

HB 1397 2003 **CS**

CHAMBER ACTION

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The Committee on Future of Florida's Families recommends the following:

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Committee Substitute

Remove the entire bill and insert:

A bill to be entitled

An act relating to substance abuse services; amending s. 394.74, F.S.; authorizing the Department of Children and Family Services to adopt by rule new payment methodologies and to eliminate unit-based methodologies for mental health and substance abuse services; authorizing the department to adopt rules for local match based on new methodologies; prohibiting changes to the ratio of state to local matching resources or to the sources of local match and prohibiting the increase in the amount of local matching funds required; amending s. 394.9082, F.S.; modifying the services for which a managing entity is accountable; establishing data system requirements; providing for establishment of a single managing entity for the delivery of substance abuse services to child protective services recipients in specified districts of the department; providing for a contract; requiring



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certain information to be kept; providing for reports to the Governor and Legislature; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Paragraph (b) of subsection (2) of section 394.74, Florida Statutes, is amended to read:

394.74 Contracts for provision of local substance abuse and mental health programs.--

(2)

Notwithstanding s. 394.76(3)(a) and (c), the (b) department may use unit cost methods of payment in contracts for purchasing mental health and substance abuse services. The unit cost contracting system must account for those patient fees that are paid on behalf of a specific client and those that are earned and used by the provider for those services funded in whole or in part by the department. The department is authorized to implement through administrative rule fee-for-service, prepaid case rate, or prepaid capitation contract methodologies to purchase mental health and substance abuse services. Fee-forservice, prepaid case rate, or prepaid capitation mechanisms may not be implemented without the elimination of the unit cost method of payment. Notwithstanding the provisions of s. 394.76(3), the department may adopt administrative rules that account for local match in a manner that is consistent with feefor-service, prepaid case rate, and prepaid capitation contract methodologies. Such provisions may not result in a change of the ratio of state to local matching resources or in the sources of



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local matching funds and may not increase the amount of required local matching funds. It is the intent of the Legislature that the provisions to account for local match be consistent with the financial principles adopted for the payment of state funds.

Section 2. Paragraphs (a) and (d) of subsection (4) of section 394.9082, Florida Statutes, are amended, present subsection (8) is renumbered as subsection (9) and amended, and a new subsection (8) is added to said section, to read:

394.9082 Behavioral health service delivery strategies.--

- (4) CONTRACT FOR SERVICES. --
- The Department of Children and Family Services and the Agency for Health Care Administration may contract for the provision or management of behavioral health services with a managing entity in at least two geographic areas. Both the Department of Children and Family Services and the Agency for Health Care Administration must contract with the same managing entity in any distinct geographic area where the strategy operates. This managing entity shall be accountable at a minimum for the delivery of behavioral health services specified and funded by the department and the agency for children, adolescents, and adults. The geographic area must be of sufficient size in population and have enough public funds for behavioral health services to allow for flexibility and maximum efficiency. Notwithstanding the provisions of s. 409.912(3)(b)1. and 2., at least one service delivery strategy must be in one of the service districts in the catchment area of G. Pierce Wood Memorial Hospital.



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(d) Under both strategies, the Department of Children and Family Services and the Agency for Health Care Administration may:

- 1. Establish benefit packages based on the level of severity of illness and level of client functioning;
- 2. Align and integrate procedure codes, standards, or other requirements if it is jointly determined that these actions will simplify or improve client services and efficiencies in service delivery;
- 3. Use prepaid per capita and prepaid aggregate fixed-sum payment methodologies; and
- 4. Modify their current procedure codes to increase clinical flexibility, encourage the use of the most effective interventions, and support rehabilitative activities; and.
- 5. Establish or develop data management and reporting systems that promote efficient use of data by the service delivery system. Data management and reporting systems must address the management and clinical care needs of the service providers and managing entities and provide information needed by the department for required state and federal reporting. In order to develop and test the application of new data systems, a strategy implementation area is not required to provide information that matches all current statewide reporting requirements if the strategy's data systems include client demographic, admission, discharge, enrollment, service events, performance outcome information, and functional assessment.
- (8) EXPANSION IN DISTRICTS 4 AND 12.--The department shall work with community agencies to establish a single managing



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entity for districts 4 and 12 accountable for the delivery of substance abuse services to child protective services recipients in the two districts. The purpose of this strategy is to enhance the coordination of substance abuse services with communitybased care agencies and the department. The department shall work with affected stakeholders to develop and implement a plan that allows the phase-in of services beginning with the delivery of substance abuse services, with phase-in of subsequent substance abuse services agreed upon by the managing entity and authorized by the department, providing the necessary technical assistance to ensure provider and district readiness for implementation. When a single managing entity is established and meets readiness requirements, the department may enter into a noncompetitive contract with the entity. The department shall maintain detailed information on the methodology used for selection and a justification for the selection. Performance objectives shall be developed which ensure that services that are delivered directly affect and complement the child's permanency plan. During the initial planning and implementation phase of this project, the requirements in subsections (6) and(7) are waived. Considering the critical substance abuse problems experienced by many families in the child protection system, the department shall initiate the implementation of the substance abuse delivery component of this program without delay and furnish status reports to the appropriate substantive committees of the Senate and the House of Representatives no later than February 29, 2004, and February 28, 2005. The integration of all services agreed upon by the managing entity



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and authorized by the department must be completed within 2 years after project initiation. Ongoing monitoring and evaluation of this strategy shall be conducted in accordance with subsection (9).

(9)(8) MONITORING AND EVALUATION. -- The Department of Children and Family Services and the Agency for Health Care Administration shall provide routine monitoring and oversight of and technical assistance to the managing entities. The Louis de la Parte Florida Mental Health Institute shall conduct an ongoing formative evaluation of each strategy to identify the most effective methods and techniques used to manage, integrate, and deliver behavioral health services. The entity conducting the evaluation shall report to the Department of Children and Family Services, the Agency for Health Care Administration, the Executive Office of the Governor, and the Legislature every 12 months regarding the status of the implementation of the service delivery strategies. The report must include a summary of activities that have occurred during the past 12 months of implementation and any problems or obstacles that prevented, or may prevent in the future, the managing entity from achieving performance goals and measures. The first status report is due January 1, 2002. After the service delivery strategies have been operational for 1 year, the status report must include an analysis of administrative costs and the status of the achievement of performance outcomes. By December 31, 2006, the Louis de la Parte Florida Mental Health Institute, as a part of the ongoing formative evaluation of each strategy, must conduct a study of the strategies established in Districts 1, 4, 8, and



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12 under this section, and must include an assessment of best
practice models in other states. The study must address
programmatic outcomes that include, but are not limited to:
timeliness of service delivery, effectiveness of treatment
services, cost effectiveness of selected models, and customer
satisfaction with services. Based upon the results of this
study, the department and the Agency for Health Care
Administration, in consultation with the managing entities, must
provide a report to the Executive Office of the Governor, the
President of the Senate, and the Speaker of the House of
Representatives. This report must contain recommendations for
the statewide implementation of successful strategies, including
any modifications to the strategies; the identification and
prioritization of strategies to be implemented; and timeframes
for statewide completion that include target dates to complete
milestones as well as a date for full statewide implementation
Upon receiving the annual report from the evaluator, the
Department of Children and Family Services and the Agency for
Health Care Administration shall jointly make any
recommendations to the Executive Office of the Governor
regarding changes in the service delivery strategies or in the
implementation of the strategies, including timeframes.

Section 3. This act shall take effect upon becoming a law.