Florida Senate - 2003

By Senator Webster

9-2588-03 A bill to be entitled 1 2 An act relating to charter schools; amending s. 1002.33, F.S.; providing guiding principles; 3 4 requiring an emphasis on reading; requiring 5 certain accountability measures; authorizing 6 community colleges to develop charter schools; 7 revising application requirements; requiring fiscal projections in a charter application; 8 9 extending the time allowed for the State Board 10 of Education to act on an appeal; requiring 11 auditors to provide notification of certain 12 financial conditions; providing additional requirements for a charter school's annual 13 report; eliminating limitations on the number 14 of charter schools per school district; 15 16 revising administrative fees charged by the sponsor for the provision of services; 17 providing a report to the Governor; amending s. 18 19 1002.32, F.S.; correcting a cross-reference; 20 providing exceptions to the one lab school per 21 university limitation; revising provisions 22 relating to funding for lab schools; revising 23 provisions relating to employees of lab 24 schools; amending s. 1011.68, F.S.; correcting 25 a cross-reference; amending s. 1013.62, F.S.; revising eligibility criteria for charter 26 27 school capital outlay funding; revising 2.8 purposes for charter school capital outlay funds; providing allocation criteria for 29 30 charter school capital outlay appropriations; 31 providing for construction of the act in pari 1

1 materia with laws enacted during the Regular 2 Session of the Legislature; providing an 3 effective date. 4 5 WHEREAS, in the 2002-2003 school year, Florida has 223 б charter schools educating approximately 51,000 Florida 7 students, with a projected increase of 117 additional charter 8 schools in the next school year, and 9 WHEREAS, this rate of growth is a dramatic increase 10 over the prior averages of 36 charter schools per year, and 11 WHEREAS, while charter schools are public schools, their unique populations or small size mean that few of them 12 13 are eligible for inclusion in the state's accountability system, with only 38 of the 173 charter schools receiving a 14 school performance grade in 2002, and 15 WHEREAS, the issue of charter school accountability is 16 17 of the utmost importance at this time of budget constraints 18 and heightened awareness of public ethics, NOW, THEREFORE, 19 20 Be It Enacted by the Legislature of the State of Florida: 21 22 Section 1. Subsections (2), (5), (6), (7), (8), (9), (10), (13), (21), and (24) of section 1002.33, Florida 23 24 Statutes, are amended and present subsections (14) through 25 (26) are renumbered as subsections (13) through (25), respectively, to read: 26 27 1002.33 Charter schools.--28 (2) GUIDING PRINCIPLES; PURPOSE. --29 (a) Charter schools in Florida shall be guided by the 30 following principles: 31

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1 1. Meet high standards of student achievement while providing parents flexibility to choose among diverse 2 3 educational opportunities within the state's public school 4 system. 5 2. Promote enhanced academic success and financial б efficiency by aligning responsibility with accountability. 7 Provide parents with sufficient information on 3. 8 whether their child is reading at grade level and whether the child gains at least a year's worth of learning for every year 9 10 spent in the charter school. 11 (b)(a) Charter schools shall fulfill the following 12 purposes: Improve student learning and academic achievement. 13 1. Increase learning opportunities for all students, 14 2. with special emphasis on low-performing students and reading. 15 Create new professional opportunities for teachers, 16 3. 17 including ownership of the learning program at the school 18 site. 19 4. Encourage the use of innovative learning methods. Require the measurement of learning outcomes. 20 5. 21 (c) (b) Charter schools may fulfill the following 22 purposes: 23 Create innovative measurement tools. 1. 24 2. Provide rigorous competition within the public 25 school district to stimulate continual improvement in all 26 public schools. 27 Expand the capacity of the public school system. 3. (5) SPONSOR; DUTIES.--28 29 Sponsoring entities .--(a) 30 31

1 1. A district school board may sponsor a charter 2 school in the county over which the district school board has 3 jurisdiction. 4 2.(b) A state university may grant a charter to a lab 5 school created under s. 1002.32 and shall be considered to be б the school's sponsor. Such school shall be considered a 7 charter lab school. (b) Sponsor duties.--8 9 1.(c) The sponsor shall monitor and review the charter 10 school in its progress toward the goals established in the 11 charter. 2.(d) The sponsor shall monitor the revenues and 12 13 expenditures of the charter school. 14 3.(e) The sponsor may approve a charter for a charter 15 school before the applicant has secured space, equipment, or 16 personnel, if the applicant indicates approval is necessary 17 for it to raise working capital. 4.(f) The sponsor's policies shall not apply to a 18 19 charter school. 20 5.(g) The A sponsor shall ensure that the charter is 21 innovative and consistent with the state education goals 22 established by s. 1000.03(5). 6. The sponsor shall ensure that the charter school 23 24 participates in the state's education accountability system. 25 If a charter school falls short of performance measures included in the approved charter, the sponsor shall report 26 27 such shortcomings to the Department of Education. 28 29 A community college may work with the school district or school districts in its designated service area to develop 30 31 charter schools that offer secondary education. These charter 4

1 schools must include an option for students to receive an associate degree upon high school graduation. District school 2 3 boards shall cooperate with and assist the community college on the charter application. Community college applications for 4 5 charter schools are not subject to the time deadlines outlined б in subsection (6) and may be approved by the district school 7 board at any time during the year. Community colleges shall 8 not report FTE for any students who receive FTE funding through the Florida Education Finance Program. 9 10 (6) APPLICATION PROCESS AND REVIEW. -- Beginning 11 September 1, 2003, applications are subject to the following 12 requirements: 13 (a) A person or entity wishing to open a charter 14 school shall prepare an application that: 15 1. Demonstrates how the school will use the guiding principles and meet the statutorily defined purpose of a 16 17 charter school. 2. Provides a detailed curriculum plan that 18 19 illustrates how students will be provided services to attain the Sunshine State Standards. 20 21 Contains goals and objectives for improving student 3. 22 learning and measuring that improvement. These goals and objectives must indicate how much academic improvement 23 24 students are expected to show each year, how success will be 25 evaluated, and the specific results to be attained through 26 instruction. 27 4. Describes the reading curriculum and differentiated strategies that will be used for students reading at grade 28 29 level or higher and a separate curriculum and strategies for 30 students who are reading below grade level. A sponsor shall 31 deny a charter if the school does not propose a reading 5

1 curriculum that is consistent with effective teaching 2 strategies that are grounded in scientifically based reading 3 research. 4 5. Contains an annual financial plan for each year 5 requested by the charter for operation of the school for up to б 5 years. This plan must contain anticipated fund balances 7 based on revenue projections, a spending plan based on 8 projected revenues and expenses, and a description of controls 9 that will safeguard finances and projected enrollment trends. 10 (b)(a) A district school board shall receive and 11 review all applications for a charter school. A district school board shall receive and consider charter school 12 applications received on or before September 1 October 1 of 13 each calendar year for charter schools to be opened at the 14 beginning of the school district's next school year, or to be 15 opened at a time agreed to by the applicant and the district 16 17 school board. A district school board may receive applications 18 later than this date if it chooses. A sponsor may not charge 19 an applicant for a charter any fee for the processing or consideration of an application, and a sponsor may not base 20 21 its consideration or approval of an application upon the promise of future payment of any kind. 22 23 In order to facilitate an accurate budget 1. 24 projection process, a district school board shall be held 25 harmless for FTE students who are not included in the FTE projection due to approval of charter school applications 26 after the FTE projection deadline. In a further effort to 27 28 facilitate an accurate budget projection, within 15 calendar 29 days after receipt of a charter school application, a district 30 school board or other sponsor shall report to the Department 31

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of Education the name of the applicant entity, the proposed
 charter school location, and its projected FTE.

3 <u>2. In order to ensure fiscal responsibility, an</u> 4 <u>application for a charter school shall include a full</u> 5 <u>accounting of expected assets, a projection of expected</u> 6 <u>sources and amounts of income, including income derived from</u> 7 <u>projected student enrollments and from community support, and</u> 8 <u>an expense projection that includes full accounting of the</u> 9 <u>costs of operation, including start-up costs.</u>

10 3.2. A district school board shall by a majority vote 11 approve or deny an application no later than 60 calendar days after the application is received, unless the district school 12 13 board and the applicant mutually agree to temporarily postpone 14 the vote to a specific date, at which time the district school board shall by a majority vote approve or deny the 15 application. If the district school board fails to act on the 16 17 application, an applicant may appeal to the State Board of Education as provided in paragraph(c). If an application 18 19 is denied, the district school board shall, within 10 calendar 20 days, articulate in writing the specific reasons based upon good cause supporting its denial of the charter application. 21

4.3. For budget projection purposes, the district school board or other sponsor shall report to the Department of Education the approval or denial of a charter application within 10 calendar days after such approval or denial. In the event of approval, the report to the Department of Education shall include the final projected FTE for the approved charter school.

29 <u>5.4.</u> Upon approval of a charter application, the 30 initial startup shall commence with the beginning of the 31 public school calendar for the district in which the charter

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is granted unless the district school board allows a waiver of
 this provision for good cause.

3 (c)(b) An applicant may appeal any denial of that applicant's application or failure to act on an application to 4 5 the State Board of Education no later than 30 calendar days б after receipt of the district school board's decision or 7 failure to act and shall notify the district school board of its appeal. Any response of the district school board shall be 8 submitted to the State Board of Education within 30 calendar 9 10 days after notification of the appeal. Upon receipt of 11 notification from the State Board of Education that a charter school applicant is filing an appeal, the Commissioner of 12 13 Education shall convene a meeting of the Charter School Appeal Commission to study and make recommendations to the State 14 Board of Education regarding its pending decision about the 15 appeal. The commission shall forward its recommendation to the 16 17 state board no later than 7 calendar days prior to the date on which the appeal is to be heard. The State Board of Education 18 19 shall by majority vote accept or reject the decision of the 20 district school board no later than 90 60 calendar days after an appeal is filed in accordance with State Board of Education 21 rule. The Charter School Appeal Commission may reject an 22 appeal submission for failure to comply with procedural rules 23 24 governing the appeals process. The rejection shall describe 25 the submission errors. The appellant may have up to 15 calendar days from notice of rejection to resubmit an appeal 26 that meets requirements of State Board of Education rule. An 27 28 application for appeal submitted subsequent to such rejection 29 shall be considered timely if the original appeal was filed within 30 calendar days after receipt of notice of the 30 31 specific reasons for the district school board's denial of the

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1 charter application. The State Board of Education shall remand 2 the application to the district school board with its written 3 decision that the district school board approve or deny the 4 application. The district school board shall implement the 5 decision of the State Board of Education. The decision of the 6 State Board of Education is not subject to the provisions of 7 the Administrative Procedure Act, chapter 120.

8 <u>(d)(c)</u> The district school board shall act upon the 9 decision of the State Board of Education within 30 calendar 10 days after it is received. The State Board of Education's 11 decision is a final action subject to judicial review.

12 <u>(e)(d)</u>1. A Charter School Appeal Commission is 13 established to assist the commissioner and the State Board of 14 Education with a fair and impartial review of appeals by 15 applicants whose charters have been denied or whose charter 16 contracts have not been renewed by their sponsors.

17 2. The Charter School Appeal Commission may receive copies of the appeal documents forwarded to the State Board of 18 19 Education, review the documents, gather other applicable 20 information regarding the appeal, and make a written recommendation to the commissioner. The recommendation must 21 state whether the appeal should be upheld or denied and 22 include the reasons for the recommendation being offered. The 23 24 commissioner shall forward the recommendation to the State Board of Education no later than 7 calendar days prior to the 25 date on which the appeal is to be heard. The state board must 26 consider the commission's recommendation in making its 27 28 decision, but is not bound by the recommendation. The decision 29 of the Charter School Appeal Commission is not subject to the provisions of the Administrative Procedure Act, chapter 120. 30 31

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1 3. The commissioner shall appoint the members of the 2 Charter School Appeal Commission. Members shall serve without 3 compensation but may be reimbursed for travel and per diem 4 expenses in conjunction with their service. One-half of the 5 members must represent currently operating charter schools, б and one-half of the members must represent school districts. 7 The commissioner or a named designee shall chair the Charter 8 School Appeal Commission.

9 4. The chair shall convene meetings of the commission 10 and shall ensure that the written recommendations are 11 completed and forwarded in a timely manner. In cases where the 12 commission cannot reach a decision, the chair shall make the 13 written recommendation with justification, noting that the 14 decision was rendered by the chair.

15 5. Commission members shall thoroughly review the materials presented to them from the appellant and the 16 17 sponsor. The commission may request information to clarify the documentation presented to it. In the course of its review, 18 19 the commission may facilitate the postponement of an appeal in 20 those cases where additional time and communication may negate the need for a formal appeal and both parties agree, in 21 22 writing, to postpone the appeal to the State Board of Education. A new date certain for the appeal shall then be set 23 24 based upon the rules and procedures of the State Board of 25 Education. Commission members shall provide a written recommendation to the state board as to whether the appeal 26 should be upheld or denied. A fact-based justification for the 27 28 recommendation must be included. The chair must ensure that 29 the written recommendation is submitted to the State Board of Education members no later than 7 calendar days prior to the 30 31

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1 date on which the appeal is to be heard. Both parties in the 2 case shall also be provided a copy of the recommendation. 3 (f) (e) The Department of Education may provide 4 technical assistance to an applicant upon written request. 5 (g)(f) In considering charter applications for a lab б school, a state university shall consult with the district 7 school board of the county in which the lab school is located. 8 The decision of a state university may be appealed pursuant to 9 the procedure established in this subsection. 10 (h) (g) The terms and conditions for the operation of a 11 charter school shall be set forth by the sponsor and the applicant in a written contractual agreement, called a 12 13 charter. The sponsor shall not impose unreasonable rules or regulations that violate the intent of giving charter schools 14 greater flexibility to meet educational goals. The applicant 15 and sponsor shall have 6 months in which to mutually agree to 16 the provisions of the charter. The Department of Education 17 shall provide mediation services for any dispute regarding 18 19 this section subsequent to the approval of a charter 20 application and for any dispute relating to the approved charter, except disputes regarding charter school application 21 denials. If the Commissioner of Education determines that the 22 dispute cannot be settled through mediation, the dispute may 23 24 be appealed to an administrative law judge appointed by the Division of Administrative Hearings. The administrative law 25 judge may rule on issues of equitable treatment of the charter 26 school as a public school, whether proposed provisions of the 27 28 charter violate the intended flexibility granted charter 29 schools by statute, or on any other matter regarding this section except a charter school application denial, and shall 30 31 award the prevailing party reasonable attorney's fees and

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costs incurred to be paid by the losing party. The costs of 1 2 the administrative hearing shall be paid by the party whom the 3 administrative law judge rules against. (7) CHARTER.--The major issues involving the operation 4 5 of a charter school shall be considered in advance and written 6 into the charter. The charter shall be signed by the governing 7 body of the charter school and the sponsor, following a public hearing to ensure community input. 8 (a) The charter shall address, and criteria for 9 10 approval of the charter shall be based on: 11 1. The school's mission, the students to be served, and the ages and grades to be included. 12 The focus of the curriculum, the instructional 13 2. methods to be used, any distinctive instructional techniques 14 to be employed, and identification and acquisition of 15 appropriate technologies needed to improve educational and 16 17 administrative performance which include a means for promoting safe, ethical, and appropriate uses of technology which comply 18 19 with legal and professional standards. The charter shall ensure that reading is a primary focus of the curriculum and 20 that resources are provided to identify and provide 21 specialized instruction for students who are reading below 22 grade level. The curriculum and instructional strategies for 23 24 reading must be consistent with the Sunshine State Standards 25 and grounded in scientifically based reading research. The current incoming baseline standard of student 26 3. academic achievement, the outcomes to be achieved, and the 27 method of measurement that will be used. The criteria listed 28 29 in this subparagraph shall include a detailed description for each of the following: 30 31

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1 How the baseline student academic achievement a. 2 levels and prior rates of academic progress will be 3 established. b. How these baseline rates will be compared to rates 4 5 of academic progress achieved by these same students while б attending the charter school. 7 To the extent possible, how these rates of progress c. 8 will be evaluated and compared with rates of progress of other 9 closely comparable student populations. 10 11 The district school board is required to provide academic student performance data to charter schools for each of their 12 students coming from the district school system, as well as 13 rates of academic progress of comparable student populations 14 in the district school system. 15 The methods used to identify the educational 16 4. strengths and needs of students and how well educational goals 17 and performance standards are met by students attending the 18 19 charter school. Included in the methods is a means for the 20 charter school to ensure accountability to its constituents by analyzing student performance data and by evaluating the 21 effectiveness and efficiency of its major educational 22 programs. Students in charter schools shall, at a minimum, 23 24 participate in the statewide assessment program created under s. 1008.22. 25 5. In secondary charter schools, a method for 26 determining that a student has satisfied the requirements for 27 graduation in s. 1003.43. 28 29 6. A method for resolving conflicts between the 30 governing body of the charter school and the sponsor. 31 13

1 7. The admissions procedures and dismissal procedures, including the school's code of student conduct. 2 3 The ways by which the school will achieve a 8 racial/ethnic balance reflective of the community it serves or 4 5 within the racial/ethnic range of other public schools in the б same school district. 7 9. The financial and administrative management of the 8 school, including a reasonable demonstration of the 9 professional experience or competence of those individuals or 10 organizations applying to operate the charter school or those 11 hired or retained to perform such professional services and the description of clearly delineated responsibilities and the 12 policies and practices needed to effectively manage the 13 charter school. A description of internal audit procedures and 14 establishment of controls to ensure that financial resources 15 are properly managed must be included. Both public sector and 16 17 private sector professional experience shall be equally valid in such a consideration. 18 19 10. The asset and liability projections required in 20 the application which are incorporated into the charter and 21 which shall be compared with information provided in the annual report of the charter school. The charter shall ensure 22 that, if a charter school internal audit reveals a deficit 23 24 financial position, the auditors are required to notify the 25 charter school governing board, the sponsor, and the Department of Education. The internal auditor shall report 26 27 such findings in the form of an exit interview to the 28 principal or the principal administrator of the charter school 29 and the chair of the governing board within 7 working days 30 after finding the deficit position. A final report shall be provided to the entire governing board, the sponsor, and the 31

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1 Department of Education within 14 working days after the exit 2 interview.

3 11.10. A description of procedures that identify 4 various risks and provide for a comprehensive approach to 5 reduce the impact of losses; plans to ensure the safety and б security of students and staff; plans to identify, minimize, 7 and protect others from violent or disruptive student 8 behavior; and the manner in which the school will be insured, including whether or not the school will be required to have 9 10 liability insurance, and, if so, the terms and conditions 11 thereof and the amounts of coverage.

12.11. The term of the charter which shall provide for 12 13 cancellation of the charter if insufficient progress has been made in attaining the student achievement objectives of the 14 charter and if it is not likely that such objectives can be 15 achieved before expiration of the charter. The initial term of 16 17 a charter shall be for 3, 4, or 5 years. In order to 18 facilitate access to long-term financial resources for charter 19 school construction, charter schools that are operated by a 20 municipality or other public entity as provided by law are eligible for up to a 15-year charter, subject to approval by 21 the district school board. A charter lab school is eligible 22 for a charter for a term of up to 15 years. In addition, to 23 24 facilitate access to long-term financial resources for charter school construction, charter schools that are operated by a 25 private, not-for-profit, s. 501(c)(3) status corporation are 26 eligible for up to a 10-year charter, subject to approval by 27 28 the district school board. Such long-term charters remain 29 subject to annual review and may be terminated during the term of the charter, but only for specific good cause according to 30 31 the provisions set forth in subsection (8).

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1 <u>13.12.</u> The facilities to be used and their location. <u>14.13.</u> The qualifications to be required of the 3 teachers and the potential strategies used to recruit, hire, 4 train, and retain qualified staff to achieve best value. <u>15.14.</u> The governance structure of the school,

5 <u>15.14.</u> The governance structure of the school,
6 including the status of the charter school as a public or
7 private employer as required in paragraph (12)(i).

8 <u>16.15.</u> A timetable for implementing the charter which 9 addresses the implementation of each element thereof and the 10 date by which the charter shall be awarded in order to meet 11 this timetable.

17.16. In the case of an existing public school being 12 converted to charter status, alternative arrangements for 13 current students who choose not to attend the charter school 14 and for current teachers who choose not to teach in the 15 charter school after conversion in accordance with the 16 17 existing collective bargaining agreement or district school board rule in the absence of a collective bargaining 18 19 agreement. However, alternative arrangements shall not be 20 required for current teachers who choose not to teach in a charter lab school, except as authorized by the employment 21 policies of the state university which grants the charter to 22 23 the lab school.

(b) A charter may be renewed every 5 school years, provided that a program review demonstrates that the criteria in paragraph (a) have been successfully accomplished and that none of the grounds for nonrenewal established by paragraph (8)(a) has been documented. In order to facilitate long-term financing for charter school construction, charter schools operating for a minimum of 2 years and demonstrating exemplary academic programming and fiscal management are eligible for a

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1 15-year charter renewal. Such long-term charter is subject to 2 annual review and may be terminated during the term of the 3 charter. A charter may be modified during its initial term 4 (C) 5 or any renewal term upon the recommendation of the sponsor or б the charter school governing board and the approval of both 7 parties to the agreement. 8 (8) CAUSES FOR NONRENEWAL OR TERMINATION OF CHARTER.--9 (a) At the end of the term of a charter, the sponsor 10 may choose not to renew the charter for any of the following 11 grounds: 12 1. Failure to participate in the state's education accountability system created in s. 1008.31, as required in 13 14 this section, or failure to meet the requirements for student 15 performance stated in the charter. Failure to meet generally accepted standards of 16 2. 17 fiscal management. 3. Violation of law. 18 19 4. Other good cause shown. 20 (b) During the term of a charter, the sponsor may 21 terminate the charter for any of the grounds listed in 22 paragraph (a). 23 (c) At least 90 days prior to renewing or terminating 24 a charter, the sponsor shall notify the governing body of the 25 school of the proposed action in writing. The notice shall state in reasonable detail the grounds for the proposed action 26 27 and stipulate that the school's governing body may, within 14 28 calendar days after receiving the notice, request an informal 29 hearing before the sponsor. The sponsor shall conduct the informal hearing within 30 calendar days after receiving a 30 31 written request. The charter school's governing body may,

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1 within 14 calendar days after receiving the sponsor's decision to terminate or refuse to renew the charter, appeal the 3 decision pursuant to the procedure established in subsection (6).

5 (d) A charter may be terminated immediately if the б sponsor determines that good cause has been shown or if the 7 health, safety, or welfare of the students is threatened. The 8 school district in which the charter school is located shall assume operation of the school under these circumstances. The 9 10 charter school's governing board may, within 14 days after 11 receiving the sponsor's decision to terminate the charter, appeal the decision pursuant to the procedure established in 12 13 subsection (6).

(e) When a charter is not renewed or is terminated, 14 the school shall be dissolved under the provisions of law 15 under which the school was organized, and any unencumbered 16 17 public funds from the charter school shall revert to the district school board. In the event a charter school is 18 19 dissolved or is otherwise terminated, all district school 20 board property and improvements, furnishings, and equipment purchased with public funds shall automatically revert to full 21 ownership by the district school board, subject to complete 22 satisfaction of any lawful liens or encumbrances. Any 23 24 unencumbered public funds from the charter school, district 25 school board property and improvements, furnishings, and equipment purchased with public funds, or financial or other 26 records pertaining to the charter school, in the possession of 27 28 any person, entity, or holding company, other than the charter 29 school, shall be held in trust upon the district school board's request, until any appeal status is resolved. 30 31

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1 (f) If a charter is not renewed or is terminated, the 2 charter school is responsible for all debts of the charter 3 school. The district may not assume the debt from any contract for services made between the governing body of the school and 4 5 a third party, except for a debt that is previously detailed б and agreed upon in writing by both the district and the 7 governing body of the school and that may not reasonably be 8 assumed to have been satisfied by the district. 9 (q) If a charter is not renewed or is terminated, a 10 student who attended the school may apply to, and shall be 11 enrolled in, another public school. Normal application deadlines shall be disregarded under such circumstances. 12 (9) CHARTER SCHOOL REQUIREMENTS.--13 (a) A charter school shall be nonsectarian in its 14 15 programs, admission policies, employment practices, and 16 operations. 17 (b) A charter school shall admit students as provided 18 in subsection (10). (c) A charter school shall be accountable to its 19 20 sponsor for performance as provided in subsection (7). 21 (d) A charter school shall not charge tuition or registration fees, except those fees normally charged by other 22 public schools. However, a charter lab school may charge a 23 24 student activity and service fee as authorized by s. 1002.32(5).25 (e) A charter school shall meet all applicable state 26 and local health, safety, and civil rights requirements. 27 (f) A charter school shall not violate the 28 29 antidiscrimination provisions of s. 1000.05. 30 (q) A charter school shall provide for an annual 31 financial audit in accordance with s. 218.39. 19

1 (h) No organization shall hold more than 15 charters 2 statewide. 3 (i) In order to provide financial information that is comparable to that reported for other public schools, charter 4 5 schools are to maintain all financial records which constitute б their accounting system: 7 In accordance with the accounts and codes 1. 8 prescribed in the most recent issuance of the publication 9 titled "Financial and Program Cost Accounting and Reporting 10 for Florida Schools"; or 11 2. At the discretion of the charter school governing board, a charter school may elect to follow generally accepted 12 13 accounting standards for not-for-profit organizations, but 14 must reformat this information for reporting according to this 15 paragraph. 16 17 Charter schools are to provide annual financial report and program cost report information in the state-required formats 18 19 for inclusion in district reporting in compliance with s. 20 1011.60(1). Charter schools that are operated by a municipality or are a component unit of a parent nonprofit 21 organization may use the accounting system of the municipality 22 or the parent but must reformat this information for reporting 23 24 according to this paragraph. (j) The governing board of the charter school shall 25 annually adopt and maintain an operating budget. 26 27 (k) The governing body of the charter school shall 28 exercise continuing oversight over charter school operations 29 and make annual progress reports to its sponsor, which upon verification shall be forwarded to the Commissioner of 30 31 Education at the same time as other annual school 20

1 accountability reports. The report shall contain at least the 2 following information: 3 (1) The governing body of the charter school shall report its progress annually to its sponsor, which shall 4 5 forward the report to the Commissioner of Education at the б same time as other annual school accountability reports. The 7 Department of Education shall include in its compilation a 8 notation if a school failed to file its report by the deadline 9 established by the department. The report shall include at 10 least the following components: 11 1. Student achievement performance data, including the information required for the annual school report and the 12 education accountability system governed by ss. 1008.31 and 13 1008.345. Charter schools are subject to the same 14 accountability requirements as other public schools, including 15 reports of student achievement information that links baseline 16 17 student data to the school's performance projections identified in the charter. The charter school shall identify 18 19 reasons for any difference between projected and actual 20 student performance The charter school's progress toward 21 achieving the goals outlined in its charter. 22 Financial status of the charter school which must 2. 23 include revenues and expenditures at a level of detail that 24 allows for analysis of the ability to meet financial obligations and timely repayment of debt The information 25 required in the annual school report pursuant to s. 1008.345. 26 27 Documentation of the facilities in current use and 3. any planned facilities for use by the charter school for 28 29 instruction of students, administrative functions, or 30 investment purposes Financial records of the charter school, 31 including revenues and expenditures.

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1 4. Descriptive information about the charter school's 2 personnel, including salary and benefit levels of charter 3 school employees, the proportion of instructional personnel 4 who hold professional or temporary certificates, and the 5 proportion of instructional personnel teaching in-field or б out-of-field. 7 (m)(1) A charter school shall not levy taxes or issue 8 bonds secured by tax revenues. (n) (m) A charter school shall provide instruction for 9 10 at least the number of days required by law for other public 11 schools, and may provide instruction for additional days. (10) ELIGIBLE STUDENTS.--12 (a) A charter school shall be open to any student 13 covered in an interdistrict agreement or residing in the 14 school district in which the charter school is located; 15 however, in the case of a charter lab school, the charter lab 16 17 school shall be open to any student eligible to attend the lab school as provided in s. 1002.32 or who resides in the school 18 19 district in which the charter lab school is located. Any 20 eligible student shall be allowed interdistrict transfer to 21 attend a charter school when based on good cause. (b) The charter school shall enroll an eligible 22 student who submits a timely application, unless the number of 23 24 applications exceeds the capacity of a program, class, grade 25 level, or building. In such case, all applicants shall have an equal chance of being admitted through a random selection 26 27 process. 28 (c) When a public school converts to charter status, 29 enrollment preference shall be given to students who would have otherwise attended that public school. 30 31

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1 (d) A charter school may give enrollment preference to 2 the following student populations: 3 Students who are siblings of a student enrolled in 1. the charter school. 4 5 Students who are the children of a member of the 2 б governing board of the charter school. 7 3. Students who are the children of an employee of the 8 charter school. 9 (e) A charter school may limit the enrollment process 10 only to target the following student populations: 11 1. Students within specific age groups or grade levels. 12 2. 13 Students considered at risk of dropping out of school or academic failure. Such students shall include 14 15 exceptional education students. Students enrolling in a charter 16 3. 17 school-in-the-workplace or charter school-in-a-municipality established pursuant to subsection(15)(16). 18 19 4. Students residing within a reasonable distance of the charter school, as described in $paragraph(20)\frac{(21)}{(21)}(c)$. 20 21 Such students shall be subject to a random lottery and to the racial/ethnic balance provisions described in subparagraph 22 (7)(a)8. or any federal provisions that require a school to 23 24 achieve a racial/ethnic balance reflective of the community it serves or within the racial/ethnic range of other public 25 schools in the same school district. 26 27 5. Students who meet reasonable academic, artistic, or 28 other eligibility standards established by the charter school 29 and included in the charter school application and charter or, in the case of existing charter schools, standards that are 30 consistent with the school's mission and purpose. Such 31 23

1 standards shall be in accordance with current state law and 2 practice in public schools and may not discriminate against 3 otherwise qualified individuals. Students articulating from one charter school to 4 6. 5 another pursuant to an articulation agreement between the б charter schools that has been approved by the sponsor. 7 (f) Students with handicapping conditions and students 8 served in English for Speakers of Other Languages programs 9 shall have an equal opportunity of being selected for 10 enrollment in a charter school. 11 (g) A student may withdraw from a charter school at any time and enroll in another public school as determined by 12 district school board rule. 13 (h) The capacity of the charter school shall be 14 15 determined annually by the governing board, in conjunction with the sponsor, of the charter school in consideration of 16 17 the factors identified in this subsection. (13) NUMBER OF SCHOOLS.--18 19 (a) The number of newly created charter schools is limited to no more than 28 in each school district that has 20 21 100,000 or more students, no more than 20 in each school district that has 50,000 to 99,999 students, and no more than 22 12 in each school district with fewer than 50,000 students. 23 24 (b) An existing public school which converts to a 25 charter school shall not be counted toward the limit established by paragraph (a). 26 27 (c) Notwithstanding any limit established by this 28 subsection, a district school board or a charter school 29 applicant shall have the right to request an increase of the 30 limit on the number of charter schools authorized to be 31

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established within the district from the State Board of 1 2 Education. 3 (d) Whenever a municipality has submitted charter applications for the establishment of a charter school feeder 4 5 pattern (elementary, middle, and senior high schools), and б upon approval of each individual charter application by the 7 district school board, such applications shall then be designated as one charter school for all purposes listed 8 9 pursuant to this section. 10 (20)(21) SERVICES.--11 (a) A sponsor shall provide certain administrative and educational services to charter schools. These services shall 12 include contract management services, full-time equivalent and 13 data reporting services, exceptional student education 14 administration services, test administration services, 15 processing of teacher certificate data services, and 16 17 information services. A total administrative fee for the provision of such services shall be calculated based upon 5 18 19 percent of the available funds defined in paragraph (17)(b) for all students. However, a sponsor may only withhold a 20 5-percent administrative fee for enrollment for up to and 21 including 500 students. For charter schools with a population 22 of 501 or more students, the difference between the total 23 24 administrative fee calculation and the amount of the 25 administrative fee withheld may only be used for capital outlay purposes specified in s. 1013.62(2)Any administrative 26 27 fee charged by the sponsor for the provision of services shall 28 be limited to 5 percent of the available funds defined in 29 paragraph (18)(b). 30 (b) If goods and services are made available to the 31 charter school through the contract with the school district, 25

1 they shall be provided to the charter school at a rate no 2 greater than the district's actual cost. To maximize the use 3 of state funds, school districts shall allow charter schools 4 to participate in the sponsor' s bulk purchasing program if 5 applicable. б (c) Transportation of charter school students shall be 7 provided by the charter school consistent with the requirements of subpart I.e. of chapter 1006. The governing 8 9 body of the charter school may provide transportation through 10 an agreement or contract with the district school board, a 11 private provider, or parents. The charter school and the sponsor shall cooperate in making arrangements that ensure 12 13 that transportation is not a barrier to equal access for all students residing within a reasonable distance of the charter 14 school as determined in its charter. 15 (23)(24) ANALYSIS OF CHARTER SCHOOL PERFORMANCE.--Upon 16 17 receipt of the annual report required by paragraph $(9)(1)\frac{(9)(k)}{k}$, the Department of Education shall provide to the 18 19 State Board of Education, the Commissioner of Education, the Governor, the President of the Senate, and the Speaker of the 20 House of Representatives an analysis and comparison of the 21 overall performance of charter school students, to include all 22 students whose scores are counted as part of the statewide 23 24 assessment program, versus comparable public school students 25 in the district as determined by the statewide assessment program currently administered in the school district, and 26 other assessments administered pursuant to s. 1008.22(3). 27 28 Section 2. Subsection (2) and paragraphs (a), (c), and 29 (h) of subsection (9) of section 1002.32, Florida Statutes, are amended to read: 30 31 1002.32 Developmental research (laboratory) schools.--26

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1 (2) ESTABLISHMENT.--There is established a category of 2 public schools to be known as developmental research 3 (laboratory) schools (lab schools). Each lab school shall 4 provide sequential instruction and shall be affiliated with 5 the college of education within the state university of 6 closest geographic proximity. A lab school to which a charter 7 has been issued under s. 1002.33(5)(a)2.(5)(b) must be affiliated with the college of education within the state 8 9 university that issued the charter, but is not subject to the 10 requirement that the state university be of closest geographic 11 proximity. For the purpose of state funding, Florida Agricultural and Mechanical University, Florida Atlantic 12 University, Florida State University, the University of 13 Florida, and other universities approved by the State Board of 14 15 Education and the Legislature are authorized to sponsor a lab school one or more lab schools. The limitation of one lab 16 17 school per university shall not apply to the following charter lab schools authorized prior to June 1, 2003: Florida State 18 University Charter Lab Elementary School in Broward County, 19 20 Florida Atlantic University Charter Lab 9-12 High School in Palm Beach County, and Florida Atlantic University Charter Lab 21 22 K-12 School in St. Lucie County. (9) FUNDING.--Funding for a lab school, including a 23 24 charter lab school, shall be provided as follows: (a) Each lab school shall be allocated its 25 proportional share of operating funds from the Florida 26 27 Education Finance Program as provided in s. 1011.62 and the 28 General Appropriations Act. The nonvoted ad valorem millage 29 that would otherwise be required for lab schools shall be allocated from state funds. The required local effort funds 30 31 calculated pursuant to s. 1011.62 shall be allocated from 27

1 state funds to the schools as a part of the allocation of operating funds pursuant to s. 1011.62. Each eligible lab 2 3 school in operation as of September 1, 2002, shall also receive a proportional share of the sparsity supplement as 4 5 calculated pursuant to s. 1011.62. In addition, each lab 6 school shall receive its proportional share of all categorical 7 funds, with the exception of s. 1011.68, and new categorical 8 funds enacted after July 1, 1994, for the purpose of 9 elementary or secondary academic program enhancement. The sum 10 of funds available as provided in this paragraph shall be 11 included annually in the Florida Education Finance Program and appropriate categorical programs funded in the General 12 13 Appropriations Act.

(c) All operating funds provided under this section 14 shall be deposited in a Lab School Trust Fund and shall be 15 expended for the purposes of this section. The university 16 17 assigned a lab school shall be the fiscal agent for these funds, and all rules of the university governing the budgeting 18 19 and expenditure of state funds shall apply to these funds unless otherwise provided by law or rule of the State Board of 20 21 Education. The university board of trustees shall be the public employer of lab school personnel for collective 22 bargaining purposes for lab schools in operation prior to the 23 24 2002-2003 fiscal year. Employees of charter lab schools 25 authorized prior to June 1, 2003, but not in operation prior to the 2002-2003 fiscal year shall be employees of the entity 26 27 holding the charter and must comply with the provisions of s. 28 1002.33(12). 29 (h) A lab school to which a charter has been issued

30 under s. 1002.33(5)(a)2.(5)(b) is eligible to receive funding 31 for charter school capital outlay if it meets the eligibility 28

1 requirements of s. 1013.62. If the lab school receives funds 2 from charter school capital outlay, the school shall receive 3 capital outlay funds otherwise provided in this subsection 4 only to the extent that funds allocated pursuant to s. 1013.62 5 are insufficient to provide capital outlay funds to the lab 6 school at one-fifteenth of the cost per student station. 7 Section 3. Section 1011.68, Florida Statutes, is

7 Section 3. Section 1011.68, Florida Statutes, is 8 amended to read:

9 1011.68 Funds for student transportation.--The annual
10 allocation to each district for transportation to public
11 school programs, including charter schools as provided in s.
12 1002.33(17)(18)(b), of students in membership in kindergarten
13 through grade 12 and in migrant and exceptional student
14 programs below kindergarten shall be determined as follows:

(1) Subject to the rules of the State Board of
Education, each district shall determine the membership of
students who are transported:

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(a) By reason of living 2 miles or more from school.

19 (b) By reason of being students with disabilities or
20 enrolled in a teenage parent program, regardless of distance
21 to school.

(c) By reason of being in a state prekindergartenprogram, regardless of distance from school.

(d) By reason of being career and technical, dual enrollment, or students with disabilities transported from one school center to another to participate in an instructional program or service; or students with disabilities, transported from one designation to another in the state, provided one designation is a school center and provided the student's individual educational plan (IEP) identifies the need for the instructional program or service and transportation to be

1 provided by the school district. A "school center" is defined as a public school center, community college, state 2 3 university, or other facility rented, leased, or owned and 4 operated by the school district or another public agency. A 5 "dual enrollment student" is defined as a public school 6 student in membership in both a public secondary school 7 program and a community college or a state university program 8 under a written agreement to partially fulfill ss. 1003.435 9 and 1007.23 and earning full-time equivalent membership under 10 s. 1011.62(1)(i). 11 (e) With respect to elementary school students whose grade level does not exceed grade 6, by reason of being 12 subjected to hazardous walking conditions en route to or from 13 school as provided in s. 1006.23. Such rules shall, when 14 appropriate, provide for the determination of membership under 15 this paragraph for less than 1 year to accommodate the needs 16 17 of students who require transportation only until such 18 hazardous conditions are corrected. 19 (f) By reason of being a pregnant student or student 20 parent, and the child of a student parent as provided in s. 1003.54, regardless of distance from school. 21 The allocation for each district shall be 22 (2) calculated annually in accordance with the following formula: 23 24 T = B + EX. The elements of this formula are defined as 25 follows: T is the total dollar allocation for transportation. 26 B is the base transportation dollar allocation prorated by an 27 28 adjusted student membership count. The adjusted membership 29 count shall be derived from a multiplicative index function in which the base student membership is adjusted by multiplying 30 31 it by index numbers that individually account for the impact

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1 of the price level index, average bus occupancy, and the 2 extent of rural population in the district. EX is the base 3 transportation dollar allocation for disabled students 4 prorated by an adjusted disabled student membership count. The 5 base transportation dollar allocation for disabled students is б the total state base disabled student membership count 7 weighted for increased costs associated with transporting 8 disabled students and multiplying it by the prior year's 9 average per student cost for transportation. The adjusted 10 disabled student membership count shall be derived from a 11 multiplicative index function in which the weighted base disabled student membership is adjusted by multiplying it by 12 13 index numbers that individually account for the impact of the 14 price level index, average bus occupancy, and the extent of rural population in the district. Each adjustment factor shall 15 be designed to affect the base allocation by no more or less 16 17 than 10 percent.

(3) The total allocation to each district for 18 19 transportation of students shall be the sum of the amounts 20 determined in subsection (2). If the funds appropriated for the purpose of implementing this section are not sufficient to 21 pay the base transportation allocation and the base 22 transportation allocation for disabled students, the 23 24 Department of Education shall prorate the available funds on a 25 percentage basis. If the funds appropriated for the purpose of implementing this section exceed the sum of the base 26 transportation allocation and the base transportation 27 28 allocation for disabled students, the base transportation 29 allocation for disabled students shall be limited to the amount calculated in subsection (2), and the remaining balance 30 31 shall be added to the base transportation allocation.

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1 (4) No district shall use funds to purchase 2 transportation equipment and supplies at prices which exceed 3 those determined by the department to be the lowest which can be obtained, as prescribed in s. 1006.27(1). 4 5 (5) Funds allocated or apportioned for the payment of б student transportation services may be used to pay for 7 transportation of students to and from school on local general 8 purpose transportation systems. Student transportation funds 9 may also be used to pay for transportation of students to and 10 from school in private passenger cars and boats when the 11 transportation is for isolated students, or students with disabilities as defined by rule. Subject to the rules of the 12 State Board of Education, each school district shall determine 13 and report the number of assigned students using general 14 15 purpose transportation private passenger cars and boats. The allocation per student must be equal to the allocation per 16 17 student riding a school bus. (6) Notwithstanding other provisions of this section, 18 19 in no case shall any student or students be counted for 20 transportation funding more than once per day. This provision includes counting students for funding pursuant to trips in 21 22 school buses, passenger cars, or boats or general purpose 23 transportation. 24 (7) Any funds received by a school district under this 25 section that are not required to transport students may, at the discretion of the district school board, be transferred to 26 27 the district's Florida Education Finance Program. 28 Section 4. Section 1013.62, Florida Statutes, is 29 amended to read: 30 1013.62 Charter schools capital outlay funding .--31 32

1 (1)In each year in which funds are appropriated for 2 charter school capital outlay purposes, the Commissioner of 3 Education shall allocate the funds among eligible charter 4 schools. To be eligible for a funding allocation, a charter 5 school must: б (a)1. Have been in operation for 3 or more years; Be an expanded feeder chain of a charter school 7 2. 8 within the same school district that is currently receiving 9 charter school capital outlay funds; or 10 3. Have been accredited by the Commission on Schools 11 of the Southern Association of Colleges and Schools. (b) Have financial stability for future operation as a 12 13 charter school. 14 (c) Have satisfactory student achievement based on 15 state accountability standards applicable to the charter 16 school. 17 (d) Have received final approval from its sponsor pursuant to s. 1002.33 for operation during that fiscal year. 18 19 (e) Serve students in facilities that are not provided 20 by the charter school's sponsor meet the provisions of 21 subsection (6), must have received final approval from its 22 sponsor pursuant to s. 1002.33 for operation during that 23 fiscal year, and must serve students in facilities that are 24 not provided by the charter school's sponsor. 25 Prior to the release of capital outlay funds to a school 26 27 district on behalf of the charter school, the Department of Education shall ensure that the district school board and the 28 29 charter school governing board enter into a written agreement that includes provisions for the reversion of any unencumbered 30 31 funds and all equipment and property purchased with public 33

1 education funds to the ownership of the district school board, as provided for in subsection (3), in the event that the 2 3 school terminates operations. Any funds recovered by the state shall be deposited in the General Revenue Fund. A charter 4 5 school is not eligible for a funding allocation if it was б created by the conversion of a public school and operates in 7 facilities provided by the charter school's sponsor for a nominal fee or at no charge or if it is directly or indirectly 8 9 operated by the school district. Unless otherwise provided in 10 the General Appropriations Act, the funding allocation for 11 each eligible charter school shall be determined by multiplying the school's projected student enrollment by 12 13 one-fifteenth of the cost-per-student station specified in s. 14 1013.64(6)(b) for an elementary, middle, or high school, as appropriate. If the funds appropriated are not sufficient, the 15 commissioner shall prorate the available funds among eligible 16 17 charter schools. However, no charter school or charter lab school shall receive state charter school capital outlay funds 18 19 in excess of the one-fifteenth cost per student station formula if the charter school's combination of state charter 20 school capital outlay funds, capital outlay funds calculated 21 through the reduction in the administrative fee provided in s. 22 1002.33(20), and capital outlay funds allowed in s. 23 24 1002.32(9)(e) and (h) exceeds the one-fifteenth cost per 25 student station formula. Funds shall be distributed on the basis of the capital outlay full-time equivalent membership by 26 grade level, which shall be calculated by averaging the 27 28 results of the second and third enrollment surveys. The 29 Department of Education shall distribute capital outlay funds monthly, beginning in the first quarter of the fiscal year, 30 31 based on one-twelfth of the amount the department reasonably

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1 expects the charter school to receive during that fiscal year. 2 The commissioner shall adjust subsequent distributions as 3 necessary to reflect each charter school's actual student enrollment as reflected in the second and third enrollment 4 5 surveys. The commissioner shall establish the intervals and б procedures for determining the projected and actual student 7 enrollment of eligible charter schools. 8 (2) A charter school's governing body may use charter 9 school capital outlay funds for the following purposes any 10 capital outlay purpose that is directly related to the 11 functioning of the charter school, including the: (a) Purchase of real property. 12 13 (b) Construction, renovation, repair, and maintenance of school facilities. 14 15 (c) Purchase, lease-purchase, or lease of permanent or relocatable school facilities. 16 17 (d) Purchase of vehicles to transport students to and 18 from the charter school. 19 (e) Renovation, repair, and maintenance of school facilities that the charter school owns or is purchasing 20 21 through a lease-purchase or long-term lease of 5 years or 22 longer. 23 Conversion charter schools may use capital outlay funds 24 25 received through the reduction in the administrative fee provided in s. 1002.33(20) for renovation, repair, and 26 27 maintenance of school facilities that are owned by the 28 sponsor. 29 (3) When a charter school is nonrenewed or terminated, 30 any unencumbered funds and all equipment and property 31 purchased with district public funds shall revert to the 35

1 ownership of the district school board, as provided for in s. 2 1002.33(8)(e) and (f). In the case of a charter lab school, 3 any unencumbered funds and all equipment and property purchased with university public funds shall revert to the 4 5 ownership of the state university that issued the charter. The б reversion of such equipment, property, and furnishings shall 7 focus on recoverable assets, but not on intangible or 8 irrecoverable costs such as rental or leasing fees, normal maintenance, and limited renovations. The reversion of all 9 10 property secured with public funds is subject to the complete 11 satisfaction of all lawful liens or encumbrances. If there are additional local issues such as the shared use of facilities 12 or partial ownership of facilities or property, these issues 13 14 shall be agreed to in the charter contract prior to the expenditure of funds. 15

16 (4) The Commissioner of Education shall specify
17 procedures for submitting and approving requests for funding
18 under this section and procedures for documenting
19 expenditures.

20 (5) The annual legislative budget request of the 21 Department of Education shall include a request for capital outlay funding for charter schools. The request shall be based 22 on the projected number of students to be served in charter 23 24 schools who meet the eligibility requirements of this section. A dedicated funding source, if identified in writing by the 25 Commissioner of Education and submitted along with the annual 26 charter school legislative budget request, may be considered 27 28 an additional source of funding.

29 (6) Unless authorized otherwise by the Legislature,
30 allocation and proration of charter school capital outlay
31 funds shall be made to eligible charter schools by the

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1 Commissioner of Education in an amount and in a manner 2 authorized by subsection (1). 3 (7) Notwithstanding the provisions of this section, 4 beginning in the 2003-2004 fiscal year: 5 (a) If the appropriation for charter school capital б outlay funds is no greater than the 2002-2003 appropriation, 7 the funds shall be allocated according to the formula outlined 8 in subsection (1) to: 9 1. The same schools that received funding in 2002-2003. 10 11 2. Schools that are an expanded feeder pattern of schools that received funding in 2002-2003. 12 3. Schools that have an approved charter and are 13 serving students at the start of the 2003-2004 school year and 14 either incurred long-term financial obligations prior to 15 January 31, 2003, or began construction on educational 16 17 facilities prior to December 31, 2002. If the appropriation for charter school capital 18 (b) 19 outlay funds is less than the 2002-2003 appropriation, the funds shall be prorated among the schools eligible in 20 21 paragraph (a). If the appropriation for charter school capital 22 (C) outlay funds is greater than the 2002-2003 appropriation, the 23 24 amount of funds provided in the 2002-2003 appropriation shall be allocated according to paragraph (a). First priority for 25 allocating the amount in excess of the 2002-2003 appropriation 26 27 shall be to prorate the excess funds among the charter schools 28 with long-term debt or long-term lease to the extent that the 29 initial allocation is insufficient to provide one-fifteenth of 30 the cost per student station specified in s. 1013.64(6)(b), 31

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1	and second priority shall be to other eligible charter
2	schools.
3	Section 5. If any law that is amended by this act was
4	also amended by a law enacted at the 2003 Regular Session of
5	the Legislature, such laws shall be construed as if they had
6	been enacted during the same session of the Legislature, and
7	full effect should be given to each if that is possible.
8	Section 6. This act shall take effect July 1, 2003.
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11	SENATE SUMMARY
12	Revises requirements for charter schools in the state.
13	school district. Exempts certain universities from the
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16	university. (see bill for details.)
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