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1 A bill to be entitled
2 An act relating to medical incidents; providing
3 legislative findings; creating s. 395.1012, F.S.;
4 requiring hospitals, ambulatory surgical centers, and
5 mobile surgical facilities to establish patient safety
6 plans and committees; creating s. 395.1051, F.S.;
7 providing for notification of injuries in a hospital,
8 ambulatory surgical center, or mobile surgical facility;
9 amending s. 456.041, F.S.; requiring additional
10 information to be included in health care practitioner
11 profiles; providing for fines; revising requirements for
12 the reporting of paid liability claims; amending s.
13 456.042, F.S.; requiring health care practitioner profiles
14 to be updated within a specific time period; amending s.
15 456.049, F.S.; revising requirements for the reporting of
16 paid liability claims; amending s. 456.057, F.S.;
17 authorizing the Department of Health to utilize subpoenas
18 to obtain patient records without patients' consent under
19 certain circumstances; amending s. 456.072, F.S.;
20 authorizing the Department of Health to determine
21 administrative costs in disciplinary actions; amending s.
22 456.073, F.S.; extending the time for the Department of
23 Health to refer a request for an administrative hearing;
24 amending s. 456.077, F.S.; revising provisions relating to
25 designation of certain citation violations; amending s.
26 456.078, F.S.; revising provisions relating to designation
27 of certain mediation offenses; creating s. 456.085, F.S.;
28 providing for notification of an injury by a physician;
29 amending s. 458.307, F.S.; revising membership of the
30 Board of Medicine; amending s. 458.331, F.S.; increasing



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31 the amount of paid liability claims requiring
32 investigation by the Department of Health; revising the
33 definition of "repeated malpractice" to conform; creating
34 s. 458.3311, F.S.; establishing emergency procedures for
35 disciplinary actions; amending s. 459.004, F.S.; revising
36 membership of the Board of Osteopathic Medicine; amending
37 s. 459.015, F.S.; increasing the amount of paid liability
38 claims requiring investigation by the Department of
39 Health; revising the definition of "repeated malpractice"
40 to conform; creating s. 459.0151, F.S.; establishing
41 emergency procedures for disciplinary actions; amending s.
42 461.013, F.S.; increasing the amount of paid liability
43 claims requiring investigation by the Department of
44 Health; revising the definition of "repeated malpractice"
45 to conform; amending s. 627.062, F.S.; prohibiting the
46 inclusion of payments made by insurers for bad faith
47 claims in an insurer's rate base; requiring annual rate
48 filings; amending s. 627.357, F.S.; deleting the
49 prohibition against formation of medical malpractice self-
50 insurance funds; providing requirements to form a self-
51 insurance fund; providing rulemaking authority to the
52 Financial Services Commission; creating s. 627.3575, F.S.;
53 creating the Health Care Professional Liability Insurance
54 Facility; providing purpose; providing for governance and
55 powers; providing eligibility requirements; providing for
56 premiums and assessments; providing for regulation;
57 providing applicability; specifying duties of the
58 Department of Health; providing for debt and regulation
59 thereof; amending s. 627.912, F.S.; requiring certain
60 claims information to be filed with the Office of



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61 Insurance Regulation and the Department of Health;
62 providing for rulemaking by the Financial Services
63 Commission; creating s. 627.9121, F.S.; requiring certain
64 information relating to medical malpractice to be reported
65 to the Office of Insurance Regulation; providing for
66 enforcement; amending s. 766.106, F.S.; extending the time
67 period for the presuit screening period; providing
68 conditions for causes of action for bad faith against
69 insurers providing coverage for medical negligence;
70 creating s. 766.1065, F.S.; authorizing presuit mediation
71 in medical negligence cases; providing for confidentiality
72 of information; creating s. 766.1067, F.S.; providing for
73 mandatory mediation in medical negligence causes of
74 action; requiring offers of settlement and demands for
75 judgment; establishing assessments by the court; creating
76 s. 766.118, F.S.; providing a limitation on noneconomic
77 damages which can be awarded in causes of action involving
78 medical negligence; amending s. 766.202, F.S.; providing
79 requirements for medical experts; amending s. 766.203,
80 F.S.; providing for discovery and admissibility of
81 opinions and statements tendered during presuit
82 investigation; amending s. 766.207, F.S.; conforming
83 provisions to the extension in the time period for presuit
84 investigation; requiring the Department of Health to study
85 the efficacy and constitutionality of medical review
86 panels; requiring a report; amending s. 768.81, F.S.;
87 providing that a defendant's liability for damages in
88 medical negligence cases is several only; creating s.
89 1004.08, F.S.; requiring patient safety instruction for
90 certain students in public schools, colleges, and



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91 universities; creating s. 1005.07, F.S.; requiring patient
92 safety instruction for certain students in nonpublic
93 schools, colleges, and universities; requiring a report by
94 the Agency for Health Care Administration regarding
95 information to be provided to health care consumers;
96 requiring a report by the Agency for Health Care
97 Administration regarding the establishment of a Patient
98 Safety Authority; specifying elements of the report;
99 repealing s. 768.21(8), F.S., relating to damages for
100 wrongful death; removing the prohibition against certain
101 parties from bringing suit for wrongful death as a result
102 of medical negligence; amending ss. 400.023, 400.0235, and
103 400.4295, F.S.; correcting cross references; providing
104 severability; providing an effective date.

105
106 Be It Enacted by the Legislature of the State of Florida:

107
108 Section 1. Findings.--

109 (1) The Legislature finds that Florida is in the midst of
110 a medical malpractice insurance crisis of unprecedented
111 magnitude.

112 (2) The Legislature finds that this crisis threatens the
113 quality and availability of health care for all Florida
114 citizens.

115 (3) The Legislature finds that the rapidly growing
116 population and the changing demographics of Florida make it
117 imperative that students continue to choose Florida as the place
118 they will receive their medical educations and practice
119 medicine.



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120 (4) The Legislature finds that Florida is among the states
121 with the highest medical malpractice insurance premiums in the
122 nation.

123 (5) The Legislature finds that the cost of medical
124 malpractice insurance has increased dramatically during the past
125 decade and both the increase and the current cost are
126 substantially higher than the national average.

127 (6) The Legislature finds that the increase in medical
128 malpractice liability insurance rates is forcing physicians to
129 practice medicine without professional liability insurance, to
130 leave Florida, to not perform high-risk procedures, or to retire
131 early from the practice of medicine.

132 (7) The Legislature finds that there are certain elements
133 of damage presently recoverable that have no monetary value,
134 except on a purely arbitrary basis, while other elements of
135 damage are either easily measured on a monetary basis or reflect
136 ultimate monetary loss.

137 (8) The Governor created the Governor's Select Task Force
138 on Healthcare Professional Liability Insurance to study and make
139 recommendations to address these problems.

140 (9) The Legislature has reviewed the findings and
141 recommendations of the Governor's Select Task Force on
142 Healthcare Professional Liability Insurance.

143 (10) The Legislature finds that the Governor's Select Task
144 Force on Healthcare Professional Liability Insurance has
145 established that a medical malpractice crisis exists in the
146 State of Florida which can be alleviated by the adoption of
147 comprehensive legislatively enacted reforms.



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148 (11) The Legislature finds that making high-quality health
149 care available to the citizens of this state is an overwhelming
150 public necessity.

151 (12) The Legislature finds that ensuring that physicians
152 continue to practice in Florida is an overwhelming public
153 necessity.

154 (13) The Legislature finds that ensuring the availability
155 of affordable professional liability insurance for physicians is
156 an overwhelming public necessity.

157 (14) The Legislature finds, based upon the findings and
158 recommendations of the Governor's Select Task Force on
159 Healthcare Professional Liability Insurance, the findings and
160 recommendations of various study groups throughout the nation,
161 and the experience of other states, that the overwhelming public
162 necessities of making quality health care available to the
163 citizens of this state, of ensuring that physicians continue to
164 practice in Florida, and of ensuring that those physicians have
165 the opportunity to purchase affordable professional liability
166 insurance cannot be met unless a cap on noneconomic damages in
167 an amount no higher than \$250,000 is imposed.

168 (15) The Legislature finds that the high cost of medical
169 malpractice claims can be substantially alleviated by imposing a
170 limitation on noneconomic damages in medical malpractice
171 actions.

172 (16) The Legislature further finds that there is no
173 alternative measure of accomplishing such result without
174 imposing even greater limits upon the ability of persons to
175 recover damages for medical malpractice.

176 (17) The Legislature finds that the provisions of this act
177 are naturally and logically connected to each other and to the



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178 purpose of making quality health care available to the citizens
 179 of Florida.

180 (18) The Legislature finds that each of the provisions of
 181 this act is necessary to alleviate the crisis relating to
 182 medical malpractice insurance.

183 Section 2. Section 395.1012, Florida Statutes, is created
 184 to read:

185 395.1012 Patient safety.--

186 (1) Each licensed facility shall adopt a patient safety
 187 plan. A plan adopted to implement the requirements of 42 C.F.R.
 188 s. 482.21 shall be deemed to comply with this requirement.

189 (2) Each licensed facility shall appoint a patient safety
 190 officer and a patient safety committee, which shall include at
 191 least one person who is neither employed by nor practicing in
 192 the facility, for the purpose of promoting the health and safety
 193 of patients, reviewing and evaluating the quality of patient
 194 safety measures used by the facility, and assisting in the
 195 implementation of the facility patient safety plan.

196 Section 3. Section 395.1051, Florida Statutes, is created
 197 to read:

198 395.1051 Duty to notify patients.--Every licensed facility
 199 shall inform each patient, or an individual identified pursuant
 200 to s. 765.401(1), in person about unanticipated outcomes of care
 201 that result in serious harm to the patient. Notification of
 202 outcomes of care that result in harm to the patient under this
 203 section shall not constitute an acknowledgement or admission of
 204 liability, nor can it be introduced as evidence in any civil
 205 lawsuit.

206 Section 4. Section 456.041, Florida Statutes, is amended
 207 to read:



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208 456.041 Practitioner profile; creation.--

209 (1)(a) Beginning July 1, 1999, the Department of Health
210 shall compile the information submitted pursuant to s. 456.039
211 into a practitioner profile of the applicant submitting the
212 information, except that the Department of Health may develop a
213 format to compile uniformly any information submitted under s.
214 456.039(4)(b). Beginning July 1, 2001, the Department of Health
215 may, and beginning July 1, 2004, shall, compile the information
216 submitted pursuant to s. 456.0391 into a practitioner profile of
217 the applicant submitting the information.

218 (b) Each practitioner licensed under chapter 458 or
219 chapter 459 must report to the Department of Health and the
220 Board of Medicine or the Board of Osteopathic Medicine,
221 respectively, all final disciplinary actions, sanctions by a
222 governmental agency or a facility or entity licensed under state
223 law, and claims or actions, as provided under s. 456.051, to
224 which he or she is subjected no later than 15 calendar days
225 after such action or sanction is imposed. Failure to submit the
226 requisite information within 15 calendar days in accordance with
227 this paragraph shall subject the practitioner to discipline by
228 the Board of Medicine or the Board of Osteopathic Medicine and a
229 fine of \$100 for each day that the information is not submitted
230 after the expiration of the 15-day reporting period.

231 (c) Within 15 days after receiving a report under
232 paragraph (b), the department shall update the practitioner's
233 profile in accordance with the requirements of subsection (7).

234 (2) On the profile published under subsection (1), the
235 department shall indicate whether ~~if~~ the information provided
236 under s. 456.039(1)(a)7. or s. 456.0391(1)(a)7. is or is not
237 corroborated by a criminal history check conducted according to



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238 this subsection. ~~If the information provided under s.~~
239 ~~456.039(1)(a)7. or s. 456.0391(1)(a)7. is corroborated by the~~
240 ~~criminal history check, the fact that the criminal history check~~
241 ~~was performed need not be indicated on the profile.~~ The
242 department, or the board having regulatory authority over the
243 practitioner acting on behalf of the department, shall
244 investigate any information received by the department or the
245 board when it has reasonable grounds to believe that the
246 practitioner has violated any law that relates to the
247 practitioner's practice.

248 (3) The Department of Health shall ~~may~~ include in each
249 practitioner's practitioner profile that criminal information
250 that directly relates to the practitioner's ability to
251 competently practice his or her profession. The department must
252 include in each practitioner's practitioner profile the
253 following statement: "The criminal history information, if any
254 exists, may be incomplete; federal criminal history information
255 is not available to the public." The department shall provide in
256 each practitioner profile, for every final disciplinary action
257 taken against the practitioner, a narrative description, written
258 in plain English, that explains the administrative complaint
259 filed against the practitioner and the final disciplinary action
260 imposed on the practitioner. The department shall include a
261 hyperlink to each final order listed on its Internet website
262 report of dispositions of recent disciplinary actions taken
263 against practitioners.

264 (4) The Department of Health shall include, with respect
265 to a practitioner licensed under chapter 458 or chapter 459, a
266 statement of how the practitioner has elected to comply with the
267 financial responsibility requirements of s. 458.320 or s.



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268 459.0085. The department shall include, with respect to
269 practitioners subject to s. 456.048, a statement of how the
270 practitioner has elected to comply with the financial
271 responsibility requirements of that section. The department
272 shall include, with respect to practitioners licensed under
273 chapter 458, chapter 459, or chapter 461, information relating
274 to liability actions which has been reported under s. 456.049 or
275 s. 627.912 within the previous 10 years for any paid claim of
276 \$50,000 or more ~~that exceeds \$5,000~~. Such claims information
277 shall be reported in the context of comparing an individual
278 practitioner's claims to the experience of other practitioners
279 within the same specialty, or profession if the practitioner is
280 not a specialist, ~~to the extent such information is available to~~
281 ~~the Department of Health~~. The department shall include a
282 hyperlink to all such comparison reports in such practitioner's
283 profile on its Internet website. If information relating to a
284 liability action is included in a practitioner's practitioner
285 profile, the profile must also include the following statement:
286 "Settlement of a claim may occur for a variety of reasons that
287 do not necessarily reflect negatively on the professional
288 competence or conduct of the practitioner. A payment in
289 settlement of a medical malpractice action or claim should not
290 be construed as creating a presumption that medical malpractice
291 has occurred."

292 (5) The Department of Health shall ~~may not~~ include the
293 date of a disciplinary action taken by a licensed hospital or an
294 ambulatory surgical center, in accordance with the requirements
295 of s. 395.0193, in the practitioner profile. Any practitioner
296 disciplined under paragraph (1)(b) must report to the department
297 the date the disciplinary action was imposed. The department



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298 shall state whether the action is related to professional
 299 competence and whether it is related to the delivery of services
 300 to a patient.

301 (6) The Department of Health may include in the
 302 practitioner's practitioner profile any other information that
 303 is a public record of any governmental entity and that relates
 304 to a practitioner's ability to competently practice his or her
 305 profession. However, the department must consult with the board
 306 having regulatory authority over the practitioner before such
 307 information is included in his or her profile.

308 (7) Upon the completion of a practitioner profile under
 309 this section, the Department of Health shall furnish the
 310 practitioner who is the subject of the profile a copy of it. The
 311 practitioner has a period of 30 days in which to review the
 312 profile and to correct any factual inaccuracies in it. The
 313 Department of Health shall make the profile available to the
 314 public at the end of the 30-day period. The department shall
 315 make the profiles available to the public through the World Wide
 316 Web and other commonly used means of distribution.

317 (8) The Department of Health shall provide in each profile
 318 an easy-to-read explanation of any disciplinary action taken and
 319 the reason the sanction or sanctions were imposed.

320 (9)~~(8)~~ Making a practitioner profile available to the
 321 public under this section does not constitute agency action for
 322 which a hearing under s. 120.57 may be sought.

323 Section 5. Section 456.042, Florida Statutes, is amended
 324 to read:

325 456.042 Practitioner profiles; update.--A practitioner
 326 must submit updates of required information within 15 days after
 327 the final activity that renders such information a fact. The



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328 Department of Health shall update each practitioner's
329 practitioner profile periodically. An updated profile is subject
330 to the same requirements as an original profile with respect to
331 the period within which the practitioner may review the profile
332 for the purpose of correcting factual inaccuracies.

333 Section 6. Subsection (1) of section 456.049, Florida
334 Statutes, is amended, and subsection (3) is added to said
335 section, to read:

336 456.049 Health care practitioners; reports on professional
337 liability claims and actions.--

338 (1) Any practitioner of medicine licensed pursuant to the
339 provisions of chapter 458, practitioner of osteopathic medicine
340 licensed pursuant to the provisions of chapter 459, podiatric
341 physician licensed pursuant to the provisions of chapter 461, or
342 dentist licensed pursuant to the provisions of chapter 466 shall
343 report to the department any claim or action for damages for
344 personal injury alleged to have been caused by error, omission,
345 or negligence in the performance of such licensee's professional
346 services or based on a claimed performance of professional
347 services without consent if ~~the claim was not covered by an~~
348 ~~insurer required to report under s. 627.912 and the claim~~
349 resulted in:

350 (a) A final judgment of \$50,000 or more or, with respect
351 to a dentist licensed pursuant to chapter 466, a final judgment
352 of \$25,000 or more in any amount.

353 (b) A settlement of \$50,000 or more or, with respect to a
354 dentist licensed pursuant to chapter 466, a settlement of
355 \$25,000 or more in any amount.

356 (c) A final disposition not resulting in payment on behalf
357 of the licensee.



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359 Reports shall be filed with the department no later than 60 days
360 following the occurrence of any event listed in paragraph (a),
361 paragraph (b), or paragraph (c).

362 (3) The department shall forward the information collected
363 under this section to the Office of Insurance Regulation.

364 Section 7. Paragraph (a) of subsection (7) of section
365 456.057, Florida Statutes, is amended to read:

366 456.057 Ownership and control of patient records; report
367 or copies of records to be furnished.--

368 (7)(a)1. The department may obtain patient records
369 pursuant to a subpoena without written authorization from the
370 patient if the department and the probable cause panel of the
371 appropriate board, if any, find reasonable cause to believe that
372 a health care practitioner has excessively or inappropriately
373 prescribed any controlled substance specified in chapter 893 in
374 violation of this chapter or any professional practice act or
375 that a health care practitioner has practiced his or her
376 profession below that level of care, skill, and treatment
377 required as defined by this chapter or any professional practice
378 act and also find that appropriate, reasonable attempts were
379 made to obtain a patient release.

380 2. The department may obtain patient records and insurance
381 information pursuant to a subpoena without written authorization
382 from the patient if the department and the probable cause panel
383 of the appropriate board, if any, find reasonable cause to
384 believe that a health care practitioner has provided inadequate
385 medical care based on termination of insurance and also find
386 that appropriate, reasonable attempts were made to obtain a
387 patient release.



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388 3. The department may obtain patient records, billing
389 records, insurance information, provider contracts, and all
390 attachments thereto pursuant to a subpoena without written
391 authorization from the patient if the department and probable
392 cause panel of the appropriate board, if any, find reasonable
393 cause to believe that a health care practitioner has submitted a
394 claim, statement, or bill using a billing code that would result
395 in payment greater in amount than would be paid using a billing
396 code that accurately describes the services performed, requested
397 payment for services that were not performed by that health care
398 practitioner, used information derived from a written report of
399 an automobile accident generated pursuant to chapter 316 to
400 solicit or obtain patients personally or through an agent
401 regardless of whether the information is derived directly from
402 the report or a summary of that report or from another person,
403 solicited patients fraudulently, received a kickback as defined
404 in s. 456.054, violated the patient brokering provisions of s.
405 817.505, or presented or caused to be presented a false or
406 fraudulent insurance claim within the meaning of s.
407 817.234(1)(a), and also find that, within the meaning of s.
408 817.234(1)(a), patient authorization cannot be obtained because
409 the patient cannot be located or is deceased, incapacitated, or
410 suspected of being a participant in the fraud or scheme, and if
411 the subpoena is issued for specific and relevant records.

412 4. Notwithstanding subparagraphs 1.-3., when the
413 department investigates a professional liability claim or
414 undertakes action pursuant to s. 456.049 or s. 627.912, the
415 department may obtain patient records pursuant to a subpoena
416 without written authorization from the patient if the patient
417 refuses to cooperate or attempts to obtain a patient release and



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418 failure to obtain the patient records would be detrimental to
419 the investigation.

420 Section 8. Subsection (4) of section 456.072, Florida
421 Statutes, is amended to read:

422 456.072 Grounds for discipline; penalties; enforcement.--

423 (4) In any addition to any other discipline imposed
424 ~~through~~ final order, or citation, entered on or after July 1,
425 2001, that imposes a penalty or other form of discipline
426 pursuant to this section or ~~discipline imposed through final~~
427 ~~order, or citation, entered on or after July 1, 2001,~~ for a
428 violation of any practice act, the board, or the department when
429 there is no board, shall assess costs related to the
430 investigation and prosecution of the case, including costs
431 associated with an attorney's time. The amount of costs to be
432 assessed shall be determined by the board, or the department
433 when there is no board, following its consideration of an
434 affidavit of itemized costs and any written objections thereto.
435 In any case in which ~~where the board or the department imposes a~~
436 fine or assessment of costs imposed by the board or department
437 ~~and the fine or assessment~~ is not paid within a reasonable time,
438 such reasonable time to be prescribed in the rules of the board,
439 or the department when there is no board, or in the order
440 assessing such fines or costs, the department or the Department
441 of Legal Affairs may contract for the collection of, or bring a
442 civil action to recover, the fine or assessment.

443 Section 9. Subsection (5) of section 456.073, Florida
444 Statutes, is amended to read:

445 456.073 Disciplinary proceedings.--Disciplinary
446 proceedings for each board shall be within the jurisdiction of
447 the department.



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448 (5)(a) A formal hearing before an administrative law judge
449 from the Division of Administrative Hearings shall be held
450 pursuant to chapter 120 if there are any disputed issues of
451 material fact. The administrative law judge shall issue a
452 recommended order pursuant to chapter 120. If any party raises
453 an issue of disputed fact during an informal hearing, the
454 hearing shall be terminated and a formal hearing pursuant to
455 chapter 120 shall be held.

456 (b) Notwithstanding s. 120.569(2), the department shall
457 notify the Division of Administrative Hearings within 45 days
458 after receipt of a petition or request for a hearing that the
459 department has determined requires a formal hearing before an
460 administrative law judge.

461 Section 10. Subsections (1) and (2) of section 456.077,
462 Florida Statutes, are amended to read:

463 456.077 Authority to issue citations.--

464 (1) Notwithstanding s. 456.073, the board, or the
465 department if there is no board, shall adopt rules to permit the
466 issuance of citations. The citation shall be issued to the
467 subject and shall contain the subject's name and address, the
468 subject's license number if applicable, a brief factual
469 statement, the sections of the law allegedly violated, and the
470 penalty imposed. The citation must clearly state that the
471 subject may choose, in lieu of accepting the citation, to follow
472 the procedure under s. 456.073. If the subject disputes the
473 matter in the citation, the procedures set forth in s. 456.073
474 must be followed. However, if the subject does not dispute the
475 matter in the citation with the department within 30 days after
476 the citation is served, the citation becomes a public final
477 order and ~~does not constitute~~ ~~constitutes~~ discipline for a first



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478 offense. The penalty shall be a fine or other conditions as
 479 established by rule.

480 (2) The board, or the department if there is no board,
 481 shall adopt rules designating violations for which a citation
 482 may be issued. Such rules shall designate as citation violations
 483 those violations for which there is no substantial threat to the
 484 public health, safety, and welfare or no violation of standard
 485 of care involving injury to a patient. Violations for which a
 486 citation may be issued shall include violations of continuing
 487 education requirements; failure to timely pay required fees and
 488 fines; failure to comply with the requirements of ss. 381.026
 489 and 381.0261 regarding the dissemination of information
 490 regarding patient rights; failure to comply with advertising
 491 requirements; failure to timely update practitioner profile and
 492 credentialing files; failure to display signs, licenses, and
 493 permits; failure to have required reference books available; and
 494 all other violations that do not pose a direct and serious
 495 threat to the health and safety of the patient or involve a
 496 violation of standard of care that has resulted in injury to a
 497 patient.

498 Section 11. Subsections (1) and (2) of section 456.078,
 499 Florida Statutes, are amended to read:

500 456.078 Mediation.--

501 (1) Notwithstanding the provisions of s. 456.073, the
 502 board, or the department when there is no board, shall adopt
 503 rules to designate which violations of the applicable
 504 professional practice act are appropriate for mediation. The
 505 board, or the department when there is no board, shall ~~may~~
 506 designate as mediation offenses those complaints where harm
 507 caused by the licensee is economic in nature, except any act or



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508 omission involving intentional misconduct, ~~or~~ can be remedied by
509 the licensee, is not a standard of care violation involving any
510 type of injury to a patient, or does not result in an adverse
511 incident. For the purposes of this section, an "adverse
512 incident" means an event that results in:

513 (a) The death of a patient;

514 (b) Brain or spinal damage to a patient;

515 (c) The performance of a surgical procedure on the wrong
516 patient;

517 (d) The performance of a wrong-site surgical procedure;

518 (e) The performance of a surgical procedure that is
519 medically unnecessary or otherwise unrelated to the patient's
520 diagnosis or medical condition;

521 (f) The surgical repair of damage to a patient resulting
522 from a planned surgical procedure, which damage is not a
523 recognized specific risk as disclosed to the patient and
524 documented through the informed-consent process;

525 (g) The performance of a procedure to remove unplanned
526 foreign objects remaining from a surgical procedure; or

527 (h) The performance of any other surgical procedure that
528 breached the standard of care.

529 (2) After the department determines a complaint is legally
530 sufficient and the alleged violations are defined as mediation
531 offenses, the department or any agent of the department may
532 conduct informal mediation to resolve the complaint. If the
533 complainant and the subject of the complaint agree to a
534 resolution of a complaint within 14 days after contact by the
535 mediator, the mediator shall notify the department of the terms
536 of the resolution. The department or board shall take no
537 further action unless the complainant and the subject each fail



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538 to record with the department an acknowledgment of satisfaction
539 of the terms of mediation within 60 days of the mediator's
540 notification to the department. A successful mediation shall not
541 constitute discipline. In the event the complainant and subject
542 fail to reach settlement terms or to record the required
543 acknowledgment, the department shall process the complaint
544 according to the provisions of s. 456.073.

545 Section 12. Section 456.085, Florida Statutes, is created
546 to read:

547 456.085 Duty to notify patients.--Every physician licensed
548 under chapter 458 or chapter 459 shall inform each patient, or
549 an individual identified pursuant to s. 765.401(1), in person
550 about unanticipated outcomes of care that result in serious harm
551 to the patient. Notification of outcomes of care that result in
552 harm to the patient under this section shall not constitute an
553 acknowledgement or admission of liability, nor can it be
554 introduced as evidence in any civil lawsuit.

555 Section 13. Subsections (1) and (2) of section 458.307,
556 Florida Statutes, are amended to read:

557 458.307 Board of Medicine.--

558 (1) There is created within the department the Board of
559 Medicine, composed of 13~~15~~ members appointed by the Governor
560 and confirmed by the Senate.

561 (2) Six ~~Twelve~~ members of the board must be licensed
562 physicians in good standing in this state who are residents of
563 the state and who have been engaged in the active practice or
564 teaching of medicine for at least 4 years immediately preceding
565 their appointment. One of the physicians must be on the full-
566 time faculty of a medical school in this state, and one of the
567 physicians must be in private practice and on the full-time



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568 staff of a statutory teaching hospital in this state as defined
 569 in s. 408.07. At least one of the physicians must be a graduate
 570 of a foreign medical school. The remaining seven ~~three~~ members
 571 must be residents of the state who are not, and never have been,
 572 licensed health care practitioners. One member must be a health
 573 care risk manager licensed under s. 395.10974. At least one
 574 member of the board must be 60 years of age or older.

575 Section 14. Paragraph (t) of subsection (1) and subsection
 576 (6) of section 458.331, Florida Statutes, are amended to read:

577 458.331 Grounds for disciplinary action; action by the
 578 board and department.--

579 (1) The following acts constitute grounds for denial of a
 580 license or disciplinary action, as specified in s. 456.072(2):

581 (t) Gross or repeated malpractice or the failure to
 582 practice medicine with that level of care, skill, and treatment
 583 which is recognized by a reasonably prudent similar physician as
 584 being acceptable under similar conditions and circumstances. The
 585 board shall give great weight to the provisions of s. 766.102
 586 when enforcing this paragraph. As used in this paragraph,
 587 "repeated malpractice" includes, but is not limited to, three or
 588 more claims for medical malpractice within the previous 5-year
 589 period resulting in indemnities being paid in excess of \$50,000
 590 ~~\$25,000~~ each to the claimant in a judgment or settlement and
 591 which incidents involved negligent conduct by the physician. As
 592 used in this paragraph, "gross malpractice" or "the failure to
 593 practice medicine with that level of care, skill, and treatment
 594 which is recognized by a reasonably prudent similar physician as
 595 being acceptable under similar conditions and circumstances,"
 596 shall not be construed so as to require more than one instance,
 597 event, or act. Nothing in this paragraph shall be construed to



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598 require that a physician be incompetent to practice medicine in
599 order to be disciplined pursuant to this paragraph.

600 (6) Upon the department's receipt from an insurer or self-
601 insurer of a report of a closed claim against a physician
602 pursuant to s. 627.912 or from a health care practitioner of a
603 report pursuant to s. 456.049, or upon the receipt from a
604 claimant of a presuit notice against a physician pursuant to s.
605 766.106, the department shall review each report and determine
606 whether it potentially involved conduct by a licensee that is
607 subject to disciplinary action, in which case the provisions of
608 s. 456.073 shall apply. However, if it is reported that a
609 physician has had three or more claims with indemnities
610 exceeding \$50,000 ~~\$25,000~~ each within the previous 5-year
611 period, the department shall investigate the occurrences upon
612 which the claims were based and determine if action by the
613 department against the physician is warranted.

614 Section 15. Section 458.3311, Florida Statutes, is created
615 to read:

616 458.3311 Emergency procedures for disciplinary
617 action.--Notwithstanding any other provision of law to the
618 contrary:

619 (1) Each physician must report to the Department of Health
620 any judgment for medical negligence levied against the
621 physician. The physician must make the report no later than 15
622 days after the exhaustion of the last opportunity for any party
623 to appeal the judgment or request a rehearing.

624 (2) No later than 30 days after a physician has, within a
625 60-month period, made three reports as required by subsection
626 (1), the Department of Health shall initiate an emergency
627 investigation and the Board of Medicine shall conduct an



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628 emergency probable cause hearing to determine whether the
 629 physician should be disciplined for a violation of s.
 630 458.331(1)(t) or any other relevant provision of law.

631 Section 16. Subsection (2) of section 459.004, Florida
 632 Statutes, is amended to read:

633 459.004 Board of Osteopathic Medicine.--

634 (2) Three ~~Five~~ members of the board must be licensed
 635 osteopathic physicians in good standing in this state who are
 636 residents of this state and who have been engaged in the
 637 practice of osteopathic medicine for at least 4 years
 638 immediately prior to their appointment. The remaining four ~~two~~
 639 members must be citizens of the state who are not, and have
 640 never been, licensed health care practitioners. At least one
 641 member of the board must be 60 years of age or older.

642 Section 17. Paragraph (x) of subsection (1) and subsection
 643 (6) of section 459.015, Florida Statutes, are amended to read:

644 459.015 Grounds for disciplinary action; action by the
 645 board and department.--

646 (1) The following acts constitute grounds for denial of a
 647 license or disciplinary action, as specified in s. 456.072(2):

648 (x) Gross or repeated malpractice or the failure to
 649 practice osteopathic medicine with that level of care, skill,
 650 and treatment which is recognized by a reasonably prudent
 651 similar osteopathic physician as being acceptable under similar
 652 conditions and circumstances. The board shall give great weight
 653 to the provisions of s. 766.102 when enforcing this paragraph.
 654 As used in this paragraph, "repeated malpractice" includes, but
 655 is not limited to, three or more claims for medical malpractice
 656 within the previous 5-year period resulting in indemnities being
 657 paid in excess of \$50,000 ~~\$25,000~~ each to the claimant in a



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658 judgment or settlement and which incidents involved negligent
659 conduct by the osteopathic physician. As used in this paragraph,
660 "gross malpractice" or "the failure to practice osteopathic
661 medicine with that level of care, skill, and treatment which is
662 recognized by a reasonably prudent similar osteopathic physician
663 as being acceptable under similar conditions and circumstances"
664 shall not be construed so as to require more than one instance,
665 event, or act. Nothing in this paragraph shall be construed to
666 require that an osteopathic physician be incompetent to practice
667 osteopathic medicine in order to be disciplined pursuant to this
668 paragraph. A recommended order by an administrative law judge or
669 a final order of the board finding a violation under this
670 paragraph shall specify whether the licensee was found to have
671 committed "gross malpractice," "repeated malpractice," or
672 "failure to practice osteopathic medicine with that level of
673 care, skill, and treatment which is recognized as being
674 acceptable under similar conditions and circumstances," or any
675 combination thereof, and any publication by the board shall so
676 specify.

677 (6) Upon the department's receipt from an insurer or self-
678 insurer of a report of a closed claim against an osteopathic
679 physician pursuant to s. 627.912 or from a health care
680 practitioner of a report pursuant to s. 456.049, or upon the
681 receipt from a claimant of a presuit notice against an
682 osteopathic physician pursuant to s. 766.106, the department
683 shall review each report and determine whether it potentially
684 involved conduct by a licensee that is subject to disciplinary
685 action, in which case the provisions of s. 456.073 shall apply.
686 However, if it is reported that an osteopathic physician has had
687 three or more claims with indemnities exceeding \$50,000 ~~\$25,000~~



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688 each within the previous 5-year period, the department shall
689 investigate the occurrences upon which the claims were based and
690 determine if action by the department against the osteopathic
691 physician is warranted.

692 Section 18. Section 459.0151, Florida Statutes, is created
693 to read:

694 459.0151 Emergency procedures for disciplinary
695 action.--Notwithstanding any other provision of law to the
696 contrary:

697 (1) Each osteopathic physician must report to the
698 Department of Health any judgment for medical negligence levied
699 against the physician. The osteopathic physician must make the
700 report no later than 15 days after the exhaustion of the last
701 opportunity for any party to appeal the judgment or request a
702 rehearing.

703 (2) No later than 30 days after an osteopathic physician
704 has, within a 60-month period, made three reports as required by
705 subsection (1), the Department of Health shall initiate an
706 emergency investigation and the Board of Osteopathic Medicine
707 shall conduct an emergency probable cause hearing to determine
708 whether the physician should be disciplined for a violation of
709 s. 459.015(1)(x) or any other relevant provision of law.

710 Section 19. Paragraph (s) of subsection (1) and paragraph
711 (a) of subsection (5) of section 461.013, Florida Statutes, are
712 amended to read:

713 461.013 Grounds for disciplinary action; action by the
714 board; investigations by department.--

715 (1) The following acts constitute grounds for denial of a
716 license or disciplinary action, as specified in s. 456.072(2):



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717 (s) Gross or repeated malpractice or the failure to
718 practice podiatric medicine at a level of care, skill, and
719 treatment which is recognized by a reasonably prudent podiatric
720 physician as being acceptable under similar conditions and
721 circumstances. The board shall give great weight to the
722 standards for malpractice in s. 766.102 in interpreting this
723 section. As used in this paragraph, "repeated malpractice"
724 includes, but is not limited to, three or more claims for
725 medical malpractice within the previous 5-year period resulting
726 in indemnities being paid in excess of \$50,000 ~~\$10,000~~ each to
727 the claimant in a judgment or settlement and which incidents
728 involved negligent conduct by the podiatric physicians. As used
729 in this paragraph, "gross malpractice" or "the failure to
730 practice podiatric medicine with the level of care, skill, and
731 treatment which is recognized by a reasonably prudent similar
732 podiatric physician as being acceptable under similar conditions
733 and circumstances" shall not be construed so as to require more
734 than one instance, event, or act.

735 (5)(a) Upon the department's receipt from an insurer or
736 self-insurer of a report of a closed claim against a podiatric
737 physician pursuant to s. 627.912, or upon the receipt from a
738 claimant of a presuit notice against a podiatric physician
739 pursuant to s. 766.106, the department shall review each report
740 and determine whether it potentially involved conduct by a
741 licensee that is subject to disciplinary action, in which case
742 the provisions of s. 456.073 shall apply. However, if it is
743 reported that a podiatric physician has had three or more claims
744 with indemnities exceeding \$50,000 ~~\$25,000~~ each within the
745 previous 5-year period, the department shall investigate the
746 occurrences upon which the claims were based and determine if



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747 action by the department against the podiatric physician is
748 warranted.

749 Section 20. Subsections (7) and (8) are added to section
750 627.062, Florida Statutes, to read:

751 627.062 Rate standards.--

752 (7) Notwithstanding any other provision of this section,
753 in matters relating to professional liability insurance coverage
754 for medical negligence, any portion of a judgment entered as a
755 result of a statutory or common-law bad faith action and any
756 portion of a judgment entered that awards punitive damages
757 against an insurer may not be included in the insurer's rate
758 base and may not be used to justify a rate or rate change. In
759 matters relating to professional liability insurance coverage
760 for medical negligence, any portion of a settlement entered as a
761 result of a statutory or common-law bad faith action identified
762 as such and any portion of a settlement wherein an insurer
763 agrees to pay specific punitive damages may not be used to
764 justify a rate or rate change. The portion of the taxable costs
765 and attorney's fees that is identified as being related to the
766 bad faith and punitive damages in these judgments and
767 settlements may not be included in the insurer's rate base and
768 may not be utilized to justify a rate or rate change.

769 (8) Each insurer writing professional liability insurance
770 coverage for medical negligence must make a rate filing under
771 this section with the Office of Insurance Regulation at least
772 once each calendar year.

773 Section 21. Subsection (10) of section 627.357, Florida
774 Statutes, is amended to read:

775 627.357 Medical malpractice self-insurance.--



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776 (10)(a) An application to form a self-insurance fund under
 777 this section must be filed with the Office of Insurance
 778 Regulation.

779 (b) The Office of Insurance Regulation must ensure that
 780 self-insurance funds remain solvent and provide insurance
 781 coverage purchased by participants. The Financial Services
 782 Commission may adopt rules pursuant to ss. 120.536(1) and 120.54
 783 to implement this subsection ~~A self-insurance fund may not be~~
 784 ~~formed under this section after October 1, 1992.~~

785 Section 22. Section 627.3575, Florida Statutes, is created
 786 to read:

787 627.3575 Health Care Professional Liability Insurance
 788 Facility.--

789 (1) FACILITY CREATED; PURPOSE; STATUS.--There is created
 790 the Health Care Professional Liability Insurance Facility. The
 791 facility is intended to meet ongoing availability and
 792 affordability problems relating to liability insurance for
 793 health care professionals by providing an affordable, self-
 794 supporting source of excess insurance coverage for those
 795 professionals who are willing and able to self-insure for
 796 smaller losses. The facility shall operate on a not-for-profit
 797 basis. The facility is self-funding and is intended to serve a
 798 public purpose but is not a state agency or program, and no
 799 activity of the facility shall create any state liability.

800 (2) GOVERNANCE; POWERS.--

801 (a) The facility shall operate under a seven-member board
 802 of governors consisting of the Secretary of Health, three
 803 members appointed by the Governor, and three members appointed
 804 by the Chief Financial Officer. The board shall be chaired by
 805 the Secretary of Health. The secretary shall serve by virtue of



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806 his or her office, and the other members of the board shall
807 serve terms concurrent with the term of office of the official
808 who appointed them. Any vacancy on the board shall be filled in
809 the same manner as the original appointment. Members serve at
810 the pleasure of the official who appointed them. Members are not
811 eligible for compensation for their service on the board, but
812 the facility may reimburse them for per diem and travel expenses
813 at the same levels as are provided in s. 112.061 for state
814 employees.

815 (b) The facility shall have such powers as are necessary
816 to operate as an insurer, including the power to:

817 1. Sue and be sued.

818 2. Hire such employees and retain such consultants,
819 attorneys, actuaries, and other professionals as it deems
820 appropriate.

821 3. Contract with such service providers as it deems
822 appropriate.

823 4. Maintain offices appropriate to the conduct of its
824 business.

825 5. Take such other actions as are necessary or appropriate
826 in fulfillment of its responsibilities under this section.

827 (3) COVERAGE PROVIDED.--The facility shall provide
828 liability insurance coverage for health care professionals. The
829 facility shall allow policyholders to select from policies with
830 deductibles of \$25,000 per claim, \$50,000 per claim, and
831 \$100,000 per claim and with coverage limits of \$250,000 per
832 claim and \$750,000 annual aggregate and \$1 million per claim and
833 \$3 million annual aggregate. To the greatest extent possible,
834 the terms and conditions of the policies shall be consistent



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835 with terms and conditions commonly used by professional
 836 liability insurers.

837 (4) ELIGIBILITY; TERMINATION.--

838 (a) Any health care professional is eligible for coverage
 839 provided by the facility if the professional at all times
 840 maintains either:

841 1. An escrow account consisting of cash or assets eligible
 842 for deposit under s. 625.52 in an amount equal to the deductible
 843 amount of the policy; or

844 2. An unexpired, irrevocable letter of credit, established
 845 pursuant to chapter 675, in an amount not less than the
 846 deductible amount of the policy. The letter of credit shall be
 847 payable to the health care professional as beneficiary upon
 848 presentment of a final judgment indicating liability and
 849 awarding damages to be paid by the physician or upon presentment
 850 of a settlement agreement signed by all parties to such
 851 agreement when such final judgment or settlement is a result of
 852 a claim arising out of the rendering of, or the failure to
 853 render, medical care and services. Such letter of credit shall
 854 be nonassignable and nontransferable. Such letter of credit
 855 shall be issued by any bank or savings association organized and
 856 existing under the laws of this state or any bank or savings
 857 association organized under the laws of the United States that
 858 has its principal place of business in this state or has a
 859 branch office which is authorized under the laws of this state
 860 or of the United States to receive deposits in this state.

861 (b) The eligibility of a health care professional for
 862 coverage terminates upon:

863 1. The failure of the professional to comply with
 864 paragraph (a);



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865 2. The failure of the professional to timely pay premiums
866 or assessments; or

867 3. The commission of any act of fraud in connection with
868 the policy, as determined by the board of governors.

869 (c) The board of governors, in its discretion, may
870 reinstate the eligibility of a health care professional whose
871 eligibility has terminated pursuant to paragraph (b) upon
872 determining that the professional has come back into compliance
873 with paragraph (a) or has paid the overdue premiums or
874 assessments. Eligibility may be reinstated in the case of fraud
875 only if the board determines that its initial determination of
876 fraud was in error.

877 (5) PREMIUMS; ASSESSMENTS.--

878 (a) The facility shall charge the actuarially indicated
879 premium for the coverage provided and shall retain the services
880 of consulting actuaries to prepare its rate filings. The
881 facility shall not provide dividends to policyholders, and, to
882 the extent that premiums are more than the amount required to
883 cover claims and expenses, such excess shall be retained by the
884 facility for payment of future claims. In the event of
885 dissolution of the facility, any amounts not required as a
886 reserve for outstanding claims shall be transferred to the
887 policyholders of record as of the last day of operation.

888 (b) In the event that the premiums for a particular year,
889 together with any investment income or reinsurance recoveries
890 attributable to that year, are insufficient to pay claims
891 arising out of claims accruing in that year, the facility shall
892 levy assessments against all of its policyholders in a uniform
893 percentage of premium. Each policyholder's assessment shall be
894 such percentage of the premium that policyholder paid for



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895 coverage for the year to which the insufficiency is
896 attributable.

897 (c) The policyholder is personally liable for any
898 assessment. The failure to timely pay an assessment is grounds
899 for suspension or revocation of the policyholder's professional
900 license by the appropriate licensing entity.

901 (6) REGULATION; APPLICABILITY OF OTHER STATUTES.--

902 (a) The facility shall operate pursuant to a plan of
903 operation approved by order of the Office of Insurance
904 Regulation of the Financial Services Commission. The board of
905 governors may at any time adopt amendments to the plan of
906 operation and submit the amendments to the Office of Insurance
907 Regulation for approval.

908 (b) The facility is subject to regulation by the Office of
909 Insurance Regulation of the Financial Services Commission in the
910 same manner as other insurers, except that, in recognition of
911 the fact that its ability to levy assessments against its own
912 policyholders is a substitute for the protections ordinarily
913 afforded by such statutory requirements, the facility is exempt
914 from statutory requirements relating to surplus as to
915 policyholders.

916 (c) The facility is not subject to part II of chapter 631,
917 relating to the Florida Insurance Guaranty Association.

918 (7) STARTUP PROVISIONS.--

919 (a) It is the intent of the Legislature that the facility
920 begin providing coverage no later than January 1, 2004.

921 (b) The Governor and the Chief Financial Officer shall
922 make their appointments to the board of governors of the
923 facility no later than July 1, 2003. Until the board is



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924 appointed, the Secretary of Health may perform ministerial acts
925 on behalf of the facility as chair of the board of governors.

926 (c) Until the facility is able to hire permanent staff and
927 enter into contracts for professional services, the office of
928 the Secretary of Health shall provide support services to the
929 facility.

930 (d) In order to provide startup funds for the facility,
931 the board of governors may incur debt or enter into agreements
932 for lines of credit, provided that the sole source of funds for
933 repayment of any debt is future premium revenues of the
934 facility. The amount of such debt or lines of credit may not
935 exceed \$10 million.

936 Section 23. Subsection (1) and paragraph (n) of subsection
937 (2) of section 627.912, Florida Statutes, are amended to read:

938 627.912 Professional liability claims and actions; reports
939 by insurers.--

940 (1)(a) Each self-insurer authorized under s. 627.357 and
941 each insurer or joint underwriting association providing
942 professional liability insurance to a practitioner of medicine
943 licensed under chapter 458, to a practitioner of osteopathic
944 medicine licensed under chapter 459, to a podiatric physician
945 licensed under chapter 461, to a dentist licensed under chapter
946 466, to a hospital licensed under chapter 395, to a crisis
947 stabilization unit licensed under part IV of chapter 394, to a
948 health maintenance organization certificated under part I of
949 chapter 641, to clinics included in chapter 390, to an
950 ambulatory surgical center as defined in s. 395.002, or to a
951 member of The Florida Bar shall report in duplicate to the
952 Department of Insurance any claim or action for damages for
953 personal injuries claimed to have been caused by error,



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954 omission, or negligence in the performance of such insured's
 955 professional services or based on a claimed performance of
 956 professional services without consent, if the claim resulted in:

957 1.(a) A final judgment in any amount.

958 2.(b) A settlement in any amount.

959
 960 Reports shall be filed with the department.

961 (b) In addition to the requirements of paragraph (a), if
 962 the insured party is licensed under chapter 395, chapter 458,
 963 chapter 459, chapter 461, or chapter 466, the insurer shall
 964 report in duplicate to the Office of Insurance Regulation any
 965 other disposition of the claim, including, but not limited to, a
 966 dismissal. If the insured is licensed under chapter 458, chapter
 967 459, or chapter 461, any claim that resulted in a final judgment
 968 or settlement in the amount of \$50,000 or more shall be reported
 969 to the Department of Health no later than 30 days following the
 970 occurrence of that event. If the insured is licensed under
 971 chapter 466, any claim that resulted in a final judgment or
 972 settlement in the amount of \$25,000 or more shall be reported to
 973 the Department of Health no later than 30 days following the
 974 occurrence of that event and, if the insured party is licensed
 975 under chapter 458, chapter 459, chapter 461, or chapter 466,
 976 with the Department of Health, no later than 30 days following
 977 the occurrence of any event listed in paragraph (a) or paragraph
 978 ~~(b)~~. The Department of Health shall review each report and
 979 determine whether any of the incidents that resulted in the
 980 claim potentially involved conduct by the licensee that is
 981 subject to disciplinary action, in which case the provisions of
 982 s. 456.073 shall apply. The Department of Health, as part of the
 983 annual report required by s. 456.026, shall publish annual



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984 statistics, without identifying licensees, on the reports it
985 receives, including final action taken on such reports by the
986 Department of Health or the appropriate regulatory board.

987 (2) The reports required by subsection (1) shall contain:

988 (n) Any other information required by the department to
989 analyze and evaluate the nature, causes, location, cost, and
990 damages involved in professional liability cases. The Financial
991 Services Commission shall adopt by rule requirements for
992 additional information to assist the Office of Insurance
993 Regulation in its analysis and evaluation of the nature, causes,
994 location, cost, and damages involved in professional liability
995 cases reported by insurers under this section.

996 Section 24. Section 627.9121, Florida Statutes, is created
997 to read:

998 627.9121 Required reporting of claims; penalties.--Each
999 entity that makes payment under a policy of insurance, self-
1000 insurance, or otherwise in settlement, partial settlement, or
1001 satisfaction of a judgment in a medical malpractice action or
1002 claim that is required to report information to the National
1003 Practitioner Data Bank under 42 U.S.C. s. 11131 must also report
1004 the same information to the Office of Insurance Regulation. The
1005 office shall include such information in the data that it
1006 compiles under s. 627.912. The office must compile and review
1007 the data collected pursuant to this section and must assess an
1008 administrative fine on any entity that fails to fully comply
1009 with such reporting requirements.

1010 Section 25. Subsections (3) and (4) of section 766.106,
1011 Florida Statutes, are amended, and subsection (13) is added to
1012 said section, to read:



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1013 766.106 Notice before filing action for medical
 1014 malpractice; presuit screening period; offers for admission of
 1015 liability and for arbitration; informal discovery; review.--

1016 (3)(a) No suit may be filed for a period of 150 ~~90~~ days
 1017 after notice is mailed to any prospective defendant. During the
 1018 150-day ~~90-day~~ period, the prospective defendant's insurer or
 1019 self-insurer shall conduct a review to determine the liability
 1020 of the defendant. Each insurer or self-insurer shall have a
 1021 procedure for the prompt investigation, review, and evaluation
 1022 of claims during the 150-day ~~90-day~~ period. This procedure shall
 1023 include one or more of the following:

- 1024 1. Internal review by a duly qualified claims adjuster;
- 1025 2. Creation of a panel comprised of an attorney
 1026 knowledgeable in the prosecution or defense of medical
 1027 malpractice actions, a health care provider trained in the same
 1028 or similar medical specialty as the prospective defendant, and a
 1029 duly qualified claims adjuster;
- 1030 3. A contractual agreement with a state or local
 1031 professional society of health care providers, which maintains a
 1032 medical review committee;
- 1033 4. Any other similar procedure which fairly and promptly
 1034 evaluates the pending claim.

1035
 1036 Each insurer or self-insurer shall investigate the claim in good
 1037 faith, and both the claimant and prospective defendant shall
 1038 cooperate with the insurer in good faith. If the insurer
 1039 requires, a claimant shall appear before a pretrial screening
 1040 panel or before a medical review committee and shall submit to a
 1041 physical examination, if required. Unreasonable failure of any
 1042 party to comply with this section justifies dismissal of claims



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1043 or defenses. There shall be no civil liability for participation
 1044 in a pretrial screening procedure if done without intentional
 1045 fraud.

1046 (b) At or before the end of the 150 ~~90~~ days, the insurer
 1047 or self-insurer shall provide the claimant with a response:

- 1048 1. Rejecting the claim;
- 1049 2. Making a settlement offer; or
- 1050 3. Making an offer of admission of liability and for
 1051 arbitration on the issue of damages. This offer may be made
 1052 contingent upon a limit of general damages.

1053 (c) The response shall be delivered to the claimant if not
 1054 represented by counsel or to the claimant's attorney, by
 1055 certified mail, return receipt requested. Failure of the
 1056 prospective defendant or insurer or self-insurer to reply to the
 1057 notice within 150 ~~90~~ days after receipt shall be deemed a final
 1058 rejection of the claim for purposes of this section.

1059 (d) Within 30 days after ~~of~~ receipt of a response by a
 1060 prospective defendant, insurer, or self-insurer to a claimant
 1061 represented by an attorney, the attorney shall advise the
 1062 claimant in writing of the response, including:

- 1063 1. The exact nature of the response under paragraph (b).
- 1064 2. The exact terms of any settlement offer, or admission
 1065 of liability and offer of arbitration on damages.
- 1066 3. The legal and financial consequences of acceptance or
 1067 rejection of any settlement offer, or admission of liability,
 1068 including the provisions of this section.
- 1069 4. An evaluation of the time and likelihood of ultimate
 1070 success at trial on the merits of the claimant's action.
- 1071 5. An estimation of the costs and attorney's fees of
 1072 proceeding through trial.



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1073 (4) The notice of intent to initiate litigation shall be
 1074 served within the time limits set forth in s. 95.11. However,
 1075 during the 150-day ~~90-day~~ period, the statute of limitations is
 1076 tolled as to all potential defendants. Upon stipulation by the
 1077 parties, the 150-day ~~90-day~~ period may be extended and the
 1078 statute of limitations is tolled during any such extension. Upon
 1079 receiving notice of termination of negotiations in an extended
 1080 period, the claimant shall have 60 days or the remainder of the
 1081 period of the statute of limitations, whichever is greater,
 1082 within which to file suit.

1083 (13) In matters relating to professional liability
 1084 insurance coverage for medical negligence, an insurer shall not
 1085 be held in bad faith for failure to timely pay its policy limits
 1086 if it tenders its policy limits and meets all other conditions
 1087 of settlement prior to the conclusion of the presuit screening
 1088 period provided for in this section.

1089 Section 26. Section 766.1065, Florida Statutes, is created
 1090 to read:

1091 766.1065 Presuit mediation.--After the completion of
 1092 presuit investigation by the parties pursuant to s. 766.203 and
 1093 any informal discovery pursuant to s. 766.106, the parties or
 1094 their designated representatives may submit the matter to
 1095 presuit mediation to discuss the issues of liability and damages
 1096 for the purpose of an early resolution of the matter. The
 1097 presuit mediation shall be confidential as provided in s.
 1098 44.102.

1099 Section 27. Section 766.1067, Florida Statutes, is created
 1100 to read:

1101 766.1067 Mandatory mediation after suit is filed.--
 1102 (1) Within 120 days after suit being filed, the parties



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1103 shall conduct mandatory mediation in accordance with s. 44.102
1104 if binding arbitration under s. 766.106 or s. 766.207 has not
1105 been agreed to by the parties. The Florida Rules of Civil
1106 Procedure shall apply to mediation held pursuant to this
1107 section. During the mediation, each party shall make a demand
1108 for judgment or an offer of settlement. At the conclusion of the
1109 mediation, the mediator shall record the final demand and final
1110 offer to provide to the court upon the rendering of a judgment.

1111 (2) If a claimant who rejected the final offer of
1112 settlement made during the mediation does not obtain a judgment
1113 more favorable than the offer, the court shall assess the
1114 mediation costs and reasonable costs, expenses, and attorney's
1115 fees that were incurred after the date of mediation against such
1116 claimant. The assessment shall attach to the proceeds of the
1117 claimant attributable to any defendant whose final offer was
1118 more favorable than the judgment.

1119 (3) If the judgment obtained at trial is not more
1120 favorable to a defendant than the final demand for judgment made
1121 by the claimant to the defendant during mediation, the court
1122 shall assess against the defendant the mediation costs and
1123 reasonable costs, expenses, and attorney's fees that were
1124 incurred after the date of mediation. Prejudgment interest at
1125 the rate established in s. 55.03 from the date of the final
1126 demand shall also be assessed. The defendant and the insurer of
1127 the defendant, if any, shall be liable for the costs, fees, and
1128 interest awardable under this section.

1129 (4) The final offer and final demand made during the
1130 mediation required in this section shall be the only offer and
1131 demand considered by the court in assessing costs, expenses,
1132 attorney's fees, and prejudgment interest under this section. No



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1133 subsequent offer or demand by either party shall apply in the
1134 determination of whether sanctions will be assessed by the court
1135 under this section.

1136 (5) Notwithstanding any provision of law to the contrary,
1137 ss. 45.061 and 768.79 shall not be applicable to medical
1138 negligence causes of action.

1139 Section 28. Section 766.118, Florida Statutes, is created
1140 to read:

1141 766.118 Determination of noneconomic damages.--With
1142 respect to a cause of action for personal injury or wrongful
1143 death resulting from an occurrence of medical negligence,
1144 including actions pursuant to s. 766.209, damages recoverable
1145 for noneconomic losses to compensate for pain and suffering,
1146 inconvenience, physical impairment, mental anguish,
1147 disfigurement, loss of capacity for enjoyment of life, and all
1148 other noneconomic damages shall not exceed \$250,000, regardless
1149 of the number of claimants or defendants involved in the action.

1150 Section 29. Subsection (5) of section 766.202, Florida
1151 Statutes, is amended to read:

1152 766.202 Definitions; ss. 766.201-766.212.--As used in ss.
1153 766.201-766.212, the term:

1154 (5) "Medical expert" means a person familiar with the
1155 evaluation, diagnosis, or treatment of the medical condition at
1156 issue who:

1157 (a) Is duly and regularly engaged in the practice of his
1158 or her profession, ~~who~~ holds a health care professional degree
1159 from a university or college, and has had special professional
1160 training and experience; or



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1161 (b) ~~Has one possessed of~~ special health care knowledge or
1162 skill about the subject upon which he or she is called to
1163 testify or provide an opinion.

1164
1165 Such expert shall certify that he or she has similar credentials
1166 and expertise in the area of the defendant's particular practice
1167 or specialty, if the defendant is a specialist.

1168 Section 30. Subsection (2) of section 766.203, Florida
1169 Statutes, is amended to read:

1170 766.203 Presuit investigation of medical negligence claims
1171 and defenses by prospective parties.--

1172 (2) Prior to issuing notification of intent to initiate
1173 medical malpractice litigation pursuant to s. 766.106, the
1174 claimant shall conduct an investigation to ascertain that there
1175 are reasonable grounds to believe that:

1176 (a) Any named defendant in the litigation was negligent in
1177 the care or treatment of the claimant; and

1178 (b) Such negligence resulted in injury to the claimant.

1179
1180 Corroboration of reasonable grounds to initiate medical
1181 negligence litigation shall be provided by the claimant's
1182 submission of a verified written medical expert opinion from a
1183 medical expert as defined in s. 766.202(5), at the time the
1184 notice of intent to initiate litigation is mailed, which
1185 statement shall corroborate reasonable grounds to support the
1186 claim of medical negligence. This opinion and statement are
1187 subject to discovery and are admissible in future proceedings,
1188 subject to exclusion under s. 90.403.

1189 Section 31. Subsections (2) and (3) of section 766.207,
1190 Florida Statutes, are amended to read:



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1191 766.207 Voluntary binding arbitration of medical
1192 negligence claims.--

1193 (2) Upon the completion of presuit investigation with
1194 preliminary reasonable grounds for a medical negligence claim
1195 intact, the parties may elect to have damages determined by an
1196 arbitration panel. Such election may be initiated by either
1197 party by serving a request for voluntary binding arbitration of
1198 damages within 150 ~~90~~ days after service of the claimant's
1199 notice of intent to initiate litigation upon the defendant. The
1200 evidentiary standards for voluntary binding arbitration of
1201 medical negligence claims shall be as provided in ss.
1202 120.569(2)(g) and 120.57(1)(c).

1203 (3) Upon receipt of a party's request for such
1204 arbitration, the opposing party may accept the offer of
1205 voluntary binding arbitration within 30 days. However, in no
1206 event shall the defendant be required to respond to the request
1207 for arbitration sooner than 150 ~~90~~ days after service of the
1208 notice of intent to initiate litigation under s. 766.106. Such
1209 acceptance within the time period provided by this subsection
1210 shall be a binding commitment to comply with the decision of the
1211 arbitration panel. The liability of any insurer shall be subject
1212 to any applicable insurance policy limits.

1213 Section 32. (1) The Department of Health shall study and
1214 report to the Legislature as to whether medical review panels
1215 should be included as part of the presuit process in medical
1216 malpractice litigation. Medical review panels review a medical
1217 malpractice case during the presuit process and make judgments
1218 on the merits of the case based on established standards of care
1219 with the intent of reducing the number of frivolous claims. The



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1220 panel's report could be used as admissible evidence at trial or
1221 for other purposes. The department's report should address:

1222 (a) Historical use of medical review panels and similar
1223 pretrial programs in this state, including the mediation panels
1224 created by chapter 75-9, Laws of Florida.

1225 (b) Constitutional issues relating to the use of medical
1226 review panels.

1227 (c) The use of medical review panels or similar programs
1228 in other states.

1229 (d) Whether medical review panels or similar panels should
1230 be created for use during the presuit process.

1231 (e) Other recommendations and information that the
1232 department deems appropriate.

1233 (2) If the department finds that medical review panels or
1234 a similar structure should be created in this state, it shall
1235 include draft legislation to implement its recommendations in
1236 its report.

1237 (3) The department shall submit its report to the Speaker
1238 of the House of Representatives and the President of the Senate
1239 no later than December 31, 2003.

1240 Section 33. Subsection (5) of section 768.81, Florida
1241 Statutes, is amended to read:

1242 768.81 Comparative fault.--

1243 (5) Notwithstanding anything in law to the contrary, in an
1244 action for damages for personal injury or wrongful death arising
1245 out of medical malpractice, whether in contract or tort, ~~when an~~
1246 ~~apportionment of damages pursuant to this section is attributed~~
1247 ~~to a teaching hospital as defined in s. 408.07, the court shall~~
1248 ~~enter judgment against the teaching hospital on the basis of~~



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1249 each ~~such~~ party's percentage of fault and not on the basis of
 1250 the doctrine of joint and several liability.

1251 Section 34. Section 1004.08, Florida Statutes, is created
 1252 to read:

1253 1004.08 Patient safety instructional requirements.--Every
 1254 public school, college, and university that offers degrees in
 1255 medicine, nursing, and allied health shall include in the
 1256 curricula applicable to such degrees material on patient safety,
 1257 including patient safety improvement. Materials shall include,
 1258 but need not be limited to, effective communication and
 1259 teamwork; epidemiology of patient injuries and medical errors;
 1260 vigilance, attention, and fatigue; checklists and inspections;
 1261 automation and technological and computer support; psychological
 1262 factors in human error; and reporting systems.

1263 Section 35. Section 1005.07, Florida Statutes, is created
 1264 to read:

1265 1005.07 Patient safety instructional requirements.--Every
 1266 nonpublic school, college, and university that offers degrees in
 1267 medicine, nursing, and allied health shall include in the
 1268 curricula applicable to such degrees material on patient safety,
 1269 including patient safety improvement. Materials shall include,
 1270 but need not be limited to, effective communication and
 1271 teamwork; epidemiology of patient injuries and medical errors;
 1272 vigilance, attention, and fatigue; checklists and inspections;
 1273 automation and technological and computer support; psychological
 1274 factors in human error; and reporting systems.

1275 Section 36. The Agency for Health Care Administration is
 1276 directed to study the types of information the public would find
 1277 relevant in the selection of hospitals. The agency shall review
 1278 and recommend appropriate methods of collection, analysis, and



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1279 dissemination of that information. The agency shall complete its
1280 study and report its findings and recommendations to the
1281 Legislature by January 15, 2004.

1282 Section 37. Comprehensive study and report on the creation
1283 of a Patient Safety Authority.--

1284 (1) The Agency for Health Care Administration, in
1285 consultation with the Department of Health, is directed to study
1286 the need for, and the implementation requirements of,
1287 establishing a Patient Safety Authority. The authority would be
1288 responsible for performing activities and functions designed to
1289 improve patient safety and the quality of care delivered by
1290 health care facilities and health care practitioners.

1291 (2) In undertaking its study, the agency shall examine and
1292 evaluate a Patient Safety Authority that would, either directly
1293 or by contract:

1294 (a) Analyze information concerning adverse incidents
1295 reported to the Agency for Health Care Administration pursuant
1296 to s. 395.0197, Florida Statutes, for the purpose of
1297 recommending changes in practices and procedures that may be
1298 implemented by health care practitioners and health care
1299 facilities to prevent future adverse incidents.

1300 (b) Collect, analyze, and evaluate patient safety data
1301 submitted voluntarily by a health care practitioner or health
1302 care facility. The authority would communicate to health care
1303 practitioners and health care facilities changes in practices
1304 and procedures that may be implemented for the purpose of
1305 improving patient safety and preventing future patient safety
1306 events from resulting in serious injury or death. At a minimum,
1307 the authority would:



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1308 1. Be designed and operated by an individual or entity
1309 with demonstrated expertise in health care quality data and
1310 systems analysis, health information management, systems
1311 thinking and analysis, human factors analysis, and
1312 identification of latent and active errors.

1313 2. Include procedures for ensuring its confidentiality,
1314 timeliness, and independence.

1315 (c) Foster the development of a statewide electronic
1316 infrastructure, which would be implemented in phases over a
1317 multiyear period, that is designed to improve patient care and
1318 the delivery and quality of health care services by health care
1319 facilities and practitioners. The electronic infrastructure
1320 would be a secure platform for communication and the sharing of
1321 clinical and other data, such as business data, among providers
1322 and between patients and providers. The electronic
1323 infrastructure would include a core electronic medical record.
1324 Health care providers would have access to individual electronic
1325 medical records, subject to the consent of the individual. The
1326 right, if any, of other entities, including health insurers and
1327 researchers, to access the records would need further
1328 examination and evaluation by the agency.

1329 (d) Foster the use of computerized physician medication
1330 ordering systems by hospitals that do not have such systems and
1331 develop protocols for these systems.

1332 (e) Implement paragraphs (c) and (d) as a demonstration
1333 project for Medicaid recipients.

1334 (f) Identify best practices and share this information
1335 with health care providers.

1336 (g) Engage in other activities that improve health care
1337 quality, improve the diagnosis and treatment of diseases and



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1338 medical conditions, increase the efficiency of the delivery of
1339 health care services, increase administrative efficiency, and
1340 increase access to quality health care services.

1341 (3) The agency shall also consider ways in which a Patient
1342 Safety Authority would be able to facilitate the development of
1343 no-fault demonstration projects as means to reduce and prevent
1344 medical errors and promote patient safety.

1345 (4) The agency shall seek information and advice from and
1346 consult with hospitals, physicians, other health care providers,
1347 attorneys, consumers, and individuals involved with and
1348 knowledgeable about patient safety and quality-of-care
1349 initiatives.

1350 (5) In evaluating the need for, and the operation of, a
1351 Patient Safety Authority, the agency shall determine the costs
1352 of implementing and administering an authority and suggest
1353 funding sources and mechanisms.

1354 (6) The agency shall complete its study and issue a report
1355 to the Legislature by February 1, 2004. In its report, the
1356 agency shall include specific findings, recommendations, and
1357 proposed legislation.

1358 Section 38. Subsection (8) of section 768.21, Florida
1359 Statutes, is repealed.

1360 Section 39. Subsection (7) of section 400.023, Florida
1361 Statutes, is amended to read:

1362 400.023 Civil enforcement.--

1363 (7) An action under this part for a violation of rights or
1364 negligence recognized herein is not a claim for medical
1365 ~~malpractice, and the provisions of s. 768.21(8) do not apply to~~
1366 ~~a claim alleging death of the resident.~~



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1367 Section 40. Section 400.0235, Florida Statutes, is amended
 1368 to read:

1369 400.0235 Certain provisions not applicable to actions
 1370 under this part.--An action under this part for a violation of
 1371 rights or negligence recognized under this part is not a claim
 1372 for medical malpractice, ~~and the provisions of s. 768.21(8) do~~
 1373 ~~not apply to a claim alleging death of the resident.~~

1374 Section 41. Section 400.4295, Florida Statutes, is amended
 1375 to read:

1376 400.4295 Certain provisions not applicable to actions
 1377 under this part.--An action under this part for a violation of
 1378 rights or negligence recognized herein is not a claim for
 1379 medical malpractice, ~~and the provisions of s. 768.21(8) do not~~
 1380 ~~apply to a claim alleging death of the resident.~~

1381 Section 42. If any provision of this act or the
 1382 application thereof to any person or circumstance is held
 1383 invalid, the invalidity does not affect other provisions or
 1384 applications of the act which can be given effect without the
 1385 invalid provision or application, and to this end the provisions
 1386 of this act are declared severable.

1387 Section 43. This act shall take effect upon becoming a law
 1388 and shall apply to all actions filed after the effective date of
 1389 the act.