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36-1082-02 See HB 1623 A bill to be entitled

An act relating to the Florida Home Loan Protection Act; providing a short title; providing legislative findings; providing purposes; providing definitions; specifying certain prohibited acts and practices relating to creditors making home loans under certain circumstances; providing limitations and prohibiting certain activities or conditions relating to creditors making high-cost home loans; providing a right to reinstate a loan under certain circumstances; specifying grounds for reinstatement; proscribing certain fees, charges, or penalties under certain circumstances; prohibiting foreclosure proceedings under certain circumstances; providing for preservation and enforcement of certain claims and defenses by borrowers; providing for liability of assignees and other holders under certain circumstances; proscribing subterfuge; providing for civil and criminal enforcement; providing penalties; providing for damages, costs, and attorney's fees; specifying certain loan agreements as void and unenforceable under certain circumstances; providing for a right of recission under certain circumstances; protecting borrowers' remedies; providing exceptions for corrections and unintentional violations; providing criteria; specifying certain rights and remedies as cumulative;

1 providing application; providing severability; 2 providing an effective date. 3 4 Be It Enacted by the Legislature of the State of Florida: 5 6 Short title; purposes. --7 This act may be cited as the "Florida Home Loan 8 Protection Act." 9 (2)(a) The Legislature finds that abusive mortgage 10 lending has become an increasing problem in this state, 11 exacerbating the loss of equity in homes and causing the number of foreclosures to increase in recent years. One of the 12 most common forms of abusive lending is the making of loans 13 that are equity-based rather than income-based. The financing 14 of points and fees in these loans provides immediate income to 15 the originator and encourages lenders to repeatedly refinance 16 17 home loans. The lender's ability to sell loans reduces the incentive to ensure that the homeowner can afford the payments 18 19 of the loan. As long as there is sufficient equity in the 20 home, an abusive lender benefits even if the borrower is unable to make the payments and is forced to refinance. The 21 financing of high points and fees causes the loss of precious 22 equity in each refinancing and often leads to foreclosure. 23 24 (b) Abusive lending has threatened the viability of 25 many communities and caused decreases in home ownership. While 26 the marketplace appears to operate effectively for 27 conventional mortgages, too many homeowners find themselves 28 victims of overreaching lenders who provide loans with 29 unnecessarily high costs and terms that are unnecessary to secure repayment of the loan. The Legislature finds that as 30 31 competition and self-regulation have not eliminated the

abusive terms from home-secured loans, the consumer protection provisions of this act are necessary to encourage lending at reasonable rates with reasonable terms.

Section 2. Definitions.--As used in this act, the term:

- (1) "Benchmark rate" means the interest rate which the borrower can reduce by paying bona fide discount points. Such rate shall not exceed the weekly average yield of United States Treasury securities having a maturity of 5 years, on the fifteenth day of the month immediately preceding the month in which the loan is made, plus 4 percentage points.
- (2) "Bona fide discount points" means loan discount
 points which are:
 - (a) Knowingly paid by the borrower.
- (b) Paid for the express purpose of lowering the benchmark rate.
- (c) In fact reducing the interest rate or time-price differential applicable to the loan from an interest rate which does not exceed the benchmark rate.
- (d) Recouped within the first 4 years after the scheduled loan payments.

For purposes of assessing compliance with paragraph (d), loan discount points will be considered to be recouped within the first 4 years after the scheduled loan payments if the reduction in the interest rate that is achieved by the payment of the loan discount points reduces the interest charged on the scheduled payments such that the borrower's dollar amount of savings in interest over the first 4 years is equal to or exceeds the dollar amount of loan discount points paid by the

31 borrower.

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or

1 "Borrower" means any natural person obligated to repay the loan, including, but not limited to, a coborrower, 2 3 cosigner, or guarantor. "Creditor" means a person who extends consumer 4 5 credit that is subject to a finance charge or is payable by 6 written agreement in more than four installments, and to whom 7 the obligation is payable at any time. 8 "High-cost home loan" means a home loan the terms 9 of which meet or exceed one or more of the thresholds defined 10 in subsection (9). 11 "Home loan" means a loan, including an open-ended (6) credit plan, other than a reverse mortgage transaction, where 12 the loan is secured by: 13 (a) A mortgage or deed of trust on real estate in this 14 state upon which there is located or there is to be located a 15 structure or structures designed principally for occupancy of 16 17 from one to four families which is or will be occupied by a borrower as the borrower's principal dwelling; or 18 19 (b) A security interest on a manufactured home which is or will be occupied by a borrower as the borrower's 20 21 principal dwelling, 22 and where the loan refinances an existing home loan or is a 23 24 subordinate lien following one or more existing loans, or 25 where the property securing the mortgage was, prior to the new mortgage, owned free and clear by the borrower. 26 27 "Points and fees" means: (7)28 (a)1. All items listed in 15 U.S.C. s. 1605(a)(1) 29 through (4), except interest or the time-price differential;

2. All items required to be disclosed under s.

226.4(a) and (b) of Title 12 of the Code of Federal

Regulations, as amended from time to time, except interest or the time-price differential.

- (b)1. All charges listed in 15 U.S.C. s. 1605(e); or
- 2. All charges for items listed under s. 226.4(c)(7) of Title 12 of the Code of Federal Regulations, as amended from time to time, but only if the lender receives direct or indirect compensation in connection with the charge or the charge is paid to an affiliate of the lender. Otherwise, the charges are not included within the meaning of the term 'points and fees."
- (c) All compensation paid directly or indirectly to a mortgage broker, including a broker that originates a loan in its own name in a table-funded transaction.
- (d) The cost of all premiums financed by the creditor, directly or indirectly, for any credit life, credit disability, credit unemployment, or credit property insurance, or any other life or health insurance, or any payments financed by the creditor directly or indirectly for any debt cancellation or suspension agreement or contract, except that insurance premiums calculated and paid on a monthly basis shall not be considered financed by the creditor.
- (e) The maximum prepayment fees and penalties that may be charged or collected under the terms of the loan documents.
- (f) All prepayment fees or penalties that are charged the borrower if the loan refinances a previous loan made by the same creditor or an affiliate of the creditor.
- (g) For open-ended loans, the sum of the total fees charged at closing plus the maximum additional fees which can

be charged pursuant to the loan documents during the term of the loan.

- (8) "Rate" means the interest rate charged on the home loan based on an annual simple interest yield.
 - (9) "Threshold" means:
 - (a)1. "Rate threshold," which means:
- a. For a first lien mortgage loan, the trigger rate equals or exceeds 6 percentage points more than the weekly average yield on 5-year United States Treasury securities; or
- b. For a subordinate mortgage lien or a mortgage secured solely by a security interest in a manufactured home, the trigger rate equals or exceeds 8 percentage points more than the weekly average yield on 5-year United States Treasury securities.
 - 2. The trigger rate is calculated as follows:
- <u>a. For fixed-rate loans in which the interest rate</u>
 will not vary during the term of the loan, the trigger rate is
 the rate as of the date of closing.
- b. For loans in which the interest rate varies according to an index, the trigger rate is the sum of the index rate as of the date of loan closing plus the maximum margin permitted at any time under the loan agreement.
- c. For all other loans in which the interest rate may vary at any time during the term of the loan, the trigger rate is the maximum rate that may be charged during the term of the loan.
- (b) "Total points and fees threshold," which means, excluding up to two bona fide discount points:

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1 borrower at or before closing, exceed 3 percent of the total loan amount; or 3

- 2. For loans in which the total loan amount is less than \$30,000, the total points and fees on the loan, paid by the borrower at or before closing, exceed the lesser of \$900 or 6 percent of the total loan amount.
- "Prepayment penalty threshold," which means the home loan agreement permits the lender to charge or collect payment penalties or penalties more than 30 months after the loan closing or which exceed, in the aggregate, more than 2 percent of the amount prepaid.
- (10) "Total loan amount" means the principal of the loan minus those points and fees as defined in subsection (7) that are included in the principal amount of the loan. For open-ended loans, the total loan amount shall be calculated using the total line of credit allowed under the home loan.

Section 3. Prohibited acts and practices for home loans.--

- (1) INSURANCE AND DEBT CANCELLATION AGREEMENTS. -- No creditor making a home loan shall finance, directly or indirectly, any credit life, credit disability, credit unemployment, or credit property insurance, or any other life or health insurance, or any payments directly or indirectly for any debt cancellation or suspension agreement or contract, except that insurance premiums or debt cancellation or suspension fees calculated and paid on a monthly basis shall not be considered financed by the creditor.
- (2) RECOMMENDATION OF DEFAULT. -- No creditor shall recommend or encourage default on an existing loan or other debt prior to and in connection with the closing or planned

closing of a home loan that refinances all or any portion of such existing loan or debt.

 (3) LATE PAYMENT FEES. -- No creditor may charge a late payment fee except as provided in this subsection:

(a) A late payment fee may not be in excess of 4 percent of the amount of the payment past due.

(b) A late payment fee may only be assessed for a payment past due for 15 days or more.

(c) A late payment fee may not be charged more than once with respect to a single late payment. If a late payment fee is deducted from a payment made on the loan and such deduction causes a subsequent default on a subsequent payment, no late payment fee may be imposed for such default. If a late payment fee has been imposed once with respect to a particular late payment, no such fee shall be imposed with respect to any future payment which would have been timely and sufficient, but for the previous default.

(d) A late payment fee may not be charged unless the creditor notifies the borrower within 45 days following the date the payment was due that a late payment fee has been imposed for a particular late payment. No late payment fee may be collected from any borrower if the borrower informs the creditor that nonpayment of an installment is in dispute and presents proof of payment within 45 days after receipt of the

 (e) A creditor shall treat each and every payment as posted on the same date as it was received by the creditor, servicer, or creditor's agent, or at the address provided to the borrower by the creditor, servicer, or the creditor's

creditor's notice of the late payment fee.

agent for making payments.

1	(4) CALL PROVISION No home loan may contain a
2	provision that permits the creditor, in its sole discretion,
3	to call or accelerate the indebtedness. This provision does
4	not prohibit acceleration of the loan in good faith due to the
5	borrower's failure to abide by the material terms of the loan.
6	(5) FEE FOR BALANCE No creditor may charge a fee for
7	informing or transmitting to any person the balance due to pay
8	off a home loan or to provide a release upon prepayment.
9	Payoff balances shall be provided within a reasonable time but
10	in any event no more than 7 business days after the request.
11	Section 4. Limitations and prohibited acts and
12	practices for high-cost home loansA high-cost home loan
13	shall be subject to the following additional limitations and
14	prohibited acts and practices:
15	(1) FINANCING OF FEES OR CHARGES No creditor making
16	a high-cost home loan shall directly or indirectly finance any
17	points or fees.
18	(2) PREPAYMENT PENALTIES LIMITED No prepayment fees
19	or penalties shall be included in the loan documents for a
20	high-cost home loan or charged the borrower which exceed in
21	the aggregate:
22	(a) In the first 12 months after the loan closing,
23	more than 2 percent of the amount prepaid; or
24	(b) In the second 12 months after the loan closing,
25	more than 1 percent of the amount prepaid.
26	
27	No prepayment penalty shall be contracted for after the second
28	year following the loan closing.
29	(3) BALLOON PAYMENTNo high-cost home loan may

30 contain a scheduled payment that is more than twice as large
 31 as the average of earlier scheduled payments. This provision

does not apply when the payment schedule is adjusted to the seasonal or irregular income of the borrower.

 (4) NEGATIVE AMORTIZATION.--No high-cost home loan may include payment terms under which the outstanding principal balance will increase at any time over the course of the loan because the regular periodic payments do not cover the full amount of interest due.

- (5) INCREASED INTEREST RATE. -- No high-cost home loan may contain a provision that increases the interest rate after default. This provision does not apply to interest rate changes in a variable rate loan otherwise consistent with the provisions of the loan documents, provided the change in the interest rate is not triggered by the event of default or the acceleration of the indebtedness.
- (6) ADVANCE PAYMENTS.--No high-cost home loan may include terms under which more than two periodic payments required under the loan are consolidated and paid in advance from the loan proceeds provided to the borrower.
- (7) MANDATORY ARBITRATION CLAUSE. -- No high-cost home loan may be subject to a mandatory arbitration clause that limits in any way the right of the borrower to seek relief through the judicial process for any claims and defenses the borrower may have against the creditor, broker, or other party involved in the loan transaction.
- (8) LENDING WITHOUT HOMEOWNERSHIP COUNSELING.--A creditor may not make a high-cost home loan without first receiving certification from a counselor approved by the United States Department of Housing and Urban Development, a state housing financing agency, or the regulatory agency which has jurisdiction over the creditor that the borrower has

received counseling on the advisability of the loan transaction.

- ABILITY.--A creditor may not make a high-cost home loan without due regard to repayment ability. A creditor who follows the debt-to-income ratio listed in 38 C.F.R. s. 36.4337(c)(1) and as defined in 38 C.F.R. s. 36.4337(d) and follows the residual income guidelines established in 38 C.F.R. s. 36.4337(e) and VA Form 26-6393 shall benefit from a rebuttable presumption that the creditor made the loan with due regard to repayment ability.
- (10) HOME IMPROVEMENT CONTRACTS.--A creditor may not pay a contractor under a home improvement contract from the proceeds of a high-cost home loan unless:
- (a) The creditor is presented with a signed and dated completion certificate showing that the home improvements have been completed.
- (b) The instrument is payable to the borrower or jointly to the borrower and the contractor or, at the election of the borrower, through a third-party escrow agent in accordance with terms established in a written agreement signed by the borrower, the creditor, and the contractor prior to the disbursement.
- (11) MODIFICATION OR DEFERRAL FEES.--A creditor may not charge a borrower any fees or other charges to modify, renew, extend, or amend a high-cost home loan or to defer any payment due under the terms of a high-cost home loan.
- (12) JUDICIAL FORECLOSURE OR DETERMINATION.--Any creditor making a high-cost home loan that has the legal right to foreclose shall use the judicial foreclosure procedures of the state in which the property securing the loan is located.

The borrower shall have the right to assert in such proceeding the nonexistence of a default and any other claim or defense to acceleration and foreclosure, including any based on any violations of this act, though no such claim or defense shall be deemed a compulsory counterclaim.

- (13) FLIPPING.--No creditor may engage in flipping a high-cost home loan. The term "flipping" means making a home loan to a borrower that refinances an existing home loan when the new loan does not have reasonable, tangible, net benefits to the borrower considering all of the circumstances, including, but not limited to, the terms of both the new and refinanced loans, the cost of the new loan, and the borrower's circumstances. In addition, the following home loan refinancing conditions shall be presumed to be flipping:
- (a) The primary tangible benefit to the borrower is an interest rate lower than any interest rate on debts satisfied or refinanced in connection with the home loan and it will take more than 4 years for the borrower to recoup the costs of the points and fees and other closing costs through savings resulting from the lower interest rate.
- (b) The new loan refinances an existing home loan that is a special mortgage which is originated, subsidized, or guaranteed by or through a state, tribal, or local government, or nonprofit organization, which bears a below-market interest rate at the time the loan was originated or has nonstandard payment terms beneficial to the borrower, such as payments that vary with income or are limited to a percentage of income, or where no payments are required under specified conditions and where, as a result of the refinancing, the borrower will lose one or more of the benefits of the special mortgage.

Section 5. Right to cure. --

- (1) RIGHT TO REINSTATE.--If a creditor asserts that grounds for acceleration exist and requires the payment in full of all sums secured by the security instrument, the borrower, or anyone authorized to act on the borrower's behalf, shall have the right at any time, up to the time title is transferred by means of foreclosure, by judicial proceeding and sale or otherwise, to cure the default and reinstate the home loan by tendering the amount or performance as specified in this section. Cure of default as provided in this section shall reinstate the borrower to the same position as if the default had not occurred and shall nullify, as of the date of the cure, any acceleration of any obligation under the security instrument or note arising from the default.
- (2) GROUNDS FOR REINSTATEMENT.--Before any action filed to foreclose upon the home or other action is taken to seize or transfer ownership of the home, a notice of the right to cure the default must be delivered to the borrower informing the borrower:
- (a) Of the nature of default claimed on the home loan and of the borrower's right to cure the default by paying the sum of money required to cure the default, provided a creditor or servicer may not refuse to accept any partial payment made or tendered in response to such notice. If the amount necessary to cure the default will change during the 30-day period after the effective date of the notice due to the application of a daily interest rate or the addition of late payment fees, as allowed by this act, the notice shall give sufficient information to enable the borrower to calculate the amount at any point during the 30-day period.

- (b) Of the date by which the borrower shall cure the default to avoid acceleration and initiation of foreclosure or other action to seize the home, which date shall not be less than 30 days after the date the notice is effective, and the name and address and telephone number of a person to whom the payment or tender shall be made.
- (c) That if the borrower does not cure the default by the date specified, the creditor may take steps to terminate the borrower's ownership of the property by requiring payment in full of the home loan and commencing a foreclosure proceeding or other action to seize the home.
- (d) Of the name and address of the creditor and the telephone number of a representative of the creditor who the borrower may contact if the borrower disagrees with the creditor's assertion that a default has occurred or the correctness of the creditor's calculation of the amount required to cure the default.
- (3) FEES.--To cure a default under this section, a borrower shall not be required to pay any charge, fee, or penalty attributable to the exercise of the right to cure a default as provided for in this section, other than the fees specifically allowed by this section. The borrower shall not be liable for any attorney fees relating to the borrower's default that are incurred by the lender prior to or during the 30-day period set forth in paragraph (2)(b), nor for any such fees in excess of \$100 that are incurred by the lender after the expiration of the 30-day period but prior to the time the lender files a foreclosure action or takes other action to seize or transfer ownership of the home. After the lender files a foreclosure action or takes other action to seize or transfer ownership of the home, the borrower shall only be

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liable for attorney fees that are reasonable and actually incurred by the lender, based on a reasonable hourly rate and a reasonable number of hours.

(4) ENFORCEMENT OF SECURITY INSTRUMENT. -- If a default is cured prior to the initiation of any action to foreclose or to seize the home, the creditor shall not institute the foreclosure proceeding or other action for that default. If a default is cured after the initiation of any action to foreclose, the creditor shall take such steps as are necessary to terminate the foreclosure proceeding or other action. Any creditor making a home loan who has the legal right to foreclose must use the judicial foreclosure procedures of the state wherein the property securing the loan is located. The borrower shall have the right to assert in a judicial foreclosure proceeding or other action the nonexistence of a default and any other claim or defense to acceleration and foreclosure, including any based on violations of this act, though no such claim or defense shall be deemed a compulsory counterclaim.

Section 6. Preservation and enforcement of claims and defenses; subterfuge. --

- (1) CLAIMS AGAINST SELLERS. -- Notwithstanding any other provision of law, if a home loan has been made, arranged, or assigned by a person selling a manufactured home or home improvements to the dwelling of a borrower, the borrower may assert all affirmative claims and any defenses that the borrower may have against the seller or home improvement contractor against the lender or any assignee, holder, or servicer in any capacity.
- (2) LIABILITY OF ASSIGNEES AND OTHER HOLDERS IN 31 | HIGH-COST HOME LOANS. -- Notwithstanding any other provision of

law, the remedies provided in this section apply to the creditor and any director, officer, employee, or controlling 2 3 stockholder of, or agent for, a creditor who personally participates in the making or approving of a high-cost home 4 5 loan and to any other persons to whom this act applies and who 6 violate any requirement of this act. Any person who purchases 7 or is otherwise assigned a high-cost home loan shall be 8 subject to all affirmative claims and any defenses with respect to the loan that the borrower could assert against the 9 10 original creditor or broker of the loan. 11 (3) LIABILITY OF ASSIGNEES IN FORECLOSURE ACTION. -- Notwithstanding any other provision of law, a 12 borrower in default more than 60 days or in foreclosure may 13 assert a violation of this act by way of offset: 14 15 (a) As an original action; As a defense or counterclaim to an action to 16 17 collect amounts owed; or 18 (c) To obtain possession of the home secured by the 19 home loan. (4) SUBTERFUGE. -- Any person who in bad faith attempts 20 21 to avoid the application of this act by: (a) Dividing any loan transaction into separate parts 22 23 for such purpose; or 24 (b) Any other such subterfuge with the intent of 25 evading the provisions of this act 26 27 commits a violation of this act. 28 Section 7. Enforcement. --29 (1) CIVIL.--30 31

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(a) Any violation of this act is a deceptive and unfair trade practice and constitutes a violation of part II of chapter 501, Florida Statutes.

- (b) Any person found by a preponderance of the evidence to have violated any provision of this act shall be liable to the borrower for:
- 1. Actual damages, including consequential and incidental damages; however, the borrower shall not be required to demonstrate reliance in order to receive actual damages.
- 2. Statutory damages equal to the finance charges agreed to in the home loan agreement, plus 10 percent of the amount financed.
- 3. Punitive damages, when the violation was malicious or reckless.
 - 4. Costs and reasonable attorney's fees.
- (c) A borrower may be granted injunctive, declaratory, and such other equitable relief as the court deems appropriate in an action to enforce compliance with this act.
- (d) Any intentional violation of this act or any rule adopted under this act renders the home loan agreement void, and the creditor shall have no right to collect, receive, or retain any principal, interest, or other charges whatsoever with respect to the loan and the borrower may recover any payments made under the agreement.
- (e) The right of rescission granted under 15 U.S.C. ss. 1601 et seq. for violations of that law and all other remedies provided under this act shall be available to a borrower at any time during the term of the home loan by way of recoupment against a party foreclosing on the loan or collecting on the loan.

(f) The remedies provided in this section are not intended to be the exclusive remedies available to a borrower, nor must the borrower exhaust any administrative remedies provided under this act or any other applicable law before proceeding under this section.

- (2) CRIMINAL.--Any person, including a member, an officer, and a director of the creditor, who knowingly violates this act commits a misdemeanor of the first degree, punishable as provided in section 775.082 or section 775.083, Florida Statutes.
- (3) CORRECTIONS AND UNINTENTIONAL VIOLATIONS.--A creditor in a home loan who, when acting in good faith, fails to comply with the provisions of this act shall not be deemed to have violated this act if the creditor establishes that:
- (a) Within 30 days after the loan closing, and prior to receiving any notice from the borrower of the compliance failure, the creditor has made appropriate restitution to the borrower and appropriate adjustments are made to the loan; or
- (b) Within 60 days after the loan closing and prior to receiving any notice from the borrower of the compliance failure, which compliance failure was not intentional and resulted from a bona fide error notwithstanding the maintenance of procedures reasonably adapted to avoid such errors, the borrower has been notified of the compliance failure, appropriate restitution has been made to the borrower, and appropriate adjustments are made to the loan. Bona fide errors shall include, but not be limited to, clerical, calculation, computer malfunction and programming, and printing errors. An error of legal judgment with respect to a person's obligations under this section is not a bona fide error.

1 (4) CUMULATIVE. -- The remedies provided in this section 2 are cumulative. 3 Section 8. Construction. -- This act shall be liberally 4 construed to effectuate the purpose of protecting the homes 5 and the equity of individual borrowers. This act shall be 6 construed as a consumer protection law for all purposes. 7 Section 9. Rights in addition to other laws. -- The 8 rights conferred by this section are independent of and in 9 addition to any other rights under other laws. 10 Section 10. Applicability. -- The law of the state in which the property is located shall be applied to all 11 transactions governed by this act. This act shall apply to all 12 loans made or entered into after the effective date of this 13 14 act. Section 11. Severability. -- The provisions of this act 15 shall be severable, and if any phrase, clause, sentence, or 16 provision is declared to be invalid or is preempted by federal 17 law or regulation, the validity of the remainder of this act 18 19 shall not be affected thereby. If any provision of this act is 20 declared to be inapplicable to any specific category, type, or kind of loan or points and fees, the provisions of this act 21 22 shall nonetheless continue to apply with respect to all other 23 loans and points and fees. 24 Section 12. This act shall take effect upon becoming a 25 law. 26 ********** 27 28 LEGISLATIVE SUMMARY 29 Creates the "Florida Home Loan Protection Act" to prevent abusive mortgage lending practices and situations and to protect homeowners entering into and complying with mortgage contracts or agreements. (See bill for details.) 30 31