Florida House of Representatives - 2002 HB 1839

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By the Committee on Transportation and Representatives Goodlette and Russell

1	A bill to be entitled
2	An act relating to transportation; creating s.
3	339.141, F.S.; creating the Regional
4	Transportation Act; providing purpose; creating
5	the Regional Transportation Council; providing
6	for membership, meetings, and staff support of
7	the council; providing duties; requiring
8	recommendation of regional and local
9	transportation projects; providing criteria and
10	procedures for approval of Regional
11	Transportation Grant projects and Local
12	Transportation Management Grant projects;
13	providing for approval by the Legislature;
14	providing for funding; providing for allocation
15	of funds from the State Transportation Trust
16	Fund; limiting application of certain
17	requirements; creating s. 339.142, F.S.;
18	providing for designation as a regional
19	transportation corridor; providing a
20	definition; designating certain infrastructure
21	as such corridors; authorizing the council to
22	designate such corridors; creating s. 339.143,
23	F.S.; creating the Regional Transportation
24	Grant program; providing legislative findings
25	and purpose; providing criteria for program
26	eligibility; providing for recommendation by
27	the council and approval by the Legislature;
28	providing for funding; creating s. 339.144,
29	F.S.; creating the Local Transportation
30	Management Grant program; providing legislative
31	findings and purpose; providing criteria for

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1	program eligibility; providing for
2	recommendation by the council and approval by
3	the Legislature; providing for funding;
4	amending s. 339.08, F.S.; revising provisions
5	relating to use of moneys in the State
б	Transportation Trust Fund; correcting
7	references; amending s. 339.1371, F.S.;
8	deleting provisions for funding the
9	Transportation Outreach Program; amending s.
10	215.211, F.S.; providing for use of certain
11	proceeds to fund projects selected under the
12	act; repealing s. 339.137, F.S., relating to
13	the Transportation Outreach Program; repealing
14	s. 339.2817, F.S., relating to the County
15	Incentive Grant Program; repealing s. 339.2818,
16	F.S., relating to the Small County Outreach
17	Program; providing an effective date.
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19	Be It Enacted by the Legislature of the State of Florida:
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21	Section 1. Section 339.141, Florida Statutes, is
22	created to read:
23	339.141 Regional Transportation Act; short title;
24	purpose; Regional Transportation Council; creation;
25	membership; transportation grants; criteria; applications;
26	approval; project lists; funding
27	(1) Sections 339.141-339.144 shall be known as the
28	"Regional Transportation Act," dedicated to identifying and
29	funding high-priority regional transportation projects that
30	create intermodal transportation linkages for passengers and
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freight, thus increasing cost-competitive travel choices for 1 Florida residents, visitors, and businesses. 2 3 (2) The underlying purposes of the Regional 4 Transportation Act are to identify projects throughout the 5 state that will provide more efficient movement of travelers, б goods, and services; assist local governments in developing 7 intermodal linkages; promote logical linkages between 8 different modes of transportation; and attract federal, state, 9 local, and private-sector funds to make these improvements. 10 (3) The Regional Transportation Council is created to 11 make recommendations annually to the Legislature on the 12 selection of projects as provided in this section. 13 Recommendations shall be made for projects seeking regional 14 transportation grants pursuant to s. 339.143 and local transportation management grants pursuant to s. 339.144. 15 16 (4) The council shall consist of: 17 (a) The secretary of the Department of Transportation, or his or her designee. 18 One member of the Senate appointed by the 19 (b) 20 President of the Senate. (c) One member of the House of Representatives 21 22 appointed by the Speaker of the House of Representatives. 23 24 Terms for council members from the Legislature shall be 2 years, provided that a legislative member's term shall not 25 26 exceed the term of the presiding officer making that member's 27 appointment to the council. Initial appointments must be made 28 no later than 30 days after the effective date of this act. Vacancies on the council shall be filled in the same manner as 29 the initial appointments. 30 31

1	(5) Each member of the council shall be allowed one
2	vote. The council shall select a chair from among its
3	membership. Meetings shall be held at the call of the chair
4	but not less frequently than quarterly. The members of the
5	council shall be reimbursed for per diem and travel expenses
6	as provided in s. 112.061.
7	(6) The Department of Transportation shall provide
8	administrative staff support and shall ensure that council
9	meetings are electronically recorded. Such recordings and all
10	documents received, prepared for, or used by the council in
11	conducting its business shall be preserved pursuant to
12	chapters 119 and 257.
13	(7) Applications for Regional Transportation Act
14	funding shall be submitted to the department no later than
15	October 1 of each year, beginning in 2002, along with
16	documentation that the proposed project meets the criteria
17	listed in s. 339.143 or s. 339.144, as applicable.
18	(a) Regional Transportation Grant projects may be
19	proposed by any local government, regional organization,
20	economic development board, public or private partnership,
21	metropolitan planning organization, state agency, or other
22	entity engaged in economic development activities.
23	(b) Local Transportation Management Grant applications
24	may be submitted by counties and municipalities.
25	(c) No project may be submitted for consideration
26	under both grant programs in the same fiscal year.
27	(8) The department shall review all of the
28	applications submitted to determine which ones meet the basic
29	criteria listed in ss. 339.143(3) and 339.144(2). By December
30	1 of each year, beginning in 2002, the department shall submit
31	to the council all of the Regional Transportation Grant
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applications that comply, and to each county's legislative 1 2 delegation the applicable Local Transportation Management Grant applications that comply. Included in the department's 3 submittals shall be a summary of each eligible grant 4 5 application, including summary information indicating how the б project meets the criteria in s. 339.143(5) or s. 339.144(3), 7 as applicable. 8 (9)(a) The council shall evaluate all of the 9 applications it receives from the department and the 10 legislative delegations and shall annually develop separate 11 lists of recommended projects for regional transportation 12 grants and local transportation management grants for the 13 Legislature's consideration for inclusion in the General 14 Appropriations Act. 15 (b) In selecting projects for inclusion on its two 16 recommended projects lists, the council shall consider the additional criteria in ss. 339.143(5) and 339.144(3), 17 depending on the grant program. 18 19 (10) The council is encouraged to seek input from 20 transportation or economic development entities and to consider the reports and recommendations of task forces, study 21 22 commissions, or similar entities charged with reviewing issues relevant to the council's mission. 23 24 (11) The council's recommended projects lists shall 25 not be ranked. Each list of projects shall total an amount 26 that is no more than 1.5 times the amount of state funding 27 available for the total regional transportation program that 28 fiscal year. 29 (12) The Legislature shall consider the council's 30 recommended projects lists and shall include approved projects 31 in the General Appropriations Act. Projects approved by the

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Legislature must be included in the department's adopted work 1 2 program. 3 (13) For fiscal years 2003-2004 and 2004-2005, the department shall allocate a minimum of \$92 million from the 4 5 State Transportation Trust Fund in its program and resource 6 plan to fund the programs in this section. Beginning in fiscal 7 year 2005-2006 and in subsequent fiscal years, the minimum 8 amount allocated shall be \$100 million. Of that amount, a 9 minimum of \$62 million shall be awarded to projects seeking regional transportation grants. A maximum of \$30 million shall 10 be awarded to projects seeking local transportation management 11 12 grants. This allocation of funds is in addition to any funding 13 provided to this program by any other provision of law. 14 Notwithstanding any other provision of law, the requirements of ss. 339.135(1)-(5), 339.155, and 339.175 shall not apply to 15 16 these funds and programs. Section 2. Section 339.142, Florida Statutes, is 17 18 created to read: 19 339.142 Regional transportation corridors.--(1) A "regional transportation corridor" is defined as 20 a regional system of transportation infrastructure that 21 collectively provides for the efficient movement of 22 significant numbers of persons and significant volumes of 23 intrastate, interstate, and international commerce by 24 seamlessly linking multiple modes of travel. 25 26 (2) Florida's initial regional transportation 27 corridors are: 28 (a) The Interstate 10 Corridor, from Pensacola to 29 Jacksonville. 30 (b) The Gulf Coast Corridor, from Pensacola to Tampa along U.S. 98 and U.S. 19/State Road 27. 31 6

1 (c) The Interstate 95-Atlantic Coast Corridor, from 2 Jacksonville to Miami. The Central Florida/North-South Corridor, from the 3 (d) 4 Florida-Georgia border to Naples and Fort Lauderdale/Miami, 5 along Interstate 75. б (e) The Central Florida/East-West Corridor, from Tampa 7 to Titusville, along Interstate 4 and the Beeline Expressway. 8 (f) The Jacksonville to Tampa Corridor, along U.S. 301. 9 10 (g) The Jacksonville to Orlando Corridor, along U.S. 11 17. 12 (h) The Southeastern Everglades Corridor, linking 13 Wildwood, Winter Garden, Orlando, and West Palm Beach via the 14 Florida Turnpike. 15 (3) The Regional Transportation Council is authorized to make additions to, deletions from, or modifications to the 16 initially designated corridors listed in subsection (2). These 17 changes shall be accomplished through adoption of a resolution 18 19 by majority vote of the council indicating the changes to the 20 corridors. The department may provide input to the council regarding proposed changes to the corridors, including the 21 22 results of any consensus-building process undertaken by the department to better define regional transportation corridors. 23 In addition, any of the entities eligible to submit an 24 25 application for a regional transportation grant pursuant to s. 26 339.141(7)(a) may propose corridor changes to the council. The 27 council shall provide any such adopted resolutions to the 28 Governor, the President of the Senate, and the Speaker of the 29 House of Representatives. Section 3. Section 339.143, Florida Statutes, is 30 31 created to read:

1	339.143 Regional Transportation Grant program
2	(1) The Legislature finds that Florida's future
3	regional investments in transportation should be targeted
4	toward a regional transportation system that integrates key
5	components of the Florida Intrastate Highway System, seaports,
б	spaceports, aviation facilities, and rail facilities within
7	designated corridors. The Legislature further finds that
8	Florida's future economic health depends on a system that can
9	successfully move growing numbers of residents and tourists
10	and transport goods and services within Florida, as well as to
11	and from national and international markets. Therefore, the
12	Legislature creates the Regional Transportation Grant program
13	to address these needs and to supplement existing related
14	transportation programs.
15	(2) Projects eligible to receive regional
16	transportation grants include, but are not limited to, the
17	following:
18	(a) Seaport projects that improve cargo and passenger
19	movements or connect the seaports to other modes of
20	transportation.
21	(b) Aviation projects that increase passenger
22	enplanements and cargo activity or connect airports to other
23	modes of transportation.
24	(c) Transit projects that improve mobility on
25	interstate highways, improve regional or localized travel, or
26	connect to other modes of transportation.
27	(d) Rail projects that facilitate the movement of
28	passengers and cargo, including ancillary pedestrian
29	facilities, or connect rail facilities to other modes of
30	transportation.
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(e) Road or highway improvements that improve access to another mode of transportation. (f) Roadway relocation projects or other projects that address vehicle user conflicts, access issues, or safety concerns with rail lines. (3) The basic criteria for receipt of a regional transportation grant are as follows: (a) The project must be able to be made production ready within a 5-year period following the end of the current fiscal year. (b) The project must be consistent with a current transportation system plan, including, but not limited to, the (c) The project must not be inconsistent with an (d) The project must be of statewide or regional (e) The project must facilitate the movement of

13 Florida Intrastate Highway System, aviation, intermodal/rail, 14 seaport, spaceport, or transit system plans. 15 16 approved local comprehensive plan of any local government within whose boundaries the project is located in whole or in 17 part, or, if inconsistent, must be accompanied by an 18 19 explanation of why the project should be undertaken. 20 21 significance. 22 23 people, goods, and services within a regional transportation 24 corridor designated pursuant to s. 339.142. (f) The project must encourage, enhance, or create 25 26 economic benefits in urban or rural areas. 27 (4) Eligible projects that meet the basic criteria in 28 subsection (3) as determined by the department shall be 29 forwarded by the department to the Regional Transportation Council for evaluation. 30

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1 The council shall use the following criteria for (5) 2 selecting projects for its recommended projects list: 3 (a) Whether other funds are available to help complete 4 the project. 5 (b) The amount of local, federal, or private matching б funds available for the project. 7 (c) The extent to which the project incorporates 8 corridor management techniques, including access management 9 strategies, right-of-way acquisition or protection measures, and appropriate zoning and setback controls. 10 11 (d) The extent to which the project supports a 12 multimodal transportation district established pursuant to s. 13 163.3180(15). 14 (e) The extent to which the project uses new technologies, including intelligent transportation systems, to 15 16 enhance the efficiency of the transportation system. (6) Pursuant to s. 339.141, the Regional 17 Transportation Council shall develop a list of recommended 18 19 regional transportation projects and submit it to the 20 Legislature. The Legislature shall consider the council's recommended projects list and shall include approved projects 21 22 in the General Appropriations Act. 23 Section 4. Section 339.144, Florida Statutes, is 24 created to read: 25 339.144 Local Transportation Management Grant 26 program.--27 (1) The Legislature finds that while planning and 28 financing a statewide transportation system is of primary importance to Florida's economic well-being and public safety, 29 the state also has a responsibility to share in the costs of 30 addressing the mobility needs of Florida's local and 31 10

metropolitan areas. The Legislature further finds that a local 1 2 transportation management grant program, in conjunction with other existing programs, is necessary to financially assist 3 4 local governments in planning and building transportation 5 systems that encourage sound planning practices, promote б economic development, and encourage connectivity with state 7 transportation infrastructure. Therefore, the Legislature 8 creates the Local Transportation Management Grant program. The basic criteria for receipt of a local 9 (2) 10 transportation management grant are as follows: (a) The project must be able to be made production 11 12 ready within a 5-year period following the end of the current 13 fiscal year. 14 (b) The project must be consistent with a current 15 state, regional, or local transportation system plan. 16 (c) The project must not be inconsistent with an approved local comprehensive plan of any local government 17 within whose boundaries the project is located in whole or in 18 19 part, or, if inconsistent, must be accompanied by an 20 explanation of why the project should be undertaken. 21 (3) Projects that meet the basic criteria in 22 subsection (2) as determined by the department shall be 23 forwarded by the department to the appropriate legislative 24 delegation. The delegation shall evaluate the applications for 25 projects within its particular county based on the following 26 criteria: 27 (a) The extent to which the project provides 28 intermodal access benefits. 29 (b) The extent to which the project facilitates the movement of people, goods, and services on a designated 30 31 regional transportation corridor.

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1 (c) The extent to which the project encourages, 2 enhances, or creates economic benefits in urban or rural 3 areas. 4 (d) The extent to which the county has enacted local 5 option fuel taxes and other dedicated local revenue sources or 6 adopted the 1-percent infrastructure sales surtax or the small 7 county surtax, with priority spending dedicated to 8 transportation improvements. 9 The extent to which the project helps to maintain (e) or protect the environment, enhances existing public 10 11 investments in transportation infrastructure, or encourages 12 redevelopment and revitalization of downtown areas. 13 (f) Whether other funds are available to help complete 14 the project. 15 (g) The amount of local, federal, or private matching 16 funds available for the project. (h) The extent to which the project incorporates 17 corridor management techniques, including access management 18 19 strategies, right-of-way acquisition or protection measures, 20 and appropriate zoning and setback controls. 21 (i) The extent to which the project supports a 22 multimodal transportation district established pursuant to s. 23 163.3180(15). 24 (j) The extent to which the project uses new technologies, including intelligent transportation systems, to 25 26 enhance the efficiency of the transportation system. 27 28 Each legislative delegation shall rank its county's projects 29 and send its list of rankings to the Regional Transportation Council by January 15 of each year, beginning in 2003. 30 31

1	(4) Pursuant to s. 339.141, the Regional
2	Transportation Council shall develop an unranked list of
3	recommended Local Transportation Management Grant projects,
4	based on its evaluation of the criteria in subsection (3) and
5	the recommendations from the county legislative delegations.
6	The council shall submit the recommended projects list to the
7	Legislature by February 15 of each year, beginning in 2003.
8	The Legislature shall consider the council's recommended
9	projects list and shall include approved projects in the
10	General Appropriations Act.
11	(5) The grant program shall provide a 50-percent state
12	match for project costs of selected projects within a county
13	with a population of 75,000 or more, and a 75-percent match
14	for projects within counties with a population of less than
15	75,000. The match requirement may be waived for rural areas
16	pursuant to s. 288.06561.
17	Section 5. Subsections (1) and (2) of section 339.08,
18	Florida Statutes, are amended to read:
19	339.08 Use of moneys in State Transportation Trust
20	Fund
21	(1) The department shall <u>expend</u> by rule provide for
22	the expenditure of the moneys in the State Transportation
23	Trust Fund accruing to the department, in accordance with its
24	annual budget.
25	(2) These rules must restrict The use of such moneys
26	is restricted to the following purposes:
27	(a) To pay administrative expenses of the department,
28	including administrative expenses incurred by the several
29	state transportation districts, but excluding administrative
30	expenses of commuter rail authorities that do not operate rail
31	service.
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1 To pay the cost of construction of the State (b) 2 Highway System. 3 (c) To pay the cost of maintaining the State Highway 4 System. 5 (d) To pay the cost of public transportation projects 6 in accordance with chapter 341 and ss. 332.003-332.007. 7 (e) To reimburse counties or municipalities for 8 expenditures made on projects in the State Highway System as authorized by s. 339.12(4) upon legislative approval. 9 10 (f) To pay the cost of economic development 11 transportation projects in accordance with s. 288.063. 12 (g) To lend or pay a portion of the operating, 13 maintenance, and capital costs of a revenue-producing 14 transportation project that is located on the State Highway 15 System or that is demonstrated to relieve traffic congestion 16 on the State Highway System. (h) To match any federal-aid funds allocated for any 17 other transportation purpose, including funds allocated to 18 19 projects not located in the State Highway System. 20 (i) To pay the cost of county road projects selected 21 in accordance with the Small County Road Assistance Program created in s. 339.2816. 22 23 (j) To pay the cost of county or municipal road 24 projects selected in accordance with the Local Transportation 25 Management Grant program created pursuant to s. 339.144 County 26 Incentive Grant Program created in s. 339.2817 and the Small 27 County Outreach Program created in s. 339.2818. 28 (k) To provide loans and credit enhancements for use 29 in constructing and improving highway transportation facilities selected in accordance with the state-funded 30 infrastructure bank created in s. 339.55. 31 14

1 To fund the Regional Transportation Grant projects (1) 2 selected pursuant to s. 339.143 Transportation Outreach 3 Program created in s. 339.137. 4 (m) To pay other lawful expenditures of the 5 department. 6 Section 6. Section 339.1371, Florida Statutes, is 7 amended to read: 8 339.1371 Mobility 2000; Transportation Outreach 9 Program; funding. --10 (1) Beginning in fiscal year 2000-2001 the Department 11 of Transportation shall allocate sufficient funds to implement the Mobility 2000 (Building Roads for the 21st Century) 12 13 initiative. The department shall develop a plan to expend 14 these revenues and amend the current tentative work program for the time period 2000-2001 through 2004-2005 prior to 15 16 adoption to include Mobility 2000 projects. In addition, prior to work program adoption, the department shall submit a budget 17 amendment pursuant to s. 339.135(7), requesting budget 18 19 authority needed to implement the Mobility 2000 initiative. Funds will be used for corridors that link Florida's economic 20 regions to seaports, international airports, and markets to 21 22 provide connections through major gateways, improved mobility in major urbanized areas, and access routes for emergency 23 24 evacuation to coastal communities based on analysis of current 25 and projected traffic conditions. 26 (2) Notwithstanding any other provision of law, in 27 fiscal year 2001-2002 and each year thereafter, the increase 28 in revenue to the State Transportation Trust Fund derived from ss. 1, 2, 3, 7, 9, and 10, ch. 2000-257, Laws of Florida, 29 shall be first used by the Department of Transportation to 30

31 fund the Mobility 2000 initiative and any remaining funds

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1 shall be used to fund the Transportation Outreach Program 2 created pursuant to s. 339.137. Notwithstanding any other law 3 to the contrary, the requirements of ss. 206.46(3) and 206.606(2) shall not apply to the Mobility 2000 initiative. 4 5 Section 7. Subsection (3) of section 215.211, Florida б Statutes, is amended to read: 7 215.211 Service charge; elimination or reduction for 8 specified proceeds. --9 (3) Notwithstanding the provisions of s. 215.20(1), the service charge provided in s. 215.20(1), which is deducted 10 11 from the proceeds of the local option fuel tax distributed under s. 336.025, shall be reduced as follows: 12 13 (a) For the period July 1, 2005, through June 30, 2006, the rate of the service charge shall be 3.5 percent. 14 15 (b) Beginning July 1, 2006, and thereafter, no service 16 charge shall be deducted from the proceeds of the local option fuel tax distributed under s. 336.025. 17 18 19 An amount equal to the reduction in the service charge The 20 increased revenues derived from this subsection shall be 21 deposited in the State Transportation Trust Fund and used to 22 fund the projects selected under the Regional Transportation 23 Act pursuant to s. 339.141 County Incentive Grant Program and 24 the Small County Outreach Program. Up to 20 percent of such funds shall be used for the purpose of implementing the Small 25 26 County Outreach Program as provided in this act. 27 Notwithstanding any other laws to the contrary, the 28 requirements of ss. 206.46(3), 206.606(2),339.135, 339.155, 29 and 339.175 shall not apply to these funds and programs. Section 8. Sections 339.137, 339.2817, and 339.2818, 30 Florida Statutes, are repealed. 31

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1	Section 9. This act shall take effect July 1, 2002.
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4	HOUSE SUMMARY
5	Greated the Regional Transportation Act to provide for
6	Creates the Regional Transportation Act to provide for grants for funding certain local and regional transportation projects. See bill for details.
7	transportation projects. see bill for details.
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