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A bill to be entitled

An act relating to water resources; amending s. 159.803, F.S.; revising the definition of "priority project"; amending s. 163.3167, F.S.; requiring local governments to include projected water use in comprehensive plans; amending s. 367.081, F.S.; revising procedure for fixing and changing rates to include the recovery of costs of alternative water supply facilities; amending s. 367.0814, F.S.; revising limit on the amount of revenues received by a utility to qualify for staff assistance in changing rates or charges; creating s. 373.227, F.S.; providing for the development of a water conservation guidance manual by the Department of Environmental Protection; providing for purpose and contents of the manual and requirements with respect thereto; requiring the Department of Environmental Protection to adopt the manual by rule by a specified date; providing program requirements for public water supply utilities that choose to design a comprehensive water conservation program based on the water conservation guidance manual; amending s. 373.0361, F.S.; providing for a public workshop on the development of regional water supply plans that include the consideration of population projections; providing for a list of water source options in regional water supply plans; providing additional regional water supply plan components; including conservation measures in regional water supply plans; revising specified reporting requirements of the Department of Environmental Protection; providing that a



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district water management plan may not be used as criteria for the review of permits for consumptive uses of water unless the plan or applicable portion thereof has been adopted by rule; providing construction; amending s. 373.0831, F.S.; revising the criteria by which water supply development projects may receive priority consideration for funding assistance; providing for permitting and funding of a proposed alternative water supply project identified in the relevant approved regional water supply plan; amending s. 373.1961, F.S.; providing funding priority; providing for the establishment of a revolving loan fund for alternative water supply projects; providing conditions for certain projects to receive funding assistance; amending s. 373.1963, F.S.; prohibiting the West Coast Regional Water Supply Authority from seeking permits from the South Florida Water Management District for the consumptive use of water from groundwater in a specified area; amending s. 373.223, F.S.; requiring the Department of Environmental Protection and the water management districts to submit specified recommendations to the Legislature; creating s. 373.2231, F.S.; directing the Southwest Florida Water Management District to conduct a comprehensive study of the cumulative impacts of the existing and projected demands on the water resources of the Peace River watershed; providing for a report; creating s. 373.2234, F.S.; authorizing the governing board of a water management district to adopt rules identifying certain



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preferred water supply sources; providing requirements with respect to such rules; providing construction; amending s. 373.250, F.S.; authorizing water management districts to require the use of reclaimed water in lieu of surface or groundwater when the use of uncommitted reclaimed water is environmentally, economically, and technically feasible; providing construction with respect to such authority; amending s. 373.536, F.S.; expanding requirements of the 5-year water resource development work program for water management districts; providing legislative findings and intent with regard to landscape irrigation design; requiring water management districts to develop landscape irrigation and xeriscape design standards; providing for individual water meters in certain establishments; providing exceptions; amending s. a variance 378.212, F.S.; providing for the granting of from pt. III of ch. 378, F.S., relating to phosphate land reclamation, for specified reclamation, and from pt. IV of ch. 373, for certain projects under described circumstances; amending s. 378.404, F.S.; authorizing the department to grant variances from the provisions of part IV of chapter 378 to accommodate reclamation that provides for water supply development or water resource development under specified circumstances; amending s. 403.064, F.S.; revising provisions relating to reuse feasibility studies; providing for metering use of reclaimed water and volumebased rates therefor; requiring wastewater utilities to submit plans for metering use and volume-based rate



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structures to the department; creating s. 403.0645, F.S.; providing for reclaimed water use at state facilities; requiring reports; amending s. 403.1835, F.S.; authorizing the Department of Environmental Protection to make specified deposits for the purpose of enabling belowmarket interest rate loans for treatment of polluted water; providing for development of rate structures for alternative water supply systems; providing criteria; amending s. 403.1837, F.S.; deleting certain restrictions on the issuance of bonds by the Florida Water Pollution Control Financing Corporation; providing for a study of the feasibility of discharging reclaimed wastewater into canals and the aquifer system in a specified area as an environmentally acceptable means of accomplishing described objectives; requiring reports; providing authority for local governments to impose a residential acquisition fee by ordinance or resolution; prohibiting imposition of a fee in an area where a fee has been approved by another local government; providing for a referendum; providing a fee schedule; providing procedures for collection of fees; providing for utilization of funds; requiring the county and municipalities to divide funds pursuant to agreement; providing a time limit on local government authorization to impose or collect certain fees; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Subsection (5) of section 159.803, Florida Statutes, is amended to read:

159.803 Definitions.--As used in this part, the term:

- (5) "Priority project" means a solid waste disposal facility or a sewage facility, as such terms are defined in s. 142 of the Code, or water facility, as defined in s. 142 of the Code, which is operated by a member-owned, not-for-profit utility, or any project which is to be located in an area which is an enterprise zone designated pursuant to s. 290.0065.
- Section 2. Subsection (13) is added to section 163.3167, Florida Statutes, to read:
- 163.3167 Scope of act.-
  - comprehensive plan, as enumerated in this chapter, the water supply projects necessary to meet and achieve the existing and projected water use demand for the established planning period, considering the applicable plan developed pursuant to s. 373.0361.
  - Section 3. Subsection (2) of section 367.081, Florida Statutes, is amended to read:
    - 367.081 Rates; procedure for fixing and changing.--
  - (2)(a)1. The commission shall, either upon request or upon its own motion, fix rates which are just, reasonable, compensatory, and not unfairly discriminatory. In every such proceeding, the commission shall consider the value and quality of the service and the cost of providing the service, which shall include, but not be limited to, debt interest; the



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requirements of the utility for working capital; maintenance, depreciation, tax, and operating expenses incurred in the operation of all property used and useful in the public service; and a fair return on the investment of the utility in property used and useful in the public service. Pursuant to s. 373.1961(2)(1), the commission shall allow recovery of the full, prudently incurred costs of alternative water supply facilities. However, the commission shall not allow the inclusion of contributions-in-aid-of-construction in the rate base of any utility during a rate proceeding, nor shall the commission impute prospective future contributions-in-aid-of-construction against the utility's investment in property used and useful in the public service; and accumulated depreciation on such contributions-in-aid-of-construction shall not be used to reduce the rate base, nor shall depreciation on such contributed assets be considered a cost of providing utility service.

- 2. For purposes of such proceedings, the commission shall consider utility property, including land acquired or facilities constructed or to be constructed within a reasonable time in the future, not to exceed 24 months after the end of the historic base year used to set final rates unless a longer period is approved by the commission, to be used and useful in the public service, if:
  - a. Such property is needed to serve current customers;
- b. Such property is needed to serve customers 5 years after the end of the test year used in the commission's final order on a rate request as provided in subsection (6) at a



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growth rate for equivalent residential connections not to exceed 5 percent per year; or

c. Such property is needed to serve customers more than 5 full years after the end of the test year used in the commission's final order on a rate request as provided in subsection (6) only to the extent that the utility presents clear and convincing evidence to justify such consideration.

Notwithstanding the provisions of this paragraph, the commission shall approve rates for service which allow a utility to recover from customers the full amount of environmental compliance costs. Such rates may not include charges for allowances for funds prudently invested or similar charges. For purposes of this requirement, the term "environmental compliance costs" includes all reasonable expenses and fair return on any prudent investment incurred by a utility in complying with the requirements or conditions contained in any permitting, enforcement, or similar decisions of the United States
Environmental Protection Agency, the Department of Environmental Protection, a water management district, or any other governmental entity with similar regulatory jurisdiction.

(b) In establishing initial rates for a utility, the commission may project the financial and operational data as set out in paragraph (a) to a point in time when the utility is expected to be operating at a reasonable level of capacity.

Section 4. Subsection (1) of section 367.0814, Florida Statutes, is amended to read:



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367.0814 Staff assistance in changing rates and charges; interim rates.--

(1) The commission may establish rules by which a water or wastewater utility whose gross annual revenues are \$200,000 \$150,000 or less may request and obtain staff assistance for the purpose of changing its rates and charges. A utility may request staff assistance by filing an application with the commission.

Section 5. Section 373.227, Florida Statutes, is created to read:

## 373.227 Water conservation guidance manual.--

(1) The Legislature recognizes that the proper conservation of water is an important means of achieving the economical and efficient utilization of water necessary to constitute a reasonable-beneficial use. The Legislature encourages the development and use of water conservation measures that are effective, flexible, and affordable. In the context of the use of water for public supply provided by a water utility, the Legislature intends for a variety of conservation measures to be available and used to encourage efficient water use. The Legislature finds that the social, economic, and cultural conditions of this state relating to the use of public water supply vary by geographic region, and thus water utilities must have the flexibility to tailor water conservation measures to best suit their individual circumstances. For purposes of this section, the term "public water supply utility" shall include both publicly owned and privately owned public water supply utilities.



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In order to implement the findings in subsection (1), the Department of Environmental Protection shall develop a water conservation guidance manual containing a menu of water conservation measures from which public water supply utilities may select in the development of a comprehensive, goal-based water conservation program tailored for their individual service areas that is effective and does not impose undue costs or burdens on customers. The water conservation quidance manual shall promote statewide consistency in the approach to utility conservation while maintaining appropriate flexibility. The manual may contain measures such as: water conservation audits, informative billing practices to educate customers on their patterns of water use, the costs of water, and ways to conserve water; ordinances requiring low-flow plumbing fixtures and efficient landscape irrigation; rebate programs for the installation of water-saving plumbing or appliances; general water conservation educational programs including bill inserts; measures to promote the more effective and efficient reuse of reclaimed water; water conservation or drought rate structures that encourage customers to conserve water through appropriate price signals; and programs to apply utility profits generated through conservation and drought rates to additional water conservation programs or water supply development. The manual shall specifically state that it is the responsibility of the appropriate utility to determine the specific rates it will charge its customers and that the role of the department or water management district is confined to the review of those rate structures to determine whether they encourage water



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conservation. The water conservation guidance manual shall also state that a utility need not adopt a water conservation or drought rate structure if the utility employs other measures that are equally or more effective. The manual shall provide for different levels of complexity and expected levels of effort in conservation programs depending on the size of the utility.

However, all utilities will be expected to have at least basic programs in each of the following areas:

- (a) Individual metering, to the extent feasible as determined by the utility.
  - (b) Water accounting and loss control.
  - (c) Cost of service accounting.
  - (d) Information programs on water conservation.
  - (e) Landscaping water efficiency programs.
- develop the water conservation guidance manual no later than

  June 15, 2004. The department shall develop the manual in

  consultation with interested parties, which, at a minimum, shall
  include representatives from the water management districts,
  three utilities that are members of the American Water Works

  Association, two utilities that are members of the Florida Water

  Environment Association, a representative of the Florida Chamber
  of Commerce, representatives of counties and municipalities, and
  representatives of environmental organizations. By December 15,
  2004, the department shall adopt the water conservation guidance
  manual by rule. Once the department adopts the water
  conservation guidance manual by rule, the water management
  districts may apply the manual and any revisions thereto in the



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review of water conservation requirements for obtaining a permit pursuant to part II without the need to adopt the manual pursuant to s. 120.54. Once the water conservation guidance manual is adopted by rule, a public water supply utility may choose to comply with the standard water conservation requirements adopted by the appropriate water management district for obtaining a consumptive use permit from that district, or may choose to develop a comprehensive, goal-based water conservation program from the options contained in the manual. If the utility chooses to design a comprehensive water conservation program based on the water conservation guidance manual, the proposed program must include the following:

- (a) An inventory of water system characteristics and conservation opportunities.
  - (b) Demand forecasts.
  - (c) An explanation of the proposed program.
- (d) Specific numeric water conservation targets for the utility as a whole and for appropriate customer classes, with a justification of why the numeric targets are appropriate based on that utility's particular customer characteristics and conservation opportunities.
- (e) A demonstration that the program will promote effective water conservation at least as well as standard water use conservation requirements adopted by the appropriate water management district.
- (f) A timetable for the utility and the water management district to evaluate progress in meeting the water conservation targets and making needed program modifications.



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(4) If the utility provides reasonable assurance that the proposed conservation program is consistent with the water conservation guidance manual and contains the elements specified in subsection (3), then the water management district shall approve the proposed program and the program shall satisfy water conservation requirements imposed as a condition of obtaining a permit under part II. The department, in consultation with the parties specified in subsection (3), may periodically amend or revise the water conservation guidance manual rule as appropriate to reflect changed circumstances or new technologies or approaches. The findings and provisions in this section shall not be construed to apply to users of water other than public and private water supply utilities.

Section 6. Subsections (1), (2), (5), and (6) of section 373.0361, Florida Statutes, are amended to read:

373.0361 Regional water supply planning.--

(1) By October 1, 1998, the governing board shall initiate water supply planning for each water supply planning region identified in the district water management plan under s. 373.036, where it determines that sources of water are not adequate for the planning period to supply water for all existing and projected reasonable-beneficial uses and to sustain the water resources and related natural systems. The planning must be conducted in an open public process, in coordination and cooperation with local governments, regional water supply authorities, government-owned and privately owned water utilities, self-suppliers, and other affected and interested parties. During development but prior to completion of the



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regional water supply plan, the district must conduct at least one public workshop to discuss the technical data and modeling tools anticipated to be used to support the plan. A determination by the governing board that initiation of a regional water supply plan for a specific planning region is not needed pursuant to this section shall be subject to s. 120.569. The governing board shall reevaluate such a determination at least once every 5 years and shall initiate a regional water supply plan, if needed, pursuant to this subsection.

- (2) Each regional water supply plan shall be based on at least a 20-year planning period and shall include, but not be limited to:
  - (a) A water supply development component that includes:
- 1. A quantification of the water supply needs for all existing and reasonably projected future uses within the planning horizon. The level-of-certainty planning goal associated with identifying the water supply needs of existing and future reasonable-beneficial uses shall be based upon meeting those needs for a 1-in-10-year drought event. Population projections used for determining public water supply needs shall be based upon the best available data. In determining the best available data, the district shall consider the University of Florida's Bureau of Economic and Business Research (BEBR) medium population projections and any population projection data and analysis submitted by a local government pursuant to the public workshop described in subsection (1) when such data and analysis support the local government's comprehensive plan. Any adjustment of or deviation from the BEBR projections shall be



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fully described and the original BEBR data shall be presented along with the adjusted data.

- 2. A list of water source options for water supply development, including traditional and alternative source options sources, from which local government, government-owned and privately owned utilities, self-suppliers, and others may choose, for water supply development, the total capacity of which will, in conjunction with water conservation and other demand management measures, exceed the needs identified in subparagraph 1.
- 3. For each option listed in subparagraph 2., the estimated amount of water available for use and the estimated costs of and potential sources of funding for water supply development.
- 4. A list of water supply development projects that meet the criteria in s. 373.0831(4).
  - (b) A water resource development component that includes:
- 1. A listing of those water resource development projects that support water supply development.
  - 2. For each water resource development project listed:
- a. An estimate of the amount of water to become available through the project.
- b. The timetable for implementing or constructing the project and the estimated costs for implementing, operating, and maintaining the project.
  - c. Sources of funding and funding needs.
- d. Who will implement the project and how it will be implemented.

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(c) The recovery and prevention strategy described in s. 373.0421(2).

- (d) A funding strategy for water resource development projects, which shall be reasonable and sufficient to pay the cost of constructing or implementing all of the listed projects.
- (e) Consideration of how the options addressed in paragraphs (a) and (b) serve the public interest or save costs overall by preventing the loss of natural resources or avoiding greater future expenditures for water resource development or water supply development. However, unless adopted by rule, these considerations do not constitute final agency action.
- (f) The technical data and information applicable to the planning region which are contained in the district water management plan and are necessary to support the regional water supply plan.
- (g) The minimum flows and levels established for water resources within the planning region.
- (h) Reservations of water adopted by rule pursuant to s. 373.223(4).
- (i) An analysis, developed in cooperation with the department, of areas or instances in which the variance provisions of s. 378.212(1)(g) or s. 378.404(9) may be used to create water supply development or water resource development projects.

Within boundaries of a regional water supply authority, those parts of the water supply development component of the regional water supply plan which deal with or affect public utilities and



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public water supply shall be developed jointly by such authority and the district for those areas served by the authority and its member governments.

- (5) By November 15, 1997, and Annually and in conjunction with the reporting requirements of s. 373.536(6)(a)4.

  thereafter, the department shall submit to the Governor and the Legislature a report on the status of regional water supply planning in each district. The report shall include:
- (a) A compilation of the estimated costs of and potential sources of funding for water resource development and water supply development projects, as identified in the water management district regional water supply plans.
- (b) A description of each district's progress toward achieving its water resource development objectives, as directed by s. 373.0831(3), including the district's implementation of its 5-year water resource development work program.
- (c) An assessment of the overall progress being made to develop water supply that is consistent with regional water supply plans to meet existing and future reasonable-beneficial needs during a 1-in-10-year drought.
- (6) Nothing contained in the water supply development component of the district water management plan shall be construed to require local governments, government-owned or privately owned water utilities, self-suppliers, or other water suppliers to select a water supply development option identified in the component merely because it is identified in the plan, nor may the plan be used in the review of permits under part II unless the plan, or an applicable portion thereof, has been



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adopted by rule. However, this subsection does not prohibit a water management district from employing the data or other information used to establish the plan in reviewing permits under part II, nor shall it not be construed to limit the authority of the department or governing board under part II.

Section 7. Subsection (3) of section 373.0831, Florida Statutes, is amended, and paragraph (c) is added to subsection (4) of said section, to read:

373.0831 Water resource development; water supply development.--

implement water resource development as defined in s. 373.019.

The water management districts are encouraged to implement water resource development as expeditiously as possible in areas subject to regional water supply plans. Each governing board shall include in its annual budget the amount needed for the fiscal year to implement water resource development projects, as prioritized in its regional water supply plans.

(4)

- (c) If a proposed alternative water supply development project is identified in the relevant approved regional water supply plan, the project shall receive:
- 1. A 20-year consumptive use permit, if it otherwise meets the permit requirements under ss. 373.223 and 373.236 and rules adopted thereunder.
- 2. Priority funding pursuant to s. 373.1961(2) if the project meets one of two criteria in s. 373.0831(4).

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Section 8. Subsection (2) of section 373.1961, Florida Statutes, is amended to read:

373.1961 Water production. --

The Legislature finds that, due to a combination of factors, vastly increased demands have been placed on natural supplies of fresh water, and that, absent increased development of alternative water supplies, such demands may increase in the future. The Legislature also finds that potential exists in the state for the production of significant quantities of alternative water supplies, including reclaimed water, and that water production includes the development of alternative water supplies, including reclaimed water, for appropriate uses. It is the intent of the Legislature that utilities develop reclaimed water systems, where reclaimed water is the most appropriate alternative water supply option, to deliver reclaimed water to as many users as possible through the most cost-effective means, and to construct reclaimed water system infrastructure to their owned or operated properties and facilities where they have reclamation capability. It is also the intent of the Legislature that the water management districts which levy ad valorem taxes for water management purposes should share a percentage of those tax revenues with water providers and users, including local governments, water, wastewater, and reuse utilities, municipal, industrial, and agricultural water users, and other public and private water users, to be used to supplement other funding sources in the development of alternative water supplies. The Legislature finds that public moneys or services provided to private entities for such uses constitute public purposes which



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are in the public interest. In order to further the development and use of alternative water supply systems, including reclaimed water systems, the Legislature provides the following:

The governing boards of the water management districts where water resource caution areas have been designated shall include in their annual budgets an amount for the development of alternative water supply systems, including reclaimed water systems, pursuant to the requirements of this subsection. Beginning in 1996, such amounts shall be made available to water providers and users no later than December 31 of each year, through grants, matching grants, revolving loans, or the use of district lands or facilities pursuant to the requirements of this subsection and guidelines established by the districts. In making grants or loans, funding priority shall be given to projects in accordance with s. 373.0831(4). Without diminishing amounts available through other means described in this paragraph, the governing boards are encouraged to consider establishing revolving loan funds to expand the total funds available to accomplish the objectives of this section. A revolving loan fund created pursuant to this paragraph shall be a nonlapsing fund from which the water management district may make loans with interest rates below prevailing market rates to public or private entities for the purposes described in this section. The governing board may adopt resolutions to establish revolving loan funds which shall specify the details of the administration of the fund, the procedures for applying for loans from the fund, the criteria for awarding loans from the fund, the initial capitalization of the fund, and the goals for



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Revolving loan funds created pursuant to this paragraph shall be used to expand the total sums and sources of cooperative funding available for the development of alternative water supplies. The Legislature does not intend for the creation of revolving loan trust funds to supplant or otherwise reduce existing sources or amounts of funds currently available through other means.

- (b) It is the intent of the Legislature that for each reclaimed water utility, or any other utility, which receives funds pursuant to this subsection, the appropriate rate-setting authorities should develop rate structures for all water, wastewater, and reclaimed water and other alternative water supply utilities in the service area of the funded utility, which accomplish the following:
- 1. Provide meaningful progress toward the development and implementation of alternative water supply systems, including reclaimed water systems;
- 2. Promote the conservation of fresh water withdrawn from natural systems;
- 3. Provide for an appropriate distribution of costs for all water, wastewater, and alternative water supply utilities, including reclaimed water utilities, among all of the users of those utilities; and
- 4. Prohibit rate discrimination within classes of utility users.
- (c) Funding assistance provided by the water management districts for a water reuse system project shall include the following grant or loan conditions for that project when the



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water management district determines such conditions will encourage water use efficiency:

- 1. Metering of reclaimed water use for the following activities: residential irrigation, agricultural irrigation, industrial uses except for electric utilities as defined in s. 366.02(2), golf course irrigation, landscape irrigation, irrigation of other public access areas, commercial and institutional uses such as toilet flushing, and transfers to other reclaimed water utilities.
- 2. Implementation of reclaimed water rate structures based on actual use of reclaimed water for the types of reuse activities listed in subparagraph 1.
- 3. Implementation of education programs to inform the public about water issues, water conservation, and the importance and proper use of reclaimed water.
  - 4. Development of location data for key reuse facilities.
- (d)(c) In order to be eligible for funding pursuant to this subsection, a project must be consistent with a local government comprehensive plan and the governing body of the local government must require all appropriate new facilities within the project's service area to connect to and use the project's alternative water supplies. The appropriate local government must provide written notification to the appropriate district that the proposed project is consistent with the local government comprehensive plan.
- $\underline{\text{(e)}}$  Any and all revenues disbursed pursuant to this subsection shall be applied only for the payment of capital or



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infrastructure costs for the construction of alternative water supply systems that provide alternative water supplies.

- $\underline{(f)}$  (e) By January 1 of each year, the governing boards shall make available written guidelines for the disbursal of revenues pursuant to this subsection. Such guidelines shall include at minimum:
- 1. An application process and a deadline for filing applications annually.
- 2. A process for determining project eligibility pursuant to the requirements of paragraphs (d)  $\frac{\text{(e)}}{\text{(d)}}$  and (e)  $\frac{\text{(d)}}{\text{(d)}}$ .
- 3. A process and criteria for funding projects pursuant to this subsection that cross district boundaries or that serve more than one district.
- (g)(f) The governing board of each water management district shall establish an alternative water supplies grants advisory committee to recommend to the governing board projects for funding pursuant to this subsection. The advisory committee members shall include, but not be limited to, one or more representatives of county, municipal, and investor-owned private utilities, and may include, but not be limited to, representatives of agricultural interests and environmental interests. Each committee member shall represent his or her interest group as a whole and shall not represent any specific entity. The committee shall apply the guidelines and project eligibility criteria established by the governing board in reviewing proposed projects. After one or more hearings to solicit public input on eligible projects, the committee shall rank the eligible projects and shall submit them to the



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governing board for final funding approval. The advisory committee may submit to the governing board more projects than the available grant money would fund.

- (h)(g) All revenues made available annually pursuant to this subsection must be encumbered annually by the governing board if it approves projects sufficient to expend the available revenues. Funds must be disbursed within 36 months after encumbrance.
- (i)(h) For purposes of this subsection, alternative water supplies are supplies of water that have been reclaimed after one or more public supply, municipal, industrial, commercial, or agricultural uses, or are supplies of stormwater, or brackish or salt water, that have been treated in accordance with applicable rules and standards sufficient to supply the intended use.
- $\underline{(j)}$  (i) This subsection shall not be subject to the rulemaking requirements of chapter 120.
- (k)(j) By January 30 of each year, each water management district shall submit an annual report to the Governor, the President of the Senate, and the Speaker of the House of Representatives which accounts for the disbursal of all budgeted amounts pursuant to this subsection. Such report shall describe all projects funded and shall account separately for moneys provided through grants, matching grants, revolving loans, and the use of district lands or facilities.
- (1) (k) The Florida Public Service Commission shall allow entities under its jurisdiction constructing alternative water supply facilities, including but not limited to aquifer storage and recovery wells, to recover the full, prudently incurred cost



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of such facilities through their rate structure. Every component of an alternative water supply facility constructed by an investor-owned utility shall be recovered in current rates.

Section 9. Subsection (9) is added to section 373.1963, Florida Statutes, to read:

373.1963 Assistance to West Coast Regional Water Supply Authority.--

- in northeastern Hillsborough County which have not yet been adversely impacted by groundwater withdrawals for consumptive use not be subject to groundwater withdrawals by the development of wellfields by the authority. In order to protect the wetlands in this area, the authority is hereby prohibited from seeking permits from the Southwest Florida Water Management District for the consumptive use of water from groundwater in northeastern Hillsborough County north of Knights Griffin Road and east of State Road 39.
- Section 10. Subsection (5) is added to section 373.223, Florida Statutes, to read:
  - 373.223 Conditions for a permit.--
- (5) The Legislature finds that the issuance of consumptive use permits has a direct relation to efficient and effective water resource development. The Legislature further finds that the management of consumptive use permits has a direct relation to efficient and effective water supply development. To help identify the changes necessary to better utilize these permits, the Legislature directs that the Department of Environmental Protection and each water management district submit



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recommendations to the appropriate substantive committees of each house of the Legislature by December 1, 2003. The recommendations shall identify alternative methods of extending the use of existing water resources, including, but not limited to, the potential rights of existing permitholders to share water allocated under a consumptive use permit. The department and the districts are encouraged to use public hearings to gather information and shall include information provided by basin boards and regional water supply authorities.

Section 11. Section 373.2231, Florida Statutes, is created to read:

373.2231 Peace River comprehensive study.—The Legislature acknowledges that there are many and varied demands on the available water supplies on the Peace River watershed from industry, agriculture, and commercial and residential development. The cumulative impact of all these demands has the potential to significantly reduce the fresh water flows and levels in the Peace River. Accordingly, the Legislature hereby directs the Southwest Florida Water Management District to conduct a comprehensive study of the cumulative impacts of the existing and projected demands on the water resources of the Peace River watershed. The study shall be completed and a report of the study submitted to the Governor, the President of the Senate, and the Speaker of the House of Representatives by June 1, 2004.

Section 12. Section 373.2234, Florida Statutes, is created to read:



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373.2234 Preferred water supply sources. -- The governing board of the district is authorized to adopt rules identifying preferred water supply sources for which there is sufficient data to establish that the source can be used to provide a substantial new water supply to meet existing and reasonably anticipated water needs in a water supply planning region identified pursuant to s. 373.0361(1) while sustaining the water resources and related natural systems. Such rules shall, at a minimum, contain a description of the source and an assessment of the water the source is projected to produce. If a consumptive use permit applicant proposes to use such a source consistent with the assessment, the proposed use shall be subject to the provisions of s. 373.223(1), but such proposed use shall be a factor deemed to be consistent with the public interest pursuant to s. 373.223(1)(c). A consumptive use permit issued approving the use of such a source shall be for at least 20 years and may be subject to the provisions of s. 373.226(3). However, nothing in this section shall be construed to provide that the use of nonpreferred sources must receive a permit duration of less than 20 years or that such nonpreferred sources are not consistent with the public interest. Section 13. Paragraph (c) is added to subsection (2) of section 373.250, Florida Statutes, to read: 373.250 Reuse of reclaimed water.--(2)

(c) A water management district may require the use of reclaimed water in lieu of surface water or groundwater when the use of uncommitted reclaimed water is environmentally,



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economically, and technically feasible. However, while recognizing that the state's surface water and groundwater are public resources, nothing in this paragraph shall be construed to give a water management district the authority to require a provider of reclaimed water to redirect reclaimed water from one user to another or to provide uncommitted water to a specific user if such water is anticipated to be used by the provider, or a different user selected by the provider, within a reasonable amount of time.

Section 14. Paragraph (a) of subsection (6) of section 373.536, Florida Statutes, is amended to read:

373.536 District budget and hearing thereon. --

- (6) FINAL BUDGET; ANNUAL AUDIT; CAPITAL IMPROVEMENTS PLAN;
  WATER RESOURCE DEVELOPMENT WORK PROGRAM. --
- (a) Each district must, by the date specified for each item, furnish copies of the following documents to the Governor, the President of the Senate, the Speaker of the House of Representatives, the chairs of all legislative committees and subcommittees having substantive or fiscal jurisdiction over the districts, as determined by the President of the Senate or the Speaker of the House of Representatives as applicable, the secretary of the department, and the governing board of each county in which the district has jurisdiction or derives any funds for the operations of the district:
- 1. The adopted budget, to be furnished within 10 days after its adoption.
- 2. A financial audit of its accounts and records, to be furnished within 10 days after its acceptance by the governing

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board. The audit must be conducted in accordance with the provisions of s. 11.45 and the rules adopted thereunder. In addition to the entities named above, the district must provide a copy of the audit to the Auditor General within 10 days after its acceptance by the governing board.

- 3. A 5-year capital improvements plan, to be furnished within 45 days after the adoption of the final budget. The plan must include expected sources of revenue for planned improvements and must be prepared in a manner comparable to the fixed capital outlay format set forth in s. 216.043.
- A 5-year water resource development work program to be furnished within 45 days after the adoption of the final budget. The program must describe the district's implementation strategy for the water resource development component of each approved regional water supply plan developed or revised under s. 373.0361. The work program must address all the elements of the water resource development component in the district's approved regional water supply plans and must identify which projects in the work program will provide water, explain how each water resource development project will produce additional water available for consumptive uses, estimate the quantity of water to be produced by each project, and provide an assessment of the contribution of the district's regional water supply plans in providing sufficient water to meet the water supply needs of existing and future reasonable-beneficial uses for a 1-in-10year drought event. Within 45 days after its submittal, the department shall review the proposed work program and submit its findings, questions, and comments to the district. The review



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must include a written evaluation of the program's consistency with the furtherance of the district's approved regional water supply plans, and the adequacy of proposed expenditures. As part of the review, the department shall give interested parties the opportunity to provide written comments on each district's proposed work program. Within 60 days after receipt of the department's evaluation, the governing board shall state in writing to the department which changes recommended in the evaluation it will incorporate into its work program or specify the reasons for not incorporating the changes. The department shall include the district's responses in a final evaluation report and shall submit a copy of the report to the Governor, the President of the Senate, and the Speaker of the House of Representatives.

(b) If any entity listed in paragraph (a) provides written comments to the district regarding any document furnished under this subsection, the district must respond to the comments in writing and furnish copies of the comments and written responses to the other entities.

## Section 15. Landscape irrigation design. --

- (1) The Legislature finds that multiple areas throughout the state have been identified by water management districts as water resource caution areas, which indicates that in the near future water demand in those areas will exceed the current available water supply and that conservation is one of the mechanisms by which future water demand will be met.
- (2) The Legislature finds that landscape irrigation comprises a significant portion of water use and that the

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CODING: Words stricken are deletions; words underlined are additions.



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current typical landscape irrigation system and xeriscape
designs offer significant potential water conservation benefits.

- (3) It is the intent of the Legislature to improve landscape irrigation water use efficiency by ensuring landscape irrigation systems meet or exceed minimum design criteria.
- (4) The water management districts shall develop and adopt by rule landscape irrigation and xeriscape design standards for new construction that incorporate a landscape irrigation system. The standards shall be based on the irrigation code defined in the Florida Building Code, Plumber's Volume, Appendix F. Such design standards should promote the effective and efficient use of irrigation water and include a consideration of local demographic, hydrologic, and other considerations as they apply to landscape irrigation water use. When adopting an ordinance or regulation, local governments shall use these approved irrigation design standards.
- (5) The water management districts shall work with the Florida Chapter of the American Society of Landscape Architects, the Florida Irrigation Society, the Florida Nurserymen and Growers Association, the Department of Agriculture and Consumer Services, the Institute of Food and Agricultural Sciences, the Department of Environmental Protection, the Florida League of Cities, and the Florida Association of Counties to develop scientifically-based model guidelines for urban, commercial, and residential landscape irrigation, including drip irrigation, for plants, trees, sod, and other landscaping. Local governments shall use the scientific information when developing landscape irrigation ordinances or guidelines. Every 3 years, the



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agencies and entities specified in this subsection shall review the model guidelines to determine whether new research findings require a change or modification of the guidelines.

Section 16. Water metering.--Where economically and logistically feasible, individual water meters shall be required for each new separate occupancy unit of commercial establishments; multifamily residential buildings; condominiums and cooperatives; marinas; and trailer, mobile home, and recreational vehicle parks for which construction is commenced after July 1, 2003. The applicable water utility is not required to assume ownership, maintenance, or billing responsibility for any submeters resulting from such individual metering. A utility may require a master meter at such establishments for purposes of billing a single entity, whereupon the entity may in turn bill the owners of the individual submeters. Individual water meters shall not be required:

- (1) In those portions of a commercial establishment where the floor space dimensions or physical configuration of the units is subject to alteration as evidenced by nonstructural element partition walls, unless the utility determines that adequate provisions can be made to modify the metering to accurately reflect such alterations.
- (2) For water used in specialized-use housing such as hospitals, nursing homes, assisted living facilities, convalescent homes, facilities certified under chapter 651, Florida Statutes, government financed or subsidized housing for the elderly or disabled, college dormitories, convents, sorority



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houses, fraternity houses, motels, hotels, or similar facilities.

- overnight occupancy at trailer, mobile home, and recreational vehicle parks where permanent residency is not established and for marinas where living on board is prohibited by ordinance, deed restriction, or other permanent means.
- (4) For sites in mobile home parks that were permitted for occupancy by the Department of Health prior to July 1, 2003.
- (5) For timeshare developments, provided that all of the occupancy units are committed to a timeshare plan as defined in and regulated by chapter 721, Florida Statutes, and none of the occupancy units is used for permanent occupancy.
- Section 17. Paragraph (g) is added to subsection (1) of section 378.212, Florida Statutes, to read:

378.212 Variances.--

- (1) Upon application, the secretary may grant a variance from the provisions of this part or the rules adopted pursuant thereto. Variances and renewals thereof may be granted for any one of the following reasons:
- (g) To accommodate reclamation that provides water supply development or water resource development not inconsistent with the applicable regional water supply plan approved pursuant to s. 373.0361, provided adverse impacts are not caused to the water resources in the basin. A variance may also be granted from the requirements of part IV of chapter 373, or the rules adopted thereunder, when a project provides an improvement in



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water availability in the basin and does not cause adverse impacts to water resources in the basin.

Section 18. Subsection (9) is added to section 378.404, Florida Statutes, to read:

378.404 Department of Environmental Protection; powers and duties. -- The department shall have the following powers and duties:

(9) To grant variances from the provisions of this part to accommodate reclamation that provides for water supply development or water resource development not inconsistent with the applicable regional water supply plan approved pursuant to s. 373.0361, appropriate stormwater management, improved wildlife habitat, recreation, or a mixture thereof, provided adverse impacts are not caused to the water resources in the basin and public health and safety are not adversely affected.

Section 19. Subsections (1) and (6) of section 403.064, Florida Statutes, are amended, and subsection (16) is added to said section, to read:

403.064 Reuse of reclaimed water.--

(1) The encouragement and promotion of water conservation, and reuse of reclaimed water, as defined by the department, are state objectives and are considered to be in the public interest. The Legislature finds that the reuse of reclaimed water is a critical component of meeting the state's existing and future water supply needs while sustaining natural systems. The Legislature further finds that for those wastewater treatment plants permitted and operated under an approved reuse program by the department, the reclaimed water shall be



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considered environmentally acceptable and not a threat to public health and safety. The Legislature encourages the development of incentive-based programs for reuse implementation.

- (6) A reuse feasibility study prepared under subsection
  (2) satisfies a water management district requirement to conduct a reuse feasibility study imposed on a local government or utility that has responsibility for wastewater management. The data included in the study and the study's conclusions shall be given significant consideration by the applicant and the appropriate water management district in an analysis of the economic, environmental, and technical feasibility of providing reclaimed water for reuse under part II of chapter 373, and shall be presumed relevant to the determination of feasibility. A water management district shall not require a separate study when a reuse feasibility study has been completed under subsection (2).
- except in the case of use by electric utilities as defined in s. 366.02(2), to meter use of reclaimed water by all end users and, to charge for the use of reclaimed water based on the actual volume used when such metering and charges can be shown to encourage water conservation. Metering and the use of volume-based rates are effective water management tools for the following reuse activities: residential irrigation, agricultural irrigation, industrial uses, golf course irrigation, landscape irrigation, irrigation of other public access areas, commercial and institutional uses such as toilet flushing, and transfers to other reclaimed water utilities. Beginning with the submittal



to read:

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due on January 1, 2004, each domestic wastewater utility that provides reclaimed water for the reuse activities listed in this section shall include a summary of its metering and rate structure as part of its annual reuse report to the department.

Section 20. Section 403.0645, Florida Statutes, is created

- 403.0645 Reclaimed water use at state facilities. --
- (1) The encouragement and promotion of reuse of reclaimed water has been established as a state objective in ss. 373.250 and 403.064. Reuse has become an integral part of water and wastewater management in Florida, and Florida is recognized as a national leader in water reuse.
- (2) The state and various state agencies and water management districts should take a leadership role in using reclaimed water in lieu of other water sources. Use of reclaimed water by state agencies and facilities will conserve potable water and will serve an important public education function.
- directed to use reclaimed water to the greatest extent practicable for landscape irrigation, toilet flushing, aesthetic features such as decorative ponds and fountains, cooling water, and other useful purposes allowed by department rules at state facilities, including, but not limited to, parks, rest areas, visitor welcome centers, buildings, college campuses, and other facilities.
- (4) Each state agency and water management district shall submit to the Secretary of Environmental Protection by February 1 of each year a summary of activities designed to utilize



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reclaimed water at its facilities along with a summary of the amounts of reclaimed water actually used for beneficial purposes.

Section 21. Paragraph (b) of subsection (3) of section 403.1835, Florida Statutes, is amended, and subsection (12) is added to said section, to read:

403.1835 Water pollution control financial assistance. --

- (3) The department may provide financial assistance through any program authorized under s. 603 of the Federal Water Pollution Control Act (Clean Water Act), Pub. L. No. 92-500, as amended, including, but not limited to, making grants and loans, providing loan guarantees, purchasing loan insurance or other credit enhancements, and buying or refinancing local debt. This financial assistance must be administered in accordance with this section and applicable federal authorities. The department shall administer all programs operated from funds secured through the activities of the Florida Water Pollution Control Financing Corporation under s. 403.1837, to fulfill the purposes of this section.
- (b) The department may make or request the corporation to make loans, grants, and deposits to other entities eligible to participate in the financial assistance programs authorized under the Federal Water Pollution Control Act, or as a result of other federal action, which entities may pledge any revenue available to them to repay any funds borrowed. Notwithstanding s. 18.10, the department may make deposits to financial institutions that earn less than the prevailing rate for United States Treasury securities with corresponding maturities for the



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purpose of enabling such financial institutions to make belowmarket interest rate loans to entities qualified to receive loans under this section and the rules of the department.

- (12)(a) It is the intent of the Legislature that for each reclaimed water utility or any other utility that receives funds pursuant to this subsection, the appropriate rate-setting authorities should develop rate structures for all water, wastewater, and reclaimed water and other alternative water supply utilities in the service area of the funded utility which accomplish the following:
- 1. Provide meaningful progress toward the development and implementation of alternative water supply systems, including reclaimed water systems.
- 2. Promote the conservation of fresh water withdrawn from natural systems.
- 3. Provide for an appropriate distribution of costs for all water, wastewater, and alternative water supply utilities, including reclaimed water utilities, among all of the users of those utilities.
- (b) Funding assistance provided for a water reuse system project shall include the following loan conditions for that project where such conditions will encourage water use efficiency:
- 1. Metering of reclaimed water use for the following activities: residential irrigation, agricultural irrigation, industrial uses except for electric utilities as defined in s. 366.02(2), golf course irrigation, landscape irrigation, irrigation of other public access areas, and commercial uses.



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2. Implementation of reclaimed water rate structures based on actual use of reclaimed water for the reuse types listed in subparagraph 1.

- 3. Implementation of education programs to inform the public about water issues, water conservation, and the importance and proper use of reclaimed water.
- Section 22. Subsection (6) of section 403.1837, Florida Statutes, is amended to read:
- 403.1837 Florida Water Pollution Control Financing Corporation.--
- The corporation may issue and incur notes, bonds, (6) certificates of indebtedness, or other obligations or evidences of indebtedness payable from and secured by amounts received from payment of loans and other moneys received by the corporation, including, but not limited to, amounts payable to the corporation by the department under a service contract entered into under subsection (5). The corporation may not issue bonds in excess of an amount authorized by general law or an appropriations act except to refund previously issued bonds. The corporation may issue bonds in amounts not exceeding \$50 million in fiscal year 2000-2001, \$75 million in fiscal year 2001-2002, and \$100 million in fiscal year 2002-2003. The proceeds of the bonds may be used for the purpose of providing funds for projects and activities provided for in subsection (1) or for refunding bonds previously issued by the corporation. The corporation may select a financing team and issue obligations through competitive bidding or negotiated contracts, whichever is most cost-effective. Any such indebtedness of the corporation



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does not constitute a debt or obligation of the state or a pledge of the faith and credit or taxing power of the state. The Legislature finds that, within the area Section 23. identified in the Lower East Coast Regional Water Supply Plan approved by the South Florida Water Management District pursuant to s. 373.0361, Florida Statutes, the groundwater levels can benefit from augmentation. The Legislature finds that the direct or indirect discharge of reclaimed water into canals and the aquifer system for transport and subsequent reuse may provide an environmentally acceptable means to augment water supplies and enhance natural systems; however, the Legislature also recognizes that there are water quality and water quantity issues that must be better understood and resolved. In addition, there are cost savings possible by collocating enclosed conduits for conveyance of water for reuse in this area within canal rights-of-way that should be investigated. Toward that end, the Department of Environmental Protection, in consultation with the South Florida Water Management District, Southeast Florida utilities, affected local governments, including local governments with principal responsibility for the operation and maintenance of a water control system capable of conveying reclaimed wastewater for reuse, representatives of the environmental and engineering communities, public health professionals, and individuals having expertise in water quality, shall conduct a study to investigate the feasibility of discharging reclaimed wastewater into canals and the aquifer system as an environmentally acceptable means of augmenting

groundwater supplies, enhancing natural systems, and conveying



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reuse water within enclosed conduits within the canal right-of-way. The study shall include an assessment of the water quality, water supply, public health, technical, and legal implications related to the canal discharge and collocation concepts. The department shall issue a preliminary written report containing draft findings and recommendations for public comment by

November 1, 2003. The department shall provide a written report on the results of its study to the Governor and the relevant substantive committees of the House of Representatives and the Senate by January 31, 2004. Nothing in this section shall be used to alter the purpose of the Comprehensive Everglades

Restoration Plan or the implementation of the Water Resources

Development Act of 2000.

Section 24. Authority to adopt ordinance or resolution; amount of fee; referendum; disbursement.--

(1) Any local government that contains an area or part of an area designated as an area of critical state concern under s. 380.05, Florida Statutes, may adopt a resolution or ordinance for imposition and collection of a residential acquisition fee in the area of critical state concern. A local government may not adopt an ordinance or resolution to collect a residential acquisition fee in any area where another local government has already passed an ordinance or resolution imposing the fee unless the fee has expired or has failed to be approved by the electorate. The fee shall be assessed in accordance with the schedule set forth in subsection (2) of section 24. The authorization provided in this section shall be construed to be



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general law authorization pursuant to s. 1, Art. VII of the
State Constitution.

- (2) Such ordinance or resolution must be approved by a majority of the qualified electors in the affected area of critical state concern. The ordinance or resolution for fee adoption must establish the date, time, and place of the referendum and provide appropriate ballot language, including, but not limited to, the fee schedule set forth in subsection (2) of section 24.
- (3) Any fees imposed and collected pursuant to this act shall be deposited into a residential acquisition fund to be established by ordinance or resolution of the governing body of the local government imposing the fee. The fund shall be maintained and administered by the clerk of the court. Six months after the initial collection, and quarterly thereafter, the clerk shall remit the proceeds accrued in the residential acquisition fund, less reasonable administrative costs of the clerk amounting to no more than \$5 per transaction, to the local government imposing the fee.

Section 25. Applicability of fee; fee schedule.--

- (1) The residential acquisition fee shall be imposed at closing or upon the sale of a single-family residential or multifamily residential property on a sliding scale based on purchase price of the property. Commercial, governmental, and unimproved properties are not subject to the provisions of this act. Refinancing of residential loans is not subject to the provisions of this act.
  - (2) The fee is based on the following schedule:

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1141	SCHEDULE OF FEES
1142	
1143	PURCHASE PRICE OF PROPERTY PERCENTAGE OF FEE
1144	Properties purchased at \$249,999 or less0%
1145	Properties purchased at \$250,000 to \$499,9991.00%
1146	Properties purchased at \$500,000 to \$999,9991.50%
1147	Properties purchased at \$1,000,000 to \$1,999,9991.75%
1148	Properties purchased at \$2,000,000 or more2.00%
1149	
1150	Section 26. Collection of fee At the time of closing or
1151	upon the sale of a single-family residential or a multifamily
1152	residential property, the closing agent, the representative of
1153	the closing agent, or the seller must collect and remit the fee
1154	to the clerk. The closing agent, the representative of the
1155	closing agent, or the seller must provide a space on the buyer
1156	and seller disbursement statement or an addendum accompanying
1157	the buyer and seller disbursement statement identifying the fee
1158	and must disclose the amount of the fee to the prospective
1159	buyer.
1160	Section 27. Utilization of fundsFunds received by the
1161	local government pursuant to this act shall be used for the
1162	creation of or improvements to wastewater or stormwater
1163	facilities. Division of funds between the county and
1164	municipalities in areas of critical state concern shall be in
1165	accordance with any existing agreement between the county and
1166	municipalities addressing priorities for uses established in
1167	this act. Funds collected under this act may be used to complete



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projects currently underway or projects undertaken pursuant to

this act.

Section 28. A local government's authorization to impose
or collect the fee authorized under this act shall expire 10
years after the termination of the designation of the area of
critical state concern pursuant to s. 380.05, Florida Statutes,
in which the local government is located.

Section 29. This act shall take effect upon becoming a law.

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