By Senator Cowin

20-1653-03

Senate Joint Resolution No. \_\_\_\_\_

A joint resolution proposing amendments to
Sections 3, 10, and 11 of Article V of the
State Constitution, relating to the judiciary,
to provide a method for selection of Supreme
Court justices and district court of appeal
judges.

Be It Resolved by the Legislature of the State of Florida:

That the following amendments to Sections 3, 10, and 11 of Article V of the State Constitution are agreed to and shall be submitted to the electors of this state for approval or rejection at the next general election or at an earlier special election specifically authorized by law for that purpose:

## ARTICLE V JUDICIARY

SECTION 3. Supreme court. --

- (a) ORGANIZATION.--The supreme court shall consist of seven justices. Of the seven justices, each appellate district shall have at least one justice elected or appointed from the district to the supreme court who is a resident of the district at the time of the original appointment or election. Five justices shall constitute a quorum. The concurrence of four justices shall be necessary to a decision. When recusals for cause would prohibit the court from convening because of the requirements of this section, judges assigned to temporary duty may be substituted for justices.
  - (b) JURISDICTION. -- The supreme court:

- (1) Shall hear appeals from final judgments of trial courts imposing the death penalty and from decisions of district courts of appeal declaring invalid a state statute or a provision of the state constitution.
- (2) When provided by general law, shall hear appeals from final judgments entered in proceedings for the validation of bonds or certificates of indebtedness and shall review action of statewide agencies relating to rates or service of utilities providing electric, gas, or telephone service.
- (3) May review any decision of a district court of appeal that expressly declares valid a state statute, or that expressly construes a provision of the state or federal constitution, or that expressly affects a class of constitutional or state officers, or that expressly and directly conflicts with a decision of another district court of appeal or of the supreme court on the same question of law.
- (4) May review any decision of a district court of appeal that passes upon a question certified by it to be of great public importance, or that is certified by it to be in direct conflict with a decision of another district court of appeal.
- (5) May review any order or judgment of a trial court certified by the district court of appeal in which an appeal is pending to be of great public importance, or to have a great effect on the proper administration of justice throughout the state, and certified to require immediate resolution by the supreme court.
- (6) May review a question of law certified by the Supreme Court of the United States or a United States Court of Appeals which is determinative of the cause and for which

3

4

5

6

7

8

9

10

11

12 13

14

15

16 17

18

19

20

21

22

23 24

25

26

27 28

29

30

there is no controlling precedent of the supreme court of Florida.

- (7) May issue writs of prohibition to courts and all writs necessary to the complete exercise of its jurisdiction.
- (8) May issue writs of mandamus and quo warranto to state officers and state agencies.
- (9) May, or any justice may, issue writs of habeas corpus returnable before the supreme court or any justice, a district court of appeal or any judge thereof, or any circuit judge.
- Shall, when requested by the attorney general pursuant to the provisions of Section 10 of Article IV, render an advisory opinion of the justices, addressing issues as provided by general law.
- (c) CLERK AND MARSHAL. -- The supreme court shall appoint a clerk and a marshal who shall hold office during the pleasure of the court and perform such duties as the court directs. Their compensation shall be fixed by general law. The marshal shall have the power to execute the process of the court throughout the state, and in any county may deputize the sheriff or a deputy sheriff for such purpose.

SECTION 10. Retention; election and terms.--

(a) Any circuit judge or county court justice or judge may qualify for retention by a vote of the electors in the general election next preceding the expiration of the justice's or judge's term in the manner prescribed by law. Ιf a <del>justice or</del> judge is ineligible or fails to qualify for retention, a vacancy shall exist in that office upon the expiration of the term being served by the justice or judge. When a justice or judge so qualifies, the ballot shall read 31 substantially as follows: "Shall <del>Justice (or</del> Judge<del>)</del>...(name

of justice or judge)... of the ...(name of the court)... be retained in office?" If a majority of the qualified electors voting within the territorial jurisdiction of the court vote to retain, the justice or judge shall be retained for a term of six years. The term of the justice or judge retained shall commence on the first Tuesday after the first Monday in January following the general election. If a majority of the qualified electors voting within the territorial jurisdiction of the court vote to not retain, a vacancy shall exist in that office upon the expiration of the term being served by the justice or judge.

(b)

- (1) The election of circuit judges shall be preserved notwithstanding the provisions of subsection (a) unless a majority of those voting in the jurisdiction of that circuit approves a local option to select circuit judges by merit selection and retention rather than by election. The election of circuit judges shall be by a vote of the qualified electors within the territorial jurisdiction of the court.
- (2) The election of county court judges shall be preserved notwithstanding the provisions of subsection (a) unless a majority of those voting in the jurisdiction of that county approves a local option to select county judges by merit selection and retention rather than by election. The election of county court judges shall be by a vote of the qualified electors within the territorial jurisdiction of the court.

(3)

a. A vote to exercise a local option to select circuit court judges and county court judges by merit selection and retention rather than by election shall be held in each

4

5

6

7

8 9

10

11

12

13

14 15

16 17

18 19

20

21

22

23 24

25

26

27 28

29

30

circuit and county at the general election in the year 2000. If a vote to exercise this local option fails in a vote of the electors, such option shall not again be put to a vote of the electors of that jurisdiction until the expiration of at least two years.

- After the year 2000, a circuit may initiate the local option for merit selection and retention or the election of circuit judges, whichever is applicable, by filing with the secretary of state a petition signed by the number of electors equal to at least ten percent of the votes cast in the circuit in the last preceding election in which presidential electors were chosen.
- c. After the year 2000, a county may initiate the local option for merit selection and retention or the election of county court judges, whichever is applicable, by filing with the supervisor of elections a petition signed by the number of electors equal to at least ten percent of the votes cast in the county in the last preceding election in which presidential electors were chosen. The terms of circuit judges and judges of county courts shall be for six years.

## SECTION 11. Vacancies. --

- (a) Whenever a vacancy occurs in a judicial office to which election for retention applies, the governor shall fill the vacancy by appointing for a term ending on the first Tuesday after the first Monday in January of the year following the next general election occurring at least one year after the date of appointment, one of not fewer than three persons nor more than six persons nominated by the appropriate judicial nominating commission.
- The governor shall fill each vacancy on a circuit 31 court or on a county court, wherein the judges are elected by

a majority vote of the electors, by appointing for a term ending on the first Tuesday after the first Monday in January of the year following the next primary and general election occurring at least one year after the date of appointment, one of not fewer than three persons nor more than six persons nominated by the appropriate judicial nominating commission. An election shall be held to fill that judicial office for the term of the office beginning at the end of the appointed term.

- (c) The nominations shall be made within thirty days from the occurrence of a vacancy unless the period is extended by the governor for a time not to exceed thirty days. The governor shall make the appointment within sixty days after the nominations have been certified to the governor.
- (d) There shall be a separate judicial nominating commission as provided by general law for the supreme court, each district court of appeal, and each judicial circuit for all trial courts within the circuit. Uniform rules of procedure shall be established by the judicial nominating commissions at each level of the court system. Such rules, or any part thereof, may be repealed by general law enacted by a majority vote of the membership of each house of the legislature, or by the supreme court, five justices concurring. Except for deliberations of the judicial nominating commissions, the proceedings of the commissions and their records shall be open to the public.
- (e) Whenever a vacancy occurs in the office of justice of the supreme court or judge of a district court of appeal, or whenever a vacancy will occur in the office of justice of the supreme court or judge of a district court of appeal due to the expiration of the term of office of an incumbent justice or judge, the governor shall fill the vacancy by

appointing a person from the list of persons nominated by the respective judicial nominating commission; the appointee must be confirmed by the senate. If the vacancy occurs before the expiration of the term of office of the incumbent justice or judge, the appointment shall be for the unexpired portion of the term. A person may not be appointed to more than three consecutive full terms as justice of the supreme court or judge of a district court of appeal.

BE IT FURTHER RESOLVED that the following statement be placed on the ballot:

## CONSTITUTIONAL AMENDMENT

ARTICLE V, SECTIONS 3, 10, 11

SUPREME COURT JUSTICES, DISTRICT COURT OF APPEAL JUDGES; APPOINTMENT, CONFIRMATION, TERMS.—Proposing an amendment to the State Constitution to abolish retention elections for the offices of Supreme Court justice and judge of a district court of appeal and to make the offices appointive by the Governor, subject to confirmation by the Senate, with no one able to serve more than three consecutive full terms.