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A bill to be entitled

An act relating to special districts; amending s. 189.4051, F.S.; requiring certain independent water control districts within certain large-population counties to have five-member governing boards who are elected in conjunction with the general election on a nonpartisan basis by the registered voters who are residents of the district; providing for staggered terms; providing applicability to current board members; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Section 189.4051, Florida Statutes, is amended to read:

189.4051 Elections; special requirements and procedures for districts with governing boards elected on a one-acre/one-vote basis.--

- (1) DEFINITIONS. -- As used in this section:
- (a) "Qualified elector" means any person at least 18 years of age who is a citizen of the United States, a permanent resident of Florida, and a freeholder or freeholder's spouse and resident of the district who registers with the supervisor of elections of a county within which the district lands are located when the registration books are open.
- (b) "Urban area" means a contiguous developed and inhabited urban area within a district with a minimum average resident population density of at least 1.5 persons per acre as defined by the latest official census, special census, or population estimate or a minimum density of one single-family

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home per 2.5 acres with access to improved roads or a minimum density of one single-family home per 5 acres within a recorded plat subdivision. Urban areas shall be designated by the governing board of the district with the assistance of all local general-purpose governments having jurisdiction over the area within the district.

- (c) "Governing board member" means any duly elected member of the governing board of a special district elected pursuant to this section, provided that any board member elected by popular vote shall be a qualified district elector and any board member elected on a one-acre/one-vote basis shall meet the requirements of s. 298.11 for election to the board.
- (d) "Contiguous developed urban area" means any reasonably compact urban area located entirely within a special district. The separation of urban areas by a publicly owned park, right-of-way, highway, road, railroad, canal, utility, body of water, watercourse, or other minor geographical division of a similar nature shall not prevent such areas from being defined as urban areas.
- (2) POPULAR ELECTIONS; REFERENDUM; DESIGNATION OF URBAN AREAS.--
 - (a) Referendum. --
- 1. A referendum shall be called by the governing board of a special district where the board is elected on a one-acre/one-vote basis on the question of whether certain members of a district governing board should be elected by qualified electors, provided each of the following conditions has been satisfied at least 60 days prior to the general or special election at which the referendum is to be held:



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a. The district shall have a total population, according to the latest official state census, a special census, or a population estimate, of at least 500 qualified electors.

- b. A petition signed by 10 percent of the qualified electors of the district shall have been filed with the governing board of the district. The petition shall be submitted to the supervisor of elections of the county or counties in which the lands are located. The supervisor shall, within 30 days after the receipt of the petitions, certify to the governing board the number of signatures of qualified electors contained on the petition.
- 2. Upon verification by the supervisor or supervisors of elections of the county or counties within which district lands are located that 10 percent of the qualified electors of the district have petitioned the governing board, a referendum election shall be called by the governing board at the next regularly scheduled election of governing board members occurring at least 30 days after verification of the petition or within 6 months of verification, whichever is earlier.
- 3. If the qualified electors approve the election procedure described in this subsection, the governing board of the district shall be increased to five members and elections shall be held pursuant to the criteria described in this subsection beginning with the next regularly scheduled election of governing board members or at a special election called within 6 months following the referendum and final unappealed approval of district urban area maps as provided in paragraph (b), whichever is earlier.
- 4. If the qualified electors of the district disapprove the election procedure described in this subsection, elections



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of the members of the governing board shall continue as described by s. 298.12 or the enabling legislation for the district. No further referendum on the question shall be held for a minimum period of 2 years following the referendum.

- (b) Designation of urban areas. --
- 1. Within 30 days after approval of the election process described in this subsection by qualified electors of the district, the governing board shall direct the district staff to prepare and present maps of the district describing the extent and location of all urban areas within the district. Such determination shall be based upon the criteria contained within paragraph (1)(b).
- 2. Within 60 days after approval of the election process described in this subsection by qualified electors of the district, the maps describing urban areas within the district shall be presented to the governing board.
- 3. Any district landowner or elector may contest the accuracy of the urban area maps prepared by the district staff within 30 days after submission to the governing board. Upon notice of objection to the maps, the governing board shall request the county engineer to prepare and present maps of the district describing the extent and location of all urban areas within the district. Such determination shall be based upon the criteria contained within paragraph (1) (b). Within 30 days after the governing board request, the county engineer shall present the maps to the governing board.
- 4. Upon presentation of the maps by the county engineer, the governing board shall compare the maps submitted by both the district staff and the county engineer and make a determination as to which set of maps to adopt. Within 60 days after



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presentation of all such maps, the governing board may amend and shall adopt the official maps at a regularly scheduled board meeting.

- 5. Any district landowner or qualified elector may contest the accuracy of the urban area maps adopted by the board within 30 days after adoption by petition to the circuit court with jurisdiction over the district. Accuracy shall be determined pursuant to paragraph (1)(b). Any petitions so filed shall be heard expeditiously, and the maps shall either be approved or approved with necessary amendments to render the maps accurate and shall be certified to the board.
- 6. Upon adoption by the board or certification by the court, the district urban area maps shall serve as the official maps for determination of the extent of urban area within the district and the number of governing board members to be elected by qualified electors and by the one-acre/one-vote principle at the next regularly scheduled election of governing board members.
- 7. Upon a determination of the percentage of urban area within the district as compared with total area within the district, the governing board shall order elections in accordance with the percentages pursuant to paragraph (3)(a). The landowners' meeting date shall be designated by the governing board.
- 8. The maps shall be updated and readopted every 5 years or sooner in the discretion of the governing board.
 - (3) GOVERNING BOARD. --
 - (a) Composition of board. --



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1. Members of the governing board of the district shall be elected in accordance with the following determinations of urban area:

- a. If urban areas constitute 25 percent or less of the district, one governing board member shall be elected by the qualified electors and four governing board members shall be elected in accordance with the one-acre/one-vote principle contained within s. 298.11 or the district-enabling legislation.
- b. If urban areas constitute 26 percent to 50 percent of the district, two governing board members shall be elected by the qualified electors and three governing board members shall be elected in accordance with the one-acre/one-vote principle contained within s. 298.11 or the district-enabling legislation.
- c. If urban areas constitute 51 percent to 70 percent of the district, three governing board members shall be elected by the qualified electors and two governing board members shall be elected in accordance with the one-acre/one-vote principle contained within s. 298.11 or the district-enabling legislation.
- d. If urban areas constitute 71 percent to 90 percent of the district, four governing board members shall be elected by the qualified electors and one governing board member shall be elected in accordance with the one-acre/one-vote principle contained within s. 298.11 or the district-enabling legislation.
- e. If urban areas constitute 91 percent or more of the district, all governing board members shall be elected by the qualified electors.
- 2. All governing board members elected by qualified electors shall be elected at large.
- (b) Term of office. -- All governing board members elected by qualified electors shall have a term of 4 years except for



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governing board members elected at the first election and the first landowners' meeting following the referendum prescribed in paragraph (2)(a). Governing board members elected at the first election and the first landowners' meeting following the referendum shall serve as follows:

- 1. If one governing board member is elected by the qualified electors and four are elected on a one-acre/one-vote basis, the governing board member elected by the qualified electors shall be elected for a period of 4 years. Governing board members elected on a one-acre/one-vote basis shall be elected for periods of 1, 2, 3, and 4 years, respectively, as prescribed by ss. 298.11 and 298.12.
- 2. If two governing board members are elected by the qualified electors and three are elected on a one-acre/one-vote basis, the governing board members elected by the electors shall be elected for a period of 4 years. Governing board members elected on a one-acre/one-vote basis shall be elected for periods of 1, 2, and 3 years, respectively, as prescribed by ss. 298.11 and 298.12.
- 3. If three governing board members are elected by the qualified electors and two are elected on a one-acre/one-vote basis, two of the governing board members elected by the electors shall be elected for a term of 4 years and the other governing board member elected by the electors shall be elected for a term of 2 years. Governing board members elected on a one-acre/one-vote basis shall be elected for terms of 1 and 2 years, respectively, as prescribed by ss. 298.11 and 298.12.
- 4. If four governing board members are elected by the qualified electors and one is elected on a one-acre/one-vote basis, two of the governing board members elected by the



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electors shall be elected for a term of 2 years and the other two for a term of 4 years. The governing board member elected on a one-acre/one-vote basis shall be elected for a term of 1 year as prescribed by ss. 298.11 and 298.12.

- 5. If five governing board members are elected by the qualified electors, three shall be elected for a term of 4 years and two for a term of 2 years.
- 6. If any vacancy occurs in a seat occupied by a governing board member elected by the qualified electors, the remaining members of the governing board shall, within 45 days after the vacancy occurs, appoint a person who would be eligible to hold the office to the unexpired term.
 - (c) Landowners' meetings.--
- 1. An annual landowners' meeting shall be held pursuant to s. 298.11 and at least one governing board member shall be elected on a one-acre/one-vote basis pursuant to s. 298.12 for so long as 10 percent or more of the district is not contained in an urban area. In the event all district governing board members are elected by qualified electors, there shall be no further landowners' meetings.
- 2. At any landowners' meeting called pursuant to this section, 50 percent of the district acreage shall not be required to constitute a quorum and each governing board member shall be elected by a majority of the acreage represented either by owner or proxy present and voting at said meeting.
- 3. All landowners' meetings of districts operating pursuant to this section shall be set by the board within the month preceding the month of the election of the governing board members by the electors.



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- 4. Vacancies on the board shall be filled pursuant to s. 298.12 except as otherwise provided in subparagraph (b) 6.
- (4) QUALIFICATIONS.--Elections for governing board members elected by qualified electors shall be nonpartisan.

 Qualifications shall be pursuant to the Florida Election Code and shall occur during the qualifying period established by s.

 99.061. Qualification requirements shall only apply to those governing board member candidates elected by qualified electors. Following the first election pursuant to this section, elections to the governing board by qualified electors shall occur at the next regularly scheduled election closest in time to the expiration date of the term of the elected governing board member. If the next regularly scheduled election is beyond the normal expiration time for the term of an elected governing board member, the governing board member shall hold office until the election of a successor.
- DISTRICTS.--Notwithstanding any other provision of this section or s. 189.405 to the contrary, the governing board of any single-county independent special district which is designated a water control district pursuant to s. 298.001 and not exempt under subsection (6), and which is within a county having a population in excess of 1.5 million other than a county as defined in s. 125.011(1), shall consist of five members elected by vote of the registered voters of the county who are residents of the district. Elections under this subsection shall be nonpartisan, held in conjunction with the general election, and conducted by the supervisor of elections of the county wherein the district is located in accordance with the Florida Election Code. All governing board members elected under this subsection



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shall have a term of 4 years except for the governing board members elected at the first election, of whom three shall be elected for a term of 4 years and two shall be elected for a term of 2 years.

- (6) $\overline{\text{(5)}}$ EXEMPTIONS.--This section does not apply to:
- (a) Those Districts established as single-purpose water control districts, and which continue to act as single-purpose water control districts, pursuant to chapter 298 or, pursuant to a special act, pursuant to a local government ordinance, or pursuant to a judicial decree, shall be exempt from the provisions of this section. All other independent special districts with governing boards elected on a one-acre/one-vote basis shall be subject to the provisions of this section.
- (b) (6) The provisions of this section shall not apply to Community development districts established pursuant to chapter 190.
- Section 2. The terms of all governing board members of any special district subject to the provisions of subsection (5) of section 189.4051, Florida Statutes, as created by this act, shall terminate on the day of the general election in 2004 upon the election of their successors as provided therein.
 - Section 3. This act shall take effect January 1, 2004.

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