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HB 1105 2003 A bill to be entitled

An act relating to health care facilities; amending s. 408.032, F.S.; revising the definition of "tertiary health service" under the Health Facility and Services Development Act; amending s. 408.036, F.S., relating to health-care-related projects subject to review for a certificate of need; removing certain projects from expedited review and revising requirements for other projects subject to expedited review; removing the exemption from review for certain projects; revising requirements for certain projects that are exempt from review; exempting certain projects from review; amending s. 408.038, F.S.; increasing fees to fund the activities of the certificate-of-need program; amending s. 408.039, F.S.; providing for approval of recommended orders of the Division of Administrative Hearings when the Agency for Health Care Administration fails to take action on an application for a certificate of need within a specified time period; creating s. 400.244, F.S.; allowing nursing homes to convert beds to alternative uses as specified; providing restrictions on uses of funding under assistedliving Medicaid waivers; providing procedures; providing for the applicability of certain fire and life-safety codes; providing applicability of certain laws; requiring a nursing home to submit a request to the Agency for Health Care Administration; providing conditions for disapproving such a request; providing for periodic review; providing for retention of nursing-home licensure for converted beds; providing for reconversion of the beds; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Subsection (17) of section 408.032, Florida Statutes, is amended to read:

408.032 Definitions relating to Health Facility and Services Development Act.--As used in ss. 408.031-408.045, the term:

(17)"Tertiary health service" means a health service which, due to its high level of intensity, complexity, specialized or limited applicability, and cost, should be limited to, and concentrated in, a limited number of hospitals to ensure the quality, availability, and cost-effectiveness of such service. Examples of such service include, but are not limited to, organ transplantation, adult and pediatric open heart surgery, specialty burn units, neonatal intensive care units, comprehensive rehabilitation, and medical or surgical services which are experimental or developmental in nature to the extent that the provision of such services is not yet contemplated within the commonly accepted course of diagnosis or treatment for the condition addressed by a given service. The agency shall establish by rule a list of all tertiary health services.

Section 2. Section 408.036, Florida Statutes, is amended to read:

408.036 Projects subject to review; exemptions.--

(1) APPLICABILITY.--Unless exempt under subsection (3), all health-care-related projects, as described in paragraphs (a)-(h), are subject to review and must file an application for a certificate of need with the agency. The agency is exclusively

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responsible for determining whether a health-care-related project is subject to review under ss. 408.031-408.045.

- (a) The addition of beds by new construction or alteration.
- (b) The new construction or establishment of additional health care facilities, including a replacement health care facility when the proposed project site is not located on the same site as the existing health care facility.
- (c) The conversion from one type of health care facility to another.
- (d) An increase in the total licensed bed capacity of a health care facility.
- (e) The establishment of a hospice or hospice inpatient facility, except as provided in s. 408.043.
- (f) The establishment of inpatient health services by a health care facility, or a substantial change in such services.
- (g) An increase in the number of beds for acute care, nursing home care beds, specialty burn units, neonatal intensive care units, comprehensive rehabilitation, mental health services, or hospital-based distinct part skilled nursing units, or at a long-term care hospital.
 - (h) The establishment of tertiary health services.
- (2) PROJECTS SUBJECT TO EXPEDITED REVIEW.--Unless exempt pursuant to subsection (3), projects subject to an expedited review shall include, but not be limited to:
 - (a) Research, education, and training programs.
 - (b) Shared services contracts or projects.
- (b)(c) A transfer of a certificate of need, except when an existing hospital is acquired by a purchaser, in which case all pending certificates of need filed by the existing hospital and



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all approved certificates of need owned by that hospital would be acquired by the purchaser.

(c)(d) A 50-percent increase in nursing home beds for a facility incorporated and operating in this state for at least 60 years on or before July 1, 1988, which has a licensed nursing home facility located on a campus providing a variety of residential settings and supportive services. The increased nursing home beds shall be for the exclusive use of the campus residents. Any application on behalf of an applicant meeting this requirement shall be subject to the base fee of \$5,000 provided in s. 408.038.

(d)(e) Replacement of a health care facility when the proposed project site is located in the same district and within a 1-mile radius of the replaced health care facility.

(e)(f) The conversion of mental health services beds licensed under chapter 395 or hospital-based distinct part skilled nursing unit beds to general acute care beds; the conversion of mental health services beds between or among the licensed bed categories defined as beds for mental health services; or the conversion of general acute care beds to beds for mental health services.

- 1. Conversion under this paragraph shall not establish a new licensed bed category at the hospital but shall apply only to categories of beds licensed at that hospital.
- 2. Beds converted under this paragraph must be licensed and operational for at least 12 months before the hospital may apply for additional conversion affecting beds of the same type.

The agency shall develop rules to implement the provisions for expedited review, including time schedule, application content



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which may be reduced from the full requirements of s. 408.037(1), and application processing.

- (3) EXEMPTIONS.--Upon request, the following projects are subject to exemption from the provisions of subsection (1):
- (a) For replacement of a licensed health care facility on the same site, provided that the number of beds in each licensed bed category will not increase.
- (b) For hospice services or for swing beds in a rural hospital, as defined in s. 395.602, in a number that does not exceed one-half of its licensed beds.
- (c) For the conversion of licensed acute care hospital beds to Medicare and Medicaid certified skilled nursing beds in a rural hospital, as defined in s. 395.602, so long as the conversion of the beds does not involve the construction of new facilities. The total number of skilled nursing beds, including swing beds, may not exceed one-half of the total number of licensed beds in the rural hospital as of July 1, 1993. Certified skilled nursing beds designated under this paragraph, excluding swing beds, shall be included in the community nursing home bed inventory. A rural hospital which subsequently decertifies any acute care beds exempted under this paragraph shall notify the agency of the decertification, and the agency shall adjust the community nursing home bed inventory accordingly.
- (d) For the addition of nursing home beds at a skilled nursing facility that is part of a retirement community that provides a variety of residential settings and supportive services and that has been incorporated and operated in this state for at least 65 years on or before July 1, 1994. All



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nursing home beds must not be available to the public but must be for the exclusive use of the community residents.

- (e) For an increase in the bed capacity of a nursing facility licensed for at least 50 beds as of January 1, 1994, under part II of chapter 400 which is not part of a continuing care facility if, after the increase, the total licensed bed capacity of that facility is not more than 60 beds and if the facility has been continuously licensed since 1950 and has received a superior rating on each of its two most recent licensure surveys.
- (f) For an inmate health care facility built by or for the exclusive use of the Department of Corrections as provided in chapter 945. This exemption expires when such facility is converted to other uses.
- (g) For the termination of an inpatient health care service, upon 30 days' written notice to the agency.
- (h) For the delicensure of beds, upon 30 days' written notice to the agency. A request for exemption submitted under this paragraph must identify the number, the category of beds, and the name of the facility in which the beds to be delicensed are located.
- (i) For the provision of adult inpatient diagnostic cardiac catheterization services in a hospital.
- 1. In addition to any other documentation otherwise required by the agency, a request for an exemption submitted under this paragraph must comply with the following criteria:
- a. The applicant must certify it will not provide therapeutic cardiac catheterization pursuant to the grant of the exemption.



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- b. The applicant must certify it will meet and continuously maintain the minimum licensure requirements adopted by the agency governing such programs pursuant to subparagraph 2.
- c. The applicant must certify it will provide a minimum of2 percent of its services to charity and Medicaid patients.
- 2. The agency shall adopt licensure requirements by rule which govern the operation of adult inpatient diagnostic cardiac catheterization programs established pursuant to the exemption provided in this paragraph. The rules shall ensure that such programs:
- a. Perform only adult inpatient diagnostic cardiac catheterization services authorized by the exemption and will not provide therapeutic cardiac catheterization or any other services not authorized by the exemption.
- b. Maintain sufficient appropriate equipment and health personnel to ensure quality and safety.
- c. Maintain appropriate times of operation and protocols to ensure availability and appropriate referrals in the event of emergencies.
- d. Maintain appropriate program volumes to ensure quality and safety.
- e. Provide a minimum of 2 percent of its services to charity and Medicaid patients each year.
- 3.a. The exemption provided by this paragraph shall not apply unless the agency determines that the program is in compliance with the requirements of subparagraph 1. and that the program will, after beginning operation, continuously comply with the rules adopted pursuant to subparagraph 2. The agency



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shall monitor such programs to ensure compliance with the requirements of subparagraph 2.

- b.(I) The exemption for a program shall expire immediately when the program fails to comply with the rules adopted pursuant to sub-subparagraphs 2.a., b., and c.
- (II) Beginning 18 months after a program first begins treating patients, the exemption for a program shall expire when the program fails to comply with the rules adopted pursuant to sub-subparagraphs 2.d. and e.
- (III) If the exemption for a program expires pursuant to sub-sub-subparagraph (I) or sub-sub-subparagraph (II), the agency shall not grant an exemption pursuant to this paragraph for an adult inpatient diagnostic cardiac catheterization program located at the same hospital until 2 years following the date of the determination by the agency that the program failed to comply with the rules adopted pursuant to subparagraph 2.
- (j) For the provision of percutaneous coronary intervention for patients presenting with emergency myocardial infarctions in a hospital without an approved adult open heart surgery program. In addition to any other documentation required by the agency, a request for an exemption submitted under this paragraph must comply with the following:
- 1. The applicant must certify that it will meet and continuously maintain the requirements adopted by the agency for the provision of these services. These licensure requirements are to be adopted by rule pursuant to ss. 120.536(1) and 120.54 and are to be consistent with the guidelines published by the American College of Cardiology and the American Heart Association for the provision of percutaneous coronary



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- a minimum, the rules shall require the following:
 - a. Cardiologists must be experienced interventionalists
 who have performed a minimum of 75 interventions within the
 previous 12 months.
 - b. The hospital must provide a minimum of 36 emergency interventions annually in order to continue to provide the service.
 - c. The hospital must offer sufficient physician, nursing, and laboratory staff to provide the services 24 hours a day, 7 days a week.
 - d. Nursing and technical staff must have demonstrated experience in handling acutely ill patients requiring intervention based on previous experience in dedicated interventional laboratories or surgical centers.
 - e. Cardiac care nursing staff must be adept in hemodynamic monitoring and Intra-aortic Balloon Pump (IABP) management.
 - f. Formalized written transfer agreements must be developed with a hospital with an adult open heart surgery program, and written transport protocols must be in place to ensure safe and efficient transfer of a patient within 60 minutes. Transfer and transport agreements must be reviewed and tested, with appropriate documentation maintained at least every 3 months.
 - g. Hospitals implementing the service must first undertake a training program of 3 to 6 months which includes establishing standards, testing logistics, creating quality assessment and error management practices, and formalizing patient selection criteria.



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2. The applicant must certify that it will utilize at all times the patient selection criteria for the performance of primary angioplasty at hospitals without adult open heart surgery programs issued by the American College of Cardiology and the American Heart Association. At a minimum, these criteria would provide for the following:

- a. Avoidance of interventions in hemodynamically stable patients presenting with identified symptoms or medical histories.
- b. Transfer of patients presenting with a history of coronary disease and clinical presentation of hemodynamic instability.
- 3. The applicant must agree to submit a quarterly report to the agency detailing patient characteristics, treatment, and outcomes for all patients receiving emergency percutaneous coronary interventions pursuant to this paragraph. This report must be submitted within 15 days after the close of each calendar quarter.
- 4. The exemption provided by this paragraph shall not apply unless the agency determines that the hospital has taken all necessary steps to be in compliance with all requirements of this paragraph, including the training program required pursuant to sub-subparagraph 1.g.
- 5. Failure of the hospital to continuously comply with the requirements of sub-subparagraphs 1.c.-f. and subparagraphs 2. and 3. will result in the immediate expiration of this exemption.
- 6. Failure of the hospital to meet the volume requirements of sub-subparagraphs 1.a.-b. within 18 months after the program



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begins offering the service will result in the immediate expiration of the exemption.

- 7. If the exemption for this service expires pursuant to subparagraph 5. or subparagraph 6., the agency shall not grant another exemption for this service to the same hospital for a period of 2 years and then only upon a showing that the hospital will remain in compliance with the requirements of this paragraph through a demonstration of corrections to the deficiencies which caused expiration of the exemption.

 Compliance with the requirements of this paragraph includes compliance with the rules adopted pursuant to this paragraph.
- $\frac{(k)}{(j)}$ For mobile surgical facilities and related health care services provided under contract with the Department of Corrections or a private correctional facility operating pursuant to chapter 957.
- (1)(k) For state veterans' nursing homes operated by or on behalf of the Florida Department of Veterans' Affairs in accordance with part II of chapter 296 for which at least 50 percent of the construction cost is federally funded and for which the Federal Government pays a per diem rate not to exceed one-half of the cost of the veterans' care in such state nursing homes. These beds shall not be included in the nursing home bed inventory.
- (m)(1) For combination within one nursing home facility of the beds or services authorized by two or more certificates of need issued in the same planning subdistrict. An exemption granted under this paragraph shall extend the validity period of the certificates of need to be consolidated by the length of the period beginning upon submission of the exemption request and ending with issuance of the exemption. The longest validity



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period among the certificates shall be applicable to each of the combined certificates.

(n)(m) For division into two or more nursing home facilities of beds or services authorized by one certificate of need issued in the same planning subdistrict. An exemption granted under this paragraph shall extend the validity period of the certificate of need to be divided by the length of the period beginning upon submission of the exemption request and ending with issuance of the exemption.

(o)(n) For the addition of hospital beds licensed under chapter 395 for acute care, mental health services, or a hospital-based distinct part skilled nursing unit in a number that may not exceed 10 total beds or 10 percent of the licensed capacity of the bed category being expanded, whichever is greater; for the addition of medical rehabilitation beds licensed under chapter 395 in a number that may not exceed eight total beds or 10 percent of capacity, whichever is greater; or for the addition of mental health services beds licensed under chapter 395 in a number that may not exceed 10 total beds or 10 percent of the licensed capacity of the bed category being expanded, whichever is greater. Beds for specialty burn units or, neonatal intensive care units, or comprehensive rehabilitation, or at a long-term care hospital, may not be increased under this paragraph.

- 1. In addition to any other documentation otherwise required by the agency, a request for exemption submitted under this paragraph must:
- a. Certify that the prior 12-month average occupancy rate for the category of licensed beds being expanded at the facility meets or exceeds 75~80 percent or, for a hospital-based distinct



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part skilled nursing unit, the prior 12-month average occupancy rate meets or exceeds 96 percent.

- b. Certify that any beds of the same type authorized for the facility under this paragraph before the date of the current request for an exemption have been licensed and operational for at least 12 months.
- 2. The timeframes and monitoring process specified in s. 408.040(2)(a)-(c) apply to any exemption issued under this paragraph.
- 3. The agency shall count beds authorized under this paragraph as approved beds in the published inventory of hospital beds until the beds are licensed.
- (p)(o) For the addition of acute care beds, as authorized by rule consistent with s. 395.003(4), in a number that may not exceed 30 10 total beds or 10 percent of licensed bed capacity, whichever is greater, for temporary beds in a hospital that has experienced high seasonal occupancy within the prior 12-month period or in a hospital that must respond to emergency circumstances.
- (q)(p) For the addition of nursing home beds licensed under chapter 400 in a number not exceeding 10 total beds or 10 percent of the number of beds licensed in the facility being expanded, whichever is greater.
- 1. In addition to any other documentation required by the agency, a request for exemption submitted under this paragraph must:
- a. Effective until June 30, 2001, certify that the facility has not had any class I or class II deficiencies within the 30 months preceding the request for addition.



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- b. Effective on July 1, 2001, certify that the facility has been designated as a Gold Seal nursing home under s. 400.235.
- c. Certify that the prior 12-month average occupancy rate for the nursing home beds at the facility meets or exceeds 96 percent.
- d. Certify that any beds authorized for the facility under this paragraph before the date of the current request for an exemption have been licensed and operational for at least 12 months.
- 2. The timeframes and monitoring process specified in s. 408.040(2)(a)-(c) apply to any exemption issued under this paragraph.
- 3. The agency shall count beds authorized under this paragraph as approved beds in the published inventory of nursing home beds until the beds are licensed.
- (q) For establishment of a specialty hospital offering a range of medical service restricted to a defined age or gender group of the population or a restricted range of services appropriate to the diagnosis, care, and treatment of patients with specific categories of medical illnesses or disorders, through the transfer of beds and services from an existing hospital in the same county.
- (r) For the conversion of hospital-based Medicare and Medicaid certified skilled nursing beds to acute care beds, if the conversion does not involve the construction of new facilities.
- (s) For the replacement of a statutory rural hospital when the proposed project site is located in the same district and within 10 miles of the existing facility and within the current



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primary service area, defined as the least number of zip codes comprising 75 percent of the hospital's inpatient admissions.

For fiscal year 2001-2002 only, for transfer by a health care system of existing services and not more than 100 licensed and approved beds from a hospital in district 1, subdistrict 1, to another location within the same subdistrict in order to establish a satellite facility that will improve access to outpatient and inpatient care for residents of the district and subdistrict and that will use new medical technologies, including advanced diagnostics, computer assisted imaging, and telemedicine to improve care. This paragraph is repealed on July 1, 2002.

- (t) For the conversion of mental health services beds between or among the licensed bed categories defined as beds for mental health services.
- (u) For the creation of at least a 10-bed Level II

 neonatal intensive care unit upon demonstrating to the agency
 that the applicant hospital had a minimum of 1,500 live births
 during the previous 12 months.
- (v) For the addition of Level II or Level III neonatal intensive care beds in a number not to exceed six beds or 10 percent of licensed capacity in that category, whichever is greater, provided that the hospital certifies that the prior 12-month average occupancy rate for the category of licensed neonatal intensive care beds meets or exceeds 75 percent.
- (4) A request for exemption under subsection (3) may be made at any time and is not subject to the batching requirements of this section. The request shall be supported by such documentation as the agency requires by rule. The agency shall



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assess a fee of \$250 for each request for exemption submitted under subsection (3).

Section 3. Section 408.038, Florida Statutes, is amended to read:

408.038 Fees.--

- (1) The agency shall assess fees on certificate-of-need applications. Such fees shall be for the purpose of funding the functions of the local health councils and the activities of the agency. Except as otherwise provided in subsection (2), such fees and shall be allocated as provided in s. 408.033. The fee shall be determined as follows:
 - (a)(1) A minimum base fee of \$10,000 \$5,000.
- (b)(2) In addition to the base fee of \$10,000 \$5,000, 0.015 of each dollar of proposed expenditure, except that a fee may not exceed \$50,000 \$22,000.
- (2) The proceeds from half of each minimum base fee under paragraph (1)(a) and the proceeds from each additional amount assessed under paragraph (1)(b) which is in excess of \$22,000 shall be used to fund activities of the certificate-of-need program.
- Section 4. Paragraph (e) of subsection (5) and paragraph (c) of subsection (6) of section 408.039, Florida Statutes, are amended to read:
- 408.039 Review process.--The review process for certificates of need shall be as follows:
 - (5) ADMINISTRATIVE HEARINGS.--
- (e) The agency shall issue its final order within 45 days after receipt of the recommended order. If the agency fails to take action within 45 days, the recommended order of the Division of Administrative Hearings is deemed approved such

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time, or as otherwise agreed to by the applicant and the agency, the applicant may take appropriate legal action to compel the agency to act. When making a determination on an application for a certificate of need, the agency is specifically exempt from the time limitations provided in s. 120.60(1).

- (6) JUDICIAL REVIEW. --
- (c) The court, in its discretion, may award reasonable attorney's fees and costs to the prevailing party if the court finds that there was a complete absence of a justiciable issue of law or fact raised by the losing party. If the losing party is a hospital, the court shall order it to pay the reasonable attorney's fees and costs, which shall include fees and costs incurred as a result of the administrative hearing and the judicial appeal, of the prevailing hospital party.
- Section 5. Section 400.244, Florida Statutes, is created to read:
 - 400.244 Alternative use of nursing home beds.--
- (1) It is the intent of the Legislature to allow nursing home facilities to take licensed nursing home beds out of operation for alternative use for extended periods of time exceeding 48 hours.
- (2) Nursing homes may use a contiguous portion of the nursing home facility to meet the needs of the elderly through the use of less restrictive and less institutional methods of long-term care, including, but not limited to, adult day care, assisted living, extended congregate care, or limited nursing services as defined in s. 400.402.
- (3) Funding under assisted living Medicaid waivers for nursing home beds used to provide extended congregate care or limited nursing services pursuant to this section may only be



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provided for residents who have resided in the nursing home facility for a minimum of 90 consecutive days.

- (4) Any nursing home beds used to provide alternative services may share common areas, services, and staff with beds designated for nursing home care. For purposes of this section, fire and life safety codes applicable to nursing home facilities shall apply. Any alternative use must meet other requirements as specified in law for that alternative.
- (5) A nursing home facility shall submit a request to the agency to take nursing home beds out of operation for alternative use. The agency shall approve the request unless it determines such action will adversely impact access to nursing home care in the nursing home facility's geographical area. The agency shall review the alternative use request at each annual license renewal.
- (6) The nursing home facility shall retain its license for all nursing home beds taken out of service in accordance with this section and shall be allowed to return those beds to nursing home facility operation upon notice to the agency.

Section 6. This act shall take effect July 1, 2003.

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