

By Senator Latvala

19-868A-02

1 A bill to be entitled
2 An act relating to health insurance; providing
3 legislative findings and legislative intent;
4 defining terms; providing for a pilot program
5 for health flex plans for certain uninsured
6 persons; providing criteria; exempting approved
7 health flex plans from certain licensing
8 requirements; providing criteria for
9 eligibility to enroll in a health flex plan;
10 requiring health flex plan providers to
11 maintain certain records; providing
12 requirements for denial, nonrenewal, or
13 cancellation of coverage; specifying that
14 coverage under an approved health flex plan is
15 not an entitlement; providing for civil actions
16 against health plan entities by the Agency for
17 Health Care Administration under certain
18 circumstances; amending s. 627.410, F.S.;
19 requiring that certain group certificates for
20 health insurance coverage be subject to the
21 requirements for individual health insurance
22 policies; exempting group health insurance
23 policies insuring groups of a certain size from
24 rate-filing requirements; providing alternative
25 rate-filing requirements for insurers having
26 fewer than a specified number of nationwide
27 policyholders or members; amending s. 627.411,
28 F.S.; revising the grounds for the disapproval
29 of insurance policy forms; providing that a
30 health insurance policy form may be disapproved
31 if it results in certain rate increases;

1 specifying allowable new business rates and
2 renewal rates if rate increases exceed certain
3 levels; authorizing the Department of Insurance
4 to determine medical trend for purposes of
5 approving rate filings; amending s. 627.6475,
6 F.S.; revising criteria for reinsuring
7 individuals under an individual health
8 reinsurance program; amending s. 627.6515,
9 F.S.; requiring that coverage issued to a state
10 resident under certain group health insurance
11 policies issued outside the state be subject to
12 the requirements for individual health
13 insurance policies; amending s. 627.667, F.S.;
14 deleting an exception to an
15 extension-of-benefits application provision for
16 out-of-state group policies; amending s.
17 627.6692, F.S.; extending a time period for
18 premium payment for continuation of coverage;
19 amending s. 627.6699, F.S.; redefining terms;
20 allowing carriers to separate the experience of
21 small-employer groups having fewer than two
22 employees; authorizing certain small employers
23 to enroll with alternate carriers under certain
24 circumstances; revising the rating factors that
25 may be used by small-employer carriers;
26 eliminating a prohibition against charging
27 certain adjustments in rates to individual
28 employees or dependents; revising certain
29 criteria of the small-employer health
30 reinsurance program; requiring the Insurance
31 Commissioner to appoint a health benefit plan

1 committee to modify the standard, basic, and
2 limited health benefit plans; revising the
3 disclosure that a carrier must make to a small
4 employer upon offering certain policies;
5 prohibiting small-employer carriers from using
6 certain policies, contracts, forms, or rates
7 unless filed with and approved by the
8 Department of Insurance pursuant to certain
9 provisions; restricting application of certain
10 laws to limited-benefit policies under certain
11 circumstances; authorizing offering or
12 delivering limited-benefit policies or
13 contracts to certain employers; providing
14 requirements for benefits in limited-benefit
15 policies or contracts for small employers;
16 amending s. 627.911, F.S.; including health
17 maintenance organizations under certain
18 information-reporting requirements; amending s.
19 627.9175, F.S.; revising health insurance
20 reporting requirements for insurers; amending
21 s. 627.9403, F.S.; clarifying application of
22 exceptions to certain long-term-care insurance
23 policy requirements for certain limited-benefit
24 policies; amending s. 627.9408, F.S.;
25 authorizing the department to adopt by rule
26 certain provisions of the Long-Term Care
27 Insurance Model Regulation, as adopted by the
28 National Association of Insurance
29 Commissioners; amending s. 641.31, F.S.;
30 exempting contracts of group health maintenance
31 organizations covering a specified number of

1 persons from the requirements of filing with
2 the department; specifying the standards for
3 department approval and disapproval of a change
4 in rates by a health maintenance organization;
5 providing alternative rate-filing requirements
6 for organizations having fewer than a specified
7 number of subscribers; amending s. 641.3111,
8 F.S.; revising extension-of-benefits
9 requirements for group health maintenance
10 contracts; providing an effective date.
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12 Be It Enacted by the Legislature of the State of Florida:
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14 Section 1. Health flex plans.--

15 (1) INTENT.--The Legislature finds that a significant
16 proportion of the residents of this state are unable to obtain
17 affordable health insurance coverage. Therefore, it is the
18 intent of the Legislature to expand the availability of health
19 care options for low-income uninsured state residents by
20 encouraging health insurers, health maintenance organizations,
21 health-care-provider-sponsored organizations, local
22 governments, health care districts, or other public or private
23 community-based organizations to develop alternative
24 approaches to traditional health insurance which emphasize
25 coverage for basic and preventive health care services. To the
26 maximum extent possible, these options should be coordinated
27 with existing governmental or community-based health services
28 programs in a manner that is consistent with the objectives
29 and requirements of such programs.

30 (2) DEFINITIONS.--As used in this section, the term:
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1 (a) "Agency" means the Agency for Health Care
2 Administration.

3 (b) "Department" means the Department of Insurance.

4 (c) "Enrollee" means an individual who has been
5 determined to be eligible for and is receiving health care
6 coverage under a health flex plan approved under this section.

7 (d) "Health care coverage" or "health flex plan
8 coverage" means health care services that are covered as
9 benefits under an approved health flex plan or that are
10 otherwise provided, either directly or through arrangements
11 with other persons, via health flex plan health care services
12 on a prepaid per-capita basis or on a prepaid aggregate
13 fixed-sum basis.

14 (e) "Health flex plan" means a health plan approved
15 under subsection (3) which guarantees payment for specified
16 health care coverage provided to the enrollee.

17 (f) "Health flex plan entity" means a health insurer,
18 health maintenance organization, health care
19 provider-sponsored organization, local government, health care
20 district, or other public or private community-based
21 organization that develops and implements an approved health
22 flex plan and is responsible for administering the health flex
23 plan and paying all claims for health flex plan coverage by
24 enrollees of the health flex plan.

25 (3) PILOT PROGRAM.--The agency and the department
26 shall each approve or disapprove health flex plans that
27 provide health care coverage for eligible participants who
28 reside in the three areas of the state that have the highest
29 number of uninsured persons, as identified in the Florida
30 Health Insurance Study conducted by the agency. A health flex
31 plan may limit or exclude benefits otherwise required by law

1 for insurers offering coverage in this state, may cap the
2 total amount of claims paid per year per enrollee, may limit
3 the number of enrollees, or may take any combination of those
4 actions.

5 (a) The agency shall develop guidelines for the review
6 of applications for health flex plans and shall disapprove or
7 withdraw approval of plans that do not meet or no longer meet
8 minimum standards for quality of care and access to care.

9 (b) The department shall develop guidelines for the
10 review of health flex plan applications and shall disapprove
11 or shall withdraw approval of plans that:

12 1. Contain any ambiguous, inconsistent, or misleading
13 provisions or any exceptions or conditions that deceptively
14 affect or limit the benefits purported to be assumed in the
15 general coverage provided by the health flex plan;

16 2. Provide benefits that are unreasonable in relation
17 to the premium charged or contain provisions that are unfair
18 or inequitable or contrary to the public policy of this state,
19 that encourage misrepresentation, or that result in unfair
20 discrimination in sales practices; or

21 3. Cannot demonstrate that the health flex plan is
22 financially sound and that the applicant is able to underwrite
23 or finance the health care coverage provided.

24 (4) LICENSE NOT REQUIRED.--Neither the licensing
25 requirements of the Florida Insurance Code nor chapter 641,
26 Florida Statutes, relating to health maintenance
27 organizations, is applicable to a health flex plan approved
28 under this section, unless expressly made applicable. However,
29 for the purpose of prohibiting unfair trade practices, health
30 flex plans are considered to be insurance subject to the

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1 applicable provisions of part IX of chapter 626, Florida
2 Statutes, except as otherwise provided in this section.

3 (5) ELIGIBILITY.--Eligibility to enroll in an approved
4 health flex plan is limited to residents of this state who:

5 (a) Are 64 years of age or younger;

6 (b) Have a family income equal to or less than 200
7 percent of the federal poverty level;

8 (c) Are not covered by a private insurance policy and
9 are not eligible for coverage through a public health
10 insurance program, such as Medicare or Medicaid, or another
11 public health care program, such as KidCare, and have not been
12 covered at any time during the past 6 months; and

13 (d) Have applied for health care coverage through an
14 approved health flex plan and have agreed to make any payments
15 required for participation, including periodic payments or
16 payments due at the time health care services are provided.

17 (6) RECORDS.--Each health flex plan shall maintain
18 enrollment data and reasonable records of its losses,
19 expenses, and claims experience and shall make those records
20 reasonably available to enable the department to monitor and
21 determine the financial viability of the health flex plan, as
22 necessary. Provider networks and total enrollment by area
23 shall be reported to the agency biannually to enable the
24 agency to monitor access to care.

25 (7) NOTICE.--The denial of coverage by a health flex
26 plan, or the nonrenewal or cancellation of coverage, must be
27 accompanied by the specific reasons for denial, nonrenewal, or
28 cancellation. Notice of nonrenewal or cancellation must be
29 provided at least 45 days in advance of the nonrenewal or
30 cancellation, except that 10 days' written notice must be
31 given for cancellation due to nonpayment of premiums. If the

1 health flex plan fails to give the required notice, the health
2 flex plan coverage must remain in effect until notice is
3 appropriately given.

4 (8) NONENTITLEMENT.--Coverage under an approved health
5 flex plan is not an entitlement, and a cause of action does
6 not arise against the state, a local government entity, or any
7 other political subdivision of this state, or against the
8 agency, for failure to make coverage available to eligible
9 persons under this section.

10 (9) PROGRAM EVALUATION.--The agency and the department
11 shall evaluate the pilot program and its effect on the
12 entities that seek approval as health flex plans, on the
13 number of enrollees, and on the scope of the health care
14 coverage offered under a health flex plan; shall provide an
15 assessment of the health flex plans and their potential
16 applicability in other settings; and shall, by January 1,
17 2004, jointly submit a report to the Governor, the President
18 of the Senate, and the Speaker of the House of
19 Representatives.

20 (10) EXPIRATION.--This section expires July 1, 2004.

21 Section 2. Subsection (1) and paragraph (a) of
22 subsection (6) of section 627.410, Florida Statutes, are
23 amended, paragraphs (f) and (g) are added to subsection (6) of
24 that section, and paragraph (f) is added to subsection (7) of
25 that section, to read:

26 627.410 Filing, approval of forms.--

27 (1) No basic insurance policy or annuity contract
28 form, or application form where written application is
29 required and is to be made a part of the policy or contract,
30 or group certificates issued under a master contract delivered
31 in this state, or printed rider or endorsement form or form of

1 renewal certificate, shall be delivered or issued for delivery
2 in this state, unless the form has been filed with the
3 department at its offices in Tallahassee by or in behalf of
4 the insurer which proposes to use such form and has been
5 approved by the department. This provision does not apply to
6 surety bonds or to policies, riders, endorsements, or forms of
7 unique character which are designed for and used with relation
8 to insurance upon a particular subject (other than as to
9 health insurance), or which relate to the manner of
10 distribution of benefits or to the reservation of rights and
11 benefits under life or health insurance policies and are used
12 at the request of the individual policyholder, contract
13 holder, or certificateholder. As to group insurance policies
14 effectuated and delivered outside this state but covering
15 persons resident in this state, the group certificates to be
16 delivered or issued for delivery in this state shall be filed
17 with the department for information purposes only, except that
18 group certificates for health insurance coverage, as described
19 in s. 627.6561(5)(a)2., which require individual underwriting
20 to determine coverage eligibility for an individual or premium
21 rates to be charged to an individual, shall be considered
22 policies issued on an individual basis and are subject to and
23 must comply with the Florida Insurance Code in the same manner
24 as individual health insurance policies issued in this state.

25 (6)(a) An insurer shall not deliver or issue for
26 delivery or renew in this state any health insurance policy
27 form until it has filed with the department a copy of every
28 applicable rating manual, rating schedule, change in rating
29 manual, and change in rating schedule; if rating manuals and
30 rating schedules are not applicable, the insurer must file
31 with the department applicable premium rates and any change in

1 applicable premium rates. Changes in rates, rating manuals,
2 and rating schedules for individual health insurance policies
3 shall be filed for approval pursuant to this paragraph. Prior
4 approval is not required for an individual health insurance
5 policy rate filing that complies with the requirements of
6 paragraph (f). This paragraph does not qualify the
7 department's authority to investigate suspected violations of
8 this section or to take necessary corrective action when a
9 violation can be demonstrated. This paragraph does not prevent
10 an insurer from filing rates or rate changes for approval or
11 from deeming rate changes approved pursuant to an approved
12 loss ratio guarantee under subsection (8). This paragraph does
13 not apply to group health insurance policies, effectuated and
14 delivered in this state, insuring groups of 51 or more
15 persons, except for Medicare supplement insurance, long-term
16 care insurance, and any coverage under which the increase in
17 claim costs over the lifetime of the contract due to advancing
18 age or duration is prefunded in the premium.

19 (f) An insurer that files changes in rates, rating
20 manuals, or rating schedules with the department for
21 individual health policies as described in s.
22 627.6561(5)(a)2., but excluding Medicare supplement policies,
23 according to this paragraph may begin providing required
24 notice to policyholders and charging corresponding adjusted
25 rates in accordance with s. 627.6043, upon filing, if the
26 insurer certifies that it has met the criteria of
27 subparagraphs 1., 2., and 3. Filings submitted under this
28 paragraph must contain the same information and demonstrations
29 and must meet the same requirements as rate filings submitted
30 for approval under this section, including the requirements of
31 s. 627.411, except as indicated in this paragraph.

1 1. The insurer must have complied with annual
2 rate-filing requirements then in effect pursuant to subsection
3 (7) since October 1, 2002, or for the previous 2 years,
4 whichever is less, and must have filed and implemented
5 actuarially justifiable rate adjustments at least annually
6 during this period. This subparagraph does not prevent an
7 insurer from filing rate adjustments more often than annually.

8 2. The insurer must have pooled experience for
9 applicable individual health policy forms in accordance with
10 the requirements of subparagraph (6)(e)3. Rate changes used on
11 a form must not vary by the experience of that form or the
12 health status of covered individuals on that form but must be
13 based on the experience of all forms, including rating
14 characteristics as defined in this paragraph.

15 3. Rates for the policy form are anticipated to meet a
16 minimum loss ratio of 65 percent over the expected life of the
17 form.

18
19 Rates for all individual health policy forms issued on or
20 after October 1, 2002, must be based upon the same factors for
21 each rating characteristic. As used in this paragraph, the
22 term "rating characteristics" means demographic
23 characteristics of individuals, including, but not limited to,
24 geographic area factors, benefit design, smoking status, and
25 health status at issue.

26 (g) After filing a change of rates for an individual
27 health policy under paragraph (f), an insurer may be required
28 to furnish additional information to demonstrate compliance
29 with this section. If the department finds that the adjusted
30 rates are not reasonable in relation to premiums charged under
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1 the standards of this section, the department may order
2 appropriate corrective action.

3 (7)

4 (f) Insurers with fewer than 1,000 nationwide
5 policyholders or insured group members or subscribers covered
6 under any form or pooled group of forms with health insurance
7 coverage, as described in s. 627.6561(5)(a)2., excluding
8 Medicare supplement insurance coverage under part VIII, at the
9 time of a rate filing made under subparagraph (b)1., may file
10 for an annual rate increase limited to medical trend as
11 adopted by the department under s. 627.411(4). The filing is
12 in lieu of the actuarial memorandum required for a rate filing
13 prescribed by paragraph (6)(b). The filing must include forms
14 adopted by the department and a certification by an officer of
15 the company that the filing includes all similar forms.

16 Section 3. Paragraph (e) of subsection (1) of section
17 627.411, Florida Statutes, is amended, and subsections (3),
18 (4), and (5) are added to that section, to read:

19 627.411 Grounds for disapproval.--

20 (1) The department shall disapprove any form filed
21 under s. 627.410, or withdraw any previous approval thereof,
22 only if the form:

23 (e) Is for health insurance, and:

24 1. Provides benefits that ~~which~~ are unreasonable in
25 relation to the premium charged based on the original filed
26 and approved loss ratio for the form and rules adopted by the
27 department under s. 627.410(6)(b);~~;~~

28 2. Contains provisions that ~~which~~ are unfair or
29 inequitable or contrary to the public policy of this state or
30 that ~~which~~ encourage misrepresentation; ~~or~~

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1 3. Contains provisions that ~~which~~ apply rating
2 practices ~~that which~~ result in ~~premium escalations that are~~
3 ~~not viable for the policyholder market or result in unfair~~
4 ~~discrimination under s. 626.9541(1)(g)2.; or in sales~~
5 ~~practices~~

6 4. Results in actuarially justified annual rate
7 increases:

8 a. Attributed to the insurer reducing the portion of
9 the premium used to pay claims from the loss ratio standard
10 certified in the last actuarial certification filed by the
11 insurer in excess of the greater of 50 percent of annual
12 medical trend or 5 percent. At its option, the insurer may
13 file for approval of an actuarially justified new business
14 rate schedule for new insureds and a rate increase for
15 existing insureds that is equal to the greater of 150 percent
16 of annual medical trend or 10 percent. Future annual rate
17 increases for existing insureds must be limited to the greater
18 of 150 percent of the rate increase approved for new insureds
19 or 10 percent until the two rate schedules converge;

20 b. In excess of the greater of 150 percent of annual
21 medical trend or 10 percent and the company did not comply
22 with the annual filing requirements of s. 627.410(7) or
23 department rule for health maintenance organizations pursuant
24 to s. 641.31. At its option, the insurer may file for approval
25 of an actuarially justified new business rate schedule for new
26 insureds and a rate increase for existing insureds which is
27 equal to the rate increase otherwise allowed by this
28 sub-subparagraph. Future annual rate increases for existing
29 insureds are limited to the greater of 150 percent of the rate
30 increase approved for new insureds or 10 percent until the two
31 rate schedules converge; or

1 c. In excess of the greater of 150 percent of annual
2 medical trend or 10 percent on a form or block of pooled forms
3 in which no form is currently available for sale. This
4 provision does not apply to prestandardized Medicare
5 supplement forms.

6 (3) If a health insurance rate filing changes the
7 established rate relationships between insureds, the aggregate
8 effect of such a change must be revenue-neutral. The change to
9 the new relationship must be phased-in over a period not to
10 exceed 3 years as approved by the department. The rate filing
11 may also include increases based on overall experience or
12 annual medical trend, or both, which portions are not to be
13 phased-in pursuant to this paragraph.

14 (4) Individual health insurance policies that are
15 subject to renewability requirements of s. 627.6425 are
16 guaranteed renewable for purposes of establishing loss ratio
17 standards and must comply with the same loss ratio standards
18 as other guaranteed renewable forms.

19 (5) In determining medical trend for application of
20 subparagraph (1)(e)4., the department shall semiannually
21 determine medical trend for each health care market, using
22 reasonable actuarial techniques and standards. The trend must
23 be adopted by the department by rule and determined as
24 follows:

25 (a) Trend must be determined separately for medical
26 expense, preferred provider organization, Medicare supplement,
27 health maintenance organization, and other coverage for
28 individual, small group, and large group, where applicable.

29 (b) The department shall survey insurers and health
30 maintenance organizations currently issuing products and
31 representing at least an 80-percent market share based on

1 premiums earned in the state for the most recent calendar year
2 for each of the categories specified in paragraph (a).

3 (c) Trend must be computed as the average annual
4 medical trend approved for the carriers surveyed, giving
5 appropriate weight to each carrier's statewide market share of
6 earned premiums.

7 (d) The annual trend is the annual change in claims
8 cost per unit of exposure. Trend includes the combined effect
9 of medical provider price changes, changes in utilization, new
10 medical procedures, and technology and cost shifting.

11 Section 4. Paragraphs (b), (c), and (e) of subsection
12 (7) of section 627.6475, Florida Statutes, are amended to
13 read:

14 627.6475 Individual reinsurance pool.--

15 (7) INDIVIDUAL HEALTH REINSURANCE PROGRAM.--

16 (b) A reinsuring carrier may reinsure with the program
17 coverage of an eligible individual, subject to each of the
18 following provisions:

19 1. A reinsuring carrier may reinsure an eligible
20 individual within 90 ~~60~~ days after commencement of the
21 coverage of the eligible individual.

22 2. The program may not reimburse a participating
23 carrier with respect to the claims of a reinsured eligible
24 individual until the carrier has paid incurred claims of an
25 amount equal to the participating carrier's selected
26 deductible level ~~at least \$5,000~~ in a calendar year for
27 benefits covered by the program. ~~In addition, the reinsuring~~
28 ~~carrier is responsible for 10 percent of the next \$50,000 and~~
29 ~~5 percent of the next \$100,000 of incurred claims during a~~
30 ~~calendar year, and the program shall reinsure the remainder.~~

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1 3. The board shall annually adjust the initial level
2 of claims and the maximum limit to be retained by the carrier
3 to reflect increases in costs and utilization within the
4 standard market for health benefit plans within the state. The
5 adjustment may not be less than the annual change in the
6 medical component of the "Commerce Price Index for All Urban
7 Consumers" of the Bureau of Labor Statistics of the United
8 States Department of Labor, unless the board proposes and the
9 department approves a lower adjustment factor.

10 4. A reinsuring carrier may terminate reinsurance for
11 all reinsured eligible individuals on any plan anniversary.

12 5. The premium rate charged for reinsurance by the
13 program to a health maintenance organization that is approved
14 by the Secretary of Health and Human Services as a federally
15 qualified health maintenance organization pursuant to 42
16 U.S.C. s. 300e(c)(2)(A) and that, as such, is subject to
17 requirements that limit the amount of risk that may be ceded
18 to the program, which requirements are more restrictive than
19 subparagraph 2., shall be reduced by an amount equal to that
20 portion of the risk, if any, which exceeds the amount set
21 forth in subparagraph 2., which may not be ceded to the
22 program.

23 6. The board may consider adjustments to the premium
24 rates charged for reinsurance by the program or carriers that
25 use effective cost-containment measures, including high-cost
26 case management, as defined by the board.

27 7. A reinsuring carrier shall apply its
28 case-management and claims-handling techniques, including, but
29 not limited to, utilization review, individual case
30 management, preferred provider provisions, other managed-care
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1 provisions, or methods of operation consistently with both
2 reinsured business and nonreinsured business.

3 (c)1. The board, as part of the plan of operation,
4 shall establish a methodology for determining premium rates to
5 be charged by the program for reinsuring eligible individuals
6 pursuant to this section. The methodology must include a
7 system for classifying individuals which reflects the types of
8 case characteristics commonly used by carriers in this state.
9 The methodology must provide for the development of basic
10 reinsurance premium rates, which shall be multiplied by the
11 factors set for them in this paragraph to determine the
12 premium rates for the program. The basic reinsurance premium
13 rates shall be established by the board, subject to the
14 approval of the department, and shall be set at levels that
15 reasonably approximate gross premiums charged to eligible
16 individuals for individual health insurance by health
17 insurance issuers. The premium rates set by the board may vary
18 by geographical area, as determined under this section, to
19 reflect differences in cost. ~~An eligible individual may be~~
20 ~~reinsured for a rate that is five times the rate established~~
21 ~~by the board.~~

22 2. The board shall periodically review the methodology
23 established, including the system of classification and any
24 rating factors, to ensure that it reasonably reflects the
25 claims experience of the program. The board may propose
26 changes to the rates that are subject to the approval of the
27 department.

28 (e)1. Before September ~~March~~ 1 of each calendar year,
29 the board shall determine and report to the department the
30 program net loss in the individual account for the previous
31 year, including administrative expenses for that year and the

1 incurred losses for that year, taking into account investment
2 income and other appropriate gains and losses.

3 2. Any net loss in the individual account for the year
4 shall be recouped by assessing the carriers as follows:

5 a. The operating losses of the program shall be
6 assessed in the following order subject to the specified
7 limitations. The first tier of assessments shall be made
8 against reinsuring carriers in an amount that may not exceed 5
9 percent of each reinsuring carrier's premiums for individual
10 health insurance. If such assessments have been collected and
11 additional moneys are needed, the board shall make a second
12 tier of assessments in an amount that may not exceed 0.5
13 percent of each carrier's health benefit plan premiums.

14 b. Except as provided in paragraph (f), risk-assuming
15 carriers are exempt from all assessments authorized pursuant
16 to this section. The amount paid by a reinsuring carrier for
17 the first tier of assessments shall be credited against any
18 additional assessments made.

19 c. The board shall equitably assess reinsuring
20 carriers for operating losses of the individual account based
21 on market share. The board shall annually assess each carrier
22 a portion of the operating losses of the individual account.
23 The first tier of assessments shall be determined by
24 multiplying the operating losses by a fraction, the numerator
25 of which equals the reinsuring carrier's earned premium
26 pertaining to direct writings of individual health insurance
27 in the state during the calendar year for which the assessment
28 is levied, and the denominator of which equals the total of
29 all such premiums earned by reinsuring carriers in the state
30 during that calendar year. The second tier of assessments
31 shall be based on the premiums that all carriers, except

1 risk-assuming carriers, earned on all health benefit plans
2 written in this state. The board may levy interim assessments
3 against reinsuring carriers to ensure the financial ability of
4 the plan to cover claims expenses and administrative expenses
5 paid or estimated to be paid in the operation of the plan for
6 the calendar year prior to the association's anticipated
7 receipt of annual assessments for that calendar year. Any
8 interim assessment is due and payable within 30 days after
9 receipt by a carrier of the interim assessment notice. Interim
10 assessment payments shall be credited against the carrier's
11 annual assessment. Health benefit plan premiums and benefits
12 paid by a carrier that are less than an amount determined by
13 the board to justify the cost of collection may not be
14 considered for purposes of determining assessments.

15 d. Subject to the approval of the department, the
16 board shall adjust the assessment formula for reinsuring
17 carriers that are approved as federally qualified health
18 maintenance organizations by the Secretary of Health and Human
19 Services pursuant to 42 U.S.C. s. 300e(c)(2)(A) to the extent,
20 if any, that restrictions are placed on them which are not
21 imposed on other carriers.

22 3. Before ~~September~~ March 1 of each year, the board
23 shall determine and file with the department an estimate of
24 the assessments needed to fund the losses incurred by the
25 program in the individual account for the previous calendar
26 year.

27 4. If the board determines that the assessments needed
28 to fund the losses incurred by the program in the individual
29 account for the previous calendar year will exceed the amount
30 specified in subparagraph 2., the board shall evaluate the
31 operation of the program and report its findings and

1 recommendations to the department in the format established in
2 s. 627.6699(11) for the comparable report for the small
3 employer reinsurance program.

4 Section 5. Subsection (9) is added to section
5 627.6515, Florida Statutes, to read:

6 627.6515 Out-of-state groups.--

7 (9) Notwithstanding any other provision of this
8 section, any group health insurance policy or group
9 certificate for health insurance, as described in s.
10 627.6561(5)(a)2., which is issued to a resident of this state
11 and requires individual underwriting to determine coverage
12 eligibility for an individual or premium rates to be charged
13 to an individual is considered a policy issued on an
14 individual basis and is subject to and must comply with the
15 Florida Insurance Code in the same manner as individual
16 insurance policies issued in this state.

17 Section 6. Subsection (6) of section 627.667, Florida
18 Statutes, is amended to read:

19 627.667 Extension of benefits.--

20 (6) This section also applies to holders of group
21 certificates which are renewed, delivered, or issued for
22 delivery to residents of this state under group policies
23 effectuated or delivered outside this state, ~~unless a~~
24 ~~succeeding carrier under a group policy has agreed to assume~~
25 ~~liability for the benefits.~~

26 Section 7. Paragraph (e) of subsection (5) of section
27 627.6692, Florida Statutes, as amended by section 1 of chapter
28 2001-353, Laws of Florida, is amended to read:

29 627.6692 Florida Health Insurance Coverage
30 Continuation Act.--

31

1 (5) CONTINUATION OF COVERAGE UNDER GROUP HEALTH
2 PLANS.--

3 (e)1. A covered employee or other qualified
4 beneficiary who wishes continuation of coverage must pay the
5 initial premium and elect such continuation in writing to the
6 insurance carrier issuing the employer's group health plan
7 within 63 ~~30~~ days after receiving notice from the insurance
8 carrier under paragraph (d). Subsequent premiums are due by
9 the grace period expiration date. The insurance carrier or
10 the insurance carrier's designee shall process all elections
11 promptly and provide coverage retroactively to the date
12 coverage would otherwise have terminated. The premium due
13 shall be for the period beginning on the date coverage would
14 have otherwise terminated due to the qualifying event. The
15 first premium payment must include the coverage paid to the
16 end of the month in which the first payment is made. After
17 the election, the insurance carrier must bill the qualified
18 beneficiary for premiums once each month, with a due date on
19 the first of the month of coverage and allowing a 30-day grace
20 period for payment.

21 2. Except as otherwise specified in an election, any
22 election by a qualified beneficiary shall be deemed to include
23 an election of continuation of coverage on behalf of any other
24 qualified beneficiary residing in the same household who would
25 lose coverage under the group health plan by reason of a
26 qualifying event. This subparagraph does not preclude a
27 qualified beneficiary from electing continuation of coverage
28 on behalf of any other qualified beneficiary.

29 Section 8. Paragraphs (i), (m), and (n) of subsection
30 (3), paragraph (c) of subsection (5), paragraph (b) of
31 subsection (6), paragraphs (f), (g), (h), and (j) of

1 subsection (11), paragraphs (a), (d), and (e) of subsection
2 (12), and paragraph (a) of subsection (15) of section
3 627.6699, Florida Statutes, are amended to read:

4 627.6699 Employee Health Care Access Act.--

5 (3) DEFINITIONS.--As used in this section, the term:

6 (i) "Established geographic area" means the county or
7 counties, ~~or any portion of a county or counties,~~ within which
8 the carrier provides or arranges for health care services to
9 be available to its insureds, members, or subscribers.

10 (m) "Limited benefit policy or contract" means a
11 policy or contract that provides coverage for each person
12 insured under the policy for a specifically named disease or
13 diseases or a specifically named accident which, or a
14 ~~specifically named limited market that fulfills a an~~
15 ~~experimental or reasonable need by providing more affordable~~
16 health insurance, such as the small group market.

17 (n) "Modified community rating" means a method used to
18 develop carrier premiums which spreads financial risk across a
19 large population; allows the use of separate rating factors
20 for age, gender, family composition, tobacco usage, and
21 geographic area as determined under paragraph (5)(j); and
22 allows adjustments for: ~~claims experience, health status, or~~
23 ~~duration of coverage as permitted under subparagraph (6)(b)5.;~~
24 ~~and administrative and acquisition expenses as permitted under~~
25 ~~subparagraph(6)(b)6-(6)(b)5. A carrier may separate the~~
26 experience of small employer groups that have fewer than 2
27 eligible employees from the experience of small employer
28 groups that have 2 through 50 eligible employees.

29 (5) AVAILABILITY OF COVERAGE.--

30 (c) Every small employer carrier must, as a condition
31 of transacting business in this state:

1 1. Beginning July 1, 2000, offer and issue all small
2 employer health benefit plans on a guaranteed-issue basis to
3 every eligible small employer, with 2 to 50 eligible
4 employees, that elects to be covered under such plan, agrees
5 to make the required premium payments, and satisfies the other
6 provisions of the plan. A rider for additional or increased
7 benefits may be medically underwritten and may only be added
8 to the standard health benefit plan. The increased rate
9 charged for the additional or increased benefit must be rated
10 in accordance with this section.

11 2. Beginning July 1, 2000, and until July 31, 2001,
12 offer and issue basic and standard small employer health
13 benefit plans on a guaranteed-issue basis to every eligible
14 small employer which is eligible for guaranteed renewal, has
15 less than two eligible employees, is not formed primarily for
16 the purpose of buying health insurance, elects to be covered
17 under such plan, agrees to make the required premium payments,
18 and satisfies the other provisions of the plan. A rider for
19 additional or increased benefits may be medically underwritten
20 and may be added only to the standard benefit plan. The
21 increased rate charged for the additional or increased benefit
22 must be rated in accordance with this section. For purposes of
23 this subparagraph, a person, his or her spouse, and his or her
24 dependent children shall constitute a single eligible employee
25 if that person and spouse are employed by the same small
26 employer and either one has a normal work week of less than 25
27 hours.

28 3.a. Beginning August 1, 2001, offer and issue basic
29 and standard small employer health benefit plans on a
30 guaranteed-issue basis, during a 31-day open enrollment period
31 of August 1 through August 31 of each year, to every eligible

1 small employer, with fewer than two eligible employees, which
2 small employer is not formed primarily for the purpose of
3 buying health insurance and which elects to be covered under
4 such plan, agrees to make the required premium payments, and
5 satisfies the other provisions of the plan. Coverage provided
6 under this subparagraph shall begin on October 1 of the same
7 year as the date of enrollment, unless the small employer
8 carrier and the small employer agree to a different date. A
9 rider for additional or increased benefits may be medically
10 underwritten and may only be added to the standard health
11 benefit plan. The increased rate charged for the additional
12 or increased benefit must be rated in accordance with this
13 section. For purposes of this subparagraph, a person, his or
14 her spouse, and his or her dependent children constitute a
15 single eligible employee if that person and spouse are
16 employed by the same small employer and either that person or
17 his or her spouse has a normal work week of less than 25
18 hours.

19 b. Notwithstanding the restrictions set forth in
20 sub-subparagraph a., when a small employer group is losing
21 coverage because a carrier is exercising the provisions of s.
22 627.6571(3)(b) or s. 641.31074(3)(b), the eligible small
23 employer, as defined in sub-subparagraph a., is entitled to
24 enroll with another carrier offering small employer coverage
25 within 63 days after the notice of termination or the
26 termination date of the prior coverage, whichever is later.
27 Coverage provided under this sub-subparagraph begins
28 immediately upon enrollment, unless the small employer carrier
29 and the small employer agree to a different date.

30 4. This paragraph does not limit a carrier's ability
31 to offer other health benefit plans to small employers if the

1 standard and basic health benefit plans are offered and
2 rejected.

3 (6) RESTRICTIONS RELATING TO PREMIUM RATES.--

4 (b) For all small employer health benefit plans that
5 are subject to this section and are issued by small employer
6 carriers on or after January 1, 1994, premium rates for health
7 benefit plans subject to this section are subject to the
8 following:

9 1. Small employer carriers must use a modified
10 community rating methodology in which the premium for each
11 small employer must be determined solely on the basis of the
12 eligible employee's and eligible dependent's gender, age,
13 family composition, tobacco use, or geographic area as
14 determined under paragraph (5)(j) and in which the premium may
15 be adjusted as permitted by subparagraphs 5., ~~and 6.~~, and 7.

16 2. Rating factors related to age, gender, family
17 composition, tobacco use, or geographic location may be
18 developed by each carrier to reflect the carrier's experience.
19 The factors used by carriers are subject to department review
20 and approval.

21 3. If the modified community rate is determined from
22 two experience pools as authorized by paragraph (5)(n), the
23 rate to be charged to small employer groups having fewer than
24 2 eligible employees may not exceed 150 percent of the rate
25 determined for groups having 2 through 50 eligible employees;
26 however, the carrier may charge excess losses of the
27 less-than-2-eligible-employee experience pool to the
28 experience pool of the 2-through-50-eligible-employee pool so
29 that all losses are allocated and the 150-percent rate limit
30 on the less-than-2-eligible-employee experience pool is
31 maintained. Notwithstanding s. 627.411(1)(e)4. and (3), the

1 rate to be charged to a small employer group having fewer than
2 2 eligible employees insured as of July 1, 2002, may be up to
3 125 percent of the rate determined for groups having 2 through
4 50 eligible employees for the first annual renewal and 150
5 percent for subsequent annual renewals.

6 ~~4.3.~~ Small employer carriers may not modify the rate
7 for a small employer for 12 months from the initial issue date
8 or renewal date, unless the composition of the group changes
9 or benefits are changed. However, a small employer carrier may
10 modify the rate one time prior to 12 months after the initial
11 issue date for a small employer who enrolls under a previously
12 issued group policy that has a common anniversary date for all
13 employers covered under the policy if:

14 a. The carrier discloses to the employer in a clear
15 and conspicuous manner the date of the first renewal and the
16 fact that the premium may increase on or after that date.

17 b. The insurer demonstrates to the department that
18 efficiencies in administration are achieved and reflected in
19 the rates charged to small employers covered under the policy.

20 ~~5.4.~~ A carrier may issue a group health insurance
21 policy to a small employer health alliance or other group
22 association with rates that reflect a premium credit for
23 expense savings attributable to administrative activities
24 being performed by the alliance or group association if such
25 expense savings are specifically documented in the insurer's
26 rate filing and are approved by the department. Any such
27 credit may not be based on different morbidity assumptions or
28 on any other factor related to the health status or claims
29 experience of any person covered under the policy. Nothing in
30 this subparagraph exempts an alliance or group association
31 from licensure for any activities that require licensure under

1 the insurance code. A carrier issuing a group health insurance
2 policy to a small employer health alliance or other group
3 association shall allow any properly licensed and appointed
4 agent of that carrier to market and sell the small employer
5 health alliance or other group association policy. Such agent
6 shall be paid the usual and customary commission paid to any
7 agent selling the policy.

8 6.5. ~~Any adjustments in rates for claims experience,~~
9 ~~health status, or duration of coverage may not be charged to~~
10 ~~individual employees or dependents. For a small employer's~~
11 ~~policy, such adjustments may not result in a rate for the~~
12 ~~small employer which deviates more than 15 percent from the~~
13 ~~carrier's approved rate. Any such adjustment must be applied~~
14 ~~uniformly to the rates charged for all employees and~~
15 ~~dependents of the small employer. A small employer carrier may~~
16 ~~make an adjustment to a small employer's renewal premium, not~~
17 ~~to exceed 10 percent annually, due to the claims experience,~~
18 ~~health status, or duration of coverage of the employees or~~
19 ~~dependents of the small employer. Semiannually, small group~~
20 ~~carriers shall report information on forms adopted by rule by~~
21 ~~the department, to enable the department to monitor the~~
22 ~~relationship of aggregate adjusted premiums actually charged~~
23 ~~policyholders by each carrier to the premiums that would have~~
24 ~~been charged by application of the carrier's approved modified~~
25 ~~community rates. If the aggregate resulting from the~~
26 ~~application of such adjustment exceeds the premium that would~~
27 ~~have been charged by application of the approved modified~~
28 ~~community rate by 5 percent for the current reporting period,~~
29 ~~the carrier shall limit the application of such adjustments~~
30 ~~only to minus adjustments beginning not more than 60 days~~
31 ~~after the report is sent to the department. For any subsequent~~

1 ~~reporting period, if the total aggregate adjusted premium~~
2 ~~actually charged does not exceed the premium that would have~~
3 ~~been charged by application of the approved modified community~~
4 ~~rate by 5 percent, the carrier may apply both plus and minus~~
5 ~~adjustments.~~A small employer carrier may provide a credit to
6 a small employer's premium based on administrative and
7 acquisition expense differences resulting from the size of the
8 group. Group size administrative and acquisition expense
9 factors may be developed by each carrier to reflect the
10 carrier's experience and are subject to department review and
11 approval.

12 7.6. A small employer carrier rating methodology may
13 include separate rating categories for one dependent child,
14 for two dependent children, and for three or more dependent
15 children for family coverage of employees having a spouse and
16 dependent children or employees having dependent children
17 only. A small employer carrier may have fewer, but not
18 greater, numbers of categories for dependent children than
19 those specified in this subparagraph.

20 8.7. Small employer carriers may not use a composite
21 rating methodology to rate a small employer with fewer than 10
22 employees. For the purposes of this subparagraph, a "composite
23 rating methodology" means a rating methodology that averages
24 the impact of the rating factors for age and gender in the
25 premiums charged to all of the employees of a small employer.

26 (11) SMALL EMPLOYER HEALTH REINSURANCE PROGRAM.--

27 (f) The program has the general powers and authority
28 granted under the laws of this state to insurance companies
29 and health maintenance organizations licensed to transact
30 business, except the power to issue health benefit plans
31

1 directly to groups or individuals. In addition thereto, the
2 program has specific authority to:

3 1. Enter into contracts as necessary or proper to
4 carry out the provisions and purposes of this act, including
5 the authority to enter into contracts with similar programs of
6 other states for the joint performance of common functions or
7 with persons or other organizations for the performance of
8 administrative functions.

9 2. Sue or be sued, including taking any legal action
10 necessary or proper for recovering any assessments and
11 penalties for, on behalf of, or against the program or any
12 carrier.

13 3. Take any legal action necessary to avoid the
14 payment of improper claims against the program.

15 4. Issue reinsurance policies, in accordance with the
16 requirements of this act.

17 5. Establish rules, conditions, and procedures for
18 reinsurance risks under the program participation.

19 6. Establish actuarial functions as appropriate for
20 the operation of the program.

21 7. Assess participating carriers in accordance with
22 paragraph (j), and make advance interim assessments as may be
23 reasonable and necessary for organizational and interim
24 operating expenses. Interim assessments shall be credited as
25 offsets against any regular assessments due following the
26 close of the calendar year.

27 8. Appoint appropriate legal, actuarial, and other
28 committees as necessary to provide technical assistance in the
29 operation of the program, and in any other function within the
30 authority of the program.
31

1 9. Borrow money to effect the purposes of the program.
2 Any notes or other evidences of indebtedness of the program
3 which are not in default constitute legal investments for
4 carriers and may be carried as admitted assets.

5 10. To the extent necessary, increase the \$5,000
6 deductible reinsurance requirement to adjust for the effects
7 of inflation. The program may evaluate the desirability of
8 establishing differing levels of deductibles. If differing
9 levels of deductibles are established, such levels and the
10 resulting premiums must be approved by the department.

11 (g) A reinsuring carrier may reinsure with the program
12 coverage of an eligible employee of a small employer, or any
13 dependent of such an employee, subject to each of the
14 following provisions:

15 1. With respect to a standard and basic health care
16 plan, the program may ~~must~~ reinsure the level of coverage
17 provided; and, with respect to any other plan, the program may
18 ~~must~~ reinsure the coverage up to, but not exceeding, the level
19 of coverage provided under the standard and basic health care
20 plan. As an alternative to reinsuring the entire level of
21 coverage provided, the program may develop corridors of
22 reinsurance designed to coordinate with a reinsuring carrier's
23 existing reinsurance. The corridors of reinsurance and
24 resulting premiums must be approved by the department.

25 2. Except in the case of a late enrollee, a reinsuring
26 carrier may reinsure an eligible employee or dependent within
27 90 ~~60~~ days after the commencement of the coverage of the small
28 employer. A newly employed eligible employee or dependent of a
29 small employer may be reinsured within 90 ~~60~~ days after the
30 commencement of his or her coverage.

31

1 3. A small employer carrier may reinsure an entire
2 employer group within 90 ~~60~~ days after the commencement of the
3 group's coverage under the plan. The carrier may choose to
4 reinsure newly eligible employees and dependents of the
5 reinsured group pursuant to subparagraph 1.

6 4. The program may evaluate the option of allowing a
7 small employer carrier to reinsure an entire employer group or
8 an eligible employee at the first or subsequent renewal date.
9 Any such option and the resulting premium must be approved by
10 the department.

11 ~~5.4.~~ The program may not reimburse a participating
12 carrier with respect to the claims of a reinsured employee or
13 dependent until the carrier has paid incurred claims of an
14 amount equal to the participating carrier's selected
15 deductible level ~~at least \$5,000~~ in a calendar year for
16 benefits covered by the program. ~~In addition, the reinsuring~~
17 ~~carrier shall be responsible for 10 percent of the next~~
18 ~~\$50,000 and 5 percent of the next \$100,000 of incurred claims~~
19 ~~during a calendar year and the program shall reinsure the~~
20 ~~remainder.~~

21 ~~6.5.~~ The board annually may ~~shall~~ adjust the initial
22 level of claims and the maximum limit to be retained by the
23 carrier to reflect increases in costs and utilization within
24 the standard market for health benefit plans within the state.
25 The adjustment shall not be less than the annual change in the
26 medical component of the "Consumer Price Index for All Urban
27 Consumers" of the Bureau of Labor Statistics of the Department
28 of Labor, unless the board proposes and the department
29 approves a lower adjustment factor.

30
31

1 ~~7.6.~~ A small employer carrier may terminate
2 reinsurance for all reinsured employees or dependents on any
3 plan anniversary.

4 ~~8.7.~~ The premium rate charged for reinsurance by the
5 program to a health maintenance organization that is approved
6 by the Secretary of Health and Human Services as a federally
7 qualified health maintenance organization pursuant to 42
8 U.S.C. s. 300e(c)(2)(A) and that, as such, is subject to
9 requirements that limit the amount of risk that may be ceded
10 to the program, which requirements are more restrictive than
11 subparagraph 4., shall be reduced by an amount equal to that
12 portion of the risk, if any, which exceeds the amount set
13 forth in subparagraph 4. which may not be ceded to the
14 program.

15 ~~9.8.~~ The board may consider adjustments to the premium
16 rates charged for reinsurance by the program for carriers that
17 use effective cost containment measures, including high-cost
18 case management, as defined by the board.

19 ~~10.9.~~ A reinsuring carrier shall apply its
20 case-management and claims-handling techniques, including, but
21 not limited to, utilization review, individual case
22 management, preferred provider provisions, other managed care
23 provisions or methods of operation, consistently with both
24 reinsured business and nonreinsured business.

25 (h)1. The board, as part of the plan of operation,
26 shall establish a methodology for determining premium rates to
27 be charged by the program for reinsuring small employers and
28 individuals pursuant to this section. The methodology shall
29 include a system for classification of small employers that
30 reflects the types of case characteristics commonly used by
31 small employer carriers in the state. The methodology shall

1 provide for the development of basic reinsurance premium
2 rates, which shall be multiplied by the factors set for them
3 in this paragraph to determine the premium rates for the
4 program. The basic reinsurance premium rates shall be
5 established by the board, subject to the approval of the
6 department, and shall be set at levels which reasonably
7 approximate gross premiums charged to small employers by small
8 employer carriers for health benefit plans with benefits
9 similar to the standard and basic health benefit plan. The
10 premium rates set by the board may vary by geographical area,
11 as determined under this section, to reflect differences in
12 cost. ~~The multiplying factors must be established as follows:~~

13 ~~a. The entire group may be reinsured for a rate that~~
14 ~~is 1.5 times the rate established by the board.~~

15 ~~b. An eligible employee or dependent may be reinsured~~
16 ~~for a rate that is 5 times the rate established by the board.~~

17 2. The board periodically shall review the methodology
18 established, including the system of classification and any
19 rating factors, to assure that it reasonably reflects the
20 claims experience of the program. The board may propose
21 changes to the rates which shall be subject to the approval of
22 the department.

23 (j)1. Before September ~~March~~ 1 of each calendar year,
24 the board shall determine and report to the department the
25 program net loss for the previous year, including
26 administrative expenses for that year, and the incurred losses
27 for the year, taking into account investment income and other
28 appropriate gains and losses.

29 2. Any net loss for the year shall be recouped by
30 assessment of the carriers, as follows:

31

1 a. The operating losses of the program shall be
2 assessed in the following order subject to the specified
3 limitations. The first tier of assessments shall be made
4 against reinsuring carriers in an amount which shall not
5 exceed 5 percent of each reinsuring carrier's premiums from
6 health benefit plans covering small employers. If such
7 assessments have been collected and additional moneys are
8 needed, the board shall make a second tier of assessments in
9 an amount which shall not exceed 0.5 percent of each carrier's
10 health benefit plan premiums. Except as provided in paragraph
11 (n), risk-assuming carriers are exempt from all assessments
12 authorized pursuant to this section. The amount paid by a
13 reinsuring carrier for the first tier of assessments shall be
14 credited against any additional assessments made.

15 b. The board shall equitably assess carriers for
16 operating losses of the plan based on market share. The board
17 shall annually assess each carrier a portion of the operating
18 losses of the plan. The first tier of assessments shall be
19 determined by multiplying the operating losses by a fraction,
20 the numerator of which equals the reinsuring carrier's earned
21 premium pertaining to direct writings of small employer health
22 benefit plans in the state during the calendar year for which
23 the assessment is levied, and the denominator of which equals
24 the total of all such premiums earned by reinsuring carriers
25 in the state during that calendar year. The second tier of
26 assessments shall be based on the premiums that all carriers,
27 except risk-assuming carriers, earned on all health benefit
28 plans written in this state. The board may levy interim
29 assessments against carriers to ensure the financial ability
30 of the plan to cover claims expenses and administrative
31 expenses paid or estimated to be paid in the operation of the

1 plan for the calendar year prior to the association's
2 anticipated receipt of annual assessments for that calendar
3 year. Any interim assessment is due and payable within 30
4 days after receipt by a carrier of the interim assessment
5 notice. Interim assessment payments shall be credited against
6 the carrier's annual assessment. Health benefit plan premiums
7 and benefits paid by a carrier that are less than an amount
8 determined by the board to justify the cost of collection may
9 not be considered for purposes of determining assessments.

10 c. Subject to the approval of the department, the
11 board shall make an adjustment to the assessment formula for
12 reinsuring carriers that are approved as federally qualified
13 health maintenance organizations by the Secretary of Health
14 and Human Services pursuant to 42 U.S.C. s. 300e(c)(2)(A) to
15 the extent, if any, that restrictions are placed on them that
16 are not imposed on other small employer carriers.

17 3. Before September ~~March~~ 1 of each year, the board
18 shall determine and file with the department an estimate of
19 the assessments needed to fund the losses incurred by the
20 program in the previous calendar year.

21 4. If the board determines that the assessments needed
22 to fund the losses incurred by the program in the previous
23 calendar year will exceed the amount specified in subparagraph
24 2., the board shall evaluate the operation of the program and
25 report its findings, including any recommendations for changes
26 to the plan of operation, to the department within 240 ~~90~~ days
27 following the end of the calendar year in which the losses
28 were incurred. The evaluation shall include an estimate of
29 future assessments, the administrative costs of the program,
30 the appropriateness of the premiums charged and the level of
31 carrier retention under the program, and the costs of coverage

1 for small employers. If the board fails to file a report with
2 the department within 240 ~~90~~ days following the end of the
3 applicable calendar year, the department may evaluate the
4 operations of the program and implement such amendments to the
5 plan of operation the department deems necessary to reduce
6 future losses and assessments.

7 5. If assessments exceed the amount of the actual
8 losses and administrative expenses of the program, the excess
9 shall be held as interest and used by the board to offset
10 future losses or to reduce program premiums. As used in this
11 paragraph, the term "future losses" includes reserves for
12 incurred but not reported claims.

13 6. Each carrier's proportion of the assessment shall
14 be determined annually by the board, based on annual
15 statements and other reports considered necessary by the board
16 and filed by the carriers with the board.

17 7. Provision shall be made in the plan of operation
18 for the imposition of an interest penalty for late payment of
19 an assessment.

20 8. A carrier may seek, from the commissioner, a
21 deferment, in whole or in part, from any assessment made by
22 the board. The department may defer, in whole or in part, the
23 assessment of a carrier if, in the opinion of the department,
24 the payment of the assessment would place the carrier in a
25 financially impaired condition. If an assessment against a
26 carrier is deferred, in whole or in part, the amount by which
27 the assessment is deferred may be assessed against the other
28 carriers in a manner consistent with the basis for assessment
29 set forth in this section. The carrier receiving such
30 deferment remains liable to the program for the amount

31

1 deferred and is prohibited from reinsuring any individuals or
2 groups in the program if it fails to pay assessments.

3 (12) STANDARD, BASIC, AND LIMITED HEALTH BENEFIT
4 PLANS.--

5 (a)1. By May 15, 1993, the commissioner shall appoint
6 a health benefit plan committee composed of four
7 representatives of carriers which shall include at least two
8 representatives of HMOs, at least one of which is a staff
9 model HMO, two representatives of agents, four representatives
10 of small employers, and one employee of a small employer. The
11 carrier members shall be selected from a list of individuals
12 recommended by the board. The commissioner may require the
13 board to submit additional recommendations of individuals for
14 appointment.

15 2. The plans shall comply with all of the requirements
16 of this subsection.

17 3. The plans must be filed with and approved by the
18 department prior to issuance or delivery by any small employer
19 carrier.

20 4. Before October 1, 2002, and in every 4th year
21 thereafter, the commissioner shall appoint a new health
22 benefit plan committee in the manner provided in subparagraph
23 1. to determine whether modifications to a plan might be
24 appropriate and to submit recommended modifications to the
25 department for approval. Such a determination must be based
26 upon prevailing industry standards regarding managed care and
27 cost-containment provisions and is to serve the purpose of
28 ensuring that the benefit plans offered to small employers on
29 a guaranteed-issue basis are consistent with the low-priced to
30 mid-priced benefit plans offered in the large-group market.
31 This determination shall be included in a report submitted to

1 the President of the Senate and the Speaker of the House of
2 Representatives annually by October 1.~~After approval of the~~
3 ~~revised health benefit plans, if the department determines~~
4 ~~that modifications to a plan might be appropriate, the~~
5 ~~commissioner shall appoint a new health benefit plan committee~~
6 ~~in the manner provided in subparagraph 1. to submit~~
7 ~~recommended modifications to the department for approval.~~

8 (d)1. Upon offering coverage under a standard health
9 benefit plan, a basic health benefit plan, or a limited
10 benefit policy or contract for any small employer, the small
11 employer carrier shall disclose in writing to the employer
12 ~~provide such employer group with a written statement that~~
13 ~~contains, at a minimum:~~

14 a. ~~An explanation of those mandated benefits and~~
15 ~~providers that are not covered by the policy or contract;~~

16 a.b. ~~An outline of coverage~~ explanation of the managed
17 ~~care and cost control features of the policy or contract,~~
18 along with all appropriate mailing addresses and telephone
19 numbers to be used by insureds in seeking information ~~or~~
20 ~~authorization; and~~

21 b.c. ~~An explanation of The primary and preventive care~~
22 ~~features of the policy or contract; and-~~

23
24 ~~Such disclosure statement must be presented in a clear and~~
25 ~~understandable form and format and must be separate from the~~
26 ~~policy or certificate or evidence of coverage provided to the~~
27 ~~employer group.~~

28 2. ~~Before a small employer carrier issues a standard~~
29 ~~health benefit plan, a basic health benefit plan, or a limited~~
30 ~~benefit policy or contract, it must obtain from the~~

31

1 ~~prospective policyholder a signed written statement in which~~
2 ~~the prospective policyholder;~~

3 ~~a. Certifies as to eligibility for coverage under the~~
4 ~~standard health benefit plan, basic health benefit plan, or~~
5 ~~limited benefit policy or contract;~~

6 c.b. ~~Acknowledges~~ The limited nature of the coverage
7 and information sufficient to provide an understanding of the
8 managed care and cost control features of the policy or
9 contract. ~~;~~

10 ~~c. Acknowledges that if misrepresentations are made~~
11 ~~regarding eligibility for coverage under a standard health~~
12 ~~benefit plan, a basic health benefit plan, or a limited~~
13 ~~benefit policy or contract, the person making such~~
14 ~~misrepresentations forfeits coverage provided by the policy or~~
15 ~~contract; and~~

16 2.d. If a limited plan is requested, the prospective
17 policyholder must acknowledge in writing acknowledges that he
18 or she was the prospective policyholder had been offered, at
19 the time of application for the insurance policy or contract,
20 the opportunity to purchase any health benefit plan offered by
21 the carrier and that he or she the prospective policyholder
22 had rejected that coverage.

23
24 ~~A copy of such written statement shall be provided to the~~
25 ~~prospective policyholder no later than at the time of delivery~~
26 ~~of the policy or contract, and the original of such written~~
27 ~~statement shall be retained in the files of the small employer~~
28 ~~carrier for the period of time that the policy or contract~~
29 ~~remains in effect or for 5 years, whichever period is longer.~~

30 ~~3. Any material statement made by an applicant for~~
31 ~~coverage under a health benefit plan which falsely certifies~~

1 ~~as to the applicant's eligibility for coverage serves as the~~
2 ~~basis for terminating coverage under the policy or contract.~~

3 3.4. Each marketing communication that is intended to
4 be used in the marketing of a health benefit plan in this
5 state must be submitted for review by the department prior to
6 use and must contain the disclosures stated in this
7 subsection.

8 4. The contract, policy, and certificates evidencing
9 coverage under a limited benefit policy or contract and the
10 application for coverage under such plans must state in not
11 less than 10-point type on the first page in contrasting color
12 the following: "The benefits provided by this health plan are
13 limited and may not cover all of your medical needs. You
14 should carefully review the benefits offered under this health
15 plan."

16 (e) A small employer carrier may not use any policy,
17 contract, form, or rate under this section, including
18 applications, enrollment forms, policies, contracts,
19 certificates, evidences of coverage, riders, amendments,
20 endorsements, and disclosure forms, until the insurer has
21 filed it with the department and the department has approved
22 it under ss. 627.410, ~~and~~ 627.411, and 641.31 and this
23 section.

24 (15) APPLICABILITY OF OTHER STATE LAWS.--

25 (a) Except as expressly provided in this section, a
26 law requiring coverage for a specific health care service or
27 benefit, or a law requiring reimbursement, utilization, or
28 consideration of a specific category of licensed health care
29 practitioner, does not apply to a standard or basic health
30 benefit plan policy or contract or a limited benefit policy or
31 contract offered or delivered to a small employer unless that

1 law is made expressly applicable to such policies or
2 contracts. A law restricting or limiting deductibles,
3 copayments, or annual or lifetime maximum payments does not
4 apply to a limited benefit policy or contract offered or
5 delivered to a small employer unless the law is made expressly
6 applicable to such a policy or contract. A limited benefit
7 policy or contract that is offered or delivered to a small
8 employer may also be offered or delivered to an employer
9 having 51 or more eligible employees. Any covered disease or
10 condition may be treated by any physician, without
11 discrimination, who is licensed or certified to treat the
12 disease or condition.

13 Section 9. Section 627.911, Florida Statutes, is
14 amended to read:

15 627.911 Scope of this part.--Any insurer or health
16 maintenance organization transacting insurance in this state
17 shall report information as required by this part.

18 Section 10. Section 627.9175, Florida Statutes, is
19 amended to read:

20 627.9175 Reports of information on health insurance.--

21 (1) Each authorized health insurer shall submit
22 annually to the department information concerning health
23 insurance coverage being issued or currently in force in this
24 state. The information must include information related to
25 premium, number of policies, and covered lives for such
26 policies and other information necessary for analyzing trends
27 in enrollment, premiums, and claim costs.~~as to policies of~~
28 ~~individual health insurance.~~

29 (a) The required information must be broken down by
30 market segment, to include:

31

1 1. Health insurance issuer company contact
2 information.
3 2. Information on all health insurance products issued
4 or in force. Such information must include:
5 a. Direct premiums earned.
6 b. Direct losses incurred.
7 c. Direct premiums earned for new business issued
8 during the year.
9 d. Number of policies.
10 e. Number of certificates.
11 f. Number of total covered lives.
12 ~~A summary of typical benefits, exclusions, and~~
13 ~~limitations for each type of individual policy form currently~~
14 ~~being issued in the state. The summary shall include, as~~
15 ~~appropriate:~~
16 ~~1. The deductible amount;~~
17 ~~2. The coinsurance percentage;~~
18 ~~3. The out-of-pocket maximum;~~
19 ~~4. Outpatient benefits;~~
20 ~~5. Inpatient benefits; and~~
21 ~~6. Any exclusions for preexisting conditions.~~
22
23 ~~The department shall determine other appropriate benefits,~~
24 ~~exclusions, and limitations to be reported for inclusion in~~
25 ~~the consumer's guide published pursuant to this section.~~
26 (b) The department may adopt rules to administer this
27 section, including, but not limited to, rules governing
28 compliance and provisions implementing electronic
29 methodologies for use in furnishing such records or documents.
30 ~~A schedule of rates for each type of individual policy form~~
31 ~~reflecting typical variations by age, sex, region of the~~

1 ~~state, or any other applicable factor which is in use and is~~
2 ~~determined to be appropriate for inclusion by the department.~~

3
4 The department may ~~shall~~ provide by rule a uniform format for
5 the submission of this information in order to allow for
6 meaningful comparisons ~~of premiums charged for comparable~~
7 ~~benefits. The department shall publish annually a consumer's~~
8 ~~guide which summarizes and compares the information required~~
9 ~~to be reported under this subsection.~~

10 (2)(a) The department shall publish annually a
11 consumer's guide ~~Every insurer transacting health insurance in~~
12 ~~this state shall report annually to the department, not later~~
13 ~~than April 1, information relating to any measure the insurer~~
14 ~~has implemented or proposes to implement during the next~~
15 ~~calendar year for the purpose of containing health insurance~~
16 ~~costs or cost increases. The reports shall identify each~~
17 ~~measure and the forms to which the measure is applied, shall~~
18 ~~provide an explanation as to how the measure is used, and~~
19 ~~shall provide an estimate of the cost effect of the measure.~~

20 (b) ~~The department shall promulgate forms to be used~~
21 ~~by insurers in reporting information pursuant to this~~
22 ~~subsection and shall utilize such forms to analyze the effects~~
23 ~~of health care cost containment programs used by health~~
24 ~~insurers in this state.~~

25 (c) ~~The department shall analyze the data reported~~
26 ~~under this subsection and shall annually make available to the~~
27 ~~public a summary of its findings as to the types of cost~~
28 ~~containment measures reported and the estimated effect of~~
29 ~~these measures.~~

30 Section 11. Section 627.9403, Florida Statutes, is
31 amended to read:

1 627.9403 Scope.--The provisions of this part shall
2 apply to long-term care insurance policies delivered or issued
3 for delivery in this state, and to policies delivered or
4 issued for delivery outside this state to the extent provided
5 in s. 627.9406, by an insurer, a fraternal benefit society as
6 defined in s. 632.601, a health maintenance organization as
7 defined in s. 641.19, a prepaid health clinic as defined in s.
8 641.402, or a multiple-employer welfare arrangement as defined
9 in s. 624.437. A policy which is advertised, marketed, or
10 offered as a long-term care policy and as a Medicare
11 supplement policy shall meet the requirements of this part and
12 the requirements of ss. 627.671-627.675 and, to the extent of
13 a conflict, be subject to the requirement that is more
14 favorable to the policyholder or certificateholder. The
15 provisions of this part shall not apply to a continuing care
16 contract issued pursuant to chapter 651 and shall not apply to
17 guaranteed renewable policies issued prior to October 1, 1988.
18 Any limited benefit policy that limits coverage to care in a
19 nursing home or to one or more lower levels of care required
20 or authorized to be provided by this part or by department
21 rule must meet all requirements of this part that apply to
22 long-term care insurance policies, except ss. 627.9407(3)(c)
23 and (d), (9), (10)(f), and (12) and 627.94073(2). ~~if the~~
24 ~~limited benefit policy does not provide coverage for care in a~~
25 ~~nursing home, but does provide coverage for one or more lower~~
26 ~~levels of care, the policy shall also be exempt from the~~
27 ~~requirements of s. 627.9407(3)(d).~~

28 Section 12. Section 627.9408, Florida Statutes, is
29 amended to read:

30 627.9408 Rules.--

31

1 (1) The department may ~~has authority to~~ adopt rules
2 pursuant to ss. 120.536(1) and 120.54 to administer ~~implement~~
3 ~~the provisions of this part.~~

4 (2) The department may adopt by rule the provisions of
5 the Long-Term Care Insurance Model Regulation adopted by the
6 National Association of Insurance Commissioners in the second
7 quarter of the year 2000 which are not in conflict with the
8 Florida Insurance Code.

9 Section 13. Paragraphs (b) and (d) of subsection (3)
10 of section 641.31, Florida Statutes, are amended, and
11 paragraph (f) is added to that subsection, to read:

12 641.31 Health maintenance contracts.--

13 (3)

14 (b) Any change in the rate is subject to paragraph (d)
15 and requires at least 30 days' advance written notice to the
16 subscriber. In the case of a group member, there may be a
17 contractual agreement with the health maintenance organization
18 to have the employer provide the required notice to the
19 individual members of the group. This paragraph does not apply
20 to a group contract covering 51 or more persons unless the
21 rate is for any coverage under which the increase in claim
22 costs over the lifetime of the contract due to advancing age
23 or duration is prefunded in the premium.

24 (d) Any change in rates charged for the contract must
25 be filed with the department not less than 30 days in advance
26 of the effective date. At the expiration of such 30 days, the
27 rate filing shall be deemed approved unless prior to such time
28 the filing has been affirmatively approved or disapproved by
29 ~~order of~~ the department pursuant to s. 627.411. The approval
30 of the filing by the department constitutes a waiver of any
31 unexpired portion of such waiting period. The department may

1 extend by not more than an additional 15 days the period
2 within which it may so affirmatively approve or disapprove any
3 such filing, by giving notice of such extension before
4 expiration of the initial 30-day period. At the expiration of
5 any such period as so extended, and in the absence of such
6 prior affirmative approval or disapproval, any such filing
7 shall be deemed approved.

8 (f) A health maintenance organization that has fewer
9 than 1,000 covered subscribers under all individual or group
10 contracts at the time of a rate filing may file for an annual
11 rate increase limited to annual medical trend, as adopted by
12 the department. The filing is in lieu of the actuarial
13 memorandum otherwise required for the rate filing. The filing
14 must include forms adopted by the department and a
15 certification by an officer of the company that the filing
16 includes all similar forms.

17 Section 14. Subsections (1) and (3) of section
18 641.3111, Florida Statutes, are amended to read:

19 641.3111 Extension of benefits.--

20 (1) Every group health maintenance contract shall
21 provide that termination of the contract shall be without
22 prejudice to any continuous loss which commenced while the
23 contract was in force, but any extension of benefits beyond
24 the period the contract was in force may be predicated upon
25 the continuous total disability of the subscriber ~~and may be~~
26 ~~limited to payment for the treatment of a specific accident or~~
27 ~~illness incurred while the subscriber was a member. The~~
28 extension is required regardless of whether the group contract
29 holder or other entity secures replacement coverage from a new
30 insurer or health maintenance organization or foregoes the
31 provision of coverage. The required provision must provide for

1 continuation of contract benefits in connection with the
2 treatment of a specific accident or illness incurred while the
3 contract was in effect.Such extension of benefits may be
4 limited to the occurrence of the earliest of the following
5 events:

6 (a) The expiration of 12 months.

7 (b) Such time as the member is no longer totally
8 disabled.

9 (c) A succeeding carrier elects to provide replacement
10 coverage without limitation as to the disability condition.

11 (d) The maximum benefits payable under the contract
12 have been paid.

13 (3) In the case of maternity coverage, ~~when not~~
14 ~~covered by the succeeding carrier,~~ a reasonable extension of
15 benefits or accrued liability provision is required, which
16 provision provides for continuation of the contract benefits
17 in connection with maternity expenses for a pregnancy that
18 commenced while the policy was in effect. The extension shall
19 be for the period of that pregnancy and shall not be based
20 upon total disability.

21 Section 15. This act shall take effect October 1,
22 2002.

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LEGISLATIVE SUMMARY

Provides for a pilot program for health flex plans for uninsured persons, exempts approved health flex plans from licensing requirements, provides criteria for eligibility to enroll in a health flex plan, requires health flex plan providers to maintain records, provides requirements for denial, nonrenewal, or cancellation of coverage, specifies that coverage under an approved health flex plan is not an entitlement, and provides for civil actions against health flex plan entities by the Agency for Health Care Administration. Revises various other health insurance provisions relating to group health insurance policies, alternative rate-filing requirements, insurance policy forms, allowable new business rates and renewal rates, medical trend determinations in rate-filing approvals, reinsurance, extensions of benefits, continuations of coverage, the Employee Health Care Access Act, disclosure requirements, limited benefit policies, health insurance reporting requirements for insurers, long-term-care insurance policy requirements for limited benefit policies, Department of Insurance rulemaking authority, and health maintenance organizations. (See bill for details.)