$\mathbf{B}\mathbf{y}$  the Committees on Appropriations; Regulated Industries; and Senator Diaz de la Portilla

309-2451-03

A bill to be entitled 1 2 An act relating to the Florida Clean Indoor Air Act; implementing s. 20, Art. X of the State 3 4 Constitution; reenacting s. 386.201, F.S., 5 relating to a short title; amending s. 386.202, 6 F.S.; providing legislative intent and 7 findings; amending s. 386.203, F.S.; providing definitions; amending s. 386.204, F.S.; 8 9 prohibiting smoking in certain places; requiring the posting of signs; creating s. 10 386.2045, F.S.; establishing specific 11 12 exceptions where smoking is permitted; amending s. 386.205, F.S.; providing for designated 13 smoking rooms; providing certain exceptions; 14 requiring state agencies to adopt rules; 15 amending s. 386.206, F.S.; providing 16 17 requirements for the posting of signs in rooms designated as smoking rooms; amending s. 18 19 386.207, F.S.; providing for enforcement of the 20 act by the Department of Business and Professional Regulation and the Department of 21 22 Health; providing penalties; providing for the use of moneys collected as fines under the act; 23 amending s. 386.208, F.S.; providing additional 24 25 penalties; reenacting s. 386.209, F.S., relating to preemption by the state of the 26 regulation of smoking; amending s. 386.211, 27 2.8 F.S.; providing for announcements at certain facilities; amending s. 386.212, F.S.; 29 30 prohibiting smoking near school property; creating s. 386.2125, F.S.; requiring the 31

1 Department of Health to adopt rules; creating 2 s. 386.213, F.S.; providing for effect of any 3 invalidity of certain provisions; providing for 4 severability; providing an effective date. 5 6 Be It Enacted by the Legislature of the State of Florida: 7 8 Section 1. Section 386.201, Florida Statutes, is 9 reenacted to read: 10 386.201 Short title.--This part may be cited as the 11 "Florida Clean Indoor Air Act." Section 2. Section 386.202, Florida Statutes, is 12 13 amended to read: 386.202 Legislative intent. -- The purpose of this part 14 15 is to protect people from the public health hazards of second-hand, comfort, and environment by creating areas in 16 17 public places and at public meetings that are reasonably free from tobacco smoke and to implement the Florida health 18 19 initiative in s. 20, Art. X of the State Constitution by 20 providing a uniform statewide maximum code. This part does shall not be interpreted to require the designation of smoking 21 rooms areas. However, it is the intent of the Legislature to 22 discourage the designation of any room located area within a 23 24 government building as a smoking room area. It is the intent 25 of the Legislature to not inhibit, or otherwise obstruct, smoking cessation programs, medical research, or scientific 26 27 research in this state. The Legislature finds that tobacco 28 smoking that is integral to a smoking cessation program, 29 medical research, or scientific research does not present a credible public health hazard from second-hand smoke. The 30

in an enclosed indoor place, including janitorial services, repairs, renovations, and other services essential to the maintenance of any enclosed indoor place, does not transform a nonworkplace into a workplace.

Section 3. Section 386.203, Florida Statutes, is amended to read:

386.203 Definitions.--As used in this part, the term:

- (1) "Commercial use of a private residence" means any time during which the owner, lessee, or other person occupying or controlling the use of a private residence is furnishing in the private residence, or causing or allowing to be furnished in the private residence, child care, adult care, or health care, or any combination thereof, and receiving or expecting to receive compensation therefor.
- (2) "Common area" means a hallway, corridor, lobby, aisle, water fountain area, restroom, stairwell, entryway, or conference room in a public place.
  - (3) "Department" means the Department of Health.
- (4) "Designated smoking room" means a room complying with the requirements in ss. 386.205 and 386.206.
- (5) "Designated smoking guest room" means a sleeping room or directly associated private area, including, but not limited to, a bathroom, living room, or kitchen area, if applicable, which is rented to a guest for his or her exclusive transient occupancy at a public lodging establishment and which is designated by the operator of the public lodging establishment as a room in which smoking may be permitted.
- (6) "Enclosed indoor workplace" means a workplace that is predominantly or totally bounded on all sides and above by physical barriers.

- (a) Except as provided in paragraph (b), the term does not include a workplace that does not have physical barriers of any kind from above, a workplace that is totally bounded from above but of which at least 25 percent of contiguous surface area of the sides is without a physical barrier of any kind separating the workplace from the exterior of the building within which the workplace is located, or a workplace that is bounded on all sides and above by physical barriers consisting of no more than 50 percent of the total bounded surface area of the workplace.
- (b) The term does not apply to a workplace in a restaurant that is bounded on all sides and above by physical barriers consisting of no more than 25 percent of the total bounded surface area of the workplace. A restaurant must provide a ventilation system to significantly reduce the accumulation of second-hand tobacco smoke in any unenclosed workplace of the restaurant in which tobacco smoking is permitted.
- (c) The term also does not include a smoking room designated under s. 386.205.
- (7) "Essential services" means those services that are essential to the maintenance of any enclosed indoor room, regardless of whether the room is a workplace, including, but not limited to, janitorial services, repairs, or renovations.
- (8) "Government building" means a building or portion of a building owned by or leased to the state or a political subdivision of the state and used for governmental purposes.
- (9) "Membership organization" means a charitable, nonprofit, or veterans' organization that holds a current exemption from federal taxation under s. 501(c)(3), s. 501(c)(4), s. 501(c)(7), s. 501(c)(8), or s. 501(c)(10), s.

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501(c)(19), or s. 501(d) of the Internal Revenue Code or a
    religious organization that is not required to apply for
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    recognition of its exemption from federal taxation under s.
    501(c)(3) of the Internal Revenue Code.
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          (10) "Package store" means a workplace in which
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    alcoholic beverages are sold only for consumption off the
   premises and which shares an entryway or common indoor area
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    with a stand-alone bar.
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          (11) "Physical barrier" includes an uncovered opening,
    a screened or otherwise partially covered opening, or an open
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    or closed window, jalousie, or door.
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          (12) "Public lodging establishment" has the same
    meaning ascribed in s. 509.013.
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          (13)(1) "Public place" means the following enclosed,
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    indoor areas used by the general public:
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           (a) Government buildings;
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           (b) Public means of mass transportation and their
    associated terminals not subject to federal smoking
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   regulation;
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           (c) Elevators;
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           (d) Hospitals;
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           (f) Educational facilities;
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                Public school buses;
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           (i) Courtrooms;
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               Jury waiting and deliberation rooms;
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           (k) Museums;
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           (1)
               Theaters;
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           (m) Auditoriums;
           (n) Arenas;
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1	(o) Recreational facilities;
2	(p) Restaurants;
3	(q) Retail stores <del>, except a retail store the primary</del>
4	business of which is the sale of tobacco or tobacco related
5	products;
6	(r) Grocery stores;
7	(s) Buildings that contain an enclosed indoor
8	workplace Places of employment;
9	(t) Health care facilities;
10	(u) Day care centers; and
11	$(\mathtt{v})$ Common areas of retirement homes and condominiums.
12	(2) "Government building" means any building or any
13	portion of any building owned by or leased to the state or any
14	political subdivision thereof and used for governmental
15	purposes.
16	$\overline{(14)}\overline{(3)}$ "Public meeting" means all meetings open to
17	the public, including meetings of homeowner, condominium, or
18	renter or tenant associations unless such meetings are held in
19	a private residence.
20	(15) "Second-hand smoke" means smoke emitted from
21	lighted, smoldering, or burning tobacco when the smoker is not
22	inhaling; smoke emitted at the mouthpiece during puff drawing;
23	and smoke exhaled by the smoker.
24	(16) (4) "Smoking" means inhaling, exhaling, burning,
25	carrying, or possessing a lighted tobacco product, including
26	cigarettes, cigars, pipe tobacco possession of a lighted
27	<del>cigarette, lighted cigar, lighted pipe</del> , or any other lighted
28	tobacco product.
29	$\overline{(17)}\overline{(5)}$ "Smoking $\overline{ ext{room}}$ $\overline{ ext{area}}$ " means $\overline{ ext{a}}$ designated
30	room area meeting the requirements of ss. 386.205 and 386.206.

 employment-type service for, or at the request of, another person or a public or private entity, regardless of whether the employment or employment-type service is performed for compensation or on a full-time or part-time basis, whether legally or not. The term includes employment or employment-type service performed by an employee, independent contractor, agent, partner, proprietor, manager, officer, director, apprentice, trainee, associate, servant, volunteer, or similar person. The term applies to employment or employment-type service performed at any given time. The term does not include noncommercial activities performed by members of a membership organization.

- ersons perform work. The term does not apply to an entire building, but applies only to those rooms where work is performed. This section applies to all such workplaces without regard to whether work is occurring at any given time. The term does not include:
  - (a) A smoking room designated under s. 386.205.
- (b) Any facility owned or leased by and used exclusively for noncommercial activities performed by the members and guests of a membership organization, including social gatherings, meetings, dining, and dances, if no person or persons are engaged in work as defined in subsection (18). Each facility in which tobacco smoking is permitted during the activities of a membership organization must comply with the signage requirements for a designated smoking room in s. 386.206.

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1 (6) "Common area" means any hallway, corridor, lobby, 2 aisle, water fountain area, restroom, stairwell, entryway, or 3 conference room in any public place. 4 (7) "Department" means the Department of Health. 5 (8) "Division" means the Division of Hotels and 6 Restaurants of the Department of Business and Professional 7 Regulation. 8 Section 4. Section 386.204, Florida Statutes, is amended to read: 9 386.204 Prohibition.--10 11 (1) ENCLOSED INDOOR WORKPLACES.--A person may not smoke in an enclosed indoor workplace, except as otherwise 12 provided in s. 386.2045. 13 (2) PUBLIC PLACES.--A person may not smoke in a public 14 place or at a public meeting except in a designated smoking 15 room designated under s. 386.205 areas. These prohibitions do 16 17 not apply in cases in which an entire room or hall is used for a private function and seating arrangements are under the 18 19 control of the sponsor of the function and not of the 20 proprietor or person in charge of the room or hall. 21 (3) OTHER PROHIBITED AREAS. -- A person may not smoke within 10 feet of the entryway to a building that contains an 22 enclosed indoor workplace or within 10 feet of intake 23 24 equipment for a heating, ventilating, or air conditioning 25 system (HVAC system) for a building that contains an enclosed indoor workplace. An outdoor entryway to a public 26 27 transportation facility, including, but not limited to, 28 railroad stations, bus stations, ship ports, ferry terminals, 29 roadside welcome stations, highway service plazas, airports

served by regular passenger service, and highway rest stations

is exempt from the prohibition in this subsection.

1 Section 5. Section 386.2045, Florida Statutes, is 2 created to read: 3 386.2045 Enclosed indoor workplaces; specific exceptions. -- Notwithstanding s. 386.204(1), tobacco smoking 4 5 may be permitted in each of the following places: 6 (1) PRIVATE RESIDENCE. -- A private residence whenever it is not being used commercially to provide child care, adult 7 8 care, or health care, or any combination thereof. 9 (2) RETAIL TOBACCO SHOP. -- Any enclosed indoor 10 workplace dedicated to or predominantly for the retail sale of 11 tobacco, tobacco products, and accessories for such products, in which the sale of other products or services is merely 12 incidental. Any enclosed indoor workplace of a business that 13 manufactures, imports, or distributes tobacco products or of a 14 tobacco leaf dealer is a business dedicated to or 15 predominantly for the retail sale of tobacco and tobacco 16 17 products when, as a necessary and integral part of the process of making, manufacturing, importing, or distributing a tobacco 18 19 product for the eventual retail sale of such tobacco or tobacco product, tobacco is heated, burned, or smoked or a 20 lighted tobacco product is tested. 21 (3) DESIGNATED SMOKING GUEST ROOM. -- A designated 22 smoking guest room at a public lodging establishment. 23 24 (4) STAND-ALONE BAR. -- Any place of business that 25 during all times of operation is devoted predominantly or totally to serving alcoholic beverages, intoxicating 26 27 beverages, or intoxicating liquors, or any combination thereof, for consumption on the licensed premises; in which 28 29 the serving of food, if any, is merely incidental to the consumption of any such beverage; and that is not located 30 31 within, and does not share any common entryway or common

indoor area with, any other enclosed indoor workplace, including any business for which the sale of food or any other product or service is more than an incidental source of gross revenue. A stand-alone bar may share an entryway or common indoor area with a package store. A business must not derive more than 25 percent of its gross revenue from the sale of food.

- (5) SMOKING-CESSATION PROGRAM, MEDICAL RESEARCH, OR SCIENTIFIC RESEARCH.--Any enclosed indoor workplace or public place, to the extent that tobacco smoking is an integral part of a smoking-cessation program, medical research, or scientific research. Each room in which tobacco smoking is permitted must comply with the signage requirements for a designated smoking room in s. 386.206.
- workplace or public place, to the extent that tobacco smoking is an integral part of expressive speech or activity, including, but not limited to, a production by the entertainment industry as defined in s. 288.125, and an exhibition of the arts as defined in s. 265.283. Each room in which tobacco smoking is permitted as part of an expressive speech or activity must comply with the signage requirements for a designated smoking room in s. 386.206.
- (7) STATE CORRECTIONAL FACILITIES.--Any state correctional facility to the extent that tobacco smoking is not prohibited under s. 944.115.

Section 6. Section 386.205, Florida Statutes, is amended to read:

386.205 Designation of smoking rooms areas.--

- (1)  $\underline{A}$  smoking  $\underline{room}$  areas may be designated by the person in charge of a public place.  $\underline{Each}$  designated smoking  $\underline{room}$  must conform to the following requirements:
- (a) Work, other than essential services defined in s. 386.203, must not be performed in the room at any given time.
- (b) Tobacco smoking must not be permitted in the room for at least 30 minutes before any essential services are performed in the room.
- (c) Each smoking room must be enclosed by physical barriers that are impenetrable by second-hand tobacco smoke and prevent the escape of second-hand tobacco smoke into a common area or an enclosed indoor workplace.
- (d) Each smoking room must remove second-hand tobacco smoke from the room using a mechanical air purification system that removes no less than 99.97 percent of particles that are 3 microns and larger and must not share a heating, ventilating, or air-conditioning system (HVAC system) with any enclosed indoor workplace.
- (e) Each smoking room must comply with the signage requirements in s. 386.206. If a smoking area is designated, existing physical barriers and ventilation systems shall be used to minimize smoke in adjacent nonsmoking areas. This provision shall not be construed to require fixed structural or other physical modifications in providing these areas or to require operation of any existing heating, ventilating, and air-conditioning system (HVAC system) in any manner which decreases its energy efficiency or increases its electrical demand, or both, nor shall this provision be construed to require installation of new or additional HVAC systems.
- 30 (2)<del>(a)</del> A smoking <u>room</u> area may not be designated in an elevator, school bus, public means of mass transportation

subject only to state smoking regulation, restroom, hospital, nursing home, doctor's or dentist's waiting room, health care facility, library, courtroom, jury waiting and deliberation room, museum, theater, auditorium, arena, recreational facility, retail store except as provided in s. 385.2045, grocery store, county health department, day care center, school or other educational facility, or any common area as defined in s. 386.203. However, a patient's room in a hospital, nursing home, or other health care facility may be designated as a smoking area if such designation is ordered by the attending physician and agreed to by all patients assigned to that room.

- (b) Notwithstanding anything in this part to the contrary, no more than one-half of the rooms in any health care facility may be designated as smoking areas.
- nonsmokers, employers shall develop, implement, and post a policy regarding designation of smoking and nonsmoking areas. Such a policy shall take into consideration the proportion of smokers and nonsmokers. Employers who make reasonable efforts to develop, implement, and post such a policy shall be deemed in compliance. An entire area may be designated as a smoking area if all workers routinely assigned to work in that area at the same time agree. With respect to the square footage in any public place as described in subsection (4), this square footage shall not include private office work space which is not a common area as defined in s. 386.203(6) and which is ordinarily inaccessible to the public.
- (4)(a) No more than one-half of the total square footage in any public place within a single enclosed indoor

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area used for a common purpose shall be reserved and designated as a smoking area.

- (b) The square footage limitation set forth in paragraph (a) shall not apply to any restaurant subject to this part. With respect to such restaurants:
- 1. No more than 50 percent of the seats existing in a restaurant's dining room at any time shall be located in an area designated as a smoking area.
- 2. Effective October 1, 2001, no more than 35 percent of the seats existing in a restaurant's dining room at any time shall be located in an area designated as a smoking area.
- (3)<del>(5)</del> A smoking room <del>area</del> may not contain common areas that which are expected to be used by the public.
- (4)<del>(6)</del> Each state agency may adopt rules for administering this section which take into consideration the provisions of this part.

Section 7. Section 386.206, Florida Statutes, is amended to read:

386.206 Posting of signs. -- The person in charge of a public place shall conspicuously post, or cause to be posted, outside the entryway of and in any room area designated as a smoking room area signs stating that smoking is permitted in that room such area. Each sign posted under pursuant to this section must shall have letters of reasonable size which can be easily read. The color, design, and precise place of posting of these such signs shall be left to the discretion of the person in charge of the premises. In order to increase public awareness, the person in charge of a public place may, at his or her discretion, also post "NO SMOKING EXCEPT IN DESIGNATED SMOKING ROOMS AREAS" signs as appropriate.

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Section 8. Section 386.207, Florida Statutes, is amended to read:

386.207 Administration; enforcement; civil penalties; exceptions exemptions.--

- Professional Regulation or the division shall enforce this part ss. 386.205 and 386.206 and to implement such enforcement shall adopt, in consultation with the Department of Agriculture and Consumer Services and the State Fire Marshal, rules specifying procedures to be followed by enforcement personnel in investigating complaints and notifying alleged violators, rules defining types of cases for which exceptions exemptions may be granted, and rules specifying procedures by which appeals may be taken by aggrieved parties.
- (2) Public agencies responsible for the management and maintenance of government buildings shall report observed violations to the department and the Department of Business and Professional Regulation or division. The State Fire Marshal shall report to the department and the Department of Business and Professional Regulation or division observed violations of this part ss. 386.205 and 386.206 found during its periodic inspections conducted under pursuant to its regulatory authority. The department and the Department of Business and Professional Regulation or the division, upon notification of observed violations of this part ss. 386.205 and 386.206, shall issue to the proprietor or other person in charge of such public place or enclosed indoor workplace a notice to comply with this part ss. 386.205 and 386.206. the such person fails to comply within 30 days after receipt of the such notice, the department and the Department of Business and Professional Regulation or the division shall

assess a civil penalty against him or her not to exceed \$1,000 \$100 for the first violation and not to exceed \$2,500\$500 for each subsequent violation. The imposition of the such fine must shall be in accordance with the provisions of chapter 120. If a person refuses to comply with this part ss. 386.205 and 386.206, after having been assessed such penalty, the department and the Department of Business and Professional Regulation or the division may file a complaint in the circuit court of the county in which the such public place or enclosed indoor workplace is located to require compliance.

(3) A person may request an exemption from ss. 386.205 and 386.206 by applying to the department or the division.

The department or the division may grant exemptions on a case-by-case basis where it determines that substantial good faith efforts have been made to comply or that emergency or extraordinary circumstances exist.

(3)(4) All fine moneys collected pursuant to this section shall be used by the department for children's medical services programs pursuant to the provisions of part I of chapter 391.

Section 9. Section 386.208, Florida Statutes, is amended to read:

386.208 Penalties.--Any person who violates s. 386.204 commits a noncriminal violation as <u>defined</u> provided for in s. 775.08(3), punishable by a fine of not more than \$1,000\$ for the first violation and not more than \$2,500\$ for each subsequent violation. Jurisdiction shall be with the appropriate county court.

Section 10. Section 386.209, Florida Statutes, is reenacted to read:

 386.209 Regulation of smoking preempted to state.—This part expressly preempts regulation of smoking to the state and supersedes any municipal or county ordinance on the subject.

Section 11. Section 386.211, Florida Statutes, is amended to read:

386.211 Public announcements in mass transportation terminals.—Announcements about the Florida Clean Indoor Air Act shall be made regularly over public address systems in terminals of public transportation carriers located in metropolitan statistical areas with populations over 230,000 according to the latest census. These announcements shall be made at least every 30 minutes and shall be made in appropriate languages. Each announcement <u>must shall</u> include a statement to the effect that Florida is a clean indoor air state and that smoking is allowed only in designated <u>smoking</u> rooms <u>areas</u>.

Section 12. Section 386.212, Florida Statutes, is amended to read:

386.212 Smoking prohibited near school property; penalty.--

- (1) It is unlawful for any person under 18 years of age to smoke tobacco in, on, or within 1,000 feet of the real property comprising a public or private elementary, middle, or secondary school between the hours of 6 a.m. and midnight. This section does shall not apply to any person occupying a moving vehicle or within a private residence.
- (2) A law enforcement officer may issue a citation in such form as prescribed by a county or municipality to any person violating the provisions of this section. Any such citation must contain:

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1 (a) The date and time of issuance. 2 (b) The name and address of the person cited. 3 The date and time the civil infraction was (C) 4 committed. 5 The statute violated. (d) 6 The facts constituting the violation. (e) 7 The name and authority of the law enforcement (f) 8 officer. 9 (q)The procedure for the person to follow to pay the 10 civil penalty, to contest the citation, or to appear in court. 11 The applicable civil penalty if the person elects not to contest the citation. 12 13 (i) The applicable civil penalty if the person elects 14 to contest the citation. (3) Any person issued a citation pursuant to this 15 section shall be deemed to be charged with a civil infraction 16 17 punishable by a maximum civil penalty not to exceed \$25, or 50 18 hours of community service or, where available, successful 19 completion of a school-approved anti-tobacco "alternative to 20 suspension" program. (4) Any person who fails to comply with the directions 21 on the citation shall be deemed to waive his or her right to 22 contest the citation and an order to show cause may be issued 23 24 by the court. 25 Section 13. Section 386.2125, Florida Statutes, is created to read: 26 27 386.2125 Rulemaking.--The department shall, in 28 consultation with the State Fire Marshal, the Department of

Business and Professional Regulation, have the authority to

Agriculture and Consumer Services, and the Department of

adopt rules pursuant to ss. 120.536(1) and 120.54 to implement the provisions of this part. 2 3 Section 14. Section 386.213, Florida Statutes, is created to read: 4 5 386.213 Effect of invalidity; penalties.--If a term 6 defined in s. 386.203 or an exception provided in s. 7 is held invalid: 8 (1) The term or exception must be reviewed by the Legislature at the next regular session. 9 10 (2) The penalties provided in ss. 386.207 and 386.208 11 may not be applied to a place described in the term or exception until the term or exception is repealed and the 12 13 Legislature reenacts a penalty. Section 15. If any provision of this act or its 14 application to any person or circumstance is held invalid, the 15 invalidity does not affect other provisions or applications of 16 17 the act that can be given effect without the invalid provision or application, and to this end the provisions of this act are 18 19 declared severable. 20 Section 16. This act shall take effect July 1, 2003. 21 22 23 24 25 26 27 28 29 30 31

1	STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN
2	COMMITTEE SUBSTITUTE FOR CS for SB 742
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4	The committee substitute for CS/SB 742 expresses the
5	legislative intent that the act is not intended to inhibit or obstruct smoking cessation programs, medical research or
6	scientific research in this state. It makes a legislative finding that tobacco smoking in such activities does not present a credible public health hazard from second-hand
7	smoke. The bill provides a legislative finding that the performance of essential services does not transform a
8	non-workplace into a workplace.
9	The substitute restricts smoking in restaurant workplaces that are no more than 25 percent bounded. Exceptions for membership
10	organizations and designated smoking rooms are deleted, but the bill clarifies the definition of workplace to exclude
11	these places from the definition. Requirements that would have imposed advertising and notice requirements on restaurants are
12	deleted.
13	A provision provides that a stand-alone bar must maintain at least 25 percent of its gross revenue from the sale of food
14	and requires that designated smoking rooms use an air purification system. Enclosed indoor workplaces of a business
15	that manufactures, imports, or distributes tobacco products or of a tobacco leaf dealer are exempt. Tobacco smoking, to the
16	extent it is an integral part of a smoking cessation program, medical research, and scientific research is exempt. An
17	exception is also provided for expressive speech or activity, including, but not limited to, production by the entertainment
18 19	industry, and an exhibition of the arts.  The bill directs the enforcement of the act by the Department
20	of Health and the Department of Business and Professional Regulation and provides increases in penalties for violations.
21	Regulation and provides increases in penalties for violations.
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