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| HB  | 1515 |  |

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2003

| 1  | A bill to be entitled   |
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| 2  | An act relating to children and families; providing             |
| 3  | legislative findings and intent; creating the Commission        |
| 4  | on Marriage and Family Support Initiatives within the           |
| 5  | Department of Children and Family Services; providing for       |
| 6  | membership; providing scope of activity; providing for          |
| 7  | coordination with other organizations and entities;             |
| 8  | providing for funding of the commission; repealing ss.          |
| 9  | 383.0112, 383.0113, and 383.0114, F.S., relating to the         |
| 10 | Commission on Responsible Fatherhood and community-based        |
| 11 | programs to encourage responsible fatherhood; providing an      |
| 12 | effective date.   |
| 13 |   |
| 14 | Be It Enacted by the Legislature of the State of Florida:       |
| 15 |   |
| 16 | Section 1. The Commission on Marriage and Family Support        |
| 17 | Initiatives   |
| 18 | (1) LEGISLATIVE FINDINGS AND INTENT                             |
| 19 | (a) The Legislature finds that families in this state           |
| 20 | deserve respect and support. Children need support and guidance |
| 21 | from both mothers and fathers and families need support and     |
| 22 | guidance from community systems to help them thrive.            |
| 23 | (b) The Legislature finds that there are many problems          |
| 24 | facing families.  |
| 25 | (c) The Legislature finds that Florida is a state rich in       |
| 26 | diversity, and its population and families come from all over   |
| 27 | the world, representing many cultures, languages, belief        |
| 28 | systems, and experiences.                                       |
| 29 | (d) The Legislature also finds that while some                  |
| 30 | relationships between mothers and fathers are broken and beyond |
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| 31 | repair, others can be nurtured and salvaged with the provision   |
| 32 | of appropriate community supports to fathers as well as mothers. |
| 33 | For parents, these supports may include opportunities to obtain  |
| 34 | or increase educational levels and employment skills, access to  |
| 35 | the justice system, support from community agencies to help them |
| 36 | become free of substance abuse and violent relationships, and    |
| 37 | easy and affordable access to relationship skills education. For |
| 38 | some unwed parents, it will be possible and desirable to help    |
| 39 | them move towards marriage; for others, the optimum goal may be  |
| 40 | to help them co-parent, spend time with their child, and pay     |
| 41 | child support regularly.   |
| 42 | (e) The Legislature finds that assisting states to end           |
| 43 | dependence of low-income parents by promoting job preparation,   |
| 44 | work, and marriage and assisting states in encouraging the       |
| 45 | formation and maintenance of two-parent families are the two of  |
| 46 | four stated purposes of federal welfare reform enacted in 1996   |
| 47 | which have been largely neglected by states and that states are  |
| 48 | now urging Congress to designate 10 percent of all welfare funds |
| 49 | for relationship education and skills development, responsible   |
| 50 | fatherhood programs, and community support as it seeks to        |
| 51 | reauthorize the Temporary Assistance for Needy Families Act in   |
| 52 | 2004.  |
| 53 | (f) The Legislature further finds that public policy             |
| 54 | should not operate to force people to get married, should not    |
| 55 | withdraw or diminish benefits to single mothers merely because   |
| 56 | they are not married, and should not keep people in abusive      |
| 57 | relationships.   |
| 58 | (g) It is therefore the intent of the Legislature to build       |
| 59 | on the accomplishments of the Commission on Responsible          |
| 60 | Fatherhood, which has achieved recognition as a national model   |
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| 61 | of a comprehensive statewide strategy to address fatherhood      |
| 62 | issues; to increase public awareness of the problems of          |
| 63 | families, including failing marriages, violence, poverty,        |
| 64 | substance abuse, and lack of access to community systems and     |
| 65 | help, and other supports that families need; and to continue to  |
| 66 | develop sound public policy related to parenting, marriage, and  |
| 67 | the effects of poverty, violence, and abuse on children and      |
| 68 | their families through the work of the Commission on Marriage    |
| 69 | and Family Support Initiatives. The Legislature further intends  |
| 70 | that, to the extent practicable, the laws of this state should   |
| 71 | do all that is possible to provide support for children and      |
| 72 | encourage, promote, and value strong, safe, long-term marriages  |
| 73 | and family life that includes grandparents, family members,      |
| 74 | community support, and all that children need to grow up healthy |
| 75 | and to thrive.   |
| 76 | (2) ESTABLISHMENT OF COMMISSION                                  |
| 77 | (a) There is created within the Department of Children and       |
| 78 | Family Services the Commission on Marriage and Family Support    |
| 79 | Initiatives. The commission shall consist of 18 members, with    |
| 80 | six each appointed by the Governor, the President of the Senate, |
| 81 | and the Speaker of the House of Representatives. At least 50     |
| 82 | percent of the members of the commission must be from the        |
| 83 | private sector. The commission members shall include             |
| 84 | representatives of business, workforce development, education,   |
| 85 | state government, local government, the judicial system, the     |
| 86 | health care sector, the substance abuse community, domestic      |
| 87 | violence centers, child development organizations, and community |
| 88 | and faith-based organizations. The commission may also designate |
| 89 | liaisons to work with it to carry out its mission. Liaisons may  |
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| 90  | be designated from state and local government agencies and       |
| 91  | others as the commission sees fit.                               |
| 92  | (b) Initially, the Governor, the President of the Senate,        |
| 93  | and the Speaker of the House of Representatives shall each       |
| 94  | appoint as members meeting the qualifications contained in       |
| 95  | paragraph (a), two members for terms of 3 years each, two        |
| 96  | members for terms of 2 years each, and two members for terms of  |
| 97  | 1 year each. Thereafter, after receiving recommendations from    |
| 98  | the commission, the Governor, the President of the Senate, and   |
| 99  | the Speaker of the House of Representatives shall appoint all    |
| 100 | members for terms of 2 years. Any vacancy shall be filled by     |
| 101 | appointment by the original appointing authority for the         |
| 102 | unexpired portion of the term by a person who possesses the      |
| 103 | proper qualifications for the vacancy.                           |
| 104 | (c) The members of the commission shall elect one member         |
| 105 | to serve as chair. For the purpose of maintaining continuity     |
| 106 | with the work of the Commission on Responsible Fatherhood, the   |
| 107 | individual serving as the chair of the Commission on Responsible |
| 108 | Fatherhood at the time of the effective date of this act shall   |
| 109 | remain as the chair of the Commission on Marriage and Family     |
| 110 | Support Initiatives for a term of 1 year, unless subsequently    |
| 111 | reelected by the members of the commission.                      |
| 112 | (d) Members of the commission are not entitled to                |
| 113 | compensation for their services as members, but may be           |
| 114 | reimbursed for travel expenses as provided in s. 112.061,        |
| 115 | Florida Statutes.  |
| 116 | (e) The commission shall meet semiannually and more              |
| 117 | frequently upon call of the chair. The commission may conduct    |
| 118 | its meetings through teleconferences or other similar means.     |
| 119 | (3) SCOPE OF ACTIVITYThe commission shall:                       |
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HB 1515 2003 120 (a) Develop a report that details comprehensive statewide strategies for Florida to promote safe, violence-free, 121 substance-abuse-free, respectful, nurturing, and responsible 122 parenting, including connection or reconnection of responsible 123 parents, both mothers and fathers, with their families and 124 125 children. (b) Develop a report that makes recommendations on how to 126 increase the availability of and access to parenting and 127 relationship skills education and training, and to encourage and 128 support the formation and maintenance of two-parent families and 129 family structures that are best for the children. This shall 130 include providing a plan for delivering services and supports to 131 132 couples and families to help them learn communication and 133 conflict-resolution skills prior to marriage, enable couples to 134 refresh those skills periodically during marriage and, if the marriage fails, provide divorce education, safety planning, and 135 mediation techniques that teach parents how to be safe and to 136 work through their problems and how to minimize the impact of 137 the divorce on their children. 138 (c) Produce and promote a promising practices manual or 139 tool that highlights successful efforts at promoting marriage 140 and Florida families and family life. 141 (d) Develop a community awareness campaign to promote 142 community collaboration and coordinated grassroots programs that 143 show how people, advocates, and agencies can work together to 144 promote marriage in Florida families. 145 (e) Serve as a clearinghouse for collecting and 146 disseminating information related to research findings on 147 148 poverty, violence, and other social forces and their effects on

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| 149 | families and innovative approaches to the delivery of services   |
| 150 | necessary for the formation and maintenance of strong families.  |
| 151 | (f) By December 31 of each year, beginning December 31,          |
| 152 | 2003, issue an annual report to the Governor, the President of   |
| 153 | the Senate, the Speaker of the House of Representatives, and the |
| 154 | Chief Justice of the Supreme Court on progress it is making on   |
| 155 | its responsibilities.  |
| 156 | (g) This section shall stand repealed on June 30, 2008,          |
| 157 | unless reviewed and saved from repeal through reenactment by the |
| 158 | Legislature.   |
| 159 | (4) COORDINATION The commission shall coordinate its             |
| 160 | work with community-based organizations, including those that    |
| 161 | are faith-based; with schools, courts, certified local domestic  |
| 162 | violence centers, adult and juvenile criminal justice systems,   |
| 163 | and agencies providing social welfare, welfare transition, and   |
| 164 | child support services; and with any appropriate research and    |
| 165 | policy development centers, including, but not limited to, those |
| 166 | within universities that focus on issues related to families,    |
| 167 | fatherhood, motherhood, low-income families, marriages, children |
| 168 | and poverty, scientific methods to determine paternity for the   |
| 169 | purpose of addressing support issues, parenting, and             |
| 170 | relationship skills.   |
| 171 | (5) FUNDINGThe operation of the Commission on Marriage           |
| 172 | and Family Support Initiatives shall be funded from general      |
| 173 | revenue funds currently allocated to the Commission on           |
| 174 | Responsible Fatherhood, shall maintain the current connection    |
| 175 | with the Ounce of Prevention Fund, and shall support and         |
| 176 | continue any community-based programs established by the         |
| 177 | Commission on Responsible Fatherhood. The Commission on Marriage |
| 178 | and Family Support Initiatives may seek and accept grants or     |
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| 179 | funds from any public source, federal, state, or local, to       |
| 180 | supplement its operation and defray the expenses incurred in the |
| 181 | operation and implementation of this section.                    |
| 182 | Section 2. <u>Sections 383.0112, 383.0113, and 383.0114,</u>     |
| 183 | Florida Statutes, are repealed.                                  |
| 184 | Section 3. This act shall take effect July 1, 2003.              |
|     |  |