2002 Legislature CS/HB 1673, Second Engrossed

An act relating to a public records exemption
for social security numbers; creating s.
119.072, F.S.; creating an exemption from
public records requirements for all social
security numbers held by an agency or its
agents, employees, or contractors; providing
exceptions to the exemption; providing
conditions under which social security numbers
may be provided to a commercial entity;
providing for civil and criminal penalties;
providing requirements and restrictions with
respect to collection and disclosure of social
security numbers by an agency; providing for
review of social security numbers collected
prior to the effective date of the exemption;
restricting the release of social security
numbers contained in official records;
providing certain notice requirements and
requiring publication of notice by county
recorders; requiring annual agency reports;
providing for future review and repeal;
providing retroactive application of the
exemption; providing a statement of public
necessity; providing an effective date.
Be It Enacted by the Legislature of the State of Florida:
Section 1. Section 119.072, Florida Statutes, is
created to read:
119.072 Social Security number exemption
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1	(1) Effective October 1, 2002, all social security
2	numbers held by an agency or its agents, employees, or
3	contractors are confidential and exempt from s. 119.07(1) and
4	s. 24(a), Art. I of the State Constitution. This exemption
5	applies to all social security numbers held by an agency and
6	its agents, employees, or contractors before, on, or after the
7	effective date of this exemption.
8	(2) Social security numbers may be disclosed to
9	another governmental entity or its agents, employees, or
10	contractors if disclosure is necessary for the receiving
11	entity to perform its duties and responsibilities. The
12	receiving governmental entity and its agents, employees, and
13	contractors shall maintain the confidential and exempt status
14	of such numbers.
15	(3) An agency shall not deny a commercial entity
16	engaged in the performance of a commercial activity as defined
17	in s. 14.203 or its agents, employees, or contractors access
18	to social security numbers, provided the social security
19	numbers will be used only in the normal course of business for
20	legitimate business purposes, and provided the commercial
21	entity makes a written request for social security numbers,
22	verified as provided in s. 92.525, legibly signed by an
23	authorized officer, employee, or agent of the commercial
24	entity. The verified written request must contain the
25	commercial entity's name, business mailing and location
26	addresses, business telephone number, and a statement of the
27	specific purposes for which it needs the social security
28	numbers and how the social security numbers will be used in
29	the normal course of business for legitimate business
30	purposes. The aggregate of these requests shall serve as the
31	basis for the agency report required in subsection (7) . An
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agency may request any other information as may be reasonably 1 2 necessary to verify the identity of the entity requesting the 3 social security numbers and the specific purposes for which such numbers will be used, however, an agency has no duty to 4 5 inquire beyond the information contained in the verified 6 written request. A legitimate business purpose includes 7 verification of the accuracy of personal information received by a commercial entity in the normal course of its business; 8 9 use in a civil, criminal, or administrative proceeding; use for insurance purposes; use in law enforcement and 10 investigation of crimes; use in identifying and preventing 11 12 fraud; use in matching, verifying, or retrieving information; and use in research activities. A legitimate business purpose 13 14 does not include the display or bulk sale of social security 15 numbers to the general public or the distribution of such numbers to any customer that is not identifiable by the 16 17 distributor. 18 (4) Any person who makes a false representation in 19 order to obtain a social security number pursuant to this 20 section, or any person who willfully and knowingly violates 21 the provisions of this section, commits a felony of the third degree, punishable as provided in s. 775.082 or s. 775.083. 22 23 Any public officer who violates any provision of this section is guilty of a noncriminal infraction, punishable by a fine 24 not exceeding \$500. A commercial entity that provides access 25 26 to public records containing social security numbers in accordance with this section, is not subject to the penalty 27 provisions of this subsection. 28 29 (5) On or after October 1, 2002, if any final 30 judgment, court order, or docket sheet contains a social security number, then that number shall be entered on a 31 3

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separate page from the rest of the judgment, order, or docket 1 2 sheet and shall be maintained as a separate attachment, which 3 shall not be filed with or recorded by the county recorder in 4 the official records. The separate attachments containing 5 social security numbers are available to other governmental 6 entities and to commercial entities as provided for in this 7 section. Except for final judgments, court orders, or docket 8 sheets, if a social security number is or has been otherwise 9 included in a court file before, on, or after October 1, 2002, such number may be included as part of the court record 10 available for public inspection and copying unless redaction 11 12 is requested by the holder of the social security number, or his or her attorney or legal guardian, in a legibly signed 13 14 written request specifying the case name, case number, and the document heading and page number, and delivered by mail, 15 facsimile, or electronic transmission, or delivered in person, 16 17 to the clerk of the court. The clerk of the court shall have no duty to inquire beyond the written request to verify the 18 19 identity of a person requesting redaction. No fee will be 20 charged for the redaction of a social security number pursuant 21 to such request. (6)(a) On or after October 1, 2002, no person 22 23 preparing or filing a document to be recorded in the official records by the county recorder as provided for in chapter 28 24 may include any person's social security number in that 25 document, unless otherwise expressly required by law. If a 26 27 social security number is or has been included in a document presented to the county recorder for recording in the official 28 29 records of the county before, on, or after October 1, 2002, it may be made available as part of the official record available 30 31 for public inspection and copying.

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(b) Any person, or his or her attorney or legal 1 2 guardian, has the right to request that a county recorder 3 remove, from an image or copy of an official record placed on a county recorder's publicly available Internet website or a 4 5 publicly available Internet website used by a county recorder 6 to display public records or otherwise made electronically 7 available to the general public by such recorder, his or her 8 social security number contained in that official record. 9 Such request must be made in writing, legibly signed by the requestor and delivered by mail, facsimile, or electronic 10 transmission, or delivered in person, to the county recorder. 11 12 The request must specify the identification page number that contains the social security number to be redacted. The 13 14 county recorder shall have no duty to inquire beyond the 15 written request to verify the identity of a person requesting redaction. No fee will be charged for the redaction of a 16 17 social security number pursuant to such request. (c) A county recorder shall immediately and 18 19 conspicuously post signs throughout his or her offices for 20 public viewing; shall immediately and conspicuously post a 21 notice on any Internet website or remote electronic site made available by the county recorder and used for the ordering or 22 23 display of official records or images or copies of official records; and shall, prior to October 1, 2002, publish on two 24 separate dates in a newspaper of general circulation in the 25 26 county where the county recorder's office is located as provided for in chapter 50, a notice, stating, in 27 substantially similar form, the following: 28 29 1. On or after October 1, 2002, any person preparing 30 or filing a document for recordation in the official records 31 5

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may not include a social security number in such document, 1 2 unless required by law. 3 2. Any person has a right to request a county recorder 4 to remove, from an image or copy of an official record placed 5 on a county recorder's publicly available Internet website or 6 on a publicly available Internet website used by a county 7 recorder to display public records or otherwise made 8 electronically available to the general public, any social 9 security number contained in an official record. Such request must be made in writing and delivered by mail, facsimile, or 10 electronic transmission, or delivered in person, to the county 11 12 recorder. The request must specify the identification page number that contains the social security number to be 13 14 redacted. No fee will be charged for the redaction of a 15 social security number pursuant to such a request. (7) Beginning January 31, 2004, and each January 31 16 17 thereafter, every agency must file a report with the Secretary of State, the President of the Senate, and the Speaker of the 18 19 House of Representatives listing the identity of all 20 commercial entities that have requested social security 21 numbers during the preceding calendar year and the specific purpose or purposes stated by each commercial entity regarding 22 23 its need for social security numbers. If no disclosure requests were made, the agency shall so indicate. 24 The Legislature acknowledges that the social 25 (8) 26 security number was never intended to be used for business purposes but was intended to be used solely for the 27 28 administration of the federal Social Security System. The 29 Legislature is further aware that over time this unique 30 numeric identifier has been used extensively for identity verification purposes and other legitimate consensual 31 6

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purposes. The Legislature is also cognizant of the fact that 1 the social security number can be used as a tool to perpetuate 2 3 fraud against a person and to acquire sensitive personal, financial, medical, and familial information, the release of 4 5 which could cause great financial or personal harm to an 6 individual. The Legislature intends to monitor the commercial 7 use of social security numbers held by state agencies in order 8 to maintain a balanced public policy. 9 (9) An agency shall not collect an individual's social security number unless authorized by law to do so or unless 10 the collection of the social security number is otherwise 11 12 imperative for the performance of that agency's duties and responsibilities as prescribed by law. Social security numbers 13 14 collected by an agency must be relevant to the purpose for 15 which collected and shall not be collected until and unless the need for social security numbers has been clearly 16 17 documented. An agency that collects social security numbers shall also segregate that number on a separate page from the 18 19 rest of the record, or as otherwise appropriate, in order that 20 the social security number be more easily redacted, if 21 required, pursuant to a public records request. An agency collecting a person's social security number shall, upon that 22 23 person's request, at the time of or prior to the actual collection of the social security number by that agency, 24 provide that person with a statement of the purpose or 25 26 purposes for which the social security number is being collected and used. Social security numbers collected by an 27 28 agency shall not be used by that agency for any purpose other 29 than the purpose stated. Social security numbers collected by 30 an agency prior to the effective date of this act shall be reviewed for compliance with this subsection. If the 31 7

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collection of a social security number prior to the effective 1 2 date of this act is found to be unwarranted, the agency shall 3 immediately discontinue the collection of social security numbers for that purpose. 4 5 (10) Any affected person may petition the circuit 6 court for an order directing compliance with this section. 7 (11) The provisions of this section do not supersede 8 any other applicable public records exemptions existing prior 9 to the effective date of this act or created thereafter. (12) This section is subject to the Open Government 10 Sunset Review Act of 1995 in accordance with s. 119.15, and 11 12 shall stand repealed October 2, 2007, unless reviewed and 13 saved from repeal through reenactment by the Legislature. 14 Section 2. The Legislature finds that it is a public 15 necessity that social security numbers held by an agency be made confidential and exempt from public disclosure because 16 17 such numbers are of a sensitive personal nature and are often the link to an individual's personal, financial, medical, or 18 19 familial records. The social security number is the only 20 nationwide, unique numeric form of identification in existence in the United States. Release of a social security number is 21 of concern due to the amount of sensitive personal information 22 23 which can be acquired by its use. The disclosure of such number can provide access to private information about a 24 person which could be used to perpetrate fraud upon that 25 26 person or otherwise cause great harm to that person and his or her family. Additionally, public disclosure of the social 27 security number constitutes an unwarranted invasion into the 28 29 life and personal privacy of a person. Thus, the harm from disclosing such number outweighs any public benefit that can 30 be derived from widespread and unregulated public access to 31 8

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such number. However, responsible commercial use of the social security number does not result in personal or financial harm to a person but allows more complete identity verification, thereby enhancing the mutual benefits of the commercial relationship. Accordingly, the Legislature finds that an exception to the exemption for commercial entities is warranted. Section 3. This act shall take effect upon becoming For purposes of codifying the Florida Statutes 2002, the law. Division of Statutory Revision of the Office of Legislative Services is directed to substitute the effective date of the Council Substitute for House Bill 1673, First Engrossed, for the language "the effective date of this act" as used in section 119.072(9) and (11), Florida Statutes, as created by section 1 of Council Substitute for House Bill 1673, First Engrossed. CODING: Words stricken are deletions; words underlined are additions.