

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

HB 1473, Engrossed 1 2003

A bill to be entitled

An act relating to the Florida Public Transit Act; amending s. 341.031, F.S.; defining "intercity bus service, " "eligible bus carrier " or "carrier, " "eligible intercity bus costs, " and "intercity bus capital project"; amending s. 341.041, F.S.; revising responsibilities of the Department of Transportation; requiring the department to develop a statewide plan which provides for public transit and intercity bus service, formulate a specific program of projects and project financing, develop and administer certain state measures concerning system performance, provide technical and financial assistance to intercity bus carriers, coordinate activities between certain entities on matters relating to intercity bus service, assist in the development and implementation of marketing and passenger information programs for said services, provide said service to support described projects, and utilize certain federal funds to support a statewide intercity bus network; amending s. 341.051, F.S.; authorizing the department to receive federal grants or apportionments for intercity bus service projects; revising certain project eligibility requirements for the expenditure of state funds to include described intercity bus service projects; authorizing the department to fund such projects; authorizing the department to fund up to 100 percent of the federal aid apportionment for intercity bus service; amending s. 341.053, F.S.; authorizing expenditure of Intermodal Development Program funds for



HB 1473, Engrossed 1 2003

29 intercity bus service; amending s. 339.135, F.S.; 30 providing for distribution of funds for the intercity bus 31 program; providing for state matching funds; providing an 32 effective date. 33 34 Be It Enacted by the Legislature of the State of Florida: 35 36 Section 1. Subsections (11) through (14) are added to 37 section 341.031, Florida Statutes, to read: 38 341.031 Definitions relating to Florida Public Transit 39 Act. -- As used in ss. 341.011-341.061, the term: 40 (11) "Intercity bus service" means regularly scheduled bus 41 service for the general public that: 42 (a) Operates with limited stops over fixed routes 43 connecting two or more urban areas not in close proximity. 44 (b) Has the capacity for transporting baggage carried by 45 passengers. 46 (c) Makes meaningful connections with scheduled intercity 47 bus service to more distant points, if such service is 48 available. 49 (d) Maintains scheduled information in the National 50 Official Bus Guide. 51 (e) Provides package express service incidental to 52 passenger transportation. 53 "Eligible bus carrier" or "carrier" means a private (12)54 company that has operated defined intercity bus service in the 55 state, with formal authority in accordance with the rules and 56 regulations of the Federal Motor Carrier Safety Administration



HB 1473, Engrossed 1 2003

and the Surface Transportation Board of the United States

Department of Transportation, for a minimum of 2 years.

- (13) "Eligible intercity bus costs" means the total costs directly incident to the provision of intercity bus service, including any depreciation or amortization of capital assets purchased without public financial assistance.
- (14) "Intercity bus capital project" means a capital project undertaken by an intercity bus carrier to provide intercity bus service and is limited to acquisition, design, construction, reconstruction, or improvement of a privately operated intercity bus service. Such projects may include that portion of a government-owned or government-operated transit system designed to support privately operated intercity bus service.
- Section 2. Section 341.041, Florida Statutes, is amended to read:
- 341.041 Transit responsibilities of the department.--The department shall, within the resources provided pursuant to chapter 216:
- (1) Develop a statewide plan which provides for public transit and intercity bus service needs at least 5 years in advance. The plan shall be developed in a manner that will assure maximum use of existing facilities, and optimum integration and coordination of the various modes of transportation, including both governmentally owned and privately owned resources, in the most cost-effective manner possible. The plan shall also incorporate plans adopted by local and regional planning agencies which are consistent, to the



HB 1473, Engrossed 1 2003

maximum extent feasible, with adopted strategic policy plans and approved local government comprehensive plans for the region and units of local government covered by the plan and shall, insofar as practical, conform to federal planning requirements. The plan shall be consistent with the goals of the Florida Transportation Plan developed pursuant to s. 339.155.

- (2) Formulate a specific program of projects and project financing to respond to identified transit <u>and intercity bus</u> service needs as part of the work program.
- (3) Develop, publish, and administer state measures concerning system management, performance, productivity, cost distribution, and safety of governmentally owned public transit systems and privately owned or operated systems financed wholly or in part by state funding. Such measures shall be developed jointly with representatives of affected publicly owned transit systems and in coordination with affected privately owned systems, with full consideration given to nationwide industry norms.
- (4) Provide technical and financial assistance to units of local government and intercity bus carriers, based on an analysis of public transit and intercity bus service problems and needs, to assist in establishing and implementing effective transit systems and related support programs. In providing such assistance, the department may assist public agencies that provide public transit and intercity bus carriers that provide intercity bus services by making department-owned transit vehicles and appurtenances available for lease to such agencies for special needs of limited duration.



HB 1473, Engrossed 1 2003

(5) Coordinate activities between the public entities and private entities on matters relating to public transit \underline{and} intercity bus service.

- (6) Assist in the development and implementation of marketing and passenger information programs for public transit and intercity bus services.
- (7) Provide transit service through contracts with existing publicly or privately owned transit systems, where such service represents the transit element of a corridor project designed to relieve urban traffic congestion.
- (8) Provide intercity bus service to support projects that serve to maintain and enhance statewide intercity bus service.

 The department shall utilize and dedicate federal funds apportioned to intercity bus service according to federal requirements to support a statewide intercity bus network.
- (9)(8) Provide new transit service and equipment where a public need has been determined to exist pursuant to the transportation planning process and where all of the following conditions occur:
- (a) No other governmental entity of appropriate jurisdiction exists.
- (b) The service cannot be reasonably provided by a governmentally owned or privately owned public transit provider.
- (c) The cost of providing the service does not exceed the sum of revenues resulting from user fares, special transit services such as charter operations, local fund participation, and specific legislative appropriation for this purpose.



HB 1473, Engrossed 1 2003

The department may buy, sell, own, lease, and otherwise encumber facilities, transit vehicles, and appurtenances thereto, as necessary to provide such service; or the department may provide service by contracts with governmentally owned or privately owned service providers.

(10)(9) Provide public transportation service where emergency service is required, provided that no other private or public transportation operation is available to provide needed service and that such service is clearly in the best interests of the people or communities being served. Such service shall be provided by contractual services, actual operation of stateowned transit equipment and facilities, or any other means deemed appropriate by the department and shall be limited to a period not to exceed 2 years.

(11)(10) Administer federal and state commuter assistance programs and related federal-aid funds apportioned to the department, which promote the use of ridesharing arrangements and transportation demand management strategies, and the creation of transportation management associations. Public agencies, and private organizations established pursuant to chapter 617 and approved by the local government and the department as being consistent with local, regional, and state transportation plans, are eligible to receive funds under this program. The department shall establish adequate insurance requirements based on passenger capacity for each vehicle used in ridesharing.

(12)(11) Assist local governmental entities and other transit operators in the planning and development of transit



HB 1473, Engrossed 1 2003

programs and procedures and in the identification of alternatives for achieving the most effective use of available transportation resources and increasing revenue sources as needed so that Florida's transit systems can move toward becoming fiscally self-sufficient. The department may also advance, on a matching basis, state funds for capital improvements to transit properties in accordance with the following:

- (a) Candidate programs may include, but are not limited to, the development of terminal facilities for lease by interfacing modes, the acquisition and development of adjacent land for lease or sale to public and private entities, and the acquisition and development of air rights.
- (b) The criteria to be utilized in determining whether or not to advance such funds shall be adopted by rule and shall include the demonstrated need of the transit system, administrative capability, and a system financial plan as approved by the department.
- (13)(12) Assist local governmental entities in achieving a condition wherein transit systems are operated at a service level that is responsive to identified transit needs and in such a manner as to promote maximum transit usage and achieve the highest possible operating recovery ratio commensurate with the local government's transit role and requirements.
- (14)(13) Assist local governmental entities and other transit operators in the planning, development, and coordination of transit services for WAGES program participants as defined in s. 414.0252.



HB 1473, Engrossed 1 2003

(15)(14) Create and maintain a common self-retention insurance fund to support fixed-guideway projects throughout the state when there is a contractual obligation to have the fund in existence in order to provide fixed-guideway services. The maximum limit of the fund is as required by any contractual obligation.

Section 3. Paragraph (a) of subsection (1), paragraph (a) of subsection (4), and subsection (5) of section 341.051, Florida Statutes, are amended to read:

- 341.051 Administration and financing of public transit programs and projects.--
 - (1) FEDERAL AID. --
- (a) The department is authorized to receive federal grants or apportionments for public transit <u>and intercity bus service</u> projects in this state.
 - (4) PROJECT ELIGIBILITY. --
- (a) Any project that is necessary to meet the program objectives enumerated in s. 341.041, that conforms to the provisions of this section, and that is contained in the local transportation improvement program and the adopted work program of the department is eligible for the expenditure of state funds for transit purposes.
- 1. The project shall be a project for service or transportation facilities provided by the department under the provisions of this act, a public transit capital project, a commuter assistance project, a public transit service development project, an intercity bus service capital project, an intercity bus service project, or a transit corridor project.



HB 1473, Engrossed 1 2003

2. The project must be approved by the department as being consistent with the criteria established pursuant to the provisions of this act.

- (5) FUND PARTICIPATION; CAPITAL ASSISTANCE.--
- (a) The department may fund up to 50 percent of the nonfederal share of the costs, not to exceed the local share, of any eligible public transit capital project or commuter assistance project that is local in scope; except, however, that departmental participation in the final design, right-of-way acquisition, and construction phases of an individual fixed-guideway project which is not approved for federal funding shall not exceed an amount equal to 12.5 percent of the total cost of each phase.
- (b) The department is authorized to fund up to 100 percent of the cost of any eligible transit capital project, intercity bus service project, or commuter assistance project that is statewide in scope or involves more than one county where no other governmental entity or appropriate jurisdiction exists.
- (c) The department is authorized to advance up to 80 percent of the capital cost of any eligible project that will assist Florida's transit systems and intercity bus services in becoming fiscally self-sufficient. Such advances shall be reimbursed to the department on an appropriate schedule not to exceed 5 years after the date of provision of the advances.
- (d) The department is authorized to fund up to 100 percent of the capital and net operating costs of statewide transit service development projects or transit corridor projects. All transit service development projects shall be specifically



HB 1473, Engrossed 1 2003

identified by way of a departmental appropriation request, and transit corridor projects shall be identified as part of the planned improvements on each transportation corridor designated by the department. The project objectives, the assigned operational and financial responsibilities, the timeframe required to develop the required service, and the criteria by which the success of the project will be judged shall be documented by the department for each such transit service development project or transit corridor project.

- (e) The department is authorized to fund up to 50 percent of the capital and net operating costs of transit service development projects that are local in scope and that will improve system efficiencies, ridership, or revenues. All such projects shall be identified in the appropriation request of the department through a specific program of projects, as provided for in s. 341.041, that is selectively applied in the following functional areas and is subject to the specified times of duration:
- 1. Improving system operations, including, but not limited to, realigning route structures, increasing system average speed, decreasing deadhead mileage, expanding area coverage, and improving schedule adherence, for a period of up to 3 years;
- 2. Improving system maintenance procedures, including, but not limited to, effective preventive maintenance programs, improved mechanics training programs, decreasing service repair calls, decreasing parts inventory requirements, and decreasing equipment downtime, for a period of up to 3 years;



HB 1473, Engrossed 1 2003

3. Improving marketing and consumer information programs, including, but not limited to, automated information services, organized advertising and promotion programs, and signing of designated stops, for a period of up to 2 years; and

- 4. Improving technology involved in overall operations, including, but not limited to, transit equipment, fare collection techniques, electronic data processing applications, and bus locators, for a period of up to 2 years.
- (f) The department is authorized to fund up to 100 percent of the federal aid apportionment for intercity bus service.

For purposes of this section, the term "net operating costs" means all operating costs of a project less any federal funds, fares, or other sources of income to the project.

- Section 4. Paragraph (a) of subsection (2) and subsection (6) of section 341.053, Florida Statutes, are amended to read:
- 341.053 Intermodal Development Program; administration; eligible projects; limitations.--
- (2) In recognition of the department's role in the economic development of this state, the department shall develop a proposed intermodal development plan to connect Florida's airports, deepwater seaports, rail systems serving both passenger and freight, and major intermodal connectors to the Florida Intrastate Highway System facilities as the primary system for the movement of people and freight in this state in order to make the intermodal development plan a fully integrated and interconnected system. The intermodal development plan must:



HB 1473, Engrossed 1 2003

(a) Define and assess the state's freight intermodal network, including airports, seaports, rail lines and terminals, intercity bus lines and terminals, and connecting highways.

- (6) The department is authorized to fund projects within the Intermodal Development Program, which are consistent, to the maximum extent feasible, with approved local government comprehensive plans of the units of local government in which the project is located. Projects that are eligible for funding under this program include major capital investments in public rail and fixed-guideway transportation facilities and systems which provide intermodal access; road, rail, intercity bus service, or fixed-guideway access to, from, or between seaports, airports, and other transportation terminals; construction of intermodal or multimodal terminals; development and construction of dedicated bus lanes; and projects which otherwise facilitate the intermodal or multimodal movement of people and goods.
- Section 5. Paragraph (a) of subsection (4) of section 339.135, Florida Statutes, is amended to read:
- 339.135 Work program; legislative budget request; definitions; preparation, adoption, execution, and amendment.--
 - (4) FUNDING AND DEVELOPING A TENTATIVE WORK PROGRAM. --
- (a)1. To assure that no district or county is penalized for local efforts to improve the State Highway System, the department shall, for the purpose of developing a tentative work program, allocate funds for new construction to the districts, except for the turnpike enterprise, based on equal parts of population and motor fuel tax collections. Funds for resurfacing, bridge repair and rehabilitation, bridge fender



336

337

338

339

340

341

342

343

344

345

346

347

348

349

350

351

352

353

354

355

356

357

358

359

360

361

362

HB 1473, Engrossed 1 2003

system construction or repair, public transit projects except public transit block grants as provided in s. 341.052, and other programs with quantitative needs assessments shall be allocated based on the results of these assessments. The department may not transfer any funds allocated to a district under this paragraph to any other district except as provided in subsection (7). Funds for public transit block grants shall be allocated to the districts pursuant to s. 341.052. Funds for the intercity bus program provided for under s. 5311(f) of the federal nonurbanized area formula program shall be administered and allocated directly to eligible bus carriers as defined in s. 341.031(12) at the state level rather than the district. In order to provide state funding to support the intercity bus program provided for under provisions of the federal 5311(f) program, the department shall allocate an amount equal to the federal share of the 5311(f) program from amounts calculated pursuant to s. 206.46(3).

2. Notwithstanding the provisions of subparagraph 1., the department shall allocate at least 50 percent of any new discretionary highway capacity funds to the Florida Intrastate Highway System established pursuant to s. 338.001. Any remaining new discretionary highway capacity funds shall be allocated to the districts for new construction as provided in subparagraph 1. For the purposes of this subparagraph, the term "new discretionary highway capacity funds" means any funds available to the department above the prior year funding level for capacity improvements, which the department has the discretion to allocate to highway projects.



HB 1473, Engrossed 1 2003

363 Section 6. This act shall take effect July 1, 2003.

364

Page 14 of 14