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By the Fiscal Responsibility Council and Representative Barreiro

A bill to be entitled An act relating to off-highway vehicles; creating ch. 261, F.S.; creating the T. Mark Schmidt Off-Highway Vehicle Safety and Recreation Act; providing legislative findings and intent; providing definitions; providing functions, duties, and responsibilities of the Department of Agriculture and Consumer Services; providing for rulemaking authority; providing for the publication and distribution of a guidebook; providing for the repair, maintenance, and rehabilitation of areas, trails, and lands; providing for contracts and agreements; providing criteria for recreation areas and trails; providing a penalty; providing for the use of designated off-highway vehicle funds within the Incidental Trust Fund of the Division of Forestry of the department; amending s. 316.2074, F.S.; revising the definition of the term "all-terrain vehicle"; prohibiting the use of all-terrain vehicles on public roadways in the state; providing exceptions; creating the Florida Off-Highway Vehicle Titling Act; providing legislative intent; providing definitions; providing for administration by the Department of Highway Safety and Motor Vehicles; providing for rules, forms, and notices; requiring certificates of title; providing for application for and issuance of certificates of title; providing for duplicate certificates of title; requiring

the furnishing of a manufacturer's statement of origin; providing for fees; providing for disposition of fees; providing authority to refuse to issue and to cancel a certificate of title; providing crimes relating to certificates of title; providing penalties; providing noncriminal infractions; providing penalties; amending s. 375.313, F.S.; deleting fee collection responsibility of the Fish and Wildlife Conservation Commission for registration of off-road vehicles; repealing s. 375.315, F.S., relating to the registration of off-road vehicles by the commission; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Chapter 261, Florida Statutes, consisting of sections 261.01, 261.02, 261.03, 261.06, 261.07, 261.08, 261.09, 261.10, 261.11, and 261.12, Florida Statutes, is created to read:

261.01 Short title.--This chapter may be cited as the "T. Mark Schmidt Off-Highway Vehicle Safety and Recreation Act."

261.02 Legislative findings and intent.--

(1) The Legislature finds that off-highway vehicles are becoming increasingly popular in this state and that the use of these vehicles should be controlled and managed to minimize negative effects on the environment, wildlife habitats, native wildlife, and native flora and fauna.

- (2) The Legislature declares that effectively managed areas and adequate facilities for the use of off-highway vehicles are compatible with this state's overall recreation plan and the underlying goal of multiple use.
 - (3) It is the intent of the Legislature that:
- (a) Existing off-highway vehicle recreational areas, facilities, and opportunities be improved and appropriately expanded and be managed in a manner consistent with this chapter, in particular to maintain natural resources and sustained long-term use of off-highway vehicle trails and areas.
- (b) New off-highway vehicle recreational areas, facilities, and opportunities be provided and managed pursuant to this chapter in a manner that will sustain both long-term use and the environment.
- (4) Nothing contained within this chapter shall be construed to require the construction or maintenance of off-highway vehicle recreation areas, facilities, or trails on public lands where such construction or maintenance would be inconsistent with the property's management objectives or land management plan.
- $\underline{\text{261.03}}$ Definitions.--As used in this chapter, the term:
- (1) "ATV" means any motorized off-highway or all-terrain vehicle 50 inches or less in width, having a dry weight of 900 pounds or less, designed to travel on three or more low-pressure tires, having a seat designed to be straddled by the operator and handlebars for steering control, and intended for use by a single operator with no passenger.
- 30 (2) "Department" means the Department of Agriculture
 31 and Consumer Services.

- (3) "Division" means the Division of Forestry of the Department of Agriculture and Consumer Services.
- vehicle used off the roads or highways of this state that has a seat or saddle for the use of the rider and is designed to travel with not more than two wheels in contact with the ground, but excludes a tractor or a moped.
- (5) "Off-highway vehicle" means any ATV or OHM that is used off the roads or highways of this state for recreational purposes and that is not registered and licensed for highway use under chapter 320.
- (6) "Program" means the Off-Highway Vehicle Recreation Program.
- (7) "Public lands" means lands within the state that are available for public use and that are owned, operated, or managed by a federal, state, county, or municipal governmental entity.
- (8) "System" means the off-highway vehicle recreation areas and trails on public lands within the state.
- (9) "Trust fund" means the Incidental Trust Fund of the Division of Forestry of the Department of Agriculture and Consumer Services.
- 261.06 Functions, duties, and responsibilities of the department.--The following are functions, duties, and responsibilities of the department through the division:
- (1) Coordination of the planning, development, conservation, and rehabilitation of state lands in and for the system.
- (2) Coordination of the management, maintenance, administration, and operation of state lands in the system and

the provision of law enforcement and appropriate public safety activities.

- (3) Management of the trust fund.
- (4) Implementation of the program, including the ultimate approval of grant applications submitted by governmental agencies or entities or nongovernmental entities.
- (5) Coordination to help ensure compliance with environmental laws and regulations of the program and lands in the system.
- (6) Preparation of plans for lands in, or proposed to be included in, the system.
- (7) Conducting surveys and the preparation of studies as are necessary or desirable for implementing the program.
- (8) Recruitment and utilization of volunteers to further the program.
- (9) Rulemaking authority to implement the provisions of ss. 261.01-261.10.
- Environmental Protection and the Fish and Wildlife
 Conservation Commission, review of the inventory of current
 state-owned lands to determine the feasibility of providing
 public access for off-highway vehicle recreation and trails.
 The department shall provide a report to the Governor and the
 presiding officers of the Legislature by January 1, 2003. The
 report must include a recommendation of five locations for
 public access for off-highway vehicle recreational use and the
 applicable cost of providing each facility. The cost section
 of the report should fully explain the fiscal approach of
 renovating, maintaining, and operating each site and include a
 recommended fee structure to support the ongoing maintenance
 and operation of the program. The report should also include

 the benefits and risks of offering each site for off-highway vehicle recreational use. This subsection shall expire July 1, 2003.

261.07 Publication and distribution of guidebook;
contents.--The department shall publish a guidebook that
includes the text of this chapter, other laws and regulations
relating to the program, and maps of areas and trails of the
system. The guidebook may include other public areas, trails,
and facilities for the use of off-highway vehicles. The
guidebook must include information regarding the
responsibilities of users of the system and must set forth
pertinent laws, rules, and regulations, including particular
provisions and other information intended to prevent trespass
and damage to public or private property. The guidebook must
be prepared at minimal cost to facilitate the broadest
possible distribution and must be available for distribution
no later than October 1, 2003.

261.08 Repair, maintenance, and rehabilitation of areas, trails, and lands.--

(1) The protection of public safety, the appropriate use of lands in the system, and the conservation of the environment, wildlife habitats, native wildlife, and native flora and fauna in the system are of the highest priority in the management of the system. Accordingly, the public land managing agency shall avoid or minimize adverse impacts to the environment, promptly repair and continuously maintain areas and trails, anticipate and prevent accelerated erosion, and rehabilitate lands to the extent damaged by off-highway vehicle use in accordance with the management plans of the public land managing agency.

(2) The public land managing agency shall monitor the 1 condition of soils and wildlife habitat in each area of the system to determine whether there is compliance with applicable environmental laws and regulations and shall take appropriate action as necessary. 261.09 Contracts and agreements. -- The public land managing agency may contract with private persons or entities and enter into cooperative agreements with other public agencies for the care and maintenance of lands in the system, including contracts for law enforcement services with public agencies having law enforcement powers. 12 261.10 Criteria for recreation areas and 13 trails.--Publicly owned or operated off-highway vehicle 14 recreation areas and trails shall be designated and maintained 15 for recreational travel by off-highway vehicles. These areas 16 and trails need not be generally suitable or maintained for normal travel by conventional two-wheel-drive vehicles and 17 should not be designated as recreational footpaths. State 18 19 off-highway vehicle recreation areas and trails must be

261.11 Penalties. -- No off-highway vehicle may be operated upon the public roads, streets, or highways of this state, except as otherwise permitted by the managing local, state, or federal agency. A violation of this section is a noncriminal traffic infraction, punishable as provided in chapter 318.

selected and managed in accordance with this chapter.

261.12 Designated off-highway vehicle funds within the Incidental Trust Fund of the Division of Forestry of the Department of Agriculture and Consumer Services. --

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- (1) The designated off-highway vehicle funds of the trust fund shall consist of deposits from the following sources:
- (a) Fees paid to the Department of Highway Safety and Motor Vehicles for the titling of off-highway vehicles.
- (b) Revenues and income from any other sources required by law or as appropriated by the Legislature to be deposited into the trust fund as designated off-highway vehicle funds.
- (c) Donations from private sources that are designated as off-highway vehicle funds.
- (d) Interest earned on designated off-highway vehicle funds on deposit in the trust fund.
- (2) Designated off-highway vehicle funds in the trust fund shall be available for recommended allocation by the Department of Agriculture and Consumer Services and upon annual appropriation by the Legislature, exclusively for the following:
- (a) Implementation of the Off-Highway Vehicle

 Recreation Program by the Department of Agriculture and

 Consumer Services, which includes personnel and other related

 expenses; administrative and operating expenses; expenses

 related to safety, training, rider education programs,

 management, maintenance, and rehabilitation of lands in the

 Off-Highway Vehicle Recreation Program's system of lands and

 trails; and, if funds are available, acquisition of lands to

 be included in the system and the management, maintenance, and

 rehabilitation of such lands.
- (b) Approved grants to governmental agencies or entities or nongovernmental entities that wish to provide or improve off-highway vehicle recreation areas or trails for

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public use on public lands, provide environmental protection and restoration to affected natural areas in the system, or provide education in the operation of off-highway vehicles.

- (c) Matching funds to be used to match grant funds available from other sources.
- (3) Notwithstanding s. 216.301 and pursuant to s. 216.351, any balance of designated off-highway vehicle funds in the trust fund at the end of any fiscal year shall remain therein and shall be available for the purposes set out in this section and as otherwise provided by law.

Section 2. Section 316.2074, Florida Statutes, is amended to read:

316.2074 All-terrain vehicles.--

- (1) It is the intent of the Legislature, through the adoption of this section to provide safety protection for minors while operating an all-terrain vehicle in this state.
- (2) As used in this section, the term "all-terrain vehicle" means any motorized off-highway vehicle 50 inches 19 (1270 mm)or less in width, having a dry weight of 900 600 pounds(273 kg)or less, designed to travel traveling on three or more low-pressure tires, designed for operator use only with no passengers, having a seat or saddle designed to be straddled by the operator, and having handlebars for steering control, and intended for use by a single operator with no passenger.
 - (3) No person under 16 years of age shall operate, ride, or be otherwise propelled on an all-terrain vehicle unless the person wears a safety helmet meeting United States Department of Transportation standards and eye protection.
- (4) If a crash results in the death of any person or 31 in the injury of any person which results in treatment of the

person by a physician, the operator of each all-terrain vehicle involved in the crash shall give notice of the crash pursuant to s. 316.066.

- (5) Except as provided in this section, an all-terrain vehicle may not be operated upon the public roads, streets, or highways of this state, except as otherwise permitted by the managing state or federal agency.
- (6)(5) An all-terrain vehicle having four wheels may be used by police officers on public beaches designated as public roadways for the purpose of enforcing the traffic laws of the state. All-terrain vehicles may also be used by the police to travel on public roadways within 5 miles of beach access only when getting to and from the beach.
- (7) An all-terrain vehicle having four wheels may be used by law enforcement officers on public roads within public lands while in the course and scope of their duties.
- (8) (6) A violation of this section is a noncriminal traffic infraction, punishable as a nonmoving violation as provided in chapter 318.
- Section 3. Short title.--Sections 3 through 15 of this act may be cited as the "Florida Off-Highway Vehicle Titling Act."
- Section 4. <u>Legislative intent.--It is the intent of</u>
 the Legislature that all off-highway vehicles purchased after
 the effective date of this act and all off-highway vehicles
 operated on public lands be titled and issued a certificate of
 title to allow for easy determination of ownership.
- Section 5. <u>Definitions.--As used in sections 3 through</u> 15, the term:
- 30 (1) "ATV" means any motorized off-highway or
 31 all-terrain vehicle 50 inches or less in width, having a dry

weight of 900 pounds or less, designed to travel on three or more low-pressure tires, having a seat designed to be straddled by the operator and handlebars for steering control, and intended for use by a single operator and with no passenger.

- (2) "Dealer" means any person authorized by the Department of Revenue to buy, sell, resell, or otherwise distribute off-highway vehicles. Such person must have a valid sales tax certificate of registration issued by the Department of Revenue and a valid commercial or occupational license required by any county, municipality, or political subdivision of the state in which the person operates.
- (3) "Department" means the Department of Highway Safety and Motor Vehicles.
- (4) "Florida resident" means a person who has had a principal place of domicile in this state for a period of more than 6 consecutive months, who has registered to vote in this state, who has made a statement of domicile pursuant to s.

 222.17, Florida Statutes, or who has filed for homestead tax exemption on property in this state.
- (5) "OHM" or "off-highway motorcycle" means any motor vehicle used off the roads or highways of this state that has a seat or saddle for the use of the rider and is designed to travel with not more than two wheels in contact with the ground, but excludes a tractor or a moped.
- (6) "Off-highway vehicle" means any ATV or OHM that is used off the roads or highways of this state for recreational purposes and that is not registered and licensed for highway use pursuant to chapter 320.
- 30 (7) "Owner" means a person, other than a lienholder,
 31 having the property in or title to an off-highway vehicle,

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2 off-highway vehicle subject to an interest held by another 3 person, reserved or created by agreement and securing payment 4 of performance of an obligation, but the term excludes a 5 lessee under a lease not intended as security. 6 (8) "Public lands" means lands within the state that 7 are available for public use and that are owned, operated, or 8 managed by a federal, state, county, or municipal governmental 9 entity. 10 Section 6. Administration of off-highway vehicle 11 titling laws; records. --12 (1) The administration of off-highway vehicle titling 13 laws in sections 3 through 15 is under the Department of 14 Highway Safety and Motor Vehicles, which shall provide for the issuing, handling, and recording of all off-highway vehicle 15 16 titling applications and certificates, including the receipt and accounting of off-highway vehicle titling fees. 17 (2) The department shall keep records and perform 18 19 other clerical duties pertaining to off-highway vehicle 20 titling as required. Section 7. Rules, forms, and notices.--21 22 (1) The department may adopt rules pursuant to ss. 23 120.536(1) and 120.54, Florida Statutes, which pertain to off-highway vehicle titling, in order to implement the 24

including a person entitled to the use or possession of an

provisions of sections 3 through 15 conferring duties upon it.

(2) The department shall prescribe and provide

suitable forms for applications and other notices and forms

necessary to administer the provisions of sections 3 through

Section 8. Certificate of title required.--

- (1) Any off-highway vehicle that is purchased by a resident of this state after the effective date of this act or that is owned by a resident and is operated on the public lands of this state must be titled pursuant to sections 3 through 15.
- (2) A person may not sell, assign, or transfer an off-highway vehicle titled by the state without delivering to the purchaser or transferee a valid certificate of title with an assignment on it showing the transfer of title to the purchaser or transferee. A person may not purchase or otherwise acquire an off-highway vehicle required to be titled without obtaining a certificate of title for the vehicle in his or her name. The purchaser or transferee shall, within 30 days after a change in off-highway vehicle ownership, file an application for a title transfer with the county tax collector. An additional \$10 fee shall be charged against a purchaser or transferee who files a title transfer application after the 30-day period. The county tax collector may retain \$5 of the additional amount.
- (3) A certificate of title is prima facie evidence of the ownership of the off-highway vehicle and is good for the life of the off-highway vehicle so long as the certificate is owned or held by the legal holder. If a titled off-highway vehicle is destroyed or abandoned, the owner, with the consent of any recorded lienholders, shall, within 30 days after the destruction or abandonment, surrender to the department all title documents for cancellation.
- (4) The department shall provide labeled places on the title where the seller's price shall be indicated when an off-highway vehicle is sold and where a selling dealer shall

record his or her valid sales tax certificate of registration number.

- (5)(a) There shall be a service charge of \$4.25 for each application that is handled in connection with the issuance, duplication, or transfer of any certificate of title. There shall be a service charge of \$1.25 for each application that is handled in connection with the recording or notation of a lien on an off-highway vehicle that is not in connection with the purchase of such vehicle.
- (b) The service charges specified in paragraph (a) shall be collected by the department on any application handled directly from its office. Otherwise, these service charges shall be collected and retained by the tax collector who handles the application.
- (c) In addition to the fees provided in paragraph (a), any tax collector may impose an additional service charge of not more than 50 cents on any transaction specified in paragraph (a) when such transaction occurs at any tax collector's branch office.
- Section 9. <u>Application for and issuance of certificate</u> of title.--
- (1) The owner of an off-highway vehicle that is required to be titled must apply to the county tax collector for a certificate of title. The application must include the true name of the owner, the residence or business address of the owner, and a complete description of the off-highway vehicle. The application must be signed by the owner and must be accompanied by a fee of \$29.
- (2) The owner must establish proof of ownership by submitting with the application an executed bill of sale, a manufacturer's statement of origin, an affidavit of ownership

for off-highway vehicles purchased before the effective date of this act, or any other document acceptable to the department.

- of ownership of an off-highway vehicle, the new owner must surrender to the department the last title document issued for that vehicle. The document must be properly executed. Proper execution includes the previous owner's signature and certification that the off-highway vehicle to be transferred is debt-free or is subject to a lien. If a lien exists, the previous owner must furnish the new owner, on forms supplied by the department, the names and addresses of all lienholders and the dates of all liens, with a statement from each lienholder that the lienholder has knowledge of and consents to the transfer of title to the new owner.
- (4) An application for an initial certificate of title or a title transfer must include payment of the applicable state sales tax or proof of payment of such tax, except for off-highway vehicles purchased or transferred before the effective date of this act.
- (5) If the owner submits a complete application and complies with all other requirements of this section, the department shall issue a certificate of title that states that the title is for an off-highway vehicle that is not suitable for highway use. After October 1, 2003, the department shall also issue a copy of the guidebook prepared by the Department of Agriculture and Consumer Services pursuant to s. 261.07, Florida Statutes.
 - Section 10. Duplicate certificate of title.--
- 30 (1) The department may issue a duplicate certificate
 31 of title upon application by the person entitled to hold such

a certificate if the department is satisfied that the original certificate has been lost, destroyed, or mutilated. A fee of \$15 shall be charged for issuing a duplicate certificate.

- (2) In addition to the fee imposed by subsection (1), a fee of \$7 shall be charged for expedited service in issuing a duplicate certificate of title. Application for such expedited service may be made by mail or in person. The department shall issue each certificate of title applied for under this subsection within 5 working days after receipt of a proper application or shall refund the additional \$7 fee upon written request by the applicant.
- (3) If, following the issuance of an original, duplicate, or corrected certificate of title by the department, the certificate is lost in transit and is not delivered to the addressee, the owner of the off-highway vehicle or the holder of a lien thereon may, within 180 days after the date of issuance of the certificate, apply to the department for reissuance of the certificate. An additional fee may not be charged for reissuance under this subsection.
- (4) The department shall implement a system to verify that the application is signed by a person authorized to receive a duplicate certificate of title under this section if the address shown on the application is different from the address shown for the applicant on the records of the department.
- Section 11. <u>Manufacturer's statement of origin to be</u> furnished.--
- (1) Any person selling a new off-highway vehicle in this state must furnish a manufacturer's statement of origin to the purchaser. The statement, which must be in English or accompanied by an English translation if the vehicle was

purchased outside the United States, must be signed and dated by an authorized representative of the manufacturer, indicate the complete name and address of the purchaser, include a complete description of the vehicle, and contain as many assignments as necessary to show title in the name of the purchaser.

(2) It is unlawful for an off-highway vehicle manufacturer, manufacturer's representative, or dealer to issue a manufacturer's certificate of origin describing an off-highway vehicle with the knowledge that the description is false or that the off-highway vehicle described does not exist. It is unlawful for any person to obtain or attempt to obtain a certificate of origin with the knowledge that the description is false or that the off-highway vehicle does not exist. Any person who violates this subsection commits a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084, Florida Statutes.

Section 12. <u>Disposition of fees.--The department shall</u>

<u>deposit all funds received under sections 3 through 15, less</u>

<u>administrative costs of \$2 per title transaction, into the</u>

<u>Incidental Trust Fund of the Division of Forestry of the</u>

Department of Agriculture and Consumer Services.

Section 13. Refusal to issue and authority to cancel a certificate of title.--

(1) If the department finds that an applicant for an off-highway vehicle certificate of title has given a false statement or false or incomplete information in applying for the certificate or has otherwise failed to comply with the applicable provisions pertaining to the application for a certificate, it may refuse to issue the certificate.

- (2) If the department finds that an owner or dealer named in an off-highway vehicle certificate of title has given a false statement or false or incomplete information in applying for the certificate or has otherwise failed to comply with the applicable provisions pertaining to the application for a certificate, it may cancel the certificate.
- or any certificate if it finds that any title fee or sales tax pertaining to such application or certificate has not been paid, unless the fee or tax is paid within a reasonable time after the department has given notice.

Section 14. <u>Crimes relating to certificates of title;</u> penalties.--

- (1) It is unlawful for any person to procure or attempt to procure a certificate of title or duplicate certificate of title to an off-highway vehicle, or to pass or attempt to pass a certificate of title or duplicate certificate of title to an off-highway vehicle or any assignment thereof, if such person knows or has reason to believe that the vehicle has been stolen. Any person who violates this subsection commits a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084, Florida Statutes.
- (2) It is unlawful for any person, knowingly and with intent to defraud, to have in his or her possession, sell, offer to sell, counterfeit, or supply a blank, forged, fictitious, counterfeit, stolen, or fraudulently or unlawfully obtained certificate of title, duplicate certificate of title, bill of sale, or other indicia of ownership of an off-highway vehicle or to conspire to do any of the foregoing. Any person who violates this subsection commits a felony of the third

degree, punishable as provided in s. 775.082, s. 775.083, or 1 2 s. 775.084, Florida Statutes. (3) It is unlawful to: 3 4 (a) Alter or forge any certificate of title to an 5 off-highway vehicle or any assignment thereof or any cancellation of any lien on an off-highway vehicle. 6 7 (b) Retain or use such certificate, assignment, or 8 cancellation knowing that it has been altered or forged. 9 (c) Use a false or fictitious name, give a false or fictitious address, or make any false statement in any 10 application or affidavit required by sections 3 through 15 or 11 12 in a bill of sale or sworn statement of ownership or otherwise 13 commit a fraud in any application. 14 (d) Knowingly obtain goods, services, credit, or money by means of an invalid, duplicate, fictitious, forged, 15 16 counterfeit, stolen, or unlawfully obtained certificate of 17 title, bill of sale, or other indicia of ownership of an off-highway vehicle. 18 19 (e) Knowingly obtain goods, services, credit, or money 20 by means of a certificate of title to an off-highway vehicle which certificate is required by law to be surrendered to the 21 22 department. 23 24 Any person who violates this subsection commits a felony of 25 the third degree, punishable as provided in s. 775.082, s.

775.083, or s. 775.084, Florida Statutes. A violation of this

subsection with respect to any off-highway vehicle makes such

off-highway vehicle contraband which may be seized by a law enforcement agency and forfeited under ss. 932.701-932.704,

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1 Section 15. Nonmoving traffic violations. -- Any person 2 who fails to comply with any provision of sections 3 through 3 14 for which a penalty is not otherwise provided commits a nonmoving traffic violation, punishable as provided in s. 4 5 318.18, Florida Statutes. 6 Section 16. Section 375.313, Florida Statutes, is 7 amended to read: 8 375.313 Commission powers and duties.--The commission 9 shall: 10 (1) Regulate or prohibit, when necessary, the use of 11 motor vehicles on the public lands of the state in order to prevent damage or destruction to said lands. 12 13 (2) Collect any registration fees imposed by s. 375.315 and deposit said fees in the State Game Trust Fund. 14 The revenue resulting from said registration shall be expended 15 for the funding and administration of ss. 375.311-375.315. 16 (2) (2) (3) Adopt and promulgate such reasonable rules as 17 deemed necessary to administer the provisions of ss. 18 19 375.311-375.315, except that, before any such rules are 20 adopted, the commission shall obtain the consent and 21 agreement, in writing, of the owner, in the case of privately 22 owned lands, or the owner or primary custodian, in the case of publicly owned lands. 23 24 Section 17. Section 375.315, Florida Statutes, is 25 repealed. 26 Section 18. This act shall take effect October 1, 27 2002. 28 29 30 31