${\bf By}$  the Committee on Regulated Industries; and Senator Diaz de la Portilla

315-1927-03

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A bill to be entitled An act relating to the Florida Clean Indoor Air Act; implementing s. 20, Art. X of the State Constitution; reenacting 386.201, F.S., relating to a short title; amending s. 386.202, F.S.; providing legislative intent; amending s. 386.203, F.S.; providing definitions; amending s. 386.204, F.S.; prohibiting smoking in certain places; requiring the posting of signs; creating s. 386.2045, F.S.; establishing specific exceptions where smoking is permitted; amending s. 386.205, F.S.; providing for designated smoking rooms; providing certain exceptions; requiring state agencies to adopt rules; amending s. 386.206, F.S.; providing requirements for the posting of signs in rooms designated as smoking rooms; amending s. 386.207, F.S.; providing for enforcement of the act by the Department of Business and Professional Regulation, the Department of Health, and the Division of Hotels and Restaurants of the Department of Business and Professional Regulation; providing penalties; providing for the use of moneys collected as fines under the act; amending s. 386.208, F.S.; providing additional penalties; reenacting s. 386.209, F.S., relating to preemption by the state of the regulation of smoking; amending s. 386.211, F.S.; providing for announcements at certain facilities; amending s. 386.212, F.S.; prohibiting smoking near school property;

1 creating s. 386.2125, F.S.; requiring the 2 Department of Business and Professional 3 Regulation to adopt rules; creating s. 386.213, 4 F.S.; providing for effect of any invalidity of 5 the act; providing an effective date. 6 7 Be It Enacted by the Legislature of the State of Florida: 8 Section 1. Section 386.201, Florida Statutes, is 9 10 reenacted to read: 11 386.201 Short title.--This part may be cited as the "Florida Clean Indoor Air Act." 12 Section 2. Section 386.202, Florida Statutes, is 13 amended to read: 14 386.202 Legislative intent. -- The purpose of this part 15 is to protect people from the public health hazards of 16 17 second-hand, comfort, and environment by creating areas in public places and at public meetings that are reasonably free 18 19 from tobacco smoke and to implement the Florida health initiative in s. 20, Art. X of the State Constitution by 20 providing a uniform statewide maximum code. This part does 21 shall not be interpreted to require the designation of smoking 22 rooms areas. However, it is the intent of the Legislature to 23 24 discourage the designation of any room located area within a 25 government building as a smoking room area. Section 3. Section 386.203, Florida Statutes, is 26 27 amended to read: 28 386.203 Definitions.--As used in this part, the term: 29 "Commercial use of a private residence" means any 30 time during which the owner, lessee, or other person occupying

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the private residence, or causing or allowing to be furnished in the private residence, child care, adult care, or health care, or any combination thereof, and receiving or expecting to receive compensation therefor.

- (2) "Common area" means a hallway, corridor, lobby, aisle, water fountain area, restroom, stairwell, entryway, or conference room in a public place.
- (3) "Department" means the Department of Agriculture and Consumer Services.
- (4) "Designated smoking guest room" means a sleeping room or directly associated private area, including, but not limited to, a bathroom, living room, or kitchen area, if applicable, which is rented to a guest for his or her exclusive transient occupancy at a public lodging establishment and which is designated by the operator of the public lodging establishment as a room in which smoking may be permitted.
- (5) "Division" means the Division of Hotels and Restaurants of the Department of Business and Professional Regulation.
- is predominantly or totally bounded on all sides and above by physical barriers. The term does not include a workplace that does not have physical barriers of any kind from above, a workplace that is totally bounded from above but of which at least 25 percent of contiguous surface area of the sides is without a physical barrier of any kind separating the workplace from the exterior of the building within which the workplace is located, or a workplace that is bounded on all sides and above by physical barriers consisting of no more than 50 percent of the total bounded surface area of the

workplace. The term also does not include a smoking room designated under s. 386.205. 2 3 (7) "Essential services" means those services that are essential to the maintenance of any enclosed indoor room, 4 5 regardless of whether the room is a workplace, including, but 6 not limited to, janitorial services, repairs, or renovations. 7 "Government building" means a building or portion 8 of a building owned by or leased to the state or a political subdivision of the state and used for governmental purposes. 9 (9) 10 "Membership organization" means a charitable, 11 nonprofit, or veterans' organization that holds a current exemption from federal taxation under s. 501(c)(3), s. 12 501(c)(4), s. 501(c)(7), s. 501(c)(8), or s. 501(c)(10), s. 13 501(c)(19), or s. 501(d) of the Internal Revenue Code or a 14 religious organization that is not required to apply for 15 recognition of its exemption from federal taxation under s. 16 17 501(c)(3) of the Internal Revenue Code. 18 (10) "Package store" means a workplace in which 19 alcoholic beverages are sold only for consumption off the premises and which shares an entryway or common indoor area 20 21 with a stand-alone bar. "Physical barrier" includes an uncovered opening, 22 (11)a screened or otherwise partially covered opening, or an open 23 24 or closed window, jalousie, or door. 25 (12) "Public lodging establishment" has the same meaning ascribed in s. 509.013. 26 27 (13) (1) "Public place" means the following enclosed, 28 indoor areas used by the general public: 29 (a) Government buildings; 30

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           (b) Public means of mass transportation and their
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    associated terminals not subject to federal smoking
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    regulation;
           (c) Elevators;
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           (d) Hospitals;
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           (e) Nursing homes;
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           (f) Educational facilities;
           (q) Public school buses;
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           (h) Libraries;
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           (i) Courtrooms;
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           (j) Jury waiting and deliberation rooms;
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           (k) Museums;
           (1) Theaters;
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           (m) Auditoriums;
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           (n) Arenas;
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           (o) Recreational facilities;
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           (p) Restaurants;
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               Retail stores, except a retail store the primary
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   business of which is the sale of tobacco or tobacco related
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   products;
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           (r) Grocery stores;
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                Buildings that contain an enclosed indoor
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    workplace Places of employment;
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           (t) Health care facilities;
           (u) Day care centers; and
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           (v) Common areas of retirement homes and condominiums.
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          (2) "Government building" means any building or any
   portion of any building owned by or leased to the state or any
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   political subdivision thereof and used for governmental
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   purposes.
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(14)(3) "Public meeting" means all meetings open to the public, including meetings of homeowner, condominium, or renter or tenant associations unless such meetings are held in a private residence.

(15) "Second-hand smoke" means smoke emitted from lighted, smoldering, or burning tobacco when the smoker is not inhaling; smoke emitted at the mouthpiece during puff drawing; and smoke exhaled by the smoker.

(16)(4) "Smoking" means inhaling, exhaling, burning, carrying, or possessing a lighted tobacco product, including cigarettes, cigars, pipe tobacco possession of a lighted cigarette, lighted cigar, lighted pipe, or any other lighted tobacco product.

 $\underline{(17)(5)}$  "Smoking  $\underline{room}$   $\underline{area}$ " means  $\underline{a}$   $\underline{any}$  designated  $\underline{room}$   $\underline{area}$  meeting the requirements of ss. 386.205 and 386.206.

employment-type service for, or at the request of, another person or a public or private entity, regardless of whether the service is performed for compensation or on a full-time or part-time basis, whether legally or not. The term includes service performed by an employee, independent contractor, agent, partner, proprietor, manager, officer, director, apprentice, trainee, associate, servant, volunteer, or similar person. The term applies to service performed at any given time. The term does not include noncommercial activities performed by members of a membership organization.

(19) "Workplace" means a room where one or more persons perform work. The term does not apply to an entire building, but applies only to those rooms where work is performed. This section applies to all such workplaces without regard to whether work is occurring at any given time.

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The term does not include a smoking room designated under s. 2 386.205. 3 (6) "Common area" means any hallway, corridor, lobby, 4 aisle, water fountain area, restroom, stairwell, entryway, or 5 conference room in any public place. 6 (7) "Department" means the Department of Health. 7 (8) "Division" means the Division of Hotels and 8 Restaurants of the Department of Business and Professional 9 Requlation. Section 4. Section 386.204, Florida Statutes, is 10 11 amended to read: 386.204 Prohibition.--12 (1) ENCLOSED INDOOR WORKPLACES. -- A person may not 13 14 smoke in an enclosed indoor workplace, except as otherwise 15 provided in s. 386.2045. PUBLIC PLACES. -- A person may not smoke in a public 16 17 place or at a public meeting except in a designated smoking room designated under s. 386.205 areas. These prohibitions do 18 19 not apply in cases in which an entire room or hall is used for 20 a private function and seating arrangements are under the control of the sponsor of the function and not of the 21 22 proprietor or person in charge of the room or hall. 23 (3) RESTAURANTS.--A person may not smoke in a 24 restaurant, including any unenclosed area of the restaurant 25 where one or more persons engage in work. All restaurants must post signs outside the entryway and on the walls of the 26 27 restaurant, place notices on each dining table of the 28 restaurant, and include in any advertisement for the

restaurant that the restaurant is a nonsmoking facility.

signs must comply with the lettering and placement

requirements established in s. 386.206.

(4) OTHER PROHIBITED AREAS.--A person may not smoke within 10 feet of the entryway to a building that contains an enclosed indoor workplace or within 10 feet of intake equipment for a heating, ventilating, or air conditioning system (HVAC system) for a building that contains an enclosed indoor workplace. An outdoor entryway to a public transportation facility, including, but not limited to, railroad stations, bus stations, ship ports, ferry terminals, roadside welcome stations, highway service plazas, airports served by regular passenger service, and highway rest stations is exempt from the prohibition in this subsection.

Section 5. Section 386.2045, Florida Statutes, is created to read:
386.2045 Enclosed indoor workplaces; specific

<u>386.2045 Enclosed indoor workplaces; specific</u> exceptions.--Notwithstanding s. 386.204(1), tobacco smoking may be permitted in each of the following places:

- (1) DESIGNATED SMOKING ROOM.--A designated smoking room complying with the requirements in ss. 386.205 and 386.206.
- (2) PRIVATE RESIDENCE. -- A private residence whenever it is not being used commercially to provide child care, adult care, or health care, or any combination thereof.
- (3) RETAIL TOBACCO SHOP.--Any enclosed indoor workplace dedicated to or predominantly for the retail sale of tobacco, tobacco products, and accessories for such products, in which the sale of other products or services is merely incidental.
- (a) A business that manufactures tobacco products and accessories is a business dedicated to or predominantly for the retail sale of tobacco, tobacco products, and accessories.
  As used in this subsection, the term "manufacture" includes

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28 29 tobacco smoking in a manufacturing facility, distribution facility, or cigar-leaf-dealer facility for the purpose of testing tobacco, tobacco products, or accessories for quality or compliance with federal law or regulations.

- (b) Notwithstanding s. 386.205(1)(a), a retail tobacco shop must comply with the requirements for a designated smoking room in ss. 386.205 and 386.206. A retail tobacco shop holding a retail tobacco products dealer permit under s. 569.003 on the effective date of this act is exempt from the requirements of s. 386.205.
- (4) DESIGNATED SMOKING GUEST ROOM.--A designated smoking guest room at a public lodging establishment.
- (5) STAND-ALONE BAR. -- Any place of business that during all times of operation is devoted predominantly or totally to serving alcoholic beverages, intoxicating beverages, or intoxicating liquors, or any combination thereof, for consumption on the licensed premises; in which the serving of food, if any, is merely incidental to the consumption of any such beverage; and that is not located within, and does not share any common entryway or common indoor area with, any other enclosed indoor workplace, including any business for which the sale of food or any other product or service is more than an incidental source of gross revenue. A stand-alone bar may share an entryway or common indoor area with a package store. A business must derive at least 70 percent of its gross revenue from the sale of alcoholic beverages, intoxicating beverages, or intoxicating liquors, or any combination thereof, excluding gross revenues from the sale of alcoholic beverages in a package store.

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1	(6) TOBACCO MANUFACTURING FACILITY An enclosed
2	indoor workplace used exclusively to manufacture tobacco
3	products or accessories for such products, to the extent that:
4	(a) Tobacco smoking is essential to the manufacture of
5	tobacco products or accessories;
6	(b) Tobacco smoking essential to the manufacture of
7	tobacco products or accessories cannot be performed in another
8	place that is not an enclosed indoor workplace; and
9	(c) The prohibition of tobacco smoking would encroach
10	upon rights protected by the United States Constitution.
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12	Each room in which tobacco smoking is permitted for the
13	purpose of manufacturing tobacco products or accessories must
14	comply with the signage requirements for a designated smoking
15	room in s. 386.206. As used in this subsection, the term
16	"manufacture" includes tobacco smoking in a manufacturing
17	facility, distribution facility, or cigar-leaf-dealer facility
18	for the purpose of testing tobacco, tobacco products, or
19	accessories for quality or compliance with federal law or
20	regulations.
21	(7) MEMBERSHIP ORGANIZATION FACILITY Any facility
22	owned or leased by and used exclusively for noncommercial
23	activities performed by the members and guests of a membership
24	organization, including social gatherings, meetings, dining,
25	and dances, if no person or persons are engaged in work as
26	defined in s. 386.203(17). Each facility in which tobacco
27	smoking is permitted during the activities of a membership
28	organization must comply with the signage requirements for a
29	designated smoking room in s. 386.206.
30	(8) EXPRESSIVE ACTIVITY Any enclosed indoor
31	workplace or public place, to the extent that:

1	(a) Tobacco smoking is an integral part of scientific,
2	political, religious, ideological, or other expressive speech
3	or activity, including, but not limited to, a production by
4	the entertainment industry as defined in s. 288.125,
5	scientific and medical research, and an exhibition of the arts
6	as defined in s. 265.283; and
7	(b) The prohibition of tobacco smoking would encroach
8	upon rights protected by the United States Constitution or the
9	State Constitution.
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11	Each room in which tobacco smoking is permitted as part of
12	scientific, political, religious, ideological, or other
13	expressive speech or activity must comply with the signage
14	requirements for a designated smoking room in s. 386.206.
15	(9) STATE CORRECTIONAL FACILITIES Any state
16	correctional facility to the extent that tobacco smoking is
17	not prohibited under s. 944.115.
18	Section 6. Section 386.205, Florida Statutes, is
19	amended to read:
20	386.205 Designation of smoking rooms areas
21	(1) Smoking $rooms$ areas may be designated by the
22	person in charge of a public place. Each designated smoking
23	room must conform to the following requirements:
24	(a) Work, other than essential services defined in s.
25	386.203, must not be performed in the room at any given time.
26	(b) Tobacco smoking must not be permitted in the room
27	for at least 30 minutes before any essential services are
28	performed in the room.
29	(c) Each smoking room must be enclosed by physical
30	barriers that are impenetrable by second-hand tobacco smoke

and prevent the escape of second-hand tobacco smoke into a common area or an enclosed indoor workplace.

requirements in s. 386.206. If a smoking area is designated, existing physical barriers and ventilation systems shall be used to minimize smoke in adjacent nonsmoking areas. This provision shall not be construed to require fixed structural or other physical modifications in providing these areas or to require operation of any existing heating, ventilating, and air-conditioning system (HVAC system) in any manner which decreases its energy efficiency or increases its electrical demand, or both, nor shall this provision be construed to require installation of new or additional HVAC systems.

(2)(a) A smoking room area may not be designated in an elevator, school bus, public means of mass transportation subject only to state smoking regulation, restroom, hospital, nursing home, doctor's or dentist's waiting room, health care facility, library, courtroom, jury waiting and deliberation room, museum, theater, auditorium, arena, recreational facility, restaurant, retail store except as provided in s.

385.2045, grocery store, county health department, day care center, school or other educational facility, or any common area as defined in s. 386.203. However, a patient's room in a hospital, nursing home, or other health care facility may be designated as a smoking area if such designation is ordered by the attending physician and agreed to by all patients assigned to that room.

(b) Notwithstanding anything in this part to the contrary, no more than one-half of the rooms in any health care facility may be designated as smoking areas.

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1 (3) In a workplace where there are smokers and nonsmokers, employers shall develop, implement, and post a 2 3 policy regarding designation of smoking and nonsmoking areas. Such a policy shall take into consideration the proportion of 4 5 smokers and nonsmokers. Employers who make reasonable efforts 6 to develop, implement, and post such a policy shall be deemed 7 in compliance. An entire area may be designated as a smoking area if all workers routinely assigned to work in that area at 9 the same time agree. With respect to the square footage in any 10 public place as described in subsection (4), this square 11 footage shall not include private office work space which is not a common area as defined in s. 386.203(6) and which is 12 ordinarily inaccessible to the public. 13 (4)(a) No more than one-half of the total square 14 footage in any public place within a single enclosed indoor 15 16 area used for a common purpose shall be reserved and 17 designated as a smoking area. (b) The square footage limitation set forth in 18 19 paragraph (a) shall not apply to any restaurant subject to 20 this part. With respect to such restaurants: 21 1. No more than 50 percent of the seats existing in a restaurant's dining room at any time shall be located in an 22 area designated as a smoking area. 23 2. Effective October 1, 2001, no more than 35 percent 24

(3)<del>(5)</del> A smoking room <del>area</del> may not contain common areas that which are expected to be used by the public.

of the seats existing in a restaurant's dining room at any

time shall be located in an area designated as a smoking area.

(4)<del>(6)</del> Each state agency may adopt rules for administering this section which take into consideration the 31 provisions of this part.

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Section 7. Section 386.206, Florida Statutes, is amended to read:

386.206 Posting of signs. -- The person in charge of a public place shall conspicuously post, or cause to be posted, outside the entryway of and in any room area designated as a smoking room area signs stating that smoking is permitted in that room <del>such area</del>. Each sign posted under <del>pursuant to</del> this section must shall have letters of reasonable size which can be easily read. The color, design, and precise place of posting of these such signs shall be left to the discretion of the person in charge of the premises. In order to increase public awareness, the person in charge of a public place may, at his or her discretion, also post "NO SMOKING EXCEPT IN DESIGNATED SMOKING ROOMS AREAS" signs as appropriate.

Section 8. Section 386.207, Florida Statutes, is amended to read:

386.207 Administration; enforcement; civil penalties; exceptions exemptions .--

- The department, the Department of Health, and or the division shall enforce this part and the rules of the department adopted under s. 386.2135 ss. 386.205 and 386.206 and to implement such enforcement shall adopt, in consultation with the State Fire Marshal, rules specifying procedures to be followed by enforcement personnel in investigating complaints and notifying alleged violators, rules defining types of cases for which exemptions may be granted, and rules specifying procedures by which appeals may be taken by aggrieved parties.
- (2) Public agencies responsible for the management and maintenance of government buildings shall report observed violations to the department or division. The State Fire 31 Marshal shall report to the department or division observed

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violations of ss. 386.205 and 386.206 found during its periodic inspections conducted pursuant to its regulatory authority. The department or the division, upon notification of observed violations of ss. 386.205 and 386.206, shall issue to the proprietor or other person in charge of such public place a notice to comply with ss. 386.205 and 386.206. such person fails to comply within 30 days after receipt of the such notice, the department or the division shall assess a civil penalty against him or her not to exceed \$100 for the first violation and not to exceed \$500 for each subsequent violation. The imposition of such fine shall be in accordance with the provisions of chapter 120. If a person refuses to comply with ss. 386.205 and 386.206, after having been assessed such penalty, the department or the division may file a complaint in the circuit court of the county in which such public place is located to require compliance.

(3) A person may request an exemption from ss. 386.205 and 386.206 by applying to the department or the division.

The department or the division may grant exemptions on a case-by-case basis where it determines that substantial good faith efforts have been made to comply or that emergency or extraordinary circumstances exist.

 $\underline{(3)(4)}$  All fine moneys collected pursuant to this section shall be used by the <u>Department of Health</u> department for children's medical services programs pursuant to the provisions of part I of chapter 391.

Section 9. Section 386.208, Florida Statutes, is amended to read:

386.208 Penalties.--Any person who violates s. 386.204 commits a noncriminal violation as <u>defined</u> provided for in s. 775.08(3), punishable by a fine of not more than \$100 for the

 first violation and not more than \$500 for each subsequent violation. Jurisdiction shall be with the appropriate county court.

Section 10. Section 386.209, Florida Statutes, is reenacted to read:

386.209 Regulation of smoking preempted to state.—This part expressly preempts regulation of smoking to the state and supersedes any municipal or county ordinance on the subject.

Section 11. Section 386.211, Florida Statutes, is amended to read:

386.211 Public announcements in mass transportation terminals.—Announcements about the Florida Clean Indoor Air Act shall be made regularly over public address systems in terminals of public transportation carriers located in metropolitan statistical areas with populations over 230,000 according to the latest census. These announcements shall be made at least every 30 minutes and shall be made in appropriate languages. Each announcement <u>must shall</u> include a statement to the effect that Florida is a clean indoor air state and that smoking is allowed only in designated <u>smoking</u> rooms <u>areas</u>.

Section 12. Section 386.212, Florida Statutes, is amended to read:

386.212 Smoking prohibited near school property; penalty.--

(1) It is unlawful for any person under 18 years of age to smoke tobacco in, on, or within 1,000 feet of the real property comprising a public or private elementary, middle, or secondary school between the hours of 6 a.m. and midnight.

 This section  $\underline{\text{does}}$   $\underline{\text{shall}}$  not apply to any person occupying a moving vehicle or within a private residence.

- (2) A law enforcement officer may issue a citation in such form as prescribed by a county or municipality to any person violating the provisions of this section. Any such citation must contain:
  - (a) The date and time of issuance.
  - (b) The name and address of the person cited.
- (c) The date and time the civil infraction was committed.
  - (d) The statute violated.
  - (e) The facts constituting the violation.
- (f) The name and authority of the law enforcement officer.
- (g) The procedure for the person to follow to pay the civil penalty, to contest the citation, or to appear in court.
- (h) The applicable civil penalty if the person elects not to contest the citation.
- (i) The applicable civil penalty if the person elects to contest the citation.
- (3) Any person issued a citation pursuant to this section shall be deemed to be charged with a civil infraction punishable by a maximum civil penalty not to exceed \$25, or 50 hours of community service or, where available, successful completion of a school-approved anti-tobacco "alternative to suspension" program.
- (4) Any person who fails to comply with the directions on the citation shall be deemed to waive his or her right to contest the citation and an order to show cause may be issued by the court.

1 Section 13. Section 386.2125, Florida Statutes, is 2 created to read: 3 386.2125 Rulemaking.--The department shall, in consultation with the division, the State Fire Marshal, and 4 5 the Department of Health, have the authority to adopt rules 6 pursuant to ss. 120.536 and 120.54 to implement the provisions 7 of this part. 8 Section 14. Section 386.213, Florida Statutes, is 9 created to read: 10 386.213 Effect of invalidity. -- The provisions of this 11 act are carefully constructed in a manner that each provision is inextricably intertwined with every other provision of the 12 act and is inseparable from the remainder of the act. If any 13 provision of this act or the application thereof to any person 14 or circumstance is held invalid, the invalidity affects every 15 other provision or application of the act, other provisions or 16 17 applications of the act may not be given effect without the invalid provision or application, and the entire act must be 18 19 held invalid. 20 Section 15. This act shall take effect July 1, 2003. 21 22 23 24 25 26 27 28 29 30 31

STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR Senate Bill 742 The Committee Substitute implements the provisions of Article X, Section 20, of the Florida Constitution, which prohibits tobacco smoking in enclosed indoor workplaces. It amends the Florida Clean Indoor Air Act, Part II of Chapter 386, F.S. The bill provides definitions. It prohibits smoking in enclosed indoor workplaces except in certain places. It prohibits smoking in public places except in designated smoking rooms. It prohibits smoking in restaurants, their outdoor areas, and requires that notices to be posted and included in advertising. It prohibits smoking within 10 feet of entryways and ventilation intakes. It authorizes smoking in certain places including designated smoking rooms, private residences, retail tobacco shops, designated guest rooms, stand-alone bars, tobacco manufacturing facilities, membership organization facilities, in certain instances protected by the United States and State Constitution, and in certain areas of the state prisons. It maintains the current penalties of the Florida Clean Indoor Air Act, and the smoking prohibition near school property. The bill provides for enforcement, authorizes rulemaking, and provides for the effect of holding the act invalid. the act invalid.