HB 1107

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A bill to be entitled

2003

An act relating to children and families; creating s. 2 752.011, F.S.; providing for court-ordered visitation for 3 4 grandparents and great-grandparents under certain circumstances; providing for appointment of a guardian ad 5 litem and family mediation if the court makes a б preliminary finding that the minor is threatened with 7 demonstrable significant mental or emotional harm without 8 such visitation; requiring court-ordered evaluation of the 9 child if mediation fails; providing for a hearing to 10 determine whether the minor is threatened with 11 demonstrable significant mental or emotional harm; 12 providing criteria for such a determination; providing for 13 attorney's fees and costs; applying the Uniform Child 14 Custody Jurisdiction and Enforcement Act; repealing s. 15 752.01, F.S., relating to grandparental visitation; 16 encouraging consolidation of actions under ss. 61.13, 17 752.011, F.S.; amending ss. 752.015, 752.07, F.S., to 18 conform cross-references; amending s. 39.01, F.S.; 19 including references to great-grandparents in definitions 20 relating to dependent children; amending s. 39.509, F.S.; 21 providing for great-grandparents' visitation rights; 22 amending ss. 39.801, 63.0425, F.S.; providing for a great-23 grandparent's right to adopt; amending s. 61.13, F.S.; 24 providing for great-grandparents' visitation rights and 25 26 standing with regard to evaluating custody arrangements; conforming this section to provisions of this act; 27 amending s. 63.172, F.S.; conforming references relating 2.8 to great-grandparental visitation rights under ch. 752, 29 F.S.; providing an effective date. 30

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HB 1107 2003 31 Be It Enacted by the Legislature of the State of Florida: 32 33 34 Section 1. Section 752.011, Florida Statutes, is created to read: 35 752.011 Action by grandparent or great-grandparent for 36 right of visitation; when petition shall be granted .--37 (1) A grandparent or great-grandparent of a minor may 38 petition for visitation with that minor if: 39 One or both of the parents of the minor are deceased; 40 (a) (b) The marriage of the parents of the minor has been 41 dissolved, whether or not a dissolution action is pending; 42 43 (c) A parent of the minor has deserted the minor; (d) The minor was born out of wedlock and not later 44 determined to be a minor born within wedlock as provided in s. 45 742.091; 46 (e) The minor is living with both natural parents who are 47 still married to each other, whether or not there is a broken 48 relationship between either or both parents of the minor and the 49 grandparents or great-grandparents, and either or both parents 50 have used their parental authority to prohibit a relationship 51 between the minor and the grandparents or great-grandparents; or 52 (f) A deceased parent of the minor has made a written 53 testamentary statement requesting that there be visitation 54 between his or her surviving minor child and the grandparent or 55 56 great-grandparent. (2) Upon the filing of a petition by a grandparent or 57 great-grandparent for visitation rights, the court shall hold a 58 59 preliminary hearing to find whether there is evidence that the minor is suffering or is threatened with suffering demonstrable 60 Page 2 of 18

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61	significant mental or emotional harm as a result of a parental
62	decision not to permit visitation or contact with the
63	grandparent or great-grandparent. Absent such a finding, the
64	court shall dismiss the petition and shall award reasonable
65	attorney's fees and costs to be paid by the petitioner to the
66	respondent.
67	(3) If the court finds that there is evidence that the
68	minor is suffering or is threatened with suffering demonstrable
69	significant mental or emotional harm as a result of a parental
70	decision not to permit visitation or contact with the
71	grandparent or great-grandparent, the court may appoint a
72	guardian ad litem and shall order the matter to family mediation
73	as provided in chapter 44 and Rules 12.740 and 12.741 of the
74	Florida Family Law Rules of Procedure.
75	(4) When mediation fails to yield a resolution, the court
76	shall order a psychological evaluation of the minor pursuant to
77	Rule 12.363, Fla. Fam. L.R.P., if comparable evidence of the
78	findings expected from such an evaluation is unavailable.
79	(5) After a hearing on the matter, the court may award
80	reasonable rights of visitation to the grandparent or great-
81	grandparent with respect to the minor if the court finds that:
82	(a) There is clear and convincing evidence that the minor
83	is suffering or is threatened with suffering demonstrable
84	significant mental or emotional harm as a result of a parental
85	decision not to permit visitation or contact with the
86	grandparent or great-grandparent and that visitation with the
87	grandparent or great-grandparent will alleviate or mitigate the
88	harm; and
89	(b) That the visitation will not materially harm the
90	parent-child relationship.
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91	(6) In assessing demonstrable significant mental or
92	emotional harm as those terms are used in this chapter, the
93	court shall consider the totality of the circumstances affecting
94	the mental and emotional well-being of the minor, including:
95	(a) The love, affection, and other emotional ties existing
96	between the minor and the grandparent or great-grandparent,
97	including those based upon a relationship that has been
98	permitted previously by one or more of the minor's parents.
99	(b) The length and quality of the prior relationship
100	between the minor and the grandparent or great-grandparent,
101	including the extent to which the grandparent or great-
102	grandparent has been involved in providing regular care and
103	support of the minor.
104	(c) Whether the grandparent or great-grandparent has
105	established or attempted to establish ongoing personal contact
106	with the minor.
107	(d) The reasons for which a parent or parents have made a
108	decision to end contact or visitation between the minor and the
109	grandparent or great-grandparent which was permitted previously
110	by the parent or parents.
111	(e) Whether there has been demonstrable significant mental
112	or emotional harm to the minor as the result of disruption in
113	the family unit due to divorce, abandonment by a parent, or
114	disability or death of a parent, sibling, or other household
115	member, for which the minor has derived support and stability
116	from the relationship with the grandparent or great-grandparent,
117	and whether the continuation of that support and stability is
118	likely to prevent further harm.
119	(f) The existence or threat of mental injury to the minor
120	as defined in s. 39.01.
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121	(g) When one parent is deceased, whether visitation with
122	the grandparent or great-grandparent will help maintain or
123	facilitate contact between the minor and the deceased parent's
124	extended family of origin such that demonstrable significant
125	mental or emotional harm to the minor from loss of additional
126	family relationships is mitigated.
127	(h) The present mental, physical, and emotional needs and
128	health of the minor.
129	(i) The present mental, physical, and emotional health of
130	the grandparent or great-grandparent.
131	(j) The recommendations of the minor's guardian ad litem.
132	(k) The results of the psychological evaluation of the
133	minor pursuant to Rule 12.363, Fla. Fam. L.R.P.
134	(1) The preference of the minor if the minor is determined
135	to be of sufficient maturity to express a preference.
136	(m) When a parent is deceased, any written testamentary
137	statement by the deceased parent requesting that visitation with
138	the grandparent or great-grandparent be granted or stating a
139	belief that such visitation would reduce or mitigate
140	demonstrable significant mental or emotional harm to the minor
141	as a result of the parent's death. The absence of such a
142	testamentary statement may not be construed as evidence that the
143	deceased parent would have objected to the requested visitation.
144	(n) Such other factors as the court considers necessary in
145	making this determination.
146	(7) In assessing whether granting a petition brought under
147	this chapter will cause material harm to the parent-child
148	relationship, the court shall consider the totality of the
149	circumstances affecting the parent-child relationship,
150	including:
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151	(a) Whether there have been previous disputes between the
152	parents and the grandparent or great-grandparent over
153	childrearing or other matters related to the care and upbringing
154	of the minor;
155	(b) Whether visitation would materially interfere with or
156	compromise parental authority;
157	(c) Whether visitation can be arranged in such a manner as
158	not to materially detract from the parent-child relationship,
159	including the quantity of time available for enjoyment of the
160	parent-child relationship and any other consideration related to
161	disruption of the schedule and routines of the parents' and the
162	minor's home lives;
163	(d) Whether visitation is being sought for the primary
164	purpose of continuing or establishing a relationship with the
165	minor with the intent that the minor benefit from the
166	relationship;
167	(e) Whether the requested visitation would expose the
168	minor to conduct, moral standards, experiences, or other factors
169	that are inconsistent with influences provided by the parent;
170	(f) The nature of the relationship between the parents and
171	the grandparent or great-grandparent;
172	(g) The reasons for which a parent or parents have made a
173	decision to end contact or visitation between the minor and the
174	grandparent or great-grandparent which has been permitted
175	previously by that parent or parents;
176	(h) The psychological toll of visitation disputes on the
177	minor in the particular circumstances; and
178	(i) Such other factors as the court considers necessary in
179	making this determination.

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180	(8) Part II of chapter 61, the Uniform Child Custody
181	Jurisdiction and Enforcement Act, apply to actions brought under
182	this chapter.
183	(9) If separate actions under this section and s. 61.13
184	are pending concurrently, courts are strongly encouraged to
185	consolidate the actions in order to minimize the burden of
186	litigation of visitation rights on the minor and the parties.
187	(10) An order of grandparent visitation or great-
188	grandparent visitation may be modified upon a showing of
189	substantial change in circumstances or a showing that visitation
190	is causing material harm to the parent-child relationship.
191	(11) An original action requesting visitation rights under
192	this chapter may be filed by any grandparent or great-
193	grandparent only once during any 2-year period, except on good
194	cause shown that the minor is suffering or threatened with
195	suffering demonstrable significant mental or emotional harm
196	caused by a parental decision to deny or limit contact or
197	visitation between a minor and grandparent or great-grandparent,
198	which was not known to the grandparent or great-grandparent at
199	the time of filing an earlier action.
200	(12) This section does not provide for visitation rights
201	for grandparents or great-grandparents of minors placed for
202	adoption under chapter 63 except as provided in s. 752.07 with
203	respect to adoption by a stepparent.
204	(13) Section 57.105 applies to actions brought under this
205	chapter.
206	Section 2. Section 752.01, Florida Statutes, is repealed.
207	Section 3. Section 752.015, Florida Statutes, is amended
208	to read:

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Mediation of visitation disputes. -- It shall be the 209 752.015 public policy of this state that families resolve differences 210 over grandparent visitation within the family. It shall be the 211 further public policy of this state that when families are 212 unable to resolve differences relating to grandparent visitation 213 that the family participate in any formal or informal mediation 214 services that may be available. When families are unable to 215 resolve differences relating to grandparent visitation and a 216 petition is filed pursuant to s. 752.011 s. 752.01, the court 217 shall, if such services are available in the circuit, refer the 218 219 case to family mediation in accordance with rules promulgated by the Supreme Court. 220

221 Section 4. Section 752.07, Florida Statutes, is amended to 222 read:

752.07 Effect of adoption of child by stepparent on right 223 of visitation; when right may be terminated. -- When there is a 224 remarriage of one of the natural parents of a minor child for 225 whom visitation rights may be or may have been granted to a 226 grandparent pursuant to s. 752.011 s. 752.01, any subsequent 227 adoption by the stepparent will not terminate any grandparental 228 rights. However, the court may determine that termination of 229 such visitation rights should be terminated based upon the 230 standards for granting such visitation which are set forth in s. 231 752.011 is in the best interest of the child and rule 232 accordingly, after affording the grandparent an opportunity to 233 be heard. 234

235 Section 5. Subsections (46) and (50) of section 39.01, 236 Florida Statutes, are amended to read:

237 39.01 Definitions.--When used in this chapter, unless the 238 context otherwise requires:

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(46) "Next of kin" means an adult relative of a child who
is the child's brother, sister, grandparent, <u>great-grandparent</u>,
aunt, uncle, or first cousin.

242 (50)"Participant," for purposes of a shelter proceeding, dependency proceeding, or termination of parental rights 243 proceeding, means any person who is not a party but who should 244 receive notice of hearings involving the child, including foster 245 parents or the legal custodian of the child, identified 246 prospective parents, grandparents or great-grandparents entitled 247 to priority for adoption consideration under s. 63.0425, actual 248 custodians of the child, and any other person whose 249 participation may be in the best interest of the child. A 250 251 community-based agency under contract with the department to provide protective services may be designated as a participant 252 at the discretion of the court. Participants may be granted 253 leave by the court to be heard without the necessity of filing a 254 motion to intervene. 255

256 Section 6. Section 39.509, Florida Statutes, is amended to 257 read:

39.509 Grandparents' and great-grandparents' Grandparents 258 rights. -- Notwithstanding any other provision of law, a maternal 259 or paternal grandparent or great-grandparent as well as a 260 stepgrandparent or step-great-grandparent is entitled to 261 reasonable visitation with his or her grandchild or great-262 grandchild who has been adjudicated a dependent child and taken 263 from the physical custody of the parent unless the court finds 264 that such visitation is not in the best interest of the child or 265 that such visitation would interfere with the goals of the case 266 plan. Reasonable visitation may be unsupervised and, where 267 appropriate and feasible, may be frequent and continuing. 268

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Grandparent or great-grandparent visitation may take 269 (1)place in the home of the grandparent or great-grandparent unless 270 there is a compelling reason for denying such a visitation. The 271 department's caseworker shall arrange the visitation to which a 272 grandparent or great-grandparent is entitled pursuant to this 273 section. The state shall not charge a fee for any costs 274 associated with arranging the visitation. However, the 275 grandparent or great-grandparent shall pay for the child's cost 276 of transportation when the visitation is to take place in the 277 grandparent's or great-grandparent's home. The caseworker shall 278 document the reasons for any decision to restrict a 279 grandparent's or great-grandparent's visitation. 280

(2) A grandparent <u>or great-grandparent</u> entitled to
visitation pursuant to this section shall not be restricted from
appropriate displays of affection to the child, such as
appropriately hugging or kissing his or her grandchild <u>or great-</u>
<u>grandchild</u>. Gifts, cards, and letters from the grandparent <u>or</u>
<u>great-grandparent</u> and other family members shall not be denied
to a child who has been adjudicated a dependent child.

(3) Any attempt by a grandparent <u>or great-grandparent</u> to
facilitate a meeting between the child who has been adjudicated
a dependent child and the child's parent or legal custodian, or
any other person in violation of a court order shall
automatically terminate future visitation rights of the
grandparent <u>or great-grandparent</u>.

(4) When the child has been returned to the physical
custody of his or her parent, the visitation rights granted
pursuant to this section shall terminate.

(5) The termination of parental rights does not affect the
 rights of grandparents or great-grandparents unless the court

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HB 1107 2003 299 finds that such visitation is not in the best interest of the 300 child or that such visitation would interfere with the goals of 301 permanency planning for the child.

302 (6) In determining whether grandparental or greatgrandparental visitation is not in the child's best interest, 303 consideration may be given to the finding of guilt, regardless 304 of adjudication, or entry or plea of guilty or nolo contendere 305 to charges under the following statutes, or similar statutes of 306 other jurisdictions: s. 787.04, relating to removing minors 307 from the state or concealing minors contrary to court order; s. 308 794.011, relating to sexual battery; s. 798.02, relating to lewd 309 and lascivious behavior; chapter 800, relating to lewdness and 310 indecent exposure; or chapter 827, relating to the abuse of 311 children. Consideration may also be given to a report of abuse, 312 abandonment, or neglect under ss. 415.101-415.113 or this 313 chapter and the outcome of the investigation concerning such 314 report. 315

316 Section 7. Paragraph (a) of subsection (3) of section 317 39.801, Florida Statutes, is amended to read:

318 39.801 Procedures and jurisdiction; notice; service of 319 process.--

(3) Before the court may terminate parental rights, in
addition to the other requirements set forth in this part, the
following requirements must be met:

(a) Notice of the date, time, and place of the advisory
hearing for the petition to terminate parental rights and a copy
of the petition must be personally served upon the following
persons, specifically notifying them that a petition has been
filed:

The parents of the child. 1. 328

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HB 1107 2003 The legal custodians of the child. 329 2. 3. If the parents who would be entitled to notice are dead 330 or unknown, a living relative of the child, unless upon diligent 331 search and inquiry no such relative can be found. 332 Any person who has physical custody of the child. 4. 333 5. Any grandparent or great-grandparent entitled to 334 priority for adoption under s. 63.0425. 335 6. Any prospective parent who has been identified under s. 336 39.503 or s. 39.803. 337 The guardian ad litem for the child or the 7. 338 339 representative of the guardian ad litem program, if the program has been appointed. 340 341 The document containing the notice to respond or appear must 342 contain, in type at least as large as the type in the balance of 343 the document, the following or substantially similar language: 344 "FAILURE TO PERSONALLY APPEAR AT THIS ADVISORY HEARING 345 CONSTITUTES CONSENT TO THE TERMINATION OF PARENTAL RIGHTS OF 346 THIS CHILD (OR CHILDREN). IF YOU FAIL TO APPEAR ON THE DATE AND 347 TIME SPECIFIED, YOU MAY LOSE ALL LEGAL RIGHTS AS A PARENT TO THE 348 CHILD OR CHILDREN NAMED IN THE PETITION ATTACHED TO THIS 349 NOTICE." 350 Section 8. Paragraph (b) of subsection (2), paragraphs (c) 351 and (d) of subsection (4), and subsections (6) and (7) of 352 section 61.13, Florida Statutes, are amended to read: 353 61.13 Custody and support of children; visitation rights; 354 power of court in making orders. --355 (2)356 (b)1. The court shall determine all matters relating to 357 custody of each minor child of the parties in accordance with 358 Page 12 of 18 CODING: Words stricken are deletions; words underlined are additions.

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the best interests of the child and in accordance with the 359 Uniform Child Custody Jurisdiction and Enforcement Act. It is 360 the public policy of this state to assure that each minor child 361 362 has frequent and continuing contact with both parents after the parents separate or the marriage of the parties is dissolved and 363 to encourage parents to share the rights and responsibilities, 364 and joys, of childrearing. After considering all relevant facts, 365 the father of the child shall be given the same consideration as 366 the mother in determining the primary residence of a child 367 irrespective of the age or sex of the child. 368

369 2. The court shall order that the parental responsibility for a minor child be shared by both parents unless the court 370 finds that shared parental responsibility would be detrimental 371 to the child. Evidence that a parent has been convicted of a 372 felony of the third degree or higher involving domestic 373 violence, as defined in s. 741.28 and chapter 775, or meets the 374 criteria of s. 39.806(1)(d), creates a rebuttable presumption of 375 detriment to the child. If the presumption is not rebutted, 376 shared parental responsibility, including visitation, residence 377 of the child, and decisions made regarding the child, may not be 378 granted to the convicted parent. However, the convicted parent 379 is not relieved of any obligation to provide financial support. 380 If the court determines that shared parental responsibility 381 would be detrimental to the child, it may order sole parental 382 responsibility and make such arrangements for visitation as will 383 best protect the child or abused spouse from further harm. 384 Whether or not there is a conviction of any offense of domestic 385 violence or child abuse or the existence of an injunction for 386 protection against domestic violence, the court shall consider 387

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In ordering shared parental responsibility, the court 390 a. 391 may consider the expressed desires of the parents and may grant to one party the ultimate responsibility over specific aspects 392 of the child's welfare or may divide those responsibilities 393 between the parties based on the best interests of the child. 394 Areas of responsibility may include primary residence, 395 education, medical and dental care, and any other 396 responsibilities that the court finds unique to a particular 397 398 family.

b. The court shall order "sole parental responsibility, with or without visitation rights, to the other parent when it is in the best interests of" the minor child.

The court may award the grandparents or great-402 c. grandparents visitation rights with a minor child pursuant to 403 the criteria set forth in s. 752.011 if it is in the child's 404 best interest. Grandparents or great-grandparents have legal 405 standing to seek judicial enforcement of such an award. This 406 section does not require that grandparents or great-grandparents 407 be made parties to or given notice of dissolution pleadings or 408 proceedings, nor do grandparents or great-grandparents have 409 legal standing as "contestants" as defined in s. 61.1306. 410 However, if separate actions under this section and s. 752.011 411 are pending concurrently, courts are strongly encouraged to 412 consolidate the actions in order to minimize the burden of 413 litigation of visitation rights on the child. A court may not 414 order that a child be kept within the state or jurisdiction of 415 the court solely for the purpose of permitting visitation by the 416 grandparents or great-grandparents. 417

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418 3. Access to records and information pertaining to a minor child, including, but not limited to, medical, dental, and 419 school records, may not be denied to a parent because the parent 420 is not the child's primary residential parent. Full rights under 421 this subparagraph apply to either parent unless a court order 422 specifically revokes these rights, including any restrictions on 423 these rights as provided in a domestic violence injunction. A 424 parent having rights under this subparagraph has the same rights 425 upon request as to form, substance, and manner of access as are 426 available to the other parent of a child, including, without 427 428 limitation, the right to in-person communication with medical, dental, and education providers. 429

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(4)

When a custodial parent refuses to honor a (C) 431 noncustodial parent's, or grandparent's, or great-grandparent's 432 visitation rights without proper cause, the court shall, after 433 calculating the amount of visitation improperly denied, award 434 the noncustodial parent, or great-grandparent a 435 sufficient amount of extra visitation to compensate the 436 noncustodial parent, or grandparent, or great-grandparent, which 437 visitation shall be ordered as expeditiously as possible in a 438 manner consistent with the best interests of the child and 439 scheduled in a manner that is convenient for the person deprived 440 of visitation. In ordering any makeup visitation, the court 441 shall schedule such visitation in a manner that is consistent 442 with the best interests of the child or children and that is 443 convenient for the noncustodial parent, or grandparent, or 444 445 great-grandparent. In addition, the court:

1. May order the custodial parent to pay reasonable court costs and attorney's fees incurred by the noncustodial parent<u>,</u>

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HB 1107 2003 448 or grandparent, or great-grandparent to enforce their visitation rights or make up improperly denied visitation; 449 May order the custodial parent to attend the parenting 450 2. course approved by the judicial circuit; 451 May order the custodial parent to do community service 452 3. if the order will not interfere with the welfare of the child; 453 May order the custodial parent to have the financial 454 4. burden of promoting frequent and continuing contact when the 455 custodial parent and child reside further than 60 miles from the 456 noncustodial parent; 457 May award custody, rotating custody, or primary 458 5. residence to the noncustodial parent, upon the request of the 459 noncustodial parent, if the award is in the best interests of 460 the child; or 461 6. May impose any other reasonable sanction as a result of 462 noncompliance. 463 A person who violates this subsection may be punished 464 (d) by contempt of court or other remedies as the court deems 465 appropriate. 466 In any proceeding under this section, the court may (6) 467 not deny shared parental responsibility, custody, or visitation 468 rights to a parent, or grandparent, or great-grandparent solely 469 because that parent, or grandparent, or great-grandparent is or 470 is believed to be infected with human immunodeficiency virus; 471 but the court may condition such rights upon the parent's, or 472 grandparent's, or great-grandparent's agreement to observe 473 measures approved by the Centers for Disease Control and 474 Prevention of the United States Public Health Service or by the 475 Department of Health for preventing the spread of human 476 immunodeficiency virus to the child. 477

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(7) In any case where the child is actually residing with
a grandparent <u>or great-grandparent</u> in a stable relationship,
whether <u>or not</u> the court has awarded custody to the grandparent
<u>or great-grandparent</u> or not, the court may recognize the
<u>grandparent or great-grandparent</u> grandparents as having the same
standing as parents for evaluating what custody arrangements are
in the best interest of the child.

485 Section 9. Subsection (1) of section 63.0425, Florida 486 Statutes, is amended to read:

487 63.0425 Grandparent's <u>or great-grandparent's</u> right to
488 adopt.--

When a child who has lived with a grandparent or (1)489 490 great-grandparent for at least 6 months is placed for adoption, the adoption entity handling the adoption shall notify that 491 grandparent or great-grandparent of the impending adoption 492 before the petition for adoption is filed. If the grandparent or 493 great-grandparent petitions the court to adopt the child, the 494 court shall give first priority for adoption to that grandparent 495 or great-grandparent. 496

497 (2) This section <u>does</u> shall not apply if the placement for
498 adoption is a result of the death of the child's parent and a
499 different preference is stated in the parent's will.

(3) This section <u>does</u> shall not apply in stepparent
 adoptions.

502 (4) Nothing in This section does not shall contravene the 503 provisions of s. 63.142(4).

504Section 10.Subsection (2) of section 63.172, Florida505Statutes, is amended to read:

63.172 Effect of judgment of adoption.--

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If one or both parents of a child die without the 507 (2) relationship of parent and child having been previously 508 terminated and a spouse of the living parent or a close relative 509 of the child thereafter adopts the child, the child's right of 510 inheritance from or through the deceased parent is unaffected by 511 the adoption and, unless the court orders otherwise, the 512 adoption will not terminate any grandparental or great-513 grandparental rights delineated under chapter 752. For purposes 514 of this subsection, a close relative of a child is the child's 515 brother, sister, grandparent, great-grandparent, aunt, or uncle. 516 Section 11. This act shall take effect July 1, 2003. 517