in ss. 236.0812 and 409.9071 28 29 for which the state match will be certified. Reimbursement of school-based providers is contingent on such providers being 30 enrolled as Medicaid providers and meeting the qualifications 31

contained in 42 C.F.R. s. 440.110, unless otherwise waived by 1 the federal Health Care Financing Administration. Speech 2 3 therapy providers who are certified through the Department of 4 Education pursuant to rule 6A-4.0176, Florida Administrative 5 Code, are eligible for reimbursement for services that are provided on school premises. Any employee of the school 6 7 district who has been fingerprinted and has received a criminal background check in accordance with Department of 8 9 Education rules and guidelines shall be exempt from any agency requirements relating to criminal background checks. 10 (22) The agency shall request and implement Medicaid 11 12 waivers from the federal Health Care Financing Administration to advance and treat a portion of the Medicaid nursing home 13 14 per diem as capital for creating and operating a 15 risk-retention group for self-insurance purposes, consistent with federal and state laws and rules. 16 17 Section 8. Paragraph (b) of subsection (7) of section 409.910, Florida Statutes, is amended to read: 18 19 409.910 Responsibility for payments on behalf of 20 Medicaid-eligible persons when other parties are liable .--21 (7) The agency shall recover the full amount of all 22 medical assistance provided by Medicaid on behalf of the 23 recipient to the full extent of third-party benefits. (b) Upon receipt of any recovery or other collection 24 pursuant to this section, the agency shall distribute the 25 26 amount collected as follows: To itself, an amount equal to the state Medicaid 27 1. expenditures for the recipient plus any incentive payment made 28 29 in accordance with paragraph (14)(a). From this share the agency shall credit a county on its county billing invoice the 30 county's proportionate share of Medicaid third-party 31 30

recoveries in the areas of estate recoveries and casualty 1 claims, minus the agency's cost of recovering the third-party 2 3 payments, based on the county's percentage of the sum of total 4 county billing divided by total Medicaid expenditures. 5 However, if a county has been billed for its participation but has not paid the amount due, the agency shall offset that б 7 amount and notify the county of the amount of the offset. If the county has divided its financial responsibility between 8 9 the county and a special taxing district or authority as contemplated in s. 409.915(6), the county must proportionately 10 divide any refund or offset in accordance with the proration 11 12 that it has established. To the Federal Government, the federal share of the 13 2. 14 state Medicaid expenditures minus any incentive payment made 15 in accordance with paragraph (14)(a) and federal law, and 16 minus any other amount permitted by federal law to be 17 deducted. To the recipient, after deducting any known amounts 18 3. 19 owed to the agency for any related medical assistance or to 20 health care providers, any remaining amount. This amount shall be treated as income or resources in determining eligibility 21 for Medicaid. 22 23 The provisions of this subsection do not apply to any proceeds 24 25 received by the state, or any agency thereof, pursuant to a 26 final order, judgment, or settlement agreement, in any matter 27 in which the state asserts claims brought on its own behalf, and not as a subrogee of a recipient, or under other theories 28 of liability. The provisions of this subsection do not apply 29 to any proceeds received by the state, or an agency thereof, 30 pursuant to a final order, judgment, or settlement agreement, 31 31 CODING: Words stricken are deletions; words underlined are additions.

in any matter in which the state asserted both claims as a 1 2 subrogee and additional claims, except as to those sums 3 specifically identified in the final order, judgment, or 4 settlement agreement as reimbursements to the recipient as 5 expenditures for the named recipient on the subrogation claim. 6 Section 9. Section 409.913, Florida Statutes, as 7 amended by section 12 of chapter 2001-377, Laws of Florida, is 8 amended to read: 409.913 Oversight of the integrity of the Medicaid 9 program.--The agency shall operate a program to oversee the 10 activities of Florida Medicaid recipients, and providers and 11 12 their representatives, to ensure that fraudulent and abusive behavior and neglect of recipients occur to the minimum extent 13 14 possible, and to recover overpayments and impose sanctions as appropriate. Beginning January 1, 2003, and each year 15 thereafter, the agency and the Medicaid Fraud Control Unit of 16 17 the Department of Legal Affairs shall submit a joint report to the Legislature documenting the effectiveness of the state's 18 19 efforts to control Medicaid fraud and abuse and to recover 20 Medicaid overpayments during the previous fiscal year. The 21 report must describe the number of cases opened and investigated each year; the sources of the cases opened; the 22 23 disposition of the cases closed each year; the amount of overpayments alleged in preliminary and final audit letters; 24 25 the number and amount of fines or penalties imposed; any 26 reductions in overpayment amounts negotiated in settlement 27 agreements or by other means; the amount of final agency determinations of overpayments; the amount deducted from 28 29 federal claiming as a result of overpayments; the amount of overpayments recovered each year; the amount of cost of 30 31 investigation recovered each year; the average length of time 32

to collect from the time the case was opened until the 1 2 overpayment is paid in full; the amount determined as 3 uncollectible and the portion of the uncollectible amount 4 subsequently reclaimed from the Federal Government; the number 5 of providers, by type, that are terminated from participation 6 in the Medicaid program as a result of fraud and abuse; and 7 all costs associated with discovering and prosecuting cases of 8 Medicaid overpayments and making recoveries in such cases. The 9 report must also document actions taken to prevent overpayments and the number of providers prevented from 10 enrolling in or reenrolling in the Medicaid program as a 11 12 result of documented Medicaid fraud and abuse and must 13 recommend changes necessary to prevent or recover 14 overpayments. For the 2001-2002 fiscal year, the agency shall 15 prepare a report that contains as much of this information as is available to it. 16 17 (1) For the purposes of this section, the term: (a) "Abuse" means: 18 19 1. Provider practices that are inconsistent with 20 generally accepted business or medical practices and that result in an unnecessary cost to the Medicaid program or in 21 22 reimbursement for goods or services that are not medically 23 necessary or that fail to meet professionally recognized standards for health care. 24 2. Recipient practices that result in unnecessary cost 25 26 to the Medicaid program. 27 (b) "Complaint" means an allegation that fraud, abuse or an overpayment has occurred. 28 29 (c)(b) "Fraud" means an intentional deception or misrepresentation made by a person with the knowledge that the 30 deception results in unauthorized benefit to herself or 31 33 CODING: Words stricken are deletions; words underlined are additions. himself or another person. The term includes any act that
 constitutes fraud under applicable federal or state law.

(d)(c) "Medical necessity" or "medically necessary" 3 4 means any goods or services necessary to palliate the effects 5 of a terminal condition, or to prevent, diagnose, correct, cure, alleviate, or preclude deterioration of a condition that 6 7 threatens life, causes pain or suffering, or results in illness or infirmity, which goods or services are provided in 8 9 accordance with generally accepted standards of medical practice. For purposes of determining Medicaid reimbursement, 10 the agency is the final arbiter of medical necessity. 11 12 Determinations of medical necessity must be made by a licensed 13 physician employed by or under contract with the agency and 14 must be based upon information available at the time the goods 15 or services are provided.

16 <u>(e)(d)</u> "Overpayment" includes any amount that is not 17 authorized to be paid by the Medicaid program whether paid as 18 a result of inaccurate or improper cost reporting, improper 19 claiming, unacceptable practices, fraud, abuse, or mistake.

20 <u>(f)(e)</u> "Person" means any natural person, corporation, 21 partnership, association, clinic, group, or other entity, 22 whether or not such person is enrolled in the Medicaid program 23 or is a provider of health care.

(2) The agency shall conduct, or cause to be conducted
by contract or otherwise, reviews, investigations, analyses,
audits, or any combination thereof, to determine possible
fraud, abuse, overpayment, or recipient neglect in the
Medicaid program and shall report the findings of any
overpayments in audit reports as appropriate.

30 (3) The agency may conduct, or may contract for,31 prepayment review of provider claims to ensure cost-effective

purchasing, billing, and provision of care to Medicaid 1 recipients. Such prepayment reviews may be conducted as 2 3 determined appropriate by the agency, without any suspicion or 4 allegation of fraud, abuse, or neglect. (4) Any suspected criminal violation identified by the 5 6 agency must be referred to the Medicaid Fraud Control Unit of 7 the Office of the Attorney General for investigation. The 8 agency and the Attorney General shall enter into a memorandum 9 of understanding, which must include, but need not be limited to, a protocol for regularly sharing information and 10 coordinating casework. The protocol must establish a 11 12 procedure for the referral by the agency of cases involving suspected Medicaid fraud to the Medicaid Fraud Control Unit 13 14 for investigation, and the return to the agency of those cases 15 where investigation determines that administrative action by 16 the agency is appropriate. Offices of the Medicaid program 17 integrity program and the Medicaid Fraud Control Unit of the Department of Legal Affairs, shall, to the extent possible, be 18 19 collocated. The agency and the Department of Legal Affairs 20 shall periodically conduct joint training and other joint activities designed to increase communication and coordination 21 22 in recovering overpayments. 23 (5) A Medicaid provider is subject to having goods and services that are paid for by the Medicaid program reviewed by 24 an appropriate peer-review organization designated by the 25 26 agency. The written findings of the applicable peer-review 27 organization are admissible in any court or administrative proceeding as evidence of medical necessity or the lack 28 29 thereof. (6) Any notice required to be given to a provider 30 under this section is presumed to be sufficient notice if sent 31

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to the address last shown on the provider enrollment file. 1 Ιt is the responsibility of the provider to furnish and keep the 2 3 agency informed of the provider's current address. United 4 States Postal Service proof of mailing or certified or 5 registered mailing of such notice to the provider at the address shown on the provider enrollment file constitutes 6 7 sufficient proof of notice. Any notice required to be given to 8 the agency by this section must be sent to the agency at an 9 address designated by rule. 10 (7) When presenting a claim for payment under the

Medicaid program, a provider has an affirmative duty to supervise the provision of, and be responsible for, goods and services claimed to have been provided, to supervise and be responsible for preparation and submission of the claim, and to present a claim that is true and accurate and that is for goods and services that:

17 (a) Have actually been furnished to the recipient by18 the provider prior to submitting the claim.

19 (b) Are Medicaid-covered goods or services that are20 medically necessary.

(c) Are of a quality comparable to those furnished tothe general public by the provider's peers.

(d) Have not been billed in whole or in part to a recipient or a recipient's responsible party, except for such copayments, coinsurance, or deductibles as are authorized by the agency.

(e) Are provided in accord with applicable provisions
of all Medicaid rules, regulations, handbooks, and policies
and in accordance with federal, state, and local law.

30 (f) Are documented by records made at the time the 31 goods or services were provided, demonstrating the medical

1 necessity for the goods or services rendered. Medicaid goods 2 or services are excessive or not medically necessary unless 3 both the medical basis and the specific need for them are 4 fully and properly documented in the recipient's medical 5 record.

(8) A Medicaid provider shall retain medical, 6 7 professional, financial, and business records pertaining to services and goods furnished to a Medicaid recipient and 8 9 billed to Medicaid for a period of 5 years after the date of 10 furnishing such services or goods. The agency may investigate, review, or analyze such records, which must be made available 11 12 during normal business hours. However, 24-hour notice must be 13 provided if patient treatment would be disrupted. The provider 14 is responsible for furnishing to the agency, and keeping the agency informed of the location of, the provider's 15 Medicaid-related records. The authority of the agency to 16 17 obtain Medicaid-related records from a provider is neither curtailed nor limited during a period of litigation between 18 19 the agency and the provider.

(9) Payments for the services of billing agents or
persons participating in the preparation of a Medicaid claim
shall not be based on amounts for which they bill nor based on
the amount a provider receives from the Medicaid program.

(10) The agency may require repayment for inappropriate, medically unnecessary, or excessive goods or services from the person furnishing them, the person under whose supervision they were furnished, or the person causing them to be furnished.

29 (11) The complaint and all information obtained 30 pursuant to an investigation of a Medicaid provider, or the 31 authorized representative or agent of a provider, relating to

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an allegation of fraud, abuse, or neglect are confidential and 1 exempt from the provisions of s. 119.07(1): 2 3 (a) Until the agency takes final agency action with 4 respect to the provider and requires repayment of any 5 overpayment, or imposes an administrative sanction; (b) Until the Attorney General refers the case for 6 7 criminal prosecution; 8 (c) Until 10 days after the complaint is determined 9 without merit; or 10 (d) At all times if the complaint or information is otherwise protected by law. 11 12 (12) The agency may terminate participation of a 13 Medicaid provider in the Medicaid program and may seek civil 14 remedies or impose other administrative sanctions against a Medicaid provider, if the provider has been: 15 (a) Convicted of a criminal offense related to the 16 17 delivery of any health care goods or services, including the performance of management or administrative functions relating 18 19 to the delivery of health care goods or services; (b) Convicted of a criminal offense under federal law 20 or the law of any state relating to the practice of the 21 22 provider's profession; or 23 (c) Found by a court of competent jurisdiction to have neglected or physically abused a patient in connection with 24 the delivery of health care goods or services. 25 26 (13) If the provider has been suspended or terminated 27 from participation in the Medicaid program or the Medicare program by the Federal Government or any state, the agency 28 29 must immediately suspend or terminate, as appropriate, the provider's participation in the Florida Medicaid program for a 30 period no less than that imposed by the Federal Government or 31 38

any other state, and may not enroll such provider in the
 Florida Medicaid program while such foreign suspension or
 termination remains in effect. This sanction is in addition
 to all other remedies provided by law.

5 (14) The agency may seek any remedy provided by law,
6 including, but not limited to, the remedies provided in
7 subsections (12) and (15) and s. 812.035, if:

8 (a) The provider's license has not been renewed, or
9 has been revoked, suspended, or terminated, for cause, by the
10 licensing agency of any state;

(b) The provider has failed to make available or has refused access to Medicaid-related records to an auditor, investigator, or other authorized employee or agent of the agency, the Attorney General, a state attorney, or the Federal Government;

16 (c) The provider has not furnished or has failed to 17 make available such Medicaid-related records as the agency has 18 found necessary to determine whether Medicaid payments are or 19 were due and the amounts thereof;

20 (d) The provider has failed to maintain medical 21 records made at the time of service, or prior to service if 22 prior authorization is required, demonstrating the necessity 23 and appropriateness of the goods or services rendered;

The provider is not in compliance with provisions 24 (e) of Medicaid provider publications that have been adopted by 25 26 reference as rules in the Florida Administrative Code; with provisions of state or federal laws, rules, or regulations; 27 with provisions of the provider agreement between the agency 28 29 and the provider; or with certifications found on claim forms or on transmittal forms for electronically submitted claims 30 that are submitted by the provider or authorized 31

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1 representative, as such provisions apply to the Medicaid 2 program;

3 (f) The provider or person who ordered or prescribed 4 the care, services, or supplies has furnished, or ordered the 5 furnishing of, goods or services to a recipient which are 6 inappropriate, unnecessary, excessive, or harmful to the 7 recipient or are of inferior quality;

8 (g) The provider has demonstrated a pattern of failure 9 to provide goods or services that are medically necessary;

(h) The provider or an authorized representative of the provider, or a person who ordered or prescribed the goods or services, has submitted or caused to be submitted false or a pattern of erroneous Medicaid claims that have resulted in overpayments to a provider or that exceed those to which the provider was entitled under the Medicaid program;

(i) The provider or an authorized representative of the provider, or a person who has ordered or prescribed the goods or services, has submitted or caused to be submitted a Medicaid provider enrollment application, a request for prior authorization for Medicaid services, a drug exception request, or a Medicaid cost report that contains materially false or incorrect information;

(j) The provider or an authorized representative of the provider has collected from or billed a recipient or a recipient's responsible party improperly for amounts that should not have been so collected or billed by reason of the provider's billing the Medicaid program for the same service;

(k) The provider or an authorized representative of the provider has included in a cost report costs that are not allowable under a Florida Title XIX reimbursement plan, after the provider or authorized representative had been advised in

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an audit exit conference or audit report that the costs were 1 2 not allowable; (1) The provider is charged by information or 3 4 indictment with fraudulent billing practices. The sanction 5 applied for this reason is limited to suspension of the 6 provider's participation in the Medicaid program for the 7 duration of the indictment unless the provider is found guilty pursuant to the information or indictment; 8 9 (m) The provider or a person who has ordered, or prescribed the goods or services is found liable for negligent 10 practice resulting in death or injury to the provider's 11 patient; 12 The provider fails to demonstrate that it had 13 (n) 14 available during a specific audit or review period sufficient quantities of goods, or sufficient time in the case of 15 16 services, to support the provider's billings to the Medicaid 17 program; 18 The provider has failed to comply with the notice (0) 19 and reporting requirements of s. 409.907; or 20 The agency has received reliable information of (p) patient abuse or neglect or of any act prohibited by s. 21 22 409.920; or. 23 (q) The provider has failed to comply with an 24 agreed-upon repayment schedule. (15) The agency shall may impose any of the following 25 26 sanctions or disincentives on a provider or a person for any of the acts described in subsection (14): 27 28 (a) Suspension for a specific period of time of not 29 more than 1 year. (b) Termination for a specific period of time of from 30 more than 1 year to 20 years. 31 41

Imposition of a fine of up to \$5,000 for each 1 (C) 2 Each day that an ongoing violation continues, such violation. 3 as refusing to furnish Medicaid-related records or refusing 4 access to records, is considered, for the purposes of this 5 section, to be a separate violation. Each instance of б improper billing of a Medicaid recipient; each instance of 7 including an unallowable cost on a hospital or nursing home 8 Medicaid cost report after the provider or authorized 9 representative has been advised in an audit exit conference or previous audit report of the cost unallowability; each 10 instance of furnishing a Medicaid recipient goods or 11 12 professional services that are inappropriate or of inferior quality as determined by competent peer judgment; each 13 14 instance of knowingly submitting a materially false or 15 erroneous Medicaid provider enrollment application, request for prior authorization for Medicaid services, drug exception 16 17 request, or cost report; each instance of inappropriate prescribing of drugs for a Medicaid recipient as determined by 18 19 competent peer judgment; and each false or erroneous Medicaid 20 claim leading to an overpayment to a provider is considered, for the purposes of this section, to be a separate violation. 21 Immediate suspension, if the agency has received 22 (d) 23 information of patient abuse or neglect or of any act 24 prohibited by s. 409.920. Upon suspension, the agency must 25 issue an immediate final order under s. 120.569(2)(n). 26 (e) A fine, not to exceed \$10,000, for a violation of 27 paragraph (14)(i). 28 Imposition of liens against provider assets, (f) 29 including, but not limited to, financial assets and real 30 property, not to exceed the amount of fines or recoveries 31 42

sought, upon entry of an order determining that such moneys 1 are due or recoverable. 2 3 (g) Prepayment reviews of claims for a specified 4 period of time. 5 (h) Comprehensive follow-up reviews of providers every 6 6 months to ensure that they are billing Medicaid correctly. 7 (i) Corrective-action plans that would remain in 8 effect for providers for up to 3 years and that would be monitored by the agency every 6 months while in effect. 9 10 (j) (g) Other remedies as permitted by law to effect 11 the recovery of a fine or overpayment. 12 13 The Secretary of Health Care Administration may make a 14 determination that imposition of a sanction or disincentive is 15 not in the best interest of the Medicaid program, in which case a sanction or disincentive shall not be imposed. 16 17 (16) In determining the appropriate administrative sanction to be applied, or the duration of any suspension or 18 19 termination, the agency shall consider: (a) The seriousness and extent of the violation or 20 violations. 21 (b) Any prior history of violations by the provider 22 23 relating to the delivery of health care programs which resulted in either a criminal conviction or in administrative 24 25 sanction or penalty. 26 (c) Evidence of continued violation within the 27 provider's management control of Medicaid statutes, rules, regulations, or policies after written notification to the 28 29 provider of improper practice or instance of violation. 30 31 43 CODING: Words stricken are deletions; words underlined are additions.

1 The effect, if any, on the quality of medical care (d) 2 provided to Medicaid recipients as a result of the acts of the 3 provider. 4 (e) Any action by a licensing agency respecting the 5 provider in any state in which the provider operates or has 6 operated. 7 The apparent impact on access by recipients to (f) 8 Medicaid services if the provider is suspended or terminated, 9 in the best judgment of the agency. 10 11 The agency shall document the basis for all sanctioning 12 actions and recommendations. 13 (17) The agency may take action to sanction, suspend, 14 or terminate a particular provider working for a group 15 provider, and may suspend or terminate Medicaid participation 16 at a specific location, rather than or in addition to taking 17 action against an entire group. 18 (18) The agency shall establish a process for 19 conducting followup reviews of a sampling of providers who have a history of overpayment under the Medicaid program. 20 This process must consider the magnitude of previous fraud or 21 22 abuse and the potential effect of continued fraud or abuse on Medicaid costs. 23 (19) In making a determination of overpayment to a 24 provider, the agency must use accepted and valid auditing, 25 26 accounting, analytical, statistical, or peer-review methods, 27 or combinations thereof. Appropriate statistical methods may include, but are not limited to, sampling and extension to the 28 29 population, parametric and nonparametric statistics, tests of hypotheses, and other generally accepted statistical methods. 30 Appropriate analytical methods may include, but are not 31 44

limited to, reviews to determine variances between the 1 quantities of products that a provider had on hand and 2 3 available to be purveyed to Medicaid recipients during the 4 review period and the quantities of the same products paid for 5 by the Medicaid program for the same period, taking into appropriate consideration sales of the same products to 6 7 non-Medicaid customers during the same period. In meeting its burden of proof in any administrative or court proceeding, the 8 9 agency may introduce the results of such statistical methods as evidence of overpayment. 10

11 (20) When making a determination that an overpayment 12 has occurred, the agency shall prepare and issue an audit 13 report to the provider showing the calculation of 14 overpayments.

15 (21) The audit report, supported by agency work 16 papers, showing an overpayment to a provider constitutes 17 evidence of the overpayment. A provider may not present or elicit testimony, either on direct examination or 18 19 cross-examination in any court or administrative proceeding, regarding the purchase or acquisition by any means of drugs, 20 goods, or supplies; sales or divestment by any means of drugs, 21 22 goods, or supplies; or inventory of drugs, goods, or supplies, 23 unless such acquisition, sales, divestment, or inventory is documented by written invoices, written inventory records, or 24 other competent written documentary evidence maintained in the 25 26 normal course of the provider's business. Notwithstanding the applicable rules of discovery, all documentation that will be 27 offered as evidence at an administrative hearing on a Medicaid 28 29 overpayment must be exchanged by all parties at least 14 days before the administrative hearing or must be excluded from 30 consideration. 31

(22)(a) In an audit or investigation of a violation 1 2 committed by a provider which is conducted pursuant to this 3 section, the agency is entitled to recover all investigative, 4 legal, and expert witness costs if the agency's findings were 5 not contested by the provider or, if contested, the agency 6 ultimately prevailed. 7 (b) The agency has the burden of documenting the 8 costs, which include salaries and employee benefits and 9 out-of-pocket expenses. The amount of costs that may be recovered must be reasonable in relation to the seriousness of 10 the violation and must be set taking into consideration the 11 12 financial resources, earning ability, and needs of the provider, who has the burden of demonstrating such factors. 13 14 (c) The provider may pay the costs over a period to be 15 determined by the agency if the agency determines that an extreme hardship would result to the provider from immediate 16 17 full payment. Any default in payment of costs may be collected by any means authorized by law. 18 19 (23) If the agency imposes an administrative sanction under this section upon any provider or other person who is 20 regulated by another state entity, the agency shall notify 21 22 that other entity of the imposition of the sanction. Such 23 notification must include the provider's or person's name and license number and the specific reasons for sanction. 24 (24)(a) The agency may withhold Medicaid payments, in 25 26 whole or in part, to a provider upon receipt of reliable 27 evidence that the circumstances giving rise to the need for a withholding of payments involve fraud, willful 28 29 misrepresentation, or abuse under the Medicaid program, or a crime committed while rendering goods or services to Medicaid 30 recipients, pending completion of legal proceedings. If it is 31 46

determined that fraud, willful misrepresentation, abuse, or a crime did not occur, the payments withheld must be paid to the provider within 14 days after such determination with interest at the rate of 10 percent a year. Any money withheld in accordance with this paragraph shall be placed in a suspended account, readily accessible to the agency, so that any payment ultimately due the provider shall be made within 14 days.

8 (b) Overpayments owed to the agency bear interest at 9 the rate of 10 percent per year from the date of determination 10 of the overpayment by the agency, and payment arrangements 11 must be made at the conclusion of legal proceedings. A 12 provider who does not <u>enter into or</u> adhere to an agreed-upon 13 repayment schedule may be terminated by the agency for 14 nonpayment or partial payment.

(c) The agency, upon entry of a final agency order, a 15 judgment or order of a court of competent jurisdiction, or a 16 17 stipulation or settlement, may collect the moneys owed by all means allowable by law, including, but not limited to, 18 19 notifying any fiscal intermediary of Medicare benefits that the state has a superior right of payment. Upon receipt of 20 such written notification, the Medicare fiscal intermediary 21 shall remit to the state the sum claimed. 22

(25) The agency may impose administrative sanctions against a Medicaid recipient, or the agency may seek any other remedy provided by law, including, but not limited to, the remedies provided in s. 812.035, if the agency finds that a recipient has engaged in solicitation in violation of s. 409.920 or that the recipient has otherwise abused the Medicaid program.

30 (26) When the Agency for Health Care Administration31 has made a probable cause determination and alleged that an

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overpayment to a Medicaid provider has occurred, the agency, 1 after notice to the provider, may: 2 3 (a) Withhold, and continue to withhold during the 4 pendency of an administrative hearing pursuant to chapter 120, 5 any medical assistance reimbursement payments until such time 6 as the overpayment is recovered, unless within 30 days after 7 receiving notice thereof the provider: 8 1. Makes repayment in full; or 9 2. Establishes a repayment plan that is satisfactory to the Agency for Health Care Administration. 10 (b) Withhold, and continue to withhold during the 11 12 pendency of an administrative hearing pursuant to chapter 120, 13 medical assistance reimbursement payments if the terms of a 14 repayment plan are not adhered to by the provider. 15 16 If a provider requests an administrative hearing pursuant to 17 chapter 120, such hearing must be conducted within 90 days 18 following receipt by the provider of the final audit report, 19 absent exceptionally good cause shown as determined by the 20 administrative law judge or hearing officer. Upon issuance of a final order, the balance outstanding of the amount 21 22 determined to constitute the overpayment shall become due. Any 23 withholding of payments by the Agency for Health Care 24 Administration pursuant to this section shall be limited so 25 that the monthly medical assistance payment is not reduced by 26 more than 10 percent. (27) Venue for all Medicaid program integrity 27 overpayment cases shall lie in Leon County, at the discretion 28 29 of the agency. 30 (28) Notwithstanding other provisions of law, the 31 agency and the Medicaid Fraud Control Unit of the Department 48

of Legal Affairs may review a provider's Medicaid-related 1 2 records in order to determine the total output of a provider's 3 practice to reconcile quantities of goods or services billed 4 to Medicaid against quantities of goods or services used in the provider's total practice. 5 6 (29) The agency may terminate a provider's 7 participation in the Medicaid program if the provider fails to 8 reimburse an overpayment that has been determined by final 9 order within 35 days after the date of the final order, unless the provider and the agency have entered into a repayment 10 agreement. If the final order is overturned on appeal, the 11 12 provider shall be reinstated. 13 (30) If a provider requests an administrative hearing 14 pursuant to chapter 120, such hearing must be conducted within 90 days following assignment of an administrative law judge, 15 absent exceptionally good cause shown as determined by the 16 17 administrative law judge or hearing officer. Upon issuance of a final order, the outstanding balance of the amount 18 19 determined to constitute the overpayment shall become due. If 20 a provider fails to make payments in full, fails to enter into a satisfactory repayment plan, or fails to comply with the 21 terms of a repayment plan or settlement agreement, the agency 22 23 may withhold medical-assistance-reimbursement payments until the amount due is paid in full. 24 (31) Duly authorized agents and employees of the 25 26 agency shall have the power to inspect, during normal business hours, the records of any pharmacy, wholesale establishment, 27 28 or manufacturer, or any other place in which drugs and medical 29 supplies are manufactured, packed, packaged, made, stored, sold, or kept for sale, for the purpose of verifying the 30 amount of drugs and medical supplies ordered, delivered, or 31 49

purchased by a provider. The agency shall provide at least 2 1 business days' prior notice of any such inspection. The notice 2 3 must identify the provider whose records will be inspected, 4 and the inspection shall include only records specifically related to that provider. 5 6 (32) The agency shall request that the Attorney 7 General review any settlement of an overpayment in which the 8 agency reduces the amount due to the state by \$10,000 or more. 9 (33) With respect to recoveries of Medicaid overpayments collected by the agency, by September 30 each 10 year the agency shall credit a county on its county billing 11 12 invoices for the county's proportionate share of Medicaid overpayments recovered during the previous fiscal year from 13 14 hospitals for inpatient services and from nursing homes. 15 However, if a county has been billed for its participation but has not paid the amount due, the agency shall offset that 16 17 amount and notify the county of the amount of the offset. If the county has divided its financial responsibility between 18 19 the county and a special taxing district or authority as 20 provided in s. 409.915(6), the county must proportionately 21 divide any credit or offset in accordance with the proration that it has established. The credit or offset shall be 22 23 calculated separately for inpatient and nursing home services 24 as follows: (a) The state share of the amount recovered from 25 26 hospitals for inpatient services and from nursing homes for 27 which the county has not previously received credit; 28 (b) Less the state share of the agency's cost of 29 recovering such payment; and 30 (c) Multiplied by the total county share. The total county share shall be calculated as the sum of total county 31 50

billing for inpatient services and nursing home services, 1 2 respectively, divided by the state share of Medicaid 3 expenditures for inpatient services and nursing home services, 4 respectively. 5 6 The credit given to each county shall be its proportionate 7 share of the total county share calculated under paragraph 8 (c). 9 Section 10. Subsections (7) and (8) of section 409.920, Florida Statutes, are amended to read: 10 409.920 Medicaid provider fraud.--11 12 (7) The Attorney General shall conduct a statewide 13 program of Medicaid fraud control. To accomplish this purpose, 14 the Attorney General shall: (a) Investigate the possible criminal violation of any 15 16 applicable state law pertaining to fraud in the administration 17 of the Medicaid program, in the provision of medical assistance, or in the activities of providers of health care 18 19 under the Medicaid program. (b) Investigate the alleged abuse or neglect of 20 patients in health care facilities receiving payments under 21 22 the Medicaid program, in coordination with the agency. 23 (c) Investigate the alleged misappropriation of patients' private funds in health care facilities receiving 24 payments under the Medicaid program. 25 26 (d) Refer to the Office of Statewide Prosecution or 27 the appropriate state attorney all violations indicating a substantial potential for criminal prosecution. 28 29 (e) Refer to the agency all suspected abusive activities not of a criminal or fraudulent nature. 30 31 51 CODING: Words stricken are deletions; words underlined are additions.

1	(f) Refer to the agency for collection each instance	
2	of overpayment to a provider of health care under the Medicaid	
3	program which is discovered during the course of an	
4	investigation.	
5	<u>(f)</u> Safeguard the privacy rights of all individuals	
6	and provide safeguards to prevent the use of patient medical	
7	records for any reason beyond the scope of a specific	
8	investigation for fraud or abuse, or both, without the	
9	patient's written consent.	
10	(g) Publicize to state employees and the public the	
11	ability of persons to bring suit under the provisions of the	
12	Florida False Claims Act and the potential for the persons	
13	bring a civil action under the Florida False Claims Act to	
14	obtain a monetary award.	
15	(8) In carrying out the duties and responsibilities	
16	under this <u>section</u> subsection, the Attorney General may:	
17	(a) Enter upon the premises of any health care	
18	provider, excluding a physician, participating in the Medicaid	
19	program to examine all accounts and records that may, in any	
20	manner, be relevant in determining the existence of fraud in	
21	the Medicaid program, to investigate alleged abuse or neglect	
22	of patients, or to investigate alleged misappropriation of	
23	patients' private funds. A participating physician is required	
24	to make available any accounts or records that may, in any	
25	manner, be relevant in determining the existence of fraud in	
26	the Medicaid program. The accounts or records of a	
27	non-Medicaid patient may not be reviewed by, or turned over	
28	to, the Attorney General without the patient's written	
29	consent.	
30	(b) Subpoena witnesses or materials, including medical	
31	records relating to Medicaid recipients, within or outside the	
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COD	CODING: Words stricken are deletions; words <u>underlined</u> are additions.	

state and, through any duly designated employee, administer 1 2 oaths and affirmations and collect evidence for possible use in either civil or criminal judicial proceedings. 3 4 (c) Request and receive the assistance of any state attorney or law enforcement agency in the investigation and 5 6 prosecution of any violation of this section. 7 (d) Seek any civil remedy provided by law, including, 8 but not limited to, the remedies provided in ss. 9 68.081-68.092, s. 812.035, and this chapter. (e) Refer to the agency for collection each instance 10 of overpayment to a provider of health care under the Medicaid 11 12 program which is discovered during the course of an 13 investigation. 14 Section 11. By January 1, 2003, the Agency for Health 15 Care Administration shall make recommendations to the Legislature as to limits in the amount of home office 16 17 management and administrative fees which should be allowable 18 for reimbursement for providers whose rates are set on a 19 cost-reimbursement basis. 20 Section 12. Subsection (5) of section 414.41, Florida 21 Statutes, is repealed. 22 Section 13. This act shall take effect upon becoming a 23 law. 24 25 26 27 28 29 30 31 53 CODING: Words stricken are deletions; words underlined are additions.