2003

HB 1407

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A bill to be entitled

An act relating to land acquisition; amending s. 253.034, 2 F.S.; providing for an inventory of all federal and state-3 4 owned lands; providing conditions under which certain lands must be made available for surplusing; amending s. 5 259.032, F.S.; eliminating the reversion of state funds б for certain land acquisition purposes; requiring state 7 agencies and water management districts to prepare and 8 submit to the Department of Revenue requests for 9 certification of payment in lieu of taxes applications 10 from requesting local governments; providing for payment 11 in lieu of taxes in perpetuity under certain conditions; 12 amending s. 259.041, F.S.; requiring that the Board of 13 Trustees of the Internal Improvement Trust Fund 14 unanimously approve certain land purchases; providing the 15 board with the authority to adopt rules; amending s. 16 373.59, F.S.; eliminating the reversion of certain state 17 funds; providing for perpetual payment in lieu of taxes by 18 water management districts under certain circumstances; 19 repealing s. 259.0322, F.S.; relating to the reinstitution 20 of payment in lieu of taxes for a 10-year period; 21 repealing s. 373.5905, F.S.; relating to the reinstitution 22 of payment in lieu of taxes for a 10-year period; 23 providing an effective date. 24 25 26 Be It Enacted by the Legislature of the State of Florida: 27

28 Section 1. Subsections (8), (9), (10), and (11) of section 29 253.034, Florida Statutes, are renumbered as subsections (9),

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30	(10), (11), and (12), respectively, and a new subsection (8) is
31	added to said section, to read:
32	253.034 State-owned lands; uses
33	(8)(a) Notwithstanding other provisions of this section,
34	the Division of State Lands is directed to begin an inventory of
35	all federal lands and all lands titled in the name of the state,
36	a state agency, a water management district, or a local
37	government, on a county-by-county basis. In any county in which
38	more than 50 percent of the lands within the county boundary are
39	federal lands or lands titled in the name of the state, a state
40	agency, a water management district, or a local government, the
41	division must identify state or water management district lands
42	purchased with funds from the Preservation 2000 Trust Fund, the
43	Conservation and Recreation Lands Trust Fund, the Water
44	Management Lands Trust Fund, the Environmentally Endangered
45	Lands Program, the Save Our Rivers Program, or the Save Our
46	Coast Program.
47	(b) The inventory must distinguish between lands purchased
48	by the state or a water management district as part of a core
49	parcel or within original project boundaries, as those terms are
50	used to meet the surplus requirements of subsection (6), and
51	lands purchased by the state or a water management district
52	which were and are not essential or necessary to meet the
53	conservation purposes of the programs which funded the
54	acquisition.
55	(c) Lands titled in the name of the state, a state agency,
56	or a water management district that are not essential or
57	necessary to meet conservation purposes of the programs funding
58	the acquisition must be made available for purchase to public or
59	private entities. Priority consideration must be given to
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HB 1407 2003 60 buyers willing to return the property to productive use so long as the property can be reentered onto the county ad valorem tax 61 roll. 62

Subsections (12), (13), and (16) of section 63 Section 2. 259.032, Florida Statutes, are amended to read: 64

259.032 Conservation and Recreation Lands Trust Fund; 65 purpose.--66

Beginning July 1, 1999, the Legislature shall make 67 (12)(a) available sufficient funds annually from the Conservation and 68 Recreation Lands Trust Fund to the department for payment in 69 70 lieu of taxes to qualifying counties and local governments as defined in paragraph (b) for all actual tax losses incurred as a 71 result of board of trustees acquisitions for state agencies 72 under the Florida Forever program or the Florida Preservation 73 2000 program during any year. Reserved funds not used for 74 payments in lieu of taxes in any year shall revert to the fund 75 to be used for land acquisition in accordance with the 76 provisions of this section. 77

78

Payment in lieu of taxes shall be available: (b)

To all counties that have a population of 150,000 or 79 1. 80 fewer. Population levels shall be determined pursuant to s. 11.031. 81

82

2. To all local governments located in eligible counties. To Glades County, where a privately owned and operated 3. 83 prison leased to the state has recently been opened and where 84 privately owned and operated juvenile justice facilities leased 85 to the state have recently been constructed and opened, a 86 payment in lieu of taxes, in an amount that offsets the loss of 87 property tax revenue, which funds have already been appropriated 88

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HB 1407 2003 and allocated from the Department of Correction's budget for the 89 purpose of reimbursing amounts equal to lost ad valorem taxes. 90 91 92 Counties and local governments that did not receive payments in lieu of taxes for lands purchased pursuant to s. 259.101 during 93 fiscal year 1999-2000, if such counties and local governments 94 would have received payments pursuant to this subsection as that 95 section existed on June 30, 1999, shall receive retroactive 96 payments for such tax losses. 97

98 (c) If insufficient funds are available in any year to
99 make full payments to all qualifying counties and local
100 governments, such counties and local governments shall receive a
101 pro rata share of the moneys available.

(d) The payment amount shall be based on the average
amount of actual taxes paid on the property for the 3 years
preceding acquisition. Applications for payment in lieu of taxes
shall be made no later than January 31 of the year following
acquisition. No payment in lieu of taxes shall be made for
properties which were exempt from ad valorem taxation for the
year immediately preceding acquisition.

If property which was subject to ad valorem taxation 109 (e) was acquired by a tax-exempt entity for ultimate conveyance to 110 the state under this chapter, payment in lieu of taxes shall be 111 made for such property based upon the average amount of taxes 112 paid on the property for the 3 years prior to its being removed 113 from the tax rolls. The department shall certify to the 114 Department of Revenue those properties that may be eligible 115 under this provision. Once eligibility has been established, 116 117 that county or local government shall receive 10 consecutive

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(f)(e) Payment in lieu of taxes pursuant to this 120 subsection shall be made annually to qualifying counties and 121 local governments after certification by the Department of 122 Revenue that the amounts applied for are reasonably appropriate, 123 based on the amount of actual taxes paid on the eligible 124 property, and after the Department of Environmental Protection 125 has provided supporting documents to the Comptroller and has 126 requested that payment be made in accordance with the 127 128 requirements of this section. On behalf of any local government requesting payment in lieu of taxes, the state agency or water 129 management district that acquired the land is responsible for 130 preparing and submitting application requests for payment to the 131 Department of Revenue for certification. 132

133 (g)(f) If the board of trustees conveys to a local 134 government title to any land owned by the board, any payments in 135 lieu of taxes on the land made to the local government shall be 136 discontinued as of the date of the conveyance.

For the purposes of this subsection, "local government" includes municipalities, the county school board, mosquito control districts, and any other local government entity which levies ad valorem taxes, with the exception of a water management district.

(13) Moneys credited to the fund each year which are not used for management, maintenance, or capital improvements pursuant to subsection (11); for payment in lieu of taxes pursuant to subsection (12); or for the purposes of subsection

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HB 1407 2003 (5) shall be available for the acquisition of land pursuant to 147 this section. 148 (16) Notwithstanding other provisions of law relating to 149 the purpose of the Conservation and Recreation Lands Trust Fund, 150 and for the 2002-2003 fiscal year only, the purposes of the 151 trust fund shall include funding issues provided in the General 152 Appropriations Act. This subsection expires July 1, 2003. 153 Section 3. Subsections (1) and (2) of section 259.041, 154 Florida Statutes, are amended to read: 155 259.041 Acquisition of state-owned lands for preservation, 156 157 conservation, and recreation purposes. --Neither the Board of Trustees of the Internal (1)158 159 Improvement Trust Fund nor its duly authorized agent shall commit the state, through any instrument of negotiated contract 160 or agreement for purchase, to the purchase of lands with or 161 without appurtenances unless the provisions of this section have 162 been fully complied with. Except for the requirements of 163 subsections (3), (14), and (15), the board of trustees may waive 164 any requirements of this section, or may waive any rules adopted 165 pursuant to this section, notwithstanding chapter 120, However, 166 the board of trustees may waive any requirement of this section, 167 except the requirements of subsections (3), (14), and (15); or, 168 notwithstanding chapter 120, may waive any rules adopted 169 pursuant to this section, except rules adopted pursuant to 170 subsections (3), (14), and (15); or may substitute other 171 reasonably prudent procedures, provided the public's interest is 172 reasonably protected. The title to lands acquired pursuant to 173 this section shall vest in the board of trustees as provided in 174 s. 253.03(1), unless otherwise provided by law, and- all such 175 titled lands, title to which is vested in the board of trustees 176 Page 6 of 10

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HB 1407 2003 pursuant to this section, shall be administered pursuant to the 177 provisions of s. 253.03. 178 (2) The board of trustees has authority to adopt rules 179 pursuant to ss. 120.536(1) and 120.54 to implement the 180 provisions of this section, including rules governing the terms 181 and conditions of land purchases. Such rules shall address with 182 specificity, but not be limited to: 183 (a) The procedures to be followed in the acquisition 184 process, including selection of appraisers, surveyors, title 185 agents and closing agents, and the content of appraisal reports. 186 The determination of the value of parcels which the 187 (b) state has an interest to acquire. 188 (C) Special requirements when multiple landowners are 189 involved in an acquisition. 190 (d) Requirements for obtaining written option agreements 191 so that the interests of the state are fully protected. 192 (e) Requirements that the board must unanimously approve 193 state purchases of property in any county when completion of a 194 proposed purchase means that at least 50 percent of all lands 195 within that county boundary are federal lands or lands titled in 196 the name of the state, a state agency, a water management 197 district, or a local government. 198 Subsection (10) of section 373.59, Florida Section 4. 199 Statutes, is amended to read: 200 373.59 Water Management Lands Trust Fund. --201 (10)(a) Beginning July 1, 1999, not more than one-fourth 202 of the land management funds provided for in subsections (1) and 203 (8) in any year shall be reserved annually by a governing board, 204 during the development of its annual operating budget, for 205 payments in lieu of taxes for all actual tax losses incurred as 206 Page 7 of 10

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HB 1407 2003 a result of governing board acquisitions for water management 207 districts pursuant to ss. 259.101, 259.105, and this section 208 during any year. Reserved funds not used for payments in lieu of 209 210 taxes in any year shall revert to the Water Management Lands Trust Fund to be used in accordance with the provisions of this 211 section. 212 Payment in lieu of taxes shall be available: 213 (b) To all counties that have a population of 150,000 or 1. 214 fewer. Population levels shall be determined pursuant to s. 215 11.031. 216 217 2. To all local governments located in eligible counties and whose lands are bought and taken off the tax rolls. 218 219 For properties acquired after January 1, 2000, in the event that 220 such properties otherwise eligible for payment in lieu of taxes 221 under this subsection are leased or reserved and remain subject 222 to ad valorem taxes, payments in lieu of taxes shall commence or 223 recommence upon the expiration or termination of the lease or 224 reservation, but in no event shall there be more than a total of 225 ten annual payments in lieu of taxes for each tax loss. If the 226 lease is terminated for only a portion of the lands at any time, 227 the ten annual payments shall be made for that portion only 228 commencing the year after such termination, without limiting the 229 requirement that ten annual payments shall be made on the 230 remaining portion or portions of the land as the lease on each 231 expires. For the purposes of this subsection, "local government" 232 includes municipalities, the county school board, mosquito 233 control districts, and any other local government entity which 234 levies ad valorem taxes. 235

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(c) If sufficient funds are unavailable in any year to
make full payments to all qualifying counties and local
governments, such counties and local governments shall receive a
pro rata share of the moneys available.

(d) The payment amount shall be based on the average
amount of actual taxes paid on the property for the 3 years
preceding acquisition. Applications for payment in lieu of taxes
shall be made no later than January 31 of the year following
acquisition. No payment in lieu of taxes shall be made for
properties which were exempt from ad valorem taxation for the
year immediately preceding acquisition.

If property that was subject to ad valorem taxation 247 (e) was acquired by a tax-exempt entity for ultimate conveyance to 248 the state under this chapter, payment in lieu of taxes shall be 249 made for such property based upon the average amount of taxes 250 paid on the property for the 3 years prior to its being removed 251 from the tax rolls. The water management districts shall certify 252 to the Department of Revenue those properties that may be 253 eligible under this provision. Once eligibility has been 254 established, that governmental entity shall receive 10 255 consecutive annual payments for each tax loss, and no further 256 eligibility determination shall be made during that period. 257

258 <u>(f)(e)</u> Payment in lieu of taxes pursuant to this 259 subsection shall be made annually to qualifying counties and 260 local governments after certification by the Department of 261 Revenue that the amounts applied for are reasonably appropriate, 262 based on the amount of actual taxes paid on the eligible 263 property, and after the water management districts have provided 264 supporting documents to the Comptroller and have requested that

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265	payment be made in accordance with the requirements of this
266	section.
267	<u>(g)</u> (f) If a water management district conveys to a county
268	or local government title to any land owned by the district, any
269	payments in lieu of taxes on the land made to the county or
270	local government shall be discontinued as of the date of the
271	conveyance.
272	(g) The districts may make retroactive payments to
273	counties and local governments that did not receive payments in
274	lieu of taxes for lands purchased under s. 259.101 and this
275	section during fiscal year 1999-2000 if the counties and local
276	governments would have received those payments under ss.
277	$\frac{259.032(12)}{12}$ and $\frac{373.59(14)}{12}$.
278	Section 5. Sections 259.0322 and 373.5905, Florida
279	Statutes, are repealed.
280	Section 6. This act shall take effect July 1, 2003.