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A bill to be entitled An act relating to the Department of Transportation; amending s. 20.23, F.S.; redesignating the turnpike district as the turnpike enterprise; amending s. 206.46, F.S.; increasing the amount that may be transferred from the State Transportation Trust Fund to the Right-of-Way Acquisition and Bridge Construction Trust Fund for purposes of paying the debt service on outstanding bonds; amending s. 215.615, F.S.; authorizing revenue bonds to finance or refinance right-of-way acquisition and fixed capital expenditures for busway transportation systems; authorizing the department to enter into agreements with local governments for busway projects; limiting the percentage of available funds which may be used for a single project; amending s. 337.025, F.S.; eliminating the cap on innovative highway projects for the turnpike enterprise; amending s. 337.107, F.S.; authorizing the department to enter into design-build contracts that include right-of-way acquisition services; amending s. 337.11, F.S.; providing an exemption for turnpike enterprise projects; raising the limitation on certain contracts into which the department may enter without first obtaining bids; expanding the projects that may be combined into a design-build contract; providing restrictions; amending s. 338.165, F.S.; conforming provisions; amending s.

1 338.22, F.S.; redesignating the Florida 2 Turnpike Law as the Florida Turnpike Enterprise 3 Law; amending s. 338.221, F.S.; redefining the term "economically feasible" as used with 4 5 respect to turnpike projects; creating s. 6 338.2215, F.S.; providing legislative findings, 7 policy, purpose, and intent for the turnpike 8 enterprise; creating s. 338.2216, F.S.; 9 prescribing the power and authority of the 10 turnpike enterprise; amending s. 338.223, F.S.; 11 increasing the maximum loan amount for the turnpike enterprise; amending s. 338.227, F.S.; 12 conforming provisions; amending s. 338.2275, 13 F.S.; authorizing the turnpike enterprise to 14 advertise for bids for contracts before 15 obtaining environmental permits; amending s. 16 17 338.234, F.S.; authorizing the turnpike enterprise to expand business opportunities; 18 19 amending s. 338.235, F.S.; authorizing the consideration of goods instead of fees; 20 amending s. 338.239, F.S.; providing that 21 approved expenditures to the Florida Highway 22 Patrol be paid by the turnpike enterprise; 23 24 amending s. 338.241, F.S.; lowering the required cash reserve for the turnpike 25 enterprise; amending ss. 338.251, 339.135, 26 27 F.S., relating to the Toll Facilities Revolving 28 Trust Fund and the department's work program; 29 conforming provisions to changes made by the 30 act; amending s. 339.08, F.S.; clarifying 31 provisions governing the use of funds in the

1 State Transportation Trust Fund; amending s. 2 339.12, F.S.; increasing the limitation on the 3 amount that local governments may advance to the department for state road projects; 4 5 providing for prompt payment to local 6 governments that perform projects for the 7 department; amending s. 341.031, F.S.; defining the term "busway" for purposes of the Florida 8 9 Public Transit Act; amending s. 206.606, F.S.; 10 conforming a cross-reference to changes made by 11 the act; amending s. 553.80, F.S; authorizing the turnpike enterprise to enforce construction 12 13 regulations; providing effective dates.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Paragraph (a) of subsection (4) of section 20.23, Florida Statutes, is amended, paragraph (f) is added to that subsection, and subsection (6) of that section is amended to read:

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20.23 Department of Transportation.--There is created a Department of Transportation which shall be a decentralized agency.

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(4)(a) The operations of the department shall be organized into seven eight districts, including a turnpike district, each headed by a district secretary, and a turnpike enterprise, headed by an executive director. The district secretaries shall report to the Assistant Secretary for District Operations. The headquarters of the districts shall be located in Polk, Columbia, Washington, Broward, Volusia, 31 Dade, and Hillsborough, and Leon Counties. The headquarters of

the turnpike enterprise shall be located in Orange County. The turnpike district must be relocated to Orange County in the year 2000. In order to provide for efficient operations and to expedite the decisionmaking process, the department shall provide for maximum decentralization to the districts. However, before making a decision to centralize or decentralize department operations or relocate the turnpike district, the department must first determine if the decision would be cost-effective and in the public's best interest. The department shall periodically evaluate such decisions to ensure that they are appropriate.

- (f)1. The responsibility for the turnpike system shall be delegated by the secretary to the executive director of the turnpike enterprise, who shall serve at the pleasure of the secretary. The executive director shall report directly to the secretary, and the turnpike enterprise shall operate pursuant to ss. 338.22-338.241.
- 2. To facilitate the most efficient and effective management of the turnpike enterprise, including the use of best business practices employed by the private sector, the turnpike enterprise is exempt from the department's policies, procedures, and standards, subject to the secretary's authority to apply any such policies, procedures, and standards to the turnpike enterprise when he or she considers it appropriate.
- 3. To enhance the ability of the turnpike enterprise to use best business practices employed by the private sector, the secretary shall adopt rules that exempt the turnpike enterprise from the department's rules and authorize the turnpike enterprise to employ procurement methods available to the private sector.

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(6) To facilitate the efficient and effective management of the department in a businesslike manner, the department shall develop a system for the submission of monthly management reports to the Florida Transportation Commission and secretary from the district secretaries and the executive director of the turnpike enterprise. The commission and the secretary shall determine which reports are required to fulfill their respective responsibilities under this section. A copy of each such report shall be submitted monthly to the appropriations and transportation committees of the Senate and the House of Representatives. Recommendations made by the Auditor General in his or her audits of the department that relate to management practices, systems, or reports shall be implemented in a timely manner. However, if the department determines that one or more of the recommendations should be altered or should not be implemented, it shall provide a written explanation of such determination to the Legislative Auditing Committee within 6 months after the date the recommendations were published.

Section 2. Subsection (2) of section 206.46, Florida Statutes, is amended to read:

206.46 State Transportation Trust Fund. --

(2) Notwithstanding any other provisions of law, from the revenues deposited into the State Transportation Trust Fund a maximum of 7 percent in each fiscal year shall be transferred into the Right-of-Way Acquisition and Bridge Construction Trust Fund created in s. 215.605, as needed to meet the requirements of the documents authorizing the bonds issued or proposed to be issued under ss. 215.605 and 337.276 or at a minimum amount sufficient to pay for the debt service 31 coverage requirements of outstanding bonds. Notwithstanding

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the 7 percent annual transfer authorized in this subsection, the annual amount transferred under this subsection shall not exceed an amount necessary to provide the required debt service coverage levels for a maximum debt service not to exceed \$200\$\$135\$ million. Such transfer shall be payable primarily from the motor and diesel fuel taxes transferred to the State Transportation Trust Fund from the Fuel Tax Collection Trust Fund.

Section 3. Section 215.615, Florida Statutes, is amended to read:

215.615 Fixed-guideway <u>and busway</u> transportation systems funding.--

- (1) The issuance of revenue bonds by the Division of Bond Finance, on behalf of the Department of Transportation, pursuant to s. 11, Art. VII of the State Constitution, is authorized, pursuant to the State Bond Act, to finance or refinance advanced right-of-way acquisition and fixed capital expenditures for busway and fixed-guideway transportation systems, as defined in s. 341.031, including facilities appurtenant thereto, costs of issuance, and other amounts relating to such financing or refinancing. Such revenue bonds shall be matched on a 50-50 basis with funds from sources other than revenues of the Department of Transportation, in a manner acceptable to the Department of Transportation. The Division of Bond Finance is authorized to consider innovative financing technologies which may include, but are not limited to, innovative bidding and structures of potential financings findings that may result in negotiated transactions.
- (a) The department and any participating commuter rail authority or regional transportation authority established under chapter 343, local governments, or local governments

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collectively by interlocal agreement having jurisdiction of an existing or planned busway, high-speed rail, or other a 2 3 fixed-guideway transportation system may enter into an 4 interlocal agreement to promote the efficient and 5 cost-effective financing or refinancing of the busway or 6 fixed-guideway transportation system projects or to purchase 7 advanced right-of-way by revenue bonds issued pursuant to this 8 subsection. The terms of such interlocal agreements shall 9 include provisions for the Department of Transportation to 10 request the issuance of the bonds on behalf of the parties; 11 shall provide that each party to the agreement is contractually liable for an equal share of funding an amount 12 13 equal to the debt service requirements of such bonds; and shall include any other terms, provisions, or covenants 14 necessary to the making of and full performance under such 15 interlocal agreement. Repayments made to the department under 16 17 any interlocal agreement are not pledged to the repayment of 18 bonds issued hereunder, and failure of the local governmental 19 authority to make such payment shall not affect the obligation 20 of the department to pay debt service on the bonds.

- (b) Revenue bonds issued pursuant to this subsection shall not constitute a general obligation of, or a pledge of the full faith and credit of, the State of Florida. Bonds issued pursuant to this section shall be payable from funds available pursuant to s. 206.46(3), subject to annual appropriation. The amount of revenues available for debt service shall never exceed a maximum of 2 percent of all state revenues deposited into the State Transportation Trust Fund.
- (c) The projects to be financed or refinanced with the proceeds of the revenue bonds issued hereunder are designated as state fixed capital outlay projects or advanced

right-of-way acquisition for purposes of s. 11(d), Art. VII of the State Constitution, and the specific projects to be financed or refinanced shall be determined by the Department of Transportation in accordance with state law and appropriations from the State Transportation Trust Fund. Each project to be financed with the proceeds of the bonds issued pursuant to this subsection must first be approved by the Legislature by an act of general law or by an act relating to appropriations.

- (d) Any complaint for validation of bonds issued pursuant to this section shall be filed in the circuit court of the county where the seat of state government is situated, the notice required to be published by s. 75.06 shall be published only in the county where the complaint is filed, and the complaint and order of the circuit court shall be served only on the state attorney of the circuit in which the action is pending.
- (e) The state does hereby covenant with holders of such revenue bonds or other instruments of indebtedness issued hereunder, that it will not repeal or impair or amend these provisions in any manner that will materially and adversely affect the rights of such holders as long as bonds authorized by this subsection are outstanding.
- (f) This subsection supersedes any inconsistent provisions in existing law.

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Notwithstanding this subsection, the lien of revenue bonds issued pursuant to this subsection on moneys deposited into the State Transportation Trust Fund shall be subordinate to the lien on such moneys of bonds issued under ss. 215.605, 31 | 320.20, and 215.616, and any pledge of such moneys to pay

operating and maintenance expenses under s. 206.46(5) and chapter 348, as may be amended.

fixed-guideway transportation system projects or advanced right-of-way acquisition must comply with the major capital investment policy guidelines and criteria established by the Department of Transportation under chapter 341; must be found to be consistent, to the maximum extent feasible, with approved local government comprehensive plans of the local governments in which such projects are located; and must be included in the work program of the Department of Transportation pursuant to the provisions under s. 339.135. The department shall certify that the expected useful life of the transportation improvements will equal or exceed the maturity date of the debt to be issued.

Section 4. Section 337.025, Florida Statutes, is amended to read:

337.025 Innovative highway projects; department to establish program.—The department is authorized to establish a program for highway projects demonstrating innovative techniques of highway construction, maintenance, and finance which have the intended effect of controlling time and cost increases on construction projects. Such techniques may include, but are not limited to, state-of-the-art technology for pavement, safety, and other aspects of highway construction and maintenance; innovative bidding and financing techniques; accelerated construction procedures; and those techniques that have the potential to reduce project life cycle costs. To the maximum extent practical, the department must use the existing process to award and administer construction and maintenance contracts. When specific

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innovative techniques are to be used, the department is not required to adhere to those provisions of law that would prevent, preclude, or in any way prohibit the department from using the innovative technique. However, prior to using an innovative technique that is inconsistent with another provision of law, the department must document in writing the need for the exception and identify what benefits the traveling public and the affected community are anticipated to receive. The department may enter into no more than \$120 million in contracts annually for the purposes authorized by this section. However, the annual limitation on contracts which is provided in this section does not apply to turnpike 12 enterprise projects, nor may turnpike enterprise projects be counted toward the department's annual limitation. 14 Section 5. Effective July 1, 2003, section 337.107, Florida Statutes, as amended by section 3 of chapter 2001-350, Laws of Florida, is amended to read: 337.107 Contracts for right-of-way services.--The department may enter into contracts pursuant to s. 287.055 for right-of-way services on transportation corridors and transportation facilities or the department may include right-of-way services, as defined in this section, as part of the design-build contracts awarded pursuant to s. 337.11. Right-of-way services include negotiation and acquisition services, appraisal services, demolition and removal of improvements, and asbestos-abatement services. 26 Section 6. Paragraph (c) of subsection (3) of section 337.11, Florida Statutes, is amended to read: 28 337.11 Contracting authority of department; bids;

emergency repairs, supplemental agreements, and change orders;

combined design and construction contracts; progress payments;
records; requirements of vehicle registration.--

(3)

(c) No advertisement for bids shall be published and no bid solicitation notice shall be provided until title to all necessary rights-of-way and easements for the construction of the project covered by such advertisement or notice has vested in the state or a local governmental entity, and all railroad crossing and utility agreements have been executed. The turnpike enterprise is exempt from this paragraph with respect to a turnpike enterprise project. Title to all necessary rights-of-way shall be deemed to have been vested in the State of Florida when such title has been dedicated to the public or acquired by prescription.

Section 7. Effective July 1, 2003, paragraph (a) of subsection (7) of section 337.11, Florida Statutes, as amended by section 4 of chapter 2001-350, Laws of Florida, is amended to read:

337.11 Contracting authority of department; bids; emergency repairs, supplemental agreements, and change orders; combined design and construction contracts; progress payments; records; requirements of vehicle registration.--

(7)(a) If the head of the department determines that it is in the best interests of the public, the department may combine the <u>right-of-way services and</u> design and construction phases of <u>any a building, a major bridge, or a rail corridor</u> project into a single contract, except for resurfacing or <u>minor bridge projects that may be combined under s. 337.025</u>. Such contract is referred to as a design-build contract. Design-build contracts may be advertised and awarded

 construction activities may not begin on any portion of such projects until title to the necessary rights-of-way and easements for the construction of that portion of the project has vested in the state or a local governmental entity and all railroad crossing and utility agreements have been executed. Title to rights-of-way vests in the state when the title has been dedicated to the public or acquired by prescription.

Section 8. Section 338.165, Florida Statutes, is amended to read:

338.165 Continuation of tolls.--

- (1) The department, any transportation or expressway authority or, in the absence of an authority, a county or counties may continue to collect the toll on a revenue-producing project after the discharge of any bond indebtedness related to such project and may increase such toll. All tolls so collected shall first be used to pay the annual cost of the operation, maintenance, and improvement of the toll project.
- (2) If the revenue-producing project is on the State Highway System, any remaining toll revenue shall be used for the construction, maintenance, or improvement of any road on the State Highway System within the county or counties in which the revenue-producing project is located, except as provided in s. 348.0004.
- (3) Notwithstanding any other law to the contrary, pursuant to s. 11, Art. VII of the State Constitution, and subject to the requirements of subsection (2), the Department of Transportation may request the Division of Bond Finance to issue bonds secured by toll revenues collected on the Alligator Alley to fund transportation projects contained in

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the 1993-1994 Adopted Work Program or in any subsequent adopted work program of the department.

- (4) If the revenue-producing project is on the county road system, any remaining toll revenue shall be used for the construction, maintenance, or improvement of any other state or county road within the county or counties in which the revenue-producing project is located, except as provided in s. 348.0004.
- (5) Selection of projects on the State Highway System for construction, maintenance, or improvement with toll revenues shall be, with the concurrence of the department, consistent with the Florida Transportation Plan.
- (6) Notwithstanding the provisions of subsection (1), and not including high occupancy toll lanes or express lanes, no tolls may be charged for use of an interstate highway where tolls were not charged as of July 1, 1997.
- (7) This section does not apply to the turnpike system as defined under the Florida Turnpike Enterprise Law.
- Section 9. Section 338.22, Florida Statutes, is amended to read:
- 338.22 Florida Turnpike Law; short title.--Sections 338.22-338.241 may be cited as the "Florida Turnpike Enterprise Law."
- Section 10. Section 338.221, Florida Statutes, is amended to read:
- 26 338.221 Definitions of terms used in ss. 27 338.22-338.241.--As used in ss. 338.22-338.241, the term
- 28 following words and terms have the following meanings, unless
  29 the context indicates another or different meaning or intent:
- 30 (1) "Bonds" or "revenue bonds" means notes, bonds, 31 refunding bonds or other evidences of indebtedness or

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30 31 obligations, in either temporary or definitive form, issued by the Division of Bond Finance on behalf of the department and authorized under the provisions of ss. 338.22-338.241 and the State Bond Act.

- "Cost," as applied to a turnpike project, includes the cost of acquisition of all land, rights-of-way, property, easements, and interests acquired by the department for turnpike project construction; the cost of such construction; the cost of all machinery and equipment, financing charges, fees, and expenses related to the financing; establishment of reserves to secure bonds; interest prior to and during construction and for such period after completion of construction as shall be determined by the department; the cost of traffic estimates and of engineering and legal expenses, plans, specifications, surveys, estimates of cost and revenues; other expenses necessary or incident to determining the feasibility or practicability of acquiring or constructing any such turnpike project; administrative expenses; and such other expenses as may be necessary or incident to the acquisition or construction of a turnpike project, the financing of such acquisition or construction, and the placing of the turnpike project in operation.
- (3) "Feeder road" means any road no more than 5 miles in length, connecting to the turnpike system which the department determines is necessary to create or facilitate access to a turnpike project.
- (4) "Owner" includes any person or any governmental entity that has title to, or an interest in, any property, right, easement, or interest authorized to be acquired pursuant to ss. 338.22-338.241.

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- "Revenues" means all tolls, charges, rentals, gifts, grants, moneys, and other funds coming into the possession, or under the control, of the department by virtue of the provisions hereof, except the proceeds from the sale of bonds issued under ss. 338.22-338.241.
- "Turnpike system" means those limited access toll highways and associated feeder roads and other structures, appurtenances, or rights previously designated, acquired, or constructed pursuant to the Florida Turnpike Enterprise Law and such other additional turnpike projects as may be acquired or constructed as approved by the Legislature.
- "Turnpike improvement" means any betterment necessary or desirable for the operation of the turnpike system, including, but not limited to, widenings, the addition of interchanges to the existing turnpike system, resurfacings, toll plazas, machinery, and equipment.
- (8) "Economically feasible," with respect to a proposed turnpike project, "Economically feasible" means that the revenues of the project in combination with those of the existing turnpike system are sufficient to service the debt of the outstanding turnpike bonds to safeguard investors. +
- (a) For a proposed turnpike project, that, as determined by the department before the issuance of revenue bonds for the project, the estimated net revenues of the proposed turnpike project, excluding feeder roads and turnpike improvements, will be sufficient to pay at least 50 percent of the debt service on the bonds by the end of the 5th year of operation and to pay at least 100 percent of the debt service on the bonds by the end of the 15th year of operation. In implementing this paragraph, up to 50 percent of the adopted

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revenues.

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work program costs of the project may be funded from turnpike

(b) For turnpike projects, except for feeder roads and turnpike improvements, financed from revenues of the turnpike system, such project, or such group of projects, originally financed from revenues of the turnpike system, that the project is expected to generate sufficient revenues to amortize project costs within 15 years of opening to traffic.

This subsection does not prohibit the pledging of revenues from the entire turnpike system to bonds issued to finance or refinance a turnpike project or group of turnpike projects.

- "Turnpike project" means any extension to or expansion of the existing turnpike system and new limited access toll highways and associated feeder roads and other structures, interchanges, appurtenances, or rights as may be approved in accordance with the Florida Turnpike Enterprise Law.
- "Statement of environmental feasibility" means a statement by the Department of Environmental Protection of the project's significant environmental impacts.

Section 11. Section 338.2215, Florida Statutes, is created to read:

338.2215 Florida Turnpike Enterprise; legislative findings, policy, purpose, and intent. -- It is the intent of the Legislature that the turnpike enterprise be provided additional powers and authority in order to maximize the advantages obtainable through fully leveraging the Florida Turnpike System asset. The additional powers and authority will provide the turnpike enterprise with the autonomy and flexibility necessary to enable it to more easily pursue

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innovations as well as best practices found in the private
    sector in management, finance, organization, and operations.
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    The additional powers and authority are intended to improve
    cost-effectiveness and timeliness of project delivery,
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    increase revenues, expand the turnpike system's capital
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    program capability, and improve the quality of service to its
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    patrons, while continuing to protect the turnpike system's
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   bondholders and further preserve, expand, and improve the
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    Florida Turnpike System.
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           Section 12. Section 338.2216, Florida Statutes, is
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    created to read:
           338.2216 Florida Turnpike Enterprise; powers and
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    authority.--
          (1)(a) In addition to the powers granted to the
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    department, the Florida Turnpike Enterprise has full authority
    to exercise all powers granted to it under this chapter. These
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    powers include, but are not limited to, the authority to plan,
    construct, maintain, repair, and operate the Florida Turnpike
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    System.
          (b) It is the express intent of this part that the
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    Florida Turnpike Enterprise be authorized to plan, develop,
    own, purchase, lease, or otherwise acquire, demolish,
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    construct, improve, relocate, equip, repair, maintain,
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    operate, and manage the Florida Turnpike System; to expend
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    funds to publicize, advertise, and promote the advantages of
    using the turnpike system and its facilities; and to
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    cooperate, coordinate, partner, and contract with other
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    entities, public and private, to accomplish these purposes.
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              The executive director of the turnpike enterprise
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    shall appoint a staff that is exempt from part II of chapter
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The fiscal functions of the turnpike enterprise,

including those arising under chapter 216, chapter 334, or chapter 339, shall be managed by the turnpike enterprise chief financial officer, who must possess qualifications similar to those of the department's comptroller.

- (2) The department may employ procurement methods available to the Department of Management Services under chapter 255 or chapter 287 and under any rule adopted under either of those chapters solely for the benefit of the turnpike enterprise. In order to enhance the effective and efficient operation of the turnpike enterprise, the department may adopt rules for procurement procedures alternative to procedures set forth in chapters 255, 287, and 337.
- (3)(a) The turnpike enterprise shall be a single budget entity and shall develop a budget pursuant to chapter

  216. The budget for the turnpike enterprise must be submitted to the Legislature with the department's budget.
- (b) Notwithstanding the provisions of s. 216.301 and in accordance with s. 216.351, the Executive Office of the Governor shall, on July 1 of each year, certify forward all unexpended funds appropriated or provided under this section for the turnpike enterprise. Of the unexpended funds certified forward, any unencumbered amounts shall be carried forward. The funds carried forward must not exceed 5 percent of the total operating budget of the turnpike enterprise.

  Funds carried forward under this section may be used for any lawful purpose, including, but not limited to, promotional and market activities, technology, and training. Any certified-forward funds remaining undisbursed on December 31 of each year shall be carried forward.
- (4) The powers conferred upon the turnpike enterprise under ss. 338.22-338.241 are in addition and supplemental to

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the existing powers of the department and the turnpike enterprise, and these powers may not be construed as abrogating any provision of any other law, general or local; but ss. 338.22-338.241 supersede such other laws as are inconsistent with the exercise of the powers provided under those sections and provide a complete method for the exercise of the powers granted under those sections.

Section 13. Subsection (4) of section 338.223, Florida Statutes, is amended to read:

338.223 Proposed turnpike projects.--

(4) The department is authorized, with the approval of the Legislature, to use federal and state transportation funds to lend or pay a portion of the operating, maintenance, and capital costs of turnpike projects. Federal and state transportation funds included in an adopted work program, or the General Appropriations Act, for a turnpike project do not have to be reimbursed to the State Transportation Trust Fund, or used in determining the economic feasibility of the proposed project. For operating and maintenance loans, the maximum net loan amount in any fiscal year shall not exceed  $1.5 \, \frac{0.5}{0.5}$  percent of state transportation tax revenues for that fiscal year.

Section 14. Subsection (2) of section 338.227, Florida Statutes, is amended to read:

338.227 Turnpike revenue bonds.--

(2) The proceeds of the bonds of each issue shall be used solely for the payment of the cost of the turnpike projects for which such bonds shall have been issued, except as provided in the State Bond Act. Such proceeds shall be disbursed and used as provided by ss. 338.22-338.241 and in 31 such manner and under such restrictions, if any, as the

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30 31 Division of Bond Finance may provide in the resolution authorizing the issuance of such bonds or in the trust agreement hereinafter mentioned securing the same. All revenues and bond proceeds from the turnpike system received by the department pursuant to ss. 338.22-338.241, the Florida Turnpike Enterprise Law, shall be used only for the cost of turnpike projects and turnpike improvements and for the administration, operation, maintenance, and financing of the turnpike system. No revenues or bond proceeds from the turnpike system shall be spent for the operation, maintenance, construction, or financing of any project which is not part of the turnpike system.

Section 15. Subsection (2) of section 338.2275, Florida Statutes, is amended to read:

338.2275 Approved turnpike projects.--

(2) The department is authorized to use turnpike revenues, the State Transportation Trust Fund moneys allocated for turnpike projects pursuant to s. 338.001, federal funds, and bond proceeds, and shall use the most cost-efficient combination of such funds, in developing a financial plan for funding turnpike projects. The department must submit a report of the estimated cost for each ongoing turnpike project and for each planned project to the Legislature 14 days before the convening of the regular legislative session. Verification of economic feasibility and statements of environmental feasibility for individual turnpike projects must be based on the entire project as approved. Statements of environmental feasibility are not required for those projects listed in s. 12, chapter 90-136, Laws of Florida, for which the Project Development and Environmental Reports were completed by July 1, 1990. The All required environmental permits must be

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obtained before the department may advertise for bids for contracts for the construction of any turnpike project before obtaining the required environmental permits. Section 16. Section 338.234, Florida Statutes, is amended to read: 338.234 Granting concessions or selling along the turnpike system. --(1) The department may enter into contracts or licenses with any person for the sale of grant concessions or sell services or products or business opportunities on along the turnpike system, or the turnpike enterprise may sell services, products, or business opportunities on the turnpike system which benefit the traveling public or provide additional revenue to the turnpike system. Services, business opportunities, and products authorized to be sold include, but are not limited to, the sale of motor fuel, vehicle towing and maintenance services; the sale of food with attendant nonalcoholic beverages; lodging, meeting rooms, and other business services opportunities; advertising and other promotional opportunities, which advertising and promotions must be consistent with the dignity and integrity of the state; the sale of state lottery tickets sold by authorized retailers; games of amusement that the granting of concessions

for amusement devices which operate by the application of

skill, not including games of chance as defined in s. 849.16

or other illegal gambling games; the sale of Florida citrus,

goods promoting the state or handmade goods produced within

provides travel information, or tickets, reservations, or

31 provide banking and other business services. The department

the state; and the granting of concessions for equipment which

other related services.; and the granting of concessions which

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may also provide information centers on the plazas for the benefit of the public.

(2) The department may provide an opportunity for governmental agencies to hold public events at turnpike plazas which educate the traveling public as to safety, travel, and tourism.

Section 17. Subsection (3) of section 338.235, Florida Statutes, is amended to read:

338.235 Contracts with department for provision of services on the turnpike system.--

(3) The department may enter into contracts or agreements, with or without competitive bidding or procurement, to make available, on a fair, reasonable, nonexclusive, and nondiscriminatory basis, turnpike property and other turnpike structures, for the placement of wireless facilities by any wireless provider of mobile services as defined in 47 U.S.C. s. 153(n) or s. 332(d), and any telecommunications company as defined in s. 364.02 when it is determined to be practical and feasible to make such property or structures available. The department may, without adopting a rule, charge a just, reasonable, and nondiscriminatory fee for placement of the facilities, payable annually, based on the fair market value of space used by comparable communications facilities in the state. The department and a wireless provider may negotiate the reduction or elimination of a fee in consideration of goods and services service provided to the department by the wireless provider. All such fees collected by the department shall be deposited directly into the State Agency Law Enforcement Radio System Trust Fund and may be used to construct, maintain, or support the system.

1 Section 18. Subsection (2) of section 338.239, Florida 2 Statutes, is amended to read: 3 338.239 Traffic control on the turnpike system.--(2) Members of the Florida Highway Patrol are vested 4 5 with the power, and charged with the duty, to enforce the 6 rules of the department. Approved expenditures Expenses incurred by the Florida Highway Patrol in carrying out its 7 powers and duties under ss. 338.22-338.241 may be treated as a 9 part of the cost of the operation of the turnpike system, and 10 the Department of Highway Safety and Motor Vehicles shall be 11 reimbursed by the turnpike enterprise Department of Transportation for such expenses incurred on the turnpike 12 13 system mainline, which is that part of the turnpike system 14 extending from the southern terminus in Florida City to the northern terminus in Wildwood including all contiguous 15 sections. Florida Highway Patrol Troop K shall be 16 17 headquartered with the turnpike enterprise and shall be the 18 official and preferred law enforcement troop for the turnpike 19 system. The Department of Highway Safety and Motor Vehicles may, upon request of the executive director of the turnpike 20 21 enterprise and approval of the Legislature, increase the number of authorized positions for Troop K, or the executive 22 director of the turnpike enterprise may contract with the 23 24 Department of Highway Safety and Motor Vehicles for additional 25 troops to patrol the turnpike system. Section 19. Section 338.241, Florida Statutes, is 26 27 amended to read: 28 338.241 Cash reserve requirement. -- The budget for the 29 turnpike system shall be so planned as to provide for a cash 30 reserve at the end of each fiscal year of not less than 5  $\frac{10}{10}$ 

percent of the unpaid balance of all turnpike system

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contractual obligations, excluding bond obligations, to be paid from revenues.

Section 20. Section 338.251, Florida Statutes, is amended to read:

338.251 Toll Facilities Revolving Trust Fund.--The Toll Facilities Revolving Trust Fund is hereby created for the purpose of encouraging the development and enhancing the financial feasibility of revenue-producing road projects undertaken by local governmental entities in a county or combination of contiguous counties and the turnpike enterprise.

- (1) The department is authorized to advance funds for preliminary engineering, traffic and revenue studies, environmental impact studies, financial advisory services, engineering design, right-of-way map preparation, other appropriate project-related professional services, and advanced right-of-way acquisition to expressway authorities, the turnpike enterprise, counties, or other local governmental entities that desire to undertake revenue-producing road projects.
- (2) No funds shall be advanced pursuant to this section unless the following is documented to the department:
- The proposed facility is consistent with the adopted transportation plan of the appropriate metropolitan planning organization and the Florida Transportation Plan.
- (b) A proposed 2-year budget detailing the use of the cash advance and a project schedule consistent with the budget.
- (3) Prior to receiving any moneys for advance right-of-way acquisition, it shall be shown that such 31 | right-of-way will substantially appreciate prior to

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construction and that savings will result from its advance purchase. Any such request for moneys for advance right-of-way acquisition shall be accompanied by a preliminary engineering study, environmental impact study, traffic and revenue study, and right-of-way maps along with either a negotiated contract for purchase of the right-of-way, such contract to include a clause stating that it is subject to funding by the department or the Legislature, or an appraisal of the subject property for purpose of condemnation proceedings.

- (4) Each advance pursuant to this section shall require repayment out of the initial bond issue revenue or, at the discretion of the governmental entity or the turnpike enterprise of the facility, repayment shall begin no later than 7 years after the date of the advance, provided repayment shall be completed no later than 12 years after the date of the advance. However, such election shall be made at the time of the initial bond issue, and, if repayment is to be made during the time period referred to above, a schedule of such repayment shall be submitted to the department.
- (5) No amount in excess of \$1.5 million annually shall be advanced to any one governmental entity pursuant to this section without specific appropriation by the Legislature.
- (6) Funds may not be advanced for funding final design costs beyond 60 percent completion until an acceptable plan to finance all project costs, including the reimbursement of outstanding trust fund advances, is approved by the department.
- (7) The department may advance funds sufficient to defray shortages in toll revenues of facilities receiving 31 | funds pursuant to this section for the first 5 years of

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operation, up to a maximum of \$5 million per year, to be reimbursed to this fund within 5 years of the last advance hereunder. Any advance under this provision shall require specific appropriation by the Legislature.

- (8) No expressway authority, county, or other local governmental entity or the turnpike enterprise shall be eligible to receive any advance under this section if the expressway authority, county, or other local governmental entity or the turnpike enterprise has failed to repay any previous advances as required by law or by agreement with the department.
- (9) Repayment of funds advanced, including advances made prior to January 1, 1994, shall not include interest. However, interest accruing to local governmental entities and the turnpike enterprise from the investment of advances shall be paid to the department.
- (10) Any repayment of prior or future advances made from the State Transportation Trust Fund which were used to fund any project phase of a toll facility, shall be deposited in the Toll Facilities Revolving Trust Fund. However, when funds advanced to the Seminole County Expressway Authority pursuant to this section are repaid to the Toll Facilities Revolving Trust Fund by or on behalf of the Seminole County Expressway Authority, those funds shall thereupon and forthwith be appropriated for and advanced to the Seminole County Expressway Authority for funding the design of and the advanced right-of-way acquisition for that segment of the Seminole County Expressway extending from U.S. Highway 17/92 to Interstate Highway 4. Notwithstanding subsection (6), when funds previously advanced to the Orlando-Orange County 31 | Expressway Authority are repaid to the Toll Facilities

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Revolving Trust Fund by or on behalf of the Orlando-Orange County Expressway Authority, those funds may thereupon and 2 3 forthwith be appropriated for and advanced to the Seminole County Expressway Authority for funding that segment of the 4 5 Seminole County Expressway extending from U.S. Highway 17/92 6 to Interstate Highway 4. Any funds advanced to the 7 Tampa-Hillsborough County Expressway Authority pursuant to 8 this section which have been or will be repaid on or after July 1, 1998, to the Toll Facilities Revolving Trust Fund on 9 10 behalf of the Tampa-Hillsborough County Expressway Authority 11 shall thereupon and forthwith be appropriated for and advanced to the Tampa-Hillsborough County Expressway Authority for 12 13 funding the design of and the advanced right-of-way acquisition for the Brandon area feeder roads, capital 14 improvements to increase capacity to the expressway system, 15 and Lee Roy Selmon Crosstown Expressway System Widening as 16 17 authorized under s. 348.565.

(11) The department shall adopt rules necessary for the implementation of this section, including rules for project selection and funding.

Section 21. Paragraph (a) of subsection (4) of section 339.135, Florida Statutes, is amended to read:

339.135 Work program; legislative budget request; definitions; preparation, adoption, execution, and amendment.--

- (4) FUNDING AND DEVELOPING A TENTATIVE WORK PROGRAM.--
- (a)1. To assure that no district or county is penalized for local efforts to improve the State Highway System, the department shall, for the purpose of developing a tentative work program, allocate funds for new construction to the districts, except for the turnpike enterprise district,

 based on equal parts of population and motor fuel tax collections. Funds for resurfacing, bridge repair and rehabilitation, bridge fender system construction or repair, public transit projects except public transit block grants as provided in s. 341.052, and other programs with quantitative needs assessments shall be allocated based on the results of these assessments. The department may not transfer any funds allocated to a district under this paragraph to any other district except as provided in subsection (7). Funds for public transit block grants shall be allocated to the districts pursuant to s. 341.052.

2. Notwithstanding the provisions of subparagraph 1., the department shall allocate at least 50 percent of any new discretionary highway capacity funds to the Florida Intrastate Highway System established pursuant to s. 338.001. Any remaining new discretionary highway capacity funds shall be allocated to the districts for new construction as provided in subparagraph 1. For the purposes of this subparagraph, the term "new discretionary highway capacity funds" means any funds available to the department above the prior year funding level for capacity improvements, which the department has the discretion to allocate to highway projects.

Section 22. Subsections (1) and (2) of section 339.08, Florida Statutes, are amended to read:

339.08 Use of moneys in State Transportation Trust Fund.--

(1) The department shall <u>expend</u> by rule provide for the expenditure of the moneys in the State Transportation Trust Fund accruing to the department, in accordance with its annual budget.

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- The These rules must restrict the use of such moneys is restricted to the following purposes:
- To pay administrative expenses of the department, including administrative expenses incurred by the several state transportation districts, but excluding administrative expenses of commuter rail authorities that do not operate rail service.
- (b) To pay the cost of construction of the State Highway System.
- To pay the cost of maintaining the State Highway System.
- To pay the cost of public transportation projects (d) in accordance with chapter 341 and ss. 332.003-332.007.
- (e) To reimburse counties or municipalities for expenditures made on projects in the State Highway System as authorized by s. 339.12(4) upon legislative approval.
- (f) To pay the cost of economic development transportation projects in accordance with s. 288.063.
- (g) To lend or pay a portion of the operating, maintenance, and capital costs of a revenue-producing transportation project that is located on the State Highway System or that is demonstrated to relieve traffic congestion on the State Highway System.
- (h) To match any federal-aid funds allocated for any other transportation purpose, including funds allocated to projects not located in the State Highway System.
- (i) To pay the cost of county road projects selected in accordance with the Small County Road Assistance Program created in s. 339.2816.
- (j) To pay the cost of county or municipal road 31 projects selected in accordance with the County Incentive

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Grant Program created in s. 339.2817 and the Small County Outreach Program created in s. 339.2818.

- (k) To provide loans and credit enhancements for use in constructing and improving highway transportation facilities selected in accordance with the state-funded infrastructure bank created in s. 339.55.
- (1) To fund the Transportation Outreach Program created in s. 339.137.
- (m) To pay other lawful expenditures of the department.

Section 23. Paragraph (c) of subsection (4) and subsection (5) of section 339.12, Florida Statutes, are amended to read:

339.12 Aid and contributions by governmental entities for department projects; federal aid. --

(4)

- The department may enter into agreements under this subsection for a project or project phase not included in the adopted work program. As used in this paragraph, the term "project phase" means acquisition of rights-of-way, construction, construction inspection, and related support phases. The project or project phase must be a high priority of the governmental entity. Reimbursement for a project or project phase must be made from funds appropriated by the Legislature pursuant to s. 339.135(5). All other provisions of this subsection apply to agreements entered into under this paragraph. The total amount of project agreements for projects or project phases not included in the adopted work program may not at any time exceed\$150\$\frac{\$100}{\$100}\$ million.
- (5) The department and the governing body of a 31 governmental entity may enter into an agreement by which the

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governmental entity agrees to perform a highway project or project phase in the department's adopted work program which that is not revenue producing or any public transportation project in the adopted work program. By specific provision in the written agreement between the department and the governing body of the governmental entity, the department may agree to compensate reimburse the governmental entity the actual cost of for the project or project phase contained in the adopted work program. Compensation Reimbursement to the governmental entity for such project or project phases must be made from funds appropriated by the Legislature, and compensation reimbursement for the cost of the project or project phase is to begin in the year the project or project phase is scheduled in the work program as of the date of the agreement.

Section 24. Present subsections (3) through (10) of section 341.031, Florida Statutes, are redesignated as subsections (4) through (11), respectively, and a new subsection (3) is added to that section, to read:

341.031 Definitions relating to Florida Public Transit Act.--As used in ss. 341.011-341.061, the term:

"Busway" means a roadway reserved for the exclusive use of buses, either through grade separation or controlled access.

Section 25. Subsection (2) of section 206.606, Florida Statutes, is amended to read:

206.606 Distribution of certain proceeds.--

(2) Not less than 10 percent of the moneys deposited in the State Transportation Trust Fund pursuant to this section shall be allocated by the Department of Transportation for public transit and rail capital projects, including 31 service development projects, as defined in s. 341.031(8) and

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(9)<del>s. 341.031(7) and (8)</del>, unless otherwise provided in the General Appropriations Act.

Section 26. Subsection (1) of section 553.80, Florida Statutes, is amended to read:

553.80 Enforcement.--

- (1) Except as provided in paragraphs(a)-(f) $\frac{(a)-(e)}{(a)}$ , each local government and each legally constituted enforcement district with statutory authority shall regulate building construction and, where authorized in the state agency's enabling legislation, each state agency shall enforce the Florida Building Code required by this part on all public or private buildings, structures, and facilities, unless such responsibility has been delegated to another unit of government pursuant to s. 553.79(9).
- (a) Construction regulations relating to correctional facilities under the jurisdiction of the Department of Corrections and the Department of Juvenile Justice are to be enforced exclusively by those departments.
- (b) Construction regulations relating to elevator equipment under the jurisdiction of the Bureau of Elevators of the Department of Business and Professional Regulation shall be enforced exclusively by that department.
- (c) In addition to the requirements of s. 553.79 and this section, facilities subject to the provisions of chapter 395 and part II of chapter 400 shall have facility plans reviewed and construction surveyed by the state agency authorized to do so under the requirements of chapter 395 and part II of chapter 400 and the certification requirements of the Federal Government.
- (d) Building plans approved pursuant to s. 553.77(6) 31 and state-approved manufactured buildings, including buildings

manufactured and assembled offsite and not intended for habitation, such as lawn storage buildings and storage sheds, are exempt from local code enforcing agency plan reviews except for provisions of the code relating to erection, assembly, or construction at the site. Erection, assembly, and construction at the site are subject to local permitting and inspections.

- (e) Construction regulations governing public schools, state universities, and community colleges shall be enforced as provided in subsection (6).
- (f) Construction regulations relating to transportation facilities under the jurisdiction of the turnpike enterprise of the Department of Transportation shall be enforced exclusively by the turnpike enterprise.

The governing bodies of local governments may provide a schedule of fees, as authorized by s. 125.56(2) or s. 166.222 and this section, for the enforcement of the provisions of this part. Such fees shall be used solely for carrying out the local government's responsibilities in enforcing the Florida Building Code. The authority of state enforcing agencies to set fees for enforcement shall be derived from authority existing on July 1, 1998. However, nothing contained in this subsection shall operate to limit such agencies from adjusting their fee schedule in conformance with existing authority.

Section 27. Except as otherwise provided in this act, this act shall take effect upon becoming a law.

SENATE SUMMARY Revises various laws governing operations of the Department of Transportation. Redesignates the turnpike district as the turnpike enterprise. Authorizes the department to issue bonds for the construction of busway transportation systems. Eliminates the cap on innovative highway projects for the turnpike enterprise. Authorizes the department to enter into design-build contracts that include right-of-way acquisition services. Expands the projects that can be combined into a design-build contract and provides restrictions. Redesignates the contract and provides restrictions. Redesignates the Florida Turnpike Law as the Florida Turnpike Enterprise Law. Redefines the term "economically feasible" as used with respect to turnpike projects. Provides legislative findings, policy, purpose, and intent for the turnpike enterprise. Prescribes the power and authority of the turnpike enterprise. Increases the maximum loan amount for the turnpike enterprise. Authorizes the turnpike for the turnpike enterprise. Authorizes the turnpike enterprise to advertise for bids for contracts before obtaining environmental permits. Authorizes the turnpike enterprise to expand business opportunities. Authorizes the consideration of goods instead of fees. Provides that approved expenditures to the Florida Highway Patrol be paid by the turnpike enterprise. Lowers the required cash reserve for the turnpike enterprise. Provides for self-regulation. Increases the amount that local governments may advance to the department for state road projects. (See bill for details.)