${\bf By}$  the Committee on Health, Aging, and Long-Term Care; and Senator Saunders

317-1872B-03

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A bill to be entitled An act relating to medical malpractice; amending s. 120.57, F.S.; providing procedures for hearings related to disputed issues of fact in cases involving the standard of care of certain health care professions; amending s. 120.80, F.S.; allowing a board within the Department of Health to appoint an administrative law judge who has certain expertise to hear a case involving standard of care; creating s. 381.0409, F.S.; creating the Florida Center for Excellence in Health Care; providing goals and duties of the center; providing definitions; requiring certain facilities to report adverse incident reports; providing limitations on the center's liability for any lawful actions taken; requiring the center to issue patient safety recommendations; requiring the development of a statewide electronic infrastructure to improve patient care and the delivery and quality of health care services; providing requirements for development of a core electronic medical record; authorizing access to the electronic medical records and other data maintained by the center; providing for the use of computerized physician medication ordering systems; providing for the establishment of a simulation center for high technology intervention surgery and intensive care; providing for the immunity of specified

1 information in adverse incident reports from 2 discovery or admissibility in civil or 3 administrative actions; providing limitations on liability of specified health care 4 5 practitioners and facilities under specified 6 conditions; providing requirements for the 7 appointment and compensation of a board of 8 directors for the center; establishing a 9 mechanism for financing the center through the 10 assessment of specified fees; requiring the 11 Florida Center for Excellence in Health Care to develop a business and financing plan; 12 13 authorizing state agencies to contract with the center for specified projects; authorizing the 14 use of center funds and the use of state 15 purchasing and travel contracts for the center; 16 17 requiring the center to submit an annual report and providing requirements for the annual 18 19 report; providing for the center's books, 20 records, and audits to be open to the public; 21 requiring the center to annually furnish an audited report to the Governor and Legislature; 22 amending s. 395.0197, F.S.; requiring copies of 23 24 reports of adverse incidents submitted to the Agency for Health Care Administration to be 25 forwarded to the Center for Health Care 26 27 Excellence; creating s. 395.1012, F.S.; 28 requiring facilities to adopt a patient safety 29 plan; providing requirements for a patient 30 safety plan; requiring facilities to appoint a 31 patient safety officer and a patient safety

1 committee and providing duties for the patient 2 safety officer and committee; creating s. 3 408.832, F.S.; requiring certain facilities to notify patients about care under specified 4 5 conditions; requiring the Agency for Health 6 Care Administration to conduct or contract for 7 a study to provide information to assist the 8 public in making better health care decisions; requiring the report to be submitted to the 9 10 Governor and the presiding officers of the 11 Legislature; amending s. 456.039, F.S.; amending the information required to be 12 13 furnished to the Department of Health for licensure purposes; amending s. 456.057, F.S.; 14 allowing the department to obtain patient 15 records by subpoena without the patient's 16 17 written authorization, in specified circumstances; amending s. 456.063, F.S.; 18 19 providing for adopting rules to implement 20 requirements for reporting allegations of sexual misconduct; amending s. 456.072, F.S.; 21 providing for determining the amount of any 22 costs to be assessed in a disciplinary 23 24 proceeding; prescribing the standard of proof 25 in certain disciplinary proceedings; amending s. 456.073, F.S.; amending procedures for 26 27 certain disciplinary proceedings; providing a 28 deadline for raising issues of material fact; 29 providing a deadline relating to notice of 30 receipt of a request for a formal hearing; 31 amending s. 456.077, F.S.; providing a

1 presumption related to an undisputed citation; amending s. 456.078, F.S.; revising standards 2 3 for determining which violations of the applicable professional practice act are 4 5 appropriate for mediation; amending s. 458.331, 6 F.S., relating to grounds for disciplinary 7 action of a physician; redefining the term 8 "repeated malpractice"; revising the standards for the burden of proof in an administrative 9 10 action against a physician; amending s. 11 459.015, F.S., relating to grounds for disciplinary action against an osteopathic 12 physician; redefining the term "repeated 13 malpractice"; revising the standards for the 14 burden of proof in an administrative action 15 against an osteopathic physician; amending 16 17 conditions that necessitate a departmental investigation of an osteopathic physician; 18 19 amending s. 460.413, F.S., relating to grounds 20 for disciplinary action against a chiropractic physician; revising the standards for the 21 burden of proof in an administrative action 22 against a chiropractic physician; amending s. 23 24 461.013, F.S., relating to grounds for 25 disciplinary action against a podiatric physician; redefining the term "repeated 26 27 malpractice"; amending the minimum amount of a 28 claim against such a physician which will 29 trigger a departmental investigation; amending 30 s. 466.028, F.S., relating to grounds for 31 disciplinary action against a dentist or a

1 dental hygienist; redefining the term "dental 2 malpractice"; amending s. 627.912, F.S.; 3 amending provisions prescribing conditions under which insurers must file certain reports 4 5 with the Department of Insurance; requiring the 6 Office of Program Policy Analysis and 7 Government Accountability and the Office of the Auditor General to conduct an audit, as 8 9 specified, and to report to the Legislature; 10 creating ss. 1004.08, 1005.07, F.S.; requiring 11 schools, colleges, and universities to include material on patient safety in their curricula 12 13 if the institution awards specified degrees; providing a contingent effective date. 14

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Paragraph (1) of subsection (1) of section 120.57, Florida Statutes, is amended to read:

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120.57 Additional procedures for particular cases.--

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(1) ADDITIONAL PROCEDURES APPLICABLE TO HEARINGS INVOLVING DISPUTED ISSUES OF MATERIAL FACT.--

 $(1)\underline{1}$ . The agency may adopt the recommended order as the final order of the agency. The agency in its final order may reject or modify the conclusions of law over which it has substantive jurisdiction and interpretation of administrative rules over which it has substantive jurisdiction. When rejecting or modifying such conclusion of law or interpretation of administrative rule, the agency must state with particularity its reasons for rejecting or modifying such conclusion of law or interpretation of administrative rule and

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must make a finding that its substituted conclusion of law or interpretation of administrative rule is as or more reasonable than that which was rejected or modified. Rejection or modification of conclusions of law may not form the basis for rejection or modification of findings of fact. The agency may not reject or modify the findings of fact unless the agency first determines from a review of the entire record, and states with particularity in the order, that the findings of fact were not based upon competent substantial evidence or that the proceedings on which the findings were based did not comply with essential requirements of law. The agency may accept the recommended penalty in a recommended order, but may not reduce or increase it without a review of the complete record and without stating with particularity its reasons therefor in the order, by citing to the record in justifying the action.

2. Notwithstanding subparagraph 1., as a matter of law, any decision involving the standard of care of a health care profession regulated by any board within the Department of Health is infused with overriding policy considerations that are best left to the regulatory board that has jurisdiction over that profession. When rejecting or modifying a recommended finding of fact in standard-of-care cases, the appropriate board within the Department of Health may reassess and resolve conflicting evidence in a recommended order based on the record in the case.

Section 2. Subsection (15) of section 120.80, Florida Statutes, is amended to read:

120.80 Exceptions and special requirements; agencies.--

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           (15) DEPARTMENT OF HEALTH. -- Notwithstanding s.
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    120.57(1)(a), formal hearings may not be conducted by the
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    Secretary of Health, the Secretary of Health Care
    Administration, or a board or member of a board within the
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   Department of Health or the Agency for Health Care
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   Administration for matters relating to the regulation of
   professions, as defined by chapter 456, except that a board
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   within the Department of Health may appoint an administrative
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    law judge who has expertise in the profession regulated by the
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   board to conduct hearings involving standard-of-care cases.
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   Notwithstanding s. 120.57(1)(a), hearings conducted within the
   Department of Health in execution of the Special Supplemental
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   Nutrition Program for Women, Infants, and Children; Child Care
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   Food Program; Children's Medical Services Program; the Brain
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    and Spinal Cord Injury Program; and the exemption from
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    disqualification reviews for certified nurse assistants
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   program need not be conducted by an administrative law judge
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    assigned by the division. The Department of Health may
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    contract with the Department of Children and Family Services
    for a hearing officer in these matters.
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           Section 3. Section 381.0409, Florida Statutes, is
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    created to read:
           381.0409 Florida Center for Excellence in Health
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    Care. -- There is created the Florida Center for Excellence in
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    Health Care which shall be responsible for performing
    activities and functions that are designed to improve the
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    quality of health care delivered by health care facilities and
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    health care practitioners. The principal goals of the center
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    are to improve health care quality and patient safety. The
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    long-term goal is to improve diagnostic and treatment
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    decisions, thus further improving quality.
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	(1)	As	used	in	this	section,	the	term:
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- $\underline{\mbox{(a)}}$  "Center" means the Center for Excellence in Health Care.
- (b) "Health care practitioner" means any person as defined under s. 456.001(4).
- (c) "Health care facility" means any facility licensed under chapter 395.
- (d) "Health research entity" means any university or academic health center engaged in research designed to improve, prevent, diagnose, or treat diseases or medical conditions or an entity that receives state or federal funds for such research.
- (e) "Patient safety data" means any data, reports, records, memoranda, or analyses of patient safety events and adverse incidents reported by a licensed facility pursuant to s. 395.0197 which are submitted to the Florida Center for Health Care Excellence or the corrective actions taken in response to such patient safety events or adverse incidents.
- (f) "Patient safety event" means an event over which health care personnel could exercise control and which is associated in whole or in part with medical intervention, rather than the condition for which such intervention occurred, and which could have resulted, but did not result in serious patient injury or death.
  - (2) The center shall, either directly or by contract:
- (a) Analyze patient safety data for the purpose of recommending changes in practices and procedures which may be implemented by health care practitioners and health care facilities to prevent future adverse incidents.
- (b) Collect, analyze, and evaluate patient safety data submitted voluntarily by a health care practitioner or health

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care facility. The center shall recommend to health care practitioners and health care facilities changes in practices and procedures that may be implemented for the purpose of improving patient safety and preventing patient safety events.

(c) Foster the development of a statewide electronic infrastructure, which may be implemented in phases over a multiyear period, that is designed to improve patient care and the delivery and quality of health care services by health

care facilities and practitioners. The electronic infrastructure shall be a secure platform for communication and the sharing of clinical and other data, such as business

12 data, among providers and between patients and providers. The

electronic infrastructure shall include a "core" electronic
medical record. Health care practitioners and health care

15 facilities shall have access to individual electronic medical

16 records subject to the consent of the individual. Health

17 insurers licensed under chapter 627 or chapter 641 shall have

18 access to the electronic medical records of their policy

19 holders and, subject to the provisions of s. 381.04091, to

20 other data if such access is for the sole purpose of

21 conducting research to identify diagnostic tests and

22 treatments that are medically effective. Health research

23 entities shall have access to the electronic medical records

24 of individuals subject to the consent of the individual and

25 subject to the provisions of s. 381.04091 and to other data if

such access is for the sole purpose of conducting research to

identify diagnostic tests and treatments that are medically

28 <u>effective.</u>

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30 31 (d) Foster the use of computerized physician medication ordering systems by hospitals which do not have such systems and develop protocols for these systems.

(f) Identify best practices and share this information with health care providers.

Nothing in this section shall serve to limit the scope of services provided by the center with regard to engaging in other activities that improve health care quality, improve the diagnosis and treatment of diseases and medical conditions, increase the efficiency of the delivery of health care services, increase administrative efficiency, and increase access to quality health care services.

- (3) Notwithstanding s. 381.04091, the center may release information contained in patient safety data to any health care practitioner or health care facility when recommending changes in practices and procedures which may be implemented by such practitioner or facility to prevent patient safety events or adverse incidents.
- (4) All information related to adverse incident reports and all patient safety data submitted to or received by the center shall not be subject to discovery or introduction into evidence in any civil or administrative action. Individuals in attendance at meetings held for the purpose of discussing information related to adverse incidents and patient safety data and meetings held to formulate recommendations to prevent future adverse incidents or patient safety events may not be permitted or required to testify in any civil or administrative action related to such events. There shall be no liability on the part of, and no cause of action of any nature shall arise against, any employee or

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agent of the center for any lawful action taken by such individual in advising health practitioners or health care facilities with regard to carrying out their duties under this section. There shall be no liability on the part of, and no cause of action of any nature shall arise against, a health care practitioner or health care facility, its agents, or employees, when it acts in reliance on any advice or information provided by the center.

- (5) The center shall be a nonprofit corporation registered, incorporated, organized, and operated in compliance with chapter 617, and shall have all powers necessary to carry out the purposes of this section, including, but not limited to, the power to receive and accept from any source contributions of money, property, labor, or any other thing of value, to be held, used, and applied for the purpose of this section.
  - (6) The center shall:
- 1. Be designed and operated by an individual or entity with demonstrated expertise in health care quality data and systems analysis, health information management, systems thinking and analysis, human factors analysis, and identification of latent and active errors.
- 2. Include procedures for ensuring the confidentiality of data which are consistent with state and federal law.
- (7) The center shall be governed by a 10-member board of directors appointed by the Governor.
- (a) The Governor shall appoint two members
  representing hospitals, one member representing physicians,
  one member representing nurses, one member representing health
  insurance indemnity plans, one member representing health
  maintenance organizations, one member representing business,

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and one member representing consumers. The Governor shall appoint members for a 2-year term. Such members shall serve until their successors are appointed. Members are eligible to be reappointed for additional terms.

- (b) The Secretary of Health or his or her designee shall be a member of the board.
- (c) The Secretary of Health Care Administration or his or her designee shall be a member of the board.
  - (d) The members shall elect a chairperson.
- (e) Board members shall serve without compensation but may be reimbursed for travel expenses pursuant to s. 112.061.
  - (8) The center shall be financed as follows:
- Notwithstanding any law to the contrary, each health insurer issued a certificate of authority under part VI, part VII, or part VIII of chapter 627 shall, as a condition of maintaining such certificate, make payment to the center on April 1 of each year, in the amount of \$1 for each individual included in every insurance policy issued during the previous calendar year. Accompanying any payment shall be a certification under oath by the chief executive officer that states the number of individuals that such payment was based on. The center may direct the insurer to provide an independent audit of the certification that shall be furnished within 90 days. If payment is not received by the center within 30 days after April 1, interest at the annualized rate of 18 percent shall begin to be charged on the amount due. If payment has not been received within 60 days after interest is charged, the center shall notify the Department of Financial Services that payment has not been received pursuant to the requirements of this paragraph. An insurer that refuses to

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comply with the requirements of this paragraph is subject to the forfeiture of its certificate of authority.

(b) Notwithstanding any law to the contrary, each health maintenance organization issued a certificate of authority under part I of chapter 641 and each prepaid clinic issued a certificate of authority under part II of chapter 641 shall, as a condition of maintaining such certificate, make payment to the center on April 1 of each year, in the amount of \$1 for each individual who is eligible to receive services pursuant to a contract with the health maintenance organization or the prepaid clinic during the previous calendar year. Accompanying any payment shall be a certification under oath by the chief executive officer that states the number of individuals that such payment was based on. The center may direct the health maintenance organization or prepaid clinic to provide an independent audit of the certification that shall be furnished within 90 days. If payment is not received by the center within 30 days after April 1, interest at the annualized rate of 18 percent shall begin to be charged on the amount due. If payment has not been received within 60 days after interest is charged, the center shall notify the Department of Financial Services that payment has not been received pursuant to the requirements of this paragraph. A health maintenance organization or prepaid clinic that refuses to comply with the requirements of this paragraph is subject to the forfeiture of its certificate of authority.

discharged by the hospital or who was a patient in the ambulatory surgical center. Accompanying payment shall be a 2 3 certification under oath by the chief executive officer that states the number of individuals that such payment was based 4 5 on. The center may direct the facility to provide an 6 independent audit of the certification that shall be furnished 7 within 90 days. If payment is not received by the center 8 within 30 days after April 1, interest at the annualized rate 9 of 18 percent shall begin to be charged on the amount due. If 10 payment has not been received within 60 days after interest is 11 charged, the center shall notify the Agency for Health Care Administration that payment has not been received pursuant to 12 the requirements of this paragraph. An entity that refuses to 13 comply with the requirements of this paragraph is subject to 14 the forfeiture of its license. 15 (d) Notwithstanding any law to the contrary, each 16 17 nursing home licensed under part II of chapter 400, each assisted living facility licensed under part III of chapter 18 19 400, each home health agency licensed under part IV of chapter 400, each hospice licensed under part VI of chapter 400, each 20 prescribed pediatric extended care center licensed under part 21 IX of chapter 400, and each health care services pool licensed 22 under part XII of chapter 400 shall, as a condition of 23 24 licensure, make payment to the center on April 1 of each year, 25 in the amount of \$1 for each individual served by each aforementioned entity during the previous 12 months. 26 27 Accompanying payment shall be a certification under oath by the chief executive officer that states the number of 28 29 individuals that such payment was based on. The center may direct the entity to provide an independent audit of the 30

certification that shall be furnished within 90 days. If

payment is not received by the center within 30 days after
April 1, interest at the annualized rate of 18 percent shall
begin to be charged on the amount due. If payment has not been
received within 60 days after interest is charged, the center
shall notify the Agency for Health Care Administration that
payment has not been received pursuant to the requirements of
this paragraph. An entity that refuses to comply with the
requirements of this paragraph is subject to the forfeiture of
its license.

- (e) Notwithstanding any law to the contrary, each initial application and renewal fee for each license and each fee for certification or recertification for each person licensed or certified under chapter 401 or chapter 404, and for each person licensed as a health care practitioner defined in s. 456.001(4), shall be increased by the amount of \$1 for each year for which the license or certification is issued. The Department of Health shall make payment to the center on April 1 of each year in the amount of the total received pursuant to this paragraph during the preceding 12 months.
- (f) The center shall develop a business and financing plan to obtain funds through other means if funds beyond those that are provided for in this subsection are needed to accomplish the objectives of the center.
- (9) The center may enter into affiliations with universities for any purpose.
- (10) Pursuant to s. 287.057(5)(f)6., state agencies may contract with the center on a sole source basis for projects to improve the quality of program administration, such as, but not limited to, the implementation of an electronic medical record for Medicaid program recipients.

1	(11) All travel and per diem paid with center funds					
2	shall be in accordance with s. 112.061.					
3	(12) The center may use state purchasing and travel					
4	contracts and the state communications system in accordance					
5	with s. 282.105(3).					
6	(13) The center may acquire, enjoy, use, and dispose					
7	of patents, copyrights, trademarks and any licenses,					
8	royalties, and other rights or interests thereunder or					
9	therein.					
10	(14) The center shall submit an annual report to the					
11	Governor, the President of the Senate, and the Speaker of the					
12	House of Representatives no later than October 1 of each year					
13	which includes:					
14	(a) The status report on the implementation of a					
15	program to analyze data concerning adverse incidents and					
16	patient safety events.					
17	(b) The status report on the implementation of a					
18	computerized physician medication ordering system.					
19	(c) The status report on the implementation of an					
20	electronic medical record.					
21	(d) Other pertinent information relating to the					
22	efforts of the center to improve health care quality and					
23	efficiency.					
24	(e) A financial statement and balance sheet.					
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26	The initial report shall include any recommendations that the					
27	center deems appropriate regarding revisions in the definition					
28	of adverse incidents in s. 395.0197 and the reporting of such					
29	adverse incidents by licensed facilities.					
30	(15) The center may establish and manage an operating					

31 | fund for the purposes of addressing the center's cash-flow

1 needs and facilitating the fiscal management of the corporation. Upon dissolution of the corporation, any 2 3 remaining cash balances of any state funds shall revert to the 4 General Revenue Fund, or such other state funds consistent 5 with appropriated funding, as provided by law. 6 The center may carry over funds from year to 7 year. 8 (17) All books, records, and audits of the center 9 shall be open to the public unless exempted by law. 10 (18) The center shall furnish an annual audited report 11 to the Governor and Legislature by March 1 of each year. (19) In carrying out this section, the center shall 12 consult with and develop partnerships, as appropriate, with 13 all segments of the health care industry, including, among 14 15 others, health practitioners, health care facilities, health care consumers, professional organizations, agencies, health 16 17 care practitioner licensing boards, and educational 18 institutions. 19 Section 4. Subsection (8) of section 395.0197, Florida 20 Statutes, is amended to read: 21 395.0197 Internal risk management program.--(8) Any of the following adverse incidents, whether 22 occurring in the licensed facility or arising from health care 23 24 prior to admission in the licensed facility, shall be reported 25 by the facility to the agency within 15 calendar days after its occurrence: 26 (a) The death of a patient; 27 28 (b) Brain or spinal damage to a patient; 29 (c) The performance of a surgical procedure on the 30 wrong patient;

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- (d) The performance of a wrong-site surgical
  procedure;
  - (e) The performance of a wrong surgical procedure;
- (f) The performance of a surgical procedure that is medically unnecessary or otherwise unrelated to the patient's diagnosis or medical condition;
- (g) The surgical repair of damage resulting to a patient from a planned surgical procedure, where the damage is not a recognized specific risk, as disclosed to the patient and documented through the informed-consent process; or
- (h) The performance of procedures to remove unplanned foreign objects remaining from a surgical procedure.

The agency may grant extensions to this reporting requirement for more than 15 days upon justification submitted in writing by the facility administrator to the agency. The agency may require an additional, final report. These reports shall not be available to the public pursuant to s. 119.07(1) or any other law providing access to public records, nor be discoverable or admissible in any civil or administrative action, except in disciplinary proceedings by the agency or the appropriate regulatory board, nor shall they be available to the public as part of the record of investigation for and prosecution in disciplinary proceedings made available to the public by the agency or the appropriate regulatory board. However, the agency or the appropriate regulatory board shall make available, upon written request by a health care professional against whom probable cause has been found, any such records which form the basis of the determination of probable cause. The agency may investigate, as it deems appropriate, any such incident and prescribe measures that

 must or may be taken in response to the incident. The agency shall review each incident and determine whether it potentially involved conduct by the health care professional who is subject to disciplinary action, in which case the provisions of s. 456.073 shall apply. Copies of all reports of adverse incidents submitted to the agency by hospitals and ambulatory surgical centers shall be forwarded to the Center for Health Care Excellence, as defined in s. 381.0409, for analysis by experts who may make recommendations regarding the prevention of such incidents. Such information shall remain confidential as otherwise provided by law.

Section 5. Section 395.1012, Florida Statutes, is created to read:

395.1012 Patient safety.--

- (1) Each licensed facility must adopt a patient safety plan. A plan adopted to implement the requirements of 42 CFR 482.21 shall be deemed to comply with this requirement.
- safety officer and a patient safety committee, which shall include at least one person who is neither employed by nor practicing in the facility, for the purpose of promoting the health and safety of patients, reviewing and evaluating the quality of patient safety measures used by the facility, and for assisting in the implementation of the facility patient safety plan.

Section 6. Section 408.832, Florida Statutes, is created to read:

408.832 Duty to notify patients.--Each facility

licensed by the Agency for Health Care Administration and each
health care practitioner defined in s. 456.001(4) shall inform
each patient or the patient's representative about

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unanticipated outcomes of care which result in serious harm to
    the patient. Notification of outcomes of care which result in
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    serious harm to the patient under this section shall not
    constitute an acknowledgement or admission of liability nor
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    can it be introduced as evidence in any civil lawsuit. Failure
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    to provide notification regarding outcomes of care which
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    result in harm to the patient constitutes grounds for
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    discipline against the license of a facility licensed by the
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    Agency for Health Care Administration pursuant to s.
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    395.003(8) or the license of a health care practitioner as
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    defined by chapter 456 pursuant to s. 456.072(1)(k).
           Section 7. The Agency for Health Care Administration
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    shall conduct or contract for a study to determine if it is
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    feasible to provide information to the public that will help
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    them make better health care decisions regarding their choice
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    of a hospital, based on that facility's patient safety and
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    quality performance. This study shall be conducted in
    cooperation with hospitals, physicians, other health care
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   providers, and the agency. The Agency for Health Care
    Administration shall submit the final report to the Governor
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    and the presiding officers of the Legislature by July 1, 2004.
           Section 8. Paragraph (a) of subsection (1) of section
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    456.039, Florida Statutes, is amended to read:
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           456.039 Designated health care professionals;
    information required for licensure. --
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           (1) Each person who applies for initial licensure as a
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   physician under chapter 458, chapter 459, chapter 460, or
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    chapter 461, except a person applying for registration
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    pursuant to ss. 458.345 and 459.021, must, at the time of
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    application, and each physician who applies for license
31 renewal under chapter 458, chapter 459, chapter 460, or
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chapter 461, except a person registered pursuant to ss. 458.345 and 459.021, must, in conjunction with the renewal of such license and under procedures adopted by the Department of Health, and in addition to any other information that may be required from the applicant, furnish the following information to the Department of Health:

- (a)1. The name of each medical school that the applicant has attended, with the dates of attendance and the date of graduation, and a description of all graduate medical education completed by the applicant, excluding any coursework taken to satisfy medical licensure continuing education requirements.
- 2. The name of each hospital at which the applicant has privileges.
- The address at which the applicant will primarily conduct his or her practice.
- Any certification that the applicant has received from a specialty board that is recognized by the board to which the applicant is applying.
- The year that the applicant began practicing medicine.
- Any appointment to the faculty of a medical school which the applicant currently holds and an indication as to whether the applicant has had the responsibility for graduate medical education within the most recent 10 years.
- 7. A description of any criminal offense of which the applicant has been found guilty, regardless of whether adjudication of quilt was withheld, or to which the applicant has pled guilty or nolo contendere. A criminal offense committed in another jurisdiction which would have been a 31 felony or misdemeanor if committed in this state must be

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reported. If the applicant indicates that a criminal offense is under appeal and submits a copy of the notice for appeal of that criminal offense, the department must state that the criminal offense is under appeal if the criminal offense is reported in the applicant's profile. If the applicant indicates to the department that a criminal offense is under appeal, the applicant must, upon disposition of the appeal, submit to the department a copy of the final written order of disposition.

- A description of any final disciplinary action taken within the previous 10 years against the applicant by the agency regulating the profession that the applicant is or has been licensed to practice, whether in this state or in any other jurisdiction, by a specialty board that is recognized by the American Board of Medical Specialties, the American Osteopathic Association, or a similar national organization, or by a licensed hospital, health maintenance organization, prepaid health clinic, ambulatory surgical center, or nursing home. Disciplinary action includes resignation from or nonrenewal of medical staff membership or the restriction of privileges at a licensed hospital, health maintenance organization, prepaid health clinic, ambulatory surgical center, or nursing home taken in lieu of or in settlement of a pending disciplinary case related to competence or character. If the applicant indicates that the disciplinary action is under appeal and submits a copy of the document initiating an appeal of the disciplinary action, the department must state that the disciplinary action is under appeal if the disciplinary action is reported in the applicant's profile.
  - 9. Relevant professional qualifications.

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Section 9. Paragraph (a) of subsection (7) of section 456.057, Florida Statutes, is amended to read:

456.057 Ownership and control of patient records; report or copies of records to be furnished.--

- (7)(a)1. The department may obtain patient records pursuant to a subpoena without written authorization from the patient if the department and the probable cause panel of the appropriate board, if any, find reasonable cause to believe that a health care practitioner has excessively or inappropriately prescribed any controlled substance specified in chapter 893 in violation of this chapter or any professional practice act or that a health care practitioner has practiced his or her profession below that level of care, skill, and treatment required as defined by this chapter or any professional practice act and also find that appropriate, reasonable attempts were made to obtain a patient release.
- 2. The department may obtain patient records and insurance information pursuant to a subpoena without written authorization from the patient if the department and the probable cause panel of the appropriate board, if any, find reasonable cause to believe that a health care practitioner has provided inadequate medical care based on termination of insurance and also find that appropriate, reasonable attempts were made to obtain a patient release.
- 3. The department may obtain patient records, billing records, insurance information, provider contracts, and all attachments thereto pursuant to a subpoena without written authorization from the patient if the department and probable cause panel of the appropriate board, if any, find reasonable cause to believe that a health care practitioner has submitted a claim, statement, or bill using a billing code that would

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result in payment greater in amount than would be paid using a
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   billing code that accurately describes the services performed,
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   requested payment for services that were not performed by that
   health care practitioner, used information derived from a
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   written report of an automobile accident generated pursuant to
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    chapter 316 to solicit or obtain patients personally or
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    through an agent regardless of whether the information is
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    derived directly from the report or a summary of that report
    or from another person, solicited patients fraudulently,
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    received a kickback as defined in s. 456.054, violated the
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   patient brokering provisions of s. 817.505, or presented or
    caused to be presented a false or fraudulent insurance claim
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    within the meaning of s. 817.234(1)(a), and also find that,
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   within the meaning of s. 817.234(1)(a), patient authorization
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    cannot be obtained because the patient cannot be located or is
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    deceased, incapacitated, or suspected of being a participant
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    in the fraud or scheme, and if the subpoena is issued for
    specific and relevant records. For purposes of this
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    subsection, if the patient refuses to cooperate, is
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    unavailable, or fails to execute a patient release, the
    department may obtain patient records pursuant to a subpoena
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    without written authorization from the patient.
           Section 10. Subsection (4) is added to section
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    456.063, Florida Statutes, to read:
           456.063 Sexual misconduct; disqualification for
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    license, certificate, or registration. --
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          (4) Each board, or the department if there is no
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    board, may adopt rules to implement the requirements for
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    reporting allegations of sexual misconduct, including rules to
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    determine the sufficiency of the allegations.
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Section 11. Each board within the Department of Health which has jurisdiction over health care practitioners who are authorized to prescribe drugs may adopt by rule standards of practice for practitioners who are under that board's jurisdiction for the safe and ethical prescription of drugs to patients via the Internet.

Section 12. Subsection (4) of section 456.072, Florida Statutes, is amended, and a new subsection (7) is added to that section to read:

456.072 Grounds for discipline; penalties; enforcement.--

(4) In addition to any other discipline imposed through final order, or citation, entered on or after July 1, 2001, pursuant to this section or discipline imposed through final order, or citation, entered on or after July 1, 2001, for a violation of any practice act, the board, or the department when there is no board, shall assess costs related to the investigation and prosecution of the case. The board, or the department when there is no board, shall determine the amount of costs to be assessed. In any case where the board or the department imposes a fine or assessment and the fine or assessment is not paid within a reasonable time, such reasonable time to be prescribed in the rules of the board, or the department when there is no board, or in the order assessing such fines or costs, the department or the Department of Legal Affairs may contract for the collection of, or bring a civil action to recover, the fine or assessment.

(7) In any formal administrative hearing conducted under s. 120.57(1), the department shall establish grounds for

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the discipline of a licensee by the greater weight of the evidence.

Section 13. Subsection (5) of section 456.073, Florida Statutes, is amended to read:

456.073 Disciplinary proceedings.--Disciplinary proceedings for each board shall be within the jurisdiction of the department.

(5) A formal hearing before an administrative law judge from the Division of Administrative Hearings, or before an administrative law judge appointed by the appropriate board who has expertise in the profession regulated by the board in cases involving violations of the standard of care in that profession, shall be requested held pursuant to chapter 120 if there are any disputed issues of material fact raised within 45 days after service of the administrative complaint. The administrative law judge shall issue a recommended order pursuant to chapter 120. Notwithstanding s. 120.569(2), the department shall notify the division within 45 days after receipt of a petition or request for a formal hearing. If any party raises an issue of disputed fact during an informal hearing, the hearing shall be terminated and a formal hearing pursuant to chapter 120 shall be held.

Section 14. Subsection (1) of section 456.077, Florida Statutes, is amended to read:

456.077 Authority to issue citations.--

(1) Notwithstanding s. 456.073, the board, or the department if there is no board, shall adopt rules to permit the issuance of citations. The citation shall be issued to the subject and shall contain the subject's name and address, the subject's license number if applicable, a brief factual 31 statement, the sections of the law allegedly violated, and the

 penalty imposed. The citation must clearly state that the subject may choose, in lieu of accepting the citation, to follow the procedure under s. 456.073. If the subject disputes the matter in the citation, the procedures set forth in s. 456.073 must be followed. However, if the subject does not dispute the matter in the citation with the department within 30 days after the citation is served, the citation becomes a final order and does not constitute constitutes discipline for a first offense. The penalty shall be a fine or other conditions as established by rule.

Section 15. Subsection (1) of section 456.078, Florida Statutes, is amended to read:

456.078 Mediation.--

(1) Notwithstanding the provisions of s. 456.073, the board, or the department when there is no board, shall adopt rules to designate which violations of the applicable professional practice act, including standard-of-care violations, are appropriate for mediation. The board, or the department when there is no board, must may designate as mediation offenses those complaints where harm caused by the licensee is economic in nature or can be remedied by the licensee.

Section 16. Paragraph (t) of subsection (1) and subsections (3) and (6) of section 458.331, Florida Statutes, are amended to read:

458.331 Grounds for disciplinary action; action by the board and department.--

(1) The following acts constitute grounds for denial of a license or disciplinary action, as specified in s. 456.072(2):

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- (t) Gross or repeated malpractice or the failure to practice medicine with that level of care, skill, and treatment which is recognized by a reasonably prudent similar physician as being acceptable under similar conditions and circumstances. The board shall give great weight to the provisions of s. 766.102 when enforcing this paragraph. used in this paragraph, "repeated malpractice" includes, but is not limited to, three or more claims for medical malpractice within the previous 5-year period resulting in indemnities being paid in excess of \$50,000 \$25,000 each to the claimant in a judgment or settlement and which incidents involved negligent conduct by the physician. As used in this paragraph, "gross malpractice" or "the failure to practice medicine with that level of care, skill, and treatment which is recognized by a reasonably prudent similar physician as being acceptable under similar conditions and circumstances," shall not be construed so as to require more than one instance, event, or act. Nothing in this paragraph shall be construed to require that a physician be incompetent to practice medicine in order to be disciplined pursuant to this paragraph.
- (3) In any administrative action against a physician which does not involve revocation or suspension of license, the division shall have the burden, by the greater weight of the evidence, to establish the existence of grounds for disciplinary action. The division shall establish grounds for revocation or suspension of license by clear and convincing evidence.
- (6) Upon the department's receipt from an insurer or self-insurer of a report of a closed claim against a physician pursuant to s. 627.912 or from a health care practitioner of a

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report pursuant to s. 456.049, or upon the receipt from a claimant of a presuit notice against a physician pursuant to s. 766.106, the department shall review each report and determine whether it potentially involved conduct by a licensee that is subject to disciplinary action, in which case the provisions of s. 456.073 shall apply. However, if it is reported that a physician has had three or more claims with indemnities exceeding \$50,000 \$25,000 each within the previous 5-year period, the department shall investigate the occurrences upon which the claims were based and determine if action by the department against the physician is warranted.

Section 17. Paragraph (x) of subsection (1) and subsections (3) and (6) of section 459.015, Florida Statutes, are amended to read:

459.015 Grounds for disciplinary action; action by the board and department. --

- (1) The following acts constitute grounds for denial of a license or disciplinary action, as specified in s. 456.072(2):
- (x) Gross or repeated malpractice or the failure to practice osteopathic medicine with that level of care, skill, and treatment which is recognized by a reasonably prudent similar osteopathic physician as being acceptable under similar conditions and circumstances. The board shall give great weight to the provisions of s. 766.102 when enforcing this paragraph. As used in this paragraph, "repeated malpractice" includes, but is not limited to, three or more claims for medical malpractice within the previous 5-year period resulting in indemnities being paid in excess of 30 \$50,000\$ each to the claimant in a judgment or 31 settlement and which incidents involved negligent conduct by

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the osteopathic physician. As used in this paragraph, "gross malpractice" or "the failure to practice osteopathic medicine with that level of care, skill, and treatment which is recognized by a reasonably prudent similar osteopathic physician as being acceptable under similar conditions and circumstances" shall not be construed so as to require more than one instance, event, or act. Nothing in this paragraph shall be construed to require that an osteopathic physician be incompetent to practice osteopathic medicine in order to be disciplined pursuant to this paragraph. A recommended order by an administrative law judge or a final order of the board finding a violation under this paragraph shall specify whether the licensee was found to have committed "gross malpractice," "repeated malpractice," or "failure to practice osteopathic medicine with that level of care, skill, and treatment which is recognized as being acceptable under similar conditions and circumstances," or any combination thereof, and any publication by the board shall so specify.

- (3) In any administrative action against a physician which does not involve revocation or suspension of license, the division shall have the burden, by the greater weight of the evidence, to establish the existence of grounds for disciplinary action. The division shall establish grounds for revocation or suspension of license by clear and convincing evidence.
- (6) Upon the department's receipt from an insurer or self-insurer of a report of a closed claim against an osteopathic physician pursuant to s. 627.912 or from a health care practitioner of a report pursuant to s. 456.049, or upon the receipt from a claimant of a presuit notice against an osteopathic physician pursuant to s. 766.106, the department

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 shall review each report and determine whether it potentially involved conduct by a licensee that is subject to disciplinary action, in which case the provisions of s. 456.073 shall apply. However, if it is reported that an osteopathic physician has had three or more claims with indemnities exceeding\$50,000\$25,000 each within the previous 5-year period, the department shall investigate the occurrences upon which the claims were based and determine if action by the department against the osteopathic physician is warranted.

Section 18. Subsection (6) of section 460.413, Florida Statutes, is amended to read:

460.413 Grounds for disciplinary action; action by board or department.--

(6) In any administrative action against a chiropractic physician which does not involve revocation or suspension of license, the department shall have the burden, by the greater weight of the evidence, to establish the existence of grounds for disciplinary action. The department shall establish grounds for revocation or suspension of license by clear and convincing evidence.

Section 19. Paragraph (s) of subsection (1) and paragraph (a) of subsection (5) of section 461.013, Florida Statutes, are amended to read:

461.013 Grounds for disciplinary action; action by the board; investigations by department.--

- (1) The following acts constitute grounds for denial of a license or disciplinary action, as specified in s. 456.072(2):
- (s) Gross or repeated malpractice or the failure to practice podiatric medicine at a level of care, skill, and treatment which is recognized by a reasonably prudent

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podiatric physician as being acceptable under similar conditions and circumstances. The board shall give great weight to the standards for malpractice in s. 766.102 in interpreting this section. As used in this paragraph, "repeated malpractice" includes, but is not limited to, three or more claims for medical malpractice within the previous 5-year period resulting in indemnities being paid in excess of \$50,000<del>\$10,000</del> each to the claimant in a judgment or settlement and which incidents involved negligent conduct by the podiatric physicians. As used in this paragraph, "gross malpractice" or "the failure to practice podiatric medicine with the level of care, skill, and treatment which is recognized by a reasonably prudent similar podiatric physician as being acceptable under similar conditions and circumstances" shall not be construed so as to require more than one instance, event, or act.

(5)(a) Upon the department's receipt from an insurer or self-insurer of a report of a closed claim against a podiatric physician pursuant to s. 627.912, or upon the receipt from a claimant of a presuit notice against a podiatric physician pursuant to s. 766.106, the department shall review each report and determine whether it potentially involved conduct by a licensee that is subject to disciplinary action, in which case the provisions of s. 456.073 shall apply. However, if it is reported that a podiatric physician has had three or more claims with indemnities exceeding \$50,000\$\$\frac{\$50,000}{25,000}\$ each within the previous 5-year period, the department shall investigate the occurrences upon which the claims were based and determine if action by the department against the podiatric physician is warranted.

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Section 20. Paragraph (x) of subsection (1) of section 466.028, Florida Statutes, is amended to read:

466.028 Grounds for disciplinary action; action by the board.--

- (1) The following acts constitute grounds for denial of a license or disciplinary action, as specified in s. 456.072(2):
- (x) Being guilty of incompetence or negligence by failing to meet the minimum standards of performance in diagnosis and treatment when measured against generally prevailing peer performance, including, but not limited to, the undertaking of diagnosis and treatment for which the dentist is not qualified by training or experience or being guilty of dental malpractice. For purposes of this paragraph, it shall be legally presumed that a dentist is not guilty of incompetence or negligence by declining to treat an individual if, in the dentist's professional judgment, the dentist or a member of her or his clinical staff is not qualified by training and experience, or the dentist's treatment facility is not clinically satisfactory or properly equipped to treat the unique characteristics and health status of the dental patient, provided the dentist refers the patient to a qualified dentist or facility for appropriate treatment. As used in this paragraph, "dental malpractice" includes, but is not limited to, three or more claims within the previous 5-year period which resulted in indemnity being paid, or any single indemnity paid in excess of \$25,000 \$5,000 in a judgment or settlement, as a result of negligent conduct on the part of the dentist.
- Section 21. Subsection (1) of section 627.912, Florida 31 Statutes, is amended to read:

627.912 Professional liability claims and actions; reports by insurers. --

- (1) Each self-insurer authorized under s. 627.357 and each insurer or joint underwriting association providing professional liability insurance to a practitioner of medicine licensed under chapter 458, to a practitioner of osteopathic medicine licensed under chapter 459, to a podiatric physician licensed under chapter 461, to a dentist licensed under chapter 466, to a hospital licensed under chapter 395, to a crisis stabilization unit licensed under part IV of chapter 394, to a health maintenance organization certificated under part I of chapter 641, to clinics included in chapter 390, to an ambulatory surgical center as defined in s. 395.002, or to a member of The Florida Bar shall report in duplicate to the Department of Insurance any claim or action for damages for personal injuries claimed to have been caused by error, omission, or negligence in the performance of such insured's professional services or based on a claimed performance of professional services without consent, if the claim resulted in:
  - (a) A final judgment in any amount.
  - (b) A settlement in any amount.

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Reports shall be filed with the department. and, If the insured party is licensed under chapter 458, chapter 459, or chapter 461, and the final judgment or settlement amount was \$50,000 or more, or if the insured party is licensed under chapter 466 and the final judgment or settlement amount was \$25,000 or more, the report shall be filed <del>or chapter 466,</del> with the Department of Health, no later than 30 days following 31 the occurrence of any event listed in paragraph (a) or

paragraph (b). The Department of Health shall review each report and determine whether any of the incidents that 3 resulted in the claim potentially involved conduct by the 4 licensee that is subject to disciplinary action, in which case 5 the provisions of s. 456.073 shall apply. The Department of 6 Health, as part of the annual report required by s. 456.026, 7 shall publish annual statistics, without identifying 8 licensees, on the reports it receives, including final action 9 taken on such reports by the Department of Health or the 10 appropriate regulatory board. 11 Section 22. The Office of Program Policy Analysis and Government Accountability and the Office of the Auditor 12 General must jointly conduct an audit of the Department of 13 14 Health's health care practitioner disciplinary process and closed claims that are filed with the department under section 15 627.912, Florida Statutes. The Office of Program Policy 16 17 Analysis and Government Accountability and the Office of the Auditor General shall submit a report to the Legislature by 18 19 January 1, 2004. Section 23. Section 1004.08, Florida Statutes, is 20 21 created to read: 22 1004.08 Patient safety instructional requirements. -- Each public school, college, and university 23 24 that offers degrees in medicine, nursing, or allied health 25 shall include in the curricula applicable to such degrees material on patient safety, including patient safety 26 27 improvement. Materials shall include, but need not be limited 28 to, effective communication and teamwork; epidemiology of 29 patient injuries and medical errors; medical injuries; 30 vigilance, attention and fatigue; checklists and inspections;

1 automation, technological, and computer support; psychological factors in human error; and reporting systems. 2 3 Section 24. Section 1005.07, Florida Statutes, is 4 created to read: 5 1005.07 Patient safety instructional 6 requirements. -- Each private school, college, and university 7 that offers degrees in medicine, nursing, and allied health 8 shall include in the curricula applicable to such degrees material on patient safety, including patient safety 9 10 improvement. Materials shall include, but need not be limited 11 to, effective communication and teamwork; epidemiology of patient injuries and medical errors; medical injuries; 12 vigilance, attention and fatigue; checklists and inspections; 13 automation, technological, and computer support; psychological 14 factors in human error; and reporting systems. 15 Section 25. This act shall take effect upon becoming a 16 law if SB 560, SB 564, and SB 566 or similar legislation is 17 18 adopted in the same legislative session or an extension 19 thereof and becomes law. 20 21 22 23 24 25 26 27 28 29 30 31

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                                     STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN
                                                                       COMMITTEE SUBSTITUTE FOR
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                                                                                    Senate Bill 562
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            The committee substitute:
           Provides that, under the Administrative Procedure Act, decisions involving the standard of care of a health care profession are infused with overriding policy considerations that are best left to the regulatory board that has jurisdiction over the profession.
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           Revises the requirements for regulatory boards within the Department of Health to reject or modify a recommended finding
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            of fact in standard-of-care cases and reassess and resolve
           conflicting evidence in a recommended order based on the record in disciplinary cases.
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            Authorizes a board within the Department of Health to appoint
           an administrative law judge who has expertise in the profession regulated by the board to conduct hearings
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            involving standard-of-care cases.
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          Creates the Florida Center for Excellence in Health Care to improve health care quality and patient safety whose responsibilities include the collection, analysis, and evaluation of patient safety data and formulating recommendations for changes to prevent future adverse incidents and patient safety events. The center will also foster the development of a statewide electronic infrastructure that includes a "core" electronic medical record, foster the use of computerized physician medication ordering systems by hospitals, establish a simulation center for high technology intervention surgery and intensive care, and identify best practices to be shared with health care providers. The bill provides for the release of information to health researchers and insurers under specified conditions and provides liability from suit for the center and entities when acting on the center's recommendations. The bill specifies the
            Creates the Florida Center for Excellence in Health Care to
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           acting on the center's recommendations. The bill specifies the administrative structure for the center and requires the center to issue reports to the Legislature. Funding for the
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           center will come from an assessment on health insurers, health maintenance organizations and prepaid clinics, hospitals and ambulatory surgical centers, nursing homes, assisted living facilities home health agencies hospices prescribed
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           facilities, home health agencies, hospices, prescribed pediatric extended care facilities, health care services pools, and licensed health care professionals.
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           Requires hospitals and ambulatory surgical centers to forward copies of adverse incident reports that are submitted to the Agency for Health Care Administration (AHCA) to the Center for Health Care Excellence. Hospitals, ambulatory surgical centers, and mobile surgical facilities are required to adopt a patient safety plan and appoint a patient safety officer and committee. Licensed health care facilities and health care practitioners must inform each patient or the patient's
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           practitioners must inform each patient or the patient's representative about unanticipated outcomes which result in serious harm to the patient. AHCA must conduct or contract for a study to determine if it is feasible to provide information
            to the public to help consumers make better health care
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CODING: Words stricken are deletions; words underlined are additions.

decisions regarding the choice of a facility based on that facility's patient safety and quality performance. Revises the information to be included in practitioner profiles to include a professional's relevant qualifications; authorizes the Department of Health to obtain patient records without a written medical release under specified circumstances; authorizes DOH and boards to adopt rules to implement requirements for reporting allegations of sexual misconduct, and to determine the sufficiency of the allegations; authorizes DOH and boards to adopt rules for standards of practice for safe and ethical prescription of drugs to patients via the Internet; allows the boards or DOH to determine the amount of costs to be assessed in disciplinary actions; establishes grounds for discipline of licensed health care practitioners by a greater weight of evidence; requires licensed health care practitioners to elect a formal administrative hearing within 45 days of service and requires DOH to notify the Division of Administrative Hearings within 45 days after receipt of a petition or request for a formal hearing; provides that the issuance of a citation to a licensed health care practitioner does not constitute discipline for a first offense; and increases the financial thresholds for the reporting and investigation of closed claims involving physicians and dentists. Revises the information to be included in practitioner claims involving physicians and dentists. Requires the Office of Program Policy Analysis and Government Accountability and the Office of the Auditor General to jointly conduct an audit of DOH's practitioner disciplinary process and closed claims filed with DOH and to report findings to the Legislature by January 1, 2004. Requires schools, colleges, and universities offering degrees in medicine, nursing, or allied health are required to include material within the curricula on patient safety. 2.8