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1 A bill to be entitled

An act relating to professions; amending ss. 471.013 and 471.015, F.S.; revising provisions relating to the examinations required to practice in this state as an engineer; amending s. 471.023, F.S.; requiring certification of any business organization offering engineering services to the public; amending s. 471.033, F.S.; revising provisions relating to disciplinary penalties to increase the administrative fine and authorize the imposition of restitution; amending s. 471.038, F.S.; revising duties of the Board of Professional Engineers, the Florida Engineers Management Corporation, and the Department of Business and Professional Regulation with respect to regulation of the practice of engineering; providing that the president of the management corporation shall be selected by the management corporation and shall serve as executive director of the board, subject to approval of the board; eliminating the position of contract administrator; revising the submission date for the annual status report; restricting the requirement of posting a performance bond to certain persons not employed by the management corporation; revising duties and authority to investigate complaints and prosecute cases; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Subsection (1) of section 471.013, Florida Statutes, is amended to read:

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471.013 Examinations; prerequisites. --



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(1)(a) A person shall be entitled to take an examination for the purpose of determining whether she or he is qualified to practice in this state as an engineer if the person is of good moral character and:

- 1. Is a graduate from an approved engineering curriculum of 4 years or more in a school, college, or university which has been approved by the board and has a record of 4 years of active engineering experience of a character indicating competence to be in responsible charge of engineering;
- 2. Is a graduate of an approved engineering technology curriculum of 4 years or more in a school, college, or university within the State University System, having been enrolled or having graduated prior to July 1, 1979, and has a record of 4 years of active engineering experience of a character indicating competence to be in responsible charge of engineering; or
- 3. Has, in lieu of such education and experience requirements, 10 years or more of active engineering work of a character indicating that the applicant is competent to be placed in responsible charge of engineering. However, this subparagraph does not apply unless such person notifies the department before July 1, 1984, that she or he was engaged in such work on July 1, 1981.

The board shall adopt rules providing for the review and approval of schools or colleges and the courses of study in engineering in such schools and colleges. The rules shall be based on the educational requirements for engineering as defined



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in s. 471.005. The board may adopt rules providing for the acceptance of the approval and accreditation of schools and courses of study by a nationally accepted accreditation organization.

- (b) A person shall be entitled to take the fundamentals an examination for the purpose of determining whether she or he is qualified to practice in this state as an engineer intern if she or he is in the final year of, or is a graduate of, an approved engineering curriculum in a school, college, or university approved by the board.
- (c) A person shall not be entitled to take the principles and practice part of the examination until that person has successfully completed the fundamentals examination.
- (d) On or after October 1, 1992, every applicant who is qualified to take either the fundamentals examination or the principles and practice any part of the examination shall be allowed to take either examination any one part five times, notwithstanding the number of times that either examination part has been previously failed. If an applicant fails either any part of the examination taken after October 1, 1992, five times, the board shall require the applicant to complete additional college-level education courses in the areas of deficiency, as determined by the board, as a condition of future eligibility to take that the examination.

Section 2. Subsections (1), (3), and (5) of section 471.015, Florida Statutes, are amended to read:

471.015 Licensure.--



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(1) The management corporation shall issue a license to any applicant who the board certifies is qualified to practice engineering and who has passed the <u>fundamentals examination and</u> the principles and practice licensing examination.

- (3) The board shall certify as qualified for a license by endorsement an applicant who:
- (a) Qualifies to take the <u>fundamentals examination and the principles and practice</u> examination as set forth in s. 471.013, has passed a United States national, regional, state, or territorial licensing examination that is substantially equivalent to the <u>fundamentals examination and the principles and practice</u> examination required by s. 471.013, and has satisfied the experience requirements set forth in s. 471.013; or
- (b) Holds a valid license to practice engineering issued by another state or territory of the United States, if the criteria for issuance of the license were substantially the same as the licensure criteria that existed in this state at the time the license was issued.
- (5)(a) The board shall deem that an applicant who seeks licensure by endorsement has passed an examination substantially equivalent to part I of the fundamentals engineering examination when such applicant:
- 1. Has held a valid professional engineer's license in another state for 15 years and has had 20 years of continuous professional-level engineering experience;
- 2. Has received a doctorate degree in engineering from an institution that has an undergraduate engineering degree program



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which is accredited by the Accreditation Board for Engineering Technology; or

- 3. Has received a doctorate degree in engineering and has taught engineering full time for at least 3 years, at the baccalaureate level or higher, after receiving that degree.
- (b) The board shall deem that an applicant who seeks licensure by endorsement has passed an examination substantially equivalent to the fundamentals examination and the principles and practice part I and part II of the engineering examination when such applicant has held a valid professional engineer's license in another state for 25 years and has had 30 years of continuous professional-level engineering experience.
- Section 3. Section 471.023, Florida Statutes, is amended to read:
- 471.023 Certification of <u>business organizations</u> partnerships and corporations.--
- (1) The practice of, or the offer to practice, engineering by licensees through a <u>business organization</u>, including any partnership, corporation, business trust, or other legal entity, corporation or partnership offering engineering services to the public or by a <u>business organization</u>, including any partnership, corporation, business trust, or other legal entity, corporation or partnership offering said services to the public through licensees under this chapter as agents, employees, officers, or partners is permitted only if the <u>business organization</u> firm possesses a certification issued by the management corporation pursuant to qualification by the board, subject to the provisions of this chapter. One or more of the principal



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officers of the business organization corporation or one or more partners, if the business organization is a of the partnership, and all personnel of the business organization corporation or partnership who act in its behalf as engineers in this state shall be licensed as provided by this chapter. All final drawings, specifications, plans, reports, or documents involving practices licensed under this chapter which are prepared or approved for the use of the business organization corporation or partnership or for public record within the state shall be dated and shall bear the signature and seal of the licensee who prepared or approved them. Nothing in this section shall be construed to mean that a license to practice engineering shall be held by a business organization corporation. Nothing herein prohibits business organizations corporations and partnerships from joining together to offer engineering services to the public, provided each business organization corporation or partnership otherwise meets the requirements of this section. No business organization corporation or partnership shall be relieved of responsibility for the conduct or acts of its agents, employees, or officers by reason of its compliance with this section, nor shall any individual practicing engineering be relieved of responsibility for professional services performed by reason of his or her employment or relationship with a business organization corporation or partnership.

(2) For the purposes of this section, a certificate of authorization shall be required for a <u>business organization</u> corporation, partnership, association, or person practicing under a fictitious name, offering engineering services to the



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public. However, when an individual is practicing engineering in his or her own given name, he or she shall not be required to be licensed under this section.

- (3) The fact that a licensed engineer practices through a business organization corporation or partnership shall not relieve the licensee from personal liability for negligence, misconduct, or wrongful acts committed by him or her. Partnerships and all partners shall be jointly and severally liable for the negligence, misconduct, or wrongful acts committed by their agents, employees, or partners while acting in a professional capacity. Any officer, agent, or employee of a business organization other than a partnership corporation shall be personally liable and accountable only for negligent acts, wrongful acts, or misconduct committed by him or her or committed by any person under his or her direct supervision and control, while rendering professional services on behalf of the business organization corporation. The personal liability of a shareholder or owner of a business organization corporation, in his or her capacity as shareholder or owner, shall be no greater than that of a shareholder-employee of a corporation incorporated under chapter 607. The business organization corporation shall be liable up to the full value of its property for any negligent acts, wrongful acts, or misconduct committed by any of its officers, agents, or employees while they are engaged on behalf of the business organization corporation in the rendering of professional services.
- (4) Each certification of authorization shall be renewed every 2 years. Each business organization partnership and

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CODING: Words stricken are deletions; words underlined are additions.



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corporation certified under this section shall notify the board within 1 month of any change in the information contained in the application upon which the certification is based.

(5) Disciplinary action against a <u>business organization</u> corporation or partnership shall be administered in the same manner and on the same grounds as disciplinary action against a licensed engineer.

Section 4. Section 471.033, Florida Statutes, is amended to read:

471.033 Disciplinary proceedings.--

- (1) The following acts constitute grounds for which the disciplinary actions in subsection (3) may be taken:
- (a) Violating any provision of s. 455.227(1), s. 471.025, or s. 471.031, or any other provision of this chapter or rule of the board or department.
- (b) Attempting to procure a license to practice engineering by bribery or fraudulent misrepresentations.
- (c) Having a license to practice engineering revoked, suspended, or otherwise acted against, including the denial of licensure, by the licensing authority of another state, territory, or country, for any act that would constitute a violation of this chapter or chapter 455.
- (d) Being convicted or found guilty of, or entering a plea of nolo contendere to, regardless of adjudication, a crime in any jurisdiction which directly relates to the practice of engineering or the ability to practice engineering.
- (e) Making or filing a report or record that the licensee knows to be false, willfully failing to file a report or record



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required by state or federal law, willfully impeding or obstructing such filing, or inducing another person to impede or obstruct such filing. Such reports or records include only those that are signed in the capacity of a licensed engineer.

- (f) Advertising goods or services in a manner that is fraudulent, false, deceptive, or misleading in form or content.
- (g) Engaging in fraud or deceit, negligence, incompetence, or misconduct, in the practice of engineering.
 - (h) Violating chapter 455.
- (i) Practicing on a revoked, suspended, inactive, or delinquent license.
- (j) Affixing or permitting to be affixed his or her seal, name, or digital signature to any final drawings, specifications, plans, reports, or documents that were not prepared by him or her or under his or her responsible supervision, direction, or control.
- (k) Violating any order of the board or department previously entered in a disciplinary hearing.
- (2) The board shall specify, by rule, what acts or omissions constitute a violation of subsection (1).
- (3) When the board finds any person guilty of any of the grounds set forth in subsection (1), it may enter an order imposing one or more of the following penalties:
 - (a) Denial of an application for licensure.
 - (b) Revocation or suspension of a license.
- (c) Imposition of an administrative fine not to exceed \$5,000 \$1,000 for each count or separate offense.
 - (d) Issuance of a reprimand.



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(e) Placement of the licensee on probation for a period of time and subject to such conditions as the board may specify.

- (f) Restriction of the authorized scope of practice by the licensee.
 - (g) Restitution.
- (4) The management corporation shall reissue the license of a disciplined engineer or business upon certification by the board that the disciplined person has complied with all of the terms and conditions set forth in the final order.
- Section 5. Section 471.038, Florida Statutes, is amended to read:
 - 471.038 Florida Engineers Management Corporation. --
- (1) This section may be cited as the "Florida Engineers Management Corporation Act."
- (2) The purpose of this section is to create a public-private partnership by providing that a single nonprofit corporation be established to provide administrative, investigative, and prosecutorial services to the board and that no additional nonprofit corporation be created for these purposes.
- (3) The Florida Engineers Management Corporation is created to provide administrative, investigative, and prosecutorial services to the board in accordance with the provisions of chapter 455 and this chapter. The management corporation may hire staff as necessary to carry out its functions. Such staff are not public employees for the purposes of chapter 110 or chapter 112, except that the board of directors and the staff are subject to the provisions of s.



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112.061. The provisions of s. 768.28 apply to the management corporation, which is deemed to be a corporation primarily acting as an instrumentality of the state, but which is not an agency within the meaning of s. 20.03(11). The management corporation shall:

- (a) Be a Florida corporation not for profit, incorporated under the provisions of chapter 617.
- (b) Provide administrative, investigative, and prosecutorial services to the board in accordance with the provisions of chapter 455, this chapter, and the contract required by this section.
- (c) Receive, hold, and administer property and make only prudent expenditures directly related to the responsibilities of the board, and in accordance with the contract required by this section.
- (d) Be approved by the board and the department to operate for the benefit of the board and in the best interest of the state.
- (e) Operate under a fiscal year that begins on July 1 of each year and ends on June 30 of the following year.
- (f) Have a seven-member board of directors, five of whom are to be appointed by the board and must be registrants regulated by the board and two of whom are to be appointed by the secretary and must be laypersons not regulated by the board. All initial appointments shall expire on October 31, 2000. Current members may be appointed to one additional term that complies with the provisions of this paragraph. Two members shall be appointed for 2 years, three members shall be appointed



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for 3 years, and two members shall be appointed for 4 years. One layperson shall be appointed to a 3-year term and one layperson shall be appointed to a 4-year term. Thereafter, All appointments shall be for 4-year terms. No new member shall serve more than two consecutive terms. Failure to attend three consecutive meetings shall be deemed a resignation from the board, and the vacancy shall be filled by a new appointment.

- (g) Select its officers in accordance with its bylaws. The members of the board of directors who were appointed by the board may be removed by the board, with the concurrence of the department, for the same reasons that a board member may be removed.
- (h) Select the president of the management corporation, who shall also serve as the executive director of the board, subject to approval of the board.
- (i)(h) Use a portion of the interest derived from the management corporation account to offset the costs associated with the use of credit cards for payment of fees by applicants or licensees.
- $\underline{(j)(i)}$ Operate under \underline{a} an annual written contract with the department which is approved by the board. The contract must provide for, but is not limited to:
- 1. Approval of the articles of incorporation and bylaws of the management corporation by the department and the board.
- 1.2. Submission by the management corporation of an annual budget that complies with board rules for approval by the board and the department.



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2.3. Annual certification by the board and the department that the management corporation is complying with the terms of the contract in a manner consistent with the goals and purposes of the board and in the best interest of the state. This certification must be reported in the board's minutes. The contract must also provide for methods and mechanisms to resolve any situation in which the certification process determines noncompliance.

- 4. Employment by the department of a contract administrator to actively supervise the administrative, investigative, and prosecutorial activities of the management corporation to ensure compliance with the contract and the provisions of chapter 455 and this chapter and to act as a liaison for the department, the board, and the management corporation to ensure the effective operation of the management corporation.
- 3.5. Funding of the management corporation through appropriations allocated to the regulation of professional engineers from the Professional Regulation Trust Fund.
- 4.6. The reversion to the board, or the state if the board ceases to exist, of moneys, records, data, and property held in trust by the management corporation for the benefit of the board, if the management corporation is no longer approved to operate for the board or the board ceases to exist. All records and data in a computerized database shall be returned to the department in a form that is compatible with the computerized database of the department.



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5.7. The securing and maintaining by the management corporation, during the term of the contract and for all acts performed during the term of the contract, of all liability insurance coverages in an amount to be approved by the board department to defend, indemnify, and hold harmless the management corporation and its officers and employees, the department and its employees, and the state against all claims arising from state and federal laws. Such insurance coverage must be with insurers qualified and doing business in the state. The management corporation must provide proof of insurance to the department. The department and its employees and the state are exempt from and are not liable for any sum of money which represents a deductible, which sums shall be the sole responsibility of the management corporation. Violation of this subparagraph shall be grounds for terminating the contract.

- <u>6.8.</u> Payment by the management corporation, out of its allocated budget, to the department of all costs of representation by the board counsel, including salary and benefits, travel, and any other compensation traditionally paid by the department to other board counsels.
- 7.9. Payment by the management corporation, out of its allocated budget, to the department of all costs incurred by the management corporation or the board for the Division of Administrative Hearings of the Department of Management Services and any other cost for utilization of these state services.
- 8.10. Payment by the management corporation, out of its allocated budget, to the department of <u>reasonable</u> all costs associated with the contract monitor administrator of the



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department, including salary and benefits, travel, and other related costs traditionally paid to state employees.

(k)(j) Provide for an annual financial audit of its financial accounts and records by an independent certified public accountant. The annual audit report shall include a management letter in accordance with s. 11.45 and a detailed supplemental schedule of expenditures for each expenditure category. The annual audit report must be submitted to the board, the department, and the Auditor General for review.

(1)(k) Provide for persons not employed by the management corporation who are charged with the responsibility of receiving and depositing fee and fine revenues to have a faithful performance bond in such an amount and according to such terms as shall be determined in the contract.

(m)(1) Submit to the secretary, the board, and the Legislature, on or before October January 1 of each year, a report on the status of the corporation which includes, but is not limited to, information concerning the programs and funds that have been transferred to the corporation. The report must include: the number of license applications received; the number approved and denied and the number of licenses issued; the number of examinations administered and the number of applicants who passed or failed the examination; the number of complaints received; the number determined to be legally sufficient; the number dismissed; the number determined to have probable cause; the number of administrative complaints issued and the status of the complaints; and the number and nature of disciplinary actions taken by the board.



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(n)(m) Develop, and submit to with the department, performance standards and measurable outcomes for the board to adopt by rule in order to facilitate efficient and costeffective regulation.

- (4) The management corporation may not exercise any authority specifically assigned to the board under chapter 455 or this chapter, including determining probable cause to pursue disciplinary action against a licensee, taking final action on license applications or in disciplinary cases, or adopting administrative rules under chapter 120.
- (5) Notwithstanding the provisions of ss. 455.228,
 455.2281, and 455.32, the duties and authority of the department
 to receive complaints and to investigate and deter the
 unlicensed practice of engineering are delegated to the board.
 The board may use funds in its unlicensed activity account
 established under s. 455.2281 to perform its duties relating to
 unlicensed activity.
- (6)(5) The department shall retain the independent authority to open or investigate, or prosecute any cases or complaints, as necessary to protect the public health, safety, or welfare. In addition, the department may request that the management corporation prosecute such cases and shall retain sole authority to issue emergency suspension or restriction orders pursuant to s. 120.60 and to prosecute unlicensed activity cases pursuant to ss. 455.228 and 455.2281.
- (7)(6) Management corporation records are public records subject to the provisions of s. 119.07(1) and s. 24(a), Art. I of the State Constitution; however, public records exemptions



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set forth in ss. 455.217 and 455.229 for records created or maintained by the department shall apply to records created or maintained by the management corporation. In addition, all meetings of the board of directors are open to the public in accordance with s. 286.011 and s. 24(b), Art. I of the State Constitution. The exemptions set forth in s. 455.225, relating to complaints and information obtained pursuant to an investigation by the department, shall apply to such records created or obtained by the management corporation only until an investigation ceases to be active. For the purposes of this subsection, an investigation is considered active so long as the management corporation or any law enforcement or administrative agency is proceeding with reasonable dispatch and has a reasonable, good faith belief that it may lead to the filing of administrative, civil, or criminal proceedings. An investigation ceases to be active when the case is dismissed prior to a finding of probable cause and the board has not exercised its option to pursue the case or 10 days after the board makes a determination regarding probable cause. All information, records, and transcriptions regarding a complaint that has been determined to be legally sufficient to state a claim within the jurisdiction of the board become available to the public when the investigation ceases to be active, except information that is otherwise confidential or exempt from s. 119.07(1). However, in response to an inquiry about the licensure status of an individual, the management corporation shall disclose the existence of an active investigation if the nature of the violation under investigation involves the potential for



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substantial physical or financial harm to the public. The board shall designate by rule those violations that involve the potential for substantial physical or financial harm. The department and the board shall have access to all records of the management corporation, as necessary to exercise their authority to approve and supervise the contract.

(8)(7) The management corporation is the sole source and depository for the records of the board, including all historical information and records. The management corporation shall maintain those records in accordance with the guidelines of the Department of State and shall not destroy any records prior to the limits imposed by the Department of State.

(9)(8) The board shall provide by rule for the procedures the management corporation must follow to ensure that all licensure examinations are secure while under the responsibility of the management corporation and that there is an appropriate level of monitoring during the licensure examinations.

Section 7. This act shall take effect October 1, 2003.