Bill No. CS for SB 2260, 1st Eng.

Amendment No. ____ Barcode 032096

CHAMBER ACTION Senate House WD/3R 1 05/02/2003 10:34 AM 2 3 4 5 б 7 8 9 10 Senator Constantine moved the following amendment: 11 12 Senate Amendment (with title amendment) 13 On page 31, between lines 22 and 23, 14 15 insert: 16 Section 16. Section 369.301, Florida Statutes, is 17 18 amended to read: 19 369.301 Short title.--This part may be cited as the 20 "Wekiva River Basin and Springs Protection and Planning Act." Section 17. Section 369.3011, Florida Statutes, is 21 22 created to read: 23 369.3011 Land use, transportation, and water resources 24 planning in the Wekiva River Basin .--(1) SHORT TITLE. -- This section may be cited as the 25 26 "Wekiva River Basin Planning Act." 27 (2) LEGISLATIVE INTENT.--(a) The Legislature recognizes that population growth 28 29 and the future transportation and water resource needs of the central Florida region must be balanced with protection of the 30 31 ecosystem of the Wekiva River Basin and finds that these are 8:53 AM 05/02/03 s2260.nr22.Pb

Bill No. CS for SB 2260, 1st Eng. Amendment No. Barcode 032096 issues of legitimate and compelling state interest. The 1 Legislature, therefore, finds that the recommendations 2 3 included in the Final Report, dated January 15, 2003, of the Wekiva Basin Area Task Force, which was created by Executive 4 5 Order 2002-259, are valuable and should be implemented. (b) The Legislature finds that, in addition to the б 7 issues of legitimate and compelling state interest related to 8 protecting natural resources and meeting the future transportation needs in and near the Wekiva Basin Area, there 9 exists a state interest in respecting and recognizing 10 11 judicially acknowledged or statutorily and constitutionally protected property rights. It is the intent of the Legislature 12 13 that state agencies and county and municipal governments with 14 jurisdiction in the area of the Wekiva River Basin establish 15 policies to quide and coordinate local decisions relating to 16 growth and development and implement their decisions without 17 imposing undue restrictions on vested property rights in violation of the laws and constitutions of this state and of 18 19 the United States. Further, the Legislature recognizes 20 sensitivity to private property rights as stated in s. 163.3167(8) to not limit or modify rights of any person to 21 2.2 complete any development that has been authorized as a development of regional impact pursuant to chapter 380 or who 23 has been issued a final local development order and 24 25 development has commenced and is continuing in good faith as of the effective date of this act. 26 (c) The Legislature finds that the water resources and 27 28 ecosystems of the Wekiva River Basin and the associated 29 springshed areas that sustain the spring-fed Wekiva River and tributaries are of irreplaceable value to the quality of life 30 31 and well-being of the people of the State of Florida. The

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1	Legislature further finds that greater intensities of
2	development facilitated by the construction of major
3	transportation facilities through the Wekiva River Basin and
4	associated springshed areas may, unless properly designed,
5	present serious threats to the continuing existence of the
б	hydrological functions of the springs. It is the intent of the
7	Legislature that regional transportation facilities be
8	located, designed, and constructed in a manner that assures
9	the protection of the Wekiva River Basin ecosystem. To
10	accomplish these purposes, the Legislature directs that the
11	completion of transportation improvements, including, but not
12	limited to, the Wekiva Parkway and U.S. 441 Bypass, be
13	accomplished in the context of a well-coordinated plan that
14	simultaneously assures that the natural resources of the
15	Wekiva River Basin, including the springshed, are protected
16	against adverse impacts.
17	(3) DEFINITIONSAs used in this section, the term:
18	(a) "Springshed" means the geographic area that
19	contributes groundwater and surface water to the Wekiva River
20	Springs systems.
21	(b) "U.S. 441 Bypass" means an expressway system
22	connector designed and constructed as part of an extension of
23	State Road 429 that begins at the Maitland Boulevard Extension
24	Interchange and links to the Wekiva Parkway at a system
25	interchange and continues in a northwesterly direction into
26	Lake County.
27	(c) "Wekiva Parkway" means any limited access highway
28	or expressway constructed between State Road 429 and
29	Interstate 4.
30	(4) DESIGNATION OF THE WEKIVA RIVER SPRINGSHED
31	PROTECTION AREA

Bill No. CS for SB 2260, 1st Eng. Amendment No. Barcode 032096 (a) The Governor and Cabinet, sitting as the 1 Administration Commission, shall establish by rule a Wekiva 2 River Springshed Protection Area, which shall complement the 3 Wekiva River Protection Area as defined in s. 369.303(9). Not 4 later than September 30, 2003, the state land planning agency 5 shall begin this process by giving notice of negotiated б 7 rulemaking, pursuant to s. 120.54(2)(d), for the purpose of 8 recommending to the Administration Commission boundaries for the Wekiva River Springshed Protection Area. 9 (b) The boundary for the Wekiva River Springshed 10 11 Protection Area shall be based upon, but need not be limited 12 to, the following criteria: 13 1. The Wekiva River Springshed Protection Area must 14 encompass an area no larger than the Wekiva River Springshed. 2. The boundary of the Wekiva River Springshed 15 16 Protection Area shall be based upon the best available data from the St. Johns River Water Management District, the 17 Department of Environmental Protection, the Department of 18 19 Agriculture and Consumer Services, and other sources. 3. The boundary of the Wekiva River Springshed 20 Protection Area shall be established in a manner that ensures 21 2.2 predictability and uniformity of implementation, which may 23 require aligning boundaries with recognizable geographic features that are not subject to change. 24 (c) Within 45 days after receipt of the recommended 25 boundaries, the Governor and Cabinet, sitting as the 26 Administration Commission shall adopt, modify, or reject the 27 recommendation and shall by rule establish the boundaries of 28 29 the Wekiva River Springshed Protection Area. 30 (5) COMPREHENSIVE PLAN REQUIREMENTS FOR THE WEKIVA 31 RIVER SPRINGSHED PROTECTION AREA. --

Bill No. CS for SB 2260, 1st Eng. Amendment No. Barcode 032096 (a) The state land planning agency, in consultation 1 with the Department of Environmental Protection, the St. Johns 2 River Water Management District, and the Department of 3 Agriculture and Consumer Services, shall, not less than 60 4 5 days prior to the next regular legislative session, adopt by negotiated rule pursuant to s. 120.54(2)(d) minimum criteria б 7 for land use strategies and development standards within the Wekiva River Springshed Protection Area. Such rules shall not 8 be subject to rule challenges under s. 120.56(2) or to drawout 9 proceedings under s. 120.54(3)(c)2. Such rules shall become 10 11 effective only after they have been submitted to the President 12 of the Senate and the Speaker of the House of Representatives for review by the Legislature. In its review, the Legislature 13 may accept, reject, modify, or take no action relative to the 14 15 rules. The agency shall conform the rules to the changes made 16 by the Legislature or, if no action was taken, the agency rules shall become effective. 17 (b) The rules for the land use strategies and 18 19 development standards, which shall be in addition to the 20 current statutory requirements, shall protect the quality and quantity of recharge that replenishes and maintains spring 21 2.2 flows for the Wekiva River. Land use strategies and development controls shall apply throughout the Wekiva River 23 Springshed Protection Area and shall include, but need not be 24 limited to, the following: 25 26 1. Ensuring appropriate drainage, wastewater 27 treatment, and water supply to support new or existing 28 development; 29 2. Locating low-impact land uses near the Wekiva River 30 Springs. Low-impact land uses include preservation, 31 conservation, passive recreation, unimproved rangeland,

Bill No. CS for SB 2260, 1st Eng. Amendment No. Barcode 032096 silviculture, and rural residential; 1 1 3. Minimizing impervious surfaces to reduce runoff and 2 3 retain recharge; 4 4. Maintaining open space and natural recharge areas 5 to protect groundwater resources and wildlife habitat through standards for open space, impervious surface coverage, and б clustering; transfer of land use credits or development 7 8 rights; and land acquisition, purchase of development rights, 9 and conservation easements; 10 5. Managing stormwater impacts to reduce runoff and 11 maintain water quality of recharge; 12 6. Providing enhanced wastewater treatment for septic 13 tanks, central treatment systems, and a septic tank 14 maintenance program; 15 7. Using landscape design and maintenance to reduce impacts from chemicals and conserve water resources, including 16 golf course design and maintenance; 17 8. Siting, constructing, and maintaining golf courses 18 19 using special management zones, integrated pest management, 20 and a natural resource management plan to prevent, manage, and monitor potential impacts to water resources; and 21 2.2 9. Adopting local programs for public education and 23 partnerships with property owners, consideration of land or 24 development rights acquisition, and cooperative management of 25 public owned lands, economic development, and ecotourism. (c) Within 1 year after the ratification of the rules 26 for land use strategies and development standards for the 27 28 Wekiva River Springshed Protection Area, or after approval of 29 the rules as part of any comprehensive plan amendment that proposes to increase the density or intensity of development 30 31 within the Wekiva River Springshed Protection Area, whichever

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1	occurs first, a local government must adopt the comprehensive
2	plan amendments required by this subsection. A local
3	government may not amend its comprehensive plan if it does not
4	adopt the amendments as required by this subsection. The
5	Administration Commission may impose the sanctions provided by
6	s. 163.3184(11) against any local government that fails to
7	adopt the comprehensive plan amendments required by this
8	subsection, using the procedure in s. 163.3191(11). All
9	existing local governments are required to adopt the
10	comprehensive plan amendments required by this subsection as
11	amendments to their respective comprehensive plans. Any
12	municipality incorporated within the Wekiva River Springshed
13	Protection Area after the effective date of this act shall
14	include applicable portions of the comprehensive plan
15	amendments required by this subsection in the initial
16	transmittal and adoption of its local government comprehensive
17	plan.
18	(d) After legislative ratification of the rules for
19	land use strategies and springshed protection, the state land
20	planning agency shall review the local comprehensive plans,
21	and all amendments, which are applicable to portions of the
22	Wekiva River Springshed Protection Area for compliance with
23	the provisions of this subsection in addition to its review of
24	local comprehensive plans and amendments for compliance as
25	defined in s. 163.3184. All procedures and penalties described
26	in s. 163.3184 shall be applicable to this review.
27	(6) WEKIVA RIVER BASIN TRANSPORTATION; LAND USE AND
28	WATER RESOURCES INTEGRATED PLANNING AREA DEFINED
29	(a) The state land planning agency, in collaboration
30	with affected local governments, other state and regional
31	agencies, appropriate federal agencies, and interested parties

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1	shall coordinate the development of an integrated plan for
2	future transportation, land use, and water resource needs in
3	the area of the Wekiva River Basin. Affected local governments
4	shall incorporate the integrated plan in their respective
5	comprehensive plans by amendment pursuant to paragraph (7)(b).
6	The integrated plan for the future transportation, land use,
7	and water resources in the area of the Wekiva River Basin
8	shall include the following lands in Lake and Orange
9	Counties: Township 18 South, Range 27 East, Sections 22-27,
10	34-36; and Township 19 South, Range 27 East, Sections 1-3,
11	10-15, 24, 25, 36; and Township 19 South, Range 28 East,
12	Sections 6, 7, 18, 19, 29, 30-32; and Township 20 South, Range
13	<u>27 East, Sections 1, 2, 11-14, 23-26, 35, 36; and Township 20</u>
14	South, Range 28 East, Sections 4-9, 16-18, less and except
15	those lands located in the Wekiva River Protection Area
16	<u>defined in s. 369.303(9).</u>
17	(b) During the period of time between the effective
18	date of this act and the adoption of the plan amendments
19	required in subsections (5) and (7), a local government with
20	jurisdiction in the area defined in paragraph (a) shall not
21	amend its comprehensive plan to increase the density or
22	intensity of development.
23	(c) Notwithstanding paragraph (b), a local government
24	may amend its plan as needed to plan, design, engineer, and
25	acquire the right-of-way for the Wekiva Parkway or the U.S.
26	441 Bypass.
27	(d) This section shall not be construed to limit any
28	local government's authority to implement its current
29	comprehensive plan, including the ability to approve
30	development consistent with its current comprehensive plan and
31	provide public facilities and services as provided in the

Bill No. CS for SB 2260, 1st Eng. Amendment No. ____ Barcode 032096 5-year capital improvement element, or consistent with a joint 1 2 planning agreement. 3 (7) COMPREHENSIVE PLAN REOUIREMENTS FOR THE WEKIVA BASIN INTEGRATED TRANSPORTATION, LAND USE, AND WATER RESOURCE 4 5 PLANNING AREA.--(a) The purpose of the integrated plan for future б 7 transportation, land use, and water resource needs is to 8 assist affected local governments in completing the planning 9 needed to prepare for the construction and related mitigation of the Wekiva Parkway and the U.S. 441 Bypass and further 10 11 protection of the Wekiva River Springshed. The state land 12 planning agency shall coordinate development of this plan with the Department of Environmental Protection, the St. Johns 13 14 River Water Management District, the Department of 15 Transportation, the Fish and Wildlife Conservation Commission, 16 the Department of Agriculture and Consumer Services, the East Central Florida Regional Planning Council, the Orlando-Orange 17 County Expressway Authority, the Seminole County Expressway 18 19 Authority, appropriate federal agencies, interest groups 20 represented on the Wekiva Basin Area Task Force, and other 21 interested parties. 2.2 (b) By December 31, 2004, or as part of any 23 comprehensive plan amendment that proposes to increase the density or intensity of development within the integrated 24 planning area, whichever comes first, a local government must 25 adopt the comprehensive plan amendments required by this 26 subsection. These plan <u>amendments shall consider</u>, but need not 27 be limited to, the following: 28 29 1. A detailed land use plan that considers the overall types, intensities, and densities of development now permitted 30 31 by the applicable local comprehensive plan as of the effective

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1	date of this act. However, flexibility is available to convert
2	between land use categories such that groundwater recharge
3	levels are equal to or greater than existing levels. The land
4	use plan adopted by the respective jurisdictions may include
5	establishing reasonable urban growth boundaries for existing
б	municipalities in the area. As a component of the land use
7	plan, a local government shall have the option to investigate
8	the economic and other benefits that might be derived from the
9	establishment of a Rural Land Stewardship Area pursuant to s.
10	163.3177(11)(d). As part of this investigation, a local
11	government shall have the flexibility to consider application
12	of the stewardship concept that may be better suited to local
13	circumstances. If deemed beneficial, a Rural Land Stewardship
14	Area may be established by the local government.
15	2. A transportation plan that addresses the Wekiva
16	Parkway and U.S. 441 alignments, as applicable, interchange
17	locations, and design and construction features. The
18	transportation plan should include an evaluation of any
19	programmed road improvements that are made unnecessary by the
20	Wekiva Parkway or the U.S. 441 Bypass.
21	3. Infrastructure planning including incentives for
22	enhanced wastewater treatment and effluent disposal and
23	stormwater management, including programs establishing
24	incentives or regulations for the inspection and maintenance
25	of existing onsite treatment and disposal systems, and for the
26	installation of enhanced onsite treatment and disposal
27	systems.
28	4. Provisions requiring design standards for
29	commercial and other signage which are compatible with and
30	reflect the character of the area.
31	5. Interchange land use plans, as applicable,

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1	including provisions for land use planning requirements for
2	each of the interchanges associated with the Wekiva Parkway,
3	including land use strategies and development standards, to
4	maintain and to protect groundwater resources. The interchange
5	land use plans or any other plans for additional expressways
б	must address appropriate land uses and compatible development,
7	secondary road access, access management, right-of-way
8	protection, vegetative protection and landscaping, signage,
9	and the height and appearance of structures.
10	(c) A local government may not amend its comprehensive
11	plan if it does not adopt the comprehensive plan amendments as
12	required by this section. The Administration Commission may
13	impose the sanctions provided by s. 163.3184(11) against any
14	local government that fails to adopt the required
15	comprehensive plan amendments, using the procedure in s.
16	163.3191(11). All existing local governments are required to
17	adopt the comprehensive plan amendments required by this
18	subsection as amendments to their respective comprehensive
19	plans. Any municipality incorporated within the integrated
20	planning area after the effective date of this act shall
21	include applicable portions of the comprehensive plan
22	amendments required by this subsection in the initial
23	transmittal and adoption of its local government comprehensive
24	plan.
25	(d) After December 31, 2004, the state land planning
26	agency shall review the local comprehensive plans, and all
27	amendments, which are applicable to portions of the integrated
28	planning area for compliance with the provisions of this
29	subsection in addition to its review of local comprehensive
30	plans and amendments for compliance as defined in s. 163.3184.
31	All the procedures and penalties described in s. 163.3184

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1	identified wildlife corridors, a parkway design with
2	appropriate natural buffers between the roadways and adjacent
3	areas, fulfillment of mitigation needs by supporting land
4	acquisition projects only within the Wekiva River Protection
5	Area or Wekiva River Springshed Protection Area, and
6	limitations on the number and location of permissible
7	interchanges.
8	(d) If a local government fails to timely adopt plan
9	amendments required by this section, it shall be subject to
10	the imposition of sanctions by the Administration Commission,
11	and that government's failure to adopt amendments by December
12	31, 2004, shall not preclude construction of the Wekiva
13	Parkway or U.S. 441 Bypass. Nothing herein shall preclude the
14	immediate planning, design, engineering, and right-of-way
15	acquisition of the U.S. 441 Bypass pursuant to Recommendation
16	11 of the Final Report of the Wekiva Basin Area Task Force,
17	dated January 15, 2003.
18	(9) PLANNING ASSISTANCE TO LOCAL GOVERNMENTSThe
19	state land planning agency and appropriate state and regional
20	agencies shall provide planning assistance to the affected
21	local governments in the development of comprehensive plan
22	amendments to meet the requirements of this act. The state
23	land planning agency, with the support of the Department of
24	Environmental Protection, the Department of Agriculture and
25	Consumer Services, and the St. Johns River Water Management
26	District shall develop model land development regulations for
27	the implementation of this act. The state land planning agency
28	is authorized to prioritize the expenditure of funds
29	appropriated for the purpose of providing technical assistance
30	to local governments to those local governments with
31	jurisdiction in the Wekiva River Springshed Protection Area

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1	District to review its permitting rules authorized under Parts
2	II and IV to determine whether additional criteria specific to
3	the Wekiva River Springshed Protection Area are appropriate to
4	protect the water quality and flow of springs in accordance
5	with state water quality standards and s. 373.042 in the
6	Wekiva River System as defined in s. 369.303(10). The review
7	shall include, but need not be limited to consideration of
8	criteria to address: aquifer recharge protection; permitting
9	thresholds to prevent significant adverse impacts to the
10	springs; concurrent action on consumptive use permit and
11	environmental resource permit applications; landscaping to
12	reduce irrigation needs; best management practices to protect
13	spring water quality; and use of reclaimed water to reduce the
14	use of groundwater. This review shall be completed by December
15	<u>1, 2003.</u>
16	(2) If rule amendments are determined to be
17	appropriate, the St. Johns River Water Management District
18	shall commence the rulemaking process within 90 days after the
19	adoption of the boundary of the Wekiva River Springshed
20	Protection Area by the Administration Commission pursuant to
21	s. 369.3011(4). If such rule amendments include amendments to
22	chapter 40C-44, Florida Administrative Code, governing the
23	regulation of agricultural surface water management systems,
24	the St. Johns River Water Management District shall consult
25	with the Department of Agriculture and Consumer Services to
26	develop such rule amendments.
27	Section 20. Section 381.0069, Florida Statutes, is
28	created to read:
29	381.0069 Wekiva River Springshed Protection
30	AreaWithin 3 years after the adoption of a final boundary
31	of the Wekiva River Springshed Protection Area by the

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   associated with the Wekiva Parkway.
 1 1
 2
   It is also the intent of the Legislature that efforts should
 3
   be made to identify and acquire additional lands located
 4
 5
   within the Wekiva River Springs recharge area. Agencies are
   encouraged to pursue binding purchase agreements for the
 б
    acquisition of properties identified above, to the greatest
 7
 8
    extent practicable, prior to the commencement of construction
    of the Wekiva Parkway.
 9
10
           Section 23. Sections 16-22 shall stand repealed
11
    effective July 1, 2008, unless purchase of the right-of-way
12
    for the Wekiva Parkway or the U.S. 441 Bypass has been
    commenced. Part II of chapter 369, Florida Statutes, (2002)
13
14
    shall not be repealed by operation of this section.
15
16
    (Redesignate subsequent sections.)
17
18
    ======= T I T L E A M E N D M E N T ==============
19
20
   And the title is amended as follows:
           On page 3, line 1, delete
21
2.2
23
   and insert:
24
           amending s. 369.301, F.S.; changing the short
25
           title; creating s. 369.3011, F.S.; providing
           for a short title; providing legislative
26
27
           intent; providing definitions; providing for
28
           the designation of the Wekiva River Springshed
29
          Protection Area; creating comprehensive plan
30
           requirements for the area; creating a
31
           integrated planning area for the Wekiva River
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1	Basin; creating comprehensive plan requirements
2	for transportation, land use, and water
3	resource in the basin; creating transportation
4	requirements for road construction in the
5	basin; providing for planning assistance by the
б	Department of Community Affairs; describing
7	duties of the Department of Agriculture and
8	Consumer Services for the creation of
9	best-management practices; amending s.
10	163.3187, F.S.; exempting comprehensive plan
11	amendments created by this act from the
12	statutory limit of two amendments per year;
13	creating s. 373.0425, F.S.; providing for
14	rulemaking authority for the St. Johns River
15	Water Management District as it relates to
16	implementing the provisions of this act;
17	creating s. 381.0069, F.S.; directing the
18	Department of Health to develop a program for
19	the improvement of certain wastewater treatment
20	systems in the Wekiva River Springshed
21	Protection Area; amending s. 373.139, F.S.;
22	encouraging the St. Johns River Water
23	Management District to pursue land acquisition
24	within the Wekiva Basin; amending s. 369.307,
25	F.S.; encouraging all agencies to pursue
26	acquisitions within the Wekiva-Ocala Greenway
27	Florida Forever project or other additional
28	lands in the springs recharge area; providing
29	for the repeal of this act;
30	

19