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A bill to be entitled

An act relating to adoption; amending ss. 63.062, 63.085, 63.089, 63.142, and 63.182, F.S.; reducing the time period within which an action must be filed to nullify an adoption or a termination of parental rights on grounds of fraud or providing false information; providing a time limitation for the use of scientific testing to show a probability of paternity; requiring notice to and written consent from a registrant in the paternity registry for a termination of parental rights pending adoption; amending s. 63.088, F.S.; providing court inquiry and diligent search requirements regarding a registrant in the paternity registry to terminate parental rights pending adoption; amending s. 63.165, F.S.; requiring the Department of Children and Family Services to maintain a paternity registry within the state registry of adoption information; providing duties of registrants and the department; providing a penalty; providing use and admissibility of registry information; providing for a fee; providing rulemaking authority; providing applicability of the act; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Paragraph (c) of subsection (1) of section 63.062, Florida Statutes, is amended, paragraph (h) is added to said subsection, and subsection (2) of said section is amended, to read:

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63.062 Persons required to consent to adoption; affidavit of nonpaternity; waiver of venue.--

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(1) Unless supported by one or more of the grounds enumerated under s. 63.089(3), a petition to terminate parental rights pending adoption may be granted only if written consent has been executed as provided in s. 63.082 after the birth of the minor or notice has been served under s. 63.088 to:

- (c) If there is no father as set forth in paragraph (b), any man established to be the father of the child by scientific tests that are generally acceptable within the scientific community to show a probability of paternity. The requirements of this paragraph are only applicable during the time period specified by s. 63.182. The results of scientific tests that are generally acceptable within the scientific community to show a probability of paternity are inadmissible past the 1-year statute of repose pursuant to s. 63.182.
- (h) Any man who has timely registered with the paternity registry as the father of the child.
- (2) Any person whose consent is required under paragraph(1)(c), or paragraph (1)(d), or (h) may execute an affidavit of nonpaternity in lieu of a consent under this section and by doing so waives notice to all court proceedings after the date of execution. An affidavit of nonpaternity must be executed as provided in s. 63.082. The person executing the affidavit must receive disclosure under s. 63.085 prior to signing the affidavit.
- Section 2. Subsection (1) of section 63.085, Florida Statutes, is amended to read:
 - 63.085 Disclosure by adoption entity.--
- (1) DISCLOSURE REQUIRED TO PARENTS AND PROSPECTIVE

 ADOPTIVE PARENTS. -- Not later than 7 days after a person seeking
 to adopt a minor or a person seeking to place a minor for

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adoption contacts an adoption entity in person or provides the adoption entity with a mailing address, the entity must provide a written disclosure statement to that person if the entity agrees or continues to work with such person. If an adoption entity is assisting in the effort to terminate the parental rights of a parent who did not initiate the contact with the adoption entity, the written disclosure must be provided within 7 days after that parent is identified and located. For purposes of providing the written disclosure, a person is considered to be seeking to place a minor for adoption when that person has sought information or advice from the adoption entity regarding the option of adoptive placement. The written disclosure statement must be in substantially the following form:

ADOPTION DISCLOSURE

THE STATE OF FLORIDA REQUIRES THAT THIS FORM BE PROVIDED TO ALL PERSONS CONSIDERING ADOPTING A MINOR OR SEEKING TO PLACE A MINOR FOR ADOPTION, TO ADVISE THEM OF THE FOLLOWING FACTS REGARDING ADOPTION UNDER FLORIDA LAW:

- 1. Under section 63.102, Florida Statutes, the existence of a placement or adoption contract signed by the parent or prospective adoptive parent, prior approval of that contract by the court, or payment of any expenses permitted under Florida law does not obligate anyone to sign a consent or ultimately place a minor for adoption.
- 2. Under sections 63.092 and 63.125, Florida Statutes, a favorable preliminary home study, before the minor may be placed in that home, and a final home investigation, before the



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adoption becomes final, must be completed.

- 3. Under section 63.082, Florida Statutes, a consent to adoption or affidavit of nonpaternity may not be signed until after the birth of the minor.
- 4. Under section 63.082, Florida Statutes, if the minor is to be placed for adoption with identified prospective adoptive parents upon release from a licensed hospital or birth center following birth, the consent to adoption may not be signed until 48 hours after birth or until the day the birth mother has been notified in writing, either on her patient chart or in release papers, that she is fit to be released from the licensed hospital or birth center, whichever is sooner. The consent to adoption or affidavit of nonpaternity is valid and binding upon execution unless the court finds it was obtained by fraud or under duress.
- Under section 63.082, Florida Statutes, if the minor is 5. not placed for adoption with the prospective adoptive parent upon release from the hospital or birth center following birth, a 3-day revocation period applies during which consent may be withdrawn for any reason by notifying the adoption entity in writing. In order to withdraw consent, the written withdrawal of consent must be mailed at a United States Post Office no later than 3 business days after execution of the consent or 1 business day after the date of the birth mother's discharge from a licensed hospital or birth center, whichever occurs later. For purposes of mailing the withdrawal of consent, the term "business day" means any day on which the United States Postal Service accepts certified mail for delivery. The letter must be sent by certified United States mail, return receipt requested. Postal costs must be paid at the time of mailing and the receipt



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should be retained as proof that consent was withdrawn in a timely manner.

- 6. Under section 63.082, Florida Statutes, and notwithstanding the revocation period, the consent may be withdrawn at any time prior to the placement of the child with the prospective adoptive parent, by notifying the adoption entity in writing by certified United States mail, return receipt requested.
- 7. Under section 63.082, Florida Statutes, if an adoption entity timely receives written notice from a person of that person's desire to withdraw consent, the adoption entity must contact the prospective adoptive parent to arrange a time certain to regain physical custody of the child. Absent a court order for continued placement of the child entered under section 63.082, Florida Statutes, the adoption entity must return the minor within 3 days after notification of the withdrawal of consent to the physical custody of the person withdrawing consent. After the revocation period for withdrawal of consent ends, or after the placement of the child with the prospective adoptive parent, whichever occurs later, the consent may be withdrawn only if the court finds that the consent was obtained by fraud or under duress.
- 8. Under section 63.082, Florida Statutes, an affidavit of nonpaternity, once executed, may be withdrawn only if the court finds that it was obtained by fraud or under duress.
- 9. Under section 63.082, Florida Statutes, a person who signs a consent to adoption or an affidavit of nonpaternity must be given reasonable notice of his or her right to select a person who does not have an employment, professional, or personal relationship with the adoption entity or the

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prospective adoptive parents to be present when the consent or affidavit is executed and to sign the consent or affidavit as a witness.

- 10. Under section 63.088, Florida Statutes, specific and extensive efforts are required by law to attempt to obtain the consents required under section 63.062, Florida Statutes. If these efforts are unsuccessful, the court may not enter a judgment terminating parental rights pending adoption until certain requirements have been met.
- 11. Under Florida law, an intermediary may represent the legal interests of only the prospective adoptive parents. Each person whose consent to an adoption is required under section 63.062, Florida Statutes, is entitled to seek independent legal advice and representation before signing any document or surrendering parental rights.
- 12. Under section 63.182, Florida Statutes, an action or proceeding of any kind to vacate, set aside, or otherwise nullify a judgment of adoption or an underlying judgment terminating parental rights pending adoption, on any ground, including duress but excluding fraud, must be filed within 1 year after entry of the judgment terminating parental rights pending adoption. Such an action or proceeding for fraud must be filed within 2 years after entry of the judgment terminating parental rights.
- 13. Under section 63.089, Florida Statutes, a judgment terminating parental rights pending adoption is voidable and any later judgment of adoption of that minor is voidable if, upon the motion of a parent, the court finds that any person knowingly gave false information that prevented the parent from timely making known his or her desire to assume parental



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responsibilities toward the minor or to exercise his or her parental rights. The motion must be filed with the court that originally entered the judgment. The motion must be filed within a reasonable time, but not later than 1 year 2 years after the date the judgment to which the motion is directed was entered.

- 14. Under section 63.165, Florida Statutes, the State of Florida maintains a registry of adoption information which includes a paternity registry. Information about the registry is available from the Department of Children and Family Services.
- 15. Under section 63.032, Florida Statutes, a court may find that a parent has abandoned his or her child based on conduct during the pregnancy or based on conduct after the child is born. In addition, under section 63.089, Florida Statutes, the failure of a parent to respond to notices of proceedings involving his or her child shall result in termination of parental rights of a parent. A lawyer can explain what a parent must do to protect his or her parental rights. Any parent wishing to protect his or her parental rights should act
- 16. Each parent and prospective adoptive parent is entitled to independent legal advice and representation.

 Attorney information may be obtained from the yellow pages, The Florida Bar's lawyer referral service, and local legal aid offices and bar associations.
- 17. Counseling services may be helpful while making a parenting decision. Consult the yellow pages of the telephone directory.
- 18. Medical and social services support is available if the parent wishes to retain parental rights and responsibilities. Consult the Department of Children and Family

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211 Services.

> Under section 63.039, Florida Statutes, an adoption 19. entity has certain legal responsibilities and may be liable for damages to persons whose consent to an adoption is required or to prospective adoptive parents for failing to materially meet those responsibilities. Damages may also be recovered from an adoption entity if a consent to adoption or affidavit of nonpaternity is obtained by fraud or under duress attributable to an adoption entity.

- Under section 63.097, Florida Statutes, reasonable 20. living expenses of the birth mother may be paid by the prospective adoptive parents and the adoption entity only if the birth mother is unable to pay due to unemployment, underemployment, or disability. The law also allows payment of reasonable and necessary medical expenses, expenses necessary to comply with the requirements of chapter 63, Florida Statutes, court filing expenses, and costs associated with advertising. Certain documented legal, counseling, and other professional fees may be paid. Prior approval of the court is not required until the cumulative total of amounts permitted exceeds \$2,500 in legal or other fees, \$500 in court costs, \$3,000 in expenses, or \$1,500 in cumulative expenses incurred prior to the date the prospective adoptive parent retains the adoption entity. The following fees, costs, and expenses are prohibited:
- Any fee or expense that constitutes payment for locating a minor for adoption.
- Any lump-sum payment to the entity which is nonrefundable directly to the payor or which is not itemized on the affidavit.
 - Any fee on the affidavit which does not specify the

CODING: Words stricken are deletions; words underlined are additions.



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service that was provided and for which the fee is being charged, such as a fee for facilitation or acquisition.

The court may reduce amounts charged or refund amounts that have been paid if it finds that these amounts were more than what was reasonable or allowed under the law.

- 21. Under section 63.132, Florida Statutes, the adoption entity and the prospective adoptive parents must sign and file with the court a written statement under oath listing all the fees, expenses, and costs made, or agreed to be made, by or on behalf of the prospective adoptive parents and any adoption entity in connection with the adoption. The affidavit must state whether any of the expenses were eligible to be paid for by any other source.
- 22. Under section 63.132, Florida Statutes, the court order approving the money spent on the adoption must be separate from the judgment making the adoption final. The court may approve only certain costs and expenses allowed under section 63.097, Florida Statutes. The court may approve only fees that are allowed under law and that it finds to be "reasonable." A good idea of what is and is not allowed to be paid for in an adoption can be determined by reading sections 63.097 and 63.132, Florida Statutes.
- Section 3. Paragraphs (f) and (g) of subsection (3) of section 63.088, Florida Statutes, are amended, paragraph (h) is added to said subsection, paragraphs (n) and (o) of subsection (4) are amended, and paragraph (p) is added to subsection (4) of said section, to read:
- 63.088 Proceeding to terminate parental rights pending adoption; notice and service; diligent search.--



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(3) REQUIRED INQUIRY.--In proceedings initiated under s. 63.087, the court must conduct an inquiry of the person who is placing the minor for adoption and of any relative or person having legal custody of the minor who is present at the hearing and likely to have the following information regarding the identity of:

- (f) Any person who has acknowledged or claimed paternity of the minor; and
- (g) Any person the mother has reason to believe may be the father; and \cdot
- (h) Any person who has registered with the paternity registry as the father of the child.

The information required under this subsection may be provided to the court in the form of a sworn affidavit by a person having personal knowledge of the facts, addressing each inquiry enumerated in this subsection, except that, if the inquiry identifies a father under paragraph (a) or paragraph (b), the inquiry shall not continue further. The inquiry required under this subsection may be conducted before the birth of the minor.

- (4) LOCATION UNKNOWN; IDENTITY KNOWN.--If the inquiry by the court under subsection (3) identifies any person whose consent to adoption is required under s. 63.062 and who has not executed a consent to adoption or an affidavit of nonpaternity, and the location of the person from whom consent is required is unknown, the adoption entity must conduct a diligent search for that person which must include inquiries concerning:
 - (n) Search of one Internet databank locator service; and
- (o) Information held by all medical providers who rendered medical treatment or care to the birth mother and child,



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including the identity and location information of all persons listed by the mother as being financially responsible for the uninsured expenses of treatment or care and all persons who made any such payments; and-

(p) The paternity registry pursuant to s. 63.165.

Any person contacted by a petitioner or adoption entity who is requesting information pursuant to this subsection must release the requested information to the petitioner or adoption entity, except when prohibited by law, without the necessity of a subpoena or court order. An affidavit of diligent search executed by the petitioner and the adoption entity must be filed with the court confirming completion of each aspect of the diligent search enumerated in this subsection and specifying the results. The diligent search required under this subsection may be conducted before the birth of the minor.

- Section 4. Paragraphs (a) and (c) of subsection (7) of section 63.089, Florida Statutes, are amended to read:
- 63.089 Proceeding to terminate parental rights pending adoption; hearing; grounds; dismissal of petition; judgment.--
 - (7) RELIEF FROM JUDGMENT TERMINATING PARENTAL RIGHTS.--
- (a) A judgment terminating parental rights pending adoption is voidable and any later judgment of adoption of that minor is voidable if, upon the motion of a parent, the court finds that a person knowingly gave false information that prevented the parent from timely making known his or her desire to assume parental responsibilities toward the minor or meeting the requirements under this chapter to exercise his or her parental rights. A motion under this subsection must be filed with the court originally entering the judgment. The motion must

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be filed within a reasonable time, but not later than $\underline{1\ year}\ 2$ \underline{years} after the entry of the judgment terminating parental rights.

- (c) At the preliminary hearing, the court, upon the motion of any party or upon its own motion, may order scientific testing to determine the paternity of the minor if the person seeking to set aside the judgment is alleging to be the child's father and that fact has not previously been determined by legitimacy or scientific testing. The court may not order such testing, nor are the results of any such test admissible, after the time period specified by s. 63.182. The court may order supervised visitation with a person for whom scientific testing for paternity has been ordered. Such visitation shall be conditioned upon the filing of those test results with the court and such results establishing that person's paternity of the minor.
- Section 5. Paragraphs (a) and (c) of subsection (4) of section 63.142, Florida Statutes, are amended to read:
 - 63.142 Hearing; judgment of adoption.--
- (4) JUDGMENT.--At the conclusion of the hearing, after the court determines that the date for a parent to file an appeal of a valid judgment terminating that parent's parental rights has passed and no appeal, pursuant to the Florida Rules of Appellate Procedure, is pending and that the adoption is in the best interest of the person to be adopted, a judgment of adoption shall be entered.
- (a) A judgment terminating parental rights pending adoption is voidable and any later judgment of adoption of that minor is voidable if, upon a motion to set aside of a parent, the court finds that any person knowingly gave false information



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that prevented the parent from timely making known his or her desire to assume parental responsibilities toward the minor or meeting the requirements under this chapter to exercise his or her parental rights. A motion under this paragraph must be filed with the court that entered the original judgment. The motion must be filed within a reasonable time, but not later than 1 year 2 years after the date the judgment terminating parental rights was entered.

- (c) At the preliminary hearing, the court, upon the motion of any party or its own motion, may order scientific testing to determine the paternity of the minor if the person seeking to set aside the judgment is alleging to be the child's father and that fact has not previously been determined by legitimacy or scientific testing. The court may not order such testing, nor are the results of any such test admissible, after the time period specified by s. 63.182. The court may order supervised visitation with a person for whom scientific testing for paternity has been ordered. Such visitation shall be conditioned upon the filing of those test results with the court and such results establishing that person's paternity of the minor.
- Section 6. Section 63.165, Florida Statutes, is amended to read:
- 63.165 State registry of adoption information; duty to inform and explain; paternity registry.--

(1) STATE REGISTRY OF ADOPTION

<u>INFORMATION.--</u>Notwithstanding any other law to the contrary, the department shall maintain a registry with the last known names and addresses of an adoptee and his or her parents whose consent was required under s. 63.062, and adoptive parents and any other identifying information that the adoptee, parents whose consent

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was required under s. 63.062, or adoptive parents desire to include in the registry. The department shall maintain the registry records for the time required by rules adopted by the department in accordance with this chapter or for 99 years, whichever period is greater. The registry shall be open with respect to all adoptions in the state, regardless of when they took place. The registry shall be available for those persons choosing to enter information therein, but no one shall be required to do so.

(a) Anyone seeking to enter, change, or use information in the registry, or any agent of such person, shall present verification of his or her identity and, if applicable, his or her authority. A person who enters information in the registry shall be required to indicate clearly the persons to whom he or she is consenting to release this information, which persons shall be limited to the adoptee and the birth mother, father whose consent was required under s. 63.062, adoptive mother, adoptive father, birth siblings, and maternal and paternal birth grandparents of the adoptee. Except as provided in this section, information in the registry is confidential and exempt from s. 119.07(1). Consent to the release of this information may be made in the case of a minor adoptee by his or her adoptive parents or by the court after a showing of good cause. At any time, any person may withdraw, limit, or otherwise restrict consent to release information by notifying the department in writing.

 $\underline{(b)(2)}$ The department may charge a reasonable fee to any person seeking to enter, change, or use information in the registry. The department shall deposit such fees in a trust fund to be used by the department only for the efficient



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administration of this section. The department and agencies shall make counseling available for a fee to all persons seeking to use the registry, and the department shall inform all affected persons of the availability of such counseling.

- (c) The adoption entity must inform the parents before parental rights are terminated, and the adoptive parents before placement, in writing, of the existence and purpose of the registry established under this section, but failure to do so does not affect the validity of any proceeding under this chapter.
- (2) PATERNITY REGISTRY.--Within the state registry of adoption information, the department shall maintain a paternity registry.
- (a) A man is not required to register with the paternity registry if:
- 1. The minor was conceived or born while he was married to the mother;
 - 2. The minor is his child by adoption; or
- 3. The minor has been established by court proceeding to be his child.
- (b) The paternity registry does not relieve the mother of the obligation to identify the known father.
- (c) A man registering with the paternity registry shall
 provide the paternity registry with the following information in
 writing:
- 1. The name and the last known address of the mother of the minor.
- 2. The name of the minor, and the location and date of birth of the minor, if known, or the probable month and year of the expected birth of the minor.

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- 3. The man's name, address, and driver's license number.
- $\underline{\text{4.}}$ A statement in which the man claims to be the father of the named minor.

- A man who registers with the paternity registry shall promptly notify the department in writing of any change in the required information. A person who knowingly provides false information to the paternity registry commits a misdemeanor of the second degree and is subject to the provisions of s. 63.212(2).
- (d) Except as provided in paragraph (a), a man who claims to be the father of a minor shall register with the paternity registry. Registration may be accepted by the department before the birth of the child, but may not be accepted by the department after the 30th day after the date of birth of the minor. A man who is required to consent pursuant to s. 63.062 and who has registered with the paternity registry is entitled to receive notice of the petition and hearing to terminate parental rights pending adoption, as required by s. 63.088.
- 1. A person who has sexual intercourse with a person of the opposite sex is deemed to have knowledge that sexual intercourse can result in a woman's pregnancy.
- 2. Ignorance of a pregnancy is not a sufficient reason for failing to register with the paternity registry.
- (e) Except as provided in s. 63.062(1)(b), and provided that any diligent search required by s. 63.088 has been completed, any man who fails to register with the paternity registry by the 30th day after the date of birth of the minor may not assert an interest in the minor except for an action pursuant to s. 63.089(7).
 - (f) Upon request, the department shall furnish a

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certificate attesting to the results of a search of the
paternity registry to:

- 1. A court;
- 2. The birth mother; or
- 3. An adoption entity.
- (g) If a court determines that a registrant is not the father of the minor, the court shall order the department to remove the registrant's name from the paternity registry.
- (h)1. The department may not charge a fee for the registration in the paternity registry.
- 2. The department may charge a reasonable fee for processing a search of the paternity registry pursuant to paragraph (f). The department shall deposit such fees in a trust fund to be used by the department only for the efficient administration of this section.
- (i) Information maintained by the paternity registry is admissible in a proceeding in a court or administrative tribunal of this state for any purpose.
 - (j) The department shall:
- 1. Produce and distribute a pamphlet or publication informing the public about the paternity registry, including the procedures, the consequences, and the address of the paternity registry. Such pamphlet or publication shall be made available for distribution at all offices of the department and the Department of Health. The department shall also provide such pamphlets or publications to hospitals, libraries, medical clinics, schools, universities, and county, state, and federal jails and prisons, and other providers of child-related services, upon request.
 - 2. Provide information to the public at large through

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HB 0835 2003 511 general public service announcements, or in other ways deliver information to the public about the paternity registry. 512 (3) RULES.--The department has authority to adopt rules to 513 implement this section. 514 Section 7. Section 63.182, Florida Statutes, is amended to 515 read: 516 Statute of repose. -- Notwithstanding s. 95.031 or s. 517 95.11 or any other statute, ÷ 518 (1) an action or proceeding of any kind to vacate, set 519 aside, or otherwise nullify a judgment of adoption or an 520 underlying judgment terminating parental rights on any ground-521 including duress but excluding fraud, shall in no event be filed 522 more than 1 year after entry of the judgment terminating 523 parental rights. 524 (2) An action or proceeding of any kind to vacate, set 525 aside, or otherwise nullify a judgment of adoption or an 526 underlying judgment terminating parental rights on grounds of 527 fraud shall in no event be filed more than 2 years after entry 528 of the judgment terminating parental rights. 529 530

Section 8. Any petition for adoption filed before the effective date of this act shall be governed by the law in effect at the time the petition was filed.

Section 9. This act shall take effect October 1, 2003.