Bill No.CS/CS/SB 2242

	Amendment No. (for drafter's use only)
	CHAMBER ACTION
	<u>Senate</u> <u>House</u>
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11	Representative Baxley offered the following:
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13	Amendment (with title amendment)
14	Remove everything after the enacting clause, and insert:
15	Section 1. Subsections (2), (5), (6), (7), (8), (9), (10),
16	(13), (21), and (24) of section 1002.33, Florida Statutes, are
17	amended and present subsections (14) through (26) are renumbered
18	as subsections (13) through (25), respectively, to read:
19	1002.33 Charter schools
20	(2) <u>GUIDING PRINCIPLES;</u> PURPOSE
21	(a) Charter schools in Florida shall be guided by the
22	following principles:
23	1. Meet high standards of student achievement while
24	providing parents flexibility to choose among diverse
25	educational opportunities within the state's public school
26	system.
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Amendment No. (for drafter's use only) 28 2. Promote enhanced academic success and financial 29 efficiency by aligning responsibility with accountability. 30 3. Provide parents with sufficient information on whether 31 their child is reading at grade level and whether the child 32 gains at least a year's worth of learning for every year spent 33 in the charter school. 34 (b)(a) Charter schools shall fulfill the following 35 purposes: 36 Improve student learning and academic achievement. 1. 37 2. Increase learning opportunities for all students, with 38 special emphasis on low-performing students and reading. 39 3. Create new professional opportunities for teachers, 40 including ownership of the learning program at the school site. 41 4. Encourage the use of innovative learning methods. 42 5. Require the measurement of learning outcomes. 43 (c) (b) Charter schools may fulfill the following purposes: 1. Create innovative measurement tools. 44 45 Provide rigorous competition within the public school 2. 46 district to stimulate continual improvement in all public 47 schools. 48 3. Expand the capacity of the public school system. 49 (5) SPONSOR; DUTIES.--50 (a) Sponsoring entities. --1. A district school board may sponsor a charter school in 51 52 the county over which the district school board has 53 jurisdiction. 54 2.(b) A state university may grant a charter to a lab school created under s. 1002.32 and shall be considered to be 55 534377

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56 the school's sponsor. Such school shall be considered a charter 57 lab school.

58

(b) Sponsor duties. --

59 1.(c) The sponsor shall monitor and review the charter 60 school in its progress toward the goals established in the 61 charter.

62 <u>2.(d)</u> The sponsor shall monitor the revenues and
63 expenditures of the charter school.

64 <u>3.(e)</u> The sponsor may approve a charter for a charter
65 school before the applicant has secured space, equipment, or
66 personnel, if the applicant indicates approval is necessary for
67 it to raise working capital.

68 <u>4.(f)</u> The sponsor's policies shall not apply to a charter
69 school.

70 <u>5.(g)</u> The A sponsor shall ensure that the charter is
71 innovative and consistent with the state education goals
72 established by s. 1000.03(5).

6. The sponsor shall ensure that the charter school
participates in the state's education accountability system. If
a charter school falls short of performance measures included in
the approved charter, the sponsor shall report such shortcomings
to the Department of Education.

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79 A community college may work with the school district or school

80 districts in its designated service area to develop charter

81 schools that offer secondary education. These charter schools

82 <u>must include an option for students to receive an associate</u>

83 degree upon high school graduation. District school boards shall

84 <u>cooperate with and assist the community college on the charter</u>

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Amendment No. (for drafter's use only) 85 application. Community college applications for charter schools are not subject to the time deadlines outlined in subsection (6) 86 87 and may be approved by the district school board at any time 88 during the year. Community colleges shall not report FTE for any 89 students who receive FTE funding through the Florida Education 90 Finance Program. 91 (6) APPLICATION PROCESS AND REVIEW.--Beginning September 92 1, 2003, applications are subject to the following requirements: 93 (a) A person or entity wishing to open a charter school 94 shall prepare an application that: 95 1. Demonstrates how the school will use the guiding 96 principles and meet the statutorily defined purpose of a charter 97 school. 98 2. Provides a detailed curriculum plan that illustrates 99 how students will be provided services to attain the Sunshine 100 State Standards. 3. Contains goals and objectives for improving student 101 102 learning and measuring that improvement. These goals and 103 objectives must indicate how much academic improvement students 104 are expected to show each year, how success will be evaluated, 105 and the specific results to be attained through instruction. 106 4. Describes the reading curriculum and differentiated 107 strategies that will be used for students reading at grade level 108 or higher and a separate curriculum and strategies for students 109 who are reading below grade level. A sponsor shall deny a 110 charter if the school does not propose a reading curriculum that 111 is consistent with effective teaching strategies that are 112 grounded in scientifically based reading research.

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113 <u>5. Contains an annual financial plan for each year</u> 114 requested by the charter for operation of the school for up to 5 115 years. This plan must contain anticipated fund balances based on 116 revenue projections, a spending plan based on projected revenues 117 and expenses, and a description of controls that will safeguard 118 finances and projected enrollment trends.

119 (b)(a) A district school board shall receive and review 120 all applications for a charter school. A district school board 121 shall receive and consider charter school applications received 122 on or before September 1 October 1 of each calendar year for 123 charter schools to be opened at the beginning of the school 124 district's next school year, or to be opened at a time agreed to 125 by the applicant and the district school board. A district school board may receive applications later than this date if it 126 127 chooses. A sponsor may not charge an applicant for a charter any 128 fee for the processing or consideration of an application, and a sponsor may not base its consideration or approval of an 129 130 application upon the promise of future payment of any kind.

131 In order to facilitate an accurate budget projection 1. 132 process, a district school board shall be held harmless for FTE 133 students who are not included in the FTE projection due to 134 approval of charter school applications after the FTE projection 135 deadline. In a further effort to facilitate an accurate budget projection, within 15 calendar days after receipt of a charter 136 137 school application, a district school board or other sponsor 138 shall report to the Department of Education the name of the 139 applicant entity, the proposed charter school location, and its 140 projected FTE.

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141 <u>2. In order to ensure fiscal responsibility, an</u>
142 <u>application for a charter school shall include a full accounting</u>
143 <u>of expected assets, a projection of expected sources and amounts</u>
144 <u>of income, including income derived from projected student</u>
145 <u>enrollments and from community support, and an expense</u>
146 <u>projection that includes full accounting of the costs of</u>
147 <u>operation, including start-up costs.</u>

148 3.2. A district school board shall by a majority vote 149 approve or deny an application no later than 60 calendar days 150 after the application is received, unless the district school 151 board and the applicant mutually agree to temporarily postpone the vote to a specific date, at which time the district school 152 153 board shall by a majority vote approve or deny the application. If the district school board fails to act on the application, 154 155 an applicant may appeal to the State Board of Education as 156 provided in paragraph (c) (b). If an application is denied, the district school board shall, within 10 calendar days, articulate 157 158 in writing the specific reasons based upon good cause supporting 159 its denial of the charter application.

160 <u>4.3.</u> For budget projection purposes, the district school
161 board or other sponsor shall report to the Department of
162 Education the approval or denial of a charter application within
163 10 calendar days after such approval or denial. In the event of
164 approval, the report to the Department of Education shall
165 include the final projected FTE for the approved charter school.

166 <u>5.4.</u> Upon approval of a charter application, the initial
167 startup shall commence with the beginning of the public school
168 calendar for the district in which the charter is granted unless

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169 the district school board allows a waiver of this provision for 170 good cause.

171 (c)<del>(b)</del> An applicant may appeal any denial of that 172 applicant's application or failure to act on an application to 173 the State Board of Education no later than 30 calendar days 174 after receipt of the district school board's decision or failure 175 to act and shall notify the district school board of its appeal. 176 Any response of the district school board shall be submitted to 177 the State Board of Education within 30 calendar days after 178 notification of the appeal. Upon receipt of notification from 179 the State Board of Education that a charter school applicant is filing an appeal, the Commissioner of Education shall convene a 180 181 meeting of the Charter School Appeal Commission to study and 182 make recommendations to the State Board of Education regarding 183 its pending decision about the appeal. The commission shall 184 forward its recommendation to the state board no later than 7 calendar days prior to the date on which the appeal is to be 185 heard. The State Board of Education shall by majority vote 186 accept or reject the decision of the district school board no 187 188 later than 90 60 calendar days after an appeal is filed in 189 accordance with State Board of Education rule. The Charter 190 School Appeal Commission may reject an appeal submission for 191 failure to comply with procedural rules governing the appeals 192 process. The rejection shall describe the submission errors. The 193 appellant may have up to 15 calendar days from notice of 194 rejection to resubmit an appeal that meets requirements of State 195 Board of Education rule. An application for appeal submitted 196 subsequent to such rejection shall be considered timely if the 197 original appeal was filed within 30 calendar days after receipt

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198 of notice of the specific reasons for the district school 199 board's denial of the charter application. The State Board of 200 Education shall remand the application to the district school 201 board with its written decision that the district school board 202 approve or deny the application. The district school board shall 203 implement the decision of the State Board of Education. The 204 decision of the State Board of Education is not subject to the 205 provisions of the Administrative Procedure Act, chapter 120.

206 <u>(d)(c)</u> The district school board shall act upon the 207 decision of the State Board of Education within 30 calendar days 208 after it is received. The State Board of Education's decision is 209 a final action subject to judicial review.

210 (e)(d)1. A Charter School Appeal Commission is established 211 to assist the commissioner and the State Board of Education with 212 a fair and impartial review of appeals by applicants whose 213 charters have been denied or whose charter contracts have not 214 been renewed by their sponsors.

The Charter School Appeal Commission may receive copies 215 2. 216 of the appeal documents forwarded to the State Board of 217 Education, review the documents, gather other applicable 218 information regarding the appeal, and make a written 219 recommendation to the commissioner. The recommendation must 220 state whether the appeal should be upheld or denied and include 221 the reasons for the recommendation being offered. The 222 commissioner shall forward the recommendation to the State Board 223 of Education no later than 7 calendar days prior to the date on 224 which the appeal is to be heard. The state board must consider 225 the commission's recommendation in making its decision, but is 226 not bound by the recommendation. The decision of the Charter

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227 School Appeal Commission is not subject to the provisions of the228 Administrative Procedure Act, chapter 120.

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229 The commissioner shall appoint the members of the 3. 230 Charter School Appeal Commission. Members shall serve without 231 compensation but may be reimbursed for travel and per diem 232 expenses in conjunction with their service. One-half of the 233 members must represent currently operating charter schools, and 234 one-half of the members must represent school districts. The 235 commissioner or a named designee shall chair the Charter School 236 Appeal Commission.

4. The chair shall convene meetings of the commission and shall ensure that the written recommendations are completed and forwarded in a timely manner. In cases where the commission cannot reach a decision, the chair shall make the written recommendation with justification, noting that the decision was rendered by the chair.

243 5. Commission members shall thoroughly review the 244 materials presented to them from the appellant and the sponsor. 245 The commission may request information to clarify the 246 documentation presented to it. In the course of its review, the 247 commission may facilitate the postponement of an appeal in those 248 cases where additional time and communication may negate the 249 need for a formal appeal and both parties agree, in writing, to 250 postpone the appeal to the State Board of Education. A new date 251 certain for the appeal shall then be set based upon the rules 252 and procedures of the State Board of Education. Commission 253 members shall provide a written recommendation to the state 254 board as to whether the appeal should be upheld or denied. A 255 fact-based justification for the recommendation must be

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included. The chair must ensure that the written recommendation is submitted to the State Board of Education members no later than 7 calendar days prior to the date on which the appeal is to be heard. Both parties in the case shall also be provided a copy of the recommendation.

261 (f)(e) The Department of Education may provide technical
 262 assistance to an applicant upon written request.

263 (g)(f) In considering charter applications for a lab 264 school, a state university shall consult with the district 265 school board of the county in which the lab school is located. 266 The decision of a state university may be appealed pursuant to 267 the procedure established in this subsection.

268 (h) (q) The terms and conditions for the operation of a 269 charter school shall be set forth by the sponsor and the 270 applicant in a written contractual agreement, called a charter. 271 The sponsor shall not impose unreasonable rules or regulations that violate the intent of giving charter schools greater 272 273 flexibility to meet educational goals. The applicant and sponsor 274 shall have 6 months in which to mutually agree to the provisions 275 of the charter. The Department of Education shall provide 276 mediation services for any dispute regarding this section 277 subsequent to the approval of a charter application and for any 278 dispute relating to the approved charter, except disputes 279 regarding charter school application denials. If the 280 Commissioner of Education determines that the dispute cannot be 281 settled through mediation, the dispute may be appealed to an 282 administrative law judge appointed by the Division of Administrative Hearings. The administrative law judge may rule 283 284 on issues of equitable treatment of the charter school as a

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285 public school, whether proposed provisions of the charter 286 violate the intended flexibility granted charter schools by 287 statute, or on any other matter regarding this section except a 288 charter school application denial, and shall award the 289 prevailing party reasonable attorney's fees and costs incurred 290 to be paid by the losing party. The costs of the administrative 291 hearing shall be paid by the party whom the administrative law 292 judge rules against.

(7) CHARTER.--The major issues involving the operation of a charter school shall be considered in advance and written into the charter. The charter shall be signed by the governing body of the charter school and the sponsor, following a public hearing to ensure community input.

(a) The charter shall address, and criteria for approvalof the charter shall be based on:

300 1. The school's mission, the students to be served, and301 the ages and grades to be included.

302 The focus of the curriculum, the instructional methods 2. 303 to be used, any distinctive instructional techniques to be 304 employed, and identification and acquisition of appropriate 305 technologies needed to improve educational and administrative 306 performance which include a means for promoting safe, ethical, 307 and appropriate uses of technology which comply with legal and 308 professional standards. The charter shall ensure that reading is 309 a primary focus of the curriculum and that resources are 310 provided to identify and provide specialized instruction for 311 students who are reading below grade level. The curriculum and 312 instructional strategies for reading must be consistent with the

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313 <u>Sunshine State Standards and grounded in scientifically based</u> 314 reading research.

315 3. The current incoming baseline standard of student 316 academic achievement, the outcomes to be achieved, and the 317 method of measurement that will be used. The criteria listed in 318 this subparagraph shall include a detailed description for each 319 of the following:

320 a. How the baseline student academic achievement levels321 and prior rates of academic progress will be established.

b. How these baseline rates will be compared to rates of
academic progress achieved by these same students while
attending the charter school.

325 c. To the extent possible, how these rates of progress
326 will be evaluated and compared with rates of progress of other
327 closely comparable student populations.

328

329 The district school board is required to provide academic 330 student performance data to charter schools for each of their 331 students coming from the district school system, as well as 332 rates of academic progress of comparable student populations in 333 the district school system.

334 4. The methods used to identify the educational strengths 335 and needs of students and how well educational goals and 336 performance standards are met by students attending the charter 337 school. Included in the methods is a means for the charter 338 school to ensure accountability to its constituents by analyzing 339 student performance data and by evaluating the effectiveness and 340 efficiency of its major educational programs. Students in

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341 charter schools shall, at a minimum, participate in the 342 statewide assessment program created under s. 1008.22.

5. In secondary charter schools, a method for determining
that a student has satisfied the requirements for graduation in
s. 1003.43.

346 6. A method for resolving conflicts between the governing347 body of the charter school and the sponsor.

348 7. The admissions procedures and dismissal procedures,349 including the school's code of student conduct.

350 8. The ways by which the school will achieve a 351 racial/ethnic balance reflective of the community it serves or 352 within the racial/ethnic range of other public schools in the 353 same school district.

354 The financial and administrative management of the 9. 355 school, including a reasonable demonstration of the professional 356 experience or competence of those individuals or organizations applying to operate the charter school or those hired or 357 358 retained to perform such professional services and the 359 description of clearly delineated responsibilities and the 360 policies and practices needed to effectively manage the charter school. A description of internal audit procedures and 361 362 establishment of controls to ensure that financial resources are 363 properly managed must be included. Both public sector and 364 private sector professional experience shall be equally valid in 365 such a consideration.

366 <u>10. The asset and liability projections required in the</u>
 367 application which are incorporated into the charter and which
 368 <u>shall be compared with information provided in the annual report</u>
 369 <u>of the charter school. The charter shall ensure that, if a</u>

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370 charter school internal audit reveals a deficit financial 371 position, the auditors are required to notify the charter school 372 governing board, the sponsor, and the Department of Education. 373 The internal auditor shall report such findings in the form of 374 an exit interview to the principal or the principal 375 administrator of the charter school and the chair of the 376 governing board within 7 working days after finding the deficit 377 position. A final report shall be provided to the entire 378 governing board, the sponsor, and the Department of Education 379 within 14 working days after the exit interview.

380 11.10. A description of procedures that identify various 381 risks and provide for a comprehensive approach to reduce the 382 impact of losses; plans to ensure the safety and security of 383 students and staff; plans to identify, minimize, and protect 384 others from violent or disruptive student behavior; and the 385 manner in which the school will be insured, including whether or not the school will be required to have liability insurance, 386 387 and, if so, the terms and conditions thereof and the amounts of 388 coverage.

389 12.<del>11.</del> The term of the charter which shall provide for 390 cancellation of the charter if insufficient progress has been 391 made in attaining the student achievement objectives of the 392 charter and if it is not likely that such objectives can be 393 achieved before expiration of the charter. The initial term of a 394 charter shall be for 3, 4, or 5 years. In order to facilitate 395 access to long-term financial resources for charter school 396 construction, charter schools that are operated by a 397 municipality or other public entity as provided by law are 398 eligible for up to a 15-year charter, subject to approval by the

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399 district school board. A charter lab school is eligible for a 400 charter for a term of up to 15 years. In addition, to facilitate 401 access to long-term financial resources for charter school 402 construction, charter schools that are operated by a private, 403 not-for-profit, s. 501(c)(3) status corporation are eligible for up to a 10-year charter, subject to approval by the district 404 405 school board. Such long-term charters remain subject to annual 406 review and may be terminated during the term of the charter, but 407 only for specific good cause according to the provisions set 408 forth in subsection (8).

409

13.12. The facilities to be used and their location.

410 <u>14.13.</u> The qualifications to be required of the teachers
411 and the potential strategies used to recruit, hire, train, and
412 retain qualified staff to achieve best value.

413 <u>15.14.</u> The governance structure of the school, including
414 the status of the charter school as a public or private employer
415 as required in paragraph (12)(i).

416 <u>16.15.</u> A timetable for implementing the charter which 417 addresses the implementation of each element thereof and the 418 date by which the charter shall be awarded in order to meet this 419 timetable.

420 17.16. In the case of an existing public school being 421 converted to charter status, alternative arrangements for 422 current students who choose not to attend the charter school and 423 for current teachers who choose not to teach in the charter 424 school after conversion in accordance with the existing 425 collective bargaining agreement or district school board rule in 426 the absence of a collective bargaining agreement. However, 427 alternative arrangements shall not be required for current

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428 teachers who choose not to teach in a charter lab school, except 429 as authorized by the employment policies of the state university 430 which grants the charter to the lab school.

431 (b) A charter may be renewed every 5 school years, 432 provided that a program review demonstrates that the criteria in 433 paragraph (a) have been successfully accomplished and that none 434 of the grounds for nonrenewal established by paragraph (8)(a)435 has been documented. In order to facilitate long-term financing 436 for charter school construction, charter schools operating for a 437 minimum of 2 years and demonstrating exemplary academic 438 programming and fiscal management are eligible for a 15-year 439 charter renewal. Such long-term charter is subject to annual review and may be terminated during the term of the charter. 440

441 (c) A charter may be modified during its initial term or
442 any renewal term upon the recommendation of the sponsor or the
443 charter school governing board and the approval of both parties
444 to the agreement.

(8) CAUSES FOR NONRENEWAL OR TERMINATION OF CHARTER.--

446 (a) At the end of the term of a charter, the sponsor may
447 choose not to renew the charter for any of the following
448 grounds:

449 1. Failure to <u>participate in the state's education</u>
450 <u>accountability system created in s. 1008.31</u>, as required in this
451 <u>section, or failure to</u> meet the requirements for student
452 performance stated in the charter.

453 2. Failure to meet generally accepted standards of fiscal454 management.

- 455 3. Violation of law.
- 456 4. Other good cause shown.

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(b) During the term of a charter, the sponsor may
terminate the charter for any of the grounds listed in paragraph
(a).

460 (c) At least 90 days prior to renewing or terminating a 461 charter, the sponsor shall notify the governing body of the 462 school of the proposed action in writing. The notice shall state 463 in reasonable detail the grounds for the proposed action and 464 stipulate that the school's governing body may, within 14 465 calendar days after receiving the notice, request an informal 466 hearing before the sponsor. The sponsor shall conduct the 467 informal hearing within 30 calendar days after receiving a written request. The charter school's governing body may, within 468 469 14 calendar days after receiving the sponsor's decision to 470 terminate or refuse to renew the charter, appeal the decision 471 pursuant to the procedure established in subsection (6).

472 (d) A charter may be terminated immediately if the sponsor determines that good cause has been shown or if the health, 473 474 safety, or welfare of the students is threatened. The school 475 district in which the charter school is located shall assume 476 operation of the school under these circumstances. The charter 477 school's governing board may, within 14 days after receiving the 478 sponsor's decision to terminate the charter, appeal the decision 479 pursuant to the procedure established in subsection (6).

(e) When a charter is not renewed or is terminated, the
school shall be dissolved under the provisions of law under
which the school was organized, and any unencumbered public
funds from the charter school shall revert to the district
school board. In the event a charter school is dissolved or is
otherwise terminated, all district school board property and

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486 improvements, furnishings, and equipment purchased with public 487 funds shall automatically revert to full ownership by the 488 district school board, subject to complete satisfaction of any 489 lawful liens or encumbrances. Any unencumbered public funds from 490 the charter school, district school board property and improvements, furnishings, and equipment purchased with public 491 492 funds, or financial or other records pertaining to the charter 493 school, in the possession of any person, entity, or holding 494 company, other than the charter school, shall be held in trust 495 upon the district school board's request, until any appeal 496 status is resolved.

497 (f) If a charter is not renewed or is terminated, the 498 charter school is responsible for all debts of the charter 499 school. The district may not assume the debt from any contract 500 for services made between the governing body of the school and a 501 third party, except for a debt that is previously detailed and agreed upon in writing by both the district and the governing 502 503 body of the school and that may not reasonably be assumed to 504 have been satisfied by the district.

(g) If a charter is not renewed or is terminated, a student who attended the school may apply to, and shall be enrolled in, another public school. Normal application deadlines shall be disregarded under such circumstances.

509

(9) CHARTER SCHOOL REQUIREMENTS.--

(a) A charter school shall be nonsectarian in its
programs, admission policies, employment practices, and
operations.

(b) A charter school shall admit students as provided in subsection (10).

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(c) A charter school shall be accountable to its sponsorfor performance as provided in subsection (7).

(d) A charter school shall not charge tuition or registration fees, except those fees normally charged by other public schools. However, a charter lab school may charge a student activity and service fee as authorized by s. 1002.32(5).

(e) A charter school shall meet all applicable state andlocal health, safety, and civil rights requirements.

523 (f) A charter school shall not violate the 524 antidiscrimination provisions of s. 1000.05.

525 (g) A charter school shall provide for an annual financial526 audit in accordance with s. 218.39.

527 (h) No organization shall hold more than 15 charters 528 statewide.

(i) In order to provide financial information that is comparable to that reported for other public schools, charter schools are to maintain all financial records which constitute their accounting system:

533 1. In accordance with the accounts and codes prescribed in 534 the most recent issuance of the publication titled "Financial 535 and Program Cost Accounting and Reporting for Florida Schools"; 536 or

537 2. At the discretion of the charter school governing 538 board, a charter school may elect to follow generally accepted 539 accounting standards for not-for-profit organizations, but must 540 reformat this information for reporting according to this 541 paragraph.

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543 Charter schools are to provide annual financial report and 544 program cost report information in the state-required formats 545 for inclusion in district reporting in compliance with s. 546 1011.60(1). Charter schools that are operated by a municipality 547 or are a component unit of a parent nonprofit organization may 548 use the accounting system of the municipality or the parent but 549 must reformat this information for reporting according to this 550 paragraph.

(j) The governing board of the charter school shallannually adopt and maintain an operating budget.

(k) The governing body of the charter school shall exercise continuing oversight over charter school operations and make annual progress reports to its sponsor, which upon verification shall be forwarded to the Commissioner of Education at the same time as other annual school accountability reports. The report shall contain at least the following information:

559 (1) The governing body of the charter school shall report 560 its progress annually to its sponsor, which shall forward the 561 report to the Commissioner of Education at the same time as 562 other annual school accountability reports. The Department of 563 Education shall include in its compilation a notation if a 564 school failed to file its report by the deadline established by 565 the department. The report shall include at least the following 566 components:

567 1. <u>Student achievement performance data, including the</u> 568 <u>information required for the annual school report and the</u> 569 <u>education accountability system governed by ss. 1008.31 and</u> 570 <u>1008.345. Charter schools are subject to the same accountability</u> 571 <u>requirements as other public schools, including reports of</u>

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572 student achievement information that links baseline student data 573 to the school's performance projections identified in the 574 charter. The charter school shall identify reasons for any 575 difference between projected and actual student performance The 576 charter school's progress toward achieving the goals outlined in 577 its charter. 578 Financial status of the charter school which must 2. 579 include revenues and expenditures at a level of detail that

580 <u>allows for analysis of the ability to meet financial obligations</u>
581 <u>and timely repayment of debt</u> The information required in the
582 <u>annual school report pursuant to s. 1008.345</u>.

583 3. Documentation of the facilities in current use and any 584 planned facilities for use by the charter school for instruction 585 of students, administrative functions, or investment purposes 586 Financial records of the charter school, including revenues and 587 expenditures.

588 4. Descriptive information about the charter school's
589 personnel, including salary and benefit levels of charter school
590 employees, the proportion of instructional personnel who hold
591 professional or temporary certificates, and the proportion of
592 instructional personnel teaching in-field or out-of-field.

593 (m)(1) A charter school shall not levy taxes or issue
 594 bonds secured by tax revenues.

595 (n)(m) A charter school shall provide instruction for at
596 least the number of days required by law for other public
597 schools, and may provide instruction for additional days.

598

(10) ELIGIBLE STUDENTS.--

599(a) A charter school shall be open to any student covered600in an interdistrict agreement or residing in the school district

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601 in which the charter school is located; however, in the case of 602 a charter lab school, the charter lab school shall be open to 603 any student eligible to attend the lab school as provided in s. 604 1002.32 or who resides in the school district in which the 605 charter lab school is located. Any eligible student shall be 606 allowed interdistrict transfer to attend a charter school when 607 based on good cause.

(b) The charter school shall enroll an eligible student
who submits a timely application, unless the number of
applications exceeds the capacity of a program, class, grade
level, or building. In such case, all applicants shall have an
equal chance of being admitted through a random selection
process.

614 (c) When a public school converts to charter status,
615 enrollment preference shall be given to students who would have
616 otherwise attended that public school.

617 (d) A charter school may give enrollment preference to the618 following student populations:

619 1. Students who are siblings of a student enrolled in the620 charter school.

621 2. Students who are the children of a member of the622 governing board of the charter school.

623 3. Students who are the children of an employee of the 624 charter school.

625 (e) A charter school may limit the enrollment process only626 to target the following student populations:

627

1. Students within specific age groups or grade levels.

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628 2. Students considered at risk of dropping out of school
629 or academic failure. Such students shall include exceptional
630 education students.

631 3. Students enrolling in a charter school-in-the-workplace
632 or charter school-in-a-municipality established pursuant to
633 subsection (15)(16).

634 Students residing within a reasonable distance of the 4. 635 charter school, as described in paragraph (20)(21)(c). Such 636 students shall be subject to a random lottery and to the 637 racial/ethnic balance provisions described in subparagraph 638 (7)(a)8. or any federal provisions that require a school to 639 achieve a racial/ethnic balance reflective of the community it 640 serves or within the racial/ethnic range of other public schools 641 in the same school district.

642 5. Students who meet reasonable academic, artistic, or 643 other eligibility standards established by the charter school and included in the charter school application and charter or, 644 in the case of existing charter schools, standards that are 645 646 consistent with the school's mission and purpose. Such standards 647 shall be in accordance with current state law and practice in 648 public schools and may not discriminate against otherwise 649 qualified individuals.

650 6. Students articulating from one charter school to
651 another pursuant to an articulation agreement between the
652 charter schools that has been approved by the sponsor.

(f) Students with handicapping conditions and students
served in English for Speakers of Other Languages programs shall
have an equal opportunity of being selected for enrollment in a
charter school.

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(g) A student may withdraw from a charter school at any
time and enroll in another public school as determined by
district school board rule.

(h) The capacity of the charter school shall be determined
annually by the governing board, in conjunction with the
sponsor, of the charter school in consideration of the factors
identified in this subsection.

664

(13) NUMBER OF SCHOOLS.--

665 (a) The number of newly created charter schools is limited 666 to no more than 28 in each school district that has 100,000 or 667 more students, no more than 20 in each school district that has 668 50,000 to 99,999 students, and no more than 12 in each school 669 district with fewer than 50,000 students.

670 (b) An existing public school which converts to a charter
671 school shall not be counted toward the limit established by
672 paragraph (a).

673 (c) Notwithstanding any limit established by this
674 subsection, a district school board or a charter school
675 applicant shall have the right to request an increase of the
676 limit on the number of charter schools authorized to be
677 established within the district from the State Board of
678 Education.

679 (d) Whenever a municipality has submitted charter 680 applications for the establishment of a charter school feeder 681 pattern (elementary, middle, and senior high schools), and upon 682 approval of each individual charter application by the district 683 school board, such applications shall then be designated as one 684 charter school for all purposes listed pursuant to this section. 685 (20)(21) SERVICES.--

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686 (a) A sponsor shall provide certain administrative and 687 educational services to charter schools. These services shall include contract management services, full-time equivalent and 688 data reporting services, exceptional student education 689 690 administration services, test administration services, 691 processing of teacher certificate data services, and information 692 services. A total administrative fee for the provision of such 693 services shall be calculated based upon 5 percent of the 694 available funds defined in paragraph (17)(b) for all students. 695 However, a sponsor may only withhold a 5-percent administrative 696 fee for enrollment for up to and including 500 students. For 697 charter schools with a population of 501 or more students, the 698 difference between the total administrative fee calculation and 699 the amount of the administrative fee withheld may only be used for capital outlay purposes specified in s. 1013.62(2) Any 700 701 administrative fee charged by the sponsor for the provision of 702 services shall be limited to 5 percent of the available funds 703 defined in paragraph (18)(b).

(b) If goods and services are made available to the charter school through the contract with the school district, they shall be provided to the charter school at a rate no greater than the district's actual cost. To maximize the use of state funds, school districts shall allow charter schools to participate in the sponsor's bulk purchasing program if applicable.

(c) Transportation of charter school students shall be provided by the charter school consistent with the requirements of subpart I.e. of chapter 1006. The governing body of the charter school may provide transportation through an agreement

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or contract with the district school board, a private provider, or parents. The charter school and the sponsor shall cooperate in making arrangements that ensure that transportation is not a barrier to equal access for all students residing within a reasonable distance of the charter school as determined in its charter.

721 (23) (24) ANALYSIS OF CHARTER SCHOOL PERFORMANCE.--Upon 722 receipt of the annual report required by paragraph (9)(1)(9)(k), 723 the Department of Education shall provide to the State Board of 724 Education, the Commissioner of Education, the Governor, the President of the Senate, and the Speaker of the House of 725 726 Representatives an analysis and comparison of the overall 727 performance of charter school students, to include all students 728 whose scores are counted as part of the statewide assessment 729 program, versus comparable public school students in the 730 district as determined by the statewide assessment program 731 currently administered in the school district, and other 732 assessments administered pursuant to s. 1008.22(3).

733 Section 2. Subsection (2) and paragraphs (a), (c), and (h) 734 of subsection (9) of section 1002.32, Florida Statutes, are 735 amended to read:

1002.32 Developmental research (laboratory) schools.--

(2) ESTABLISHMENT.--There is established a category of
public schools to be known as developmental research
(laboratory) schools (lab schools). Each lab school shall
provide sequential instruction and shall be affiliated with the
college of education within the state university of closest
geographic proximity. A lab school to which a charter has been
issued under s. 1002.33(5)(a)2.(5)(b) must be affiliated with

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744 the college of education within the state university that issued the charter, but is not subject to the requirement that the 745 746 state university be of closest geographic proximity. For the 747 purpose of state funding, Florida Agricultural and Mechanical 748 University, Florida Atlantic University, Florida State University, the University of Florida, and other universities 749 750 approved by the State Board of Education and the Legislature are 751 authorized to sponsor a lab school one or more lab schools. The 752 limitation of one lab school per university shall not apply to 753 the following charter lab schools authorized prior to June 1, 754 2003: Florida State University Charter Lab Elementary School in 755 Broward County, Florida Atlantic University Charter Lab 9-12 756 High School in Palm Beach County, and Florida Atlantic 757 University Charter Lab K-12 School in St. Lucie County.

(9) FUNDING.--Funding for a lab school, including acharter lab school, shall be provided as follows:

(a) Each lab school shall be allocated its proportional 760 761 share of operating funds from the Florida Education Finance 762 Program as provided in s. 1011.62 and the General Appropriations 763 Act. The nonvoted ad valorem millage that would otherwise be 764 required for lab schools in operation as of September 1, 2002, 765 shall be allocated from state funds. The required local effort 766 funds calculated pursuant to s. 1011.62 shall be allocated from 767 state funds for lab to the schools in operation as of September 768 1, 2002, as a part of the allocation of operating funds pursuant 769 to s. 1011.62. Each eligible lab school in operation as of 770 September 1, 2002, shall also receive a proportional share of 771 the sparsity supplement as calculated pursuant to s. 1011.62. In 772 addition, each lab school shall receive its proportional share

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of all categorical funds, with the exception of s. 1011.68, and new categorical funds enacted after July 1, 1994, for the purpose of elementary or secondary academic program enhancement. The sum of funds available as provided in this paragraph shall be included annually in the Florida Education Finance Program and appropriate categorical programs funded in the General Appropriations Act.

780 (c) All operating funds provided under this section shall 781 be deposited in a Lab School Trust Fund and shall be expended 782 for the purposes of this section. The university assigned a lab 783 school shall be the fiscal agent for these funds, and all rules 784 of the university governing the budgeting and expenditure of state funds shall apply to these funds unless otherwise provided 785 786 by law or rule of the State Board of Education. The university 787 board of trustees shall be the public employer of lab school 788 personnel for collective bargaining purposes for lab schools in 789 operation prior to the 2002-2003 fiscal year. Employees of 790 charter lab schools authorized prior to June 1, 2003, but not in 791 operation prior to the 2002-2003 fiscal year shall be employees 792 of the entity holding the charter and must comply with the 793 provisions of s. 1002.33(12).

(h) A lab school to which a charter has been issued under
s. 1002.33(5)(a)2.(5)(b) is eligible to receive funding for
charter school capital outlay if it meets the eligibility
requirements of s. 1013.62. If the lab school receives funds
from charter school capital outlay, the school shall receive
capital outlay funds otherwise provided in this subsection only
to the extent that funds allocated pursuant to s. 1013.62 are

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801 insufficient to provide capital outlay funds to the lab school802 at one-fifteenth of the cost per student station.

803 Section 3. Section 1011.68, Florida Statutes, is amended 804 to read:

805 1011.68 Funds for student transportation.--The annual 806 allocation to each district for transportation to public school 807 programs, including charter schools as provided in s. 808 1002.33(17)(18)(b), of students in membership in kindergarten 809 through grade 12 and in migrant and exceptional student programs 810 below kindergarten shall be determined as follows:

811 (1) Subject to the rules of the State Board of Education, 812 each district shall determine the membership of students who are 813 transported:

814

(a) By reason of living 2 miles or more from school.

(b) By reason of being students with disabilities or
enrolled in a teenage parent program, regardless of distance to
school.

818 (c) By reason of being in a state prekindergarten program,819 regardless of distance from school.

820 By reason of being career and technical, dual (d) 821 enrollment, or students with disabilities transported from one 822 school center to another to participate in an instructional 823 program or service; or students with disabilities, transported 824 from one designation to another in the state, provided one 825 designation is a school center and provided the student's 826 individual educational plan (IEP) identifies the need for the 827 instructional program or service and transportation to be 828 provided by the school district. A "school center" is defined as 829 a public school center, community college, state university, or

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830 other facility rented, leased, or owned and operated by the 831 school district or another public agency. A "dual enrollment 832 student" is defined as a public school student in membership in 833 both a public secondary school program and a community college 834 or a state university program under a written agreement to 835 partially fulfill ss. 1003.435 and 1007.23 and earning full-time 836 equivalent membership under s. 1011.62(1)(i).

837 (e) With respect to elementary school students whose grade 838 level does not exceed grade 6, by reason of being subjected to 839 hazardous walking conditions en route to or from school as 840 provided in s. 1006.23. Such rules shall, when appropriate, 841 provide for the determination of membership under this paragraph 842 for less than 1 year to accommodate the needs of students who 843 require transportation only until such hazardous conditions are 844 corrected.

845 (f) By reason of being a pregnant student or student
846 parent, and the child of a student parent as provided in s.
847 1003.54, regardless of distance from school.

848 (2) The allocation for each district shall be calculated849 annually in accordance with the following formula:

850

851 T = B + EX. The elements of this formula are defined as follows: 852 T is the total dollar allocation for transportation. B is the 853 base transportation dollar allocation prorated by an adjusted 854 student membership count. The adjusted membership count shall be 855 derived from a multiplicative index function in which the base 856 student membership is adjusted by multiplying it by index 857 numbers that individually account for the impact of the price 858 level index, average bus occupancy, and the extent of rural

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859 population in the district. EX is the base transportation dollar 860 allocation for disabled students prorated by an adjusted 861 disabled student membership count. The base transportation 862 dollar allocation for disabled students is the total state base 863 disabled student membership count weighted for increased costs 864 associated with transporting disabled students and multiplying 865 it by the prior year's average per student cost for 866 transportation. The adjusted disabled student membership count 867 shall be derived from a multiplicative index function in which 868 the weighted base disabled student membership is adjusted by 869 multiplying it by index numbers that individually account for 870 the impact of the price level index, average bus occupancy, and 871 the extent of rural population in the district. Each adjustment 872 factor shall be designed to affect the base allocation by no 873 more or less than 10 percent.

The total allocation to each district for 874 (3) transportation of students shall be the sum of the amounts 875 876 determined in subsection (2). If the funds appropriated for the 877 purpose of implementing this section are not sufficient to pay 878 the base transportation allocation and the base transportation 879 allocation for disabled students, the Department of Education 880 shall prorate the available funds on a percentage basis. If the 881 funds appropriated for the purpose of implementing this section 882 exceed the sum of the base transportation allocation and the 883 base transportation allocation for disabled students, the base 884 transportation allocation for disabled students shall be limited 885 to the amount calculated in subsection (2), and the remaining 886 balance shall be added to the base transportation allocation.

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887 (4) No district shall use funds to purchase transportation
888 equipment and supplies at prices which exceed those determined
889 by the department to be the lowest which can be obtained, as
890 prescribed in s. 1006.27(1).

891 (5) Funds allocated or apportioned for the payment of 892 student transportation services may be used to pay for 893 transportation of students to and from school on local general 894 purpose transportation systems. Student transportation funds may 895 also be used to pay for transportation of students to and from 896 school in private passenger cars and boats when the 897 transportation is for isolated students, or students with 898 disabilities as defined by rule. Subject to the rules of the 899 State Board of Education, each school district shall determine 900 and report the number of assigned students using general purpose 901 transportation private passenger cars and boats. The allocation 902 per student must be equal to the allocation per student riding a 903 school bus.

904 (6) Notwithstanding other provisions of this section, in
905 no case shall any student or students be counted for
906 transportation funding more than once per day. This provision
907 includes counting students for funding pursuant to trips in
908 school buses, passenger cars, or boats or general purpose
909 transportation.

910 (7) Any funds received by a school district under this 911 section that are not required to transport students may, at the 912 discretion of the district school board, be transferred to the 913 district's Florida Education Finance Program.

914 Section 4. Section 1013.62, Florida Statutes, is amended 915 to read:

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916 1013.62 Charter schools capital outlay funding .--917 In each year in which funds are appropriated for (1)918 charter school capital outlay purposes, the Commissioner of 919 Education shall allocate the funds among eligible charter 920 schools. To be eligible for a funding allocation, a charter school must: 921 922 (a)1. Have been in operation for 3 or more years; 923 2. Be an expanded feeder chain of a charter school within 924 the same school district that is currently receiving charter 925 school capital outlay funds; or 926 3. Have been accredited by the Commission on Schools of 927 the Southern Association of Colleges and Schools. 928 (b) Have financial stability for future operation as a 929 charter school. 930 (c) Have satisfactory student achievement based on state 931 accountability standards applicable to the charter school. 932 (d) Have received final approval from its sponsor pursuant 933 to s. 1002.33 for operation during that fiscal year. 934 (e) Serve students in facilities that are not provided by 935 the charter school's sponsor meet the provisions of subsection 936 (6), must have received final approval from its sponsor pursuant 937 to s. 1002.33 for operation during that fiscal year, and must 938 serve students in facilities that are not provided by the 939 charter school's sponsor. 940 941 Prior to the release of capital outlay funds to a school 942 district on behalf of the charter school, the Department of Education shall ensure that the district school board and the 943 944 charter school governing board enter into a written agreement 534377

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945 that includes provisions for the reversion of any unencumbered 946 funds and all equipment and property purchased with public 947 education funds to the ownership of the district school board, 948 as provided for in subsection (3), in the event that the school 949 terminates operations. Any funds recovered by the state shall be 950 deposited in the General Revenue Fund. A charter school is not 951 eligible for a funding allocation if it was created by the 952 conversion of a public school and operates in facilities 953 provided by the charter school's sponsor for a nominal fee or at 954 no charge or if it is directly or indirectly operated by the 955 school district. Unless otherwise provided in the General 956 Appropriations Act, the funding allocation for each eligible 957 charter school shall be determined by multiplying the school's 958 projected student enrollment by one-fifteenth of the cost-per-959 student station specified in s. 1013.64(6)(b) for an elementary, 960 middle, or high school, as appropriate. If the funds appropriated are not sufficient, the commissioner shall prorate 961 962 the available funds among eligible charter schools. However, no charter school or charter lab school shall receive state charter 963 964 school capital outlay funds in excess of the one-fifteenth cost 965 per student station formula if the charter school's combination 966 of state charter school capital outlay funds, capital outlay 967 funds calculated through the reduction in the administrative fee 968 provided in s. 1002.33(20), and capital outlay funds allowed in 969 s. 1002.32(9)(e) and (h) exceeds the one-fifteenth cost per 970 student station formula. Funds shall be distributed on the basis 971 of the capital outlay full-time equivalent membership by grade 972 level, which shall be calculated by averaging the results of the 973 second and third enrollment surveys. The Department of Education

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974 shall distribute capital outlay funds monthly, beginning in the 975 first quarter of the fiscal year, based on one-twelfth of the 976 amount the department reasonably expects the charter school to 977 receive during that fiscal year. The commissioner shall adjust 978 subsequent distributions as necessary to reflect each charter 979 school's actual student enrollment as reflected in the second 980 and third enrollment surveys. The commissioner shall establish 981 the intervals and procedures for determining the projected and 982 actual student enrollment of eligible charter schools.

983 (2) A charter school's governing body may use charter 984 school capital outlay funds for <u>the following purposes</u> <del>any</del> 985 <del>capital outlay purpose that is directly related to the</del> 986 <del>functioning of the charter school, including the</del>:

(a) Purchase of real property.

988 (b) Construction, renovation, repair, and maintenance of 989 school facilities.

990 (c) Purchase, lease-purchase, or lease of permanent or 991 relocatable school facilities.

(d) Purchase of vehicles to transport students to and fromthe charter school.

994 (e) Renovation, repair, and maintenance of school 995 facilities that the charter school owns or is purchasing through 996 a lease-purchase or long-term lease of 5 years or longer. 997

998Conversion charter schools may use capital outlay funds received999through the reduction in the administrative fee provided in s.

1000 1002.33(20) for renovation, repair, and maintenance of school

1001 <u>facilities that are owned by the sponsor.</u>

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1002 When a charter school is nonrenewed or terminated, any (3) 1003 unencumbered funds and all equipment and property purchased with 1004 district public funds shall revert to the ownership of the 1005 district school board, as provided for in s. 1002.33(8)(e) and 1006 (f). In the case of a charter lab school, any unencumbered funds 1007 and all equipment and property purchased with university public 1008 funds shall revert to the ownership of the state university that 1009 issued the charter. The reversion of such equipment, property, 1010 and furnishings shall focus on recoverable assets, but not on 1011 intangible or irrecoverable costs such as rental or leasing 1012 fees, normal maintenance, and limited renovations. The reversion 1013 of all property secured with public funds is subject to the 1014 complete satisfaction of all lawful liens or encumbrances. If 1015 there are additional local issues such as the shared use of 1016 facilities or partial ownership of facilities or property, these 1017 issues shall be agreed to in the charter contract prior to the 1018 expenditure of funds.

1019 (4) The Commissioner of Education shall specify procedures
1020 for submitting and approving requests for funding under this
1021 section and procedures for documenting expenditures.

1022 The annual legislative budget request of the (5) 1023 Department of Education shall include a request for capital 1024 outlay funding for charter schools. The request shall be based on the projected number of students to be served in charter 1025 1026 schools who meet the eligibility requirements of this section. A 1027 dedicated funding source, if identified in writing by the 1028 Commissioner of Education and submitted along with the annual 1029 charter school legislative budget request, may be considered an additional source of funding. 1030

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1031 (6) Unless authorized otherwise by the Legislature, 1032 allocation and proration of charter school capital outlay funds 1033 shall be made to eliqible charter schools by the Commissioner of 1034 Education in an amount and in a manner authorized by subsection 1035 (1). 1036 (7) Notwithstanding the provisions of this section, 1037 beginning in the 2003-2004 fiscal year: 1038 (a) If the appropriation for charter school capital outlay 1039 funds is no greater than the 2002-2003 appropriation, the funds 1040 shall be allocated according to the formula outlined in 1041 subsection (1) to: 1042 1. The same schools that received funding in 2002-2003. 1043 2. Schools that are an expanded feeder pattern of schools that received funding in 2002-2003. 1044 1045 3. Schools that have an approved charter and are serving 1046 students at the start of the 2003-2004 school year and either 1047 incurred long-term financial obligations prior to January 31, 1048 2003, or began construction on educational facilities prior to 1049 December 31, 2002. 1050 (b) If the appropriation for charter school capital outlay 1051 funds is less than the 2002-2003 appropriation, the funds shall 1052 be prorated among the schools eligible in paragraph (a). 1053 (c) If the appropriation for charter school capital outlay 1054 funds is greater than the 2002-2003 appropriation, the amount of 1055 funds provided in the 2002-2003 appropriation shall be allocated 1056 according to paragraph (a). First priority for allocating the 1057 amount in excess of the 2002-2003 appropriation shall be to 1058 prorate the excess funds among the charter schools with long-1059 term debt or long-term lease to the extent that the initial

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Amendment No. (for drafter's use only) 1060 allocation is insufficient to provide one-fifteenth of the cost per student station specified in s. 1013.64(6)(b), and second 1061 1062 priority shall be to other eligible charter schools. 1063 Section 5. This act shall take effect July 1, 2003. 1064 1065 Remove the entire title, and insert: 1066 1067 A bill to be entitled 1068 An act relating to charter schools; amending s. 1002.33, 1069 F.S.; providing guiding principles; requiring an emphasis 1070 on reading; requiring certain accountability measures; 1071 authorizing community colleges to develop charter schools; 1072 revising application requirements; requiring fiscal 1073 projections in a charter application; extending the time allowed for the State Board of Education to act on an 1074 1075 appeal; requiring auditors to provide notification of certain financial conditions; providing additional 1076 1077 requirements for a charter school's annual report; 1078 eliminating limitations on the number of charter schools 1079 per school district; revising administrative fees charged 1080 by the sponsor for the provision of services; providing a 1081 report to the Governor; amending s. 1002.32, F.S.; 1082 correcting a cross reference; providing exceptions to the 1083 one lab school per university limitation; revising 1084 provisions relating to funding for lab schools; revising 1085 provisions relating to employees of lab schools; amending 1086 s. 1011.68, F.S.; correcting a cross reference; amending 1087 s. 1013.62, F.S.; revising eligibility criteria for 1088 charter school capital outlay funding; revising purposes

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- 1089for charter school capital outlay funds; providing1090allocation criteria for charter school capital outlay1091appropriations; providing an effective date.
- 1092

1093 WHEREAS, in the 2002-2003 school year, Florida has 223 1094 charter schools educating approximately 51,000 Florida students, 1095 with a projected increase of 117 additional charter schools in 1096 the next school year, and

1097WHEREAS, this rate of growth is a dramatic increase over1098the prior averages of 36 charter schools per year, and

1099 WHEREAS, while charter schools are public schools, their 1100 unique populations or small size mean that few of them are 1101 eligible for inclusion in the state's accountability system, 1102 with only 38 of the 173 charter schools receiving a school 1103 performance grade in 2002, and

WHEREAS, the issue of charter school accountability is of the utmost importance at this time of budget constraints and heightened awareness of public ethics, NOW, THEREFORE,