## Florida House of Representatives - 2002 By Representatives Kallinger and Holloway

A bill to be entitled 1 2 An act relating to the Florida Minority Business Loan Mobilization Program; creating s. 3 4 288.706, F.S.; providing legislative findings 5 and intent; creating the Florida Minority Business Loan Mobilization Program for certain 6 7 purposes; providing for program administration 8 by the Department of Management Services; 9 authorizing state agencies to expend a certain amount of a contract award to minority business 10 11 enterprises for certain purposes; authorizing 12 professional services vendors to apply for a direct retainer from agencies of a percentage 13 14 of a base contract amount; specifying 15 procedures for certain minority business 16 enterprise performance contracts; providing for working capital agreements and lines of credit; 17 providing requirements and limitations; 18 19 providing requirements for prime contractors; 20 providing agency requirements; providing for alternative agency disbursement procedures; 21 2.2 authorizing the Department of Management 23 Services to adopt rules; providing an effective 24 date. 25 26 Be It Enacted by the Legislature of the State of Florida: 27 28 Section 1. Section 288.706, Florida Statutes, is 29 created to read: 30 288.706 Florida Minority Business Loan Mobilization 31 Program. --1

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The Legislature finds that it is in the interest 1 (1) 2 of the public welfare to meaningfully assist minority business 3 enterprises that are vital to the overall economy of the 4 state. It is the intent of the Legislature to promote diversity in state contracting by eliminating barriers that 5 6 prevent minority business enterprises from providing goods and 7 services to the state. It is also the intent of the 8 Legislature to encourage prime contractors to participate in agency contracts by providing a mechanism to minimize any risk 9 to which the contractor might be exposed as a result of 10 reduction in the amount of allowable subcontract retainage 11 12 withheld by the prime contractor for vendors participating in 13 this program. The Legislature recognizes the contribution of 14 minority business enterprises to employment opportunities in 15 this state. (2) The Florida Minority Business Loan Mobilization 16 Program is hereby created to promote the development of 17 minority business enterprises, as defined in s. 288.703(2), in 18 19 this state, increase the ability of minority business 20 enterprises to compete for state contracting opportunities, and sustain the continued economic growth of minority business 21 enterprises in this state. The goal of the program is to 22 23 provide financial assistance for minority business enterprises 24 by facilitating working capital loans to minority business 25 enterprises that serve as vendors on state contracts. The 26 Department of Management Services shall administer the 27 program. 28 (3) State agencies are authorized to expend up to 10 29 percent of a contract award amount to minority business enterprises as a retainer for the basic services portion of 30 the contract award to firms providing construction, 31

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procurement of goods and services, and professional services. 1 2 Professional services include, but are not limited to, architectural, engineering, information technology, legal, and 3 accounting services. 4 5 (4) Professional services vendors may apply for a 6 direct retainer from the agency in an amount not to exceed 5 7 percent of the base contract award amount, or the vendor may 8 apply for participation in the Florida Minority Business Loan 9 Mobilization Program and receive up to 10 percent of the base contract award amount pursuant to the terms of such program. 10 11 (5) The following procedures apply to contracts 12 performed by minority business enterprises in the areas of 13 construction, procurement of goods and services, and 14 professional services: 15 (a) Upon receipt of an award of a prime contract or 16 subcontract, a vendor may seek to obtain working capital financing from any participating lending institution approved 17 by the Department of Management Services. The vendor shall 18 19 complete all application requirements with any participating 20 lending institution in order to obtain a working capital agreement. A vendor shall only be entitled to receive a line 21 22 of credit, to be known as the designated loan mobilization payment, if a working capital agreement is established with a 23 24 participating lending institution. (b) Upon the execution of a working capital agreement, 25 26 the participating lending institutions shall be committed to 27 extending the designated loan mobilization payment to a vendor 28 in the amount of not less that 125 percent and not to exceed a 29 maximum of 200 percent of the collateral described below. Individual loans shall be a minimum of \$5,000 and a maximum of 30 31 \$250,000.

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(c) Following execution of a working capital agreement 1 2 and satisfaction of the department's requirements, a designated loan mobilization payment shall be issued under the 3 4 contract in accordance with: 5 1. A minimum of 5 percent and a maximum of 10 percent 6 of a contract between the prime contract vendor and the 7 agency; or 8 2. A minimum of 5 percent and a maximum of 10 percent of the subcontract amount between a subcontract vendor and a 9 10 prime contract vendor. (d) The designated loan mobilization payment shall be 11 12 made by the agency directly to the lending institution on 13 behalf of the vendor and shall be pledged as collateral by the vendor. Upon disbursement, the agency shall retain no 14 interest in the designated loan mobilization payment. 15 (e) Disbursement of designated loan mobilization 16 payments shall be as follows: 17 18 1. The prime contract vendor may request payment of 19 the designated loan mobilization payment in the first 20 application for payment or, in the case of nonconstruction contracts, by letter delivered to the agency after the award 21 of the contract but prior to the date of commencement of the 22 23 contract. Such application or letter shall be accompanied by a 24 working capital agreement with a participating lending 25 institution. The designated loan mobilization payment shall be 26 released pursuant to the working capital agreement and this 27 subsection. 28 a. For construction contracts, the release of funds 29 shall occur following the issuance of a notice to proceed from 30 the agency and within 10 working days after the agency's 31 approval of the vendor's initial application for payment. 4

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b. For nonconstruction contracts, the release of funds shall occur within 10 days after the agency's approval of the vendor's letter of request for the designated loan mobilization payment. c. The designated loan mobilization payment may be paid by the agency prior to the commencement of work. In order to ensure that the contract time does not commence until the vendor has adequate working capital, the agency's contract documents may provide that the contract shall commence at such time as the agency releases the designated loan mobilization payment to the participating lending institution pursuant to the working capital agreement. 2. The term "subcontract vendor," as used in this subparagraph, is limited to second-tier subcontractors and suppliers to prime contractors only. a. Prior to the release of a designated loan mobilization payment to the subcontract vendor, the vendor shall submit to the agency a letter of request for the payment of the funds also indicating that the prime contractor is on notice of the request and a valid working capital agreement conditioned only on receipt by the participating lending institution of its subcontract or other documentation acceptable to the agency evidencing the subcontract amount. b. No prime contractor shall retain more than 5 percent of the amount earned by a subcontract vendor participating in this program. If the prime contract vendor is also participating in this program, the amount the prime vendor retains shall be subject to the provisions governing prime contract vendors. (6) All prime contractors shall be required to

31 incorporate the designated loan mobilization payment

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procedures in subcontract agreements or purchase orders with 1 2 vendors participating in this program and cooperate in the release of designated loan mobilization payments to achieve 3 the objective of providing working capital for subcontract 4 5 vendors. б (7) The agency shall encourage prime contractors to 7 make weekly or biweekly payments to subcontract vendors 8 participating in this program. The agency shall monitor compliance with and 9 (8) effectiveness of the procedures set forth in this section. 10 Nothing contained in this section shall be construed to limit 11 12 the agency's right to insist upon strict compliance with the 13 requirements of the contract documents. 14 (9) The agency shall not be a party to the working 15 capital agreement between the participating lending institution and the vendor. The agency shall disburse the 16 designated loan mobilization payment directly to the 17 participating lending institution, as authorized by the 18 19 working capital agreement. The participating lending 20 institution shall notify the agency head of vendor applications received by such institution from vendors 21 22 requesting participation in this program. 23 (10) Nothing contained in this section shall prevent 24 the agency from consenting to a disbursement procedure 25 pursuant to which a minority vendor or nonminority vendor 26 agrees to an assignment of contract proceeds in order to 27 induce a line of credit or other credit facility based upon a 28 prime contract or subcontract for an agency project. However, the designated loan mobilization payment program shall remain 29 exclusive to any such agreements. 30 31

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(11) The Department of Management Services may adopt rules to implement the provisions of this section. Section 2. This act shall take effect October 1, 2002. б HOUSE SUMMARY Creates the Florida Minority Business Loan Mobilization Program to promote the development of minority business enterprises in this state, increase the ability of minority business enterprises to compete for state contracting opportunities, and sustain the continued economic growth of minority business enterprises in this state by providing financial assistance for minority business enterprises by facilitating working capital loans to minority business enterprises that serve as vendors on state contracts. 

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