By the Committee on Comprehensive Planning; and Senator Lynn

316-2223-03

A bill to be entitled

An act relating to municipal police and
firefighter pensions; amending s. 175.351,

F.S.; authorizing certain municipalities to
provide extra benefits to firefighter pension
plans prior to the receipt of additional
premium tax revenues; providing a procedure;
amending s. 185.35, F.S.; authorizing certain
municipalities to provide extra benefits in
police officer pension plans under certain
circumstances; providing a procedure; providing
an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Section 175.351, Florida Statutes, is amended to read:

175.351 Municipalities and special fire control districts having their own pension plans for firefighters.—For any municipality, special fire control district, local law municipality, local law special fire control district, or local law plan under this chapter, in order for municipalities and special fire control districts with their own pension plans for firefighters, or for firefighters and police officers, where included, to participate in the distribution of the tax fund established pursuant to s. 175.101, local law plans must meet the minimum benefits and minimum standards set forth in this chapter.

(1) PREMIUM TAX INCOME.--If a municipality has a pension plan for firefighters, or a pension plan for firefighters and police officers, where included, which in the

opinion of the division meets the minimum benefits and minimum standards set forth in this chapter, the board of trustees of the pension plan, as approved by a majority of firefighters of the municipality, may:

- (a) Place the income from the premium tax in s. 175.101 in such pension plan for the sole and exclusive use of its firefighters, or for firefighters and police officers, where included, where it shall become an integral part of that pension plan and shall be used to pay extra benefits to the firefighters included in that pension plan; or
- (b) Place the income from the premium tax in s. 175.101 in a separate supplemental plan to pay extra benefits to firefighters, or to firefighters and police officers where included, participating in such separate supplemental plan.

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> The premium tax provided by this chapter shall in all cases be used in its entirety to provide extra benefits to firefighters, or to firefighters and police officers, where included. However, local law plans in effect on October 1, 1998, shall be required to comply with the minimum benefit provisions of this chapter only to the extent that additional premium tax revenues become available to incrementally fund the cost of such compliance as provided in s. 175.162(2)(a). When a plan is in compliance with such minimum benefit provisions, as subsequent additional premium tax revenues become available, they shall be used to provide extra benefits. For the purpose of this chapter, "additional premium tax revenues" means revenues received by a municipality or special fire control district pursuant to s. 175.121 that exceed that amount received for calendar year 1997 and the term "extra benefits" means benefits in addition to or greater

than those provided to general employees of the municipality. Local law plans created by special act before May 23, 1939, 3 shall be deemed to comply with this chapter. Any municipality that entered into a collective bargaining agreement prior to 4 5 July 1, 2003, whereby the municipality agreed to provide 6 enhanced benefits to the firefighters, or firefighters and 7 police officers where included, prior to receipt of additional 8 state premium tax revenues may, as an alternative to paragraph (a), provide extra benefits to the members prior to receipt of 9 10 additional premium tax revenues to fund such benefit 11 improvements. The municipality shall advance to the appropriate plan the difference between actuarially determined 12 costs of the extra benefits to be provided and the additional 13 premium tax revenues received at the time of advancement. 14 Thereafter, the municipality shall annually advance to the 15 plan the difference in the actuarially determined cost of the 16 17 extra benefits which were funded by the initial advance and the available additional premium tax revenues until such time 18 19 as the growth in the available additional premium tax revenues is sufficient to fund the costs of the extra benefits provided 20 by the initial advance. At such time, all additional premium 21 tax revenues in excess of the costs of the benefit 22 improvements shall be credited against the municipality's 23 24 required contributions until the funds credited to the municipality equal the funds advanced by the municipality to 25 the plan with interest. Thereafter, all available additional 26 premium tax revenues shall be used to provide additional 27 28 benefits. Interest may be assessed against the funds advanced 29 at a rate not to exceed the rate permitted by law, provided such interest is agreed to by the certified bargaining agent, 30 31 where applicable, or a majority of firefighters or

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30 31 firefighters and police officers, where included in the pension plan. In no event shall the municipality be relieved of its fiduciary responsibility, as determined by the plan actuary, of funding these extra benefits if the additional premium tax revenues are not sufficient to fund the extra benefits. Prior to implementing an agreement between the municipality and the firefighters, or firefighters and police officers where included, the plan administrator shall submit such agreement and the actuarial impact statement prepared by the plan actuary to the Division of Retirement for its determination and approval that the agreement is in compliance with the requirements of part VII of chapter 112.

(2) ADOPTION OR REVISION OF A LOCAL LAW PLAN. -- No retirement plan or amendment to a retirement plan shall be proposed for adoption unless the proposed plan or amendment contains an actuarial estimate of the costs involved. No such proposed plan or proposed plan change shall be adopted without the approval of the municipality, special fire control district, or, where permitted, the Legislature. Copies of the proposed plan or proposed plan change and the actuarial impact statement of the proposed plan or proposed plan change shall be furnished to the division prior to the last public hearing thereon. Such statement shall also indicate whether the proposed plan or proposed plan change is in compliance with s. 14, Art. X of the State Constitution and those provisions of part VII of chapter 112 which are not expressly provided in this chapter. Notwithstanding any other provision, only those local law plans created by special act of legislation prior to May 23, 1939, shall be deemed to meet the minimum benefits and minimum standards only in this chapter.

- (3) Notwithstanding any other provision, with respect to any supplemental plan municipality:
- (a) Section 175.032(3)(a) shall not apply, and a local law plan and a supplemental plan may continue to use their definition of compensation or salary in existence on the effective date of this act.
- (b) Section 175.061(1)(b) shall not apply, and a local law plan and a supplemental plan shall continue to be administered by a board or boards of trustees numbered, constituted, and selected as the board or boards were numbered, constituted, and selected on December 1, 2000.
- (c) The election set forth in paragraph (1)(b) shall be deemed to have been made.
- (4) The retirement plan setting forth the benefits and the trust agreement, if any, covering the duties and responsibilities of the trustees and the regulations of the investment of funds must be in writing, and copies thereof must be made available to the participants and to the general public.

Section 2. Section 185.35, Florida Statutes, is amended to read:

185.35 Municipalities having their own pension plans for police officers.--For any municipality, chapter plan, local law municipality, or local law plan under this chapter, in order for municipalities with their own pension plans for police officers, or for police officers and firefighters where included, to participate in the distribution of the tax fund established pursuant to s. 185.08, local law plans must meet the minimum benefits and minimum standards set forth in this chapter:

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- (1) PREMIUM TAX INCOME. -- If a municipality has a pension plan for police officers, or for police officers and firefighters where included, which, in the opinion of the division, meets the minimum benefits and minimum standards set forth in this chapter, the board of trustees of the pension plan, as approved by a majority of police officers of the municipality, may:
- (a) Place the income from the premium tax in s. 185.08 in such pension plan for the sole and exclusive use of its police officers, or its police officers and firefighters where included, where it shall become an integral part of that pension plan and shall be used to pay extra benefits to the police officers included in that pension plan; or
- (b) May place the income from the premium tax in s. 185.08 in a separate supplemental plan to pay extra benefits to the police officers, or police officers and firefighters where included, participating in such separate supplemental plan.

The premium tax provided by this chapter shall in all cases be used in its entirety to provide extra benefits to police officers, or to police officers and firefighters, where included. However, local law plans in effect on October 1, 1998, shall be required to comply with the minimum benefit provisions of this chapter only to the extent that additional premium tax revenues become available to incrementally fund the cost of such compliance as provided in s. 185.16(2). When a plan is in compliance with such minimum benefit provisions, as subsequent additional tax revenues become available, they shall be used to provide extra benefits. For the purpose of this chapter, "additional premium tax revenues" means revenues

received by a municipality pursuant to s. 185.10 that exceed 2 the amount received for calendar year 1997 and the term "extra 3 benefits" means benefits in addition to or greater than those provided to general employees of the municipality. Local law 4 5 plans created by special act before May 23, 1939, shall be 6 deemed to comply with this chapter. Any municipality that 7 entered into a collective bargaining agreement prior to July 8 1, 2003, whereby the municipality agreed to provide enhanced benefits to the police officers, or police officers and 9 firefighters where included, prior to receipt of additional 10 11 state premium tax revenues may, as an alternative to paragraph (a), provide extra benefits to the members prior to receipt of 12 additional premium tax revenues to fund such benefit 13 14 improvements. The municipality shall advance to the appropriate plan the difference between actuarially determined 15 costs of the extra benefits to be provided and the additional 16 17 premium tax revenues received at the time of advancement. Thereafter, the municipality shall annually advance to the 18 19 plan the difference in the actuarially determined cost of the extra benefits which were funded by the initial advance and 20 the available additional premium tax revenues until such time 21 as the growth in the available additional premium tax revenues 22 is sufficient to fund the costs of the extra benefits provided 23 24 by the initial advance. At such time, all additional premium tax revenues in excess of the costs of the benefit 25 improvements shall be credited against the municipality's 26 27 required contributions until the funds credited to the 28 municipality equal the funds advanced by the municipality to 29 the plan with interest. Thereafter, all available additional premium tax revenues shall be used to provide additional 30 31 benefits. Interest may be assessed against the funds advanced

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at a rate not to exceed the rate permitted by law, provided such interest is agreed to by the certified bargaining agent, where applicable, or a majority of police officers or police officers and firefighters, where included in the pension plan. In no event shall the municipality be relieved of its fiduciary responsibility, as determined by the plan actuary, of funding these extra benefits if the additional premium tax revenues are not sufficient to fund the extra benefits. Prior to implementing an agreement between the municipality and the police officers, or police officers and firefighters where included, the plan administrator shall submit such agreement and actuarial impact statement prepared by the plan actuary to the Division of Retirement for its determination and approval that the agreement is in compliance with the requirements of part VII of chapter 112.

(2) ADOPTION OR REVISION OF A LOCAL LAW PLAN. -- No retirement plan or amendment to a retirement plan shall be proposed for adoption unless the proposed plan or amendment contains an actuarial estimate of the costs involved. No such proposed plan or proposed plan change shall be adopted without the approval of the municipality or, where permitted, the Legislature. Copies of the proposed plan or proposed plan change and the actuarial impact statement of the proposed plan or proposed plan change shall be furnished to the division prior to the last public hearing thereon. Such statement shall also indicate whether the proposed plan or proposed plan change is in compliance with s. 14, Art. X of the State Constitution and those provisions of part VII of chapter 112 which are not expressly provided in this chapter. Notwithstanding any other provision, only those local law 31 plans created by special act of legislation prior to May 23,

1939, shall be deemed to meet the minimum benefits and minimum standards only in this chapter.

- (3) Notwithstanding any other provision, with respect to any supplemental plan municipality:
- (a) Section 185.02(4)(a) shall not apply, and a local law plan and a supplemental plan may continue to use their definition of compensation or salary in existence on the effective date of this act.
- (b) Section 185.05(1)(b) shall not apply, and a local law plan and a supplemental plan shall continue to be administered by a board or boards of trustees numbered, constituted, and selected as the board or boards were numbered, constituted, and selected on December 1, 2000.
- (c) The election set forth in paragraph (1)(b) shall be deemed to have been made.
- (4) The retirement plan setting forth the benefits and the trust agreement, if any, covering the duties and responsibilities of the trustees and the regulations of the investment of funds must be in writing and copies made available to the participants and to the general public.

Section 3. This act shall take effect upon becoming a law.

STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR Senate Bill 2334

The CS differs from the bill as filed in that it limits this pre-funding alternative for firefighter and police pension plans to certain cities and as alternative to regular pension plans, rather than regular and supplemental plans; and requires the Division of Retirement to review and approve a pre-funding plan for firefighters and police officers prior to implementation.