

HB 1215 2003 **CS** 

CHAMBER ACTION

4

5 6

1

2

The Committee on State Administration recommends the following:

7 8

## Committee Substitute

9

Remove the entire bill and insert:

10 11 A bill to be entitled

25

26

27

28

An act relating to blind services; providing a popular name; creating the Florida Commission for the Blind in the Department of Education; providing membership, powers and duties, and meetings of the commission; providing for administrative support by the department; providing that the commission is the agency head of the Division of Blind Services; providing that the division is the designated state unit under the federal Rehabilitation Act of 1973; providing that the division is a separate budget entity; providing for an executive director of the commission, who is also chief administrative officer of the division; providing for the executive director to employ personnel; requiring the division to develop and implement a state plan for vocational rehabilitation services; requiring the division to develop and implement a state plan for independent living services; providing for the division to purchase and distribute specialized equipment without using state centralized purchasing procedures; exempting



30

31

32

33

34

35

36

37

38

39

40

41

42

43

44

45

46 47

48

49

50

51

52

53

54

55

56

HB 1215 2003 **CS** 

such equipment from certain record and inventory requirements; creating a children's program; requiring an annual report by the commission; providing for dispute resolution; amending s. 20.15, F.S.; providing that members of the Florida Commission for the Blind are not appointed by the Commissioner of Education; amending s. 413.011, F.S.; providing legislative purpose and policy; providing duties of the commission and the division; eliminating division authority to recommend personnel; prescribing principles for commission activities; providing definitions; requiring background investigations of commission personnel; repealing the Advisory Council for the Blind; creating s. 413.093, F.S.; providing budgetary procedures for the commission; providing duties of the executive director of the commission; creating s. 413.094, F.S.; providing for management flexibility in the division's allocation of funds and the amendment of authorized positions; requiring the commission to maintain records; creating s. 413.095, F.S.; providing for the division to retain title to certain real and personal property intended for use by people who have visual impairments and certain commission personnel; allowing the division to repossess, transfer, and dispose of such property; providing for rulemaking by the commission; authorizing the commission to create a blind services direct-support organization; providing purposes and objectives; providing for members of board of the directsupport organization; providing that the organization is



58

59

60

61

62

63

64

65

66

67

68

69

70

71

72

73

74

75

76 77

78

79

HB 1215 2003 **CS** 

subject to s. 24, Art. I of the State Constitution, ch. 119, F.S., and s. 286.011, F.S.; requiring expenses of the organization to be paid by private funds; providing quidelines for the use of the funds; amending s. 413.0115, F.S., relating to the State Board of Administration's authorization to invest a portfolio, s. 413.012, F.S., relating to prohibiting the disclosure of confidential records and providing exemptions to the prohibition, s. 413.013, F.S., relating to the destruction of certain records, s. 413.014, F.S., relating to community-based rehabilitation programs, s. 413.041, F.S., relating to placing eligible blind persons in vending facilities in public places, s. 413.051, F.S., the Little Randolph Sheppard Act, s. 413.091, F.S., relating to the issuance of identification cards to persons known to be blind or partially sighted, and s. 413.092, F.S., relating to the Blind Babies Program; conforming provisions to the changes made by the act and providing technical changes; providing that the act does not modify status of certain employees; repealing ss. 413.061, 413.062, 413.063, 413.064, 413.065, 413.066, 413.067, 413.068, 413.069, F.S., relating to the issuance of permits for soliciting funds on behalf of blind persons; providing an effective date.

80 81

Be It Enacted by the Legislature of the State of Florida:

8283

84

Section 1. This act may be cited as the "Florida Commission for the Blind Act."

HB 1215 2003 CS

Section 2. Florida Commission for the Blind; creation; membership; powers and duties.--

- (1)(a) There is created within the Department of Education a commission under section 20.03(10), Florida Statutes, which is independent of the department and which is designated as the Florida Commission for the Blind. The Florida Commission for the Blind is the designated state agency in accordance with the Rehabilitation Act of 1973, as amended.
- (b) The commission is the agency head of the Division of Blind Services within the Department of Education, which division is the designated state unit in accordance with the Rehabilitation Act of 1973, as amended. The division is a separate budget entity, and the commission shall serve as its agency head for all purposes.
- (c) The Department of Education shall provide administrative support and services to the commission and to the division to the extent requested by the commission or the executive director. The division is not subject to control, supervision, or direction by the Department of Education in any matter, including, but not limited to, personnel, purchasing, transactions involving real or personal property, and budgetary matters.
- (2)(a) The commission shall consist of nine members, the majority of whom are blind, who are appointed by the Governor and confirmed by the Senate.
- (b) Members of the commission must be qualified to serve based on their knowledge and experience in rehabilitation and related services for the blind. Before making appointments, the



HB 1215 2003 CS

Governor shall consult with recognized consumer groups of people who are blind in this state to obtain their recommendations for appointees.

- (c) Each commissioner shall be appointed for a 3-year term, except that, in order to establish staggered terms, three of the initial appointments shall be for 3-year terms; three of the initial appointments shall be for 2-year terms; and three of the initial appointments shall be for 1-year terms. Thereafter, all commissioners shall be appointed for 3-year terms. The initial appointments to the commission shall be made no later than July 15, 2003.
- (d) Each commissioner is accountable to the Governor for the proper performance of the duties of his or her office. The Governor may remove any member from office for malfeasance, misfeasance, neglect of duty, incompetence, or permanent inability to perform his or her official duties or for pleading nolo contendere to or being found guilty of a crime.
- (3) The first meeting of the commission must be held no later than August 1, 2003. A majority of the members of the commission constitutes a quorum to transact business. The chair of the commission shall be elected by the members present and voting at the first meeting, a quorum being present, and annually thereafter. The commission shall meet at least quarterly or at the call of the chair or at the call of a majority of the members at such other times as the commissioners determine appropriate. The commission is subject to Section 24, Article I of the State Constitution, chapter 119, Florida Statutes, and section 286.011, Florida Statutes.

HB 1215 2003 CS

(4) A commissioner:

- (a) May not be employed by the division during the term of his or her membership;
- (b) May not receive compensation for services on the commission;
- (c) Shall be reimbursed for travel expenses and per diem as provided in section 112.061, Florida Statutes; and
- (d) May not receive financial benefit from contracts entered into by the commission.
- (5)(a) The commission shall appoint an executive director who has knowledge and experience in rehabilitation and related services for the blind or has a background in management and any other area, as determined appropriate by the commission. The executive director serves at the pleasure of the commission.

  Removal of the executive director by vote of the commission requires five votes in favor of such action.
- (b) The executive director shall serve as the chief administrative officer of the Division of Blind Services. The executive director shall employ such personnel as are needed and shall fix their compensation. All division employees shall report to the executive director.
- (6)(a) The division shall develop and implement a state plan for vocational rehabilitation services for individuals who are blind, pursuant to section 101 of the Rehabilitation Act of 1973, as amended.
- (b) In conjunction with the Florida Independent Living

  Council, the division shall develop and implement a 3-year state

  plan for independent living services and provide independent



HB 1215 2003 CS

living services for blind and visually impaired individuals, including services for older individuals who are blind, pursuant to Title VII, chapter 2 of the Rehabilitation Act of 1973, as amended.

- (c) The division shall provide services that contribute to the maintenance of or the increased independence of older individuals who are blind.
- (d) The division shall establish, equip, and maintain an orientation and adjustment center or centers to provide independent living skills training and other training such as, but not limited to, instruction in Braille; use of the long white cane for independent travel; homemaking and homemanagement skills; and communication skills, including the use of computer technology, to prepare individuals who are blind or visually impaired for eventual vocational training, job placement, and independence.
- (e) The division shall establish and implement a small business enterprises program and serve as the state licensing agency for individuals who are blind, pursuant to the federal Randolph-Sheppard Act.
- (f) The division shall purchase and distribute specialized equipment, devices, and technology, including low-vision aids, obtained directly from specialty vendors without using state centralized purchasing procedures. Property that is purchased by a state agency for the purpose of making accommodations for individuals who are blind is not subject to the record and inventory requirements set forth in section 273.02, Florida

HB 1215 2003 CS

Statutes. A state agency may use funds from all possible sources to make accommodations for individuals who are blind.

- (g) In cooperation with the Library of Congress, the division shall provide library services to persons who are blind and persons who have physical disabilities.
- (h) In cooperation with other appropriate agencies, the division shall provide to employers, the state education agency, and local education agencies technical assistance in the provision of auxiliary aids and services to people who are blind, students, and their parents in complying with the Americans with Disabilities Act and the Individuals with Disabilities Education Act, as amended.
- (i) The division shall provide technical assistance to agencies within the state in order to assure that information technology purchased or used by such agencies is accessible to and usable by individuals who are blind, at the time the technology is purchased or used.
- (j) The division shall participate, through the designation of the executive director or an appropriate staff member of the commission, on boards, commissions, or bodies in this state for the purpose of coordinating and planning services.
- (k) The division shall conduct a review of consumer satisfaction with programs of the division and perform other functions of the statewide rehabilitation council specified in section 105(c) of the Rehabilitation Act of 1973, as amended.
- (1) The commission shall adopt rules for administering the programs of the division.

HB 1215 2003 CS

(m) The division shall apply for and receive money from any state or federal agency to support the programs of the commission.

- (n) The division shall develop and administer any other program that will further the provision of services to people who are blind and that the commission determines falls within its scope of responsibility.
- (7)(a) There is created within the Division of Blind

  Services a children's program to serve children who are blind

  from 5 years of age through transition to the Vocational

  Rehabilitation Program. This program must supplement services

  already offered by the school system to foster the child's

  learning and ability to function independently. The child's

  parents, guardian, and family members should be an integral part

  of the program in order to foster independence.
- (b) The division shall provide vocational rehabilitation services to individuals in this state who are blind, pursuant to the Rehabilitation Act of 1973, as amended.
- (c) The division shall provide independent living services to individuals in this state who are blind, including older individuals, pursuant to the Rehabilitation Act of 1973, as amended.
- (8) The Florida Commission for the Blind shall publish an annual report that includes a list of accomplishments, findings, and recommendations for improvements based on the division's performance during the year. The report must also contain information needed to evaluate the progress of the division in meeting the needs of blind individuals in this state.

HB 1215 2003 CS

(9)(a) Any applicant for or recipient of services from the division who is dissatisfied with any action taken or decision made regarding such services may file a complaint setting forth the basis for the dissatisfaction and the remedy sought. Upon receipt of the complaint, the executive director shall inform the individual of the voluntary procedures for mediation of the dispute. The mediation must be conducted by a qualified and impartial mediator, and the commission must pay the costs.

- (b) If the dispute cannot be resolved by mediation or other informal means, the executive director shall, through a designee, notify the complainant of his or her rights for appeal under state and federal law related to the program from which the complaint arises. The commission shall adopt rules sufficient to regulate the conduct of all proceedings required under this section and to assure the rights of all parties participating therein.
- Section 3. Section 20.15, Florida Statutes, is amended to read:
- 20.15 Department of Education. -- There is created a Department of Education.
- (1) STATE BOARD OF EDUCATION. -- In accordance with s. 2, Art. IX of the State Constitution, the State Board of Education is a body corporate and must supervise the system of free public education as is provided by law. The State Board of Education is the head of the Department of Education.
- (2) COMMISSIONER OF EDUCATION. -- The Commissioner of Education is appointed by the State Board of Education and serves as the Executive Director of the Department of Education.

HB 1215 2003 CS

(3) DIVISIONS.--The following divisions of the Department of Education are established:

- (a) Division of Community Colleges.
- (b) Division of Public Schools.
- (c) Division of Colleges and Universities.
- (d) Division of Vocational Rehabilitation.
- (e) Division of Blind Services.
- (4) DIRECTORS.--Except as otherwise provided, the directors of all divisions shall be appointed by the commissioner subject to approval by the state board.
- (5) POWERS AND DUTIES.--The State Board of Education and the Commissioner of Education shall assign to the divisions such powers, duties, responsibilities, and functions as are necessary to ensure the greatest possible coordination, efficiency, and effectiveness of education for students in K-20 education.
- (6) COUNCILS AND COMMITTEES.--Notwithstanding anything contained in law to the contrary, the commissioner shall appoint all members of all councils, commissions, and committees of the Department of Education, except the Commission for Independent Education, and the Education Practices Commission, and the Florida Commission for the Blind.
- (7) BOARDS.--Notwithstanding anything contained in law to the contrary, all members of the university and community college boards of trustees must be appointed according to chapter 1001.
- Section 4. Section 413.011, Florida Statutes, is amended to read:



HB 1215 2003 **CS** 

413.011 Division of Blind Services, internal organizational structure; Advisory Council for the Blind.--

- (1) PURPOSE AND POLICY.--
- (a) Purpose.--The purpose of this act is to establish a coordinated program of services which will be available to individuals throughout this state who are blind. The program must be designed to maximize employment opportunities for such individuals and to increase their independence and self-sufficiency. In implementing this program, the Florida

  Commission for the Blind The internal organizational structure of the Division of Blind Services shall be designed for the purpose of ensuring the greatest possible efficiency and effectiveness of services to the blind and to be consistent with chapter 20. The Division of Blind Services shall plan and and supervise, and the division shall carry out, the following activities:
- (a) Recommend personnel as may be necessary to carry out the purposes of this section.
- (b) Cause to be compiled and maintained a complete register of the blind in the state, which shall describe the condition, cause of blindness, and capacity for education and industrial training, with such other facts as may seem to the division to be of value. Any information in the register of the blind which, when released, could identify an individual is confidential and exempt from the provisions of s. 119.07(1).
- $\frac{1.(e)}{1.(e)}$  Inquire into the cause of blindness, inaugurate preventive measures, and provide for the examination and treatment of the blind, or those threatened with blindness, for



HB 1215 2003 CS

the benefit of such persons, and shall pay therefor, including necessary incidental expenses.

- $\frac{2.(d)}{d}$  Aid the blind in finding employment, teach them trades and occupations within their capacities, assist them in disposing of products made by them in home industries, assist them in obtaining funds for establishing enterprises where federal funds reimburse the state, and do such things as will contribute to the efficiency of self-support of the blind.
- 3.(e) Establish one or more training schools and workshops for the employment of suitable blind persons; make expenditures of funds for such purposes; receive moneys from sales of commodities involved in such activities and from such funds make payments of wages, repairs, insurance premiums and replacements of equipment. All of the activities provided for in this section may be carried on in cooperation with private workshops for the blind, except that all tools and equipment furnished by the division shall remain the property of the state.
- $\frac{4.(f)}{}$  Provide special services and benefits for the blind for developing their social life through community activities and recreational facilities.
- 5.(g) Undertake such other activities as may ameliorate the condition of blind residents citizens of this state.
- <u>6.(h)</u> Cooperate with other agencies, public or private, especially the Division of the Blind and Physically Handicapped of the Library of Congress and the Division of Library and Information Services of the Department of State, to provide library service to the blind and other handicapped persons as

HB 1215 2003 CS

defined in federal law and regulations in carrying out any or all of the provisions of this law.

- $\frac{7.(i)}{(i)}$  Recommend contracts and agreements with federal, state, county, municipal and private corporations, and individuals.
- 8.(j) Receive moneys or properties by gift or bequest from any person, firm, corporation, or organization for any of the purposes herein set out in this part, but without authority to bind the state to any expenditure or policy except such as is may be specifically authorized by law. All such moneys or properties so received by gift or bequest as herein authorized in this subparagraph may be disbursed and expended by the division upon its own warrant upon approval of the commission for any of the purposes herein set forth in this part, and such moneys or properties do shall not constitute nor may they or be considered a part of any legislative appropriation made by the state for the purpose of carrying out this section the provisions of this law.
- 9.(k) Prepare and make available to the blind, in braille and on electronic recording equipment, Florida Statutes chapters 20, 120, 121, and 413, in their entirety.
- 10.(1) Adopt by rule procedures for providing vocational rehabilitation services for the blind upon approval of the commission.
- $\underline{11.(m)}$  Adopt by rule forms and instructions to be used by the division in its general administration  $\underline{upon\ approval\ of\ the}$  commission.



HB 1215 2003 CS

(b) Policy.--It is the policy of the Legislature that all programs, projects, and activities of the Florida Commission for the Blind and the division are to be carried out in a manner consistent with the following principles:

- 1. Respect for individual dignity, personal responsibility, self-determination to live independently, and pursuit of meaningful careers, based on informed choice;
- 2. Support for the involvement of an individual's representative if an individual requests, desires, or needs such support;
- 3. Respect for the individual's privacy and equal access, including the use of information in accessible formats; and
- 4. Integration and full participation of individuals who are blind in society on equal terms with others.
  - (2) DEFINITIONS.--As used in this section, the term:
- (a) "Act," unless the context indicates otherwise, means the Rehabilitation Act of 1973, 29 U.S.C. ss. 701-797.
- (b) "Blind" or "blindness" means the condition of any person for whom blindness is a disability as defined by the Rehabilitation Act of 1973, 29 U.S.C. s. 706(8)(b).
- (3) FLORIDA COMMISSION FOR THE BLIND.--The Florida
  Commission for the Blind shall, because of the special trust
  placed in and the special responsibility imposed on employees of
  the commission, require all employees and applicants for
  employment to undergo personnel screening and security
  background investigations as provided in chapter 435, using the
  level 1 standards for screening set forth in that chapter, as a
  condition of employment and continued employment. The commission

443

444

HB 1215 2003 CS

417 shall pay the cost of a personnel screening and security 418 background investigation for each employee of the commission. 419 (c) "Department" means the Department of Labor and 420 Employment Security. 421 (3) There is hereby created in the department the Advisory 422 Council for the Blind to assist the division in the planning and 423 development of statewide rehabilitation programs and services, 424 to recommend improvements to such programs and services, and to 425 perform the functions provided in this section. 426 (a) The advisory council shall be composed of: 427 1. At least one representative of the Independent Living 428 Council, which representative may be the chair or other designee 429 of the council; 430 2. At least one representative of a parent training and 431 information center established pursuant to s. 631(c)(9) of the 432 Individuals with Disabilities Act, 20 U.S.C. s. 1431(c)(9); 433 3. At least one representative of the client assistance program established under the act; 434 435 At least one vocational rehabilitation counselor who 436 has knowledge of and experience in vocational rehabilitation 437 services for the blind, who shall serve as an ex officio 438 nonvoting member of the council if the counselor is an employee 439 of the department; 440 5. At least one representative of community rehabilitation 441 program service providers;

6. Four representatives of business, industry, and labor;

7. At least one representative of a disability advocacy

group representing individuals who are blind;

HB 1215 2003 **CS** 

145	8. At least one parent, family member, guardian, advocate,
146	or authorized representative of an individual who is blind, has
147	multiple disabilities, and either has difficulties representing
148	himself or herself or is unable, due to disabilities, to
149	represent himself or herself;
450	9. Current or former applicants for, or recipients of,
451	vocational rehabilitation services; and
452	10. The director of the division, who shall be an ex
153	officio member of the council.
154	(b) Members of the council shall be appointed by the
455	Governor, who shall select members after soliciting
456	recommendations from representatives of organizations
157	representing a broad range of individuals who have disabilities,
158	and organizations interested in those individuals.
159	(c) A majority of council members shall be persons who
<del>1</del> 60	<del>are:</del>
461	1. Blind; and
162	2. Not employed by the division.
463	(d) The council shall select a chair from among its
164	membership.
165	(e) Each member of the council shall serve for a term of
166	not more than 3 years, except that:
167	1. A member appointed to fill a vacancy occurring prior to
468	the expiration of the term for which a predecessor was appointed
169	shall be appointed for the remainder of such term; and
170	2. The terms of service of the members initially appointed

HB 1215 2003 CS

472 years as will provide for the expiration of terms on a staggered 473 basis.

- (f) No member of the council may serve more than two consecutive full terms.
- (g) Any vacancy occurring in the membership of the council shall be filled in the same manner as the original appointment.

  A vacancy does not affect the power of the remaining members to execute the duties of the council.
- (h) In addition to the other functions specified in this section, the council shall:
- 1. Review, analyze, and advise the division regarding the performance of the responsibilities of the division under Title

  I of the act, particularly responsibilities relating to:
  - a. Eligibility, including order of selection;
- b. The extent, scope, and effectiveness of services provided; and
- c. Functions performed by state agencies that affect or potentially affect the ability of individuals who are blind to achieve rehabilitation goals and objectives under Title I.
- 2. Advise the department and the division, and, at the discretion of the department or division, assist in the preparation of applications, the state plan, the strategic plan, and amendments to the plans, reports, needs assessments, and evaluations required by Title I.
- 3. To the extent feasible, conduct a review and analysis of the effectiveness of, and consumer satisfaction with:



HB 1215 2003 CS

a. The functions performed by state agencies and other public and private entities responsible for performing functions for individuals who are blind.

- b. Vocational rehabilitation services:
- (I) Provided or paid for from funds made available under the act or through other public or private sources.
- (II) Provided by state agencies and other public and private entities responsible for providing vocational rehabilitation services to individuals who are blind.
- 4. Prepare and submit an annual report on the status of vocational rehabilitation services for the blind in the state to the Governor and the Commissioner of the Rehabilitative Services Administration, established under s. 702 of the act, and make the report available to the public.
- 5. Coordinate with other councils within the state, including the Independent Living Council, the advisory panel established under s. 613(a)(12) of the Individuals with Disabilities Education Act, 20 U.S.C. 1413(a)(12), the State Planning Council described in s. 124 of the Developmental Disabilities Assistance and Bill of Rights Act, 42 U.S.C. s. 6024, and the state mental health planning council established under s. 1916(e) of the Public Health Service Act, 42 U.S.C. 300X-4(e).
- 6. Advise the department and division and provide for coordination and the establishment of working relationships among the department, the division, the Independent Living Council, and centers for independent living in the state.

551

552

HB 1215 2003 CS

525 Perform such other functions consistent with the 526 purposes of the act as the council determines to be appropriate 527 that are comparable to functions performed by the council. 528 (i)1. The council shall prepare, in conjunction with the 529 division, a plan for the provision of such resources, including 530 such staff and other personnel, as may be necessary to carry out 531 the functions of the council. The resource plan shall, to the 532 maximum extent possible, rely on the use of resources in 533 existence during the period of implementation of the plan. 534 2. If there is a disagreement between the council and the 535 division in regard to the resources necessary to carry out the 536 functions of the council as set forth in this section, the 537 disagreement shall be resolved by the Governor. 538 3. The council shall, consistent with law, supervise and 539 evaluate such staff and other personnel as may be necessary to 540 carry out its functions. 541 4. While assisting the council in carrying out its duties, staff and other personnel shall not be assigned duties by the 542 543 division or any other state agency or office that would create a 544 conflict of interest. (i) No council member shall cast a vote on any matter that 545 546 would provide direct financial benefit to the member or 547 otherwise give the appearance of a conflict of interest under 548 state law. 549 (k) The council shall convene at least four meetings each

year. These meetings shall occur in such places as the council

deems necessary to conduct council business. The council may

conduct such forums or hearings as the council considers

HB 1215 2003 **CS** 

appropriate. The meetings, hearings, and forums shall be publicly announced. The meetings shall be open and accessible to the public. The council shall make a report of each meeting which shall include a record of its discussions and recommendations, all of which reports shall be made available to the public.

Section 5. Section 413.0115, Florida Statutes, is amended to read:

413.0115 State Board of Administration; authorization to invest division's portfolio.—The State Board of Administration may invest and reinvest the portfolio of stocks, bonds, and mutual funds held by the Division of Blind Services in accordance with the trust agreement approved by the Florida Commission for the Blind Division of Blind Services and the State Board of Administration and the provisions of ss. 215.44-215.53. The executive director of the Florida Commission for the Blind Division of Blind Services shall make the portfolio available and shall transfer it to the State Board of Administration for investment.

Section 6. Section 413.012, Florida Statutes, is amended to read:

413.012 Confidential records disclosure prohibited; exemptions.--

(1) All records furnished to the Division of Blind Services in connection with state or local vocational rehabilitation programs and containing information as to personal facts about applicants or clients given or made available to the state or local vocational rehabilitation agency



582

583

584

585

586

587588

589

590

591

592

593

594

595

596

597

598

599

600

601

602

603

604

605

606

607

HB 1215 2003 **CS** 

or its representatives or employees in the course of the administration of the program, including lists of names and addresses and records of evaluations of clients, are confidential and exempt from the provisions of s. 119.07(1). The division may disclose such exempt and confidential records to the Florida Commission for the Blind when necessary for the commission to perform its duties, but commissioners shall maintain the exempt and confidential status of such records.

It is unlawful for any person to disclose, authorize the disclosure, solicit, receive, or make use of any list of names and addresses or any record containing any information set forth in subsection (1) and maintained in the division. prohibition provided for in this subsection does shall not apply to the use of such information for purposes directly connected with the administration of the vocational rehabilitation program or with the monthly dispatch to the Division of Driver Licenses of the Department of Highway Safety and Motor Vehicles of the name in full, place and date of birth, sex, social security number, and resident address of individuals who have with central visual acuity of 20/200 or less in the better eye with correcting glasses, or a disqualifying field defect in which the peripheral field has contracted to such an extent that the widest diameter or visual field subtends an angular distance no greater than 20 degrees. When requested in writing by an applicant or client, or her or his representative, the Division of Blind Services shall release confidential information to the applicant or client or her or his representative.



HB 1215 2003 CS

(3) Any person who violates a provision of this section is guilty of a misdemeanor of the second degree, punishable as provided in s. 775.082 or s. 775.083.

Section 7. Section 413.013, Florida Statutes, is amended to read:

for the Blind Division of Blind Services may authorize the destruction of any division correspondence, documents, or other records when the subject matter involved has been closed or terminated and their preservation is not required by federal or state law, rule, or regulation. No Such material may not shall be destroyed unless the commission has given specific authority to destroy it is given by the division and unless the said records have been in the possession of the commission division 5 or more years prior to their destruction.

Section 8. Section 413.014, Florida Statutes, is amended to read:

413.014 Community-based rehabilitation programs.--The Division of Blind Services shall enter into cooperative agreements with community-based rehabilitation programs to be the service providers for the blind citizens of their communities. The division shall, as rapidly as feasible, increase the amount of such services provided by community-based rehabilitation programs. The goal shall be to decrease the amount of such services provided by division employees and to increase to the maximum extent allowed by federal law the amount of such services provided through cooperative agreements with community-based service providers. The division shall seek, to



637

638

639

640

641

642

643

644

645

646

647

648

649

650

651

652

653

654

655

656

657

658

659

660

661

662

HB 1215 2003 **CS** 

the maximum extent allowed by federal and state law and regulation, all available federal funds for such purposes. Funds and in-kind matching contributions from community and private sources shall be used to maximize federal funds. Unless prohibited by federal law or regulation, the share of the federal vocational rehabilitation grant apportioned for services to the blind must shall be not less than 17 percent.

Section 9. Section 413.041, Florida Statutes, is amended to read:

413.041 Eligible blind persons; placement in vending facilities in public places. -- For the purpose of assisting blind persons to become self-supporting, the Division of Blind Services is hereby authorized to carry on activities to promote the employment of eligible blind persons, including the licensing and establishment of such persons as operators of vending facilities on public property. The said division may cooperate with any agency of the Federal Government in the furtherance of the provisions of the Act of Congress entitled "An Act to authorize the operation of stands in federal buildings by blind persons, to enlarge the economic opportunities of the blind and for other purposes, " Pub. L. No. 732, 74th Congress, and the said division may cooperate in the furtherance of the provisions of any other act of Congress providing for the rehabilitation of the blind which is that may now be in effect or is may hereafter be enacted by Congress.

Section 10. Section 413.051, Florida Statutes, is amended to read:

HB 1215 2003 **CS** 

413.051 Eligible blind persons; operation of vending stands.--

- (1) This section  $\underline{\text{may be cited}}$   $\underline{\text{shall be known}}$  as the Little Randolph Sheppard Act.
  - (2) As used in this section, the term:
- (a) "Blind licensee" means any blind person trained and licensed by the Division of Blind Services of the Department of Education to operate a vending stand.
- (b) "Vending stand" means any manually operated cafeteria, snack bar, cart service, shelter, counter, or other manually operated facility for the sale of newspapers, periodicals, confections, tobacco products, foods, beverages, or other such articles or services.
  - (c) "State agency" means any agency of the state.
- (d) "State property" means any building or land owned, leased, or otherwise controlled by the state, but does not include any building or land under the control of the Board of Regents, a community college district board of trustees, or any state correctional institution as defined in s. 944.02.
- (e) "Property custodian" or "person in charge" means any employee, agent, or person who is in control of or responsible for the maintenance, operation, and protection of any state property.
- (3) Blind licensees shall be given the first opportunity to participate in the operation of vending stands on all state properties acquired after July 1, 1979, when such facilities are operated under the supervision of the Division of Blind Services of the Department of Education.



HB 1215 2003 **CS** 

(4) The Division of Blind Services shall <u>conduct</u> <del>be</del> responsible for a periodic survey of all state properties and, where feasible, shall establish vending facilities to be operated by blind licensees.

- (5) All property custodians and duly authorized agents or employees of the state shall cooperate with the division in its survey of state properties and shall make available adequate space, electrical wiring, plumbing, and ventilation necessary to the installation of a vending facility on any state property designated as suitable by the division.
- (6) The division shall be notified by property custodians or persons in charge at least 180 days prior to the initiation of any new construction, expansion, leasing, or acquisition of property occupied or to be occupied by a state agency.
- (7) A No person or persons may not shall be offered or granted any concession by any property custodian or person in charge to operate a vending stand on any state property acquired after July 1, 1979, unless the division is notified of that proposed concession.
- (8) Income from new vending machines or replacement of existing machines installed on state property after July 1, 1979, shall accrue to the blind licensee who operates a vending facility on the same property or, if none, to the division. The division shall be responsible for the servicing and maintenance of all vending machines.
- (9) This section does not It is the legislative intent
  that this section shall not apply or operate, in any way or any
  manner, to divest any person or organization presently operating



720

721

722

723

724

725726

727

728

729

730

731

732

733

734

735

736

737

738

739

740

741

742

743

744

745

746

HB 1215 2003 **CS** 

a vending stand on state, county, or municipal property from continuing to do so; however, the property custodian or person in charge shall notify the Division of Blind Services at least 180 days prior to the expiration whether the such vending facility location is suitable for operation by a blind licensee.

- (10) All the preceding provisions are permissive regarding all political subdivisions of the state.
- (11) Effective July 1, 1996, blind licensees who remain members of the Florida Retirement System pursuant to s. 121.051(6)(b)1. shall pay any unappropriated retirement costs from their net profits or from program income. Within 30 days after the effective date of this act, each blind licensee who is eligible to maintain membership in the Florida Retirement System under s. 121.051(6)(b)1., but who elects to withdraw from the system as provided in s. 121.051(6)(b)3., must, on or before July 31, 1996, notify the Division of Blind Services and the Department of Management Services in writing of his or her election to withdraw. Failure to timely notify the divisions shall be deemed a decision to remain a compulsory member of the Florida Retirement System. However, if, at any time after July 1, 1996, sufficient funds are not paid by a blind licensee to cover the required contribution to the Florida Retirement System, that blind licensee shall become ineligible to participate in the Florida Retirement System on the last day of the first month for which no contribution is made or the amount contributed is insufficient to cover the required contribution. For any blind licensee who becomes ineligible to participate in the Florida Retirement System as described in this subsection,

HB 1215 2003 **CS** 

no creditable service shall be earned under the Florida
Retirement System for any period following the month that
retirement contributions ceased to be reported. However, any
such person may participate in the Florida Retirement System in
the future if employed by a participating employer in a covered
position.

the approval of the Florida Commission for the Blind to permit the division to establish and maintain vending facilities, issue licenses, establish and maintain a vending facility training program, provide vendors access to financial data of the program, set aside funds from net proceeds of the vending facility, provide for the transfer and promotion of vendors, establish a vendors committee, provide for an operation agreement, provide duties and responsibilities of the commission division with respect to the vending facility program, and provide procedures for newspaper vending sales.

Section 11. Section 413.091, Florida Statutes, is amended to read:

413.091 Identification cards.--

- (1) The Division of Blind Services of the Department of Education shall is hereby empowered to issue identification cards to persons known to be blind or partially sighted, upon the written request of such individual.
- (2) The individual shall submit proof of blindness as specified by the division.
- (3) The division <u>is</u> will be responsible for design and content of the identification card and shall develop and <u>adopt</u>



HB 1215 2003 CS

<del>promulgate</del> rules, regulations, and procedures relating to the eligibility and application for, and issuance and control of, these identification cards.

Section 12. Section 413.092, Florida Statutes, is amended to read:

413.092 Blind Babies Program. --

- (1) The Blind Babies Program is created within the Division of Blind Services of the Department of Education to provide community-based early-intervention education to children from birth through 5 years of age who are blind or visually impaired, and to their parents, families, and caregivers, through community-based provider organizations. The division shall enlist parents, ophthalmologists, pediatricians, schools, Infant and Toddlers Early Intervention Programs, and therapists to help identify and enroll blind and visually impaired children, as well as their parents, families, and caregivers, in these educational programs.
- early development with a special emphasis on vision skills to minimize developmental delays. The education <u>must shall</u> lay the groundwork for future learning by helping a child progress through normal developmental stages. It <u>must shall</u> teach children to discover and make the best use of their skills for future success in school. It <u>must shall</u> seek to ensure that visually impaired and blind children enter school as ready to learn as their sighted classmates. The program shall seek to link these children, and their parents, families, and caregivers, to other available services, training, education,

Page 29 of 36

CODING: Words stricken are deletions; words underlined are additions.



HB 1215 2003 CS

and employment programs that could assist these families in the future. This linkage may include referrals to the school districts and the Infants and Toddlers Early Intervention Program for assessments to identify any additional services that are needed but which are not provided by the Blind Babies Program. The Florida Commission for the Blind division shall develop a formula for eligibility based on financial means and may create a means-based matrix to set a copayment fee for families having sufficient financial means.

(3) The <u>commission division</u> shall establish outcomes for this program, which <u>must shall</u> include, but are not limited to, outcomes relating to the children's age-appropriate developmental stages; knowledge of assistive technology; proficiency at daily living; ability to participate in preschool and school; participation in their communities; and ability to be literate. The <u>commission division</u> shall develop criteria to be used in identifying and contracting with community-based provider organizations. All services offered through the Blind Babies Program shall be provided by community-based provider organizations. The division shall require any community-based provider organization delivering services under this program to develop performance measures related to those services and report to the division on the progress in achieving those measures.

Section 13. Section 413.093, Florida Statutes, is created to read:

413.093 Budget procedures.--



831

832833

834

835

836

837

838

839

840

841

842

843

844

845

846

847

848

849

850

851

852

853

854

855

856

857

HB 1215 2003 CS

(1) The executive director of the Florida Commission for the Blind shall recommend to the commission a budget of income and expenditures at such time and in such form as the commission prescribes. The commission shall adopt procedures for the approval of budget amendments.

- (2) In preparing the division's legislative budget request, the Florida Commission for the Blind shall use the same format, procedures, and timelines that are required for preparing and submitting the legislative budget of the Department of Education. The Commissioner of Education shall include without modification the division's budget request in the department's legislative budget request to the State Board of Education. The State Board of Education shall include the division's budget request without modification in the State Board of Education's budget request to the Governor and the Legislature. The legislative budget request and the appropriation for the Florida Commission for the Blind must constitute a separate identifiable sum in the Department of Education budget. The annual appropriation for the commission must be distributed monthly in payments that are as nearly equal as possible. Appropriations for client services, instructional technology, and motor vehicles may be released and distributed as necessary to serve the instructional program for the clients.
- (3) Fixed capital outlay needs of the commission must continue to be requested in the public education capital outlay legislative budget request of the Department of Education.

Section 14. Section 413.094, Florida Statutes, is created to read:



HB 1215 2003 CS

413.094 Management flexibility.--

- (1) Notwithstanding ss. 216.031, 216.181, and 216.262 to the contrary and pursuant to s. 216.351, but subject to any guidelines imposed in the General Appropriations Act, funds for the operation of the Division of Blind Services must be requested and appropriated within budget entities, program components, program categories, lump sums, or special categories. Funds appropriated to the division for each program category, lump sum, or special category may be transferred to traditional categories for expenditure by the division. The commission shall develop an annual operating budget for the division that allocates funds by program component and traditional expenditure category.
- (2) Notwithstanding s. 216.181 and pursuant to s. 216.351, but subject to any requirements imposed in the General

  Appropriations Act, a lump-sum plan is not a prerequisite to implementing the special categories, program categories, or lump-sum appropriations. Upon release of the special categories, program categories, or lump-sum appropriations to the commission, the Chief Financial Officer, upon the request of the commission, shall transfer or reallocate funds to or among accounts established for disbursement purposes. The commission shall maintain records to account for the original appropriation to the division.
- (3) Notwithstanding ss. 216.031, 216.181, 216.251, and 216.262 to the contrary and pursuant to s. 216.351, but subject to any requirements imposed in the General Appropriations Act, the executive director shall establish the authorized positions

HB 1215 2003 CS

and may amend such positions, within the total funds authorized annually in the appropriations act.

Section 15. Section 413.095, Florida Statutes, is created to read:

413.095 Retention of title to and disposal of property and equipment.--

- (1) The Division of Blind Services retains title to any real or personal property, such as tools, instruments, training supplies, equipment, motor vehicles, real property, or other items of value acquired for use by people who have visual impairments or personnel employed in operating programs of the division, and may repossess and transfer such property for use by other people who have visual impairments or personnel employed in the operation of the division.
- (2) The Division of Blind Services, upon approval of the commission, may offer for sale any surplus items acquired in the operation of the program when they are no longer necessary or may exchange them for necessary items that can be used to greater advantage. When any such surplus equipment is sold or exchanged, a receipt for the sale or exchange which shows the consideration given for the equipment must be taken from the purchaser, and the consideration must be forwarded to the division to be included in the division's portfolio of investments pursuant to s. 413.115. Any funds that the division receives pursuant to any such transaction must be deposited in the Grants and Donations Trust Fund, are exempt from the State Treasury pursuant to s. 215.311, and are available for

HB 1215 2003 CS

913 expenditure for any purposes consistent with ss. 413.011-914 413.092.

- (3) The Florida Commission for the Blind has the exclusive right to develop rules relating to records and recordkeeping for property owned by the commission which is referred to in subsections (1) and (2).
  - Section 16. Blind services direct-support organization. --
- (1) As used in this section, the term "direct-support organization" means a not-for-profit corporation incorporated under chapter 617, Florida Statutes, and organized and operated to conduct programs and activities; initiate developmental projects; raise funds; request and receive grants, gifts, and bequests of moneys; acquire, receive, hold, invest, and administer, in its own name, securities, funds, objects of value, or other property, real or personal; and make expenditures to or for the direct or indirect benefit of the state and for blind persons in this state.
- (2)(a) The Florida Commission for the Blind is authorized to organize and incorporate a direct-support organization pursuant to the requirements of this section and chapter 617, Florida Statutes, to accomplish the purposes and objectives set forth in this section.
- (b) The first board of seven members of the direct-support organization shall be appointed by the Governor. Two members shall serve 2-year terms, three members shall serve 3-year terms, and two members shall serve 4-year terms. Thereafter, the board shall be self-appointed according to the established bylaw.

HB 1215 2003 CS

(c) The chairman of the commission shall serve as an ex officio member of the board of the direct-support organization.

- (d) The direct-support organization is subject to the requirements of Section 24 of Article I of the State

  Constitution, chapter 119, Florida Statutes, and section

  286.011, Florida Statutes.
- (e) Upon the dissolution of the corporation, all properties of the corporation revert to the commission.
- (f) The direct-support organization shall maintain donations and direct service expenditures in a bank account outside of the State Treasury.
- (g) Any administrative costs of running and promoting the purposes of the corporation must be paid by private funds.
- (3) The purposes and objectives of the direct-support organization must be consistent with the priority issues and objectives of the Department of Education and must be in the best interests of the state, though the Division of Blind Services may permit, without charge, the appropriate use of property and facilities of the state by the direct-support organization subject to this section. Such use must be directly in keeping with the approved purposes of the direct-support organization.
- (4) Funds designated for the direct-support organization must be used for the enhancement of programs and projects of the Division of Blind Services. All moneys received by the direct-support organization must be deposited into an account of the direct-support organization and must be used by the organization



969

970

971

972

973

974

975

976

977

978

979

980

981

982

HB 1215 2003 CS

in a manner consistent with the purposes and goals of the direct-support organization.

- (5) The direct-support organization shall comply with the audit requirements of section 215.981, Florida Statutes.
- (6) The executive director of the Division of Blind

  Services may designate employees of the division to solicit

  donations from public or private sources to fund the authorized purposes of the direct-support organization.
- Section 17. Reorganization of the division under this act does not modify the status of division employees under chapter 110 and chapter 121, Florida Statutes.
- Section 18. <u>Sections 413.061, 413.062, 413.063, 413.064, 413.065, 413.066, 413.067, 413.068, and 413.069, Florida Statutes, are repealed.</u>
  - Section 19. This act shall take effect July 1, 2003.