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By the Council for Smarter Government and Representatives Bense, Benson, Jennings, Greenstein, Wiles, Weissman, Wishner, Sobel, Flanagan, Hogan, Mayfield, Clarke, Kallinger, Spratt, Fiorentino and Cantens

> A bill to be entitled An act relating to firefighter employment safety; creating ss. 633.801, 633.802, 633.803, 633.804, 633.805, 633.806, 633.807, 633.808, 633.809, 633.810, 633.811, 633.812, 633.813, 633.814, 633.815, 633.816, 633.817, 633.818, 633.819, 633.820, and 633.821, F.S.; providing a short title; providing definitions; providing legislative intent; authorizing the Division of State Fire Marshal of the Department of Insurance to adopt rules related to firefighter safety inspections; requiring the division to conduct a study of firefighter occupational diseases; authorizing representatives of the division to enter and inspect any place of firefighter employment; requiring firefighter employers to provide safe employment conditions; authorizing the division to adopt rules that prescribe means for preventing accidents in places of firefighter employment and establish standards for construction, repair, and maintenance; requiring the division to inspect places of firefighter employment and to develop safety and health programs for those firefighter employers whose employees have a high frequency or severity of work-related injuries; requiring certain firefighter employers to establish workplace safety committees and to maintain certain records; providing penalties for firefighter employers who violate provisions of the act; providing

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exemptions; providing a penalty for the failure to implement a safety and health program and cancellations; providing for expenses of administration; providing penalties for refusal to admit division; specifying firefighter employee rights and responsibilities; providing division remedies for failure to comply; providing penalties for firefighter employers who make false statements to the division or to an insurer; providing criminal penalties for false, malicious, or fraudulent statements and representatives; specifying applicability to volunteer firefighters and fire departments; providing for workplace safety and to authorize the division to adopt rules including federal standards for assuring safe working conditions for all firefighter employees; amending s. 633.31, F.S.; changing the name of and expanding and diversifying the Firefighters Standards and Training Council; amending s. 633.33, F.S.; providing additional duties of the council; amending ss. 383.3362, 633.330, and 633.32, F.S.; conforming language; providing a declaration of important state interest; providing an effective date. Be It Enacted by the Legislature of the State of Florida: Section 1. Sections 633.801, 633.802, 633.803,

633.804, 633.805, 633.806, 633.807, 633.808, 633.809, 633.810,

633.818, 633.819, 633.820, and 633.821, Florida Statutes, are created to read:

633.801 Short title.--Sections 633.801-633.821 may be cited as the "Florida Firefighters Occupational Safety and Health Act."

633.802 Definitions.--Unless the context clearly requires otherwise, the following definitions shall apply to ss. 633.801-633.821:

- (1) "Department" means the Department of Insurance.
- (2) "Division" means the Division of State Fire Marshal of the department.
- (3) "Firefighter employee" means any person engaged in any employment, public or private, as a firefighter under any appointment or contract of hire or apprenticeship, express or implied, oral or written, whether lawfully or unlawfully employed, responding to or assisting with fire or medical emergencies, whether or not the firefighter is on duty, except those appointed under s. 590.02(1)(d).
- (4) "Firefighter employer" means the state and all political subdivisions of this state, all public and quasi-public corporations in this state, and every person carrying on any employment for this state, political subdivisions of this state, and public and quasi-public corporations in this state, which employs firefighters, except those appointed under s. 590.02(1)(d).
- (5) "Firefighter employment" or "employment" means any service performed by a firefighter employee for the firefighter employer.

633.803 Legislative intent.--It is the intent of the 1 2 Legislature to enhance firefighter occupational safety and 3 health in the state through the implementation and maintenance 4 of policies, procedures, practices, rules, and standards that 5 reduce the incidence of firefighter employee accidents, 6 firefighter occupational diseases, and firefighter fatalities 7 compensable under chapter 440 or otherwise. The Legislature 8 further intends that the division develop a means by which the 9 division can identify individual firefighter employers with a high frequency or severity of work-related injuries, conduct 10 safety inspections of those firefighter employers, and assist 11 12 those firefighter employers in the development and 13 implementation of firefighter employee safety and health 14 programs. In addition, it is the intent of the Legislature that the division administer the provisions of ss. 15 16 633.801-633.821; provide assistance to firefighter employers, firefighter employees, and insurers; and enforce the policies, 17 rules, and standards set forth in ss. 633.801-633.821. 18 19 633.804 Safety inspections and consultations; 20 rules. -- The division shall adopt rules governing the manner, means, and frequency of firefighter employer and firefighter 21 employee safety inspections and consultations by all insurers 23 and self-insurers. 24 633.805 Division to make study of firefighter 25 occupational diseases. -- The division shall make a continuous 26 study of firefighter occupational diseases and the ways and 27 means for their control and prevention and shall adopt rules 28 necessary for such control and prevention. For this purpose, the division is authorized to cooperate with firefighter 29 employers, firefighter employees, and insurers and with the 30 Department of Health.

633.806 Investigations by the division; refusal to 1 2 admit; penalty.--The division shall make studies and investigations 3 4 with respect to safety provisions and the causes of 5 firefighter injuries in firefighter places of employment and 6 shall make such recommendations to the Legislature and 7 firefighter employers and insurers as the division considers 8 proper as to the best means of preventing firefighter injuries. In making such studies and investigations, the 9 10 division may cooperate with any agency of the United States charged with the duty of enforcing any law securing safety 11 12 against injury in any place of firefighter employment covered 13 by ss. 633.801-633.821 or any agency or department of the 14 state engaged in enforcing any law to ensure safety for firefighter employees. 15 16 (2) The division by rule may adopt procedures for conducting investigations of firefighter employers under ss. 17 633.801-633.821. 18 19 633.807 Safety; firefighter employer 20 responsibilities. -- Every firefighter employer shall furnish and use safety devices and safeguards, adopt and use methods 21 and processes reasonably adequate to render such an employment 22 23 and place of employment safe, and do every other thing 24 reasonably necessary to protect the lives, health, and safety of such firefighter employees. As used in this section, the 25 26 terms "safe" and "safety" as applied to any employment or 27 place of firefighter employment mean such freedom from danger 28 as is reasonably necessary for the protection of the lives, health, and safety of firefighter employees, including 29 conditions and methods of sanitation and hygiene. Safety 30 devices and safeguards required to be furnished by the

firefighter employer by this section or by the division under authority of this section shall not include personal apparel and protective devices that replace personal apparel normally worn by firefighter employees during regular working hours.

633.808 Division authority. -- The division shall:

- devices, safeguards, or other means of protection must be adopted for the prevention of accidents in every firefighter place of employment or at any fire scene; determine what suitable devices, safeguards, or other means of protection for the prevention of occupational diseases must be adopted or followed in any or all such firefighter places of employment or at any fire scene; and adopt reasonable rules for the prevention of accidents, the safety, protection, and security of firefighters engaged in interior firefighting, and the prevention of occupational diseases.
- (2) Ascertain, fix, and order such reasonable standards and rules for the construction, repair, and maintenance of firefighter places of employment as shall render them safe. Such rules and standards shall be adopted in accordance with chapter 120.
- (3) Assist firefighter employers in the development and implementation of firefighter employee safety training programs by contracting with professional safety organizations.
- (4) Adopt rules prescribing recordkeeping responsibilities for firefighter employers, which may include maintaining a log and summary of occupational injuries, diseases, and illnesses, for producing on request a notice of injury and firefighter employee accident investigation

records, and prescribing a retention schedule for such 1 2 records. 3 633.809 Firefighter employers whose firefighter 4 employees have a high frequency of work-related injuries. -- The 5 division shall develop a means by which the division may 6 identify individual firefighter employers whose firefighter 7 employees have a high frequency or severity of work-related 8 injuries. The division shall carry out safety inspections of 9 the facilities and operations of those firefighter employers in order to assist them in reducing the frequency and severity 10 of work-related injuries. The division shall develop safety 11 12 and health programs for those firefighter employers. Insurers 13 shall distribute such safety and health programs to the 14 firefighter employers so identified by the division. Those firefighter employers identified by the division as having a 15 16 high frequency or severity of work-related injuries shall implement a safety and health program developed by the 17 division. The division shall carry out safety inspections of 18 19 those firefighter employers so identified to ensure compliance 20 with the safety and health program and to assist such firefighter employers in reducing the number of work-related 21 22 injuries. The division may not assess penalties as the result of such inspections, except as provided by s. 633.813. Copies 23 of any report made as the result of such an inspection shall 24 25 be provided to the firefighter employer and its insurer. 26 Firefighter employers may submit their own safety and health programs to the division for approval in lieu of using the 27 28 safety and health program developed by the division. The division shall promptly review the program submitted and 29 approve or disapprove the program within 60 days or such 30 program shall be deemed approved. Upon approval by the

division, the program shall be implemented by the firefighter employer. If the program is not approved or if a program is not submitted, the firefighter employer shall implement the program developed by the division. The division shall adopt rules setting forth the criteria for safety and health programs, as such rules relate to this section.

633.810 Workplace safety committees and safety coordinators.--

- (1) In order to promote health and safety in firefighter places of employment in this state:
- (a) Each firefighter employer of 20 or more firefighter employees shall establish and administer a workplace safety committee in accordance with rules adopted under this section.
- (b) Each firefighter employer of fewer than 20 firefighter employees identified by the division as having high frequency or severity of work-related injuries shall establish and administer a workplace safety committee or designate a workplace safety coordinator who shall establish and administer workplace safety activities in accordance with rules adopted under this section.
  - (2) The division shall adopt rules:
- (a) Prescribing the membership of the workplace safety committees so as to ensure an equal number of firefighter employee representatives, who are volunteers or are elected by their peers, and of firefighter employer representatives, and specifying the frequency of meetings.
- (b) Requiring firefighter employers to make adequate records of each meeting and to file and to maintain the records subject to inspection by the division.

- (c) Prescribing the duties and functions of the
  workplace safety committee and workplace safety coordinator,
  which include, but are not limited to:
- 1. Establishing procedures for workplace safety inspections by the committee.
- 2. Establishing procedures for investigating all workplace accidents, safety-related incidents, illnesses, and deaths.
- 3. Evaluating accident prevention and illness prevention programs.
- 4. Prescribing guidelines for the training of safety committee members.
- (3) The composition, selection, and function of workplace safety committees shall be a mandatory topic of negotiations with any certified collective bargaining agent for firefighter employers that operate under a collective bargaining agreement. Firefighter employers that operate under a collective bargaining agreement that contains provisions regulating the formation and operation of workplace safety committees that meet or exceed the minimum requirements contained in this section, or firefighter employers who otherwise have existing workplace safety committees that meet or exceed the minimum requirements established by this section, are in compliance with this section.
- (4) Firefighter employees shall be compensated their regular hourly wage while engaged in workplace safety committee or workplace safety coordinator training, meetings, or other duties prescribed under this section.
- 29 <u>633.811 Firefighter employer penalties.--If any</u>
  30 <u>firefighter employer violates or fails or refuses to comply</u>
  31 with ss. 633.801-633.821, or with any rule adopted by the

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division under such sections in accordance with chapter 120
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   for the prevention of injuries, accidents, or occupational
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   diseases or with any lawful order of the division in
   connection with ss. 633.801-633.821, or fails or refuses to
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   furnish or adopt any safety device, safeguard, or other means
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   of protection prescribed by division rule under ss.
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   633.801-633.821 for the prevention of accidents or
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   occupational diseases, the division may assess against the
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   firefighter employer a civil penalty of not less than $100 nor
   more than $5,000 for each day the violation, omission,
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   failure, or refusal continues after the firefighter employer
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   has been given written notice of such violation, omission,
   failure, or refusal. The total penalty for each violation may
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   not exceed $50,000. The division shall adopt rules requiring
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   penalties commensurate with the frequency or severity of
   safety violations. A hearing shall be held in the county in
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   which the violation, omission, failure, or refusal is alleged
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   to have occurred, unless otherwise agreed to by the
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   firefighter employer and authorized by the division. All
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   penalties assessed and collected under this section shall be
   deposited in the Insurance Commissioner's Regulatory Trust
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   Fund.
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           633.812 Division cooperation with Federal Government;
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   exemption from requirements for private firefighter
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   employers.--
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          (1) The division shall cooperate with the Federal
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   Government so that duplicate inspections will be avoided while
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   at the same time ensuring safe firefighter places of
   employment for the citizens of this state.
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- (2) Except as provided in this section, a private firefighter employer is not subject to the requirements of the division if:
- (a) The private firefighter employer is subject to the federal regulations in 29 C.F.R. ss. 1910 and 1926;
- (b) The private firefighter employer has adopted and implemented a written safety program that conforms to the requirements of 29 C.F.R. ss. 1910 and 1926;
- (c) A private firefighter employer with 20 or more full-time firefighter employees shall include provisions for a safety committee in the safety program. The safety committee shall include firefighter employee representation and shall meet at least once each calendar quarter. The private firefighter employer shall make adequate records of each meeting and maintain the records subject to inspections under subsection (3). The safety committee shall, if appropriate, make recommendations regarding improvements to the safety program and corrections of hazards affecting workplace safety; and
- (d) The private firefighter employer provides the division with a written statement that certifies compliance with this subsection.
- (3) The division may enter at any reasonable time any place of private firefighter employment for the purpose of verifying the accuracy of the written certification. If the division determines that the private firefighter employer has not complied with the requirements of subsection (2), the private firefighter employer shall be subject to the rules of the division until the private firefighter employer complies with subsection (2) and recertifies that fact to the division.

(4) This section shall not restrict the division's 1 2 performance of any duties pursuant to a written contract between the division and the federal Occupational Safety and 3 4 Health Administration. 5 633.813 Failure to implement a safety and health 6 program; cancellations. -- If a firefighter employer that is 7 found by the division to have a high frequency or severity of 8 work-related injuries fails to implement a safety and health program, the insurer or self-insurer's fund that is providing 9 coverage for the firefighter employer may cancel the contract 10 11 for insurance with the firefighter employer. In the 12 alternative, the insurer or fund may terminate any discount or 13 deviation granted to the firefighter employer for the 14 remainder of the term of the policy. If the contract is 15 canceled or the discount or deviation is terminated, the insurer shall make such reports as are required by law. 16 633.814 Expenses of administration. -- The amounts that 17 are needed to administer ss. 633.801-633.821 shall be 18 19 disbursed from the Insurance Commissioner's Regulatory Trust 20 Fund. 633.815 Refusal to admit; penalty. -- The division and 21 authorized representatives of the division may enter and 22 23 inspect any firefighter place of employment at any reasonable 24 time for the purpose of investigating compliance with ss. 633.801-633.821 and conducting inspections for the proper 25 26 enforcement of ss. 633.801-633.821. A firefighter employer 27 who refuses to admit any member of the division or authorized 28 representative of the division to any place of employment or 29 to allow investigation and inspection pursuant to this section commits a misdemeanor of the second degree, punishable as 30 provided in s. 775.082 or s. 775.083.

1 633.816 Firefighter employee rights and 2 responsibilities.--(1) Each firefighter employee of a firefighter 3 4 employer covered under ss. 633.801-633.821 shall comply with 5 rules adopted by the division and with reasonable workplace 6 safety and health standards, rules, policies, procedures, and 7 work practices established by the firefighter employer and the workplace safety committee. A firefighter employee who 8 9 knowingly fails to comply with this subsection may be 10 disciplined or discharged by the firefighter employer. 11 (2) A firefighter employer may not discharge, threaten 12 to discharge, cause to be discharged, intimidate, coerce, 13 otherwise discipline, or in any manner discriminate against a 14 firefighter employee for any of the following reasons: 15 (a) The firefighter employee has testified or is about 16 to testify, on her or his own behalf or on behalf of others, in any proceeding instituted under ss. 633.801-633.821; 17 (b) The firefighter employee has exercised any other 18 right afforded under ss. 633.801-633.821; or 19 20 (c) The firefighter employee is engaged in activities relating to the workplace safety committee. 21 (3) No pay, position, seniority, or other benefit may 22 23 be lost for exercising any right under, or for seeking 24 compliance with any requirement of, ss. 633.801-633.821. 633.817 Compliance.--Failure of a firefighter employer 25 26 or an insurer to comply with ss. 633.801-633.821, or with any rules adopted under ss. 633.801-633.821, constitutes grounds 27 28 for the division to seek remedies, including injunctive 29 relief, by making appropriate filings with the circuit court. 30 633.818 False statements to insurers.--A firefighter employer who knowingly and willfully falsifies or conceals a

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material fact; makes a false, fictitious, or fraudulent
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   statement or representation; or makes or uses any false
   document knowing the document to contain any false,
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   fictitious, or fraudulent entry or statement to an insurer of
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   workers' compensation insurance under ss. 633.801-633.821
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   commits a misdemeanor of the second degree, punishable as
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   provided in s. 775.082 or s. 775.083.
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           633.819 Matters within jurisdiction of the division;
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   false, fictitious, or fraudulent acts, statements, and
   representations prohibited; penalty; statute of
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   limitations. -- A person may not, in any matter within the
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   jurisdiction of the division, knowingly and willfully falsify
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   or conceal a material fact; make any false, fictitious, or
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   fraudulent statement or representation; or make or use any
   false document, knowing the same to contain any false,
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   fictitious, or fraudulent statement or entry. A person who
   violates this section commits a misdemeanor of the second
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   degree, punishable as provided in s. 775.082 or s. 775.083.
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   The statute of limitations for prosecution of an act committed
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   in violation of this section is 5 years after the date the act
   was committed or, if not discovered within 30 days after the
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   act was committed, 5 years after the date the act was
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   discovered.
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           633.820 Volunteer firefighters.--Sections
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   633.803-633.821 apply to volunteer firefighters and volunteer
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   fire departments.
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           633.821 Workplace safety.--
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          (1) The division shall assist in making the
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   firefighter place of employment a safer place to work and
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   decreasing the frequency and severity of on-the-job injuries
31 in such workplace.
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- (2) The division shall have the authority to adopt rules for the purpose of ensuring safe working conditions for all firefighter employees by authorizing the enforcement of effective standards, by assisting and encouraging firefighter employers to maintain safe working conditions, and by providing for education and training in the field of safety. Specifically, the division may by rule adopt all or any part of subparts C through T and subpart Z of 29 C.F.R. s. 1910, as revised April 8, 1998; the National Fire Protection

  Association, Inc., Standard 1500, paragraph 5-7 (Personal Alert Safety System) (1992 edition); and ANSI A 10.4-1990.

  (3) With respect to 29 C.F.R. s. 1910.134(g)(4), the
- two individuals located outside the immediately dangerous to life and health atmosphere may be assigned to an additional role, such as incident commander, pumper operator, engineer, or driver, so long as such individual is able to immediately perform assistance or rescue activities without jeopardizing the safety or health of any firefighter working at an incident. Also with respect to 29 C.F.R. s. 1910.134(g)(4):
- (a) Each county, municipality, and special district shall implement such provision by April 1, 2002, except as provided in paragraphs (b) and (c).
- (b) If any county, municipality, or special district is unable to implement such provision by April 1, 2002, without adding additional personnel to its firefighting staff or expending significant additional funds, such county, municipality, or special district shall have an additional 6 months within which to implement such provision. Such county, municipality, or special district shall notify the division that the 6-month extension to implement such provision is in effect in such county, municipality, or special district

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within 30 days after its decision to extend the time for the additional 6 months. The decision to extend the time for implementation shall be made prior to April 1, 2002.

- (c) If, after the extension granted in paragraph (b), the county, municipality, or special district, after having worked with and cooperated fully with the division and the Firefighters Employment, Standards, and Training Council, is still unable to implement such provisions without adding additional personnel to its firefighting staff or expending significant additional funds, such municipality, county, or special district shall be exempt from the requirements of 29 C.F.R. s. 1910.134(g)(4). Nevertheless, each year thereafter the division shall review each such county, municipality, or special district to determine if such county, municipality, or special district has the ability to implement such provision without adding additional personnel to its firefighting staff or expending significant additional funds. If the division determines that any county, municipality, or special district has the ability to implement such provision without adding additional personnel to its firefighting staff or expending significant additional funds, the division shall require such county, municipality, or special district to implement such provision. Such requirement by the division under this paragraph constitutes final agency action subject to chapter 120.
- (4) The provisions of chapter 440 that pertain to workplace safety apply to the division.
- (5) The division may adopt any rule necessary to implement, interpret, and make specific the provisions of this section, provided the division may not adopt by rule any other standard or standards of the Occupational Safety and Health

Administration or the National Fire Protection Association 1 2 relating solely to ss. 633.801-633.821 and firefighter employment safety without specific legislative authority. 3 4 Section 2. Section 633.31, Florida Statutes, is 5 amended to read: 6 633.31 Firefighters Employment, Standards, and 7 Training Council. --8 (1) There is created within the Department of 9 Insurance a Firefighters Employment, Standards, and Training Council of 13 nine members appointed by the State Fire 10 11 Marshal. Two members shall be fire chiefs appointed by the 12 Florida Fire Chiefs Association, two members shall be 13 firefighters, who are not officers, appointed by the Florida 14 Professional Firefighters Association, two members shall be 15 firefighter officers, who are not fire chiefs, appointed by 16 the State Fire Marshal, one member appointed by the Florida League of Cities, one member appointed by the Florida 17 Association of Counties, one member appointed by the Florida 18 Association of Special Districts, one member appointed by the 19 20 Florida Fire Marshal's Association, and one member appointed by the State Fire Marshal, and one member shall be a director 21 or instructor of a state-certified firefighting training 22 facility appointed by the State Fire Marshal. To be eligible 23 24 for appointment as a fire chief member, firefighter officer member, firefighter member, or a director or instructor of a 25 26 state-certified firefighting facility, a person shall have had 27 at least 4 years' experience in the firefighting profession. 28 The remaining member, who shall be appointed by the State Fire 29 Marshal, two members shall not be a member or representative members of the firefighting profession or of any local 30 government. Members shall serve only as long as they continue

to meet the criteria under which they were appointed, or unless a member has failed to appear at three consecutive and properly noticed meetings unless excused by the chair.

- three members for terms of 4 years, two members for terms of 3 years, two members for terms of 2 years, and two members for terms of 1 year. Thereafter, Members shall be appointed for 4-year terms and in no event shall a member serve more than two consecutive terms. Any vacancy shall be filled in the manner of the original appointment for the remaining time of the term.
- (3) The State Fire Marshal, in making her or his appointments, shall take into consideration representation by geography, population, and other relevant factors, in order that the membership on the council will be apportioned to give representation to the state at large rather than to a particular area.
- (4) Membership on the council shall not disqualify a member from holding any other public office or being employed by a public entity, except that no member of the Legislature shall serve on the council.
- Section 3. Subsections (4) and (5) of section 633.33, Florida Statutes, are amended to read:
- 633.33 Special powers; firefighter training.--The council shall have special powers in connection with the employment and training of firefighters to:
- (4) Consult and cooperate with any employing agency, university, college, community college, the Florida State Fire College, or other educational institution concerning the <a href="mailto:employment and safety of firefighters">employment and safety of firefighters</a>, including, but not limited to, the safety of firefighters while at the scene of a

fire or the scene of an incident related to the provision of emergency services to which a firefighter responds, and the development of firefighter training schools and programs of courses of instruction, including, but not limited to, education and training in the areas of <u>firefighter employment</u>, fire science, fire technology, fire administration, and all allied and supporting fields.

(5) Make or support studies on any aspect of firefighting <a href="mailto:employment">employment</a>, education, and training or recruitment.

Section 4. Paragraph (c) of subsection (3) of section 383.3362, Florida Statutes, is amended to read:

383.3362 Sudden Infant Death Syndrome. --

- (3) TRAINING.--
- (c) The Department of Health, in consultation with the Emergency Medical Services Advisory Council, the Firefighters <a href="Employment">Employment</a>, Standards</a>, and Training Council, and the Criminal Justice Standards and Training Commission, shall develop and adopt, by rule, curriculum that, at a minimum, includes training in the nature of SIDS, standard procedures to be followed by law enforcement agencies in investigating cases involving sudden deaths of infants, and training in responding appropriately to the parents or caretakers who have requested assistance.

Section 5. Subsection (4) of section 633.30, Florida Statutes, is amended to read:

- 633.30 Standards for firefighting; definitions.--As used in this chapter:
- (4) "Council" means the Firefighters <a href="Employment">Employment</a>, Standards, and Training Council.

Section 6. Subsection (4) of section 633.32, Florida Statutes, is amended to read: 633.32 Organization; meetings; quorum; compensation; seal.--(4) The council may adopt a seal for its use containing the words "Firefighters Employment, Standards, and Training Council." Section 7. The Legislature determines and declares that this act fulfills an important state interest. Section 8. This act shall take effect upon becoming a law.