

By Representative Berfield

1                                   A bill to be entitled  
 2           An act relating to health insurance; making  
 3           legislative findings and providing legislative  
 4           intent; providing definitions; providing for a  
 5           pilot program for health flex plans for certain  
 6           uninsured persons; providing criteria;  
 7           exempting approved health flex plans from  
 8           certain licensing requirements; providing  
 9           criteria for eligibility to enroll in a health  
 10          flex plan; requiring health flex plan providers  
 11          to maintain certain records; providing  
 12          requirements for denial, nonrenewal, or  
 13          cancellation of coverage; specifying that  
 14          coverage under an approved health flex plan is  
 15          not an entitlement; providing for civil actions  
 16          against health plan entities by the Agency for  
 17          Health Care Administration under certain  
 18          circumstances; requiring the Agency for Health  
 19          Care Administration and the Department of  
 20          Insurance to review the pilot program and  
 21          submit a report to the Legislature; providing  
 22          for future repeal; amending s. 627.410, F.S.;  
 23          requiring certain group certificates for health  
 24          insurance coverage to be subject to the  
 25          requirements for individual health insurance  
 26          policies; exempting group health insurance  
 27          policies insuring groups of a certain size from  
 28          rate filing requirements; providing alternative  
 29          rate filing requirements for insurers with less  
 30          than a specified number of nationwide  
 31          policyholders or members; amending s. 627.411,

1 F.S.; revising the grounds for the disapproval  
2 of insurance policy forms; providing that a  
3 health insurance policy form may be disapproved  
4 if it results in certain rate increases;  
5 specifying allowable new business rates and  
6 renewal rates if rate increases exceed certain  
7 levels; authorizing the Department of Insurance  
8 to determine medical trend for purposes of  
9 approving rate filings; amending s. 627.6475,  
10 F.S.; revising criteria for reinsuring  
11 individuals under an individual health  
12 reinsurance program; amending s. 627.6515,  
13 F.S.; requiring that coverage issued to a state  
14 resident under certain group health insurance  
15 policies issued outside the state be subject to  
16 the requirements for individual health  
17 insurance policies; amending s. 627.667, F.S.;  
18 deleting an exception to an extension of  
19 benefits application provision for out of state  
20 group policies; amending s. 627.6692, F.S.;  
21 extending a time period for premium payment for  
22 continuation of coverage; amending s. 627.6699,  
23 F.S.; revising definitions; allowing carriers  
24 to separate the experience of small employer  
25 groups with fewer than two employees;  
26 authorizing certain small employers to enroll  
27 with alternate carriers under certain  
28 circumstances; revising the rating factors that  
29 may be used by small employer carriers;  
30 deleting a prohibition against charging certain  
31 adjustments in rates to individual employees or

1 dependents; revising certain criteria of the  
2 small employer health reinsurance program;  
3 requiring the Insurance Commissioner to appoint  
4 a health benefit plan committee to modify the  
5 standard, basic, and limited health benefit  
6 plans; revising the disclosure that a carrier  
7 must make to a small employer upon offering  
8 certain policies; prohibiting small employer  
9 carriers from using certain policies,  
10 contracts, forms, or rates unless filed with  
11 and approved by the Department of Insurance  
12 pursuant to certain provisions; restricting  
13 application of certain laws to limited benefit  
14 policies under certain circumstances;  
15 authorizing offering or delivering limited  
16 benefit policies or contracts to certain  
17 employers; providing requirements for benefits  
18 in limited benefit policies or contracts for  
19 small employers; amending s. 627.911, F.S.;  
20 including health maintenance organizations  
21 under certain information reporting  
22 requirements; amending s. 627.9175, F.S.;  
23 revising health insurance reporting  
24 requirements for insurers; amending s.  
25 627.9403, F.S.; clarifying application of  
26 exceptions to certain long term care insurance  
27 policy requirements for certain limited benefit  
28 policies; amending s. 627.9408, F.S.;  
29 authorizing the department to adopt by rule  
30 certain provisions of the Long-Term Care  
31 Insurance Model Regulation, as adopted by the

1 National Association of Insurance  
2 Commissioners; amending s. 641.31, F.S.;  
3 exempting contracts of group health maintenance  
4 organizations covering a specified number of  
5 persons from the requirements of filing with  
6 the department; specifying the standards for  
7 department approval and disapproval of a change  
8 in rates by a health maintenance organization;  
9 providing alternative rate filing requirements  
10 for organizations with less than a specified  
11 number of subscribers; amending s. 641.3111,  
12 F.S.; revising extension of benefits  
13 requirements for group health maintenance  
14 contracts; providing an effective date.

15  
16 Be It Enacted by the Legislature of the State of Florida:

17  
18 Section 1. Health flex plans.--

19 (1) INTENT.--The Legislature finds that a significant  
20 portion of state residents are not able to obtain affordable  
21 health insurance coverage. Therefore, it is the intent of the  
22 Legislature to expand the availability of health care options  
23 for lower-income uninsured state residents by encouraging  
24 health insurers, health maintenance organizations, health care  
25 provider-sponsored organizations, local governments, health  
26 care districts, and other public or private community-based  
27 organizations to develop alternative approaches to traditional  
28 health insurance which emphasize coverage for basic and  
29 preventive health care services. To the maximum extent  
30 possible, these options should be coordinated with existing  
31 governmental or community-based health services programs in a

1 manner that is consistent with the objectives and requirements  
2 of such programs.

3 (2) DEFINITIONS.--As used in this section, the term:

4 (a) "Agency" means the Agency for Health Care  
5 Administration.

6 (b) "Department" means the Department of Insurance.

7 (c) "Enrollee" means an individual who has been  
8 determined eligible for and is receiving health benefits under  
9 a health flex plan approved under this section.

10 (d) "Health care coverage" or "health flex plan  
11 coverage" means health care services covered as benefits under  
12 an approved health flex plan or otherwise provided, directly  
13 or through arrangements with other persons, by means of health  
14 flex plan health care services on a prepaid per capita basis  
15 or on a prepaid aggregate fixed-sum basis.

16 (e) "Health flex plan" means a health plan developed  
17 and implemented by a health insurer, health maintenance  
18 organization, health care provider-sponsored organization,  
19 local government, health care district, or other public or  
20 private community-based organization which is responsible for  
21 administering such plan and paying all claims for coverage  
22 under the plan by enrollees of the plan, which plan is  
23 approved under subsection (3) and guarantees payment for  
24 specified health care coverage provided to the enrollee under  
25 the plan.

26 (3) PILOT PROGRAM.--The agency and the department  
27 shall each approve or disapprove health flex plans that  
28 provide health care coverage for eligible participants  
29 residing in the three service areas of the state having the  
30 highest number of uninsured residents as identified in the  
31 Florida Health Insurance Study conducted by the agency. A

1 health flex plan may limit or exclude benefits otherwise  
2 required by law for insurers offering coverage in this state,  
3 cap the total amount of claims paid per year per enrollee, or  
4 limit the number of enrollees covered.

5 (a) The agency shall develop guidelines for the review  
6 of health flex plan applications and shall not approve, or  
7 shall withdraw approval of, any plan that does not meet, or  
8 that no longer meets, minimum quality of care standards and  
9 access to care standards.

10 (b) The department shall develop guidelines for the  
11 review of health flex plan applications and shall not approve,  
12 or shall withdraw approval of, any plan that:

13 1. Contains any ambiguous, inconsistent, or misleading  
14 provisions or any exceptions or conditions that deceptively  
15 affect or limit the benefits purported to be assumed in the  
16 general coverage provided by the health flex plan;

17 2. Provides benefits that are unreasonable in relation  
18 to the premium charged, contain provisions that are unfair or  
19 inequitable or contrary to the public policy of this state,  
20 that encourage misrepresentation, or that result in unfair  
21 discrimination in sales practices; or

22 3. Cannot demonstrate that the health flex plan is  
23 financially sound and that the applicant has the ability to  
24 underwrite or finance the health care coverage provided.

25 (4) LICENSE NOT REQUIRED.--A health flex plan approved  
26 under this section shall not be subject to the licensing  
27 requirements of the Florida Insurance Code or chapter 641,  
28 Florida Statutes, relating to health maintenance  
29 organizations, unless expressly made applicable. However, for  
30 the purposes of prohibiting unfair trade practices, health  
31 flex plans shall be considered insurance subject to the

1 applicable provisions of part IX of chapter 626, Florida  
2 Statutes, except as otherwise provided in this section.  
3 (5) ELIGIBILITY.--Eligibility to enroll in an approved  
4 health flex plan is limited to Florida residents who:  
5 (a) Are less than 65 years of age;  
6 (b) Have a family income equal to or less than 200  
7 percent of the federal poverty level;  
8 (c) Are not covered by a private insurance policy and  
9 are not eligible for coverage through a public health  
10 insurance program such as Medicare or Medicaid or another  
11 public health care program, including, but not limited to,  
12 KidCare; and have not been covered at any time during the  
13 preceding 6 months; and  
14 (d) Have applied for health care benefits through an  
15 approved health flex plan and agree to make any payments  
16 required for participation, including, but not limited to,  
17 periodic payments or payments due at the time health care  
18 services are provided.  
19 (6) RECORDS.--Every health flex plan shall maintain  
20 enrollment data and reasonable records of its loss, expense,  
21 and claims experience and shall make such records reasonably  
22 available to enable the department to monitor and determine  
23 the financial viability of the health flex plan, as necessary.  
24 Provider networks and total enrollment by area shall be  
25 reported to the agency biannually to enable the agency to  
26 monitor access to care.  
27 (7) NOTICE.--The denial of coverage by a health flex  
28 plan, or nonrenewal or cancellation of coverage, must be  
29 accompanied by the specific reasons for denial, nonrenewal, or  
30 cancellation. Notice of nonrenewal or cancellation shall be  
31 provided at least 45 days in advance of such nonrenewal or

1 cancellation, except that 10 days' written notice shall be  
2 given for cancellation due to nonpayment of premiums. If the  
3 health flex plan fails to give the required notice, the health  
4 flex plan coverage shall remain in effect until notice is  
5 appropriately given.

6 (8) NONENTITLEMENT.--Coverage under an approved health  
7 flex plan is not an entitlement, and no cause of action shall  
8 arise against the state, a local government entity or other  
9 political subdivision of this state, or the agency for failure  
10 to make coverage available to eligible persons under this  
11 section.

12 (9) PROGRAM EVALUATION.--The agency and the department  
13 shall evaluate the pilot program and its impact on the  
14 entities that seek approval as health flex plans, the number  
15 of enrollees, the scope of the health care coverage offered  
16 under a health flex plan, and an assessment of the health flex  
17 plans and their potential applicability in other settings, and  
18 shall jointly submit a report to the Governor, the President  
19 of the Senate, and the Speaker of the House of Representatives  
20 no later than January 1, 2004.

21 (10) REPEAL.--Unless specifically reenacted by the  
22 Legislature, this section is repealed July 1, 2004.

23 Section 2. Subsection (1) and paragraph (a) of  
24 subsection (6) of section 627.410, Florida Statutes, are  
25 amended, paragraphs (f) and (g) are added to subsection (6) of  
26 that section, and paragraph (f) is added to subsection (7) of  
27 that section, to read:

28 627.410 Filing, approval of forms.--

29 (1) No basic insurance policy or annuity contract  
30 form, or application form where written application is  
31 required and is to be made a part of the policy or contract,



1 or group certificates issued under a master contract delivered  
2 in this state, or printed rider or endorsement form or form of  
3 renewal certificate, shall be delivered or issued for delivery  
4 in this state, unless the form has been filed with the  
5 department at its offices in Tallahassee by or in behalf of  
6 the insurer which proposes to use such form and has been  
7 approved by the department. This provision does not apply to  
8 surety bonds or to policies, riders, endorsements, or forms of  
9 unique character which are designed for and used with relation  
10 to insurance upon a particular subject (other than as to  
11 health insurance), or which relate to the manner of  
12 distribution of benefits or to the reservation of rights and  
13 benefits under life or health insurance policies and are used  
14 at the request of the individual policyholder, contract  
15 holder, or certificateholder. As to group insurance policies  
16 effectuated and delivered outside this state but covering  
17 persons resident in this state, the group certificates to be  
18 delivered or issued for delivery in this state shall be filed  
19 with the department for information purposes only, except that  
20 group certificates for health insurance coverage, as described  
21 in s. 627.6561(5)(a)2., which require individual underwriting  
22 to determine coverage eligibility for an individual or premium  
23 rates to be charged to an individual, shall be considered  
24 policies issued on an individual basis and are subject to and  
25 must comply with the Florida Insurance Code in the same manner  
26 as individual health insurance policies issued in this state.

27 (6)(a) An insurer shall not deliver or issue for  
28 delivery or renew in this state any health insurance policy  
29 form until it has filed with the department a copy of every  
30 applicable rating manual, rating schedule, change in rating  
31 manual, and change in rating schedule; if rating manuals and

1 rating schedules are not applicable, the insurer must file  
2 with the department applicable premium rates and any change in  
3 applicable premium rates. Changes in rates, rating manuals,  
4 and rating schedules for individual health insurance policies  
5 shall be filed for approval pursuant to this paragraph. Prior  
6 approval shall not be required for an individual health  
7 insurance policy rate filing which complies with the  
8 requirements of paragraph (f). Nothing in this paragraph shall  
9 be construed to interfere with the department's authority to  
10 investigate suspected violations of this section or to take  
11 necessary corrective action when a violation can be  
12 demonstrated. Nothing in this paragraph shall prevent an  
13 insurer from filing rates or rate changes for approval or from  
14 deeming rate changes approved pursuant to an approved loss  
15 ratio guarantee pursuant to subsection (8). This paragraph  
16 does not apply to group health insurance policies, effectuated  
17 and delivered in this state, insuring groups of 51 or more  
18 persons, except for Medicare supplement insurance, long-term  
19 care insurance, and any coverage under which the increase in  
20 claim costs over the lifetime of the contract due to advancing  
21 age or duration is prefunded in the premium.

22 (f) An insurer that files changes in rates, rating  
23 manuals, or rating schedules with the department, for  
24 individual health policies as described in s.  
25 627.6561(5)(a)2., but excluding Medicare supplement policies,  
26 according to this paragraph may begin providing required  
27 notice to policyholders, and charging corresponding adjusted  
28 rates in accordance with s. 627.6043, upon filing, provided  
29 the insurer certifies that it has met the criteria of  
30 subparagraphs 1., 2., and 3. Filings submitted pursuant to  
31 this paragraph shall contain the same information and

1 demonstrations and shall meet the same requirements as rate  
2 filings submitted for approval under this section, including  
3 the requirements of s. 627.411, except as indicated in this  
4 paragraph.

5 1. The insurer has complied with annual rate filing  
6 requirements then in effect pursuant to subsection (7) since  
7 October 1, 2002, or for the previous 2 years, whichever is  
8 less, and has filed and implemented actuarially justifiable  
9 rate adjustments at least annually during such period. Nothing  
10 in this subparagraph shall be construed to prevent an insurer  
11 from filing rate adjustments more often than annually.

12 2. The insurer has pooled experience for applicable  
13 individual health policy forms in accordance with the  
14 requirements of subparagraph (6)(e)3. Rate changes used on a  
15 form shall not vary by the experience of that form or the  
16 health status of covered individuals on that form but shall be  
17 based on the experience of all forms, including rating  
18 characteristics as defined in this paragraph.

19 3. Rates for the policy form are anticipated to meet a  
20 minimum loss ratio of 65 percent over the expected life of the  
21 form.

22  
23 Rates for all individual health policy forms issued on or  
24 after October 1, 2002, shall use the same factors for each  
25 rating characteristic. As used in this paragraph, the term  
26 "rating characteristics" means demographic characteristics of  
27 individuals, including, but not limited to, geographic area  
28 factors, benefit design, smoking status, and health status at  
29 issue.

30 (g) Subsequent to filing a change of rates for an  
31 individual health policy pursuant to paragraph (f), an insurer

1 may be required to furnish additional information to  
2 demonstrate compliance with this section. If the department  
3 finds that the adjusted rates are not reasonable in relation  
4 to premiums charged pursuant to the standards of this section,  
5 the department may order appropriate corrective action.

6 (7)

7 (f) Insurers with fewer than 1,000 nationwide  
8 policyholders or insured group members or subscribers covered  
9 under any form or pooled group of forms with health insurance  
10 coverage, as described in s. 627.6561(5)(a)2., excluding  
11 Medicare supplement insurance coverage under part VIII, at the  
12 time of a rate filing made pursuant to subparagraph (b)1., may  
13 file for an annual rate increase limited to medical trend as  
14 adopted by the department pursuant to s. 627.411(4). The  
15 filing is in lieu of the actuarial memorandum required for a  
16 rate filing prescribed by paragraph (6)(b). The filing must  
17 include forms adopted by the department and a certification by  
18 an officer of the company that the filing includes all similar  
19 forms.

20 Section 3. Paragraph (e) of subsection (1) of section  
21 627.411, Florida Statutes, is amended, and subsections (3),  
22 (4), and (5) are added to said section, to read:

23 627.411 Grounds for disapproval.--

24 (1) The department shall disapprove any form filed  
25 under s. 627.410, or withdraw any previous approval thereof,  
26 only if the form:

27 (e) Is for health insurance, and:

28 1. Provides benefits which are unreasonable in  
29 relation to the premium charged, based on the original filed  
30 and approved loss ratio for the form and rules adopted by the  
31 department pursuant to s. 627.410(6)(b);

1           2. Contains provisions which are unfair or inequitable  
2 or contrary to the public policy of this state or which  
3 encourage misrepresentation; ~~or~~

4           3. Contains provisions which apply rating practices  
5 which result in ~~premium escalations that are not viable for~~  
6 ~~the policyholder market or result in~~ unfair discrimination  
7 pursuant to s. 626.9541(1)(g)2.; or in sales practices

8           4. Results in actuarially justified rate increases on  
9 an annual basis:

10           a. Attributed to the insurer reducing the portion of  
11 the premium used to pay claims from the loss ratio standard  
12 certified in the last actuarial certification filed by the  
13 insurer, in excess of the greater of 50 percent of annual  
14 medical trend or 5 percent. At its option, the insurer may  
15 file for approval of an actuarially justified new business  
16 rate schedule for new insureds and a rate increase for  
17 existing insureds that is equal to the greater of 150 percent  
18 of annual medical trend or 10 percent. Future annual rate  
19 increases for existing insureds shall be limited to the  
20 greater of 150 percent of the rate increase approved for new  
21 insureds or 10 percent until the two rate schedules converge;

22           b. In excess of the greater of 150 percent of annual  
23 medical trend or 10 percent and the company did not comply  
24 with the annual filing requirements of s. 627.410(7) or  
25 department rule for health maintenance organizations pursuant  
26 to s. 641.31. At its option the insurer may file for approval  
27 of an actuarially justified new business rate schedule for new  
28 insureds and a rate increase for existing insureds that is  
29 equal to the rate increase allowed by the preceding sentence.  
30 Future annual rate increases for existing insureds shall be  
31 limited to the greater of 150 percent of the rate increase

1 approved for new insureds or 10 percent until the two rate  
2 schedules converge; or

3 c. In excess of the greater of 150 percent of annual  
4 medical trend or 10 percent on a form or block of pooled forms  
5 in which no form is currently available for sale. This  
6 provision does not apply to prestandardized Medicare  
7 supplement forms.

8 (3) If a health insurance rate filing changes the  
9 established rate relationships between insureds, the aggregate  
10 effect of such change shall be revenue neutral. The change to  
11 the new relationship shall be phased in over a period not to  
12 exceed 3 years as approved by the department. The rate filing  
13 may also include increases based on overall experience or  
14 annual medical trend, or both, which portions shall not be  
15 phased in pursuant to this paragraph.

16 (4) Individual health insurance policies which are  
17 subject to renewability requirements of s. 627.6425 shall be  
18 deemed guaranteed renewable for purposes of establishing loss  
19 ratio standards and shall comply with the same loss ratio  
20 standards as other guaranteed renewable forms.

21 (5) In determining medical trend for application of  
22 subparagraph (1)(e)4., the department shall semiannually  
23 determine medical trend for each health care market, using  
24 reasonable actuarial techniques and standards. The trend must  
25 be adopted by the department by rule and determined as  
26 follows:

27 (a) Trend must be determined separately for medical  
28 expense, preferred provider organization, Medicare supplement,  
29 health maintenance organization, and other coverage for  
30 individual, small group, and large group, where applicable.

31

1       (b) The department shall survey insurers and health  
2 maintenance organizations currently issuing products and  
3 representing at least an 80-percent market share based on  
4 premiums earned in the state for the most recent calendar year  
5 for each of the categories specified in paragraph (a).

6       (c) Trend must be computed as the average annual  
7 medical trend approved for the carriers surveyed, giving  
8 appropriate weight to each carrier's statewide market share of  
9 earned premiums.

10       (d) The annual trend is the annual change in claims  
11 cost per unit of exposure. Trend includes the combined effect  
12 of medical provider price changes, changes in utilization, new  
13 medical procedures, and technology and cost shifting.

14       Section 4. Paragraphs (b), (c), and (e) of subsection  
15 (7) of section 627.6475, Florida Statutes, are amended to  
16 read:

17       627.6475 Individual reinsurance pool.--

18       (7) INDIVIDUAL HEALTH REINSURANCE PROGRAM.--

19       (b) A reinsuring carrier may reinsure with the program  
20 coverage of an eligible individual, subject to each of the  
21 following provisions:

22       1. A reinsuring carrier may reinsure an eligible  
23 individual within 90 ~~60~~ days after commencement of the  
24 coverage of the eligible individual.

25       2. The program may not reimburse a participating  
26 carrier with respect to the claims of a reinsured eligible  
27 individual until the carrier has paid incurred claims of an  
28 amount equal to the participating carrier's selected  
29 deductible level ~~at least \$5,000~~ in a calendar year for  
30 benefits covered by the program. ~~In addition, the reinsuring~~  
31 ~~carrier is responsible for 10 percent of the next \$50,000 and~~

1 ~~5 percent of the next \$100,000 of incurred claims during a~~  
2 ~~calendar year, and the program shall reinsure the remainder.~~

3 3. The board shall annually adjust the initial level  
4 of claims and the maximum limit to be retained by the carrier  
5 to reflect increases in costs and utilization within the  
6 standard market for health benefit plans within the state. The  
7 adjustment may not be less than the annual change in the  
8 medical component of the "Commerce Price Index for All Urban  
9 Consumers" of the Bureau of Labor Statistics of the United  
10 States Department of Labor, unless the board proposes and the  
11 department approves a lower adjustment factor.

12 4. A reinsuring carrier may terminate reinsurance for  
13 all reinsured eligible individuals on any plan anniversary.

14 5. The premium rate charged for reinsurance by the  
15 program to a health maintenance organization that is approved  
16 by the Secretary of Health and Human Services as a federally  
17 qualified health maintenance organization pursuant to 42  
18 U.S.C. s. 300e(c)(2)(A) and that, as such, is subject to  
19 requirements that limit the amount of risk that may be ceded  
20 to the program, which requirements are more restrictive than  
21 subparagraph 2., shall be reduced by an amount equal to that  
22 portion of the risk, if any, which exceeds the amount set  
23 forth in subparagraph 2., which may not be ceded to the  
24 program.

25 6. The board may consider adjustments to the premium  
26 rates charged for reinsurance by the program or carriers that  
27 use effective cost-containment measures, including high-cost  
28 case management, as defined by the board.

29 7. A reinsuring carrier shall apply its  
30 case-management and claims-handling techniques, including, but  
31 not limited to, utilization review, individual case



1 management, preferred provider provisions, other managed-care  
2 provisions, or methods of operation consistently with both  
3 reinsured business and nonreinsured business.

4 (c)1. The board, as part of the plan of operation,  
5 shall establish a methodology for determining premium rates to  
6 be charged by the program for reinsuring eligible individuals  
7 pursuant to this section. The methodology must include a  
8 system for classifying individuals which reflects the types of  
9 case characteristics commonly used by carriers in this state.

10 The methodology must provide for the development of basic  
11 reinsurance premium rates, which shall be multiplied by the  
12 factors set for them in this paragraph to determine the  
13 premium rates for the program. The basic reinsurance premium  
14 rates shall be established by the board, subject to the  
15 approval of the department, and shall be set at levels that  
16 reasonably approximate gross premiums charged to eligible  
17 individuals for individual health insurance by health  
18 insurance issuers. The premium rates set by the board may vary  
19 by geographical area, as determined under this section, to  
20 reflect differences in cost. ~~An eligible individual may be~~  
21 ~~reinsured for a rate that is five times the rate established~~  
22 ~~by the board.~~

23 2. The board shall periodically review the methodology  
24 established, including the system of classification and any  
25 rating factors, to ensure that it reasonably reflects the  
26 claims experience of the program. The board may propose  
27 changes to the rates that are subject to the approval of the  
28 department.

29 (e)1. Before September ~~March~~ 1 of each calendar year,  
30 the board shall determine and report to the department the  
31 program net loss in the individual account for the previous

1 year, including administrative expenses for that year and the  
2 incurred losses for that year, taking into account investment  
3 income and other appropriate gains and losses.

4 2. Any net loss in the individual account for the year  
5 shall be recouped by assessing the carriers as follows:

6 a. The operating losses of the program shall be  
7 assessed in the following order subject to the specified  
8 limitations. The first tier of assessments shall be made  
9 against reinsuring carriers in an amount that may not exceed 5  
10 percent of each reinsuring carrier's premiums for individual  
11 health insurance. If such assessments have been collected and  
12 additional moneys are needed, the board shall make a second  
13 tier of assessments in an amount that may not exceed 0.5  
14 percent of each carrier's health benefit plan premiums.

15 b. Except as provided in paragraph (f), risk-assuming  
16 carriers are exempt from all assessments authorized pursuant  
17 to this section. The amount paid by a reinsuring carrier for  
18 the first tier of assessments shall be credited against any  
19 additional assessments made.

20 c. The board shall equitably assess reinsuring  
21 carriers for operating losses of the individual account based  
22 on market share. The board shall annually assess each carrier  
23 a portion of the operating losses of the individual account.  
24 The first tier of assessments shall be determined by  
25 multiplying the operating losses by a fraction, the numerator  
26 of which equals the reinsuring carrier's earned premium  
27 pertaining to direct writings of individual health insurance  
28 in the state during the calendar year for which the assessment  
29 is levied, and the denominator of which equals the total of  
30 all such premiums earned by reinsuring carriers in the state  
31 during that calendar year. The second tier of assessments

1 shall be based on the premiums that all carriers, except  
2 risk-assuming carriers, earned on all health benefit plans  
3 written in this state. The board may levy interim assessments  
4 against reinsuring carriers to ensure the financial ability of  
5 the plan to cover claims expenses and administrative expenses  
6 paid or estimated to be paid in the operation of the plan for  
7 the calendar year prior to the association's anticipated  
8 receipt of annual assessments for that calendar year. Any  
9 interim assessment is due and payable within 30 days after  
10 receipt by a carrier of the interim assessment notice. Interim  
11 assessment payments shall be credited against the carrier's  
12 annual assessment. Health benefit plan premiums and benefits  
13 paid by a carrier that are less than an amount determined by  
14 the board to justify the cost of collection may not be  
15 considered for purposes of determining assessments.

16 d. Subject to the approval of the department, the  
17 board shall adjust the assessment formula for reinsuring  
18 carriers that are approved as federally qualified health  
19 maintenance organizations by the Secretary of Health and Human  
20 Services pursuant to 42 U.S.C. s. 300e(c)(2)(A) to the extent,  
21 if any, that restrictions are placed on them which are not  
22 imposed on other carriers.

23 3. Before September ~~March~~ 1 of each year, the board  
24 shall determine and file with the department an estimate of  
25 the assessments needed to fund the losses incurred by the  
26 program in the individual account for the previous calendar  
27 year.

28 4. If the board determines that the assessments needed  
29 to fund the losses incurred by the program in the individual  
30 account for the previous calendar year will exceed the amount  
31 specified in subparagraph 2., the board shall evaluate the

1 operation of the program and report its findings and  
2 recommendations to the department in the format established in  
3 s. 627.6699(11) for the comparable report for the small  
4 employer reinsurance program.

5 Section 5. Subsection (9) is added to section  
6 627.6515, Florida Statutes, to read:

7 627.6515 Out-of-state groups.--

8 (9) Notwithstanding any other provision of this  
9 section, any group health insurance policy or group  
10 certificate for health insurance, as described in s.  
11 627.6561(5)(a)2., which is issued to a resident of this state  
12 and requires individual underwriting to determine coverage  
13 eligibility for an individual or premium rates to be charged  
14 to an individual shall be considered a policy issued on an  
15 individual basis and is subject to and must comply with the  
16 Florida Insurance Code in the same manner as individual  
17 insurance policies issued in this state.

18 Section 6. Subsection (6) of section 627.667, Florida  
19 Statutes, is amended to read:

20 627.667 Extension of benefits.--

21 (6) This section also applies to holders of group  
22 certificates which are renewed, delivered, or issued for  
23 delivery to residents of this state under group policies  
24 effectuated or delivered outside this state, ~~unless a~~  
25 ~~succeeding carrier under a group policy has agreed to assume~~  
26 ~~liability for the benefits.~~

27 Section 7. Paragraph (e) of subsection (5) of section  
28 627.6692, Florida Statutes, is amended to read:

29 627.6692 Florida Health Insurance Coverage  
30 Continuation Act.--

31

1           (5) CONTINUATION OF COVERAGE UNDER GROUP HEALTH  
2 PLANS.--

3           (e)1. A covered employee or other qualified  
4 beneficiary who wishes continuation of coverage must pay the  
5 initial premium and elect such continuation in writing to the  
6 insurance carrier issuing the employer's group health plan  
7 within 63 ~~30~~ days after receiving notice from the insurance  
8 carrier under paragraph (d). Subsequent premiums are due by  
9 the grace period expiration date. The insurance carrier or  
10 the insurance carrier's designee shall process all elections  
11 promptly and provide coverage retroactively to the date  
12 coverage would otherwise have terminated. The premium due  
13 shall be for the period beginning on the date coverage would  
14 have otherwise terminated due to the qualifying event. The  
15 first premium payment must include the coverage paid to the  
16 end of the month in which the first payment is made. After  
17 the election, the insurance carrier must bill the qualified  
18 beneficiary for premiums once each month, with a due date on  
19 the first of the month of coverage and allowing a 30-day grace  
20 period for payment.

21           2. Except as otherwise specified in an election, any  
22 election by a qualified beneficiary shall be deemed to include  
23 an election of continuation of coverage on behalf of any other  
24 qualified beneficiary residing in the same household who would  
25 lose coverage under the group health plan by reason of a  
26 qualifying event. This subparagraph does not preclude a  
27 qualified beneficiary from electing continuation of coverage  
28 on behalf of any other qualified beneficiary.

29           Section 8. Paragraphs (i), (m), and (n) of subsection  
30 (3), paragraph (c) of subsection (5), paragraph (b) of  
31 subsection (6), paragraphs (f), (g), (h), and (j) of

1 subsection (11), paragraphs (a), (d), and (e) of subsection  
2 (12), and paragraph (a) of subsection (15) of section  
3 627.6699, Florida Statutes, are amended to read:

4 627.6699 Employee Health Care Access Act.--

5 (3) DEFINITIONS.--As used in this section, the term:

6 (i) "Established geographic area" means the county or  
7 ~~counties, or any portion of a county or counties,~~ within which  
8 the carrier provides or arranges for health care services to  
9 be available to its insureds, members, or subscribers.

10 (m) "Limited benefit policy or contract" means a  
11 policy or contract that provides coverage for each person  
12 insured under the policy for a specifically named disease or  
13 ~~diseases or~~ a specifically named accident, or a specifically  
14 ~~named limited market that fulfills a an experimental or~~  
15 reasonable need by providing more affordable health insurance,  
16 ~~such as the small group market.~~

17 (n) "Modified community rating" means a method used to  
18 develop carrier premiums which spreads financial risk across a  
19 large population; allows the use of separate rating factors  
20 for age, gender, family composition, tobacco usage, and  
21 geographic area as determined under paragraph (5)(j); and  
22 ~~allows adjustments for: claims experience, health status, or~~  
23 ~~duration of coverage as permitted under subparagraph (6)(b)5. +~~  
24 ~~and administrative and acquisition expenses as permitted under~~  
25 subparagraph(6)(b)6+(6)(b)5. A carrier may separate the  
26 experience of small employer groups with less than 2 eligible  
27 employees from the experience of small employer groups with 2  
28 through 50 eligible employees.

29 (5) AVAILABILITY OF COVERAGE.--

30 (c) Every small employer carrier must, as a condition  
31 of transacting business in this state:

1           1. Beginning July 1, 2000, offer and issue all small  
2 employer health benefit plans on a guaranteed-issue basis to  
3 every eligible small employer, with 2 to 50 eligible  
4 employees, that elects to be covered under such plan, agrees  
5 to make the required premium payments, and satisfies the other  
6 provisions of the plan. A rider for additional or increased  
7 benefits may be medically underwritten and may only be added  
8 to the standard health benefit plan. The increased rate  
9 charged for the additional or increased benefit must be rated  
10 in accordance with this section.

11           2. Beginning July 1, 2000, and until July 31, 2001,  
12 offer and issue basic and standard small employer health  
13 benefit plans on a guaranteed-issue basis to every eligible  
14 small employer which is eligible for guaranteed renewal, has  
15 less than two eligible employees, is not formed primarily for  
16 the purpose of buying health insurance, elects to be covered  
17 under such plan, agrees to make the required premium payments,  
18 and satisfies the other provisions of the plan. A rider for  
19 additional or increased benefits may be medically underwritten  
20 and may be added only to the standard benefit plan. The  
21 increased rate charged for the additional or increased benefit  
22 must be rated in accordance with this section. For purposes of  
23 this subparagraph, a person, his or her spouse, and his or her  
24 dependent children shall constitute a single eligible employee  
25 if that person and spouse are employed by the same small  
26 employer and either one has a normal work week of less than 25  
27 hours.

28           3.a. Beginning August 1, 2001, offer and issue basic  
29 and standard small employer health benefit plans on a  
30 guaranteed-issue basis, during a 31-day open enrollment period  
31 of August 1 through August 31 of each year, to every eligible

1 small employer, with fewer than two eligible employees, which  
2 small employer is not formed primarily for the purpose of  
3 buying health insurance and which elects to be covered under  
4 such plan, agrees to make the required premium payments, and  
5 satisfies the other provisions of the plan. Coverage provided  
6 under this subparagraph shall begin on October 1 of the same  
7 year as the date of enrollment, unless the small employer  
8 carrier and the small employer agree to a different date. A  
9 rider for additional or increased benefits may be medically  
10 underwritten and may only be added to the standard health  
11 benefit plan. The increased rate charged for the additional  
12 or increased benefit must be rated in accordance with this  
13 section. For purposes of this subparagraph, a person, his or  
14 her spouse, and his or her dependent children constitute a  
15 single eligible employee if that person and spouse are  
16 employed by the same small employer and either that person or  
17 his or her spouse has a normal work week of less than 25  
18 hours.

19 b. Notwithstanding the restrictions set forth in  
20 sub-subparagraph a., when a small employer group is losing  
21 coverage because a carrier is exercising the provisions of s.  
22 627.6571(3)(b) or s. 641.31074(3)(b), the eligible small  
23 employer, as defined in sub-subparagraph a., shall be entitled  
24 to enroll with another carrier offering small employer  
25 coverage within 63 days after the notice of termination or the  
26 termination date of the prior coverage, whichever is later.  
27 Coverage provided under this sub-subparagraph shall begin  
28 immediately upon enrollment, unless the small employer carrier  
29 and the small employer agree to a different date.

30 4. This paragraph does not limit a carrier's ability  
31 to offer other health benefit plans to small employers if the



1 standard and basic health benefit plans are offered and  
2 rejected.

3 (6) RESTRICTIONS RELATING TO PREMIUM RATES.--

4 (b) For all small employer health benefit plans that  
5 are subject to this section and are issued by small employer  
6 carriers on or after January 1, 1994, premium rates for health  
7 benefit plans subject to this section are subject to the  
8 following:

9 1. Small employer carriers must use a modified  
10 community rating methodology in which the premium for each  
11 small employer must be determined solely on the basis of the  
12 eligible employee's and eligible dependent's gender, age,  
13 family composition, tobacco use, or geographic area as  
14 determined under paragraph (5)(j) and in which the premium may  
15 be adjusted as permitted by subparagraphs 5., and 6., and 7.

16 2. Rating factors related to age, gender, family  
17 composition, tobacco use, or geographic location may be  
18 developed by each carrier to reflect the carrier's experience.  
19 The factors used by carriers are subject to department review  
20 and approval.

21 3. If the modified community rate is determined from  
22 two experience pools as authorized by paragraph (5)(n), the  
23 rate to be charged to small employer groups of less than 2  
24 eligible employees may not exceed 150 percent of the rate  
25 determined for groups of 2 through 50 eligible employees;  
26 however, the carrier may charge excess losses of the  
27 less-than-2-eligible-employee experience pool to the  
28 experience pool of the 2 through 50 eligible employees so that  
29 all losses are allocated and the 150-percent rate limit on the  
30 less-than-2-eligible-employee experience pool is maintained.  
31 Notwithstanding the provisions of s. 627.411(1)(e)4. and (3),

1 the rate to be charged to a small employer group of fewer than  
2 2 eligible employees insured as of July 1, 2002, may be up to  
3 125 percent of the rate determined for groups of 2 through 50  
4 eligible employees for the first annual renewal and 150  
5 percent for subsequent annual renewals.

6 ~~4.3.~~ Small employer carriers may not modify the rate  
7 for a small employer for 12 months from the initial issue date  
8 or renewal date, unless the composition of the group changes  
9 or benefits are changed. However, a small employer carrier may  
10 modify the rate one time prior to 12 months after the initial  
11 issue date for a small employer who enrolls under a previously  
12 issued group policy that has a common anniversary date for all  
13 employers covered under the policy if:

14 a. The carrier discloses to the employer in a clear  
15 and conspicuous manner the date of the first renewal and the  
16 fact that the premium may increase on or after that date.

17 b. The insurer demonstrates to the department that  
18 efficiencies in administration are achieved and reflected in  
19 the rates charged to small employers covered under the policy.

20 ~~5.4.~~ A carrier may issue a group health insurance  
21 policy to a small employer health alliance or other group  
22 association with rates that reflect a premium credit for  
23 expense savings attributable to administrative activities  
24 being performed by the alliance or group association if such  
25 expense savings are specifically documented in the insurer's  
26 rate filing and are approved by the department. Any such  
27 credit may not be based on different morbidity assumptions or  
28 on any other factor related to the health status or claims  
29 experience of any person covered under the policy. Nothing in  
30 this subparagraph exempts an alliance or group association  
31 from licensure for any activities that require licensure under

1 the insurance code. A carrier issuing a group health insurance  
2 policy to a small employer health alliance or other group  
3 association shall allow any properly licensed and appointed  
4 agent of that carrier to market and sell the small employer  
5 health alliance or other group association policy. Such agent  
6 shall be paid the usual and customary commission paid to any  
7 agent selling the policy.

8 6.5. ~~Any adjustments in rates for claims experience,~~  
9 ~~health status, or duration of coverage may not be charged to~~  
10 ~~individual employees or dependents. For a small employer's~~  
11 ~~policy, such adjustments may not result in a rate for the~~  
12 ~~small employer which deviates more than 15 percent from the~~  
13 ~~carrier's approved rate. Any such adjustment must be applied~~  
14 ~~uniformly to the rates charged for all employees and~~  
15 ~~dependents of the small employer. A small employer carrier may~~  
16 ~~make an adjustment to a small employer's renewal premium, not~~  
17 ~~to exceed 10 percent annually, due to the claims experience,~~  
18 ~~health status, or duration of coverage of the employees or~~  
19 ~~dependents of the small employer. Semiannually, small group~~  
20 ~~carriers shall report information on forms adopted by rule by~~  
21 ~~the department, to enable the department to monitor the~~  
22 ~~relationship of aggregate adjusted premiums actually charged~~  
23 ~~policyholders by each carrier to the premiums that would have~~  
24 ~~been charged by application of the carrier's approved modified~~  
25 ~~community rates. If the aggregate resulting from the~~  
26 ~~application of such adjustment exceeds the premium that would~~  
27 ~~have been charged by application of the approved modified~~  
28 ~~community rate by 5 percent for the current reporting period,~~  
29 ~~the carrier shall limit the application of such adjustments~~  
30 ~~only to minus adjustments beginning not more than 60 days~~  
31 ~~after the report is sent to the department. For any subsequent~~

1 ~~reporting period, if the total aggregate adjusted premium~~  
2 ~~actually charged does not exceed the premium that would have~~  
3 ~~been charged by application of the approved modified community~~  
4 ~~rate by 5 percent, the carrier may apply both plus and minus~~  
5 ~~adjustments.~~A small employer carrier may provide a credit to  
6 a small employer's premium based on administrative and  
7 acquisition expense differences resulting from the size of the  
8 group. Group size administrative and acquisition expense  
9 factors may be developed by each carrier to reflect the  
10 carrier's experience and are subject to department review and  
11 approval.

12 7.6. A small employer carrier rating methodology may  
13 include separate rating categories for one dependent child,  
14 for two dependent children, and for three or more dependent  
15 children for family coverage of employees having a spouse and  
16 dependent children or employees having dependent children  
17 only. A small employer carrier may have fewer, but not  
18 greater, numbers of categories for dependent children than  
19 those specified in this subparagraph.

20 8.7. Small employer carriers may not use a composite  
21 rating methodology to rate a small employer with fewer than 10  
22 employees. For the purposes of this subparagraph, a "composite  
23 rating methodology" means a rating methodology that averages  
24 the impact of the rating factors for age and gender in the  
25 premiums charged to all of the employees of a small employer.

26 (11) SMALL EMPLOYER HEALTH REINSURANCE PROGRAM.--

27 (f) The program has the general powers and authority  
28 granted under the laws of this state to insurance companies  
29 and health maintenance organizations licensed to transact  
30 business, except the power to issue health benefit plans  
31

1 directly to groups or individuals. In addition thereto, the  
2 program has specific authority to:

3 1. Enter into contracts as necessary or proper to  
4 carry out the provisions and purposes of this act, including  
5 the authority to enter into contracts with similar programs of  
6 other states for the joint performance of common functions or  
7 with persons or other organizations for the performance of  
8 administrative functions.

9 2. Sue or be sued, including taking any legal action  
10 necessary or proper for recovering any assessments and  
11 penalties for, on behalf of, or against the program or any  
12 carrier.

13 3. Take any legal action necessary to avoid the  
14 payment of improper claims against the program.

15 4. Issue reinsurance policies, in accordance with the  
16 requirements of this act.

17 5. Establish rules, conditions, and procedures for  
18 reinsurance risks under the program participation.

19 6. Establish actuarial functions as appropriate for  
20 the operation of the program.

21 7. Assess participating carriers in accordance with  
22 paragraph (j), and make advance interim assessments as may be  
23 reasonable and necessary for organizational and interim  
24 operating expenses. Interim assessments shall be credited as  
25 offsets against any regular assessments due following the  
26 close of the calendar year.

27 8. Appoint appropriate legal, actuarial, and other  
28 committees as necessary to provide technical assistance in the  
29 operation of the program, and in any other function within the  
30 authority of the program.  
31

1           9. Borrow money to effect the purposes of the program.  
2 Any notes or other evidences of indebtedness of the program  
3 which are not in default constitute legal investments for  
4 carriers and may be carried as admitted assets.

5           10. To the extent necessary, increase the \$5,000  
6 deductible reinsurance requirement to adjust for the effects  
7 of inflation. The program may evaluate the desirability of  
8 establishing differing levels of deductibles. If differing  
9 levels of deductibles are established, such levels and the  
10 resulting premiums shall be approved by the department.

11           (g) A reinsuring carrier may reinsure with the program  
12 coverage of an eligible employee of a small employer, or any  
13 dependent of such an employee, subject to each of the  
14 following provisions:

15           1. With respect to a standard and basic health care  
16 plan, the program may ~~must~~ reinsure the level of coverage  
17 provided; and, with respect to any other plan, the program may  
18 ~~must~~ reinsure the coverage up to, but not exceeding, the level  
19 of coverage provided under the standard and basic health care  
20 plan. As an alternative to reinsuring the entire level of  
21 coverage provided, the program may develop corridors of  
22 reinsurance designed to coordinate with a reinsuring carrier's  
23 existing reinsurance. The corridors of reinsurance and  
24 resulting premiums must be approved by the department.

25           2. Except in the case of a late enrollee, a reinsuring  
26 carrier may reinsure an eligible employee or dependent within  
27 90 ~~60~~ days after the commencement of the coverage of the small  
28 employer. A newly employed eligible employee or dependent of a  
29 small employer may be reinsured within 90 ~~60~~ days after the  
30 commencement of his or her coverage.

31

1           3. A small employer carrier may reinsure an entire  
2 employer group within 90 ~~60~~ days after the commencement of the  
3 group's coverage under the plan. The carrier may choose to  
4 reinsure newly eligible employees and dependents of the  
5 reinsured group pursuant to subparagraph 1.

6           4. The program may evaluate the option of allowing a  
7 small employer carrier to reinsure an entire employer group or  
8 an eligible employee at the first or subsequent renewal date.  
9 Any such option and the resulting premium must be approved by  
10 the department.

11           ~~5.4.~~ The program may not reimburse a participating  
12 carrier with respect to the claims of a reinsured employee or  
13 dependent until the carrier has paid incurred claims of an  
14 amount equal to the participating carrier's selected  
15 deductible level ~~at least \$5,000~~ in a calendar year for  
16 benefits covered by the program. ~~In addition, the reinsuring~~  
17 ~~carrier shall be responsible for 10 percent of the next~~  
18 ~~\$50,000 and 5 percent of the next \$100,000 of incurred claims~~  
19 ~~during a calendar year and the program shall reinsure the~~  
20 ~~remainder.~~

21           ~~6.5.~~ The board annually may ~~shall~~ adjust the initial  
22 level of claims and the maximum limit to be retained by the  
23 carrier to reflect increases in costs and utilization within  
24 the standard market for health benefit plans within the state.  
25 The adjustment shall not be less than the annual change in the  
26 medical component of the "Consumer Price Index for All Urban  
27 Consumers" of the Bureau of Labor Statistics of the Department  
28 of Labor, unless the board proposes and the department  
29 approves a lower adjustment factor.

30  
31

1           ~~7.6.~~ A small employer carrier may terminate  
2 reinsurance for all reinsured employees or dependents on any  
3 plan anniversary.

4           ~~8.7.~~ The premium rate charged for reinsurance by the  
5 program to a health maintenance organization that is approved  
6 by the Secretary of Health and Human Services as a federally  
7 qualified health maintenance organization pursuant to 42  
8 U.S.C. s. 300e(c)(2)(A) and that, as such, is subject to  
9 requirements that limit the amount of risk that may be ceded  
10 to the program, which requirements are more restrictive than  
11 subparagraph 4., shall be reduced by an amount equal to that  
12 portion of the risk, if any, which exceeds the amount set  
13 forth in subparagraph 4. which may not be ceded to the  
14 program.

15           ~~9.8.~~ The board may consider adjustments to the premium  
16 rates charged for reinsurance by the program for carriers that  
17 use effective cost containment measures, including high-cost  
18 case management, as defined by the board.

19           ~~10.9.~~ A reinsuring carrier shall apply its  
20 case-management and claims-handling techniques, including, but  
21 not limited to, utilization review, individual case  
22 management, preferred provider provisions, other managed care  
23 provisions or methods of operation, consistently with both  
24 reinsured business and nonreinsured business.

25           (h)1. The board, as part of the plan of operation,  
26 shall establish a methodology for determining premium rates to  
27 be charged by the program for reinsuring small employers and  
28 individuals pursuant to this section. The methodology shall  
29 include a system for classification of small employers that  
30 reflects the types of case characteristics commonly used by  
31 small employer carriers in the state. The methodology shall



1 provide for the development of basic reinsurance premium  
2 rates, which shall be multiplied by the factors set for them  
3 in this paragraph to determine the premium rates for the  
4 program. The basic reinsurance premium rates shall be  
5 established by the board, subject to the approval of the  
6 department, and shall be set at levels which reasonably  
7 approximate gross premiums charged to small employers by small  
8 employer carriers for health benefit plans with benefits  
9 similar to the standard and basic health benefit plan. The  
10 premium rates set by the board may vary by geographical area,  
11 as determined under this section, to reflect differences in  
12 cost. ~~The multiplying factors must be established as follows:~~  
13       ~~a. The entire group may be reinsured for a rate that~~  
14 ~~is 1.5 times the rate established by the board.~~  
15       ~~b. An eligible employee or dependent may be reinsured~~  
16 ~~for a rate that is 5 times the rate established by the board.~~  
17       2. The board periodically shall review the methodology  
18 established, including the system of classification and any  
19 rating factors, to assure that it reasonably reflects the  
20 claims experience of the program. The board may propose  
21 changes to the rates which shall be subject to the approval of  
22 the department.  
23       (j)1. Before September ~~March~~ 1 of each calendar year,  
24 the board shall determine and report to the department the  
25 program net loss for the previous year, including  
26 administrative expenses for that year, and the incurred losses  
27 for the year, taking into account investment income and other  
28 appropriate gains and losses.  
29       2. Any net loss for the year shall be recouped by  
30 assessment of the carriers, as follows:  
31

1           a. The operating losses of the program shall be  
2 assessed in the following order subject to the specified  
3 limitations. The first tier of assessments shall be made  
4 against reinsuring carriers in an amount which shall not  
5 exceed 5 percent of each reinsuring carrier's premiums from  
6 health benefit plans covering small employers. If such  
7 assessments have been collected and additional moneys are  
8 needed, the board shall make a second tier of assessments in  
9 an amount which shall not exceed 0.5 percent of each carrier's  
10 health benefit plan premiums. Except as provided in paragraph  
11 (n), risk-assuming carriers are exempt from all assessments  
12 authorized pursuant to this section. The amount paid by a  
13 reinsuring carrier for the first tier of assessments shall be  
14 credited against any additional assessments made.

15           b. The board shall equitably assess carriers for  
16 operating losses of the plan based on market share. The board  
17 shall annually assess each carrier a portion of the operating  
18 losses of the plan. The first tier of assessments shall be  
19 determined by multiplying the operating losses by a fraction,  
20 the numerator of which equals the reinsuring carrier's earned  
21 premium pertaining to direct writings of small employer health  
22 benefit plans in the state during the calendar year for which  
23 the assessment is levied, and the denominator of which equals  
24 the total of all such premiums earned by reinsuring carriers  
25 in the state during that calendar year. The second tier of  
26 assessments shall be based on the premiums that all carriers,  
27 except risk-assuming carriers, earned on all health benefit  
28 plans written in this state. The board may levy interim  
29 assessments against carriers to ensure the financial ability  
30 of the plan to cover claims expenses and administrative  
31 expenses paid or estimated to be paid in the operation of the

1 plan for the calendar year prior to the association's  
2 anticipated receipt of annual assessments for that calendar  
3 year. Any interim assessment is due and payable within 30  
4 days after receipt by a carrier of the interim assessment  
5 notice. Interim assessment payments shall be credited against  
6 the carrier's annual assessment. Health benefit plan premiums  
7 and benefits paid by a carrier that are less than an amount  
8 determined by the board to justify the cost of collection may  
9 not be considered for purposes of determining assessments.

10 c. Subject to the approval of the department, the  
11 board shall make an adjustment to the assessment formula for  
12 reinsuring carriers that are approved as federally qualified  
13 health maintenance organizations by the Secretary of Health  
14 and Human Services pursuant to 42 U.S.C. s. 300e(c)(2)(A) to  
15 the extent, if any, that restrictions are placed on them that  
16 are not imposed on other small employer carriers.

17 3. Before ~~September~~ March 1 of each year, the board  
18 shall determine and file with the department an estimate of  
19 the assessments needed to fund the losses incurred by the  
20 program in the previous calendar year.

21 4. If the board determines that the assessments needed  
22 to fund the losses incurred by the program in the previous  
23 calendar year will exceed the amount specified in subparagraph  
24 2., the board shall evaluate the operation of the program and  
25 report its findings, including any recommendations for changes  
26 to the plan of operation, to the department within 240 ~~90~~ days  
27 following the end of the calendar year in which the losses  
28 were incurred. The evaluation shall include an estimate of  
29 future assessments, the administrative costs of the program,  
30 the appropriateness of the premiums charged and the level of  
31 carrier retention under the program, and the costs of coverage

1 for small employers. If the board fails to file a report with  
2 the department within 240 ~~90~~ days following the end of the  
3 applicable calendar year, the department may evaluate the  
4 operations of the program and implement such amendments to the  
5 plan of operation the department deems necessary to reduce  
6 future losses and assessments.

7           5. If assessments exceed the amount of the actual  
8 losses and administrative expenses of the program, the excess  
9 shall be held as interest and used by the board to offset  
10 future losses or to reduce program premiums. As used in this  
11 paragraph, the term "future losses" includes reserves for  
12 incurred but not reported claims.

13           6. Each carrier's proportion of the assessment shall  
14 be determined annually by the board, based on annual  
15 statements and other reports considered necessary by the board  
16 and filed by the carriers with the board.

17           7. Provision shall be made in the plan of operation  
18 for the imposition of an interest penalty for late payment of  
19 an assessment.

20           8. A carrier may seek, from the commissioner, a  
21 deferment, in whole or in part, from any assessment made by  
22 the board. The department may defer, in whole or in part, the  
23 assessment of a carrier if, in the opinion of the department,  
24 the payment of the assessment would place the carrier in a  
25 financially impaired condition. If an assessment against a  
26 carrier is deferred, in whole or in part, the amount by which  
27 the assessment is deferred may be assessed against the other  
28 carriers in a manner consistent with the basis for assessment  
29 set forth in this section. The carrier receiving such  
30 deferment remains liable to the program for the amount

31

1 deferred and is prohibited from reinsuring any individuals or  
2 groups in the program if it fails to pay assessments.

3 (12) STANDARD, BASIC, AND LIMITED HEALTH BENEFIT  
4 PLANS.--

5 (a)1. By May 15, 1993, the commissioner shall appoint  
6 a health benefit plan committee composed of four  
7 representatives of carriers which shall include at least two  
8 representatives of HMOs, at least one of which is a staff  
9 model HMO, two representatives of agents, four representatives  
10 of small employers, and one employee of a small employer. The  
11 carrier members shall be selected from a list of individuals  
12 recommended by the board. The commissioner may require the  
13 board to submit additional recommendations of individuals for  
14 appointment.

15 2. The plans shall comply with all of the requirements  
16 of this subsection.

17 3. The plans must be filed with and approved by the  
18 department prior to issuance or delivery by any small employer  
19 carrier.

20 4. Before October 1, 2002, and in every 4th year  
21 thereafter, the commissioner shall appoint a new health  
22 benefit plan committee in the manner provided in subparagraph  
23 1. to determine whether modifications to a plan might be  
24 appropriate and to submit recommended modifications to the  
25 department for approval. Such determination shall be based  
26 upon prevailing industry standards regarding managed care and  
27 cost-containment provisions and shall be for the purpose of  
28 ensuring that the benefit plans offered to small employers on  
29 a guaranteed-issue basis are consistent with the low-priced to  
30 mid-priced benefit plans offered in the large-group market.  
31 This determination shall be included in a report submitted to

1 the President of the Senate and the Speaker of the House of  
2 Representatives annually by October 1.~~After approval of the~~  
3 ~~revised health benefit plans, if the department determines~~  
4 ~~that modifications to a plan might be appropriate, the~~  
5 ~~commissioner shall appoint a new health benefit plan committee~~  
6 ~~in the manner provided in subparagraph 1. to submit~~  
7 ~~recommended modifications to the department for approval.~~

8 (d)1. Upon offering coverage under a standard health  
9 benefit plan, a basic health benefit plan, or a limited  
10 benefit policy or contract for any small employer, the small  
11 employer carrier shall disclose in writing to the employer  
12 ~~provide such employer group with a written statement that~~  
13 ~~contains, at a minimum:~~

14 a. ~~An explanation of those mandated benefits and~~  
15 ~~providers that are not covered by the policy or contract;~~

16 a.b. An outline of coverage ~~explanation of the managed~~  
17 ~~care and cost control features of the policy or contract,~~  
18 along with all appropriate mailing addresses and telephone  
19 numbers to be used by insureds in seeking information ~~or~~  
20 ~~authorization; and~~

21 b.c. ~~An explanation of The primary and preventive care~~  
22 ~~features of the policy or contract; and-~~

23  
24 ~~Such disclosure statement must be presented in a clear and~~  
25 ~~understandable form and format and must be separate from the~~  
26 ~~policy or certificate or evidence of coverage provided to the~~  
27 ~~employer group.~~

28 2. ~~Before a small employer carrier issues a standard~~  
29 ~~health benefit plan, a basic health benefit plan, or a limited~~  
30 ~~benefit policy or contract, it must obtain from the~~

31

1 ~~prospective policyholder a signed written statement in which~~  
2 ~~the prospective policyholder:~~  
3       ~~a. Certifies as to eligibility for coverage under the~~  
4 ~~standard health benefit plan, basic health benefit plan, or~~  
5 ~~limited benefit policy or contract;~~  
6       ~~c.b. Acknowledges~~ The limited nature of the coverage  
7 and an understanding of the managed care and cost control  
8 features of the policy or contract.~~+~~  
9       ~~c. Acknowledges that if misrepresentations are made~~  
10 ~~regarding eligibility for coverage under a standard health~~  
11 ~~benefit plan, a basic health benefit plan, or a limited~~  
12 ~~benefit policy or contract, the person making such~~  
13 ~~misrepresentations forfeits coverage provided by the policy or~~  
14 ~~contract; and~~  
15       2.d. If a limited plan is requested, the prospective  
16 policyholder shall acknowledge in writing ~~acknowledges~~ that he  
17 or she ~~the prospective policyholder~~ had been offered, at the  
18 time of application for the insurance policy or contract, the  
19 opportunity to purchase any health benefit plan offered by the  
20 carrier and that the prospective policyholder had rejected  
21 that coverage.  
22  
23 ~~A copy of such written statement shall be provided to the~~  
24 ~~prospective policyholder no later than at the time of delivery~~  
25 ~~of the policy or contract, and the original of such written~~  
26 ~~statement shall be retained in the files of the small employer~~  
27 ~~carrier for the period of time that the policy or contract~~  
28 ~~remains in effect or for 5 years, whichever period is longer.~~  
29       ~~3. Any material statement made by an applicant for~~  
30 ~~coverage under a health benefit plan which falsely certifies~~  
31

1 ~~as to the applicant's eligibility for coverage serves as the~~  
2 ~~basis for terminating coverage under the policy or contract.~~

3 3.4. Each marketing communication that is intended to  
4 be used in the marketing of a health benefit plan in this  
5 state must be submitted for review by the department prior to  
6 use and must contain the disclosures stated in this  
7 subsection.

8 4. The contract, policy, and certificates evidencing  
9 coverage under a limited benefit policy or contract and the  
10 application for coverage under such plans must state in not  
11 less than 10-point type on the first page in contrasting color  
12 the following: "The benefits provided by this health plan are  
13 limited and may not cover all of your medical needs. You  
14 should carefully review the benefits offered under this health  
15 plan."

16 (e) A small employer carrier may not use any policy,  
17 contract, form, or rate under this section, including  
18 applications, enrollment forms, policies, contracts,  
19 certificates, evidences of coverage, riders, amendments,  
20 endorsements, and disclosure forms, until the insurer has  
21 filed it with the department and the department has approved  
22 it under ss. 627.410, ~~and~~ 627.411, and 641.31 and this  
23 section.

24 (15) APPLICABILITY OF OTHER STATE LAWS.--

25 (a) Except as expressly provided in this section, a  
26 law requiring coverage for a specific health care service or  
27 benefit, or a law requiring reimbursement, utilization, or  
28 consideration of a specific category of licensed health care  
29 practitioner, does not apply to a standard or basic health  
30 benefit plan policy or contract or a limited benefit policy or  
31 contract offered or delivered to a small employer unless that



1 law is made expressly applicable to such policies or  
2 contracts. A law restricting or limiting deductibles,  
3 copayments, or annual or lifetime maximum payments does not  
4 apply to a limited benefit policy or contract offered or  
5 delivered to a small employer unless such law is made  
6 expressly applicable to such policy or contract. A limited  
7 benefit policy or contract that is offered or delivered to a  
8 small employer may also be offered or delivered to an employer  
9 having 51 or more eligible employees. Any covered disease or  
10 condition may be treated by any physician, without  
11 discrimination, licensed or certified to treat the disease or  
12 condition.

13 Section 9. Section 627.911, Florida Statutes, is  
14 amended to read:

15 627.911 Scope of this part.--Any insurer or health  
16 maintenance organization transacting insurance in this state  
17 shall report information as required by this part.

18 Section 10. Section 627.9175, Florida Statutes, is  
19 amended to read:

20 627.9175 Reports of information on health insurance.--

21 (1) Each authorized health insurer shall submit  
22 annually to the department information concerning health  
23 insurance coverage being issued or currently in force in this  
24 state. The information shall include information related to  
25 premium, number of policies, and covered lives for such  
26 policies and other information necessary to analyze trends in  
27 enrollment, premiums, and claim costs.~~as to policies of~~  
28 ~~individual health insurance.~~

29 (a) The required information shall be broken down by  
30 market segment, to include:

31

1           1. Health insurance issuer company contact  
2 information.  
3           2. Information on all health insurance products issued  
4 or in force. Such information shall include:  
5           a. Direct premiums earned.  
6           b. Direct losses incurred.  
7           c. Direct premiums earned for new business issued  
8 during the year.  
9           d. Number of policies.  
10          e. Number of certificates.  
11          f. Number of total covered lives.  
12          ~~A summary of typical benefits, exclusions, and~~  
13 ~~limitations for each type of individual policy form currently~~  
14 ~~being issued in the state. The summary shall include, as~~  
15 ~~appropriate:~~  
16           ~~1. The deductible amount;~~  
17           ~~2. The coinsurance percentage;~~  
18           ~~3. The out-of-pocket maximum;~~  
19           ~~4. Outpatient benefits;~~  
20           ~~5. Inpatient benefits; and~~  
21           ~~6. Any exclusions for preexisting conditions.~~  
22  
23 ~~The department shall determine other appropriate benefits,~~  
24 ~~exclusions, and limitations to be reported for inclusion in~~  
25 ~~the consumer's guide published pursuant to this section.~~  
26          (b) The department may adopt rules to administer this  
27 section, including, but not limited to, rules governing  
28 compliance and provisions implementing electronic  
29 methodologies for use in furnishing such records or documents.  
30 ~~A schedule of rates for each type of individual policy form~~  
31 ~~reflecting typical variations by age, sex, region of the~~

1 ~~state, or any other applicable factor which is in use and is~~  
2 ~~determined to be appropriate for inclusion by the department.~~

3  
4 The department may ~~shall~~ provide by rule a uniform format for  
5 the submission of this information in order to allow for  
6 meaningful comparisons ~~of premiums charged for comparable~~  
7 ~~benefits. The department shall publish annually a consumer's~~  
8 ~~guide which summarizes and compares the information required~~  
9 ~~to be reported under this subsection.~~

10 (2)(a) The department shall publish annually a  
11 consumer's guide ~~Every insurer transacting health insurance in~~  
12 ~~this state shall report annually to the department, not later~~  
13 ~~than April 1, information relating to any measure the insurer~~  
14 ~~has implemented or proposes to implement during the next~~  
15 ~~calendar year for the purpose of containing health insurance~~  
16 ~~costs or cost increases. The reports shall identify each~~  
17 ~~measure and the forms to which the measure is applied, shall~~  
18 ~~provide an explanation as to how the measure is used, and~~  
19 ~~shall provide an estimate of the cost effect of the measure.~~

20 ~~(b) The department shall promulgate forms to be used~~  
21 ~~by insurers in reporting information pursuant to this~~  
22 ~~subsection and shall utilize such forms to analyze the effects~~  
23 ~~of health care cost containment programs used by health~~  
24 ~~insurers in this state.~~

25 ~~(c) The department shall analyze the data reported~~  
26 ~~under this subsection and shall annually make available to the~~  
27 ~~public a summary of its findings as to the types of cost~~  
28 ~~containment measures reported and the estimated effect of~~  
29 ~~these measures.~~

30 Section 11. Section 627.9403, Florida Statutes, is  
31 amended to read:

1           627.9403 Scope.--The provisions of this part shall  
2 apply to long-term care insurance policies delivered or issued  
3 for delivery in this state, and to policies delivered or  
4 issued for delivery outside this state to the extent provided  
5 in s. 627.9406, by an insurer, a fraternal benefit society as  
6 defined in s. 632.601, a health maintenance organization as  
7 defined in s. 641.19, a prepaid health clinic as defined in s.  
8 641.402, or a multiple-employer welfare arrangement as defined  
9 in s. 624.437. A policy which is advertised, marketed, or  
10 offered as a long-term care policy and as a Medicare  
11 supplement policy shall meet the requirements of this part and  
12 the requirements of ss. 627.671-627.675 and, to the extent of  
13 a conflict, be subject to the requirement that is more  
14 favorable to the policyholder or certificateholder. The  
15 provisions of this part shall not apply to a continuing care  
16 contract issued pursuant to chapter 651 and shall not apply to  
17 guaranteed renewable policies issued prior to October 1, 1988.  
18 Any limited benefit policy that limits coverage to care in a  
19 nursing home or to one or more lower levels of care required  
20 or authorized to be provided by this part or by department  
21 rule must meet all requirements of this part that apply to  
22 long-term care insurance policies, except ss. 627.9407(3)(c)  
23 and (d), (9), (10)(f), and (12) and 627.94073(2). ~~if the~~  
24 ~~limited benefit policy does not provide coverage for care in a~~  
25 ~~nursing home, but does provide coverage for one or more lower~~  
26 ~~levels of care, the policy shall also be exempt from the~~  
27 ~~requirements of s. 627.9407(3)(d).~~

28           Section 12. Section 627.9408, Florida Statutes, is  
29 amended to read:

30           627.9408 Rules.--

31

1           (1) The department ~~may has authority to~~ adopt rules  
2 pursuant to ss. 120.536(1) and 120.54 to administer ~~implement~~  
3 ~~the provisions of this part.~~

4           (2) The department may adopt by rule the provisions of  
5 the Long-Term Care Insurance Model Regulation adopted by the  
6 National Association of Insurance Commissioners in the second  
7 quarter of the year 2000 which are not in conflict with the  
8 Florida Insurance Code.

9           Section 13. Paragraphs (b) and (d) of subsection (3)  
10 of section 641.31, Florida Statutes, are amended, and  
11 paragraph (f) is added to said subsection, to read:

12           641.31 Health maintenance contracts.--

13           (3)

14           (b) Any change in the rate is subject to paragraph (d)  
15 and requires at least 30 days' advance written notice to the  
16 subscriber. In the case of a group member, there may be a  
17 contractual agreement with the health maintenance organization  
18 to have the employer provide the required notice to the  
19 individual members of the group. This paragraph does not apply  
20 to a group contract covering 51 or more persons unless the  
21 rate is for any coverage under which the increase in claim  
22 costs over the lifetime of the contract due to advancing age  
23 or duration is prefunded in the premium.

24           (d) Any change in rates charged for the contract must  
25 be filed with the department not less than 30 days in advance  
26 of the effective date. At the expiration of such 30 days, the  
27 rate filing shall be deemed approved unless prior to such time  
28 the filing has been affirmatively approved or disapproved by  
29 ~~order of~~ the department pursuant to s. 627.411. The approval  
30 of the filing by the department constitutes a waiver of any  
31 unexpired portion of such waiting period. The department may

1 extend by not more than an additional 15 days the period  
2 within which it may so affirmatively approve or disapprove any  
3 such filing, by giving notice of such extension before  
4 expiration of the initial 30-day period. At the expiration of  
5 any such period as so extended, and in the absence of such  
6 prior affirmative approval or disapproval, any such filing  
7 shall be deemed approved.

8 (f) A health maintenance organization with fewer than  
9 1,000 covered subscribers under all individual or group  
10 contracts, at the time of a rate filing, may file for an  
11 annual rate increase limited to annual medical trend, as  
12 adopted by the department. The filing is in lieu of the  
13 actuarial memorandum otherwise required for the rate filing.  
14 The filing must include forms adopted by the department and a  
15 certification by an officer of the company that the filing  
16 includes all similar forms.

17 Section 14. Subsections (1) and (3) of section  
18 641.3111, Florida Statutes, are amended to read:

19 641.3111 Extension of benefits.--

20 (1) Every group health maintenance contract shall  
21 provide that termination of the contract shall be without  
22 prejudice to any continuous loss which commenced while the  
23 contract was in force, but any extension of benefits beyond  
24 the period the contract was in force may be predicated upon  
25 the continuous total disability of the subscriber ~~and may be~~  
26 ~~limited to payment for the treatment of a specific accident or~~  
27 ~~illness incurred while the subscriber was a member. The~~  
28 extension is required regardless of whether the group contract  
29 holder or other entity secures replacement coverage from a new  
30 insurer or health maintenance organization or foregoes the  
31 provision of coverage. The required provision must provide for

1 continuation of contract benefits in connection with the  
2 treatment of a specific accident or illness incurred while the  
3 contract was in effect.Such extension of benefits may be  
4 limited to the occurrence of the earliest of the following  
5 events:

6 (a) The expiration of 12 months.

7 (b) Such time as the member is no longer totally  
8 disabled.

9 (c) A succeeding carrier elects to provide replacement  
10 coverage without limitation as to the disability condition.

11 (d) The maximum benefits payable under the contract  
12 have been paid.

13 (3) In the case of maternity coverage, ~~when not~~  
14 ~~covered by the succeeding carrier,~~a reasonable extension of  
15 benefits or accrued liability provision is required, which  
16 provision provides for continuation of the contract benefits  
17 in connection with maternity expenses for a pregnancy that  
18 commenced while the policy was in effect. The extension shall  
19 be for the period of that pregnancy and shall not be based  
20 upon total disability.

21 Section 15. This act shall take effect October 1,  
22 2002.

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HOUSE SUMMARY

Provides for a pilot program for health flex plans for uninsured persons, exempts approved health flex plans from licensing requirements, provides criteria for eligibility to enroll in a health flex plan, requires health flex plan providers to maintain records, provides requirements for denial, nonrenewal, or cancellation of coverage, specifies that coverage under an approved health flex plan is not an entitlement, and provides for civil actions against health flex plan entities by the Agency for Health Care Administration. Revises various other health insurance provisions relating to group health insurance policies, alternative rate filing requirements, insurance policy forms, allowable new business rates and renewal rates, medical trend determinations in rate filing approvals, reinsurance, extensions of benefits, continuations of coverage, the Employee Health Care Access Act, disclosure requirements, limited benefit policies, health insurance reporting requirements for insurers, long-term care insurance policy requirements for limited benefit policies, Department of Insurance rulemaking authority, and health maintenance organizations. See bill for details.