	CHAMBER ACTION
	Senate House
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2	05/01/2003 11:48 AM .
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11	Senator Peaden moved the following amendment:
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13	Senate Amendment (with title amendment)
14	On page 13, line 6, through
15	page 27, line 31, delete those lines
16	
17	and insert:
18	Section 8. Paragraph (b) of subsection (1) of section
19	456.0375, Florida Statutes, is amended to read:
20	456.0375 Registration of certain clinics;
21	requirements; discipline; exemptions
22	(1)
23	(b) For purposes of this section, the term "clinic"
24	does not include and the registration requirements herein do
25	not apply to:
26	1. Entities licensed or registered by the state
27	pursuant to chapter 390, chapter 394, chapter 395, chapter
28	397, chapter 400, chapter 463, chapter 465, chapter 466,
29	chapter 478, chapter 480, or chapter 484.
30	2. Entities exempt from federal taxation under 26
31	U.S.C. s. 501(c)(3) and community college and university
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- 2 3. Sole proprietorships, group practices, 3 partnerships, or corporations that provide health care services by licensed health care practitioners pursuant to 4 5 chapters 457, 458, 459, 460, 461, 462, 463, 466, 467, 484, 486, 490, 491, or part I, part III, part X, part XIII, or part 6 XIV of chapter 468, or s. 464.012, which are wholly owned by licensed health care practitioners or the licensed health care 8 practitioner and the spouse, parent, or child of a licensed 9 health care practitioner, so long as one of the owners who is 10 11 a licensed health care practitioner is supervising the administrative services performed therein and is legally 12 13 responsible for the entity's compliance with all federal and 14 state laws. However, no health care practitioner may supervise 15 the health care delivery services beyond the scope of the 16 practitioner's license. <u>Supervision of the administrative</u> 17 services for compliance with federal and state laws is different and distinct from supervision of the delivery of 18 19 health care services. Health care delivery is the sole 20 responsibility of the health care practitioner delivering 21 health care services. 22 4. Clinical facilities affiliated with an accredited
 - 4. Clinical facilities affiliated with an accredited medical school at which training is provided for medical students, residents, or fellows.
- Section 9. Paragraph (a) of subsection (4) of section 456.039, Florida Statutes, is amended to read:
- 456.039 Designated health care professionals; 28 information required for licensure.--
- 29 (4)(a) An applicant for initial licensure must submit 30 a set of fingerprints to the Department of Health in 31 accordance with s. 458.311, s. 458.3115, s. 458.3124, s.

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458.313, s. 459.0055, s. 460.406, or s. 461.006. Section 10. Subsection (4) of section 456.041, Florida 3 Statutes, is amended to read: 456.041 Practitioner profile; creation.--4 5 (4) The Department of Health shall include, with 6 respect to a practitioner licensed under chapter 458 or 7 chapter 459, a statement of how the practitioner has elected 8 to comply with the financial responsibility requirements of s. 458.320 or s. 459.0085. The department shall include, with 9 respect to practitioners subject to s. 456.048, a statement of 10 11 how the practitioner has elected to comply with the financial responsibility requirements of that section. The department 12 13 shall include, with respect to practitioners licensed under chapter 458, chapter 459, or chapter 461, information relating 14 15 to liability actions which has been reported under s. 456.049 16 or s. 627.912 within the previous 10 years for any paid claim of \$50,000 or more that exceeds \$5,000. Such claims 17 18 information shall be reported in the context of comparing an 19 individual practitioner's claims to the experience of other 20 practitioners within the same specialty, or profession if the 21 practitioner is not a specialist, to the extent such information is available to the Department of Health. If 22 23 information relating to a liability action is included in a 24 practitioner's practitioner profile, the profile must also 25 include the following statement: "Settlement of a claim may 26 occur for a variety of reasons that do not necessarily reflect 27 negatively on the professional competence or conduct of the 28 practitioner. A payment in settlement of a medical malpractice action or claim should not be construed as creating a presumption that medical malpractice has occurred." 30 31 Section 11. Subsection (1) of section 456.049, Florida

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Statutes, is amended to read:

456.049 Health care practitioners; reports on professional liability claims and actions.--

- (1) Any practitioner of medicine licensed pursuant to the provisions of chapter 458, practitioner of osteopathic medicine licensed pursuant to the provisions of chapter 459, podiatric physician licensed pursuant to the provisions of chapter 461, or dentist licensed pursuant to the provisions of chapter 466 shall report to the department any claim or action for damages for personal injury alleged to have been caused by error, omission, or negligence in the performance of such licensee's professional services or based on a claimed performance of professional services without consent if the claim was not covered by an insurer required to report under s. 627.912 and the claim resulted in:
- (a) A final judgment of \$50,000 or more or, for a dentist licensed under chapter 466, a final judgment of \$25,000 or more in any amount.
- (b) A settlement of \$50,000 or more or, for a dentist licensed under chapter 466, a settlement of \$25,000 or more in any amount.
- $\mbox{(c)}\ \mbox{\sc A}$ final disposition not resulting in payment on behalf of the licensee.

- Reports shall be filed with the department no later than 60 days following the occurrence of any event listed in paragraph (a), paragraph (b), or paragraph (c).
- 28 Section 12. Paragraph (a) of subsection (7) and 29 subsection (16) of section 456.057, Florida Statutes, are 30 amended to read:
- 31 456.057 Ownership and control of patient records;

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report or copies of records to be furnished .--

- (7)(a)1. The department may obtain patient records 3 pursuant to a subpoena without written authorization from the patient if the department and the probable cause panel of the 4 5 appropriate board, if any, find reasonable cause to believe that a health care practitioner has excessively or 6 7 inappropriately prescribed any controlled substance specified 8 in chapter 893 in violation of this chapter or any professional practice act or that a health care practitioner 9 has practiced his or her profession below that level of care, 10 11 skill, and treatment required as defined by this chapter or any professional practice act and also find that appropriate, 12 13 reasonable attempts were made to obtain a patient release. However, if the matter under investigation was reported to the 14 15 department as a professional liability claim or action 16 pursuant to s. 456.049 or s. 627.912, an attempt to obtain a 17 patient release is not required.
 - 2. The department may obtain patient records and insurance information pursuant to a subpoena without written authorization from the patient if the department and the probable cause panel of the appropriate board, if any, find reasonable cause to believe that a health care practitioner has provided inadequate medical care based on termination of insurance and also find that appropriate, reasonable attempts were made to obtain a patient release.
- 3. The department may obtain patient records, billing records, insurance information, provider contracts, and all attachments thereto pursuant to a subpoena without written authorization from the patient if the department and probable cause panel of the appropriate board, if any, find reasonable 31 cause to believe that a health care practitioner has submitted

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- 1 | a claim, statement, or bill using a billing code that would result in payment greater in amount than would be paid using a 3 billing code that accurately describes the services performed, requested payment for services that were not performed by that 4 5 health care practitioner, used information derived from a written report of an automobile accident generated pursuant to 6 7 chapter 316 to solicit or obtain patients personally or 8 through an agent regardless of whether the information is 9 derived directly from the report or a summary of that report or from another person, solicited patients fraudulently, 10 11 received a kickback as defined in s. 456.054, violated the patient brokering provisions of s. 817.505, or presented or 12 13 caused to be presented a false or fraudulent insurance claim within the meaning of s. 817.234(1)(a), and also find that, 14 15 within the meaning of s. 817.234(1)(a), patient authorization 16 cannot be obtained because the patient cannot be located or is deceased, incapacitated, or suspected of being a participant 17 18 in the fraud or scheme, and if the subpoena is issued for 19 specific and relevant records. 20
 - 4. For purposes of this subsection, the department may obtain patient records pursuant to a subpoena without written authorization from the patient if the patient refuses to cooperate or if, in the department's discretion, an attempt to obtain a patient release would be detrimental to the investigation.
- (16) A health care practitioner or records owner furnishing copies of reports or records or making the reports or records available for digital scanning pursuant to this section shall charge no more than the actual cost of copying, including reasonable staff time, or the amount specified in 31 administrative rule by the appropriate board, or the

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- 1 | department when there is no board. The health care
- 2 practitioner or owner of the records shall certify that a true
- 3 and complete copy of the records requested pursuant to a
- 4 subpoena or patient release has been provided to the
- 5 department or otherwise identify those documents that have not
- 6 <u>been provided</u>.
- 7 Section 13. Subsection (3) of section 456.063, Florida
- 8 Statutes, is amended to read:
- 9 456.063 Sexual misconduct; disqualification for
- 10 | license, certificate, or registration.--
- 11 (3) Licensed health care practitioners shall report
- 12 allegations of sexual misconduct to the department, regardless
- 13 of the practice setting in which the alleged sexual misconduct
- 14 occurred. Each board, or the department if there is no board,
- 15 may adopt rules to administer the requirements for reporting
- 16 allegations of sexual misconduct, including rules to determine
- 17 the sufficiency of the allegations.
- 18 Section 14. Paragraphs (d), (aa), and (bb) of
- 19 subsection (1) and subsection (4) of section 456.072, Florida
- 20 | Statutes, are amended, paragraph (dd) is added to subsection
- 21 (1), and subsection (7) is added to that section, to read:
- 456.072 Grounds for discipline; penalties;
- 23 enforcement.--
- (1) The following acts shall constitute grounds for
- 25 which the disciplinary actions specified in subsection (2) may
- 26 be taken:
- 27 (d) Using a Class III or a Class IV laser device or
- 28 product, as defined by federal regulations, without having
- 29 complied with the rules adopted pursuant to s. 404.24(2)
- 30 $\frac{501.122(2)}{20}$ governing the registration of such devices.
- 31 (aa) Performing or attempting to perform health care

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- services on the wrong patient, a wrong-site procedure, a wrong procedure, or an unauthorized procedure or a procedure that is 3 medically unnecessary or otherwise unrelated to the patient's diagnosis or medical condition. For the purposes of this 4 5 paragraph, performing or attempting to perform health care 6 services includes invasive actions taken in furtherance of the preparation of the patient, but does not include those 7 8 preparations that are noninvasive.
 - (bb) Leaving a foreign body in a patient, such as a sponge, clamp, forceps, surgical needle, or other paraphernalia commonly used in surgical, examination, or other diagnostic procedures, unless leaving the foreign body is medically indicated and documented in the patient record. For the purposes of this paragraph, it shall be legally presumed that retention of a foreign body is not in the best interest of the patient and is not within the standard of care of the profession, unless medically indicated and documented in the patient record regardless of the intent of the professional.
 - (dd) Being terminated from an impaired practitioner program that is overseen by an impaired practitioner consultant as described in s. 456.076 for failure to comply with the terms of the monitoring or treatment contract entered into by the licensee without good cause.
- (4) In <u>any</u> addition to any other discipline imposed through final order, or citation, entered on or after July 1, 2001, that imposes a penalty or other form of discipline pursuant to this section or discipline imposed through final order, or citation, entered on or after July 1, 2001, for a violation of any practice act, the board, or the department when there is no board, shall assess costs related to the 31 investigation and prosecution of the case, including costs

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- associated with an attorney's time. The amount of costs to be assessed shall be determined by the board, or the department when there is no board, following its consideration of an 3 affidavit of itemized costs and any written objections 4 5 thereto. In any case where the board or the department imposes a fine or assessment of costs imposed by the board or 6 department and the fine or assessment is not paid within a reasonable time, such reasonable time to be prescribed in the 8 rules of the board, or the department when there is no board, 9 or in the order assessing such fines or costs, the department 10 11 or the Department of Legal Affairs may contract for the collection of, or bring a civil action to recover, the fine or 12 13 assessment. (7) In any formal administrative hearing conducted 14 15 under s. 120.57(1), the department shall establish grounds for 16 revocation or suspension of a license by clear and convincing evidence. Any other forms of discipline shall be established 17 by the greater weight of the evidence. 18 Section 15. Subsections (1) and (5) of section 19 20 456.073, Florida Statutes, are amended to read: 21 456.073 Disciplinary proceedings.--Disciplinary proceedings for each board shall be within the jurisdiction of 2.2
- (1) The department, for the boards under its jurisdiction, shall cause to be investigated any complaint that is filed before it if the complaint is in writing, signed by the complainant, and legally sufficient. A complaint is legally sufficient if it contains ultimate facts that show that a violation of this chapter, of any of the practice acts relating to the professions regulated by the department, or of 31 any rule adopted by the department or a regulatory board in

the department.

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the department has occurred. In order to determine legal sufficiency, the department may require supporting information 3 or documentation. The department may investigate, and the department or the appropriate board may take appropriate final 4 5 action on, a complaint even though the original complainant 6 withdraws it or otherwise indicates a desire not to cause the 7 complaint to be investigated or prosecuted to completion. The 8 department may investigate an anonymous complaint if the complaint is in writing and is legally sufficient, if the 9 alleged violation of law or rules is substantial, and if the 10 11 department has reason to believe, after preliminary inquiry, that the violations alleged in the complaint are true. The 12 13 department may investigate a complaint made by a confidential informant if the complaint is legally sufficient, if the 14 15 alleged violation of law or rule is substantial, and if the 16 department has reason to believe, after preliminary inquiry, that the allegations of the complainant are true. The 17 18 department may initiate an investigation if it has reasonable 19 cause to believe that a licensee or a group of licensees has 20 violated a Florida statute, a rule of the department, or a 21 rule of a board. Except as provided in ss. 458.331(9), 459.015(9), 460.413(5), and 461.013(6), When an investigation 22 23 of any subject is undertaken, the department shall promptly 24 furnish to the subject or the subject's attorney a copy of the 25 complaint or document that resulted in the initiation of the 26 investigation. The subject may submit a written response to 27 the information contained in such complaint or document within 28 30 20 days after service to the subject of the complaint or document. The subject's written response shall be considered 29 by the probable cause panel. The right to respond does not 30 31 prohibit the issuance of a summary emergency order if

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offense.

- necessary to protect the public. However, if the secretary, or the secretary's designee, and the chair of the respective 3 board or the chair of its probable cause panel agree in writing that such notification would be detrimental to the 5 investigation, the department may withhold notification. The department may conduct an investigation without notification 6 7 to any subject if the act under investigation is a criminal
 - (5)(a) A formal hearing before an administrative law judge from the Division of Administrative Hearings shall be requested held pursuant to chapter 120 if there are any disputed issues of material fact raised within 45 days after service of the administrative complaint. The administrative law judge shall issue a recommended order pursuant to chapter 120. If any party raises an issue of disputed fact during an informal hearing, the hearing shall be terminated and a formal hearing pursuant to chapter 120 shall be held.
 - (b) Notwithstanding s. 120.569(2), the department shall notify the division within 45 days after receipt of a petition or request for a hearing which the department has determined requires a formal hearing before an administrative law judge.
 - Section 16. Section 456.077, Florida Statutes, is amended to read:
 - 456.077 Authority to issue citations.--
- (1) Notwithstanding s. 456.073, the board, or the department if there is no board, shall adopt rules to permit the issuance of citations. The citation shall be issued to the subject and shall contain the subject's name and address, the subject's license number if applicable, a brief factual 31 statement, the sections of the law allegedly violated, and the

- 1 penalty imposed. The citation must clearly state that the
- 2 subject may choose, in lieu of accepting the citation, to
- 3 | follow the procedure under s. 456.073. If the subject disputes
- 4 the matter in the citation, the procedures set forth in s.
- 5 456.073 must be followed. However, if the subject does not
- 6 dispute the matter in the citation with the department within
- 7 | 30 days after the citation is served, the citation becomes a
- 8 <u>public</u> final order and <u>does not constitute</u> constitutes
- 9 discipline <u>for a first offense</u>. The penalty shall be a fine or
- 10 other conditions as established by rule.
- 11 (2) The board, or the department if there is no board,
- 12 | shall adopt rules designating violations for which a citation
- 13 may be issued. Such rules shall designate as citation
- 14 violations those violations for which there is no substantial
- 15 threat to the public health, safety, and welfare. Violations
- 16 | for which a citation may be issued shall include violations of
- 17 | continuing education requirements; failure to timely pay
- 18 required fees and fines; failure to comply with the
- 19 requirements of ss. 381.026 and 381.0261 regarding the
- 20 dissemination of information regarding patient rights; failure
- 21 to comply with advertising requirements; failure to timely
- 22 update practitioner profile and credentialing files; failure
- 23 to display signs, licenses, and permits; failure to have
- 24 required reference books available; and all other violations
- 25 | that do not pose a direct and serious threat to the health and
- 26 | safety of the patient.
- 27 (3) The department shall be entitled to recover the
- 28 costs of investigation, in addition to any penalty provided
- 29 according to board or department rule, as part of the penalty
- 30 levied pursuant to the citation.
- 31 (4) A citation must be issued within 6 months after

1	the filing of the complaint that is the basis for the
2	citation.
3	(4)(5) Service of a citation may be made by personal
4	service or certified mail, restricted delivery, to the subject
5	at the subject's last known address.
6	(5) (6) A board has 6 months in which to enact rules
7	designating violations and penalties appropriate for citation
8	offenses. Failure to enact such rules gives the department
9	exclusive authority to adopt rules as required for
10	implementing this section. A board has continuous authority to
11	amend its rules adopted pursuant to this section.
12	Section 17. Section 456.078, Florida Statutes, is
13	amended to read:
14	456.078 Mediation
15	(1) Notwithstanding the provisions of s. 456.073, the
16	board, or the department when there is no board, shall adopt
17	rules to designate which violations of the applicable
18	professional practice act are appropriate for mediation. The
19	board, or the department when there is no board, $\underline{\text{shall}}$ $\underline{\text{may}}$
20	designate as mediation offenses those complaints where harm
21	caused by the licensee is economic in nature, except
22	complaints involving fraud, or can be remedied by the
23	licensee, or does not result in an adverse incident. For the
24	purposes of this section, an adverse incident is defined as an
25	event that results in:
26	(a) The death of a patient;
27	(b) Brain or spinal damage to a patient;
28	(c) The performance of a surgical procedure on the
29	wrong patient;
30	(d) The performance of a wrong-site surgical
31	procedure;

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<u>(e)</u>	The performance of a wrong surgical procedure;
<u>(f)</u>	The performance of a surgical procedure that is
medically	unnecessary or otherwise unrelated to the patient's
diagnosis	or medical condition;

- (g) The surgical repair of damage resulting to a patient from a planned surgical procedure, where the damage is not a recognized specific risk, as disclosed to the patient and documented through the informed-consent process; or
- (h) The performance of procedures to remove unplanned foreign objects remaining from a surgical procedure.
- (2) After the department determines a complaint is legally sufficient and the alleged violations are defined as mediation offenses, the department or any agent of the department may conduct informal mediation to resolve the complaint. If the complainant and the subject of the complaint agree to a resolution of a complaint within 14 days after contact by the mediator, the mediator shall notify the department of the terms of the resolution. The department or board shall take no further action unless the complainant and the subject each fail to record with the department an acknowledgment of satisfaction of the terms of mediation within 60 days of the mediator's notification to the department. A successful mediation shall include a statement of whether or not the resolution constitutes discipline. However, in the event the complainant and subject fail to reach settlement terms or to record the required acknowledgment, the department shall process the complaint according to the provisions of s. 456.073.
- (3) Conduct or statements made during mediation are inadmissible in any proceeding pursuant to s. 456.073. 31 | Further, any information relating to the mediation of a case

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1 | shall be subject to the confidentiality provisions of s. 2 | 456.073.

- 2 | 150.075
- (4) Any licensee who completes a successful mediation 3 shall pay the department's administrative costs for the 4 mediation. No licensee shall go through the mediation process more than once if the allegation relates to the breach of the 6 standard of care for that health care professional. In any 8 event, no licensee shall go through the mediation process more than three times without approval of the department. The department may consider the subject and dates of the earlier 10 11 complaints in rendering its decision. Such decision shall not be considered a final agency action for purposes of chapter 12
 - designating violations appropriate for mediation. Failure to adopt such rules gives the department exclusive authority to adopt rules as required for implementing this section Any board created on or after January 1, 1995, shall have 6 months to adopt rules designating which violations are appropriate for mediation, after which time the department shall have exclusive authority to adopt rules pursuant to this section. A board shall have continuing authority to amend its rules adopted pursuant to this section.

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25 (Redesignate subsequent sections.)

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28 ====== TITLE AMENDMENT ========

29 And the title is amended as follows:

30 On page 1, line 26, through

31 page 3, line 6, delete those lines

1	and insert:
2	456.0375, F.S.; providing an exemption from
3	registration for community college and
4	university clinics; providing a distinction
5	between supervision of administrative services
6	and supervision of health care delivery
7	services; providing an exemption from
8	registration for clinical facilities where
9	training is provided by certain medical
10	schools; amending s. 456.039, F.S.; deleting a
11	cross-reference; amending s. 456.041, F.S.;
12	revising certain requirements concerning
13	information on paid claims which is included in
14	the practitioner profile; amending s. 456.049,
15	F.S.; specifying the amount of final
16	professional liability claims to be reported
17	for physicians and dentists; amending s.
18	456.057, F.S.; specifying certain circumstances
19	under which a patient release for the
20	furnishing of records is not required;
21	authorizing the department to obtain records
22	pursuant to subpoena; requiring the
23	certification of certain records; amending s.
24	456.063, F.S.; providing professional
25	regulatory boards, or the Department of Health
26	if there is no board, rulemaking authority for
27	reporting allegations of sexual misconduct;
28	amending s. 456.072, F.S.; clarifying grounds
29	for discipline for performing or attempting to
30	perform health care services on the wrong
31	patient or that are otherwise wrong or

unnecessary or leaving a foreign body in the
patient; providing for discipline for being
terminated from an impaired practitioner
program for failing to comply with the terms of
a treatment contract; providing for additional
costs to be assessed as part of any penalty or
other form of discipline; requiring clear and
convincing evidence to revoke or suspend a
license and the greater weight of the evidence
for other forms of discipline; conforming a
cross-reference; amending s. 456.073, F.S.;
extending the time within which the subject of
an investigation may submit a written response
to the information in the complaint or other
documentation; requiring the Department of
Health to give 45 days' notice to the Division
of Administrative Hearings when a hearing is
needed; amending s. 456.077, F.S.; providing
that citations for first offenses do not
constitute discipline; deleting the required
period for issuing a citation; amending s.
456.078, F.S.; requiring designation of certain
violations as appropriate for mediation;
excluding certain violations from mediation;
requiring successful mediation to include a
statement of whether of not the resolution
constitutes discipline; requiring payment for
the administrative costs of mediation;
prohibiting mediation more than once involving
a breach of the standard of care for health
care professionals; providing rulemaking

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