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A bill to be entitled

An act relating to water resources; amending s. 159.803, F.S.; revising the definition of "priority project"; amending s. 163.3167, F.S.; requiring local governments to include projected water use in comprehensive plans; amending s. 367.081, F.S.; revising procedure for fixing and changing rates to include the recovery of costs of alternative water supply facilities; amending s. 367.0814, F.S.; revising limit on the amount of revenues received by a utility to qualify for staff assistance in changing rates or charges; creating s. 373.227, F.S.; providing for the development of a water conservation guidance manual by the Department of Environmental Protection; providing for purpose and contents of the manual and requirements with respect thereto; requiring the Department of Environmental Protection to adopt the manual by rule by a specified date; providing program requirements for public water supply utilities that choose to design a comprehensive water conservation program based on the water conservation guidance manual; amending s. 373.0361, F.S.; providing for a public workshop on the development of regional water supply plans that include the consideration of population projections; providing for a list of water source options in regional water supply plans; providing additional regional water supply plan components; including conservation measures in regional water supply plans; revising specified reporting requirements of the Department of Environmental Protection; providing that a



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district water management plan may not be used as criteria for the review of permits for consumptive uses of water unless the plan or applicable portion thereof has been adopted by rule; providing construction; amending s. 373.0831, F.S.; revising the criteria by which water supply development projects may receive priority consideration for funding assistance; providing for permitting and funding of a proposed alternative water supply project identified in the relevant approved regional water supply plan; amending s. 373.1961, F.S.; providing funding priority; providing for the establishment of a revolving loan fund for alternative water supply projects; providing conditions for certain projects to receive funding assistance; amending s. 373.1963, F.S.; prohibiting the West Coast Regional Water Supply Authority from seeking permits from the South Florida Water Management District for the consumptive use of water from groundwater in a specified area; amending s. 373.223, F.S.; requiring the Department of Environmental Protection and the water management districts to submit specified recommendations to the Legislature; creating s. 373.2231, F.S.; directing the Southwest Florida Water Management District to conduct a comprehensive study of the cumulative impacts of the existing and projected demands on the water resources of the Peace River watershed; providing for a report; creating s. 373.2234, F.S.; authorizing the governing board of a water management district to adopt rules identifying certain



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preferred water supply sources; providing requirements with respect to such rules; providing construction; amending s. 373.250, F.S.; authorizing water management districts to require the use of reclaimed water in lieu of surface or groundwater when the use of uncommitted reclaimed water is environmentally, economically, and technically feasible; providing construction with respect to such authority; amending s. 373.536, F.S.; expanding requirements of the 5-year water resource development work program for water management districts; providing legislative findings and intent with regard to landscape irrigation design; requiring water management districts to develop landscape irrigation and xeriscape design standards; providing for individual water meters in certain establishments; providing exceptions; amending s. a variance 378.212, F.S.; providing for the granting of from pt. III of ch. 378, F.S., relating to phosphate land reclamation, for specified reclamation, and from pt. IV of ch. 373, for certain projects under described circumstances; amending s. 378.404, F.S.; authorizing the department to grant variances from the provisions of part IV of chapter 378 to accommodate reclamation that provides for water supply development or water resource development under specified circumstances; amending s. 403.064, F.S.; revising provisions relating to reuse feasibility studies; providing for metering use of reclaimed water and volumebased rates therefor; requiring wastewater utilities to submit plans for metering use and volume-based rate



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structures to the department; creating s. 403.0645, F.S.; providing for reclaimed water use at state facilities; requiring reports; amending s. 403.1835, F.S.; authorizing the Department of Environmental Protection to make specified deposits for the purpose of enabling belowmarket interest rate loans for treatment of polluted water; providing for development of rate structures for alternative water supply systems; providing criteria; amending s. 403.1837, F.S.; deleting certain restrictions on the issuance of bonds by the Florida Water Pollution Control Financing Corporation; providing for a study of the feasibility of discharging reclaimed wastewater into canals and the aquifer system in a specified area as an environmentally acceptable means of accomplishing described objectives; requiring reports; providing authority for local governments to impose a residential acquisition fee by ordinance or resolution; prohibiting imposition of a fee in an area where a fee has been approved by another local government; providing for a referendum; providing a fee schedule; providing procedures for collection of fees; providing for utilization of funds; requiring the county and municipalities to divide funds pursuant to agreement; providing a time limit on local government authorization to impose or collect certain fees; amending s. 163.01, F.S.; providing applicability of provisions relating to ownership and operation of utilities by entities composed of municipalities and counties; prescribing powers of



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counties and specified municipalities with respect to acquisition of water utilities and wastewater utilities by separate legal entities composed of municipalities and counties; authorizing the Public Service Commission to review the acquisition of a utility by two or more host governments; providing for a binding arbitration process under the Public Service Commission to resolve certain disputes relating to utility acquisition; authorizing the commission to adopt rules; requiring the Public Service Commission to establish rules that base the acquisition price for a host government to acquire a utility on certain information; amending s. 120.52, F.S.; deleting an exception from the requirements of ch. 120, F.S., for an entity created under s. 163.01(7)(g)1., F.S.; amending s. 367.021, F.S.; excluding an entity created under s. 163.01(7)(g)1., F.S., from the definition of "governmental authority"; amending s. 367.071, F.S.; deleting a provision authorizing a utility to be sold or transferred prior to approval of the Public Service Commission with a contingency clause in the contract; providing severability; providing legislative findings with respect to loss of property values due to the proximity of a regional water reservoir; authorizing a cause of action for a property owner; specifying a period during which a property owner may present a claim for compensation to the regional water supply authority that constructs, operates, and maintains the reservoir; providing requirements for the offer of compensation by a regional water supply



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141 authority; providing for judicial review under the Bert J. 142 Harris, Jr., Private Property Rights Protection Act; 143 providing for an award of costs and attorney's fees; 144 providing for future repeal of the section; providing for 145 applicability; providing effective dates. 146 147 Be It Enacted by the Legislature of the State of Florida: 148 149 Section 1. Subsection (5) of section 159.803, Florida 150 Statutes, is amended to read: 151 159.803 Definitions.--As used in this part, the term: 152 "Priority project" means a solid waste disposal 153 facility or a sewage facility, as such terms are defined in s. 154 142 of the Code, or water facility, as defined in s. 142 of the 155 Code, which is operated by a member-owned, not-for-profit 156 utility, or any project which is to be located in an area which 157 is an enterprise zone designated pursuant to s. 290.0065. 158 Section 2. Subsection (13) is added to section 163.3167, 159 Florida Statutes, to read: 163.3167 Scope of act.--160 161 (13) Each local government shall address in its 162 comprehensive plan, as enumerated in this chapter, the water 163 supply projects necessary to meet and achieve the existing and 164 projected water use demand for the established planning period, 165 considering the applicable plan developed pursuant to s. 166 373.0361. 167 Section 3. Subsection (2) of section 367.081, Florida 168 Statutes, is amended to read:

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367.081 Rates; procedure for fixing and changing. --(2)(a)1. The commission shall, either upon request or upon its own motion, fix rates which are just, reasonable, compensatory, and not unfairly discriminatory. In every such proceeding, the commission shall consider the value and quality of the service and the cost of providing the service, which shall include, but not be limited to, debt interest; the requirements of the utility for working capital; maintenance, depreciation, tax, and operating expenses incurred in the operation of all property used and useful in the public service; and a fair return on the investment of the utility in property used and useful in the public service. Pursuant to s. 373.1961(2)(1), the commission shall allow recovery of the full, prudently incurred costs of alternative water supply facilities. However, the commission shall not allow the inclusion of contributions-in-aid-of-construction in the rate base of any utility during a rate proceeding, nor shall the commission impute prospective future contributions-in-aid-of-construction against the utility's investment in property used and useful in the public service; and accumulated depreciation on such contributions-in-aid-of-construction shall not be used to reduce the rate base, nor shall depreciation on such contributed assets be considered a cost of providing utility service.

2. For purposes of such proceedings, the commission shall consider utility property, including land acquired or facilities constructed or to be constructed within a reasonable time in the future, not to exceed 24 months after the end of the historic base year used to set final rates unless a longer period is



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approved by the commission, to be used and useful in the public service, if:

- a. Such property is needed to serve current customers;
- b. Such property is needed to serve customers 5 years after the end of the test year used in the commission's final order on a rate request as provided in subsection (6) at a growth rate for equivalent residential connections not to exceed 5 percent per year; or
- c. Such property is needed to serve customers more than 5 full years after the end of the test year used in the commission's final order on a rate request as provided in subsection (6) only to the extent that the utility presents clear and convincing evidence to justify such consideration.

Notwithstanding the provisions of this paragraph, the commission shall approve rates for service which allow a utility to recover from customers the full amount of environmental compliance costs. Such rates may not include charges for allowances for funds prudently invested or similar charges. For purposes of this requirement, the term "environmental compliance costs" includes all reasonable expenses and fair return on any prudent investment incurred by a utility in complying with the requirements or conditions contained in any permitting, enforcement, or similar decisions of the United States Environmental Protection Agency, the Department of Environmental Protection, a water management district, or any other governmental entity with similar regulatory jurisdiction.



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(b) In establishing initial rates for a utility, the commission may project the financial and operational data as set out in paragraph (a) to a point in time when the utility is expected to be operating at a reasonable level of capacity.

Section 4. Subsection (1) of section 367.0814, Florida Statutes, is amended to read:

367.0814 Staff assistance in changing rates and charges; interim rates.--

- (1) The commission may establish rules by which a water or wastewater utility whose gross annual revenues are \$200,000 \$150,000 or less may request and obtain staff assistance for the purpose of changing its rates and charges. A utility may request staff assistance by filing an application with the commission.
- Section 5. Section 373.227, Florida Statutes, is created to read:
 - 373.227 Water conservation guidance manual.--
- (1) The Legislature recognizes that the proper conservation of water is an important means of achieving the economical and efficient utilization of water necessary to constitute a reasonable-beneficial use. The Legislature encourages the development and use of water conservation measures that are effective, flexible, and affordable. In the context of the use of water for public supply provided by a water utility, the Legislature intends for a variety of conservation measures to be available and used to encourage efficient water use. The Legislature finds that the social, economic, and cultural conditions of this state relating to the use of public water supply vary by geographic region, and thus

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water utilities must have the flexibility to tailor water conservation measures to best suit their individual circumstances. For purposes of this section, the term "public water supply utility" shall include both publicly owned and privately owned public water supply utilities.

(2) In order to implement the findings in subsection (1), the Department of Environmental Protection shall develop a water conservation quidance manual containing a menu of water conservation measures from which public water supply utilities may select in the development of a comprehensive, goal-based water conservation program tailored for their individual service areas that is effective and does not impose undue costs or burdens on customers. The water conservation guidance manual shall promote statewide consistency in the approach to utility conservation while maintaining appropriate flexibility. The manual may contain measures such as: water conservation audits, informative billing practices to educate customers on their patterns of water use, the costs of water, and ways to conserve water; ordinances requiring low-flow plumbing fixtures and efficient landscape irrigation; rebate programs for the installation of water-saving plumbing or appliances; general water conservation educational programs including bill inserts; measures to promote the more effective and efficient reuse of reclaimed water; water conservation or drought rate structures that encourage customers to conserve water through appropriate price signals; and programs to apply utility profits generated through conservation and drought rates to additional water conservation programs or water supply development. The manual



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shall specifically state that it is the responsibility of the appropriate utility to determine the specific rates it will charge its customers and that the role of the department or water management district is confined to the review of those rate structures to determine whether they encourage water conservation. The water conservation guidance manual shall also state that a utility need not adopt a water conservation or drought rate structure if the utility employs other measures that are equally or more effective. The manual shall provide for different levels of complexity and expected levels of effort in conservation programs depending on the size of the utility. However, all utilities will be expected to have at least basic programs in each of the following areas:

- (a) Individual metering, to the extent feasible as determined by the utility.
 - (b) Water accounting and loss control.
 - (c) Cost of service accounting.
 - (d) Information programs on water conservation.
 - (e) Landscaping water efficiency programs.
- (3) The Department of Environmental Protection shall develop the water conservation guidance manual no later than June 15, 2004. The department shall develop the manual in consultation with interested parties, which, at a minimum, shall include representatives from the water management districts, three utilities that are members of the American Water Works Association, two utilities that are members of the Florida Water Environment Association, a representative of the Florida Chamber of Commerce, representatives of counties and municipalities, and



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representatives of environmental organizations. By December 15, 2004, the department shall adopt the water conservation guidance manual by rule. Once the department adopts the water conservation quidance manual by rule, the water management districts may apply the manual and any revisions thereto in the review of water conservation requirements for obtaining a permit pursuant to part II without the need to adopt the manual pursuant to s. 120.54. Once the water conservation guidance manual is adopted by rule, a public water supply utility may choose to comply with the standard water conservation requirements adopted by the appropriate water management district for obtaining a consumptive use permit from that district, or may choose to develop a comprehensive, goal-based water conservation program from the options contained in the manual. If the utility chooses to design a comprehensive water conservation program based on the water conservation guidance manual, the proposed program must include the following:

- (a) An inventory of water system characteristics and conservation opportunities.
 - (b) Demand forecasts.
 - (c) An explanation of the proposed program.
- (d) Specific numeric water conservation targets for the utility as a whole and for appropriate customer classes, with a justification of why the numeric targets are appropriate based on that utility's particular customer characteristics and conservation opportunities.
- (e) A demonstration that the program will promote effective water conservation at least as well as standard water



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use conservation requirements adopted by the appropriate water management district.

- (f) A timetable for the utility and the water management district to evaluate progress in meeting the water conservation targets and making needed program modifications.
- (4) If the utility provides reasonable assurance that the proposed conservation program is consistent with the water conservation guidance manual and contains the elements specified in subsection (3), then the water management district shall approve the proposed program and the program shall satisfy water conservation requirements imposed as a condition of obtaining a permit under part II. The department, in consultation with the parties specified in subsection (3), may periodically amend or revise the water conservation guidance manual rule as appropriate to reflect changed circumstances or new technologies or approaches. The findings and provisions in this section shall not be construed to apply to users of water other than public and private water supply utilities.
- Section 6. Subsections (1), (2), (5), and (6) of section 373.0361, Florida Statutes, are amended to read:
 - 373.0361 Regional water supply planning.--
- (1) By October 1, 1998, the governing board shall initiate water supply planning for each water supply planning region identified in the district water management plan under s. 373.036, where it determines that sources of water are not adequate for the planning period to supply water for all existing and projected reasonable-beneficial uses and to sustain the water resources and related natural systems. The planning



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must be conducted in an open public process, in coordination and cooperation with local governments, regional water supply authorities, government-owned and privately owned water utilities, self-suppliers, and other affected and interested parties. During development but prior to completion of the regional water supply plan, the district must conduct at least one public workshop to discuss the technical data and modeling tools anticipated to be used to support the plan. A determination by the governing board that initiation of a regional water supply plan for a specific planning region is not needed pursuant to this section shall be subject to s. 120.569. The governing board shall reevaluate such a determination at least once every 5 years and shall initiate a regional water supply plan, if needed, pursuant to this subsection.

- (2) Each regional water supply plan shall be based on at least a 20-year planning period and shall include, but not be limited to:
 - (a) A water supply development component that includes:
- 1. A quantification of the water supply needs for all existing and reasonably projected future uses within the planning horizon. The level-of-certainty planning goal associated with identifying the water supply needs of existing and future reasonable-beneficial uses shall be based upon meeting those needs for a 1-in-10-year drought event. Population projections used for determining public water supply needs shall be based upon the best available data. In determining the best available data, the district shall consider the University of Florida's Bureau of Economic and Business Research (BEBR) medium



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population projections and any population projection data and analysis submitted by a local government pursuant to the public workshop described in subsection (1) when such data and analysis support the local government's comprehensive plan. Any adjustment of or deviation from the BEBR projections shall be fully described and the original BEBR data shall be presented along with the adjusted data.

- 2. A list of water source options for water supply development, including traditional and alternative source options sources, from which local government, government-owned and privately owned utilities, self-suppliers, and others may choose, for water supply development, the total capacity of which will, in conjunction with water conservation and other demand management measures, exceed the needs identified in subparagraph 1.
- 3. For each option listed in subparagraph 2., the estimated amount of water available for use and the estimated costs of and potential sources of funding for water supply development.
- 4. A list of water supply development projects that meet the criteria in s. 373.0831(4).
 - (b) A water resource development component that includes:
- 1. A listing of those water resource development projects that support water supply development.
 - 2. For each water resource development project listed:
- a. An estimate of the amount of water to become available through the project.



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b. The timetable for implementing or constructing the project and the estimated costs for implementing, operating, and maintaining the project.

- c. Sources of funding and funding needs.
- d. Who will implement the project and how it will be implemented.
- (c) The recovery and prevention strategy described in s. 373.0421(2).
- (d) A funding strategy for water resource development projects, which shall be reasonable and sufficient to pay the cost of constructing or implementing all of the listed projects.
- (e) Consideration of how the options addressed in paragraphs (a) and (b) serve the public interest or save costs overall by preventing the loss of natural resources or avoiding greater future expenditures for water resource development or water supply development. However, unless adopted by rule, these considerations do not constitute final agency action.
- (f) The technical data and information applicable to the planning region which are contained in the district water management plan and are necessary to support the regional water supply plan.
- (g) The minimum flows and levels established for water resources within the planning region.
- (h) Reservations of water adopted by rule pursuant to s.
 373.223(4).
- (i) An analysis, developed in cooperation with the department, of areas or instances in which the variance provisions of s. 378.212(1)(g) or s. 378.404(9) may be used to

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create water supply development or water resource development projects.

- Within boundaries of a regional water supply authority, those parts of the water supply development component of the regional water supply plan which deal with or affect public utilities and public water supply shall be developed jointly by such authority and the district for those areas served by the authority and its member governments.
- (5) By November 15, 1997, and Annually and in conjunction with the reporting requirements of s. 373.536(6)(a)4.

 thereafter, the department shall submit to the Governor and the Legislature a report on the status of regional water supply planning in each district. The report shall include:
- (a) A compilation of the estimated costs of and potential sources of funding for water resource development and water supply development projects, as identified in the water management district regional water supply plans.
- (b) A description of each district's progress toward achieving its water resource development objectives, as directed by s. 373.0831(3), including the district's implementation of its 5-year water resource development work program.
- (c) An assessment of the overall progress being made to develop water supply that is consistent with regional water supply plans to meet existing and future reasonable-beneficial needs during a 1-in-10-year drought.
- (6) Nothing contained in the water supply development component of the district water management plan shall be

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construed to require local governments, government-owned or privately owned water utilities, self-suppliers, or other water suppliers to select a water supply development option identified in the component merely because it is identified in the plan, nor may the plan be used in the review of permits under part II unless the plan, or an applicable portion thereof, has been adopted by rule. However, this subsection does not prohibit a water management district from employing the data or other information used to establish the plan in reviewing permits under part II, nor shall it not be construed to limit the authority of the department or governing board under part II.

Section 7. Subsection (3) of section 373.0831, Florida

Section 7. Subsection (3) of section 373.0831, Florida Statutes, is amended, and paragraph (c) is added to subsection (4) of said section, to read:

373.0831 Water resource development; water supply development.--

implement water resource development as defined in s. 373.019.

The water management districts are encouraged to implement water resource development as expeditiously as possible in areas subject to regional water supply plans. Each governing board shall include in its annual budget the amount needed for the fiscal year to implement water resource development projects, as prioritized in its regional water supply plans.

(4)

(c) If a proposed alternative water supply development project is identified in the relevant approved regional water supply plan, the project shall receive:

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1. A 20-year consumptive use permit, if it otherwise meets the permit requirements under ss. 373.223 and 373.236 and rules adopted thereunder.

- 2. Priority funding pursuant to s. 373.1961(2) if the project meets one of two criteria in s. 373.0831(4).
- Section 8. Subsection (2) of section 373.1961, Florida Statutes, is amended to read:

373.1961 Water production. --

The Legislature finds that, due to a combination of factors, vastly increased demands have been placed on natural supplies of fresh water, and that, absent increased development of alternative water supplies, such demands may increase in the future. The Legislature also finds that potential exists in the state for the production of significant quantities of alternative water supplies, including reclaimed water, and that water production includes the development of alternative water supplies, including reclaimed water, for appropriate uses. It is the intent of the Legislature that utilities develop reclaimed water systems, where reclaimed water is the most appropriate alternative water supply option, to deliver reclaimed water to as many users as possible through the most cost-effective means, and to construct reclaimed water system infrastructure to their owned or operated properties and facilities where they have reclamation capability. It is also the intent of the Legislature that the water management districts which levy ad valorem taxes for water management purposes should share a percentage of those tax revenues with water providers and users, including local governments, water, wastewater, and reuse utilities, municipal,



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industrial, and agricultural water users, and other public and private water users, to be used to supplement other funding sources in the development of alternative water supplies. The Legislature finds that public moneys or services provided to private entities for such uses constitute public purposes which are in the public interest. In order to further the development and use of alternative water supply systems, including reclaimed water systems, the Legislature provides the following:

The governing boards of the water management districts where water resource caution areas have been designated shall include in their annual budgets an amount for the development of alternative water supply systems, including reclaimed water systems, pursuant to the requirements of this subsection. Beginning in 1996, such amounts shall be made available to water providers and users no later than December 31 of each year, through grants, matching grants, revolving loans, or the use of district lands or facilities pursuant to the requirements of this subsection and quidelines established by the districts. In making grants or loans, funding priority shall be given to projects in accordance with s. 373.0831(4). Without diminishing amounts available through other means described in this paragraph, the governing boards are encouraged to consider establishing revolving loan funds to expand the total funds available to accomplish the objectives of this section. A revolving loan fund created pursuant to this paragraph shall be a nonlapsing fund from which the water management district may make loans with interest rates below prevailing market rates to public or private entities for the purposes described in this



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section. The governing board may adopt resolutions to establish revolving loan funds which shall specify the details of the administration of the fund, the procedures for applying for loans from the fund, the criteria for awarding loans from the fund, the initial capitalization of the fund, and the goals for future capitalization of the fund in subsequent budget years.

Revolving loan funds created pursuant to this paragraph shall be used to expand the total sums and sources of cooperative funding available for the development of alternative water supplies. The Legislature does not intend for the creation of revolving loan trust funds to supplant or otherwise reduce existing sources or amounts of funds currently available through other means.

- (b) It is the intent of the Legislature that for each reclaimed water utility, or any other utility, which receives funds pursuant to this subsection, the appropriate rate-setting authorities should develop rate structures for all water, wastewater, and reclaimed water and other alternative water supply utilities in the service area of the funded utility, which accomplish the following:
- 1. Provide meaningful progress toward the development and implementation of alternative water supply systems, including reclaimed water systems;
- 2. Promote the conservation of fresh water withdrawn from natural systems;
- 3. Provide for an appropriate distribution of costs for all water, wastewater, and alternative water supply utilities, including reclaimed water utilities, among all of the users of those utilities; and



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4. Prohibit rate discrimination within classes of utility users.

- (c) Funding assistance provided by the water management districts for a water reuse system project shall include the following grant or loan conditions for that project when the water management district determines such conditions will encourage water use efficiency:
- 1. Metering of reclaimed water use for the following activities: residential irrigation, agricultural irrigation, industrial uses except for electric utilities as defined in s. 366.02(2), golf course irrigation, landscape irrigation, irrigation of other public access areas, commercial and institutional uses such as toilet flushing, and transfers to other reclaimed water utilities.
- 2. Implementation of reclaimed water rate structures based on actual use of reclaimed water for the types of reuse activities listed in subparagraph 1.
- 3. Implementation of education programs to inform the public about water issues, water conservation, and the importance and proper use of reclaimed water.
 - 4. Development of location data for key reuse facilities.
- (d)(e) In order to be eligible for funding pursuant to this subsection, a project must be consistent with a local government comprehensive plan and the governing body of the local government must require all appropriate new facilities within the project's service area to connect to and use the project's alternative water supplies. The appropriate local government must provide written notification to the appropriate



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district that the proposed project is consistent with the local government comprehensive plan.

- $\underline{\text{(e)}(d)}$ Any and all revenues disbursed pursuant to this subsection shall be applied only for the payment of capital or infrastructure costs for the construction of alternative water supply systems that provide alternative water supplies.
- (f)(e) By January 1 of each year, the governing boards shall make available written guidelines for the disbursal of revenues pursuant to this subsection. Such guidelines shall include at minimum:
- 1. An application process and a deadline for filing applications annually.
- 2. A process for determining project eligibility pursuant to the requirements of paragraphs (d) $\frac{\text{(e)}}{\text{(d)}}$ and $\frac{\text{(e)}}{\text{(d)}}$.
- 3. A process and criteria for funding projects pursuant to this subsection that cross district boundaries or that serve more than one district.
- (g)(f) The governing board of each water management district shall establish an alternative water supplies grants advisory committee to recommend to the governing board projects for funding pursuant to this subsection. The advisory committee members shall include, but not be limited to, one or more representatives of county, municipal, and investor-owned private utilities, and may include, but not be limited to, representatives of agricultural interests and environmental interests. Each committee member shall represent his or her interest group as a whole and shall not represent any specific entity. The committee shall apply the guidelines and project



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eligibility criteria established by the governing board in reviewing proposed projects. After one or more hearings to solicit public input on eligible projects, the committee shall rank the eligible projects and shall submit them to the governing board for final funding approval. The advisory committee may submit to the governing board more projects than the available grant money would fund.

(h)(g) All revenues made available annually pursuant to this subsection must be encumbered annually by the governing board if it approves projects sufficient to expend the available revenues. Funds must be disbursed within 36 months after encumbrance.

(i)(h) For purposes of this subsection, alternative water supplies are supplies of water that have been reclaimed after one or more public supply, municipal, industrial, commercial, or agricultural uses, or are supplies of stormwater, or brackish or salt water, that have been treated in accordance with applicable rules and standards sufficient to supply the intended use.

 $\underline{(j)}$ (i) This subsection shall not be subject to the rulemaking requirements of chapter 120.

(k)(j) By January 30 of each year, each water management district shall submit an annual report to the Governor, the President of the Senate, and the Speaker of the House of Representatives which accounts for the disbursal of all budgeted amounts pursuant to this subsection. Such report shall describe all projects funded and shall account separately for moneys provided through grants, matching grants, revolving loans, and the use of district lands or facilities.



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(1)(k) The Florida Public Service Commission shall allow entities under its jurisdiction constructing alternative water supply facilities, including but not limited to aquifer storage and recovery wells, to recover the full, prudently incurred cost of such facilities through their rate structure. Every component of an alternative water supply facility constructed by an investor-owned utility shall be recovered in current rates.

Section 9. Subsection (9) is added to section 373.1963, Florida Statutes, to read:

373.1963 Assistance to West Coast Regional Water Supply Authority.--

in northeastern Hillsborough County which have not yet been adversely impacted by groundwater withdrawals for consumptive use not be subject to groundwater withdrawals by the development of wellfields by the authority. In order to protect the wetlands in this area, the authority is hereby prohibited from seeking permits from the Southwest Florida Water Management District for the consumptive use of water from groundwater in northeastern Hillsborough County north of Knights Griffin Road and east of State Road 39.

Section 10. Subsection (5) is added to section 373.223, Florida Statutes, to read:

373.223 Conditions for a permit.--

(5) The Legislature finds that the issuance of consumptive use permits has a direct relation to efficient and effective water resource development. The Legislature further finds that the management of consumptive use permits has a direct relation



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to efficient and effective water supply development. To help identify the changes necessary to better utilize these permits, the Legislature directs that the Department of Environmental Protection and each water management district submit recommendations to the appropriate substantive committees of each house of the Legislature by December 1, 2003. The recommendations shall identify alternative methods of extending the use of existing water resources, including, but not limited to, the potential rights of existing permitholders to share water allocated under a consumptive use permit. The department and the districts are encouraged to use public hearings to gather information and shall include information provided by basin boards and regional water supply authorities.

Section 11. Section 373.2231, Florida Statutes, is created to read:

373.2231 Peace River comprehensive study.--The Legislature acknowledges that there are many and varied demands on the available water supplies on the Peace River watershed from industry, agriculture, and commercial and residential development. The cumulative impact of all these demands has the potential to significantly reduce the fresh water flows and levels in the Peace River. Accordingly, the Legislature hereby directs the Southwest Florida Water Management District to conduct a comprehensive study of the cumulative impacts of the existing and projected demands on the water resources of the Peace River watershed. The study shall be completed and a report of the study submitted to the Governor, the President of the



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726 Senate, and the Speaker of the House of Representatives by June 727 1, 2004. 728 Section 12. Section 373.2234, Florida Statutes, is created 729 to read: 730 373.2234 Preferred water supply sources. -- The governing 731 board of the district is authorized to adopt rules identifying 732 preferred water supply sources for which there is sufficient 733 data to establish that the source can be used to provide a substantial new water supply to meet existing and reasonably 734 735 anticipated water needs in a water supply planning region 736 identified pursuant to s. 373.0361(1) while sustaining the water 737 resources and related natural systems. Such rules shall, at a 738 minimum, contain a description of the source and an assessment 739 of the water the source is projected to produce. If a 740 consumptive use permit applicant proposes to use such a source consistent with the assessment, the proposed use shall be 741 742 subject to the provisions of s. 373.223(1), but such proposed 743 use shall be a factor deemed to be consistent with the public 744 interest pursuant to s. 373.223(1)(c). A consumptive use permit 745 issued approving the use of such a source shall be for at least 746 20 years and may be subject to the provisions of s. 373.226(3). 747 However, nothing in this section shall be construed to provide 748 that the use of nonpreferred sources must receive a permit 749 duration of less than 20 years or that such nonpreferred sources 750 are not consistent with the public interest. 751 Section 13. Paragraph (c) is added to subsection (2) of section 373.250, Florida Statutes, to read: 752 753 373.250 Reuse of reclaimed water.--

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(c) A water management district may require the use of reclaimed water in lieu of surface water or groundwater when the use of uncommitted reclaimed water is environmentally, economically, and technically feasible. However, while recognizing that the state's surface water and groundwater are public resources, nothing in this paragraph shall be construed to give a water management district the authority to require a provider of reclaimed water to redirect reclaimed water from one user to another or to provide uncommitted water to a specific user if such water is anticipated to be used by the provider, or a different user selected by the provider, within a reasonable amount of time.

Section 14. Paragraph (a) of subsection (6) of section 373.536, Florida Statutes, is amended to read:

373.536 District budget and hearing thereon. --

- (6) FINAL BUDGET; ANNUAL AUDIT; CAPITAL IMPROVEMENTS PLAN; WATER RESOURCE DEVELOPMENT WORK PROGRAM.--
- (a) Each district must, by the date specified for each item, furnish copies of the following documents to the Governor, the President of the Senate, the Speaker of the House of Representatives, the chairs of all legislative committees and subcommittees having substantive or fiscal jurisdiction over the districts, as determined by the President of the Senate or the Speaker of the House of Representatives as applicable, the secretary of the department, and the governing board of each county in which the district has jurisdiction or derives any funds for the operations of the district:



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1. The adopted budget, to be furnished within 10 days after its adoption.

- 2. A financial audit of its accounts and records, to be furnished within 10 days after its acceptance by the governing board. The audit must be conducted in accordance with the provisions of s. 11.45 and the rules adopted thereunder. In addition to the entities named above, the district must provide a copy of the audit to the Auditor General within 10 days after its acceptance by the governing board.
- 3. A 5-year capital improvements plan, to be furnished within 45 days after the adoption of the final budget. The plan must include expected sources of revenue for planned improvements and must be prepared in a manner comparable to the fixed capital outlay format set forth in s. 216.043.
- 4. A 5-year water resource development work program to be furnished within 45 days after the adoption of the final budget. The program must describe the district's implementation strategy for the water resource development component of each approved regional water supply plan developed or revised under s. 373.0361. The work program must address all the elements of the water resource development component in the district's approved regional water supply plans and must identify which projects in the work program will provide water, explain how each water resource development project will produce additional water available for consumptive uses, estimate the quantity of water to be produced by each project, and provide an assessment of the contribution of the district's regional water supply plans in providing sufficient water to meet the water supply needs of



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existing and future reasonable-beneficial uses for a 1-in-10year drought event. Within 45 days after its submittal, the department shall review the proposed work program and submit its findings, questions, and comments to the district. The review must include a written evaluation of the program's consistency with the furtherance of the district's approved regional water supply plans, and the adequacy of proposed expenditures. As part of the review, the department shall give interested parties the opportunity to provide written comments on each district's proposed work program. Within 60 days after receipt of the department's evaluation, the governing board shall state in writing to the department which changes recommended in the evaluation it will incorporate into its work program or specify the reasons for not incorporating the changes. The department shall include the district's responses in a final evaluation report and shall submit a copy of the report to the Governor, the President of the Senate, and the Speaker of the House of Representatives.

(b) If any entity listed in paragraph (a) provides written comments to the district regarding any document furnished under this subsection, the district must respond to the comments in writing and furnish copies of the comments and written responses to the other entities.

Section 15. Landscape irrigation design. --

(1) The Legislature finds that multiple areas throughout the state have been identified by water management districts as water resource caution areas, which indicates that in the near future water demand in those areas will exceed the current

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available water supply and that conservation is one of the mechanisms by which future water demand will be met.

- (2) The Legislature finds that landscape irrigation comprises a significant portion of water use and that the current typical landscape irrigation system and xeriscape designs offer significant potential water conservation benefits.
- (3) It is the intent of the Legislature to improve landscape irrigation water use efficiency by ensuring landscape irrigation systems meet or exceed minimum design criteria.
- (4) The water management districts shall develop and adopt by rule landscape irrigation and xeriscape design standards for new construction that incorporate a landscape irrigation system. The standards shall be based on the irrigation code defined in the Florida Building Code, Plumber's Volume, Appendix F. Such design standards should promote the effective and efficient use of irrigation water and include a consideration of local demographic, hydrologic, and other considerations as they apply to landscape irrigation water use. When adopting an ordinance or regulation, local governments shall use these approved irrigation design standards.
- (5) The water management districts shall work with the Florida Chapter of the American Society of Landscape Architects, the Florida Irrigation Society, the Florida Nurserymen and Growers Association, the Department of Agriculture and Consumer Services, the Institute of Food and Agricultural Sciences, the Department of Environmental Protection, the Florida League of Cities, and the Florida Association of Counties to develop scientifically-based model guidelines for urban, commercial, and



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residential landscape irrigation, including drip irrigation, for plants, trees, sod, and other landscaping. Local governments shall use the scientific information when developing landscape irrigation ordinances or guidelines. Every 3 years, the agencies and entities specified in this subsection shall review the model guidelines to determine whether new research findings require a change or modification of the guidelines.

Section 16. Water metering.--Where economically and logistically feasible, individual water meters shall be required for each new separate occupancy unit of commercial establishments; multifamily residential buildings; condominiums and cooperatives; marinas; and trailer, mobile home, and recreational vehicle parks for which construction is commenced after July 1, 2003. The applicable water utility is not required to assume ownership, maintenance, or billing responsibility for any submeters resulting from such individual metering. A utility may require a master meter at such establishments for purposes of billing a single entity, whereupon the entity may in turn bill the owners of the individual submeters. Individual water meters shall not be required:

- (1) In those portions of a commercial establishment where the floor space dimensions or physical configuration of the units is subject to alteration as evidenced by nonstructural element partition walls, unless the utility determines that adequate provisions can be made to modify the metering to accurately reflect such alterations.
- (2) For water used in specialized-use housing such as hospitals, nursing homes, assisted living facilities,



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convalescent homes, facilities certified under chapter 651,

Florida Statutes, government financed or subsidized housing for
the elderly or disabled, college dormitories, convents, sorority
houses, fraternity houses, motels, hotels, or similar
facilities.

- (3) For separate specifically designated areas for overnight occupancy at trailer, mobile home, and recreational vehicle parks where permanent residency is not established and for marinas where living on board is prohibited by ordinance, deed restriction, or other permanent means.
- (4) For sites in mobile home parks that were permitted for occupancy by the Department of Health prior to July 1, 2003.
- (5) For timeshare developments, provided that all of the occupancy units are committed to a timeshare plan as defined in and regulated by chapter 721, Florida Statutes, and none of the occupancy units is used for permanent occupancy.
- Section 17. Paragraph (g) is added to subsection (1) of section 378.212, Florida Statutes, to read:
 - 378.212 Variances.--
- (1) Upon application, the secretary may grant a variance from the provisions of this part or the rules adopted pursuant thereto. Variances and renewals thereof may be granted for any one of the following reasons:
- (g) To accommodate reclamation that provides water supply development or water resource development not inconsistent with the applicable regional water supply plan approved pursuant to s. 373.0361, provided adverse impacts are not caused to the water resources in the basin. A variance may also be granted



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from the requirements of part IV of chapter 373, or the rules adopted thereunder, when a project provides an improvement in water availability in the basin and does not cause adverse impacts to water resources in the basin.

Section 18. Subsection (9) is added to section 378.404, Florida Statutes, to read:

378.404 Department of Environmental Protection; powers and duties.—The department shall have the following powers and duties:

- (9) To grant variances from the provisions of this part to accommodate reclamation that provides for water supply development or water resource development not inconsistent with the applicable regional water supply plan approved pursuant to s. 373.0361, appropriate stormwater management, improved wildlife habitat, recreation, or a mixture thereof, provided adverse impacts are not caused to the water resources in the basin and public health and safety are not adversely affected.
- Section 19. Subsections (1) and (6) of section 403.064, Florida Statutes, are amended, and subsection (16) is added to said section, to read:

403.064 Reuse of reclaimed water.--

(1) The encouragement and promotion of water conservation, and reuse of reclaimed water, as defined by the department, are state objectives and are considered to be in the public interest. The Legislature finds that the reuse of reclaimed water is a critical component of meeting the state's existing and future water supply needs while sustaining natural systems. The Legislature further finds that for those wastewater



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treatment plants permitted and operated under an approved reuse program by the department, the reclaimed water shall be considered environmentally acceptable and not a threat to public health and safety. The Legislature encourages the development of incentive-based programs for reuse implementation.

- (6) A reuse feasibility study prepared under subsection (2) satisfies a water management district requirement to conduct a reuse feasibility study imposed on a local government or utility that has responsibility for wastewater management. The data included in the study and the study's conclusions shall be given significant consideration by the applicant and the appropriate water management district in an analysis of the economic, environmental, and technical feasibility of providing reclaimed water for reuse under part II of chapter 373, and shall be presumed relevant to the determination of feasibility. A water management district shall not require a separate study when a reuse feasibility study has been completed under subsection (2).
- (16) Utilities implementing reuse projects are encouraged, except in the case of use by electric utilities as defined in s. 366.02(2), to meter use of reclaimed water by all end users and, to charge for the use of reclaimed water based on the actual volume used when such metering and charges can be shown to encourage water conservation. Metering and the use of volume-based rates are effective water management tools for the following reuse activities: residential irrigation, agricultural irrigation, industrial uses, golf course irrigation, landscape irrigation, irrigation of other public access areas, commercial



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and institutional uses such as toilet flushing, and transfers to other reclaimed water utilities. Beginning with the submittal due on January 1, 2004, each domestic wastewater utility that provides reclaimed water for the reuse activities listed in this section shall include a summary of its metering and rate structure as part of its annual reuse report to the department.

Section 20. Section 403.0645, Florida Statutes, is created to read:

- 403.0645 Reclaimed water use at state facilities. --
- (1) The encouragement and promotion of reuse of reclaimed water has been established as a state objective in ss. 373.250 and 403.064. Reuse has become an integral part of water and wastewater management in Florida, and Florida is recognized as a national leader in water reuse.
- (2) The state and various state agencies and water management districts should take a leadership role in using reclaimed water in lieu of other water sources. Use of reclaimed water by state agencies and facilities will conserve potable water and will serve an important public education function.
- directed to use reclaimed water to the greatest extent practicable for landscape irrigation, toilet flushing, aesthetic features such as decorative ponds and fountains, cooling water, and other useful purposes allowed by department rules at state facilities, including, but not limited to, parks, rest areas, visitor welcome centers, buildings, college campuses, and other facilities.



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(4) Each state agency and water management district shall submit to the Secretary of Environmental Protection by February 1 of each year a summary of activities designed to utilize reclaimed water at its facilities along with a summary of the amounts of reclaimed water actually used for beneficial purposes.

Section 21. Paragraph (b) of subsection (3) of section 403.1835, Florida Statutes, is amended, and subsection (12) is added to said section, to read:

403.1835 Water pollution control financial assistance. --

- (3) The department may provide financial assistance through any program authorized under s. 603 of the Federal Water Pollution Control Act (Clean Water Act), Pub. L. No. 92-500, as amended, including, but not limited to, making grants and loans, providing loan guarantees, purchasing loan insurance or other credit enhancements, and buying or refinancing local debt. This financial assistance must be administered in accordance with this section and applicable federal authorities. The department shall administer all programs operated from funds secured through the activities of the Florida Water Pollution Control Financing Corporation under s. 403.1837, to fulfill the purposes of this section.
- (b) The department may make or request the corporation to make loans, grants, and deposits to other entities eligible to participate in the financial assistance programs authorized under the Federal Water Pollution Control Act, or as a result of other federal action, which entities may pledge any revenue available to them to repay any funds borrowed. Notwithstanding

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s. 18.10, the department may make deposits to financial institutions that earn less than the prevailing rate for United States Treasury securities with corresponding maturities for the purpose of enabling such financial institutions to make belowmarket interest rate loans to entities qualified to receive loans under this section and the rules of the department.

- reclaimed water utility or any other utility that receives funds pursuant to this subsection, the appropriate rate-setting authorities should develop rate structures for all water, wastewater, and reclaimed water and other alternative water supply utilities in the service area of the funded utility which accomplish the following:
- 1. Provide meaningful progress toward the development and implementation of alternative water supply systems, including reclaimed water systems.
- 2. Promote the conservation of fresh water withdrawn from natural systems.
- 3. Provide for an appropriate distribution of costs for all water, wastewater, and alternative water supply utilities, including reclaimed water utilities, among all of the users of those utilities.
- (b) Funding assistance provided for a water reuse system project shall include the following loan conditions for that project where such conditions will encourage water use efficiency:
- 1. Metering of reclaimed water use for the following activities: residential irrigation, agricultural irrigation,



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industrial uses except for electric utilities as defined in s. 366.02(2), golf course irrigation, landscape irrigation, irrigation of other public access areas, and commercial uses.

- 2. Implementation of reclaimed water rate structures based on actual use of reclaimed water for the reuse types listed in subparagraph 1.
- 3. Implementation of education programs to inform the public about water issues, water conservation, and the importance and proper use of reclaimed water.

Section 22. Subsection (6) of section 403.1837, Florida Statutes, is amended to read:

403.1837 Florida Water Pollution Control Financing Corporation.--

(6) The corporation may issue and incur notes, bonds, certificates of indebtedness, or other obligations or evidences of indebtedness payable from and secured by amounts received from payment of loans and other moneys received by the corporation, including, but not limited to, amounts payable to the corporation by the department under a service contract entered into under subsection (5). The corporation may not issue bonds in excess of an amount authorized by general law or an appropriations act except to refund previously issued bonds. The corporation may issue bonds in amounts not exceeding \$50 million in fiscal year 2000-2001, \$75 million in fiscal year 2001-2002, and \$100 million in fiscal year 2002-2003. The proceeds of the bonds may be used for the purpose of providing funds for projects and activities provided for in subsection (1) or for refunding bonds previously issued by the corporation. The



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corporation may select a financing team and issue obligations through competitive bidding or negotiated contracts, whichever is most cost-effective. Any such indebtedness of the corporation does not constitute a debt or obligation of the state or a pledge of the faith and credit or taxing power of the state.

Section 23. The Legislature finds that, within the area identified in the Lower East Coast Regional Water Supply Plan approved by the South Florida Water Management District pursuant to s. 373.0361, Florida Statutes, the groundwater levels can benefit from augmentation. The Legislature finds that the direct or indirect discharge of reclaimed water into canals and the aquifer system for transport and subsequent reuse may provide an environmentally acceptable means to augment water supplies and enhance natural systems; however, the Legislature also recognizes that there are water quality and water quantity issues that must be better understood and resolved. In addition, there are cost savings possible by collocating enclosed conduits for conveyance of water for reuse in this area within canal rights-of-way that should be investigated. Toward that end, the Department of Environmental Protection, in consultation with the South Florida Water Management District, Southeast Florida utilities, affected local governments, including local governments with principal responsibility for the operation and maintenance of a water control system capable of conveying reclaimed wastewater for reuse, representatives of the environmental and engineering communities, public health professionals, and individuals having expertise in water quality, shall conduct a study to investigate the feasibility of



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discharging reclaimed wastewater into canals and the aquifer system as an environmentally acceptable means of augmenting groundwater supplies, enhancing natural systems, and conveying reuse water within enclosed conduits within the canal right-ofway. The study shall include an assessment of the water quality, water supply, public health, technical, and legal implications related to the canal discharge and collocation concepts. The department shall issue a preliminary written report containing draft findings and recommendations for public comment by November 1, 2003. The department shall provide a written report on the results of its study to the Governor and the relevant substantive committees of the House of Representatives and the Senate by January 31, 2004. Nothing in this section shall be used to alter the purpose of the Comprehensive Everglades Restoration Plan or the implementation of the Water Resources Development Act of 2000.

Section 24. Authority to adopt ordinance or resolution; amount of fee; referendum; disbursement.--

(1) Any local government that contains an area or part of an area designated as an area of critical state concern under s. 380.05, Florida Statutes, may adopt a resolution or ordinance for imposition and collection of a residential acquisition fee in the area of critical state concern. A local government may not adopt an ordinance or resolution to collect a residential acquisition fee in any area where another local government has already passed an ordinance or resolution imposing the fee unless the fee has expired or has failed to be approved by the electorate. The fee shall be assessed in accordance with the



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schedule set forth in subsection (2) of section 24. The authorization provided in this section shall be construed to be general law authorization pursuant to s. 1, Art. VII of the State Constitution.

- (2) Such ordinance or resolution must be approved by a majority of the qualified electors in the affected area of critical state concern. The ordinance or resolution for fee adoption must establish the date, time, and place of the referendum and provide appropriate ballot language, including, but not limited to, the fee schedule set forth in subsection (2) of section 24.
- (3) Any fees imposed and collected pursuant to this act shall be deposited into a residential acquisition fund to be established by ordinance or resolution of the governing body of the local government imposing the fee. The fund shall be maintained and administered by the clerk of the court. Six months after the initial collection, and quarterly thereafter, the clerk shall remit the proceeds accrued in the residential acquisition fund, less reasonable administrative costs of the clerk amounting to no more than \$5 per transaction, to the local government imposing the fee.

Section 25. Applicability of fee; fee schedule.--

(1) The residential acquisition fee shall be imposed at closing or upon the sale of a single-family residential or multifamily residential property on a sliding scale based on purchase price of the property. Commercial, governmental, and unimproved properties are not subject to the provisions of this



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1172	act. Refinancing of residential loans is not subject to the
1173	provisions of this act.
1174	(2) The fee is based on the following schedule:
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1176	SCHEDULE OF FEES
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1178	PURCHASE PRICE OF PROPERTY PERCENTAGE OF FEE
1179	Properties purchased at \$249,999 or less0%
1180	Properties purchased at \$250,000 to \$499,9991.00%
1181	Properties purchased at \$500,000 to \$999,9991.50%
1182	Properties purchased at \$1,000,000 to \$1,999,9991.75%
1183	Properties purchased at \$2,000,000 or more2.00%
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1185	Section 26. Collection of fee At the time of closing or
1186	upon the sale of a single-family residential or a multifamily
1187	residential property, the closing agent, the representative of
1188	the closing agent, or the seller must collect and remit the fee
1189	to the clerk. The closing agent, the representative of the
1190	closing agent, or the seller must provide a space on the buyer
1191	and seller disbursement statement or an addendum accompanying
1192	the buyer and seller disbursement statement identifying the fee
1193	and must disclose the amount of the fee to the prospective
1194	buyer.
1195	Section 27. Utilization of fundsFunds received by the
1196	local government pursuant to this act shall be used for the
1197	creation of or improvements to wastewater or stormwater
1198	facilities. Division of funds between the county and
1199	municipalities in areas of critical state concern shall be in



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accordance with any existing agreement between the county and municipalities addressing priorities for uses established in this act. Funds collected under this act may be used to complete projects currently underway or projects undertaken pursuant to this act.

Section 28. A local government's authorization to impose or collect the fee authorized under this act shall expire 10 years after the termination of the designation of the area of critical state concern pursuant to s. 380.05, Florida Statutes, in which the local government is located.

Section 29. Paragraph (g) of subsection (7) of section 163.01, Florida Statutes, is amended to read:

163.01 Florida Interlocal Cooperation Act of 1969.-(7)

(g)1. Notwithstanding any other provisions of this section, any separate legal entity created under this section, the membership of which is limited to municipalities and counties of the state, may acquire, own, construct, improve, operate, and manage public facilities, or finance facilities on behalf of any person, relating to a governmental function or purpose, including, but not limited to, wastewater facilities, water or alternative water supply facilities, and water reuse facilities, which may serve populations within or outside of the members of the entity. Notwithstanding s. 367.171(7), any separate legal entity created under this paragraph is not subject to <u>Public Service</u> Commission jurisdiction, except when a host government specifically requests binding arbitration services through the commission under subparagraphs 4. and 5.



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and as is otherwise provided for in general law. The separate legal entity and may not provide utility services within the service area of an existing utility system unless it has received the consent of the utility.

2. For purposes of this paragraph, the term "utility" means a water or wastewater utility and includes every person, separate legal entity, lessee, trustee, or receiver owning, operating, managing, or controlling a system, or proposing construction of a system, who is providing, or proposes to provide, water or wastewater service to the public for compensation. For purposes of this paragraph, the term "system" means each separate water or wastewater facility providing service. For purposes of this paragraph, the term "host government" means either the governing body of the county, if the largest number of equivalent residential connections currently served by a system of the utility is located in the unincorporated area, or the governing body of a municipality, if the largest number of equivalent residential connections currently served by a system of the utility is located within that municipality's boundaries. For purposes of this paragraph, the term "separate legal entity" may mean any entity created by interlocal agreement the membership of which is limited to two or more municipalities or counties of the state, but which entity is legally separate and apart from any of its member governments. A separate legal entity that seeks to acquire any utility must notify the host government in writing by certified mail about the contemplated acquisition not less than 90 days before any proposed transfer of ownership, use, or possession of



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any utility assets by such separate legal entity. The potential acquisition notice must be provided to the legislative head of the governing body of the host government and to its chief administrative officer and must provide the name and address of a contact person for the separate legal entity and information identified in s. 367.071(4)(a) concerning the contemplated acquisition.

3. Within 90 days following receipt of the notice, the host government may adopt a resolution to become a member of the separate legal entity; adopt a resolution to approve the utility acquisition; adopt a resolution to prohibit the utility acquisition by the separate legal entity if the host government determines that the proposed acquisition is not in the public interest; request in writing an automatic 45-day extension of the 90-day period in order to allow sufficient time for the host government to evaluate the proposed acquisition; or take no action to agenda the proposed acquisition for discussion at a public meeting, which shall be construed as denial of the proposed acquisition. If a host government adopts a prohibition resolution, the separate legal entity may not acquire the utility within that host government's territory without specific consent of the host government by future resolution. If a host government adopts a membership resolution, the separate legal entity must accept the host government as a member before any transfer of ownership, use, or possession of the utility or the utility facilities on the same basis as its existing members. If a host government does not adopt a prohibition resolution or an approval resolution, does not provide a written request for an



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extension of the 90-day notice period, and takes no action to initiate judicial proceedings regarding the proposed acquisition, the separate legal entity may proceed to acquire the utility after the 90-day notice period without further notice, except as otherwise agreed upon by the separate legal entity and the host government. In utility acquisitions involving two or more host governments, the Public Service Commission shall consider whether the sale, assignment, or transfer of the utility is in the public interest pursuant to the provisions of s. 367.071(1).

4. In addition to the host government's right to review as fair and reasonable the rates, charges, customer classifications, and terms of service that will be in place at the time of acquisition, the host government has the right to review and approve as fair and reasonable any later changes proposed by the separate legal entity to the rates, charges, customer classifications, and terms of service, before adoption by the separate legal entity. In addition, the host government has the right to review and approve any changes to the financing of such facilities which may result in increased costs to customers. Such right of review and approval by the host government is subject to the obligation of the separate legal entity to establish rates and charges that comply with the requirements contained in any resolution or trust agreement relating to the issuance of bonds to acquire and improve the affected utility, and such right does not affect the obligation of the separate legal entity to set rates at a level sufficient to pay debt service on its obligations issued in relation to the



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host government utility. In order to facilitate review of proposed changes by such host government, the separate legal entity must notify the host government in writing by certified mail about the proposed changes not less than 90 days before it implements any changes. The notice of proposed changes must be provided to the legislative head of the governing body of each host government and to its chief administrative officer and must provide the name and address of a contact person for the separate legal entity and information identified in s. 367.081(2)(a)1. as it applies to publicly owned utilities about the proposed changes. If after review the host government believes that the proposed changes are in the public interest, the host government may pass a resolution approving the proposed changes. If, after review, the host government believes that the proposed changes are not in the public interest, the host government may enter into negotiation with the separate legal entity to resolve those concerns. If no agreement is reached within 30 days after the host government's determination that the proposed changes are not in the public interest, the host government may request and, if requested, shall receive binding arbitration services through the Public Service Commission to resolve the dispute with the separate legal entity. The commission shall develop and adopt administrative rules governing the arbitration process and establishing fees for this dispute-resolution service.

5. After the acquisition or construction of any utility systems by a separate legal entity created under this subsection, revenues or any other income may not be transferred



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or paid to a member of a separate legal entity, or to any other county or municipality, from user fees or other charges or revenues generated from customers that are not physically located within the jurisdictional or service delivery boundaries of the member, county, or municipality receiving the transfer or payment. Any transfer or payment to a member or other local government must be solely from user fees or other charges or revenues generated from customers that are physically located within the jurisdictional or service delivery boundaries of the member or local government receiving the transfer or payment.

6. The host government is guaranteed the right to acquire any utility or utility system that it hosts owned by the separate legal entity. In those instances when the separate legal entity and the host government cannot agree on the terms and conditions of the acquisition, the host government may request and, if requested, shall receive binding arbitration services through the Public Service Commission to resolve the disputed acquisition terms. The commission shall develop and adopt administrative rules governing the arbitration process and establishing the fees for these services. In developing and adopting its rules governing the acquisition price for a given host government to acquire the utility or utility system located within its jurisdiction, the Public Service Commission shall, to the greatest extent possible, base the acquisition price on the same percentage to the total bonded indebtedness of the separate legal entity upon acquiring the utility as the acquired system's rate base was to the utility's total rate base at the time transferred from a regulated utility to the separate legal



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entity. This paragraph is an alternative provision otherwise provided by law as authorized in s. 4, Art. VIII of the State Constitution for any transfer of power as a result of an acquisition of a utility by a separate legal entity from a municipality, county, or special district.

The entity may finance or refinance the acquisition, construction, expansion, and improvement of such facilities relating to a governmental function or purpose through the issuance of its bonds, notes, or other obligations under this section or as otherwise authorized by law. Except as limited by the terms and conditions of the utility acquisition agreement, as approved by the applicable host government, the entity has all the powers provided by the interlocal agreement under which it is created or which are necessary to finance, own, operate, or manage the public facility, including, without limitation, the power to establish rates, charges, and fees for products or services provided by it, the power to levy special assessments, the power to sell or finance all or a portion of such facility, and the power to contract with a public or private entity to manage and operate such facilities or to provide or receive facilities, services, or products. Except as may be limited by the interlocal agreement under which the entity is created, all of the privileges, benefits, powers, and terms of s. 125.01, relating to counties, and s. 166.021, relating to municipalities, are fully applicable to the entity. However, neither the entity nor any of its members on behalf of the entity may exercise the power of eminent domain over the facilities or property of any existing water or wastewater plant



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utility system, nor may the entity acquire title to any water or wastewater plant utility facilities, other facilities, or property which was acquired by the use of eminent domain after the effective date of this act. Bonds, notes, and other obligations issued by the entity are issued on behalf of the public agencies that are members of the entity.

8.2. Except as limited by the terms and conditions of the utility acquisition agreement, as approved by the applicable host government, any entity created under this section may also issue bond anticipation notes in connection with the authorization, issuance, and sale of bonds. The bonds may be issued as serial bonds or as term bonds or both. Any entity may issue capital appreciation bonds or variable rate bonds. Any bonds, notes, or other obligations must be authorized by resolution of the governing body of the entity and bear the date or dates; mature at the time or times, not exceeding 40 years from their respective dates; bear interest at the rate or rates; be payable at the time or times; be in the denomination; be in the form; carry the registration privileges; be executed in the manner; be payable from the sources and in the medium or payment and at the place; and be subject to the terms of redemption, including redemption prior to maturity, as the resolution may provide. If any officer whose signature, or a facsimile of whose signature, appears on any bonds, notes, or other obligations ceases to be an officer before the delivery of the bonds, notes, or other obligations, the signature or facsimile is valid and sufficient for all purposes as if he or she had remained in office until the delivery. The bonds, notes, or other



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obligations may be sold at public or private sale for such price as the governing body of the entity shall determine. Pending preparation of the definitive bonds, the entity may issue interim certificates, which shall be exchanged for the definitive bonds. The bonds may be secured by a form of credit enhancement, if any, as the entity deems appropriate. The bonds may be secured by an indenture of trust or trust agreement. In addition, the governing body of the legal entity may delegate, to an officer, official, or agent of the legal entity as the governing body of the legal entity may select, the power to determine the time; manner of sale, public or private; maturities; rate of interest, which may be fixed or may vary at the time and in accordance with a specified formula or method of determination; and other terms and conditions as may be deemed appropriate by the officer, official, or agent so designated by the governing body of the legal entity. However, the amount and maturity of the bonds, notes, or other obligations and the interest rate of the bonds, notes, or other obligations must be within the limits prescribed by the governing body of the legal entity and its resolution delegating to an officer, official, or agent the power to authorize the issuance and sale of the bonds, notes, or other obligations.

9.3. Bonds, notes, or other obligations issued under this paragraph subparagraph 1. may be validated as provided in chapter 75. The complaint in any action to validate the bonds, notes, or other obligations must be filed only in the Circuit Court for Leon County. The notice required to be published by s. 75.06 must be published in Leon County and in each county that



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is a member of the entity issuing the bonds, notes, or other obligations, or in which a member of the entity is located, and the complaint and order of the circuit court must be served only on the State Attorney of the Second Judicial Circuit and on the state attorney of each circuit in each county that is a member of the entity issuing the bonds, notes, or other obligations or in which a member of the entity is located. Section 75.04(2) does not apply to a complaint for validation brought by the legal entity.

10.4. The accomplishment of the authorized purposes of a legal entity created under this paragraph is in all respects for the benefit of the people of the state, for the increase of their commerce and prosperity, and for the improvement of their health and living conditions. Since the legal entity will perform essential governmental functions in accomplishing its purposes, the legal entity is not required to pay any taxes or assessments of any kind whatsoever upon any property acquired or used by it for such purposes or upon any revenues at any time received by it. The bonds, notes, and other obligations of an entity, their transfer and the income therefrom, including any profits made on the sale thereof, are at all times free from taxation of any kind by the state or by any political subdivision or other agency or instrumentality thereof. The exemption granted in this subparagraph is not applicable to any tax imposed by chapter 220 on interest, income, or profits on debt obligations owned by corporations.

Section 30. Subsection (1) of section 120.52, Florida Statutes, is amended to read:



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1480 120.52 Definitions. -- As used in this act:

- (1) "Agency" means:
- (a) The Governor in the exercise of all executive powers other than those derived from the constitution.
 - (b) Each:
- 1. State officer and state department, and each departmental unit described in s. 20.04.
 - 2. Authority, including a regional water supply authority.
- Board.
 - 4. Commission, including the Commission on Ethics and the Fish and Wildlife Conservation Commission when acting pursuant to statutory authority derived from the Legislature.
 - 5. Regional planning agency.
 - 6. Multicounty special district with a majority of its governing board comprised of nonelected persons.
 - 7. Educational units.
 - 8. Entity described in chapters 163, 373, 380, and 582 and s. 186.504.
 - (c) Each other unit of government in the state, including counties and municipalities, to the extent they are expressly made subject to this act by general or special law or existing judicial decisions.

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This definition does not include any legal entity or agency created in whole or in part pursuant to chapter 361, part II, an expressway authority pursuant to chapter 348, any legal or administrative entity created by an interlocal agreement



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pursuant to s. 163.01(7), except those created pursuant to s. 163.01(7)(g)1., unless any party to such agreement is otherwise an agency as defined in this subsection, or any multicounty special district with a majority of its governing board comprised of elected persons; however, this definition shall include a regional water supply authority.

Section 31. Subsection (7) of section 367.021, Florida Statutes, is amended to read:

367.021 Definitions.--As used in this chapter, the following words or terms shall have the meanings indicated:

- (7) "Governmental authority" means a political subdivision, as defined by s. 1.01(8), a regional water supply authority created pursuant to s. 373.1962, or a nonprofit corporation formed for the purpose of acting on behalf of a political subdivision with respect to a water or wastewater facility; however, this definition shall exclude a separate legal entity created pursuant to s. 163.01(7)(g)1.
- Section 32. Subsections (1) and (4) of section 367.071, Florida Statutes, are amended to read:
- 367.071 Sale, assignment, or transfer of certificate of authorization, facilities, or control.--
- (1) A No utility may not shall sell, assign, or transfer its certificate of authorization, facilities or any portion thereof, or majority organizational control without determination and approval of the commission that the proposed sale, assignment, or transfer is in the public interest and that the buyer, assignee, or transferee will fulfill the commitments, obligations, and representations of the utility. However, a

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sale, assignment, or transfer of its certificate of
authorization, facilities or any portion thereof, or majority
organizational control may occur prior to commission approval if
the contract for sale, assignment, or transfer is made
contingent upon commission approval.

- (4) An application shall be disposed of as provided in s. 367.045, except that:
- (a) The sale of facilities, in whole or part, to a governmental authority, as defined in s. 367.021(7), shall be approved as a matter of right; however, the governmental authority shall, prior to taking any official action, obtain from the utility or commission with respect to the facilities to be sold the most recent available income and expense statement, balance sheet, and statement of rate base for regulatory purposes and contributions-in-aid-of-construction. Any request for rate relief pending before the commission at the time of sale is deemed to have been withdrawn. Interim rates, if previously approved by the commission, must be discontinued, and any money collected pursuant to interim rate relief must be refunded to the customers of the utility with interest.
- (b) When paragraph (a) does not apply, the commission shall amend the certificate of authorization as necessary to reflect the change resulting from the sale, assignment, or transfer.
- Section 33. If any provision of this act or the application thereof to any person or circumstance is held invalid, the invalidity does not affect other provisions or applications of this act which can be given effect without the

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invalid provision or application, and to this end the provisions of this act are declared severable.

Section 34. Private property rights and regional reservoirs.--

- (1) The Legislature finds that construction of a regional reservoir designed to store more than 10 billion gallons of water may inordinately burden nearby real property because of the proximity of the reservoir and may result in a loss of value for the property owner. Therefore, a regional water supply authority, serving three or fewer counties, that is authorized to construct, operate, and maintain such a regional reservoir shall be deemed a governmental entity under section 70.001, Florida Statutes, the Bert J. Harris, Jr., Private Property Rights Protection Act, for purposes of this section.
- (2) This section provides a cause of action for the actions of a regional water supply authority, in siting and constructing a reservoir as described in subsection (1), that may not rise to the level of a taking under the State Constitution or the United States Constitution. This section may not necessarily be construed under the case law regarding takings if the action of a regional water supply authority does not rise to the level of a taking. The provisions of this section are cumulative and do not abrogate any other remedy lawfully available, including any remedy lawfully available for the actions of a regional water supply authority that rise to the level of a taking. However, a regional water supply authority may not be liable more than once for compensation due



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to an action of the regional water supply authority that results in a loss of value for a subject real property.

- (3) Each owner of real property located within 10,000 feet of the the center of the footprint of a regional reservoir, as described in subsection(1), or 5,500 feet from the exterior of the berm of such reservoir, may present a claim for compensation in writing to the head of the regional water supply authority on or before December 31, 2004, for a loss in property value resulting from the proximity of the reservoir. For each claim presented under this section, section 70.001, Florida Statutes, applies, except when there is conflict with this section, the provisions of this section shall govern.
- (a) The property owner must submit along with the claim a bona fide, valid appraisal that supports the claim and demonstrates the loss in fair market value to the real property.
- (b) A claim under this section shall be presented only to the regional water supply authority that is authorized to construct, operate, and maintain the reservoir.
- (4) The Legislature recognizes that construction and maintenance of a regional reservoir may not necessarily interfere with allowable uses of real property near the reservoir. However, the siting and construction of the reservoir may result in an actual loss to the fair market value of real property located within 10,000 feet of the center of the footprint of the reservoir, or 5,500 feet from the exterior of the berm, because of the proximity of the reservoir. Therefore, any offer of compensation by the regional water supply authority shall be based solely on the loss of value for the property



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owner as a result of the proximity of the reservoir and not on the effects the reservoir has on existing uses or on a vested right to a specific use of real property.

- (a) Notwithstanding section 70.001, Florida Statutes, the regional water supply authority to whom a claim is presented shall, not later than 180 days after receiving such claim:
- 1. Make a written offer to purchase the real property if there is more than a 50-percent loss in value to the real property as a result of the proximity of the reservoir and if the property owner is a willing seller;
- 2. Make a written offer to purchase an interest in rights of use which may become transferable development rights to be held, sold, or otherwise disposed of by the regional water supply authority; or
 - 3. Terminate negotiations.
- (b) An offer by the regional water supply authority to purchase the property in fee or purchase an interest in rights of use under this section shall cover the cost of the appraisal required in subsection (3).
- (5) During the 180-day period, unless the property owner accepts a written offer for purchase pursuant to subparagraph (4)(a)1. or 2., the regional water supply authority shall issue a final decision stating that:
- (a) The real property has a loss in value due to an inordinate burden on the property resulting from the proximity of the reservoir and the regional water supply authority and property owner cannot reach agreement on the amount of compensation; or



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(b) The property owner has failed to establish a basis for relief under the provisions of this section and section 70.001, Florida Statutes.

Failure of the regional water supply authority to issue a final decision as required by this subsection shall cause the written offer or termination of negotiations required in subsection (4) to operate as a final decision. As a matter of law, this final decision constitutes the last prerequisite to judicial review of the merits for the purposes of the judicial proceeding provided for in section 70.001, Florida Statutes.

- determine whether, considering the written offer and final decision, the regional water supply authority has inordinately burdened the subject real property. Following a determination that the regional water supply authority has inordinately burdened the real property, the court shall impanel a jury to determine the total amount of compensation to the property owner for the loss in value due to the inordinate burden to the subject real property.
- (7) Pursuant to section 70.001, Florida Statutes, the court may award reasonable costs and attorney's fees and the court shall determine the amount. If the court awards the property owner reasonable costs and attorney's fees, the costs shall include the cost of the appraisal required in subsection(3).



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(8) This section shall take effect July 1, 2003, and is repealed effective January 1, 2005. However, the repeal of this section shall not affect a claim filed on or before December 31, 2004.

Section 35. Except as otherwise expressly provided in this act, this act shall take effect upon becoming a law and shall apply to all contracts pending on that date.