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1 A bill to be entitled
2 An act relating to insurance; amending s. 501.212, F.S.;
3 deleting an exclusion from application of deceptive and
4 unfair trade practices provisions to the Department of
5 Insurance; creating s. 624.156, F.S.; providing that
6 certain consumer protection laws apply to the business of
7 insurance; amending s. 627.041, F.S.; revising
8 definitions; amending s. 627.062, F.S.; specifying
9 nonapplication to professional medical malpractice
10 insurance; amending s. 627.314, F.S.; revising certain
11 authorized actions multiple insurers may engage in
12 together; prohibiting certain conduct on the part of
13 insurers; amending s. 627.357, F.S.; deleting a
14 prohibition against forming a medical malpractice self-
15 insurance fund; amending s. 627.4147, F.S.; revising
16 certain notification criteria; providing for application
17 of a discount or surcharge or alternative method based on
18 loss experience in determining the premium paid by a
19 health care provider; providing requirements; providing a
20 limitation; amending s. 627.912, F.S.; increases the limit
21 on a fine; requiring provision of certain financial
22 information to the Office of Insurance Regulation;
23 authorizing an administrative fine for failure to comply;
24 requiring the director of the office to prepare and submit
25 to the Governor and Legislature an annual report; creating
26 s. 627.41491, F.S.; requiring the Office of Insurance
27 Regulation to provide health care providers with a full
28 disclosure of certain rate comparison information each
29 year; creating s. 627.41493, F.S.; requiring a medical
30 malpractice insurance rate rollback; providing for



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31 subsequent increases under certain circumstances;
32 requiring approval for use of certain medical malpractice
33 insurance rates; creating s. 627.41495, F.S.; providing
34 for consumer participation in review of medical
35 malpractice rate changes; providing for public inspection;
36 providing for adoption of rules by the Office of Insurance
37 Regulation; creating s. 627.41497, F.S.; requiring certain
38 medical malpractice insurance rates to be set by the
39 director of the Office of Insurance Regulation; providing
40 for approval of rate filings; requiring insurers to apply
41 for certain rates, schedules, and manuals; providing
42 procedures for application and review; providing review
43 criteria; providing approval standards; authorizing the
44 office to require certain additional information for
45 review; requiring adoption of certain rules; providing for
46 reports of certain information; requiring the office to
47 retain such reports for a time certain; requiring medical
48 malpractice insurers to file certain information with the
49 office; authorizing the office to review rates, schedules,
50 manuals, or rate changes at any time for certain purposes;
51 providing procedures; requiring the office to issue orders
52 for setting new rates; prohibiting the office from
53 prohibiting insurers from paying certain acquisition costs
54 for certain purposes; providing application; excluding
55 certain judgment or settlement amounts, taxable costs, and
56 attorney's fees from inclusion in an insurer's rate base;
57 authorizing the Office of Insurance Regulation to adopt
58 rules; providing an effective date.

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60 Be It Enacted by the Legislature of the State of Florida:



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Section 1. Subsection (4) of section 501.212, Florida Statutes, is amended to read:

501.212 Application.--This part does not apply to:

(4) ~~Any person or activity regulated under laws administered by the Department of Insurance or Banks and savings and loan associations regulated by the Department of Banking and Finance or banks or savings and loan associations regulated by federal agencies.~~

Section 2. Section 624.156, Florida Statutes, is created to read:

624.156 Applicability of consumer protection laws to the business of insurance.--

(1) Notwithstanding any provision of law to the contrary, the business of insurance shall be subject to the laws of this state applicable to any other business, including, but not limited to, the Florida Civil Rights Act of 1992 set forth in part I of chapter 760, the Florida Antitrust Act of 1980 set forth in chapter 542, the Florida Deceptive and Unfair Trade Practices Act set forth in part II of chapter 501, and the consumer protection provisions contained in chapter 540. The protections afforded consumers by chapters 501, 540, 542, and 760 shall apply to insurance consumers.

(2) Nothing in this section shall be construed to prohibit:

(a) Any agreement to collect, compile, and disseminate historical data on paid claims or reserves for reported claims, provided such data is contemporaneously transmitted to the Office of Insurance Regulation and made available for public inspection.



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91 (b) Participation in any joint arrangement established by
 92 law or the Office of Insurance Regulation to assure availability
 93 of insurance.

94 (c) Any agent or broker, representing one or more
 95 insurers, from obtaining from any insurer such agent or broker
 96 represents information relative to the premium for any policy or
 97 risk to be underwritten by that insurer.

98 (d) Any agent or broker from disclosing to an insurer the
 99 agent or broker represents any quoted rate or charge offered by
 100 another insurer represented by that agent or broker for the
 101 purpose of negotiating a lower rate, charge, or term from the
 102 insurer to whom the disclosure is made.

103 (e) Any agents, brokers, or insurers from using, or
 104 participating with multiple insurers or reinsurers for
 105 underwriting, a single risk or group of risks.

106 Section 3. Subsections (3) and (4) of section 627.041,
 107 Florida Statutes, are amended to read:

108 627.041 Definitions.--As used in this part:

109 (3) "Rating organization" means every person, other than
 110 an authorized insurer, whether located within or outside this
 111 state, who has as his or her object or purpose the collecting,
 112 compiling, and disseminating historical data on paid claims or
 113 reserves for reported claims ~~making of rates, rating plans, or~~
 114 ~~rating systems~~. Two or more authorized insurers that act in
 115 concert for the purpose of collecting, compiling, and
 116 disseminating historical data on paid claims or reserves for
 117 reported claims ~~making rates, rating plans, or rating systems,~~
 118 and that do not operate within the specific authorizations
 119 contained in ss. 627.311, 627.314(2), ~~(4)~~, and 627.351, shall be



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120 deemed to be a rating organization. No single insurer shall be
 121 deemed to be a rating organization.

122 (4) "Advisory organization" means every group,
 123 association, or other organization of insurers, whether located
 124 within or outside this state, which prepares policy forms ~~or~~
 125 ~~makes underwriting rules incident to but not including the~~
 126 ~~making of rates, rating plans, or rating systems or which~~
 127 ~~collects and furnishes to authorized insurers or rating~~
 128 ~~organizations loss or expense statistics or other statistical~~
 129 ~~information and data and acts in an advisory, as distinguished~~
 130 ~~from a ratemaking, capacity.~~

131 Section 4. Subsection (7) is added to section 627.062,
 132 Florida Statutes, to read:

133 627.062 Rate standards.--

134 (7) This section shall not apply to professional medical
 135 malpractice insurance.

136 Section 5. Section 627.314, Florida Statutes, is amended
 137 to read:

138 627.314 Concerted action by two or more insurers.--

139 (1) Subject to and in compliance with the provisions of
 140 this part authorizing insurers to be members or subscribers of
 141 rating or advisory organizations or to engage in joint
 142 underwriting or joint reinsurance, two or more insurers may act
 143 in concert with each other and with others with respect to any
 144 matters pertaining to:

145 (a) Collecting, compiling, and disseminating historical
 146 data on paid claims or reserve for reported claims ~~The making of~~
 147 ~~rates or rating systems except for private passenger automobile~~
 148 ~~insurance rates;~~



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149 (b) The preparation or making of insurance policy or bond
 150 forms, ~~underwriting rules~~, surveys, inspections, and
 151 investigations;

152 ~~(c) The furnishing of loss or expense statistics or other~~
 153 ~~information and data; or~~

154 (c)(d) The carrying on of research.

155 (2) With respect to any matters pertaining to the making
 156 of rates or rating systems; the preparation or making of
 157 insurance policy or bond forms, underwriting rules, surveys,
 158 inspections, and investigations; the furnishing of loss or
 159 expense statistics or other information and data; or the
 160 carrying on of research, two or more authorized insurers having
 161 a common ownership or operating in the state under common
 162 management or control are hereby authorized to act in concert
 163 between or among themselves the same as if they constituted a
 164 single insurer. To the extent that such matters relate to
 165 cosurety bonds, two or more authorized insurers executing such
 166 bonds are hereby authorized to act in concert between or among
 167 themselves the same as if they constituted a single insurer.

168 (3)(a) Members and subscribers of rating or advisory
 169 organizations may use the ~~rates, rating systems, underwriting~~
 170 ~~rules, or~~ policy or bond forms of such organizations, either
 171 consistently or intermittently; ~~but, except as provided in~~
 172 ~~subsection (2) and ss. 627.311 and 627.351, they shall not agree~~
 173 ~~with each other or rating organizations or others to adhere~~
 174 ~~thereto.~~

175 ~~(b) The fact that two or more authorized insurers, whether~~
 176 ~~or not members or subscribers of a rating or advisory~~
 177 ~~organization, use, either consistently or intermittently, the~~
 178 ~~rates or rating systems made or adopted by a rating organization~~



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179 ~~or the underwriting rules or policy or bond forms prepared by a~~
180 ~~rating or advisory organization shall not be sufficient in~~
181 ~~itself to support a finding that an agreement to so adhere~~
182 ~~exists, and may be used only for the purpose of supplementing or~~
183 ~~explaining direct evidence of the existence of any such~~
184 ~~agreement.~~

185 (b)~~(e)~~ This subsection does not apply as to workers'
186 compensation and employer's liability insurances.

187 ~~(4) Licensed rating organizations and authorized insurers~~
188 ~~are authorized to exchange information and experience data with~~
189 ~~rating organizations and insurers in this and other states and~~
190 ~~may consult with them with respect to ratemaking and the~~
191 ~~application of rating systems.~~

192 (4)~~(5)~~ Upon compliance with the provisions of this part
193 applicable thereto, any rating organization or advisory
194 organization, and any group, association, or other organization
195 of authorized insurers which engages in joint underwriting or
196 joint reinsurance through such organization or by standing
197 agreement among the members thereof, may conduct operations in
198 this state. As respects insurance risks or operations in this
199 state, no insurer shall be a member or subscriber of any such
200 organization, group, or association that has not complied with
201 the provisions of this part applicable to it.

202 (5)~~(6)~~ Notwithstanding any other provisions of this part,
203 insurers shall not participate directly or indirectly in the
204 deliberations or decisions of rating organizations on private
205 passenger automobile insurance. However, such rating
206 organizations shall, upon request of individual insurers, be
207 required to furnish at reasonable cost the rate indications
208 resulting from the loss and expense statistics gathered by them.



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209 Individual insurers may modify the indications to reflect their
 210 individual experience in determining their own rates. Such rates
 211 shall be filed with the department for public inspection
 212 whenever requested and shall be available for public
 213 announcement only by the press, department, or insurer.

214 Section 6. Subsection (10) of section 627.357, Florida
 215 Statutes, is amended to read:

216 627.357 Medical malpractice self-insurance.--

217 ~~(10) A self-insurance fund may not be formed under this~~
 218 ~~section after October 1, 1992.~~

219 Section 7. Section 627.4147, Florida Statutes, is amended
 220 to read:

221 627.4147 Medical malpractice insurance contracts.--

222 (1) In addition to any other requirements imposed by law,
 223 each self-insurance policy as authorized under s. 627.357 or
 224 insurance policy providing coverage for claims arising out of
 225 the rendering of, or the failure to render, medical care or
 226 services, including those of the Florida Medical Malpractice
 227 Joint Underwriting Association, shall include:

228 (a) A clause requiring the insured to cooperate fully in
 229 the review process prescribed under s. 766.106 if a notice of
 230 intent to file a claim for medical malpractice is made against
 231 the insured.

232 (b)1. Except as provided in subparagraph 2., a clause
 233 authorizing the insurer or self-insurer to determine, to make,
 234 and to conclude, without the permission of the insured, any
 235 offer of admission of liability and for arbitration pursuant to
 236 s. 766.106, settlement offer, or offer of judgment, if the offer
 237 is within the policy limits. It is against public policy for any
 238 insurance or self-insurance policy to contain a clause giving



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239 the insured the exclusive right to veto any offer for admission
240 of liability and for arbitration made pursuant to s. 766.106,
241 settlement offer, or offer of judgment, when such offer is
242 within the policy limits. However, any offer of admission of
243 liability, settlement offer, or offer of judgment made by an
244 insurer or self-insurer shall be made in good faith and in the
245 best interests of the insured.

246 2.a. With respect to dentists licensed under chapter 466,
247 a clause clearly stating whether or not the insured has the
248 exclusive right to veto any offer of admission of liability and
249 for arbitration pursuant to s. 766.106, settlement offer, or
250 offer of judgment if the offer is within policy limits. An
251 insurer or self-insurer shall not make or conclude, without the
252 permission of the insured, any offer of admission of liability
253 and for arbitration pursuant to s. 766.106, settlement offer, or
254 offer of judgment, if such offer is outside the policy limits.
255 However, any offer for admission of liability and for
256 arbitration made under s. 766.106, settlement offer, or offer of
257 judgment made by an insurer or self-insurer shall be made in
258 good faith and in the best interest of the insured.

259 b. If the policy contains a clause stating the insured
260 does not have the exclusive right to veto any offer or admission
261 of liability and for arbitration made pursuant to s. 766.106,
262 settlement offer or offer of judgment, the insurer or self-
263 insurer shall provide to the insured or the insured's legal
264 representative by certified mail, return receipt requested, a
265 copy of the final offer of admission of liability and for
266 arbitration made pursuant to s. 766.106, settlement offer or
267 offer of judgment and at the same time such offer is provided to
268 the claimant. A copy of any final agreement reached between the



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269 insurer and claimant shall also be provided to the insurer or
270 his or her legal representative by certified mail, return
271 receipt requested not more than 10 days after affecting such
272 agreement.

273 (c) A clause requiring the insurer or self-insurer to
274 notify the insured no less than 90 ~~60~~ days prior to the
275 effective date of a rate increase or cancellation of the policy
276 or contract and, in the event of a determination by the insurer
277 or self-insurer not to renew the policy or contract, to notify
278 the insured no less than 90 ~~60~~ days prior to the end of the
279 policy or contract period. If cancellation or nonrenewal is due
280 to nonpayment or loss of license, 10 days' notice is required.

281 (2) In determining the premium paid by any health care
282 provider, a medical malpractice insurer shall apply a discount
283 or surcharge based on the provider's loss experience, including
284 state disciplinary action, or shall establish an alternative
285 method giving due consideration to the provider's loss
286 experience. The insurer shall include a schedule of all such
287 discounts and surcharges or a description of such alternative
288 method in all filings the insurer makes with the director of the
289 Office of Insurance Regulation. Such schedule or description of
290 alternative method shall also be provided to policyholders or
291 prospective policyholders. No medical malpractice liability
292 insurer may use any rate or charge any premium unless the
293 insurer has filed such schedule or alternative method with the
294 director and the director has approved such schedule or
295 alternative method. Each insurer covered by this section may
296 ~~require the insured to be a member in good standing, i.e., not~~
297 ~~subject to expulsion or suspension, of a duly recognized state~~
298 ~~or local professional society of health care providers which~~



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299 ~~maintains a medical review committee. No professional society~~
 300 ~~shall expel or suspend a member solely because he or she~~
 301 ~~participates in a health maintenance organization licensed under~~
 302 ~~part I of chapter 641.~~

303 (3) This section shall apply to all policies issued or
 304 renewed after July 1, 2003 ~~October 1, 1985~~.

305 Section 8. Section 627.912, Florida Statutes, is amended
 306 to read:

307 627.912 Professional liability claims and actions; reports
 308 by insurers; annual reports.--

309 (1) Each self-insurer authorized under s. 627.357 and each
 310 insurer or joint underwriting association providing professional
 311 liability insurance to a practitioner of medicine licensed under
 312 chapter 458, to a practitioner of osteopathic medicine licensed
 313 under chapter 459, to a podiatric physician licensed under
 314 chapter 461, to a dentist licensed under chapter 466, to a
 315 hospital licensed under chapter 395, to a crisis stabilization
 316 unit licensed under part IV of chapter 394, to a health
 317 maintenance organization certificated under part I of chapter
 318 641, to clinics included in chapter 390, to an ambulatory
 319 surgical center as defined in s. 395.002, or to a member of The
 320 Florida Bar shall report in duplicate to the Department of
 321 Insurance any claim or action for damages for personal injuries
 322 claimed to have been caused by error, omission, or negligence in
 323 the performance of such insured's professional services or based
 324 on a claimed performance of professional services without
 325 consent, if the claim resulted in:

- 326 (a) A final judgment in any amount.
- 327 (b) A settlement in any amount.

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329 Reports shall be filed with the department and, if the insured
330 party is licensed under chapter 458, chapter 459, chapter 461,
331 or chapter 466, with the Department of Health, no later than 30
332 days following the occurrence of any event listed in paragraph
333 (a) or paragraph (b). The Department of Health shall review each
334 report and determine whether any of the incidents that resulted
335 in the claim potentially involved conduct by the licensee that
336 is subject to disciplinary action, in which case the provisions
337 of s. 456.073 shall apply. The Department of Health, as part of
338 the annual report required by s. 456.026, shall publish annual
339 statistics, without identifying licensees, on the reports it
340 receives, including final action taken on such reports by the
341 Department of Health or the appropriate regulatory board.

342 (2) The reports required by subsection (1) shall contain:

343 (a) The name, address, and specialty coverage of the
344 insured.

345 (b) The insured's policy number.

346 (c) The date of the occurrence which created the claim.

347 (d) The date the claim was reported to the insurer or
348 self-insurer.

349 (e) The name and address of the injured person. This
350 information is confidential and exempt from the provisions of s.
351 119.07(1), and must not be disclosed by the department without
352 the injured person's consent, except for disclosure by the
353 department to the Department of Health. This information may be
354 used by the department for purposes of identifying multiple or
355 duplicate claims arising out of the same occurrence.

356 (f) The date of suit, if filed.

357 (g) The injured person's age and sex.



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358 (h) The total number and names of all defendants involved
359 in the claim.

360 (i) The date and amount of judgment or settlement, if any,
361 including the itemization of the verdict, together with a copy
362 of the settlement or judgment.

363 (j) In the case of a settlement, such information as the
364 department may require with regard to the injured person's
365 incurred and anticipated medical expense, wage loss, and other
366 expenses.

367 (k) The loss adjustment expense paid to defense counsel,
368 and all other allocated loss adjustment expense paid.

369 (l) The date and reason for final disposition, if no
370 judgment or settlement.

371 (m) A summary of the occurrence which created the claim,
372 which shall include:

373 1. The name of the institution, if any, and the location
374 within the institution at which the injury occurred.

375 2. The final diagnosis for which treatment was sought or
376 rendered, including the patient's actual condition.

377 3. A description of the misdiagnosis made, if any, of the
378 patient's actual condition.

379 4. The operation, diagnostic, or treatment procedure
380 causing the injury.

381 5. A description of the principal injury giving rise to
382 the claim.

383 6. The safety management steps that have been taken by the
384 insured to make similar occurrences or injuries less likely in
385 the future.



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386 (n) Any other information required by the department to
387 analyze and evaluate the nature, causes, location, cost, and
388 damages involved in professional liability cases.

389 (3) Upon request by the Department of Health, the
390 department shall provide the Department of Health with any
391 information received under this section related to persons
392 licensed under chapter 458, chapter 459, chapter 461, or chapter
393 466. For purposes of safety management, the department shall
394 annually provide the Department of Health with copies of the
395 reports in cases resulting in an indemnity being paid to the
396 claimants.

397 (4) There shall be no liability on the part of, and no
398 cause of action of any nature shall arise against, any insurer
399 reporting hereunder or its agents or employees or the department
400 or its employees for any action taken by them under this
401 section. The department may impose a fine of \$250 per day per
402 case, but not to exceed a total of \$10,000 ~~\$1,000~~ per case,
403 against an insurer that violates the requirements of this
404 section. This subsection applies to claims accruing on or after
405 October 1, 1997.

406 (5) Any self-insurance program established under s.
407 1004.24 shall report in duplicate to the Department of Insurance
408 any claim or action for damages for personal injuries claimed to
409 have been caused by error, omission, or negligence in the
410 performance of professional services provided by the state
411 university board of trustees through an employee or agent of the
412 state university board of trustees, including practitioners of
413 medicine licensed under chapter 458, practitioners of
414 osteopathic medicine licensed under chapter 459, podiatric
415 physicians licensed under chapter 461, and dentists licensed



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416 under chapter 466, or based on a claimed performance of
417 professional services without consent if the claim resulted in a
418 final judgment in any amount, or a settlement in any amount. The
419 reports required by this subsection shall contain the
420 information required by subsection (3) and the name, address,
421 and specialty of the employee or agent of the state university
422 board of trustees whose performance or professional services is
423 alleged in the claim or action to have caused personal injury.

424 (6) Each entity required to report closed claims for the
425 classification of insurance set forth in subsection (1) shall
426 also provide to the Office of Insurance Regulation the following
427 financial information, specific to this state and countrywide,
428 if applicable, for the prior calendar year:

429 (a) Direct premiums written.

430 (b) Direct premiums earned.

431 (c) Incurred loss and loss expense developed according to
432 the formula $A + B - C + D - E + F + G - H$, for which A equals
433 the dollar amount of losses paid, B equals the reserves for
434 reported claims at the end of the current year, C equals the
435 reserves for reported claims at the end of the previous year, D
436 equals the reserves for incurred but not reported claims at the
437 end of the current year, E equals the reserves for incurred but
438 not reported claims at the end of the previous year, F equals
439 loss adjustment expenses paid, G equals the reserves for loss
440 adjustment expenses at the end of the current year, and H equals
441 the reserves for loss adjustment expenses at the end of the
442 previous year.

443 (d) Incurred expenses allocated separately to commissions,
444 other acquisition costs, general expenses, taxes, licenses, and
445 fees, using appropriate estimates when necessary.



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446 (e) Policyholder dividends.
447 (f) Underwriting gain or loss.
448 (g) Net investment income, including net realized capital
449 gains and losses, using appropriate estimates where necessary.
450 (h) Federal income taxes.
451 (i) Net income.
452 (7) The director of the Office of Insurance Regulation may
453 levy an administrative fine of \$1,000 per day against any
454 insurer failing to comply with the reporting requirements of
455 this section.
456 (8) The director of the Office of Insurance Regulation
457 shall prepare an annual report no later than July 1 that
458 summarizes the information submitted pursuant to this section.
459 Such summary shall be prepared on an aggregate basis. A copy of
460 the report shall be delivered to the Governor, the President of
461 the Senate, and the Speaker of the House of Representatives. The
462 first report submitted pursuant to this subsection shall be
463 delivered on or before October 1, 2003, for the calendar year
464 2002. Subsequent reports shall be filed on or before March 1 for
465 each prior year.
466 Section 9. Section 627.41491, Florida Statutes, is created
467 to read:
468 627.41491 Full disclosure of insurance information.--The
469 Office of Insurance Regulation shall provide health care
470 providers with a comparison of the rate in effect for each
471 medical malpractice insurer and self-insurer and the Florida
472 Medical Malpractice Joint Underwriting Association. Such rate
473 comparison chart shall be made available to the public through
474 the Internet and other commonly used means of distribution no
475 later than July 1 of each year.



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476 Section 10. Section 627.41493, Florida Statutes, is
477 created to read:

478 627.41493 Insurance rate rollback.--

479 (1) For any coverage for medical malpractice insurance
480 subject to this chapter issued or renewed on or after July 1,
481 2003, every insurer shall reduce its charges to levels that are
482 at least 20 percent less than the charges for the same coverage
483 that were in effect on January 1, 2001.

484 (2) Between July 1, 2003, and July 1, 2004, rates and
485 premiums reduced pursuant to subsection (1) may only be
486 increased if the director of the Office of Insurance Regulation
487 finds, after a hearing, that an insurer or self-insurer or the
488 Florida Medical Malpractice Joint Underwriting Association is
489 substantially threatened with insolvency.

490 (3) Commencing July 1, 2003, insurance rates for medical
491 malpractice subject to this chapter must be approved by the
492 director of the Office of Insurance Regulation prior to being
493 used.

494 (4) Any separate affiliate of an insurer is subject to the
495 provisions of this section.

496 Section 11. Section 627.41495, Florida Statutes, is
497 created to read:

498 627.41495 Consumer participation in rate review.--

499 (1) Upon the filing of a proposed rate change by a medical
500 malpractice insurer, self-insurer, or risk retention group, the
501 director of the Office of Insurance Regulation shall require the
502 insurer, self-insurer, or risk retention group to give notice to
503 the public and to the insureds or associations of insureds of
504 the insurer, self-insurer, or risk retention group making the
505 filing.



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506 (2) The rate filing shall be available for public
507 inspection. If any insureds or associations of insureds of the
508 insurer, self-insurer, or risk retention group filing the
509 proposed rate change request the director of the Office of
510 Insurance Regulation to hold a hearing within 30 days after the
511 mailing of the notification of the proposed rate changes to the
512 insureds, the director shall hold a hearing within 30 days after
513 such request. Any consumer may participate in such hearing, and
514 the office shall adopt rules governing such participation.

515 Section 12. Section 627.41497, Florida Statutes, is
516 created to read:

517 627.41497 Medical malpractice rate standards; prior
518 approval of rates.--

519 (1) In addition to any other requirements imposed by law,
520 the rates for each self-insurance policy as authorized under s.
521 627.357 or insurance policy providing coverage for claims
522 arising out of the rendering of, or the failure to render,
523 medical care or services shall be set by the director of the
524 Office of Insurance Regulation and shall not be excessive,
525 inadequate, or unfairly discriminatory.

526 (2) As to all rate filings subject to approval in
527 accordance with this section:

528 (a) Insurers or rating organizations shall apply for
529 rates, rating schedules, or rating manuals to allow the insurer
530 a reasonable rate of return on such classes of insurance written
531 in this state. A copy of rates, rating schedules, rating
532 manuals, premium credits, or discount schedules and surcharge
533 schedules, and changes to such rates, schedules, manuals, and
534 credits, shall be filed with the Office of Insurance Regulation.
535 The filing shall be made at least 180 days before the proposed



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536 effective date and shall not be implemented during the review of
537 the filing by the Office of Insurance Regulation, any
538 proceeding, or judicial review.

539 (b) Upon receiving a rate filing and within a reasonable
540 time after such receipt, the Office of Insurance Regulation
541 shall review the rate filing and set a rate or rate schedule
542 that is not excessive, inadequate, or unfairly discriminatory.
543 In making such determination, the office shall, in accordance
544 with generally accepted and reasonable actuarial techniques, use
545 the following factors:

546 1. Past and prospective loss experience within and without
547 this state and the insurer's or self-insurer's past and
548 prospective loss experience within this state, if applicable. A
549 medical malpractice insurer shall consider past and prospective
550 loss experience and catastrophic hazards, if any, solely within
551 this state. However, if there is insufficient experience within
552 this state upon which a rate can be based, the insurer may
553 consider experiences within any other state or states that have
554 a similar cost of claim and frequency of claim experience as
555 this state and, if insufficient experience is available, the
556 insurer may use nationwide experience. The insurer, in its rate
557 filing or in its records, shall expressly show the rate
558 experience it is using. In considering experience outside this
559 state, as much weight as possible shall be given to state
560 experience.

561 2. Past and prospective expenses.

562 3. Investment income reasonably expected by the insurer,
563 consistent with the insurer's investment practices, from
564 investable premiums anticipated in the filing, plus any other
565 expected income from currently invested assets representing the



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566 amount expected on unearned premium reserves, loss reserves, and
567 surplus. The Office of Insurance Regulation may adopt rules
568 using reasonable techniques of actuarial science and economics
569 to specify the manner in which insurers shall calculate
570 investment income attributable to such classes of insurance
571 written in this state and the manner in which such investment
572 income shall be used in the calculation of insurance rates. The
573 profit and contingency factor as specified in the filing shall
574 be used in computing excess profits in conjunction with s.
575 627.215.

576 4. The reasonableness of the judgment reflected in the
577 filing.

578 5. Dividends, savings, or unabsorbed premium deposits
579 allowed or returned to policyholders, members, or subscribers in
580 this state.

581 6. The adequacy of loss reserves.

582 7. The cost of reinsurance.

583 8. Trend factors, including trends in actual losses per
584 insured unit for the insurer making the filing.

585 9. A reasonable margin for underwriting profit and
586 contingencies.

587 10. The cost of medical services.

588 11. Other relevant factors that impact upon the frequency
589 or severity of claims or upon expenses.

590 (c) After consideration of the rate factors provided in
591 paragraph (b), the Office of Insurance Regulation shall
592 determine and set the appropriate rate, so long as the rate is
593 not excessive, inadequate, or unfairly discriminatory based upon
594 the following standards:



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595 1. Rates shall be deemed excessive if they are likely to
596 produce a profit from business in this state that is
597 unreasonably high in relation to the risk involved in the class
598 of business or if expenses are unreasonably high in relation to
599 services rendered.

600 2. Rates shall be deemed excessive if, among other things,
601 the rate structure established by a stock insurance company
602 provides for replenishment of reserves or surpluses from
603 premiums when the replenishment is attributable to investment
604 losses, the rate is unreasonably high for the insurance
605 provided, or expenses are unreasonably high in relation to
606 services rendered.

607 3. Rates shall be deemed inadequate if they are clearly
608 insufficient, together with the investment income attributable
609 to such rates, to sustain projected losses and expenses in the
610 class of business to which they apply and the continued use of
611 such rate endangers the solvency of the insurer using the rate.

612 4. A rating plan, including discounts, credits, or
613 surcharges, shall be deemed unfairly discriminatory if the plan
614 fails to clearly and equitably reflect consideration of the
615 policyholder's participation in a risk management program
616 adopted pursuant to s. 627.0625 or the policyholder's individual
617 claims history or unless price differentials fail to reflect
618 equitably the differences in expected losses and experiences.

619 5. A rate shall be deemed inadequate as to the premium
620 charged to a risk or group of risks if discounts or credits are
621 allowed which exceed a reasonable reflection of expense savings
622 and reasonably expected loss experience from the risk or group
623 of risks.



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624 6. A rate shall be deemed unfairly discriminatory as to a
625 risk or group of risks if the application of premium discounts,
626 credits, or surcharges among such risks does not bear a
627 reasonable relationship to the expected loss and expense
628 experience among the various risks.

629 (d) In reviewing a rate filing, the Office of Insurance
630 Regulation may require the insurer to provide at the insurer's
631 expense all information necessary to evaluate the condition of
632 the company and the reasonableness of the filing according to
633 the criteria enumerated in this section.

634 1. The Office of Insurance Regulation shall adopt rules
635 that shall require each medical malpractice insurer to record
636 and report its loss and expense experience and such other data,
637 including reserves, as may be necessary to determine whether
638 rates comply with the standards set forth in this section. Every
639 medical malpractice insurer shall provide such information in
640 such form as the director of the office may require.

641 2. The director shall require that the annual report and
642 any such supplemental report that contains information of a
643 company's loss and loss adjustment reserves be accompanied by an
644 opinion signed and sworn to by a qualified and independent
645 actuary verifying that, within the 9 months prior to the
646 submission of the report, the actuary has conducted a review and
647 analysis of the insurance company's loss and loss adjustment
648 reserves and the reserves are computed in accordance with
649 accepted loss reserving standards and are fairly stated in
650 accordance with sound loss reserving principles.

651 3. The director shall maintain for at least 10 years, by
652 carrier, all reports submitted by insurers pursuant to rules
653 adopted by the office under this section. The director shall



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654 consider such reports in determining the appropriateness of
655 premium rates for medical malpractice insurance.

656 4. The director may examine and review the assignment and
657 assessment of risk for difference classifications for different
658 specialties or practices of medicine. The director may hold a
659 public hearing on any filing containing a risk assignment for
660 medical malpractice insurance to determine whether such risk
661 assignment is reasonable and may issue orders concerning such
662 risk assignment.

663 (3) With respect to the filing of rate information:

664 (a) Every medical malpractice insurer shall file with the
665 Office of Insurance Regulation every manual of classifications,
666 rules, and rates, every rating plan, and every modification of
667 any of the foregoing that the insurer proposes to use in this
668 state.

669 (b) The expense provisions included in the rates to be
670 used by a medical malpractice insurer shall reflect the
671 operating methods of the insurer and, so far as it is credible
672 and reasonable, the insurer's own actual and anticipated expense
673 experience.

674 (c) The rates to be used by a medical malpractice insurer
675 shall contain provisions for contingencies and an allowance
676 permitting a reasonable rate of return. In determining a
677 reasonable rate of return, consideration shall be given to all
678 investment income reasonably attributable to medical malpractice
679 insurance.

680 (d) Every filing shall state the proposed effective date
681 of the filing, shall indicate the character and extent of the
682 coverage contemplated, and shall contain supporting information.

683 Such supporting information may include the experience or



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684 judgment of the insurer making the filing, the insurer's
685 interpretation of any statistical data the insurer relied upon,
686 the experience of other insurers, and any other factors the
687 insurer deems relevant.

688 (4) The Office of Insurance Regulation may at any time
689 review a rate, rating schedule, rating manual, or rate change,
690 the pertinent records of the insurer, and market conditions. If
691 the office finds on a preliminary basis that a rate may be
692 excessive, inadequate, or unfairly discriminatory, the office
693 shall initiate proceedings to set a new rate and shall so notify
694 the insurer. However, the office may not disapprove as excessive
695 any rate the office has set for a period of 1 year after the
696 effective date of the filing unless the office finds that a
697 material misrepresentation or material error was made by the
698 insurer or was contained in the filing. Upon being so notified,
699 the insurer or rating organization shall, within 60 days, file
700 with the office all information which, in the belief of the
701 insurer or organization, proves the reasonableness, adequacy,
702 and fairness of the rate or rate change. The office shall
703 determine and set an appropriate rate within a reasonable time
704 after receipt of the insurer's initial response, pursuant to the
705 procedures of paragraphs (2)(b)-(d). In such instances and in
706 any administrative proceeding relating to the legality of any
707 rate, the insurer or rating organization shall carry the burden
708 of proof by a preponderance of the evidence to show that the
709 rate is not excessive, inadequate, or unfairly discriminatory.

710 (5) When the Office of Insurance Regulation sets a new
711 rate or rate schedule, the office shall issue an order
712 specifying the new rate or rate schedule and the findings of the



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713 office. The order shall constitute agency action for purposes of
714 the Administrative Procedure Act.

715 (6) Except as otherwise specifically provided in this
716 chapter, the Office of Insurance Regulation shall not prohibit
717 any insurer, including any residual market plan or joint
718 underwriting association, from paying acquisition costs based on
719 the full amount of premium, as defined in s. 627.403, applicable
720 to any policy or prohibit any such insurer from including the
721 full amount of acquisition costs in a rate filing.

722 (7) The establishment or variation of any rate, rating
723 classification, rating plan, or rating schedule in violation of
724 part IX of chapter 626 is also a violation of this section.

725 (8) Any portion of a judgment entered as a result of a
726 statutory or common-law bad faith action and any portion of a
727 judgment entered that awards punitive damages against an insurer
728 shall not be included in the insurer's rate base and shall not
729 be used to justify a rate or rate change. Any portion of a
730 settlement entered as a result of a statutory or common-law bad
731 faith action identified as such and any portion of a settlement
732 in which an insurer agrees to pay specific punitive damages
733 shall not be used to justify a rate or rate change. The portion
734 of the taxable costs and attorney's fees that is identified as
735 being related to the bad faith and punitive damages in such
736 judgments and settlements shall not be included in the insurer's
737 rate base and shall not be used to justify a rate or rate
738 change.

739 Section 13. The Office of Insurance Regulation shall have
740 the authority to adopt rules to implement the provisions of this
741 act.



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742 Section 14. This act shall take effect upon becoming a
743 law.