By the Committee on Regulated Industries; and Senator Constantine

315-2166-03

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A bill to be entitled An act relating to the Florida Building Code; amending s. 553.73, F.S.; providing code amendment criteria and review requirements; providing requirements relating to regional emergency elevator access; requiring elevators in certain newly constructed or substantially renovated buildings to be keyed alike within each of the state emergency response regions; providing for these requirements to be phased in for certain existing buildings; restricting the duplication and issuance of master elevator keys; requiring the labeling of master elevator keys; allowing local fire marshals to allow substitute emergency measures for elevator access in certain circumstances; providing for appeal of the local fire marshal's decision; providing for the State Fire Marshal to enforce these provisions; encouraging builders to use applicable new technology to provide regional emergency elevator access; amending s. 553.77, F.S.; revising duties of the Florida Building Commission; deleting requirements that the commission hear certain appeals and issue declaratory statements; creating s. 553.775, F.S.; providing legislative intent with respect to the interpretation of the Florida Building Code; providing for the commission to resolve disputes regarding interpretations of the code; requiring the commission to review decisions of local building officials and local enforcement

1 agencies; providing for publication of an 2 interpretation on the Building Code Information 3 System and in the Florida Administrative Weekly; amending s. 553.79, F.S.; exempting 4 5 truss placement plans from certain 6 requirements; amending ss. 553.791 and 553.80, 7 F.S.; authorizing local governments to impose 8 certain fees for code enforcement; providing 9 requirements and limitations; amending s. 10 553.842, F.S.; revising requirements, 11 procedures, and limitations relating to a product evaluation and approval system; 12 deleting Florida Building Commission authority 13 to adopt certain rules and enter into certain 14 contracts to administer the product evaluation 15 and approval system; deleting system criteria; 16 17 deleting provisions relating to local or statewide approval of products or methods or 18 19 systems of construction; deleting provisions 20 relating to certifications by approved product evaluation entities, testing laboratories, or 21 certification agencies; revising commission 22 rulemaking authority; revising commission 23 24 responsibilities; authorizing the commission to expedite adoption and implementation of the 25 existing state building code as part of the 26 27 Florida Building Code pursuant to limited 28 procedures; authorizing local governments to 29 readopt certain amendments that were repealed 30 from the prior Florida Building Code; amending 31 s. 120.80, F.S.; authorizing the Florida

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Building Commission to conduct proceedings to review decisions of local officials; creating the Florida Construction Council as a nonprofit corporation; requiring the council to provide administrative, technical, and code-development services to the Florida Building Commission; providing for staff for the council to be provided by Florida State University; providing for a board of directors; providing terms of office; providing requirements for operations; providing rulemaking authority; amending s. 399.106, F.S.; revising the membership of the Elevator Safety Technical Advisory Committee; removing provisions terminating the committee; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Subsections (2) and (6) and paragraphs (a) and (c) of subsection (7) of section 553.73, Florida Statutes, are amended to read:

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553.73 Florida Building Code.--

(2) The Florida Building Code shall contain provisions or requirements for public and private buildings, structures, and facilities relative to structural, mechanical, electrical, plumbing, energy, and gas systems, existing buildings, historical buildings, manufactured buildings, elevators, coastal construction, lodging facilities, food sales and food service facilities, health care facilities, including assisted living facilities, adult day care facilities, hospice residential facilities, inpatient facilities, and facilities

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for the control of radiation hazards, public or private educational facilities, swimming pools, and correctional facilities and enforcement of and compliance with such provisions or requirements. Further, the Florida Building Code must provide for uniform implementation of ss. 515.25, 515.27, and 515.29 by including standards and criteria for residential swimming pool barriers, pool covers, latching devices, door and window exit alarms, and other equipment required therein, which are consistent with the intent of s. 515.23. Technical provisions to be contained within the Florida Building Code are restricted to requirements related to the types of materials used and construction methods and standards employed in order to meet criteria specified in the Florida Building Code. Provisions relating to the personnel, supervision or training of personnel, or any other professional qualification requirements relating to contractors or their workforce may not be included within the Florida Building Code, and subsections (4), (5), (6), and (7) are not to be construed to allow the inclusion of such provisions within the Florida Building Code by amendment. This restriction applies to both initial development and amendment of the Florida Building Code.

The commission, by rule adopted pursuant to ss. 120.536(1) and 120.54, shall update the Florida Building Code every 3 years. When updating the Florida Building Code, the commission shall consider changes made by the adopting entity of any selected model code for any model code incorporated into the Florida Building Code, and may subsequently adopt the new edition or successor of the model code or any part of such code, no sooner than 6 months after it such model code has 31 been adopted by the adopting organization, which may then be

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modified for this state as provided in this section, and shall further consider the commission's own interpretations, declaratory statements, appellate decisions, and approved statewide and local technical amendments. A change made by an institute or standards organization to any standard or criterion that is adopted by reference in the Florida Building Code does not become effective statewide until it has been adopted by the commission. Furthermore, the edition of the Florida Building Code which is in effect on the date of application for any permit authorized by the code governs the permitted work for the life of the permit and any extension granted to the permit. Any amendment to the Florida Building Code which is adopted upon a finding by the commission that the amendment is necessary to protect the public from immediate threat of harm takes effect immediately.

- (7)(a) The commission may approve technical amendments to the Florida Building Code once each year for statewide or regional application upon a finding that the amendment:
- 1. Has a reasonable and substantial connection with the health, safety, and welfare of the general public.
- Strengthens or improves the Florida Building Code, or in the case of innovation or new technology, will provide equivalent or better products or methods or systems of construction.
- 3. Does not discriminate against materials, products, methods, or systems of construction of demonstrated capabilities.
- 4. Does not degrade the effectiveness of the Florida Building Code.

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Furthermore, the Florida Building Commission may approve
technical amendments to the code once each year to incorporate
into the Florida Building Code its own interpretations of the
code which are embodied in its opinions, final orders, and
declaratory statements, and in interpretations of hearing
officer panels under s. 553.775(3)(c). Amendments approved
under this paragraph shall be adopted by rule pursuant to ss.
120.536(1) and 120.54, after the amendments have been
subjected to the provisions of subsection (3).
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(c) The commission may not approve any proposed amendment that does not accurately and completely address all requirements for amendment which are set forth in this section. The commission shall require all proposed amendments and information submitted with proposed amendments to be reviewed by commission staff prior to consideration by any technical advisory committee. These reviews shall be for sufficiency only and are not intended to be qualitative in nature. Staff members shall reject any proposed amendment that fails to include a fiscal impact statement providing information responsive to all criteria identified. Proposed amendments rejected by members of the staff may not be considered by the commission or any technical advisory committee.

> Section 2. Regional emergency elevator access.--

- (1) In order to provide emergency access to elevators:
- (a) For each building in this state which is six or more stories in height, including, but not limited to, hotels and condominiums, and on which construction is begun after June 30, 2003, all of the keys for elevators that allow public access, including, but not limited to, service and freight elevators, must be keyed so as to allow all elevators within

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each of the seven state emergency response regions to be
opened with one master elevator key.
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- (b) Any building in this state which is six or more stories in height and is "substantially renovated" as defined in the Americans with Disabilities Act, as amended, after June 30, 2003, must also comply with paragraph (a).
- (2) Each existing building in this state which is six or more stories in height must comply with subsection (1) before July 1, 2006.
- (3) In addition to elevator owners, owners' agents, elevator contractors, state certified inspectors, and state agency representatives, master elevator keys may be issued only to the fire department and may not be issued to any other emergency-response agency. A person may not duplicate a master elevator key for issuance to, or issue such a key to, anyone other than authorized fire-department personnel. Each master elevator key must be marked "DO NOT DUPLICATE."
- (4) If it is technically impossible to bring a building into compliance with this section, the local fire marshal may allow substitute emergency measures that will provide reasonable emergency elevator access. The local fire marshal's decision regarding substitute measures may be appealed to the State Fire Marshal.
- (5) The Division of State Fire Marshal of the Department of Financial Services shall enforce this section.
- (6) Builders should make every effort to use new technology and developments in keying systems which make it possible to convert existing equipment so as to provide efficient regional emergency elevator access.
- 30 Section 3. Section 553.77, Florida Statutes, is 31 amended to read:

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553.77 Specific powers of the commission.--

- (1) The commission shall:
- (a) Adopt and update the Florida Building Code or amendments thereto, pursuant to ss. 120.536(1) and 120.54.
- (b) Make a continual study of the operation of the Florida Building Code and other laws relating to the design, construction, erection, alteration, modification, repair, or demolition of public or private buildings, structures, and facilities, including manufactured buildings, and code enforcement, to ascertain their effect upon the cost of building construction and determine the effectiveness of their provisions. Upon updating the Florida Building Code every 3 years, the commission shall review existing provisions of law and make recommendations to the Legislature for the next regular session of the Legislature regarding provisions of law that should be revised or repealed to ensure consistency with the Florida Building Code at the point the update goes into effect. State agencies and local jurisdictions shall provide such information as requested by the commission for evaluation of and recommendations for improving the effectiveness of the system of building code laws for reporting to the Legislature annually. Failure to comply with this or other requirements of this act must be reported to the Legislature for further action. Any proposed legislation providing for the revision or repeal of existing laws and rules relating to technical requirements applicable to building structures or facilities should expressly state that such legislation is not intended to imply any repeal or sunset of existing general or special laws governing any special district that are not specifically identified in the legislation.

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(c) Upon written application by any substantially affected person or a local enforcement agency, issue declaratory statements pursuant to s. 120.565 relating to new technologies, techniques, and materials which have been tested where necessary and found to meet the objectives of the Florida Building Code. This paragraph does not apply to the types of products, materials, devices, or methods of construction required to be approved under paragraph(f) (i).

(d) Upon written application by any substantially affected person, state agency, or a local enforcement agency, issue declaratory statements pursuant to s. 120.565 relating to the enforcement or administration by local governments of the Florida Building Code. Paragraph (h) provides the exclusive remedy for addressing local interpretations of the code.

(e) When requested in writing by any substantially affected person, state agency, or a local enforcing agency, shall issue declaratory statements pursuant to s. 120.565 relating to this part and ss. 515.25, 515.27, 515.29, and 515.37. Actions of the commission are subject to judicial review pursuant to s. 120.68.

(d) (f) Make recommendations to, and provide assistance upon the request of, the Florida Commission on Human Relations regarding rules relating to accessibility for persons with disabilities.

(e)(g) Participate with the Florida Fire Code Advisory Council created under s. 633.72, to provide assistance and recommendations relating to firesafety code interpretations. The administrative staff of the commission shall attend meetings of the Florida Fire Code Advisory Council and coordinate efforts to provide consistency between the Florida

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Building Code and the Florida Fire Prevention Code and the Life Safety Code.

- (h) Hear appeals of the decisions of local boards of appeal regarding interpretation decisions of local building officials, or if no local board exists, hear appeals of decisions of the building officials regarding interpretations of the code. For such appeals:
- 1. Local decisions declaring structures to be unsafe and subject to repair or demolition shall not be appealable to the commission if the local governing body finds there is an immediate danger to the health and safety of its citizens.
- 2. All appeals shall be heard in the county of the jurisdiction defending the appeal.
- 3. Hearings shall be conducted pursuant to chapter 120 and the uniform rules of procedure, and decisions of the commission are subject to judicial review pursuant to s. 120.68.
- (f) (i) Determine the types of products requiring approval for local or statewide use and shall provide for the evaluation and approval of such products, materials, devices, and method of construction for statewide use. The commission may Prescribe by rule a schedule of reasonable fees to provide for evaluation and approval of product evaluation entities, testing laboratories, certification agencies, and quality assurance agencies products, materials, devices, and methods of construction. Evaluation and approval shall be by action of the commission or delegated pursuant to s. 553.842. This paragraph does not apply to products approved by the State Fire Marshal.
- (g)(j) Appoint experts, consultants, technical 31 advisers, and advisory committees for assistance and

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recommendations relating to the major areas addressed in the Florida Building Code.

(h)(k) Establish and maintain a mutual aid program, organized through the department, to provide an efficient supply of various levels of code enforcement personnel, design professionals, commercial property owners, and construction industry individuals, to assist in the rebuilding effort in an area which has been hit with disaster. The program shall include provisions for:

- Minimum postdisaster structural, electrical, and plumbing inspections and procedures.
 - Emergency permitting and inspection procedures.
- Establishing contact with emergency management personnel and other state and federal agencies.

(i)(l) Maintain a list of interested parties for noticing rulemaking workshops and hearings, disseminating information on code adoption, revisions, amendments, and all other such actions which are the responsibility of the commission.

(j)(m) Coordinate with the state and local governments, industry, and other affected stakeholders in the examination of legislative provisions and make recommendations to fulfill the responsibility to develop a consistent, single code.

(k)(n) Provide technical assistance to local building departments in order to implement policies, procedures, and practices which would produce the most cost-effective property insurance ratings.

(1)(o) Develop recommendations for local governments to use when pursuing partial or full privatization of building department functions. The recommendations shall include, but

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not be limited to, provisions relating to equivalency of service, conflict of interest, requirements for competency, liability, insurance, and long-term accountability.

- (2) Upon written application by any substantially affected person, the commission shall issue a declaratory statement pursuant to s. 120.565 relating to a state agency's interpretation and enforcement of the specific provisions of the Florida Building Code the agency is authorized to enforce. The provisions of this subsection shall not be construed to provide any powers, other than advisory, to the commission with respect to any decision of the State Fire Marshal made pursuant to the provisions of chapter 633.
- (3) The commission may designate a commission member with demonstrated expertise in interpreting building plans to attend each meeting of the advisory council created in s. 553.512. The commission member may vary from meeting to meeting, shall serve on the council in a nonvoting capacity, and shall receive per diem and expenses as provided in s. 553.74(3).
- (2) For educational and public information purposes, the commission shall develop and publish an informational and explanatory document which contains descriptions of the roles and responsibilities of the licensed design professional, residential designer, contractor, and local building and fire code officials. The State Fire Marshal shall be responsible for developing and specifying roles and responsibilities for fire code officials. Such document may also contain descriptions of roles and responsibilities of other participants involved in the building codes system.
- (3) (3) (5) The commission may provide by rule for plans 31 review and approval of prototype buildings owned by public and

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30 31 private entities to be replicated throughout the state. The rule must allow for review and approval of plans for prototype buildings to be performed by a public or private entity with oversight by the commission. The department may charge reasonable fees to cover the administrative costs of the program. Such approved plans or prototype buildings shall be exempt from further review required by s. 553.79(2), except changes to the prototype design, site plans, and other site-related items. As provided in s. 553.73, prototype buildings are exempt from any locally adopted amendment to any part of the Florida Building Code. Construction or erection of such prototype buildings is subject to local permitting and inspections pursuant to this part.

(4) The commission may produce and distribute a commentary document to accompany the Florida Building Code. The commentary must be limited in effect to providing technical assistance and must not have the effect of binding interpretations of the code document itself.

(7) The commission shall by rule establish an informal process of rendering nonbinding interpretations of the Florida Building Code. The commission is specifically authorized to refer interpretive issues to organizations that represent those engaged in the construction industry. The commission is directed to immediately implement the process prior to the completion of formal rulemaking. It is the intent of the Legislature that the commission create a process to refer questions to a small, rotating group of individuals licensed under part XII of chapter 468, to which a party can pose questions regarding the interpretation of code provisions. It is the intent of the Legislature that the process provide for the expeditious resolution of the issues presented and

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publication of the resulting interpretation on the Building Code Information System. Such interpretations are to be advisory only and nonbinding on the parties or the commission.

Section 4. Section 553.775, Florida Statutes, is created to read:

553.775 Interpretations.--

- (1) It is the intent of the Legislature that the Florida Building Code be interpreted by building officials, local enforcement agencies, and the commission in a manner that protects the public safety, health, and welfare at the most reasonable cost to the consumer by ensuring uniform interpretations throughout the state and by providing processes for resolving disputes regarding interpretations of the Florida Building Code which are just and expeditious.
- (2) Local enforcement agencies, local building officials, state agencies, and the commission shall interpret provisions of the Florida Building Code in a manner that is consistent with declaratory statements and interpretations entered by the commission, except that conflicts between the Florida Fire Prevention Code and the Florida Building Code shall be resolved in accordance with s. 553.73(9)(c) and (d).
- The following procedures may be invoked to resolve disputes regarding interpretations of the Florida Building Code:
- (a) Upon written application by any substantially affected person, state agency, or a local enforcement agency, the commission shall issue declaratory statements pursuant to s. 120.565 relating to the enforcement or administration by local governments of the Florida Building Code. Paragraph (c) provides the exclusive remedy for addressing requests to

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review local interpretations of the code and appeals from
review proceedings.
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- (b) When requested in writing by any substantially affected person, state agency, or a local enforcing agency, the commission shall issue a declaratory statement pursuant to s. 120.565 relating to this part and ss. 515.25, 515.27, 515.29, and 515.37. Actions of the commission are subject to judicial review under s. 120.68.
- (c) The commission shall review decisions of local building officials and local enforcement agencies regarding interpretations of the Florida Building Code as follows:
- The commission shall coordinate with a statewide organization of municipal and county codes enforcement officials to designate panels composed of three hearing officers to hear requests to review decisions of local building officials. The hearing officers must be members of a statewide organization of codes enforcement officials, must be licensed as building code administrators or building officials under part XII of chapter 468, and must have experience interpreting and enforcing provisions of the Florida Building Code.
- 2. Requests to review a decision of a local building official interpreting provisions of the Florida Building Code may be initiated by any substantially affected person, including an owner or builder subject to a decision of a local building official, or an association of owners or builders with members who are subject to a decision of a local building official. In order to initiate review, the substantially affected person must file a petition with the commission. Each petition must contain:

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1	a. The name and address of the county or municipality
2	in which provisions of the Florida Building Code are being
3	interpreted.
4	h The name and address of the local building officia

- name and address of the local building official who has made the interpretation being appealed.
- c. The name, address, and telephone number of the petitioner; the name, address, and telephone number of the petitioner's representative, if any; and an explanation of how the petitioner's substantial interests are being affected by the local interpretation of the Florida Building Code.
- d. A statement of the provisions of the Florida Building Code which are being interpreted by the local building official.
- e. A statement of the interpretation given to provisions of the Florida Building Code by the local building official and the manner in which the interpretation was rendered.
- f. A statement of the interpretation that the petitioner contends should be given to the provisions of the Florida Building Code and a statement supporting the petitioner's interpretation.
- 3. Upon receipt of a petition that meets the requirements of subparagraph 2., the commission shall immediately provide copies of the petition to a panel of three designated hearing officers, to the county or municipality, and to the local building official, and shall publish a copy of the petition on the Building Code Information System.
- 4. Within 5 days after receipt of a petition, the local building official shall respond in writing. The written response must contain:

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a. A statement admitting or denying the statements contained in the petition.

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b. A statement of the interpretation of the provisions of the Florida Building Code which the local jurisdiction or the local building official contends is correct, and a statement supporting the local jurisdiction or local building official's interpretation.

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If no response is filed, the review proceeding shall proceed immediately as provided in subparagraph 7.

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5. Within 3 days after receipt of the response, the petitioner shall file a written reply addressing the matters raised in the response.

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6. The response and the reply shall be published on the Building Code Information System in a manner that allows interested persons to address the issues by posting comments. If a response is not filed in accordance with paragraph 4., the commission shall publish notice that no response has been filed on the Building Code Information System in a manner that allows interested persons to address the issues by posting comments.

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7. The hearing officer panel shall conduct proceedings as necessary to resolve the issues; shall give due regard to the petition, the response, the reply, and to comments posed on the Building Code Information System; and shall issue an interpretation regarding the provisions of the Florida Building Code within 5 days after the filing of the reply by the petitioner. The hearing officer panel shall render a determination based upon the intent of the code. The hearing officer panel's interpretation shall be provided to the commission, which shall publish the interpretation on the

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initiated the appeal.

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Building Code Information System and in the Florida
    Administrative Weekly. The interpretation shall be considered
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    an interpretation entered by the commission, and shall be
    binding upon the parties and upon all jurisdictions subject to
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    the Florida Building Code, unless it is superseded by a
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    declaratory statement issued by the Florida Building
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    Commission or by a final order entered after an appeal
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    proceeding conducted in accordance with subparagraph 9.
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           8. It is the intent of the Legislature that review
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    proceedings be completed within 15 days after the date that a
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   petition seeking review is filed with the commission, and the
    time periods set forth in this paragraph may be waived only
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    upon consent of all parties.
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           9. Any substantially affected person may appeal an
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    interpretation rendered by a hearing officer panel by filing a
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   petition with the commission. Such appeals shall be initiated
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    in accordance with chapter 120 and the uniform rules of
    procedure, and must be filed within 30 days after publication
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    of the interpretation on the Building Code Information System
    or in the Florida Administrative Weekly. Hearings shall be
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    conducted pursuant to chapter 120 and the uniform rules of
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    procedure. Decisions of the commission are subject to judicial
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    review pursuant to s. 120.68. The final order of the
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    commission is binding upon the parties and upon all
    jurisdictions subject to the Florida Building Code.
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accordance with subparagraph 9. shall be on the party who

10. The burden of proof in any proceeding initiated in

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builder has proceeded with construction shall not be grounds
for determining the issues to be moot, if the issue is one
that is likely to arise in the future.
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- 12. In any proceeding initiated in accordance with subparagraph 9., the commission shall award costs, including reasonable attorney's fees, to the prevailing party if it is determined that the interpretation given to provisions of the Florida Building Code by the nonprevailing party was unreasonable. An interpretation shall be deemed unreasonable if it is contrary to a prior declaratory statement issued by the commission or to a final order issued under a prior appeal initiated under subparagraph 9.
- (d) Local decisions declaring structures to be unsafe and subject to repair or demolition are not subject to review under this subsection and may not be appealed to the commission if the local governing body finds that there is an immediate danger to the health and safety of the public.
- (e) Upon written application by any substantially affected person, the commission shall issue a declaratory statement pursuant to s. 120.565 relating to an agency's interpretation and enforcement of the specific provisions of the Florida Building Code which the agency is authorized to enforce. This subsection does not provide any powers, other than advisory, to the commission with respect to any decision of the State Fire Marshal made pursuant to chapter 633.
- The commission may designate a commission member with demonstrated expertise in interpreting building plans to attend each meeting of the advisory council created in s. 553.512. The commission member may vary from meeting to meeting, shall serve on the council in a nonvoting capacity,

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and shall receive per diem and expenses as provided in s. 553.74(3).

(g) The commission shall by rule establish an informal process of rendering nonbinding interpretations of the Florida Building Code. The commission is specifically authorized to refer interpretive issues to organizations that represent those engaged in the construction industry. The commission shall immediately implement the process prior to the completion of formal rulemaking. It is the intent of the Legislature that the commission create a process to refer questions to a small, rotating group of individuals licensed under part XII of chapter 468, to which a party may pose questions regarding the interpretation of code provisions. It is the intent of the Legislature that the process provide for the expeditious resolution of the issues presented and publication of the resulting interpretation on the Building Code Information System. Such interpretations shall be advisory only and nonbinding on the parties and the commission.

Section 5. Subsection (14) of section 553.79, Florida Statutes, is amended to read:

553.79 Permits; applications; issuance; inspections.--

(14) Certifications by contractors authorized under the provisions of s. 489.115(4)(b) shall be considered equivalent to sealed plans and specifications by a person licensed under chapter 471 or chapter 481 by local enforcement agencies for plans review for permitting purposes relating to compliance with the wind resistance provisions of the code or alternate methodologies approved by the commission for one and two family dwellings. Local enforcement agencies may rely upon 31 such certification by contractors that the plans and

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specifications submitted conform to the requirements of the code for wind resistance. Upon good cause shown, local government code enforcement agencies may accept or reject plans sealed by persons licensed under chapter 471, chapter 481, or chapter 489. A truss placement plan is not required to be signed and sealed by an engineer or architect unless specifically required by the Florida Building Code.

Section 6. Subsections (2) and (4) of section 553.791, Florida Statutes, are amended to read:

553.791 Alternative plans review and inspection. --

- (2) Notwithstanding any other provision of law or local government ordinance or local policy to the contrary, the fee owner of a building, or the fee owner's contractor upon written authorization from the fee owner, may choose to use a private provider to provide building code inspection services with regard to such building and may make payment directly to the private provider for the provision of such services. All such services shall be the subject of a written contract between the private provider, or the private provider's firm, and the fee owner. The fee owner may elect to use a private provider to provide either plans review or required building inspections. The local building official, in his or her discretion and pursuant to duly adopted policies of the local enforcement agency, may require the fee owner who desires to use a private provider to use the private provider to provide both plans review and required building inspection services.
- (4) A fee owner or the fee owner's contractor using a private provider to provide building code inspection services shall notify the local building official at the time of permit application or prior to a private provider providing building

code inspection services on a form to be adopted by the commission. This notice shall include the following information:

- (a) The services to be performed by the private provider.
- (b) The name, firm, address, telephone number, and facsimile number of each private provider who is performing or will perform such services, his or her professional license or certification number, qualification statements or resumes, and, if required by the local building official, a certificate of insurance demonstrating that professional liability insurance coverage is in place for the private provider's firm, the private provider, and any duly authorized representative in the amounts required by this section.
- (c) An acknowledgment from the fee owner in substantially the following form:

I have elected to use one or more private providers to provide building code plans review and/or inspection services on the building that is the subject of the enclosed permit application, as authorized by s. 553.791, Florida Statutes. I understand that the local building official may not review the plans submitted or perform the required building inspections to determine compliance with the applicable codes, except to the extent specified in said law. Instead, plans review and/or required building inspections will be performed by licensed or certified personnel identified in the application. The law requires

minimum insurance requirements for such personnel, but I understand that I may require more insurance to protect my interests. By executing this form, I acknowledge that I have made inquiry regarding the competence of the licensed or certified personnel and the level of their insurance and am satisfied that my interests are adequately protected. I agree to indemnify, defend, and hold harmless the local government, the local building official, and their building code enforcement personnel from any and all claims arising from my use of these licensed or certified personnel to perform building code inspection services with respect to the building that is the subject of the enclosed permit application.

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If the fee owner makes any changes to the listed private providers or the services to be provided by those private providers, the fee owner shall, within 1 business day after any change, update the notice to reflect such changes.

Section 7. Subsection (7) is added to section 553.80, Florida Statutes, to read:

553.80 Enforcement.--

continuous provide a schedule of reasonable fees, as authorized by s.

125.56(2) or s. 166.222 and this section, for the enforcement of this part. Such fees, and any fines or investment earnings related to such fees, shall be used solely for carrying out the local government's responsibilities in enforcing the Florida Building Code. When providing a schedule of reasonable

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fees, the total estimated annual revenue derived from fees and
    the fines and investment earnings related to such fees may not
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    exceed the total estimated annual costs of allowable
   activities. Any unexpended balances must be carried forward to
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    future years for allowable activities or shall be refunded.
    The basis for a fee structure for allowable activities shall
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    relate to the level of service provided by the local
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    government. Fees charged shall be consistently applied.
9
          (a) As used in this subsection, the term "enforcing
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    the Florida Building Code" includes the direct costs and
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    reasonable indirect costs associated with review of building
    plans, building inspections, reinspections, building permit
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    processing, and building code enforcement. The term may also
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    include enforcement against unlicensed contractor activity to
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    the extent not funded with other user fees. Enforcing the
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    Florida Building Code specifically excludes any
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    land-use-related activities, including, but not limited to,
    reviews and enforcement associated with comprehensive
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   planning, zoning, site planning, and concurrency; address
    assignment; inspections of rights-of-way; inspections of
20
    utility hookups outside a building, unless the work is covered
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    by a building permit; arbor compliance;
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    nonconstruction-related fire prevention inspections of
23
    existing units; demolition, unless associated with a building
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    permit; debris cleanup; landscaping; environmental regulation
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    and enforcement; the enforcement of any other state or federal
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    requirement; the enforcement of any other local ordinance or
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    local requirement; and any other building or general
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    government activity that does not directly pertain to such
    activities in enforcing the Florida Building Code. Costs of
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    inspections of public buildings for a reduced fee or no fee,
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and costs incurred in connection with public information
requests, community functions, boards, and programs that are
not directly related to enforcement of the Florida Building
Code, may not be financed with fees adopted under this
section.
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- (b) A local government shall use recognized management, accounting, and oversight practices to ensure that fees, fines, and investment earnings generated under this subsection are maintained and used solely for the purposes described in paragraph (a).
- (c) Local governments shall, to the greatest extent possible or practicable, work with local building industries to create a review process to assist in implementing and overseeing budgetary procedures and reports for revenue and expenditures relating to building permit fees and assist in offering suggestions or recommendations on the use and amount of building permit fees and the level and type of service provided to the local building industry.

Section 8. Section 553.842, Florida Statutes, is amended to read:

553.842 Product evaluation and approval.--

- (1) The commission shall adopt rules under ss. 120.536(1) and 120.54 to develop and implement a product evaluation and approval system described in this section shall apply that applies statewide to operate in coordination with the Florida Building Code. The commission may enter into contracts to provide for administration of the product evaluation and approval system. The product evaluation and approval system shall provide:
- (a) Appropriate promotion of innovation and new 31 technologies.

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(b) Processing submittals of products from manufacturers in a timely manner.

- (c) Independent, third-party qualified and accredited testing and laboratory facilities, product evaluation entities, quality assurance agencies, certification agencies, and validation entities.
- (d) An easily accessible product acceptance list to entities subject to the Florida Building Code.
- (e) Development of stringent but reasonable testing criteria based upon existing consensus standards, when available, for products.
- (f) Long-term approvals, where feasible. State and local approvals will be valid until the requirements of the code on which the approval is based change, the product changes in a manner affecting its performance as required by the code, or the approval is revoked.
 - (g) Criteria for revocation of a product approval.
 - (h) Cost-effectiveness.
- The product evaluation and approval system shall rely on demonstration of compliance with national and international consensus standards, as whenever adopted by the Florida Building Code, for demonstrating compliance with code standards. Other standards that which meet or exceed the intent of the Florida Building Code established state requirements shall also be acceptable considered.
- (3) Such statewide product evaluation and approval system shall grant approvals for use. The local building official, or with respect to manufactured buildings, the third-party plan review entity as referred to in part I of this chapter, through the plans review and inspection process, shall determine whether the product, method, or system of

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construction is used in accordance with its limitations and conditions of use.

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(4) Products or methods or systems of construction for which there are specific that require approval under s. 553.77, that have standardized testing or comparative or rational analysis methods established in by the Florida Building Code, and that are certified by an approved product evaluation entity, testing laboratory, or certification agency as complying with the standards specified by the code shall be approved for local or statewide use, by one of the methods established in subsection (6) without further evaluation, by demonstrating compliance with their applicable standards listed in the Florida Building Code through one of the following methods: -

(4) By October 1, 2003, products or methods or systems of construction requiring approval under s. 553.77 must be approved by one of the methods established in subsection (5) or subsection (6) before their use in construction in this state. Products may be approved either by the commission for statewide use, or by a local building department for use in that department's jurisdiction only. Notwithstanding a local government's authority to amend the Florida Building Code as provided in this act, statewide approval shall preclude local jurisdictions from requiring further testing, evaluation, or submission of other evidence as a condition of using the product so long as the product is being used consistent with the conditions of its approval.

(5) Local approval of products or methods or systems of construction may be achieved by the local building official through building plans review and inspection to determine that 31 the product, method, or system of construction complies with

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30 31 the prescriptive standards established in the code. Alternatively, local approval may be achieved by one of the methods established in subsection (6).

(6) Statewide or local approval of products, methods, or systems of construction may be achieved by one of the following methods. One of these methods must be used by local officials or the commission to approve the following categories of products: panel walls, exterior doors, roofing, skylights, windows, shutters, and structural components as established by the commission by rule.

(a) Products for which the code establishes standardized testing or comparative or rational analysis methods shall be approved by submittal and validation of one of the following reports or listings indicating that the product or method or system of construction was evaluated to be in compliance with the Florida Building Code and that the product or method or system of construction is, for the purpose intended, at least equivalent to that required by the Florida Building Code:

(a) 1. A certification mark, label, or listing of an approved certification agency;

(b) A test report from an approved testing laboratory;

(c) 3. A product evaluation report based upon testing or comparative or rational analysis, or a combination thereof, from an approved product evaluation entity; or

(d)4. A product evaluation report based upon testing or comparative or rational analysis, or a combination thereof, developed and signed and sealed by a professional engineer or architect, licensed in this state and qualified in this work.

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30 31 the Florida Building Code for the purpose intended shall be equivalent to a test report and test procedure as referenced in the Florida Building Code. (5)(b) Products, methods, or systems of construction for which there are no specific standardized testing or

A product evaluation report or a certification mark or listing

the product or method or system of construction complies with

of an approved certification agency which demonstrates that

comparative or rational analysis methods established in the Florida Building Code shall demonstrate compliance with the intent of the code through may be approved by submittal and validation of one of the following:

(a) 1. A product evaluation report based upon testing or comparative or rational analysis, or a combination thereof, from an approved product evaluation entity indicating that the product or method or system of construction was evaluated to be in compliance with the intent of the Florida Building Code and that the product or method or system of construction is, for the purpose intended, at least equivalent to that required by the Florida Building Code; or

- 2. A product evaluation report based upon testing or comparative or rational analysis, or a combination thereof, developed and signed and sealed by a professional engineer or architect, licensed in this state and qualified in this work, who certifies that the product or method or system of construction was evaluated to be in compliance with the intent of the Florida Building Code and that the product, method, or system of construction is, for the purpose intended, at least equivalent to that required by the Florida Building Code.
- (6) Products that are specifically addressed in the code through prescriptive provisions may be approved for use

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in accordance with the building plan review and inspection process.

(7) Structural components comprised of materials or products that are assembled or placed in the field and are subject to standardized field testing procedures contained within nationally recognized standards adopted by the Florida Building Code may demonstrate compliance by a batch ticket or bill of lading made available at the site of assembly or placement. Any structural component covered by the United States Department of Commerce Products Standards is approved for use in accordance with its conditions and limitations of use.

(8) (7) The commission shall ensure that product manufacturers operate quality assurance programs for all approved products. The commission shall adopt by rule criteria for operation of the quality assurance programs.

- (8) For local approvals, validation shall be performed by the local building official. The commission shall adopt by rule criteria constituting complete validation by the local official, including, but not limited to, criteria governing verification of a quality assurance program. For state approvals, validation shall be performed by validation entities approved by the commission. The commission shall adopt by rule criteria for approval of validation entities, which shall be third-party entities independent of the product's manufacturer and which shall certify to the commission the product's compliance with the code.
- (9) The commission shall may adopt rules to approve product evaluation entities, testing laboratories, certification agencies, and quality assurance agencies the following types of entities that produce information on which

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product approvals are based. All of the following entities, including engineers and architects, must comply with a nationally recognized standard demonstrating independence or no conflict of interest. ÷

- (a) Evaluation entities that meet the criteria for approval adopted by the commission by rule. The commission shall specifically approve the National Evaluation Service, the International Conference of Building Officials Evaluation Services, the Building Officials and Code Administrators International Evaluation Services, the Southern Building Code Congress International Evaluation Services, the International Code Council Evaluation Service, and the Miami-Dade County Building Code Compliance Office Product Control. Architects and engineers licensed in this state and qualified in this work are also approved to conduct product evaluations as provided in subsection (6).
- The commission shall approve testing laboratories accredited by national organizations, such as A2LA and the National Voluntary Laboratory Accreditation Program, laboratories accredited by evaluation entities approved under paragraph (a), and laboratories that comply with other guidelines for testing laboratories selected by the commission and adopted by rule.
- The commission shall approve quality assurance entities approved by evaluation entities approved under paragraph (a) and by certification agencies approved under paragraph (d) and other quality assurance entities that comply with guidelines selected by the commission and adopted by rule.
- The commission shall approve certification 31 agencies accredited by nationally recognized accreditors and

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other certification agencies that comply with guidelines selected by the commission and adopted by rule.

- (e) Validation entities that comply with accreditation standards established by the commission by rule.
- (10) A building official may deny the local use application of a product or method or system of construction which has been approved received statewide approval, based upon a written report signed by the official that concludes the product application is inconsistent with the statewide approval and that states the reasons the application is inconsistent. The building official must submit a copy of the written report to the product manufacturer and must notify the certification agency, testing laboratory, product evaluation entity, or quality assurance agency that approved the product that the product's use has been denied. Such denial is subject to the provisions of s. 553.77 governing appeal of the building official's interpretation of the code.
- (11) Products, other than manufactured buildings, which are custom fabricated or assembled shall not require separate approval under this section provided the component parts have been approved for the fabricated or assembled product's use and the components meet the standards and requirements of the Florida Building Code which apply applies to the product's intended use. Notwithstanding a local government's authority to amend the Florida Building Code as provided in this section, local jurisdictions are precluded from requiring further testing, test reports, evaluation, or submission of other evidence as a condition of using the product if the product is being used in a manner consistent with the conditions of its approval.

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(12) A building official may appeal the required approval for local use of a product or method or system of construction to the commission. The commission shall conduct a hearing under chapter 120 and the uniform rules of procedure and shall handle such appeals in an expedited manner. The commission shall notify the certification agency, testing laboratory, product evaluation entity, or quality assurance agency that approved the product of the appeal.

- (13) The decisions of local building officials shall be appealable to the local board of appeals, if such board exists, and then to the commission, which shall conduct a hearing under chapter 120 and the uniform rules of procedure. Decisions of the commission regarding statewide product approvals and appeals of local product approval shall be subject to judicial review pursuant to s. 120.68.
- (14) The commission shall maintain on its website a list of the approved state-approved products, product evaluation entities, testing laboratories, quality assurance agencies, and certification agencies, and validation entities and shall provide website links to its directory databases make such lists available in the most cost-effective manner. The commission shall establish reasonable timeframes associated with the product approval process and availability of the lists.
- (15) The commission shall by rule establish criteria for revocation and suspension of product approvals as well as revocation of approvals of product evaluation entities, testing laboratories, quality assurance entities, and certification agencies, and validation entities. Revocation is governed by s. 120.60 and the uniform rules of procedure.

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          (16) The product evaluation approval system shall take
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    effect October 1, 2003.
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          (16) The commission shall establish a schedule for
    adoption of the rules required in this section to ensure that
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    the product manufacturing industry has sufficient time to
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    revise products to meet the requirements for approval and
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    submit them for testing or evaluation before the system takes
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    effect on October 1, 2003, and to ensure that the availability
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    of statewide approval is not delayed.
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           Section 9. The Florida Building Commission may
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    expedite the adoption and implementation of the State Existing
    Building Code as part of the Florida Building Code pursuant
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    only to the provisions of chapter 120, Florida Statutes. The
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    special update and amendment requirements of section 553.73,
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    Florida Statutes, and the administrative rule requiring
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    additional delay time between adoption and implementation of
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    such code are waived.
           Section 10. Upon approval of the Florida Building Code
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    by the Legislature during the 2000 Legislative session, all
    existing local technical amendments to any building code
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    adopted by any local government were repealed. Each local
    government may readopt such amendments pursuant to section
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    553.73, Florida Statutes, if such amendments comply with
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    applicable provisions of this act.
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           Section 11. Paragraph (c) is added to subsection (17)
    of section 120.80, Florida Statutes, to read:
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           120.80 Exceptions and special requirements;
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    agencies .--
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           (17) FLORIDA BUILDING COMMISSION. --
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          (c) Notwithstanding the provisions of s. 120.565,
   120.569, and 120.57, the Florida Building Commission and
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hearing officer panels appointed by the commission in
    accordance with s. 553.775(3)(c)1., may conduct proceedings to
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    review decisions of local building code officials in
    accordance with s. 553.77(3)(c).
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           Section 12. Florida Construction Council. --
          (1) This section may be cited as the "Florida
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    Construction Council Act."
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          (2) The purpose of this section is to create a
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    public-private partnership by providing that a single
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    nonprofit corporation be established to provide
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    administrative, technical, interpretive, and code-development
    services to the Florida Building Commission and that no
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    additional nonprofit corporation be created for these
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    purposes.
          (3) The Florida Construction Council is created to
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   provide administrative, technical, and code-development
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    services to the Florida Building Commission in accordance with
    the provisions of chapter 553, Florida Statutes. The council
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    may hire staff members as necessary to carry out its
    functions. Such staff members are not public employees for the
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    purposes of chapter 110 or chapter 112, Florida Statutes,
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    except that the board of directors and the staff are subject
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    to the provisions of section 112.061, Florida Statutes.
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    However, the council may also use staff members provided by
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    the Florida State University who may be public employees for
    the purposes of chapter 110 or chapter 112, Florida Statutes.
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    The provisions of section 768.28, Florida Statutes, apply to
    the Florida Construction Council, which is deemed to be a
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    corporation primarily acting as an instrumentality of the
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    state, but which is not an agency within the meaning of
   section 20.03(11), Florida Statutes. The council shall:
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          (a) Be a Florida corporation not for profit,
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    incorporated under the provisions of chapter 617, Florida
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    Statutes.
          (b) Provide administrative, technical, and
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    code-development services to the Florida Building Commission
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    in accordance with the provisions of chapter 553, Florida
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    Statutes, and the contract required by this section. For the
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    administrative purposes of this act, the Florida Construction
    Council shall be administratively attached to Florida State
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    University and shall be provided the administrative services
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    that the council and Florida State University find necessary.
          (c) Receive, hold, and administer property and make
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    only prudent expenditures directly related to the
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    responsibilities of the Florida Building Commission, and in
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    accordance with the contract required by this section.
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          (d) Operate under a fiscal year that begins on July 1
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    of each year and ends on June 30 of the following year.
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          (e) Have a five-member board of directors, which shall
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    consist of the Secretary of Community Affairs or his or her
    designee, two members appointed by the Florida Building
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    Commission, one member appointed by the Department of
    Community Affairs who is a layperson not performing work
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    within the construction industry, and one member appointed by
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    Florida State University. Members shall be appointed to terms
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    of 4 years each. All initial appointments shall expire on
    October 31, 2007. A member may not serve more than two
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    consecutive terms. Failure to attend three consecutive
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    meetings shall be deemed a resignation from the council and
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    the vacancy shall be filled by a new appointment.
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          (f) Select its officers in accordance with its bylaws.
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1 (g) Operate under an annual written contract with the Department of Community Affairs or the responsible budgeting 2 3 entity. The contract must provide for, but need not be limited 4 to:

- Approval of the articles of incorporation and bylaws of the council by the Florida Building Commission.
 - Submission by the council of an annual budget.
- 3. Annual certification by the Department of Community Affairs or the responsible budgeting entity that the council is complying with the terms of the contract in a manner consistent with the goals and purposes of the Florida Building Commission and in the best interest of the state. The contract must also provide for methods and mechanisms to resolve any situation in which the certification process determines noncompliance.
- Employment by the Florida Building Council of an administrator to actively supervise the administrative, technical, and code-development services of the council to ensure compliance with the contract and the provisions of chapter 553, Florida Statutes, and to act as a liaison for the Florida Building Commission and the council to ensure the effective operation of the council.
- 5. Funding of the council through appropriations and private sources.
- 6. The reversion to the state if the commission ceases to exist, of moneys, records, data, and property held in trust by the council for the benefit of the commission, or if the council is no longer approved to operate for the commission. All records and data in a computerized database shall be returned to the state in a form that is compatible with the computerized database of the commission.

7. The securing and maintaining by the council, during

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- the term of the contract and for all acts performed during the term of the contract, of all liability insurance coverage in an amount to be approved by the Florida Construction Council to defend, indemnify, and hold harmless the council and its officers and employees, the Florida Building Commission and its commissioners and employees, and the state against all claims arising from state and federal laws. Such insurance coverage must be with insurers qualified and doing business in the state.
- 8. Payment by the council, out of its allocated budget, to the Florida Building Commission of all costs of representation by the commission counsel, including salary and benefits, travel, and any other compensation traditionally paid by the commission to other commission counsels.
- 9. Payment by the council, out of its allocated budget, of all costs incurred by the council or the commission for the Division of Administrative Hearings of the Department of Management Services and any other costs for use of these state services.
- 10. Payment by the council, out of its allocated budget, of all costs associated with the contract administrator of the commission, including salary and benefits, travel, and other related costs traditionally paid to state employees.
- 11. Provide for an annual financial audit of its financial accounts and records by an independent certified public accountant. The annual audit report must include a management letter in accordance with section 11.45, Florida Statutes, and a detailed supplemental schedule of expenditures

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for each expenditure category. The annual audit report must be submitted to the Auditor General for review.

- 12. Provide for persons charged with the responsibility of receiving and depositing fee and fine revenues to have a faithful performance bond in an amount and according to the terms specified in the contract.
- 13. Submit to the Legislature, on or before January 1 of each year, a report on the status of the council which includes, but is not limited to, information concerning the programs and funds that have been transferred to the council. The report must include the number of inquiries received, the number of technical issues or questions addressed, the number of code or other interpretations provided, and the number of instances of code development undertaken by the council.
- 14. Develop, with the Florida Building Commission, performance standards and measurable outcomes for the commission to adopt by rule in order to facilitate efficient and cost-effective services and regulation.
- (4) The Florida Construction Council shall provide by rule the procedures the council must follow to ensure that all product and proprietary information is secure while under the responsibility of the council and that there is an appropriate level of protection and monitoring during any review or code-development activities.

Section 13. Section 399.106, Florida Statutes, is amended to read:

399.106 Elevator Safety Technical Advisory Committee. --

(1) The Elevator Safety Technical Advisory Committee is created within the Department of Business and Professional 31 Regulation, Division of Hotels and Restaurants, consisting of

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eight seven members to be appointed by the secretary of the Department of Business and Professional Regulation as follows: one representative from a major elevator manufacturing company or its authorized representative; one representative from an elevator servicing company; one representative from a building design profession; one representative of the general public; one representative of a local government in this state; one representative of a building owner or manager; one representative of labor involved in the installation, maintenance, and repair of elevators; and one representative who is a certified elevator inspector from a private inspection service. The purpose of the committee is to provide technical assistance to the division in support of protecting the health, safety, and welfare of the public; to give the division the benefit of the committee members' knowledge and experience concerning the industries and individual businesses affected by the laws and rules administered by the division.

- (2) The committee members shall serve staggered terms of 4 years to be set by rule without salary, but may receive from the state expenses for per diem and travel. The committee shall appoint one of the members to serve as chair.
- (3) The committee shall meet and organize not later than 45 days prior to the convening of the 2002 Legislature. This committee terminates December 31, 2003.
- (3) (4) The committee may consult with engineering authorities and organizations concerned with standard safety codes for recommendations to the department regarding rules and regulations governing the operation, maintenance, servicing, construction, alteration, installation, or inspection of vertical conveyances subject to this chapter.

1 2	STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR SB 518
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4 5	Includes hospice residential facilities and inpatient facilities in the Florida Building Code.
6 7 8	Specifies that the Florida Building Commission (commission) shall consider changes made by the adopting entity of any selected model code for any model code incorporated into the Florida Building Code(code) and may subsequently adopt any part of such code, which may then be modified for the state.
9	Includes final orders and interpretations of hearing officer panels in the types of technical amendments the Commission may adopt and incorporate into the Code.
11 12 13	Provides that the commission shall require all proposed amendments and information submitted with proposed amendments to be reviewed by staff for sufficiency only. Rejected proposed amendments by staff may not be considered by the commission or any technical advisory committee.
14 15 16	Provides for elevators in buildings in the state that are 6 or more stories be keyed with a master key to allow for emergency elevator access. The key would be issued to the fire department as well as elevator owners, owners' agents, elevator contractors, state certified inspectors, and state agency representatives.
17 18	Provides for binding and nonbinding interpretation of the Code.
19	Excludes the requirement of an engineer or architect signature and seal for truss placement plans.
20 21	Provides for a fee owner's contractor, rather than only the fee owner, to use a private provider for building code inspection services.
22 23 24	Provides for a schedule of reasonable fees for governing bodies of local governments. It specifies that the fees are to be used solely for carrying out the local government's responsibilities in enforcing the Code.
24252627	Provides for product evaluation process that would have the commission approve the evaluation entities, testing labs, certification agencies and quality assurance agencies. The local building officials are then given the authority to decide which products on the approved list that they will use.
28	Provides an expedited adoption and implementation of the State Existing Building Code as part of the Code as provided under ch. 120, F.S.
30	Provides for readoption of any technical amendment that were repealed by the legislature during the 2000 legislative session.
31	Creates a public-private partnership called the Florida 42