A bill to be entitled 1 An act relating to transportation; amending s. 2 3 20.23, F.S.; revising provisions relating to 4 the organization of the Department of 5 Transportation; deleting certain responsibilities of the secretary; requiring 6 7 the secretary to submit a report on major actions at each meeting of the Florida 8 9 Transportation Commission; revising provisions relating to assistant secretaries; reducing the 10 11 number of assistant secretaries; creating the 12 Office of Comptroller; deleting provisions relating to the inspector general and 13 14 comptroller; amending s. 110.205, F.S.; 15 correcting cross references, to conform; 16 amending s. 189.441, F.S., relating to contracts with an authority under the Community 17 Improvement Authority Act; removing an 18 19 exemption from s. 287.055, F.S., related to procurement of specified services; amending s. 20 215.615, F.S., relating to funding of 21 2.2 fixed-guideway transportation systems; deleting 23 obsolete language; amending s. 255.20, F.S.; 24 exempting certain transportation projects from 25 certain competitive bidding requirements; 26 amending s. 287.055, F.S.; increasing the amount defining a continuing contract; amending 27 28 s. 334.044, F.S.; authorizing the department to 29 expend money on items that promote scenic highway projects; authorizing the department to 30 31 delegate its drainage permitting

1 responsibilities to other governmental entities 2 under certain circumstances; amending s. 3 336.41, F.S.; providing for counties to certify 4 or qualify persons to perform work under 5 certain contracts; clarifying that a contractor already qualified by the department is presumed 6 7 qualified to perform work described under 8 contract on county road projects; amending s. 336.44, F.S.; providing that certain contracts 9 shall be let to the lowest responsible bidder; 10 amending s. 337.14, F.S.; revising provisions 11 12 for qualifying persons to bid on certain 13 construction contracts; providing for 14 expressway authorities to certify or qualify 15 persons to perform work under certain 16 contracts; clarifying that a contractor qualified by the department is presumed 17 qualified to perform work described under 18 contract on projects for expressway 19 20 authorities; amending s. 337.401, F.S.; 21 providing that for certain projects under the 22 department's jurisdiction, a utility relocation schedule and relocation agreement may be 23 24 executed in lieu of a written permit; amending 25 s. 337.408, F.S.; revising language with 26 respect to the regulation of benches, transit 27 shelters, and waste disposal receptacles within 28 rights-of-way; providing for regulation of 29 street light poles; amending s. 339.08, F.S.; revising language with respect to the use of 30 31 moneys in the State Transportation Trust Fund;

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amending s. 339.12, F.S.; revising language relating to compensation to local governments that perform projects for the department; amending s. 341.031, F.S.; correcting cross references; amending s. 341.051, F.S., relating to financing of public transit capital projects, and s. 341.053, F.S., relating to projects eligible for funding under the Intermodal Development Program; deleting obsolete language; amending s. 348.0003, F.S.; authorizing a county governing body to set qualifications, terms of office, and obligations and rights for the members of expressway authorities within their jurisdictions; amending s. 373.4137, F.S.; providing for certain expressway, bridge, or transportation authorities to create environmental impact inventories and participate in a mitigation program to offset adverse impacts caused by their transportation projects; amending s. 496.425, F.S.; redefining the term "facility"; creating s. 496.4256, F.S.; providing that a governmental entity or authority that owns or operates certain facilities on the State Highway System is not required to issue a permit or grant access to any person for the purpose of soliciting funds; amending s. 768.28, F.S.; providing that certain operators of rail services and providers of security for rail services are agents of the state for certain purposes;

providing for indemnification; providing an 1 2 effective date. 3 4 Be It Enacted by the Legislature of the State of Florida: 5 6 Section 1. Subsections (1), (2), (3), (6), and (7) of 7 section 20.23, Florida Statutes, are amended to read: 8 20.23 Department of Transportation.--There is created 9 a Department of Transportation which shall be a decentralized 10 agency. 11 (1)(a)1. The head of the Department of Transportation 12 is the Secretary of Transportation. The secretary shall be 13 appointed by the Governor from among three persons nominated 14 by the Florida Transportation Commission and shall be subject to confirmation by the Senate. The secretary shall serve at 15 16 the pleasure of the Governor. (b)2. The secretary shall be a proven, effective 17 administrator who by a combination of education and experience 18 19 shall clearly possess a broad knowledge of the administrative, 20 financial, and technical aspects of the development, operation, and regulation of transportation systems and 21 22 facilities or comparable systems and facilities. 23 (b)1. The secretary shall employ all personnel of the 24 department. He or she shall implement all laws, rules, 25 policies, and procedures applicable to the operation of the 26 department and may not by his or her actions disregard or act 27 in a manner contrary to any such policy. The secretary shall 28 represent the department in its dealings with other state 29 agencies, local governments, special districts, and the

Federal Government. He or she shall have authority to sign and

her duties and the operations of the department. At each meeting of the Florida Transportation Commission, the secretary shall submit a report of major actions taken by him or her as official representative of the department.

2. The secretary shall cause the annual department budget request, the Florida Transportation Plan, and the tentative work program to be prepared in accordance with all applicable laws and departmental policies and shall submit the budget, plan, and program to the Florida Transportation Commission. The commission shall perform an in-depth evaluation of the budget, plan, and program for compliance with all applicable laws and departmental policies. If the commission determines that the budget, plan, or program is not in compliance with all applicable laws and departmental policies, it shall report its findings and recommendations regarding such noncompliance to the Legislature and the Governor.

 $\underline{(c)_3}$. The secretary shall provide to the Florida Transportation Commission or its staff, such assistance, information, and documents as are requested by the commission or its staff to enable the commission to fulfill its duties and responsibilities.

(d)(c) The secretary shall appoint two three assistant secretaries who shall be directly responsible to the secretary and who shall perform such duties as are specified in this section and such other duties as are assigned by the secretary. The secretary may delegate to any assistant secretary the authority to act in the absence of the secretary. The department has the authority to adopt rules necessary for the delegation of authority beyond the assistant

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secretaries. The assistant secretaries shall serve at the pleasure of the secretary.

(e)(d) Any secretary appointed after July 5, 1989, and the assistant secretaries shall be exempt from the provisions of part III of chapter 110 and shall receive compensation commensurate with their qualifications and competitive with compensation for comparable responsibility in the private sector. When the salary of any assistant secretary exceeds the limits established in part III of chapter 110, the Governor shall approve said salary.

- (2)(a)1. The Florida Transportation Commission is hereby created and shall consist of nine members appointed by the Governor subject to confirmation by the Senate. Members of the commission shall serve terms of 4 years each.
- Members shall be appointed in such a manner as to equitably represent all geographic areas of the state. Each member must be a registered voter and a citizen of the state. Each member of the commission must also possess business managerial experience in the private sector.
- 3. A member of the commission shall represent the transportation needs of the state as a whole and may not subordinate the needs of the state to those of any particular area of the state.
- The commission is assigned to the Office of the Secretary of the Department of Transportation for administrative and fiscal accountability purposes, but it shall otherwise function independently of the control and direction of the department.
 - (b) The commission shall have the primary functions

- 1. Recommend major transportation policies for the Governor's approval, and assure that approved policies and any revisions thereto are properly executed.
- 2. Periodically review the status of the state transportation system including highway, transit, rail, seaport, intermodal development, and aviation components of the system and recommend improvements therein to the Governor and the Legislature.
- 3. Perform an in-depth evaluation of the annual department budget request, the Florida Transportation Plan, and the tentative work program for compliance with all applicable laws and established departmental policies. Except as specifically provided in s. 339.135(4)(c)2., (d), and (f), the commission may not consider individual construction projects, but shall consider methods of accomplishing the goals of the department in the most effective, efficient, and businesslike manner.
- 4. Monitor the financial status of the department on a regular basis to assure that the department is managing revenue and bond proceeds responsibly and in accordance with law and established policy.
- 5. Monitor on at least a quarterly basis, the efficiency, productivity, and management of the department, using performance and production standards developed by the commission pursuant to s. 334.045.
- 6. Perform an in-depth evaluation of the factors causing disruption of project schedules in the adopted work program and recommend to the Legislature and the Governor methods to eliminate or reduce the disruptive effects of these factors.

- 7. Recommend to the Governor and the Legislature improvements to the department's organization in order to streamline and optimize the efficiency of the department. In reviewing the department's organization, the commission shall determine if the current district organizational structure is responsive to Florida's changing economic and demographic development patterns. The initial report by the commission must be delivered to the Governor and Legislature by December 15, 2000, and each year thereafter, as appropriate. The commission may retain such experts as are reasonably necessary to effectuate this subparagraph, and the department shall pay the expenses of such experts.
- (c) The commission or a member thereof may not enter into the day-to-day operation of the department and is specifically prohibited from taking part in:
 - 1. The awarding of contracts.
- 2. The selection of a consultant or contractor or the prequalification of any individual consultant or contractor. However, the commission may recommend to the secretary standards and policies governing the procedure for selection and prequalification of consultants and contractors.
 - 3. The selection of a route for a specific project.
 - 4. The specific location of a transportation facility.
 - 5. The acquisition of rights-of-way.
- 6. The employment, promotion, demotion, suspension, transfer, or discharge of any department personnel.
- 7. The granting, denial, suspension, or revocation of any license or permit issued by the department.
- (d)1. The chair of the commission shall be selected by the commission members and shall serve a 1-year term.

- 2. The commission shall hold a minimum of 4 regular meetings annually, and other meetings may be called by the chair upon giving at least 1 week's notice to all members and the public pursuant to chapter 120. Other meetings may also be held upon the written request of at least four other members of the commission, with at least 1 week's notice of such meeting being given to all members and the public by the chair pursuant to chapter 120. Emergency meetings may be held without notice upon the request of all members of the commission. At each meeting of the commission, the secretary or his or her designee shall submit a report of major actions taken by him or her as official representative of the department.
- 3. A majority of the membership of the commission constitutes a quorum at any meeting of the commission. An action of the commission is not binding unless the action is taken pursuant to an affirmative vote of a majority of the members present, but not fewer than four members of the commission at a meeting held pursuant to subparagraph 2., and the vote is recorded in the minutes of that meeting.
- 4. The chair shall cause to be made a complete record of the proceedings of the commission, which record shall be open for public inspection.
- (e) The meetings of the commission shall be held in the central office of the department in Tallahassee unless the chair determines that special circumstances warrant meeting at another location.
- (f) Members of the commission are entitled to per diem and travel expenses pursuant to s. 112.061.
- (g) A member of the commission may not have any interest, direct or indirect, in any contract, franchise,

privilege, or other benefit granted or awarded by the department during the term of his or her appointment and for 2 years after the termination of such appointment.

- (h) The commission shall appoint an executive director and assistant executive director, who shall serve under the direction, supervision, and control of the commission. The executive director, with the consent of the commission, shall employ such staff as are necessary to perform adequately the functions of the commission, within budgetary limitations. All employees of the commission are exempt from part II of chapter 110 and shall serve at the pleasure of the commission. The salaries and benefits of all employees of the commission shall be set in accordance with the Selected Exempt Service; provided, however, that the commission shall have complete authority for fixing the salary of the executive director and assistant executive director.
- (i) The commission shall develop a budget pursuant to chapter 216. The budget is not subject to change by the department, but such budget shall be submitted to the Governor along with the budget of the department.
- (3)(a) The central office shall establish departmental policies, rules, procedures, and standards and shall monitor the implementation of such policies, rules, procedures, and standards in order to ensure uniform compliance and quality performance by the districts and central office units that implement transportation programs. Major transportation policy initiatives or revisions shall be submitted to the commission for review. The central office monitoring function shall be based on a plan that clearly specifies what areas will be monitored, activities and criteria used to measure compliance, and a feedback process that assures monitoring findings are

reported and deficiencies corrected. The secretary is responsible for ensuring that a central office monitoring function is implemented, and that it functions properly. In conjunction with its monitoring function, the central office shall provide such training and administrative support to the districts as the department determines to be necessary to ensure that the department's programs are carried out in the most efficient and effective manner. (b) The resources necessary to ensure the efficiency, effectiveness, and quality of performance by the department of its statutory responsibilities shall be allocated to the central office. (b) (c) The secretary shall appoint an Assistant Secretary for Transportation Policy and an Assistant Secretary for Finance and Administration, and an Assistant Secretary for District Operations, each of whom shall serve at

1. Assistant Secretary for Transportation Policy.--

a. Development of the Florida Transportation Plan and other policy planning;

the pleasure of the secretary. The positions are responsible

for developing, monitoring, and enforcing policy and managing

these positions include, but are not limited to, the following

major technical programs. The responsibilities and duties of

b. Development of statewide modal systems plans, including public transportation systems;

c. Design of transportation facilities;

d. Construction of transportation facilities;

e. Acquisition and management of transportation

30 rights-of-way; and

functional areas:

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1	f. Administration of motor carrier compliance and
2	safety.
3	2. Assistant Secretary for District Operations
4	a. Administration of the eight districts; and
5	b. Implementation of the decentralization of the
6	department.
7	3. Assistant Secretary for Finance and
8	Administration
9	a. Financial planning and management;
10	b. Information systems;
11	c. Accounting systems;
12	d. Administrative functions; and
13	e. Administration of toll operations.
14	(d)1. Policy, program, or operations offices shall be
15	established within the central office for the purposes of:
16	a. Developing policy and procedures and monitoring
17	performance to ensure compliance with these policies and
18	procedures;
19	b. Performing statewide activities which it is more
20	cost-effective to perform in a central location;
21	c. Assessing and ensuring the accuracy of information
22	within the department's financial management information
23	systems; and
24	d. Performing other activities of a statewide nature.
25	(c)1.2. The following offices are established and
26	shall be headed by a manager, each of whom shall be appointed
27	by and serve at the pleasure of the secretary. The positions
28	shall be classified at a level equal to a division director:
29	a. The Office of Administration $_{.}\dot{ au}$
30	b. The Office of Policy Planning.+
31	c. The Office of Design. +

- d. The Office of Highway Operations $\underline{\cdot}$
- e. The Office of Right-of-Way.+

- f. The Office of Toll Operations \cdot
- g. The Office of Information Systems. ; and
- h. The Office of Motor Carrier Compliance.
- i. The Office of Management and Budget.
- j. The Office of Comptroller.

2.3. Other offices may be established in accordance with s. 20.04(7). The heads of such offices are exempt from part II of chapter 110. No office or organization shall be created at a level equal to or higher than a division without specific legislative authority.

3.4. During the construction of a major transportation improvement project or as determined by the district secretary, the department may provide assistance to a business entity significantly impacted by the project if the entity is a for-profit entity that has been in business for 3 years prior to the beginning of construction and has direct or shared access to the transportation project being constructed. The assistance program shall be in the form of additional guarantees to assist the impacted business entity in receiving loans pursuant to Title 13 C.F.R. part 120. However, in no instance shall the combined guarantees be greater than 90 percent of the loan. The department shall adopt rules to implement this subparagraph.

(e) The Assistant Secretary for Finance and Administration must possess a broad knowledge of the administrative, financial, and technical aspects of a complete cost-accounting system, budget preparation and management, and management information systems. The Assistant Secretary for Finance and Administration must be a proven, effective manager

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with specialized skills in financial planning and management. The Assistant Secretary for Finance and Administration shall ensure that financial information is processed in a timely, accurate, and complete manner.

- (f)1. Within the central office there is created an Office of Management and Budget. The head of the Office of Management and Budget is responsible to the Assistant Secretary for Finance and Administration and is exempt from part II of chapter 110.
- 2. The functions of the Office of Management and Budget include, but are not limited to:
 - a. Preparation of the work program;
 - b. Preparation of the departmental budget; and
 - c. Coordination of related policies and procedures.
- The Office of Management and Budget shall also be responsible for developing uniform implementation and monitoring procedures for all activities performed at the district level involving the budget and the work program.
- (d) The secretary shall may appoint an inspector general pursuant to s. 20.055 who shall be directly responsible to the secretary and shall serve at the pleasure of the secretary.
- (h)1. The secretary shall appoint an inspector general pursuant to s. 20.055. The inspector general may be organizationally located within another unit of the department for administrative purposes, but shall function independently and be directly responsible to the secretary pursuant to s. 20.055. The duties of the inspector general shall include, but are not restricted to, reviewing, evaluating, and reporting on the policies, plans, procedures, and accounting, financial, and other operations of the department and recommending

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changes for the improvement thereof, as well as performing audits of contracts and agreements between the department and private entities or other governmental entities. The inspector general shall give priority to reviewing major parts of the department's accounting system and central office monitoring function to determine whether such systems effectively ensure accountability and compliance with all laws, rules, policies, and procedures applicable to the operation of the department. The inspector general shall also give priority to assessing the department's management information systems as required by s. 282.318. The internal audit function shall use the necessary expertise, in particular, engineering, financial, and property appraising expertise, to independently evaluate the technical aspects of the department's operations. The inspector general shall have access at all times to any personnel, records, data, or other information of the department and shall determine the methods and procedures necessary to carry out his or her duties. The inspector general is responsible for audits of departmental operations and for audits of consultant contracts and agreements, and such audits shall be conducted in accordance with generally accepted governmental auditing standards. The inspector general shall annually perform a sufficient number of audits to determine the efficiency and effectiveness, as well as verify the accuracy of estimates and charges, of contracts executed by the department with private entities and other governmental entities. The inspector general has the sole responsibility for the contents of his or her reports, and a copy of each report containing his or her findings and recommendations shall be furnished directly to the secretary and the commission.

 2. In addition to the authority and responsibilities herein provided, the inspector general is required to report to the:

a. Secretary whenever the inspector general makes a preliminary determination that particularly serious or flagrant problems, abuses, or deficiencies relating to the administration of programs and operations of the department have occurred. The secretary shall review and assess the correctness of the preliminary determination by the inspector general. If the preliminary determination is substantiated, the secretary shall submit such report to the appropriate committees of the Legislature within 7 calendar days, together with a report by the secretary containing any comments deemed appropriate. Nothing in this section shall be construed to authorize the public disclosure of information which is specifically prohibited from disclosure by any other provision of law.

b. Transportation Commission and the Legislature any actions by the secretary that prohibit the inspector general from initiating, carrying out, or completing any audit after the inspector general has decided to initiate, carry out, or complete such audit. The secretary shall, within 30 days after transmission of the report, set forth in a statement to the Transportation Commission and the Legislature the reasons for his or her actions.

(i)1. The secretary shall appoint a comptroller who is responsible to the Assistant Secretary for Finance and Administration. This position is exempt from part II of chapter 110.

2. The comptroller is the chief financial officer of the department and must be a proven, effective administrator

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who by a combination of education and experience clearly possesses a broad knowledge of the administrative, financial, and technical aspects of a complex cost-accounting system. The comptroller must also have a working knowledge of generally accepted accounting principles. At a minimum, the comptroller must hold an active license to practice public accounting in Florida pursuant to chapter 473 or an active license to practice public accounting in any other state. In addition to the requirements of the Florida Fiscal Accounting Management Information System Act, the comptroller is responsible for the development, maintenance, and modification of an accounting system that will in a timely manner accurately reflect the revenues and expenditures of the department and that includes a cost-accounting system to properly identify, segregate, allocate, and report department costs. The comptroller shall supervise and direct preparation of a detailed 36-month forecast of cash and expenditures and is responsible for managing cash and determining cash requirements. The comptroller shall review all comparative cost studies that examine the cost-effectiveness and feasibility of contracting for services and operations performed by the department. The review must state that the study was prepared in accordance with generally accepted cost-accounting standards applied in a consistent manner using valid and accurate cost data.

3. The department shall by rule or internal management memoranda as required by chapter 120 provide for the maintenance by the comptroller of financial records and accounts of the department as will afford a full and complete check against the improper payment of bills and provide a system for the prompt payment of the just obligations of the department, which records must at all times disclose:

1	a. The several appropriations available for the use of
2	the department;
3	b. The specific amounts of each such appropriation
4	budgeted by the department for each improvement or purpose;
5	c. The apportionment or division of all such
6	appropriations among the several counties and districts, when
7	such apportionment or division is made;
8	d. The amount or portion of each such apportionment
9	against general contractual and other liabilities then
10	created;
11	e. The amount expended and still to be expended in
12	connection with each contractual and other obligation of the
13	department;
14	f. The expense and operating costs of the various
15	activities of the department;
16	g. The receipts accruing to the department and the
17	distribution thereof;
18	h. The assets, investments, and liabilities of the
19	department; and
20	i. The cash requirements of the department for a
21	36-month period.
22	4. The comptroller shall maintain a separate account
23	for each fund administered by the department.
24	5. The comptroller shall perform such other related
25	duties as designated by the department.
26	$\frac{(e)}{(j)}$ The secretary shall appoint a general counsel
27	who shall be employed full time and shall be directly
28	responsible to the secretary and shall serve at the pleasure
29	of the secretary. The general counsel is responsible for all
30	legal matters of the department. The department may employ as
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many attorneys as it deems necessary to advise and represent the department in all transportation matters.

(f)(k) The secretary shall appoint a state transportation planner who shall report to the Assistant Secretary for Transportation Policy. The state transportation planner's responsibilities shall include, but are not limited to, policy planning, systems planning, and transportation statistics. This position shall be classified at a level equal to a deputy assistant secretary.

(g)(1) The secretary shall appoint a state highway engineer who shall report to the Assistant Secretary for Transportation Policy. The state highway engineer's responsibilities shall include, but are not limited to, design, construction, and maintenance of highway facilities; acquisition and management of transportation rights-of-way; traffic engineering; and materials testing. This position shall be classified at a level equal to a deputy assistant secretary.

(h)(m) The secretary shall appoint a state public transportation administrator who shall report to the Assistant Secretary for Transportation Policy. The state public transportation administrator's responsibilities shall include, but are not limited to, the administration of statewide transit, rail, intermodal development, and aviation programs. This position shall be classified at a level equal to a deputy assistant secretary. The department shall also assign to the public transportation administrator an organizational unit the primary function of which is to administer the high-speed rail program.

(6) To facilitate the efficient and effective management of the department in a businesslike manner, the

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department shall develop a system for the submission of monthly management reports to the Florida Transportation Commission and secretary from the district secretaries. The commission and the secretary shall determine which reports are required to fulfill their respective responsibilities under this section. A copy of each such report shall be submitted monthly to the appropriations and transportation committees of the Senate and the House of Representatives. Recommendations made by the Auditor General in his or her audits of the department that relate to management practices, systems, or reports shall be implemented in a timely manner. However, if the department determines that one or more of the recommendations should be altered or should not be implemented, it shall provide a written explanation of such determination to the Legislative Auditing Committee within 6 months after the date the recommendations were published.

- $\underline{(6)}$ (7) The department is authorized to contract with local governmental entities and with the private sector if the department first determines that:
- (a) Consultants can do the work at less cost than state employees;
- (b) State employees can do the work at less cost, but sufficient positions have not been approved by the Legislature as requested in the department's most recent legislative budget request;
- (c) The work requires specialized expertise, and it would not be economical for the state to acquire, and then maintain, the expertise after the work is done;
- (d) The workload is at a peak level, and it would not be economical to acquire, and then keep, extra personnel after the workload decreases; or

(e) The use of such entities is clearly in the public's best interest.

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Such contracts shall require compliance with applicable federal and state laws, and clearly specify the product or service to be provided.

Section 2. Paragraphs (j) and (m) of subsection (2) of section 110.205, Florida Statutes, are amended to read:

110.205 Career service; exemptions.--

- (2) EXEMPT POSITIONS. -- The exempt positions that are not covered by this part include the following:
- The appointed secretaries, assistant secretaries, deputy secretaries, and deputy assistant secretaries of all departments; the executive directors, assistant executive directors, deputy executive directors, and deputy assistant executive directors of all departments; and the directors of all divisions and those positions determined by the department to have managerial responsibilities comparable to such positions, which positions include, but are not limited to, program directors, assistant program directors, district administrators, deputy district administrators, the Director of Central Operations Services of the Department of Children and Family Services, and the State Transportation Planner, State Highway Engineer, State Public Transportation Administrator, district secretaries, district directors of planning and programming, production, and operations, and the managers of the offices specified in s. $20.23(3)(c)1.\frac{(d)2.}{}$, of the Department of Transportation. Unless otherwise fixed by law, the department shall set the salary and benefits of these positions in accordance with the rules of the Senior 31 Management Service.

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amended to read:

(m) All assistant division director, deputy division director, and bureau chief positions in any department, and those positions determined by the department to have managerial responsibilities comparable to such positions, which positions include, but are not limited to, positions in the Department of Health, the Department of Children and Family Services, and the Department of Corrections that are assigned primary duties of serving as the superintendent or assistant superintendent, or warden or assistant warden, of an institution; positions in the Department of Corrections that are assigned primary duties of serving as the circuit administrator or deputy circuit administrator; positions in the Department of Transportation that are assigned primary duties of serving as regional toll managers and managers of offices as defined in s. $20.23(3)(c)2.\frac{(d)3.}{and}(4)(d)$; positions in the Department of Environmental Protection that are assigned the duty of an Environmental Administrator or program administrator; those positions described in s. 20.171 as included in the Senior Management Service; and positions in the Department of Health that are assigned the duties of Environmental Administrator, Assistant County Health Department Director, and County Health Department Financial Administrator. Unless otherwise fixed by law, the department shall set the salary and benefits of these positions in accordance with the rules established for the Selected Exempt Service. Section 189.441, Florida Statutes, is Section 3.

189.441 Contracts.--Contracts for the construction of

projects and for any other purpose of the authority may be

31 awarded by the authority in a manner that will best promote

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free and open competition, including advertisement for competitive bids; however, if the authority determines that the purposes of this act will be more effectively served thereby, the authority may award or cause to be awarded contracts for the construction of any project, including design-build contracts, or any part thereof, or for any other purpose of the authority upon a negotiated basis as determined by the authority. Each contractor doing business with the authority and required to be licensed by the state or local general-purpose governments must maintain the license during the term of the contract with the authority. The authority may prescribe bid security requirements and other procedures in connection with the award of contracts which protect the public interest. Section 287.055 does not apply to the selection of professional architectural, engineering, landscape architectural, or land surveying services by the authority or to the procurement of design-build contracts. The authority may, and in the case of a new professional sports franchise must, by written contract engage the services of the operator, lessee, sublessee, or purchaser, or prospective operator, lessee, sublessee, or purchaser, of any project in the construction of the project and may, and in the case of a new professional sports franchise must, provide in the contract that the lessee, sublessee, purchaser, or prospective lessee, sublessee, or purchaser, may act as an agent of, or an independent contractor for, the authority for the performance of the functions described therein, subject to the conditions and requirements prescribed in the contract, including functions such as the acquisition of the site and other real property for the project; the preparation of plans, specifications, financing, and contract documents; the award

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of construction and other contracts upon a competitive or negotiated basis; the construction of the project, or any part thereof, directly by the lessee, purchaser, or prospective lessee or purchaser; the inspection and supervision of construction; the employment of engineers, architects, builders, and other contractors; and the provision of money to pay the cost thereof pending reimbursement by the authority. Any such contract may, and in the case of a new professional sports franchise must, allow the authority to make advances to or reimburse the lessee, sublessee, or purchaser, or prospective lessee, sublessee, or purchaser for its costs incurred in the performance of those functions, and must set forth the supporting documents required to be submitted to the authority and the reviews, examinations, and audits that are required in connection therewith to assure compliance with the contract.

Section 4. Subsection (2) of section 215.615, Florida Statutes, is amended to read:

215.615 Fixed-guideway transportation systems funding.--

(2) To be eligible for participation, fixed-guideway transportation system projects must comply with the major capital investment policy guidelines and criteria established by the Department of Transportation under chapter 341; must be found to be consistent, to the maximum extent feasible, with approved local government comprehensive plans of the local governments in which such projects are located and must be included in the work program of the Department of Transportation pursuant to the provisions under s. 339.135. The department shall certify that the expected useful life of

the transportation improvements will equal or exceed the 1 2 maturity date of the debt to be issued. 3 Section 5. Paragraph (a) of subsection (1) of section 4 255.20, Florida Statutes, is amended to read: 5 255.20 Local bids and contracts for public 6 construction works; specification of state-produced lumber .--7 (1) A county, municipality, special district as 8 defined in chapter 189, or other political subdivision of the 9 state seeking to construct or improve a public building, structure, or other public construction works must 10 11 competitively award to an appropriately licensed contractor 12 each project that is estimated in accordance with generally 13 accepted cost-accounting principles to have total construction 14 project costs of more than \$200,000. For electrical work, local government must competitively award to an appropriately 15 16 licensed contractor each project that is estimated in accordance with generally accepted cost-accounting principles 17 to have a cost of more than \$50,000. As used in this section, 18 19 the term "competitively award" means to award contracts based 20 on the submission of sealed bids, proposals submitted in 21 response to a request for proposal, proposals submitted in 22 response to a request for qualifications, or proposals submitted for competitive negotiation. This subsection 23 expressly allows contracts for construction management 24 services, design/build contracts, continuation contracts based 25 26 on unit prices, and any other contract arrangement with a 27 private sector contractor permitted by any applicable 28 municipal or county ordinance, by district resolution, or by 29 state law. For purposes of this section, construction costs include the cost of all labor, except inmate labor, and 30 31 | include the cost of equipment and materials to be used in the

 construction of the project. Subject to the provisions of subsection (3), the county, municipality, special district, or other political subdivision may establish, by municipal or county ordinance or special district resolution, procedures for conducting the bidding process.

- (a) The provisions of this subsection do not apply:
- 1. When the project is undertaken to replace, reconstruct, or repair an existing facility damaged or destroyed by a sudden unexpected turn of events, such as an act of God, riot, fire, flood, accident, or other urgent circumstances, and such damage or destruction creates:
 - a. An immediate danger to the public health or safety;
- b. Other loss to public or private property which requires emergency government action; or
- c. An interruption of an essential governmental service.
- 2. When, after notice by publication in accordance with the applicable ordinance or resolution, the governmental entity does not receive any responsive bids or responses.
- 3. To construction, remodeling, repair, or improvement to a public electric or gas utility system when such work on the public utility system is performed by personnel of the system.
- 4. To construction, remodeling, repair, or improvement by a utility commission whose major contracts are to construct and operate a public electric utility system.
- 5. When the project is undertaken as repair or maintenance of an existing public facility.
- 6. When the project is undertaken exclusively as part of a public educational program.

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- When the funding source of the project will be diminished or lost because the time required to competitively award the project after the funds become available exceeds the time within which the funding source must be spent.
- 8. When the local government has competitively awarded a project to a private sector contractor and the contractor has abandoned the project before completion or the local government has terminated the contract.
- 9. When the governing board of the local government, after public notice, conducts a public meeting under s. 286.011 and finds by a majority vote of the governing board that it is in the public's best interest to perform the project using its own services, employees, and equipment. The public notice must be published at least 14 days prior to the date of the public meeting at which the governing board takes final action to apply this subparagraph. The notice must identify the project, the estimated cost of the project, and specify that the purpose for the public meeting is to consider whether it is in the public's best interest to perform the project using the local government's own services, employees, and equipment. In deciding whether it is in the public's best interest for local government to perform a project using its own services, employees, and equipment, the governing board may consider the cost of the project, whether the project requires an increase in the number of government employees, an increase in capital expenditures for public facilities, equipment or other capital assets, the impact on local economic development, the impact on small and minority business owners, the impact on state and local tax revenues, whether the private sector contractors provide health 31 insurance and other benefits equivalent to those provided by

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the local government, and any other factor relevant to what is in the public's best interest.

- 10. When the governing board of the local government determines upon consideration of specific substantive criteria and administrative procedures that it is in the best interest of the local government to award the project to an appropriately licensed private sector contractor according to procedures established by and expressly set forth in a charter, ordinance, or resolution of the local government adopted prior to July 1, 1994. The criteria and procedures must be set out in the charter, ordinance, or resolution and must be applied uniformly by the local government to avoid award of any project in an arbitrary or capricious manner. This exception shall apply when all of the following occur:
- When the governing board of the local government, after public notice, conducts a public meeting under s. 286.011 and finds by a two-thirds vote of the governing board that it is in the public's best interest to award the project according to the criteria and procedures established by charter, ordinance, or resolution. The public notice must be published at least 14 days prior to the date of the public meeting at which the governing board takes final action to apply this subparagraph. The notice must identify the project, the estimated cost of the project, and specify that the purpose for the public meeting is to consider whether it is in the public's best interest to award the project using the criteria and procedures permitted by the preexisting ordinance.
- In the event the project is to be awarded by any b. method other than a competitive selection process, the 31 governing board must find evidence that:

- (I) There is one appropriately licensed contractor who is uniquely qualified to undertake the project because that contractor is currently under contract to perform work that is affiliated with the project; or
- (II) The time to competitively award the project will jeopardize the funding for the project, or will materially increase the cost of the project or will create an undue hardship on the public health, safety, or welfare.
- c. In the event the project is to be awarded by any method other than a competitive selection process, the published notice must clearly specify the ordinance or resolution by which the private sector contractor will be selected and the criteria to be considered.
- d. In the event the project is to be awarded by a method other than a competitive selection process, the architect or engineer of record has provided a written recommendation that the project be awarded to the private sector contractor without competitive selection; and the consideration by, and the justification of, the government body are documented, in writing, in the project file and are presented to the governing board prior to the approval required in this paragraph.
 - 11. To projects subject to chapter 336.

Section 6. Paragraph (g) of subsection (2) of section 287.055, Florida Statutes, is amended to read:

287.055 Acquisition of professional architectural, engineering, landscape architectural, or surveying and mapping services; definitions; procedures; contingent fees prohibited; penalties.--

(2) DEFINITIONS.--For purposes of this section:

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(g) A "continuing contract" is a contract for professional services entered into in accordance with all the procedures of this act between an agency and a firm whereby the firm provides professional services to the agency for projects in which construction costs do not exceed\$1 million 6 \$500,000, for study activity when the fee for such professional service does not exceed\$50,000\$25,000, or for work of a specified nature as outlined in the contract required by the agency, with no time limitation except that the contract must provide a termination clause.

Section 7. Subsection (5) and paragraph (b) of subsection (15) of section 334.044, Florida Statutes, are amended to read:

334.044 Department; powers and duties.--The department shall have the following general powers and duties:

- (5) To purchase, lease, or otherwise acquire property and materials, including the purchase of promotional items as part of public information and education campaigns for the promotion of scenic highways, traffic and train safety awareness, alternatives to single-occupant vehicle travel, and commercial motor vehicle safety; to purchase, lease, or otherwise acquire equipment and supplies; and to sell, exchange, or otherwise dispose of any property that is no longer needed by the department.
- (15) To regulate and prescribe conditions for the transfer of stormwater to the state right-of-way as a result of manmade changes to adjacent properties.
- (b) The department is specifically authorized to adopt rules which set forth the purpose; necessary definitions; permit exceptions; permit and assurance requirements; permit 31 application procedures; permit forms; general conditions for a

drainage permit; provisions for suspension or revocation of a 1 permit; and provisions for department recovery of fines, 3 penalties, and costs incurred due to permittee actions. In order to avoid duplication and overlap with other units of 4 5 government, the department shall accept a surface water 6 management permit issued by a water management district, the 7 Department of Environmental Protection, or a surface water 8 management permit issued by a delegated local government, or a 9 permit issued pursuant to an approved Stormwater Management 10 Plan or Master Drainage Plan, *provided issuance is based on 11 requirements equal to or more stringent than those of the 12 department. The department may enter into a permit delegation 13 agreement with a governmental entity provided issuance is 14 based on requirements that the department determines will 15 ensure the safety and integrity of Department of 16 Transportation facilities. Section 8. Subsection (4) is added to section 336.41, 17 Florida Statutes, to read: 18 19 336.41 Counties; employing labor and providing road 20 equipment; accounting; when competitive bidding required .--21 (4)(a) For contracts in excess of \$250,000, any county 22 may require that persons interested in performing work under 23 the contract first be certified or qualified to do the work. 24 Any contractor prequalified and considered eligible to bid by 25 the department to perform the type of work described under the 26 contract shall be presumed to be qualified to perform the work 27 so described. Any contractor may be considered ineligible to 28 bid by the county if the contractor is behind an approved 29 progress schedule by 10 percent or more on another project for

that county at the time of the advertisement of the work. The

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county may provide an appeal process to overcome such

consideration with de novo review based on the record below to the circuit court.

- (b) The county shall publish prequalification criteria and procedures prior to advertisement or notice of solicitation. Such publications shall include notice of a public hearing for comment on such criteria and procedures prior to adoption. The procedures shall provide for an appeal process within the county for objections to the prequalification process with de novo review based on the record below to the circuit court.
- (c) The county shall also publish for comment, prior to adoption, the selection criteria and procedures to be used by the county if such procedures would allow selection of other than the lowest responsible bidder. The selection criteria shall include an appeal process within the county with de novo review based on the record below to the circuit court.
- Section 9. Subsection (2) of section 336.44, Florida Statutes, is amended to read:
- 336.44 Counties; contracts for construction of roads; procedure; contractor's bond.--
- (2) Such contracts shall be let to the lowest responsible competent bidder, after publication of notice for bids containing specifications furnished by the commissioners in a newspaper published in the county where such contract is made, at least once each week for 2 consecutive weeks prior to the making of such contract.

Section 10. Subsection (4) of section 337.14, Florida Statutes, is amended, and subsection (9) is added to said section, to read:

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337.14 Application for qualification; certificate of qualification; restrictions; request for hearing.--

(4) If the applicant is found to possess the prescribed qualifications, the department shall issue to him or her a certificate of qualification that which, unless thereafter revoked by the department for good cause, will be valid for a period of 18 16 months after from the date of the applicant's financial statement or such shorter period as the department prescribes may prescribe. If In the event the department finds that an application is incomplete or contains inadequate information or information that which cannot be verified, the department may request in writing that the applicant provide the necessary information to complete the application or provide the source from which any information in the application may be verified. If the applicant fails to comply with the initial written request within a reasonable period of time as specified therein, the department shall request the information a second time. If the applicant fails to comply with the second request within a reasonable period of time as specified therein, the application shall be denied.

(9)(a) Notwithstanding any other law to the contrary, for contracts in excess of \$250,000, an authority created pursuant to chapter 348 or chapter 349 may require that persons interested in performing work under contract first be certified or qualified to do the work. Any contractor may be considered ineligible to bid by the governmental entity or authority if the contractor is behind an approved progress schedule for the governmental entity or authority by 10 percent or more at the time of advertisement of the work. Any contractor prequalified and considered eligible by the department to bid to perform the type of work described under

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the contract shall be presumed to be qualified to perform the work so described. The governmental entity or authority may provide an appeal process to overcome that presumption with de novo review based on the record below to the circuit court.

- (b) With respect to contractors not prequalified with the department, the authority shall publish prequalification criteria and procedures prior to advertisement or notice of solicitation. Such publications shall include notice of a public hearing for comment on such criteria and procedures prior to adoption. The procedures shall provide for an appeal process within the authority for objections to the prequalification process with de novo review based on the record below to the circuit court within 30 days.
- (c) An authority may establish criteria and procedures under which contractor selection may occur on a basis other than the lowest responsible bidder. Prior to adoption, the authority shall publish for comment the proposed criteria and procedures. Review of the adopted criteria and procedures shall be to the circuit court, within 30 days after adoption, with de novo review based on the record below.

Section 11. Subsection (2) of section 337.401, Florida Statutes, is amended to read:

337.401 Use of right-of-way for utilities subject to regulation; permit; fees.--

(2) The authority may grant to any person who is a resident of this state, or to any corporation which is organized under the laws of this state or licensed to do business within this state, the use of a right-of-way for the utility in accordance with such rules or regulations as the authority may adopt. No utility shall be installed, located, 31 or relocated unless authorized by a written permit issued by

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the authority. However, for public roads or publicly owned rail corridors under the jurisdiction of the department, a utility relocation schedule and relocation agreement may be executed in lieu of a written permit. The permit shall require the permitholder to be responsible for any damage resulting from the issuance of such permit. The authority may initiate injunctive proceedings as provided in s. 120.69 to enforce provisions of this subsection or any rule or order issued or entered into pursuant thereto.

Section 12. Subsection (5) of section 337.408, Florida Statutes, is renumbered as subsection (6), and a new subsection (5) is added to said section to read:

337.408 Regulation of benches, transit shelters, street light poles, and waste disposal receptacles within rights-of-way.--

(5) Street light poles, including attached public service messages and advertisements, may be located within the right-of-way limits of municipal and county roads in the same manner as benches, transit shelters, and waste disposal receptacles as provided in this section and in accordance with municipal and county ordinances. Public service messages and advertisements may be installed on street light poles on roads on the State Highway System in accordance with height, size, setback, spacing distance, duration of display, safety, traffic control, and permitting requirements established by administrative rule of the Department of Transportation. Public service messages and advertisements shall be subject to bilateral agreements, where applicable, to be negotiated with the owner of the street light poles, which shall consider, among other things, power source rates, design, safety, operational and maintenance concerns, and other matters of

public importance. For the purposes of this section, the term
"street light poles" does not include electric transmission or
distribution poles. The department shall have authority to
establish administrative rules to implement this subsection.
No advertising on light poles shall be permitted on the
Interstate Highway System. No permanent structures carrying
advertisements attached to light poles shall be permitted on
the National Highway System.

Section 13. Subsections (1) and (2) of section 339.08, Florida Statutes, are amended to read:

339.08 Use of moneys in State Transportation Trust Fund.--

- (1) The department shall <u>expend</u> by rule provide for the expenditure of the moneys in the State Transportation Trust Fund accruing to the department, in accordance with its annual budget.
- (2) These rules must restrict The use of such moneys is restricted to the following purposes:
- (a) To pay administrative expenses of the department, including administrative expenses incurred by the several state transportation districts, but excluding administrative expenses of commuter rail authorities that do not operate rail service.
- (c) To pay the cost of maintaining the State Highway $\mbox{\sc System.}$
- (d) To pay the cost of public transportation projects in accordance with chapter 341 and ss. 332.003-332.007.

- (e) To reimburse counties or municipalities for expenditures made on projects in the State Highway System as authorized by s. 339.12(4) upon legislative approval.
- (f) To pay the cost of economic development transportation projects in accordance with s. 288.063.
- (g) To lend or pay a portion of the operating, maintenance, and capital costs of a revenue-producing transportation project that is located on the State Highway System or that is demonstrated to relieve traffic congestion on the State Highway System.
- (h) To match any federal-aid funds allocated for any other transportation purpose, including funds allocated to projects not located in the State Highway System.
- (i) To pay the cost of county road projects selected in accordance with the Small County Road Assistance Program created in s. 339.2816.
- (j) To pay the cost of county or municipal road projects selected in accordance with the County Incentive Grant Program created in s. 339.2817 and the Small County Outreach Program created in s. 339.2818.
- (k) To provide loans and credit enhancements for use in constructing and improving highway transportation facilities selected in accordance with the state-funded infrastructure bank created in s. 339.55.
- (1) To fund the Transportation Outreach Program created in s. 339.137.
- $\ensuremath{(\mathfrak{m})}$ To pay other lawful expenditures of the department.
- Section 14. Subsection (5) of section 339.12, Florida Statutes, is amended to read:

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- 339.12 Aid and contributions by governmental entities for department projects; federal aid.--
- (5) The department and the governing body of a governmental entity may enter into an agreement by which the governmental entity agrees to perform a highway project or project phase in the department's adopted work program that is not revenue producing or any public transportation project in the adopted work program. By specific provision in the written agreement between the department and the governing body of the governmental entity, the department may agree to compensate reimburse the governmental entity the actual cost of for the project or project phase contained in the adopted work program. Compensation Reimbursement to the governmental entity for such project or project phases must be made from funds appropriated by the Legislature, and compensation reimbursement for the cost of the project or project phase is to begin in the year the project or project phase is scheduled in the work program as of the date of the agreement.

Section 15. Subsections (8) and (10) of section 341.031, Florida Statutes, are amended to read:

341.031 Definitions relating to Florida Public Transit Act.--As used in ss. 341.011-341.061, the term:

(8) "Public transit service development project" means a project undertaken by a public agency to determine whether a new or innovative technique or measure can be utilized to improve or expand public transit services to its constituency. The duration of the project shall be limited according to the type of the project in conformance with the provisions of s. 341.051(5)(e)(f), but in no case shall exceed a period of 3 years. Public transit service development projects specifically include projects involving the utilization of new

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technologies, services, routes, or vehicle frequencies; the purchase of special transportation services; and other such techniques for increasing service to the riding public as are applicable to specific localities and transit user groups.

(10) "Transit corridor project" means a project that is undertaken by a public agency and designed to relieve congestion and improve capacity within an identified transportation corridor by increasing people-carrying capacity of the system through the use and facilitated movement of high-occupancy conveyances. Each transit corridor project must meet the requirements established in s. 341.051(5)(d)and, if applicable, the requirements of the department's major capital investment policy developed pursuant to s. 341.051(5)(b). Initial project duration shall not exceed a period of 2 years unless the project is reauthorized by the Legislature. Such reauthorization shall be based upon a determination that the project is meeting or exceeding the criteria, developed pursuant to s. 341.051(5)(d)(e), by which the success of the project is being judged and by inclusion of the project in a departmental appropriation request.

Section 16. Subsection (5) of section 341.051, Florida Statutes, is amended to read:

341.051 Administration and financing of public transit programs and projects. --

- (5) FUND PARTICIPATION; CAPITAL ASSISTANCE. --
- The department may fund up to 50 percent of the nonfederal share of the costs, not to exceed the local share, of any eligible public transit capital project or commuter assistance project that is local in scope; except, however, that departmental participation in the final design, 31 | right-of-way acquisition, and construction phases of an

 individual fixed-guideway project which is not approved for federal funding shall not exceed an amount equal to 12.5 percent of the total cost of each phase.

- (b) The Department of Transportation shall develop a major capital investment policy which shall include policy criteria and guidelines for the expenditure or commitment of state funds for public transit capital projects. The policy shall include the following:
- 1. Methods to be used to determine consistency of a transit project with the approved local government comprehensive plans of the units of local government in which the project is located.
- 2. Methods for evaluating the level of local commitment to a transit project, which is to be demonstrated through system planning and the development of a feasible plan to fund operating cost through fares, value capture techniques such as joint development and special districts, or other local funding mechanisms.
- 3. Methods for evaluating alternative transit systems including an analysis of technology and alternative methods for providing transit services in the corridor.
- (b)(c) The department is authorized to fund up to 100 percent of the cost of any eligible transit capital project or commuter assistance project that is statewide in scope or involves more than one county where no other governmental entity or appropriate jurisdiction exists.
- $\underline{\text{(c)}}$ (d) The department is authorized to advance up to 80 percent of the capital cost of any eligible project that will assist Florida's transit systems in becoming fiscally self-sufficient. Such advances shall be reimbursed to the

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department on an appropriate schedule not to exceed 5 years after the date of provision of the advances.

(d)(e) The department is authorized to fund up to 100 percent of the capital and net operating costs of statewide transit service development projects or transit corridor projects. All transit service development projects shall be specifically identified by way of a departmental appropriation request, and transit corridor projects shall be identified as part of the planned improvements on each transportation corridor designated by the department. The project objectives, the assigned operational and financial responsibilities, the timeframe required to develop the required service, and the criteria by which the success of the project will be judged shall be documented by the department for each such transit service development project or transit corridor project.

(e) (f) The department is authorized to fund up to 50 percent of the capital and net operating costs of transit service development projects that are local in scope and that will improve system efficiencies, ridership, or revenues. All such projects shall be identified in the appropriation request of the department through a specific program of projects, as provided for in s. 341.041, that is selectively applied in the following functional areas and is subject to the specified times of duration:

- Improving system operations, including, but not limited to, realigning route structures, increasing system average speed, decreasing deadhead mileage, expanding area coverage, and improving schedule adherence, for a period of up to 3 years;
- Improving system maintenance procedures, including, 2. 31 but not limited to, effective preventive maintenance programs,

improved mechanics training programs, decreasing service repair calls, decreasing parts inventory requirements, and decreasing equipment downtime, for a period of up to 3 years;

- 3. Improving marketing and consumer information programs, including, but not limited to, automated information services, organized advertising and promotion programs, and signing of designated stops, for a period of up to 2 years; and
- 4. Improving technology involved in overall operations, including, but not limited to, transit equipment, fare collection techniques, electronic data processing applications, and bus locators, for a period of up to 2 years.

For purposes of this section, the term "net operating costs" means all operating costs of a project less any federal funds, fares, or other sources of income to the project.

Section 17. Subsection (6) of section 341.053, Florida Statutes, is amended to read:

341.053 Intermodal Development Program; administration; eligible projects; limitations.--

within the Intermodal Development Program, which are consistent, to the maximum extent feasible, with approved local government comprehensive plans of the units of local government in which the project is located. Projects that are eligible for funding under this program include major capital investments in public rail and fixed-guideway transportation facilities and systems which provide intermodal access and which, if approved after July 1, 1991, have complied with the requirement of the department's major capital investment policy; road, rail, or fixed-guideway access to, from, or

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between seaports, airports, and other transportation terminals; construction of intermodal or multimodal terminals; development and construction of dedicated bus lanes; and projects which otherwise facilitate the intermodal or multimodal movement of people and goods.

Section 18. Paragraph (d) of subsection (2) of section 348.0003, Florida Statutes, is amended to read:

348.0003 Expressway authority; formation; membership. --

- (2) The governing body of an authority shall consist of not fewer than five nor more than nine voting members. The district secretary of the affected department district shall serve as a nonvoting member of the governing body of each authority located within the district. Each member of the governing body must at all times during his or her term of office be a permanent resident of the county which he or she is appointed to represent.
- (d) Notwithstanding any provision to the contrary in this subsection, in any county as defined in s. 125.011(1), the governing body of an authority shall consist of up to 13 members, and the following provisions of this paragraph shall apply specifically to such authority. Except for the district secretary of the department, the members must be residents of the county. Seven voting members shall be appointed by the governing body of the county. At the discretion of the governing body of the county, up to two of the members appointed by the governing body of the county may be elected officials residing in the county. Five voting members of the authority shall be appointed by the Governor. One member shall be the district secretary of the department serving in the 31 district that contains such county. This member shall be an ex

officio voting member of the authority. If the governing board of an authority includes any member originally appointed by the governing body of the county as a nonvoting member, when the term of such member expires, that member shall be replaced by a member appointed by the Governor until the governing body of the authority is composed of seven members appointed by the governing body of the county and five members appointed by the Governor. The qualifications, terms of office, and obligations and rights of members of the authority shall be determined by resolution or ordinance of the governing body of the county in a manner that is consistent with subsections (3) and (4).

Section 19. Section 373.4137, Florida Statutes, is amended to read:

373.4137 Mitigation requirements.--

- mitigation for the impact of transportation projects proposed by the Department of Transportation or a transportation authority established pursuant to chapter 348 or chapter 349 can be more effectively achieved by regional, long-range mitigation planning rather than on a project-by-project basis. It is the intent of the Legislature that mitigation to offset the adverse effects of these transportation projects be funded by the Department of Transportation and be carried out by the Department of Environmental Protection and the water management districts, including the use of mitigation banks established pursuant to this part.
- (2) Environmental impact inventories for transportation projects proposed by the Department of Transportation or a transportation authority established pursuant to chapter 348 or chapter 349 shall be developed as follows:

- (a) By May 1 of each year, the Department of Transportation or a transportation authority established pursuant to chapter 348 or chapter 349 shall submit to the Department of Environmental Protection and the water management districts a copy of its adopted work program and an inventory of habitats addressed in the rules tentatively, pursuant to this part and s. 404 of the Clean Water Act, 33 U.S.C. s. 1344, which may be impacted by its plan of construction for transportation projects in the next 3 years of the tentative work program. The Department of Transportation or a transportation authority established pursuant to chapter 348 or chapter 349 may also include in its inventory the habitat impacts of any future transportation project identified in the tentative work program.
- (b) The environmental impact inventory shall include a description of these habitat impacts, including their location, acreage, and type; state water quality classification of impacted wetlands and other surface waters; any other state or regional designations for these habitats; and a survey of threatened species, endangered species, and species of special concern affected by the proposed project.
- (3)(a) To fund the mitigation plan for the projected impacts identified in the inventory described in subsection (2), the Department of Transportation shall identify funds quarterly in an escrow account within the State Transportation Trust Fund for the environmental mitigation phase of projects budgeted by the Department of Transportation for the current fiscal year. The escrow account shall be maintained by the Department of Transportation for the benefit of the Department of Environmental Protection and the water management

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districts. Any interest earnings from the escrow account shall remain with the Department of Transportation.

- (b) Each transportation authority established pursuant to chapter 348 or chapter 349 that chooses to participate in this program shall create an escrow account within its financial structure and deposit funds in the account to pay for the environmental mitigation phase of projects budgeted for the current fiscal year. The escrow account shall be maintained by the authority for the benefit of the Department of Environmental Protection and the water management districts. Any interest earnings from the escrow account shall remain with the authority.
- (c) The Department of Environmental Protection or water management districts may request a transfer of funds from an the escrow account no sooner than 30 days prior to the date the funds are needed to pay for activities associated with development or implementation of the approved mitigation plan described in subsection (4) for the current fiscal year, including, but not limited to, design, engineering, production, and staff support. Actual conceptual plan preparation costs incurred before plan approval may be submitted to the Department of Transportation or the appropriate transportation authority and the Department of Environmental Protection by November 1 of each year with the plan. The conceptual plan preparation costs of each water management district will be paid based on the amount approved on the mitigation plan and allocated to the current fiscal year projects identified by the water management district. The amount transferred to the escrow accounts account each year by the Department of Transportation and participating transportation authorities established pursuant to chapter 348

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or chapter 349 shall correspond to a cost per acre of \$75,000 multiplied by the projected acres of impact identified in the inventory described in subsection (2). However, the \$75,000 cost per acre does not constitute an admission against interest by the state or its subdivisions nor is the cost admissible as evidence of full compensation for any property acquired by eminent domain or through inverse condemnation. Each July 1, the cost per acre shall be adjusted by the percentage change in the average of the Consumer Price Index issued by the United States Department of Labor for the most recent 12-month period ending September 30, compared to the 12 base year average, which is the average for the 12-month 13 period ending September 30, 1996. At the end of each year, the 14 projected acreage of impact shall be reconciled with the acreage of impact of projects as permitted, including permit 15 16 modifications, pursuant to this part and s. 404 of the Clean Water Act, 33 U.S.C. s. 1344. The subject year's transfer of 17 funds shall be adjusted accordingly to reflect the 18 19 overtransfer or undertransfer of funds from the preceding year. The Department of Transportation and participating transportation authorities established pursuant to chapter 348 or chapter 349 are is authorized to transfer such funds from the escrow accounts account to the Department of Environmental 23 Protection and the water management districts to carry out the 24 mitigation programs.

(4) Prior to December 1 of each year, each water

management district, in consultation with the Department of

Environmental Protection, the United States Army Corps of Engineers, the Department of Transportation, transportation

authorities established pursuant to chapter 348 or chapter

349, and other appropriate federal, state, and local

governments, and other interested parties, including entities 1 2 operating mitigation banks, shall develop a plan for the 3 primary purpose of complying with the mitigation requirements adopted pursuant to this part and 33 U.S.C. s. 1344. This plan 4 5 shall also address significant invasive plant problems within 6 wetlands and other surface waters. In developing such plans, 7 the districts shall utilize sound ecosystem management 8 practices to address significant water resource needs and shall focus on activities of the Department of Environmental 9 10 Protection and the water management districts, such as surface 11 water improvement and management (SWIM) waterbodies and lands identified for potential acquisition for preservation, 12 13 restoration, and enhancement, to the extent that such 14 activities comply with the mitigation requirements adopted under this part and 33 U.S.C. s. 1344. In determining the 15 16 activities to be included in such plans, the districts shall also consider the purchase of credits from public or private 17 mitigation banks permitted under s. 373.4136 and associated 18 19 federal authorization and shall include such purchase as a 20 part of the mitigation plan when such purchase would offset 21 the impact of the transportation project, provide equal 22 benefits to the water resources than other mitigation options being considered, and provide the most cost-effective 23 mitigation option. The mitigation plan shall be preliminarily 24 25 approved by the water management district governing board and 26 shall be submitted to the secretary of the Department of 27 Environmental Protection for review and final approval. The 28 preliminary approval by the water management district 29 governing board does not constitute a decision that affects substantial interests as provided by s. 120.569. At least 30 30 31 days prior to preliminary approval, the water management

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district shall provide a copy of the draft mitigation plan to any person who has requested a copy.

- (a) For each transportation project with a funding request for the next fiscal year, the mitigation plan must include a brief explanation of why a mitigation bank was or was not chosen as a mitigation option, including an estimation of identifiable costs of the mitigation bank and nonbank options to the extent practicable.
- Specific projects may be excluded from the mitigation plan and shall not be subject to this section upon the agreement of the Department of Transportation, a transportation authority if applicable, the Department of Environmental Protection, and the appropriate water management district that the inclusion of such projects would hamper the efficiency or timeliness of the mitigation planning and permitting process, or the Department of Environmental Protection and the water management district are unable to identify mitigation that would offset the impacts of the project.
- (c) Surface water improvement and management or invasive plant control projects undertaken using the \$12 million advance transferred from the Department of Transportation to the Department of Environmental Protection in fiscal year 1996-1997 which meet the requirements for mitigation under this part and 33 U.S.C. s. 1344 shall remain available for mitigation until the \$12 million is fully credited up to and including fiscal year 2004-2005. When these projects are used as mitigation, the \$12 million advance shall be reduced by \$75,000 per acre of impact mitigated. For any fiscal year through and including fiscal year 2004-2005, to 31 the extent the cost of developing and implementing the

mitigation plans is less than the amount transferred pursuant to subsection (3), the difference shall be credited towards the \$12 million advance. Except as provided in this paragraph, any funds not directed to implement the mitigation plan should, to the greatest extent possible, be directed to fund invasive plant control within wetlands and other surface waters.

- (5) The water management district shall be responsible for ensuring that mitigation requirements pursuant to 33 U.S.C. s. 1344 are met for the impacts identified in the inventory described in subsection (2), by implementation of the approved plan described in subsection (4) to the extent funding is provided by the Department of Transportation, or a transportation authority established pursuant to chapter 348 or chapter 349, if applicable. During the federal permitting process, the water management district may deviate from the approved mitigation plan in order to comply with federal permitting requirements.
- annually to reflect the most current Department of Transportation work program and project list of a transportation authority established pursuant to chapter 348 or chapter 349, if applicable, and may be amended throughout the year to anticipate schedule changes or additional projects which may arise. Each update and amendment of the mitigation plan shall be submitted to the secretary of the Department of Environmental Protection for approval. However, such approval shall not be applicable to a deviation as described in subsection (5).
- (7) Upon approval by the secretary of the Department of Environmental Protection, the mitigation plan shall be

deemed to satisfy the mitigation requirements under this part and any other mitigation requirements imposed by local, regional, and state agencies for impacts identified in the inventory described in subsection (2). The approval of the secretary shall authorize the activities proposed in the mitigation plan, and no other state, regional, or local permit or approval shall be necessary.

- the need for the Department of Transportation or a transportation authority established pursuant to chapter 348 or chapter 349 to comply with the requirement to implement practicable design modifications, including realignment of transportation projects, to reduce or eliminate the impacts of its transportation projects on wetlands and other surface waters as required by rules adopted pursuant to this part, or to diminish the authority under this part to regulate other impacts, including water quantity or water quality impacts, or impacts regulated under this part that are not identified in the inventory described in subsection (2).
- (9) The process for environmental mitigation for the impact of transportation projects under this section shall be available to an expressway, bridge, or transportation authority established under chapter 348 or chapter 349. Use of this process may be initiated by an authority depositing the requisite funds into an escrow account set up by the authority and filing an environmental impact inventory with the appropriate water management district. An authority that initiates the environmental mitigation process established by this section shall comply with subsection (6) by timely providing the appropriate water management district and the Department of Environmental Protection with the requisite work

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funds from the escrow account as provided in this section. Section 20. Paragraph (b) of subsection (1) of section 496.425, Florida Statutes, is amended to read: 496.425 Solicitation of funds within public transportation facilities .--(1) As used in this section: "Facility" means any public transportation facility, including, but not limited to, railroad stations, bus stations, ship ports, ferry terminals, and roadside welcome stations, highway service plazas, airports served by scheduled passenger service, or highway rest stations. 12 13 Section 21. Section 496.4256, Florida Statutes, is 14 created to read: 496.4256 Public transportation facilities not required 16 to grant permit or access. -- A governmental entity or authority that owns or operates welcome centers, wayside parks, service plazas, or rest areas on the State Highway System as defined in chapter 335 shall not be required to issue a permit or

program information. A water management district may draw down

Section 22. Paragraph (d) is added to subsection (10) of section 768.28, Florida Statutes, to read:

grant any person access to such public transportation

facilities for the purpose of soliciting funds.

768.28 Waiver of sovereign immunity in tort actions; recovery limits; limitation on attorney fees; statute of limitations; exclusions; indemnification; risk management programs. --

(10)

(d) For the purposes of this section, operators of rail services and providers of security for rail services, or any of their employees or agents, that have contractually

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agreed to act as agents of the Tri-County Commuter Rail
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    Authority to operate rail services or provide security for
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    rail services shall be considered agents of the state while
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    acting within the scope of and pursuant to guidelines
    established in said contract or by rule. The contract shall
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    provide for the indemnification of the state by the agent for
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    any liability incurred up to the limits set out in this
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    chapter.
           Section 23. This act shall take effect July 1, 2002.
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HOUSE SUMMARY

Reorganizes offices and functions within the Department of Transportation and revises responsibilities of the secretary. Revises provisions relating to contracts with an authority under the Community Improvement Authority Act. Exempts certain transportation projects from certain competitive bidding requirements. Increases the amount defining a continuing contract. Authorizes expenditure for items that promote scenic highway projects. Authorizes delegation of drainage permitting responsibilities. Provides for counties to certify or qualify persons to perform work under certain contracts. Provides that certain contracts shall be let to the lowest responsible bidder. Revises provisions for qualifying persons to bid on certain construction contracts. Provides for expressway authorities to certify or qualify persons to perform work under certain contracts. Clarifies that a contractor qualified by the department is presumed qualified to perform work described under contract. Provides that, for certain projects, a utility relocation schedule and relocation agreement may be executed in lieu of a written permit. Provides for regulation of street light poles. Revises provisions for the use of moneys in the State Transportation Trust Fund, financing of public transit capital projects, and projects eligible for funding under the Intermodal Development Program. Authorizes a county governing body to set qualifications, terms of office, and obligations and rights for the members of expressway authorities. Provides for certain authorities to create environmental impact inventories and participate in mitigation programs. Provides that a governmental entity or authority that owns or operates certain facilities on the State Highway System is not required to issue a permit or grant access for the purpose of soliciting funds. Provides that certain operators of rail services and providers of security for rail services are agents of the state for certain purposes and provides for indemnification.