



1 A bill to be entitled
2 An act relating to health care facilities; amending s.
3 408.032, F.S.; revising the definition of "tertiary health
4 service" under the Health Facility and Services
5 Development Act; amending s. 408.033, F.S.; providing for
6 the level of funding for local health councils; amending
7 s. 408.034, F.S.; requiring the nursing-home-bed-need
8 methodology established by the Agency for Health Care
9 Administration by rule to include a goal of maintaining a
10 specified district average occupancy rate; amending s.
11 408.036, F.S., relating to health-care-related projects
12 subject to review for a certificate of need; removing
13 certain projects from and subjecting certain projects to
14 expedited review and revising requirements for other
15 projects subject to expedited review; removing the
16 exemption from review for certain projects; revising
17 requirements for certain projects that are exempt from
18 review; exempting certain projects from review; amending
19 s. 408.038, F.S.; increasing fees of the certificate-of-
20 need program; amending s. 408.039, F.S.; providing for
21 approval of recommended orders of the Division of
22 Administrative Hearings when the Agency for Health Care
23 Administration fails to take action on an application for
24 a certificate of need within a specified time period;
25 amending s. 400.021, F.S.; revising the definition of
26 "resident care plan"; amending s. 400.147, F.S.; revising
27 the definition of "adverse incident"; revising adverse
28 incident reporting requirements; amending s. 400.195, F.S.;



29 conforming a cross reference; amending s. 400.211, F.S.;
30 requiring nursing assistants to meet certain inservice
31 training requirements to maintain certification; amending
32 s. 400.23, F.S.; requiring agency records, reports,
33 ranking systems, Internet information, and publications to
34 reflect final agency actions; creating s. 400.244, F.S.;
35 allowing nursing homes to convert beds to alternative uses
36 as specified; providing restrictions on uses of funding
37 under assisted-living Medicaid waivers; providing
38 procedures; providing for the applicability of certain
39 fire and life safety codes; providing applicability of
40 certain laws; requiring a nursing home to submit to the
41 Agency for Health Care Administration a written request
42 for permission to convert beds to alternative uses;
43 providing conditions for disapproving such a request;
44 providing for periodic review; providing for retention of
45 nursing home licensure for converted beds; providing for
46 reconversion of the beds; providing applicability of
47 licensure fees; requiring a report to the agency; creating
48 the Hospital Statutory and Regulatory Reform Council;
49 providing legislative intent; providing for membership and
50 duties of the council; providing an effective date.

51
52 Be It Enacted by the Legislature of the State of Florida:

53
54 Section 1. Subsection (17) of section 408.032, Florida
55 Statutes, is amended to read:



56 408.032 Definitions relating to Health Facility and
57 Services Development Act.--As used in ss. 408.031-408.045, the
58 term:

59 (17) "Tertiary health service" means a health service
60 which, due to its high level of intensity, complexity,
61 specialized or limited applicability, and cost, should be
62 limited to, and concentrated in, a limited number of hospitals
63 to ensure the quality, availability, and cost-effectiveness of
64 such service. Examples of such service include, but are not
65 limited to, organ transplantation, adult and pediatric open
66 heart surgery, specialty burn units, neonatal intensive care
67 units, comprehensive rehabilitation, and medical or surgical
68 services which are experimental or developmental in nature to
69 the extent that the provision of such services is not yet
70 contemplated within the commonly accepted course of diagnosis or
71 treatment for the condition addressed by a given service. The
72 agency shall establish by rule a list of all tertiary health
73 services.

74 Section 2. Paragraph (g) is added to subsection (2) of
75 section 408.033, Florida Statutes, to read:

76 408.033 Local and state health planning.--

77 (2) FUNDING.--

78 (g) Effective July 1, 2003, funding for the local health
79 councils shall be at the level provided on July 1, 2002.

80 Section 3. Subsection (5) of section 408.034, Florida
81 Statutes, is amended to read:

82 408.034 Duties and responsibilities of agency; rules.--



83 (5) The agency shall establish by rule a nursing-home-bed-
84 need methodology that has a goal of maintaining a district
85 average occupancy rate of 94 percent and that reduces the
86 community nursing home bed need for the areas of the state where
87 the agency establishes pilot community diversion programs
88 through the Title XIX aging waiver program.

89 Section 4. Section 408.036, Florida Statutes, is amended
90 to read:

91 408.036 Projects subject to review; exemptions.--

92 (1) APPLICABILITY.--Unless exempt under subsection (3),
93 all health-care-related projects, as described in paragraphs
94 (a)-(h), are subject to review and must file an application for
95 a certificate of need with the agency. The agency is exclusively
96 responsible for determining whether a health-care-related
97 project is subject to review under ss. 408.031-408.045.

98 (a) The addition of beds by new construction or
99 alteration.

100 (b) The new construction or establishment of additional
101 health care facilities, including a replacement health care
102 facility when the proposed project site is not located on the
103 same site as the existing health care facility.

104 (c) The conversion from one type of health care facility
105 to another.

106 (d) An increase in the total licensed bed capacity of a
107 health care facility.

108 (e) The establishment of a hospice or hospice inpatient
109 facility, except as provided in s. 408.043.



110 (f) The establishment of inpatient health services by a
111 health care facility, or a substantial change in such services.

112 (g) An increase in the number of beds for acute care,
113 nursing home care beds, specialty burn units, neonatal intensive
114 care units, comprehensive rehabilitation, mental health
115 services, or hospital-based distinct part skilled nursing units,
116 or at a long-term care hospital.

117 (h) The establishment of tertiary health services.

118 (2) PROJECTS SUBJECT TO EXPEDITED REVIEW.--Unless exempt
119 pursuant to subsection (3), projects subject to an expedited
120 review shall include, but not be limited to:

121 (a) Research, education, and training programs.

122 ~~(b) Shared services contracts or projects.~~

123 (b)(e) A transfer of a certificate of need, except when an
124 existing hospital is acquired by a purchaser, in which case all
125 pending certificates of need filed by the existing hospital and
126 all approved certificates of need owned by that hospital would
127 be acquired by the purchaser.

128 (c)(d) A 50-percent increase in nursing home beds for a
129 facility incorporated and operating in this state for at least
130 60 years on or before July 1, 1988, which has a licensed nursing
131 home facility located on a campus providing a variety of
132 residential settings and supportive services. The increased
133 nursing home beds shall be for the exclusive use of the campus
134 residents. ~~Any application on behalf of an applicant meeting~~
135 ~~this requirement shall be subject to the base fee of \$5,000~~
136 ~~provided in s. 408.038.~~



137 ~~(d)(e)~~ Replacement of a health care facility when the
138 proposed project site is located in the same district and within
139 a 1-mile radius of the replaced health care facility.

140 ~~(e)(f)~~ The conversion of mental health services beds
141 licensed under chapter 395 ~~or hospital-based distinct part~~
142 ~~skilled nursing unit beds~~ to general acute care beds; ~~the~~
143 ~~conversion of mental health services beds between or among the~~
144 ~~licensed bed categories defined as beds for mental health~~
145 ~~services;~~ or the conversion of general acute care beds to beds
146 for mental health services.

147 1. Conversion under this paragraph shall not establish a
148 new licensed bed category at the hospital but shall apply only
149 to categories of beds licensed at that hospital.

150 2. Beds converted under this paragraph must be licensed
151 and operational for at least 12 months before the hospital may
152 apply for additional conversion affecting beds of the same type.

153 (f) Replacement of a nursing home within the same
154 district, provided the proposed project site is located within a
155 geographic area that contains at least 65 percent of the
156 facility's current residents and is within a 30-mile radius of
157 the replaced nursing home.

158 (g) Relocation of a portion of a nursing home's licensed
159 beds to a replacement facility within the same district,
160 provided the relocation is within a 30-mile radius of the
161 existing facility and the total number of nursing home beds in
162 the district does not increase.

163



164 The agency shall develop rules to implement the provisions for
165 expedited review, including time schedule, application content
166 which may be reduced from the full requirements of s.
167 408.037(1), and application processing.

168 (3) EXEMPTIONS.--Upon request, the following projects are
169 subject to exemption from the provisions of subsection (1):

170 (a) For replacement of a licensed health care facility on
171 the same site, provided that the number of beds in each licensed
172 bed category will not increase.

173 (b) For hospice services or for swing beds in a rural
174 hospital, as defined in s. 395.602, in a number that does not
175 exceed one-half of its licensed beds.

176 (c) For the conversion of licensed acute care hospital
177 beds to Medicare and Medicaid certified skilled nursing beds in
178 a rural hospital, as defined in s. 395.602, so long as the
179 conversion of the beds does not involve the construction of new
180 facilities. The total number of skilled nursing beds, including
181 swing beds, may not exceed one-half of the total number of
182 licensed beds in the rural hospital as of July 1, 1993.
183 Certified skilled nursing beds designated under this paragraph,
184 excluding swing beds, shall be included in the community nursing
185 home bed inventory. A rural hospital which subsequently
186 decertifies any acute care beds exempted under this paragraph
187 shall notify the agency of the decertification, and the agency
188 shall adjust the community nursing home bed inventory
189 accordingly.

190 (d) For the addition of nursing home beds at a skilled
191 nursing facility that is part of a retirement community that



192 provides a variety of residential settings and supportive
193 services and that has been incorporated and operated in this
194 state for at least 65 years on or before July 1, 1994. All
195 nursing home beds must not be available to the public but must
196 be for the exclusive use of the community residents.

197 (e) For an increase in the bed capacity of a nursing
198 facility licensed for at least 50 beds as of January 1, 1994,
199 under part II of chapter 400 which is not part of a continuing
200 care facility if, after the increase, the total licensed bed
201 capacity of that facility is not more than 60 beds and if the
202 facility has been continuously licensed since 1950 and has
203 received a superior rating on each of its two most recent
204 licensure surveys.

205 (f) For an inmate health care facility built by or for the
206 exclusive use of the Department of Corrections as provided in
207 chapter 945. This exemption expires when such facility is
208 converted to other uses.

209 (g) For the termination of an inpatient health care
210 service, upon 30 days' written notice to the agency.

211 (h) For the delicensure of beds, upon 30 days' written
212 notice to the agency. A request for exemption submitted under
213 this paragraph must identify the number, the category of beds,
214 and the name of the facility in which the beds to be delicensed
215 are located.

216 (i) For the provision of adult inpatient diagnostic
217 cardiac catheterization services in a hospital.



218 1. In addition to any other documentation otherwise
219 required by the agency, a request for an exemption submitted
220 under this paragraph must comply with the following criteria:

221 a. The applicant must certify it will not provide
222 therapeutic cardiac catheterization pursuant to the grant of the
223 exemption.

224 b. The applicant must certify it will meet and
225 continuously maintain the minimum licensure requirements adopted
226 by the agency governing such programs pursuant to subparagraph
227 2.

228 c. The applicant must certify it will provide a minimum of
229 2 percent of its services to charity and Medicaid patients.

230 2. The agency shall adopt licensure requirements by rule
231 which govern the operation of adult inpatient diagnostic cardiac
232 catheterization programs established pursuant to the exemption
233 provided in this paragraph. The rules shall ensure that such
234 programs:

235 a. Perform only adult inpatient diagnostic cardiac
236 catheterization services authorized by the exemption and will
237 not provide therapeutic cardiac catheterization or any other
238 services not authorized by the exemption.

239 b. Maintain sufficient appropriate equipment and health
240 personnel to ensure quality and safety.

241 c. Maintain appropriate times of operation and protocols
242 to ensure availability and appropriate referrals in the event of
243 emergencies.

244 d. Maintain appropriate program volumes to ensure quality
245 and safety.



246 e. Provide a minimum of 2 percent of its services to
247 charity and Medicaid patients each year.

248 3.a. The exemption provided by this paragraph shall not
249 apply unless the agency determines that the program is in
250 compliance with the requirements of subparagraph 1. and that the
251 program will, after beginning operation, continuously comply
252 with the rules adopted pursuant to subparagraph 2. The agency
253 shall monitor such programs to ensure compliance with the
254 requirements of subparagraph 2.

255 b.(I) The exemption for a program shall expire immediately
256 when the program fails to comply with the rules adopted pursuant
257 to sub-subparagraphs 2.a., b., and c.

258 (II) Beginning 18 months after a program first begins
259 treating patients, the exemption for a program shall expire when
260 the program fails to comply with the rules adopted pursuant to
261 sub-subparagraphs 2.d. and e.

262 (III) If the exemption for a program expires pursuant to
263 sub-sub-subparagraph (I) or sub-sub-subparagraph (II), the
264 agency shall not grant an exemption pursuant to this paragraph
265 for an adult inpatient diagnostic cardiac catheterization
266 program located at the same hospital until 2 years following the
267 date of the determination by the agency that the program failed
268 to comply with the rules adopted pursuant to subparagraph 2.

269 (j) For the provision of percutaneous coronary
270 intervention for patients presenting with emergency myocardial
271 infarctions in a hospital without an approved adult open heart
272 surgery program. In addition to any other documentation required



273 by the agency, a request for an exemption submitted under this
274 paragraph must comply with the following:

275 1. The applicant must certify that it will meet and
276 continuously maintain the requirements adopted by the agency for
277 the provision of these services. These licensure requirements
278 are to be adopted by rule pursuant to ss. 120.536(1) and 120.54
279 and are to be consistent with the guidelines published by the
280 American College of Cardiology and the American Heart
281 Association for the provision of percutaneous coronary
282 interventions in hospitals without adult open heart services. At
283 a minimum, the rules shall require the following:

284 a. Cardiologists must be experienced interventionalists
285 who have performed a minimum of 75 interventions within the
286 previous 12 months.

287 b. The hospital must provide a minimum of 36 emergency
288 interventions annually in order to continue to provide the
289 service.

290 c. The hospital must offer sufficient physician, nursing,
291 and laboratory staff to provide the services 24 hours a day, 7
292 days a week.

293 d. Nursing and technical staff must have demonstrated
294 experience in handling acutely ill patients requiring
295 intervention based on previous experience in dedicated
296 interventional laboratories or surgical centers.

297 e. Cardiac care nursing staff must be adept in hemodynamic
298 monitoring and Intra-aortic Balloon Pump (IABP) management.

299 f. Formalized written transfer agreements must be
300 developed with a hospital with an adult open heart surgery



301 program, and written transport protocols must be in place to
302 ensure safe and efficient transfer of a patient within 60
303 minutes. Transfer and transport agreements must be reviewed and
304 tested, with appropriate documentation maintained at least every
305 3 months.

306 g. Hospitals implementing the service must first undertake
307 a training program of 3 to 6 months which includes establishing
308 standards, testing logistics, creating quality assessment and
309 error management practices, and formalizing patient selection
310 criteria.

311 2. The applicant must certify that it will utilize at all
312 times the patient selection criteria for the performance of
313 primary angioplasty at hospitals without adult open heart
314 surgery programs issued by the American College of Cardiology
315 and the American Heart Association. At a minimum, these criteria
316 would provide for the following:

317 a. Avoidance of interventions in hemodynamically stable
318 patients presenting with identified symptoms or medical
319 histories.

320 b. Transfer of patients presenting with a history of
321 coronary disease and clinical presentation of hemodynamic
322 instability.

323 3. The applicant must agree to submit a quarterly report
324 to the agency detailing patient characteristics, treatment, and
325 outcomes for all patients receiving emergency percutaneous
326 coronary interventions pursuant to this paragraph. This report
327 must be submitted within 15 days after the close of each
328 calendar quarter.



329 4. The exemption provided by this paragraph shall not
330 apply unless the agency determines that the hospital has taken
331 all necessary steps to be in compliance with all requirements of
332 this paragraph, including the training program required pursuant
333 to sub-subparagraph 1.g.

334 5. Failure of the hospital to continuously comply with the
335 requirements of sub-subparagraphs 1.c.-f. and subparagraphs 2.
336 and 3. will result in the immediate expiration of this
337 exemption.

338 6. Failure of the hospital to meet the volume requirements
339 of sub-subparagraphs 1.a.-b. within 18 months after the program
340 begins offering the service will result in the immediate
341 expiration of the exemption.

342 7. If the exemption for this service expires pursuant to
343 subparagraph 5. or subparagraph 6., the agency shall not grant
344 another exemption for this service to the same hospital for a
345 period of 2 years and then only upon a showing that the hospital
346 will remain in compliance with the requirements of this
347 paragraph through a demonstration of corrections to the
348 deficiencies which caused expiration of the exemption.
349 Compliance with the requirements of this paragraph includes
350 compliance with the rules adopted pursuant to this paragraph.

351 ~~(k)~~~~(j)~~ For mobile surgical facilities and related health
352 care services provided under contract with the Department of
353 Corrections or a private correctional facility operating
354 pursuant to chapter 957.

355 ~~(l)~~~~(k)~~ For state veterans' nursing homes operated by or on
356 behalf of the Florida Department of Veterans' Affairs in



357 accordance with part II of chapter 296 for which at least 50
358 percent of the construction cost is federally funded and for
359 which the Federal Government pays a per diem rate not to exceed
360 one-half of the cost of the veterans' care in such state nursing
361 homes. These beds shall not be included in the nursing home bed
362 inventory.

363 (m)~~(l)~~ For combination within one nursing home facility of
364 the beds or services authorized by two or more certificates of
365 need issued in the same planning subdistrict. An exemption
366 granted under this paragraph shall extend the validity period of
367 the certificates of need to be consolidated by the length of the
368 period beginning upon submission of the exemption request and
369 ending with issuance of the exemption. The longest validity
370 period among the certificates shall be applicable to each of the
371 combined certificates.

372 (n)~~(m)~~ For division into two or more nursing home
373 facilities of beds or services authorized by one certificate of
374 need issued in the same planning subdistrict. An exemption
375 granted under this paragraph shall extend the validity period of
376 the certificate of need to be divided by the length of the
377 period beginning upon submission of the exemption request and
378 ending with issuance of the exemption.

379 (o)~~(n)~~ For the addition of hospital beds licensed under
380 chapter 395 for acute care, ~~mental health services,~~ or a
381 hospital-based distinct part skilled nursing unit in a number
382 that may not exceed 30 ~~10~~ total beds or 10 percent of the
383 licensed capacity of the bed category being expanded, whichever
384 is greater; for the addition of medical rehabilitation beds



385 licensed under chapter 395 in a number that may not exceed eight
386 total beds or 10 percent of capacity, whichever is greater; or
387 for the addition of mental health services beds licensed under
388 chapter 395 in a number that may not exceed 10 total beds or 10
389 percent of the licensed capacity of the bed category being
390 expanded, whichever is greater. Beds for specialty burn units
391 or, neonatal intensive care units, ~~or comprehensive~~
392 ~~rehabilitation~~, or at a long-term care hospital, may not be
393 increased under this paragraph.

394 1. In addition to any other documentation otherwise
395 required by the agency, a request for exemption submitted under
396 this paragraph must:

397 a. Certify that the prior 12-month average occupancy rate
398 for the category of licensed beds being expanded at the facility
399 meets or exceeds 75 ~~80~~ percent or, for a hospital-based distinct
400 part skilled nursing unit, the prior 12-month average occupancy
401 rate meets or exceeds 96 percent or, for medical rehabilitation
402 beds, the prior 12-month average occupancy rate meets or exceeds
403 90 percent.

404 b. Certify that any beds of the same type authorized for
405 the facility under this paragraph before the date of the current
406 request for an exemption have been licensed and operational for
407 at least 12 months.

408 2. The timeframes and monitoring process specified in s.
409 408.040(2)(a)-(c) apply to any exemption issued under this
410 paragraph.



411 3. The agency shall count beds authorized under this
412 paragraph as approved beds in the published inventory of
413 hospital beds until the beds are licensed.

414 (p)~~(o)~~ For the addition of acute care beds, as authorized
415 by rule consistent with s. 395.003(4), in a number that may not
416 exceed 30 ~~10~~ total beds or 10 percent of licensed bed capacity,
417 whichever is greater, for temporary beds in a hospital that has
418 experienced high seasonal occupancy within the prior 12-month
419 period or in a hospital that must respond to emergency
420 circumstances.

421 (q)~~(p)~~ For the addition of nursing home beds licensed
422 under chapter 400 in a number not exceeding 10 total beds or 10
423 percent of the number of beds licensed in the facility being
424 expanded, whichever is greater.

425 1. In addition to any other documentation required by the
426 agency, a request for exemption submitted under this paragraph
427 must:

428 a. ~~Effective until June 30, 2001,~~ Certify that the
429 facility has not had any class I or class II deficiencies within
430 the 30 months preceding the request for addition.

431 b. ~~Effective on July 1, 2001, certify that the facility~~
432 ~~has been designated as a Gold Seal nursing home under s.~~
433 ~~400.235.~~

434 b.e. Certify that the prior 12-month average occupancy
435 rate for the nursing home beds at the facility meets or exceeds
436 96 percent.

437 c.d. Certify that any beds authorized for the facility
438 under this paragraph before the date of the current request for



439 an exemption have been licensed and operational for at least 12
440 months.

441 2. The timeframes and monitoring process specified in s.
442 408.040(2)(a)-(c) apply to any exemption issued under this
443 paragraph.

444 3. The agency shall count beds authorized under this
445 paragraph as approved beds in the published inventory of nursing
446 home beds until the beds are licensed.

447 ~~(q) For establishment of a specialty hospital offering a~~
448 ~~range of medical service restricted to a defined age or gender~~
449 ~~group of the population or a restricted range of services~~
450 ~~appropriate to the diagnosis, care, and treatment of patients~~
451 ~~with specific categories of medical illnesses or disorders,~~
452 ~~through the transfer of beds and services from an existing~~
453 ~~hospital in the same county.~~

454 (r) For the conversion of hospital-based Medicare and
455 Medicaid certified skilled nursing beds to acute care beds, if
456 the conversion does not involve the construction of new
457 facilities.

458 (s) For the replacement of a statutory rural hospital when
459 the proposed project site is located in the same district and
460 within 10 miles of the existing facility and within the current
461 primary service area, defined as the least number of zip codes
462 comprising 75 percent of the hospital's inpatient admissions.
463 ~~For fiscal year 2001-2002 only, for transfer by a health care~~
464 ~~system of existing services and not more than 100 licensed and~~
465 ~~approved beds from a hospital in district 1, subdistrict 1, to~~
466 ~~another location within the same subdistrict in order to~~



467 ~~establish a satellite facility that will improve access to~~
468 ~~outpatient and inpatient care for residents of the district and~~
469 ~~subdistrict and that will use new medical technologies,~~
470 ~~including advanced diagnostics, computer assisted imaging, and~~
471 ~~telemedicine to improve care. This paragraph is repealed on July~~
472 ~~1, 2002.~~

473 (t) For the conversion of mental health services beds
474 between or among the licensed bed categories defined as beds for
475 mental health services.

476 (u) For the creation of at least a 10-bed Level II
477 neonatal intensive care unit upon demonstrating to the agency
478 that the applicant hospital had a minimum of 1,500 live births
479 during the previous 12 months.

480 (v) For the addition of Level II or Level III neonatal
481 intensive care beds in a number not to exceed six beds or 10
482 percent of licensed capacity in that category, whichever is
483 greater, provided that the hospital certifies that the prior 12-
484 month average occupancy rate for the category of licensed
485 neonatal intensive care beds meets or exceeds 75 percent.

486 (w) For replacement of a licensed nursing home on the same
487 site, or within 3 miles of the same site, provided the number of
488 licensed beds does not increase.

489 (x) For consolidation or combination of licensed nursing
490 homes or transfer of beds between licensed nursing homes within
491 the same district, by providers that operate multiple nursing
492 homes within that district, provided there is no increase in the
493 district total of nursing home beds and the relocation does not
494 exceed 30 miles from the original location.



495 (4) A request for exemption under subsection (3) may be
 496 made at any time and is not subject to the batching requirements
 497 of this section. The request shall be supported by such
 498 documentation as the agency requires by rule. The agency shall
 499 assess a fee of \$250 for each request for exemption submitted
 500 under subsection (3).

501 Section 5. Section 408.038, Florida Statutes, is amended
 502 to read:

503 408.038 Fees.--The agency shall assess fees on
 504 certificate-of-need applications. Such fees shall be for the
 505 purpose of funding the functions of the local health councils
 506 and the activities of the agency and shall be allocated as
 507 provided in s. 408.033. The fee shall be determined as follows:

- 508 (1) A minimum base fee of \$10,000 ~~\$5,000~~.
- 509 (2) In addition to the base fee of \$10,000 ~~\$5,000~~, 0.015
 510 of each dollar of proposed expenditure, except that a fee may
 511 not exceed \$50,000 ~~\$22,000~~.

512 Section 6. Paragraph (e) of subsection (5) and paragraph
 513 (c) of subsection (6) of section 408.039, Florida Statutes, are
 514 amended to read:

515 408.039 Review process.--The review process for
 516 certificates of need shall be as follows:

- 517 (5) ADMINISTRATIVE HEARINGS.--
- 518 (e) The agency shall issue its final order within 45 days
 519 after receipt of the recommended order. If the agency fails to
 520 take action within 45 days, the recommended order of the
 521 Division of Administrative Hearings is deemed approved such
 522 time, or as otherwise agreed to by the applicant and the agency,



523 ~~the applicant may take appropriate legal action to compel the~~
524 ~~agency to act.~~ When making a determination on an application for
525 a certificate of need, the agency is specifically exempt from
526 the time limitations provided in s. 120.60(1).

527 (6) JUDICIAL REVIEW.--

528 (c) The court, in its discretion, may award reasonable
529 attorney's fees and costs to the prevailing party if the court
530 finds that there was a complete absence of a justiciable issue
531 of law or fact raised by the losing party. If the losing party
532 is a hospital, the court shall order it to pay the reasonable
533 attorney's fees and costs, which shall include fees and costs
534 incurred as a result of the administrative hearing and the
535 judicial appeal, of the prevailing hospital party.

536 Section 7. Subsection (17) of section 400.021, Florida
537 Statutes, is amended to read:

538 400.021 Definitions.--When used in this part, unless the
539 context otherwise requires, the term:

540 (17) "Resident care plan" means a written plan developed,
541 maintained, and reviewed not less than quarterly by a registered
542 nurse, with participation from other facility staff and the
543 resident or his or her designee or legal representative, which
544 includes a comprehensive assessment of the needs of an
545 individual resident; the type and frequency of services required
546 to provide the necessary care for the resident to attain or
547 maintain the highest practicable physical, mental, and
548 psychosocial well-being; a listing of services provided within
549 or outside the facility to meet those needs; and an explanation
550 of service goals. The resident care plan must be signed by the



551 | director of nursing or another registered nurse employed by the
552 | facility to whom institutional responsibilities have been
553 | delegated and by the resident, the resident's designee, or the
554 | resident's legal representative.

555 | Section 8. Subsections (5) through (15) of section
556 | 400.147, Florida Statutes, are amended to read:

557 | 400.147 Internal risk management and quality assurance
558 | program.--

559 | (5) For purposes of reporting to the agency under this
560 | section, the term "adverse incident" means:

561 | (a) An event over which facility personnel could exercise
562 | control and which is associated in whole or in part with the
563 | facility's intervention, rather than the condition for which
564 | such intervention occurred, and which results in one of the
565 | following:

- 566 | 1. Death;
- 567 | 2. Brain or spinal damage;
- 568 | 3. Permanent disfigurement;
- 569 | 4. Fracture or dislocation of bones or joints;
- 570 | 5. A limitation of neurological, physical, or sensory
571 | function;
- 572 | 6. Any condition that required medical attention to which
573 | the resident has not given his or her informed consent,
574 | including failure to honor advanced directives; or
- 575 | 7. Any condition that required the transfer of the
576 | resident, within or outside the facility, to a unit providing a
577 | more acute level of care due to the adverse incident, rather
578 | than the resident's condition prior to the adverse incident;



579 (b) Abuse, neglect, or exploitation as defined in s.
580 415.102;

581 (c) Abuse, neglect and harm as defined in s. 39.01;

582 (d) Resident elopement; or

583 (e) An event that is reported to law enforcement for
584 investigation.

585 (6) The internal risk manager of each licensed facility
586 shall:

587 (a) Investigate every allegation of sexual misconduct
588 which is made against a member of the facility's personnel who
589 has direct patient contact when the allegation is that the
590 sexual misconduct occurred at the facility or at the grounds of
591 the facility. ~~;~~

592 (b) Report every allegation of sexual misconduct to the
593 administrator of the licensed facility. ~~;~~ ~~and~~

594 (c) Notify the resident representative or guardian of the
595 victim that an allegation of sexual misconduct has been made and
596 that an investigation is being conducted.

597 ~~(7) The facility shall initiate an investigation and shall~~
598 ~~notify the agency within 1 business day after the risk manager~~
599 ~~or his or her designee has received a report pursuant to~~
600 ~~paragraph (1)(d). The notification must be made in writing and~~
601 ~~be provided electronically, by facsimile device or overnight~~
602 ~~mail delivery. The notification must include information~~
603 ~~regarding the identity of the affected resident, the type of~~
604 ~~adverse incident, the initiation of an investigation by the~~
605 ~~facility, and whether the events causing or resulting in the~~
606 ~~adverse incident represent a potential risk to any other~~



607 ~~resident. The notification is confidential as provided by law~~
608 ~~and is not discoverable or admissible in any civil or~~
609 ~~administrative action, except in disciplinary proceedings by the~~
610 ~~agency or the appropriate regulatory board. The agency may~~
611 ~~investigate, as it deems appropriate, any such incident and~~
612 ~~prescribe measures that must or may be taken in response to the~~
613 ~~incident. The agency shall review each incident and determine~~
614 ~~whether it potentially involved conduct by the health care~~
615 ~~professional who is subject to disciplinary action, in which~~
616 ~~case the provisions of s. 456.073 shall apply.~~

617 (7)~~(8)~~(a) Each facility shall complete the investigation
618 and submit an adverse incident report to the agency for each
619 adverse incident within 15 calendar days after its occurrence.
620 If, after a complete investigation, the risk manager determines
621 that the incident was ~~not~~ an adverse incident as defined in
622 subsection (5), the facility shall include this information in
623 the report. The agency shall develop a form for reporting this
624 information.

625 (b) The information reported to the agency pursuant to
626 paragraph (a) which relates to persons licensed under chapter
627 458, chapter 459, chapter 461, or chapter 466 shall be reviewed
628 by the agency. The agency shall determine whether any of the
629 incidents potentially involved conduct by a health care
630 professional who is subject to disciplinary action, in which
631 case the provisions of s. 456.073 shall apply.

632 (c) The report submitted to the agency must also contain
633 the name of the risk manager of the facility.



634 (d) The adverse incident report is confidential as
635 provided by law and is not discoverable or admissible in any
636 civil or administrative action, except in disciplinary
637 proceedings by the agency or the appropriate regulatory board.

638 (8)~~(9)~~ By the 10th of each month, each facility subject to
639 this section shall report any notice received pursuant to s.
640 400.0233(2) and each initial complaint that was filed with the
641 clerk of the court and served on the facility during the
642 previous month by a resident or a resident's family member,
643 guardian, conservator, or personal legal representative. The
644 report must include the name of the resident, the resident's
645 date of birth and social security number, the Medicaid
646 identification number for Medicaid-eligible persons, the date or
647 dates of the incident leading to the claim or dates of
648 residency, if applicable, and the type of injury or violation of
649 rights alleged to have occurred. Each facility shall also submit
650 a copy of the notices received pursuant to s. 400.0233(2) and
651 complaints filed with the clerk of the court. This report is
652 confidential as provided by law and is not discoverable or
653 admissible in any civil or administrative action, except in such
654 actions brought by the agency to enforce the provisions of this
655 part.

656 (9)~~(10)~~ The agency shall review, as part of its licensure
657 inspection process, the internal risk management and quality
658 assurance program at each facility regulated by this section to
659 determine whether the program meets standards established in
660 statutory laws and rules, is being conducted in a manner



661 designed to reduce adverse incidents, and is appropriately
662 reporting incidents as required by this section.

663 (10)~~(11)~~ There is no monetary liability on the part of,
664 and a cause of action for damages may not arise against, any
665 risk manager for the implementation and oversight of the
666 internal risk management and quality assurance program in a
667 facility licensed under this part as required by this section,
668 or for any act or proceeding undertaken or performed within the
669 scope of the functions of such internal risk management and
670 quality assurance program if the risk manager acts without
671 intentional fraud.

672 (11)~~(12)~~ If the agency, through its receipt of the adverse
673 incident reports ~~prescribed in subsection (7)~~, or through any
674 investigation, has a reasonable belief that conduct by a staff
675 member or employee of a facility is grounds for disciplinary
676 action by the appropriate regulatory board, the agency shall
677 report this fact to the regulatory board. The agency must use
678 the 15-day report to fulfill this reporting requirement. This
679 subsection does not require dual reporting or additional, new
680 documentation and reporting by the facility to the appropriate
681 regulatory board.

682 (12)~~(13)~~ The agency may adopt rules to administer this
683 section.

684 (13)~~(14)~~ The agency shall annually submit to the
685 Legislature a report on nursing home adverse incidents. The
686 report must include the following information arranged by
687 county:

688 (a) The total number of adverse incidents.



689 (b) A listing, by category, of the types of adverse
 690 incidents, the number of incidents occurring within each
 691 category, and the type of staff involved.

692 (c) A listing, by category, of the types of injury caused
 693 and the number of injuries occurring within each category.

694 (d) Types of liability claims filed based on an adverse
 695 incident or reportable injury.

696 (e) Disciplinary action taken against staff, categorized
 697 by type of staff involved.

698 (14)~~(15)~~ Information gathered by a credentialing
 699 organization under a quality assurance program is not
 700 discoverable from the credentialing organization. This
 701 subsection does not limit discovery of, access to, or use of
 702 facility records, including those records from which the
 703 credentialing organization gathered its information.

704 Section 9. Paragraph (d) of subsection (1) of section
 705 400.195, Florida Statutes, is amended to read:

706 400.195 Agency reporting requirements.--

707 (1) For the period beginning June 30, 2001, and ending
 708 June 30, 2005, the Agency for Health Care Administration shall
 709 provide a report to the Governor, the President of the Senate,
 710 and the Speaker of the House of Representatives with respect to
 711 nursing homes. The first report shall be submitted no later than
 712 December 30, 2002, and subsequent reports shall be submitted
 713 every 6 months thereafter. The report shall identify facilities
 714 based on their ownership characteristics, size, business
 715 structure, for-profit or not-for-profit status, and any other



716 characteristics the agency determines useful in analyzing the
 717 varied segments of the nursing home industry and shall report:

718 (d) Information regarding deficiencies cited, including
 719 information used to develop the Nursing Home Guide WATCH LIST
 720 pursuant to s. 400.191, and applicable rules, a summary of data
 721 generated on nursing homes by Centers for Medicare and Medicaid
 722 Services Nursing Home Quality Information Project, and
 723 information collected pursuant to s. 400.147(8)~~(9)~~, relating to
 724 litigation.

725 Section 10. Subsection (4) of section 400.211, Florida
 726 Statutes, is amended to read:

727 400.211 Persons employed as nursing assistants;
 728 certification requirement.--

729 (4) When employed by a nursing home facility for a 12-
 730 month period or longer, a nursing assistant, to maintain
 731 certification, shall submit to a performance review every 12
 732 months and must receive regular inservice education based on the
 733 outcome of such reviews. The inservice training must:

734 (a) Be sufficient to ensure the continuing competence of
 735 nursing assistants and must meet the standard specified in s.
 736 464.203(7). ~~must be at least 18 hours per year, and may include~~
 737 ~~hours accrued under s. 464.203(8);~~

738 (b) Include, at a minimum:

739 1. Techniques for assisting with eating and proper
 740 feeding.÷

741 2. Principles of adequate nutrition and hydration.÷



742 3. Techniques for assisting and responding to the
 743 cognitively impaired resident or the resident with difficult
 744 behaviors.~~;~~

745 4. Techniques for caring for the resident at the end-of-
 746 life.~~;~~~~and~~

747 5. Recognizing changes that place a resident at risk for
 748 pressure ulcers and falls.~~;~~~~and~~

749 (c) Address areas of weakness as determined in nursing
 750 assistant performance reviews and may address the special needs
 751 of residents as determined by the nursing home facility staff.

752
 753 Costs associated with the ~~this~~ training required by this
 754 subsection may not be reimbursed from additional Medicaid
 755 funding through interim rate adjustments.

756 Section 11. Subsection (10) is added to section 400.23,
 757 Florida Statutes, to read:

758 400.23 Rules; evaluation and deficiencies; licensure
 759 status.--

760 (10) Agency records, reports, ranking systems, Internet
 761 information, and publications must reflect final agency actions.

762 Section 12. Section 400.244, Florida Statutes, is created
 763 to read:

764 400.244 Alternative uses of nursing home beds; funding
 765 limitations; applicable codes and requirements; procedures;
 766 reconversion.--

767 (1) It is the intent of the Legislature to allow nursing
 768 home facilities to use licensed nursing home facility beds for



769 alternative uses other than nursing home care for extended
770 periods of time exceeding 48 hours.

771 (2) A nursing home may use a contiguous portion of the
772 nursing home facility to meet the needs of the elderly through
773 the use of less restrictive and less institutional methods of
774 long-term care, including, but not limited to, adult day care,
775 assisted living, extended congregate care, or limited nursing
776 services.

777 (3) Funding under assisted-living Medicaid waivers for
778 nursing home facility beds that are used to provide extended
779 congregate care or limited nursing services under this section
780 may be provided only for residents who have resided in the
781 nursing home facility for a minimum of 90 consecutive days.

782 (4) Nursing home facility beds that are used in providing
783 alternative services may share common areas, services, and staff
784 with beds that are designated for nursing home care. Fire codes
785 and life safety codes applicable to nursing home facilities also
786 apply to beds used for alternative purposes under this section.
787 Any alternative use must meet other requirements specified by
788 law for that use.

789 (5) In order to take beds out of service for nursing home
790 care and use them to provide alternative services under this
791 section, a nursing home must submit a written request for
792 approval to the Agency for Health Care Administration in a
793 format specified by the agency. The agency shall approve the
794 request unless it determines that such action will adversely
795 affect access to nursing home care in the geographical area in
796 which the nursing home is located. The agency shall, in its



797 review, consider a district average occupancy of 94 percent or
798 greater at the time of the application as an indicator of an
799 adverse impact. The agency shall review the request for
800 alternative use at each annual license renewal.

801 (6) A nursing home facility that converts beds to an
802 alternative use under this section retains its license for all
803 of the nursing home facility beds and may return those beds to
804 nursing home operation upon 60 days' advance notice to the
805 agency unless notice requirements are specified elsewhere in
806 law. The nursing home facility shall continue to pay all
807 licensure fees as required by s. 400.062 and applicable rules
808 but is not required to pay any other state licensure fee for the
809 alternative service.

810 (7) Within 45 days after the end of each calendar quarter,
811 each facility that has nursing facility beds licensed under this
812 chapter shall report to the agency or its designee the total
813 number of patient days which occurred in each month of the
814 quarter and the number of such days which were Medicaid patient
815 days.

816 Section 13. Hospital Statutory and Regulatory Reform
817 Council; legislative intent; creation; membership; duties.--

818 (1) It is the intent of the Legislature to provide for the
819 protection of the public health and safety in the establishment,
820 construction, maintenance, and operation of hospitals. However,
821 the Legislature further intends that the police power of the
822 state be exercised toward that purpose only to the extent
823 necessary and that regulation remain current with the ever-



824 changing standard of care and not restrict the introduction and
825 use of new medical technologies and procedures.

826 (2) In order to achieve the purposes expressed in
827 subsection (1), it is necessary that the state establish a
828 mechanism for the ongoing review and updating of laws regulating
829 hospitals. The Hospital Statutory and Regulatory Reform Council
830 is created and located, for administrative purposes only, within
831 the Agency for Health Care Administration. The council shall
832 consist of no more than 15 members, including:

833 (a) Nine members appointed by the Florida Hospital
834 Association who represent acute care, teaching, specialty,
835 rural, government-owned, for-profit, and not-for-profit
836 hospitals.

837 (b) Two members appointed by the Governor who represent
838 patients.

839 (c) Two members appointed by the President of the Senate
840 who represent private businesses that provide health insurance
841 coverage for their employees, one of whom represents small
842 private businesses and one of whom represents large private
843 businesses. As used in this paragraph, the term "private
844 business" does not include an entity licensed under chapter 627,
845 Florida Statutes, or chapter 641, Florida Statutes, or otherwise
846 licensed or authorized to provide health insurance services,
847 either directly or indirectly, in this state.

848 (d) Two members appointed by the Speaker of the House
849 of Representatives who represent physicians.

850 (3) Council members shall be appointed to serve 2-year
851 terms and may be reappointed. A member shall serve until his or



852 her successor is appointed. The council shall annually elect
853 from among its members a chair and a vice chair. The council
854 shall meet at least twice a year and shall hold additional
855 meetings as it considers necessary. Members appointed by the
856 Florida Hospital Association may not receive compensation or
857 reimbursement of expenses for their services. Members appointed
858 by the Governor, the President of the Senate, or the Speaker of
859 the House of Representatives may be reimbursed for travel
860 expenses by the agency.

861 (4) The council, as its first priority, shall review
862 chapters 395 and 408, Florida Statutes, and shall make
863 recommendations to the Legislature for the repeal of regulatory
864 provisions that are no longer necessary or that fail to promote
865 cost-efficient, high-quality medicine.

866 (5) The council, as its second priority, shall recommend
867 to the Secretary of Health and the Secretary of Health Care
868 Administration regulatory changes relating to hospital licensure
869 and regulation to assist the Department of Health and the Agency
870 for Health Care Administration in carrying out their duties and
871 to ensure that the intent of the Legislature as expressed in
872 this section is carried out.

873 (6) In determining whether a statute or rule is
874 appropriate or necessary, the council shall consider whether:

875 (a) The statute or rule is necessary to prevent
876 substantial harm, which is recognizable and not remote, to the
877 public health, safety, or welfare.



878 (b) The statute or rule restricts the use of new medical
879 technologies or encourages the implementation of more cost-
880 effective medical procedures.

881 (c) The statute or rule has an unreasonable effect on job
882 creation or job retention in the state.

883 (d) The public is or can be effectively protected by other
884 means.

885 (e) The overall cost-effectiveness and economic effect of
886 the proposed statute or rule, including the indirect costs to
887 consumers, will be favorable.

888 (f) A lower-cost regulatory alternative to the statute or
889 rule could be adopted.

890 Section 14. This act shall take effect July 1, 2003.