

Amendment No. (for drafter's use only)

CHAMBER ACTION

Senate

House

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Representative Ryan offered the following:

**Amendment (with title amendment)**

Between line(s) 1490 and 1491, insert:

Section 32. Section 627.41497, Florida Statutes, is created to read:

627.41497 Medical malpractice rate standards; prior approval of rates.--

(1) In addition to any other requirements imposed by law, the rates for each self-insurance policy as authorized under s. 627.357 or insurance policy providing coverage for claims arising out of the rendering of, or the failure to render, medical care or services shall be set by the director of the Office of Insurance Regulation and shall not be excessive, inadequate, or unfairly discriminatory.

(2) As to all rate filings subject to approval in accordance with this section:

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28       (a) Insurers or rating organizations shall apply for  
29 rates, rating schedules, or rating manuals to allow the insurer  
30 a reasonable rate of return on such classes of insurance written  
31 in this state. A copy of rates, rating schedules, rating  
32 manuals, premium credits, or discount schedules and surcharge  
33 schedules, and changes to such rates, schedules, manuals, and  
34 credits, shall be filed with the Office of Insurance Regulation.  
35 The filing shall be made at least 180 days before the proposed  
36 effective date and shall not be implemented during the review of  
37 the filing by the Office of Insurance Regulation, any  
38 proceeding, or judicial review.

39       (b) Upon receiving a rate filing and within a reasonable  
40 time after such receipt, the Office of Insurance Regulation  
41 shall review the rate filing and set a rate or rate schedule  
42 that is not excessive, inadequate, or unfairly discriminatory.  
43 In making such determination, the office shall, in accordance  
44 with generally accepted and reasonable actuarial techniques, use  
45 the following factors:

46       1. Past and prospective loss experience within and without  
47 this state and the insurer's or self-insurer's past and  
48 prospective loss experience within this state, if applicable. A  
49 medical malpractice insurer shall consider past and prospective  
50 loss experience and catastrophic hazards, if any, solely within  
51 this state. However, if there is insufficient experience within  
52 this state upon which a rate can be based, the insurer may  
53 consider experiences within any other state or states that have  
54 a similar cost of claim and frequency of claim experience as  
55 this state and, if insufficient experience is available, the  
56 insurer may use nationwide experience. The insurer, in its rate

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57 filing or in its records, shall expressly show the rate  
58 experience it is using. In considering experience outside this  
59 state, as much weight as possible shall be given to state  
60 experience.

61 2. Past and prospective expenses.

62 3. Investment income reasonably expected by the insurer,  
63 consistent with the insurer's investment practices, from  
64 investable premiums anticipated in the filing, plus any other  
65 expected income from currently invested assets representing the  
66 amount expected on unearned premium reserves, loss reserves, and  
67 surplus. The Office of Insurance Regulation may adopt rules  
68 using reasonable techniques of actuarial science and economics  
69 to specify the manner in which insurers shall calculate  
70 investment income attributable to such classes of insurance  
71 written in this state and the manner in which such investment  
72 income shall be used in the calculation of insurance rates. The  
73 profit and contingency factor as specified in the filing shall  
74 be used in computing excess profits in conjunction with s.  
75 627.215.

76 4. The reasonableness of the judgment reflected in the  
77 filing.

78 5. Dividends, savings, or unabsorbed premium deposits  
79 allowed or returned to policyholders, members, or subscribers in  
80 this state.

81 6. The adequacy of loss reserves.

82 7. The cost of reinsurance.

83 8. Trend factors, including trends in actual losses per  
84 insured unit for the insurer making the filing.

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85 9. A reasonable margin for underwriting profit and  
86 contingencies.

87 10. The cost of medical services.

88 11. Other relevant factors that impact upon the frequency  
89 or severity of claims or upon expenses.

90 (c) After consideration of the rate factors provided in  
91 paragraph (b), the Office of Insurance Regulation shall  
92 determine and set the appropriate rate, so long as the rate is  
93 not excessive, inadequate, or unfairly discriminatory based upon  
94 the following standards:

95 1. Rates shall be deemed excessive if they are likely to  
96 produce a profit from business in this state that is  
97 unreasonably high in relation to the risk involved in the class  
98 of business or if expenses are unreasonably high in relation to  
99 services rendered.

100 2. Rates shall be deemed excessive if, among other things,  
101 the rate structure established by a stock insurance company  
102 provides for replenishment of reserves or surpluses from  
103 premiums when the replenishment is attributable to investment  
104 losses, the rate is unreasonably high for the insurance  
105 provided, or expenses are unreasonably high in relation to  
106 services rendered.

107 3. Rates shall be deemed inadequate if they are clearly  
108 insufficient, together with the investment income attributable  
109 to such rates, to sustain projected losses and expenses in the  
110 class of business to which they apply and the continued use of  
111 such rate endangers the solvency of the insurer using the rate.

112 4. A rating plan, including discounts, credits, or  
113 surcharges, shall be deemed unfairly discriminatory if the plan

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114 fails to clearly and equitably reflect consideration of the  
115 policyholder's participation in a risk management program  
116 adopted pursuant to s. 627.0625 or the policyholder's individual  
117 claims history or unless price differentials fail to reflect  
118 equitably the differences in expected losses and experiences.

119 5. A rate shall be deemed inadequate as to the premium  
120 charged to a risk or group of risks if discounts or credits are  
121 allowed which exceed a reasonable reflection of expense savings  
122 and reasonably expected loss experience from the risk or group  
123 of risks.

124 6. A rate shall be deemed unfairly discriminatory as to a  
125 risk or group of risks if the application of premium discounts,  
126 credits, or surcharges among such risks does not bear a  
127 reasonable relationship to the expected loss and expense  
128 experience among the various risks.

129 (d) In reviewing a rate filing, the Office of Insurance  
130 Regulation may require the insurer to provide at the insurer's  
131 expense all information necessary to evaluate the condition of  
132 the company and the reasonableness of the filing according to  
133 the criteria enumerated in this section.

134 1. The Office of Insurance Regulation shall adopt rules  
135 that shall require each medical malpractice insurer to record  
136 and report its loss and expense experience and such other data,  
137 including reserves, as may be necessary to determine whether  
138 rates comply with the standards set forth in this section. Every  
139 medical malpractice insurer shall provide such information in  
140 such form as the director of the office may require.

141 2. The director shall require that the annual report and  
142 any such supplemental report that contains information of a

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143 company's loss and loss adjustment reserves be accompanied by an  
144 opinion signed and sworn to by a qualified and independent  
145 actuary verifying that, within the 9 months prior to the  
146 submission of the report, the actuary has conducted a review and  
147 analysis of the insurance company's loss and loss adjustment  
148 reserves and the reserves are computed in accordance with  
149 accepted loss reserving standards and are fairly stated in  
150 accordance with sound loss reserving principles.

151 3. The director shall maintain for at least 10 years, by  
152 carrier, all reports submitted by insurers pursuant to rules  
153 adopted by the office under this section. The director shall  
154 consider such reports in determining the appropriateness of  
155 premium rates for medical malpractice insurance.

156 4. The director may examine and review the assignment and  
157 assessment of risk for difference classifications for different  
158 specialties or practices of medicine. The director may hold a  
159 public hearing on any filing containing a risk assignment for  
160 medical malpractice insurance to determine whether such risk  
161 assignment is reasonable and may issue orders concerning such  
162 risk assignment.

163 (3) With respect to the filing of rate information:

164 (a) Every medical malpractice insurer shall file with the  
165 Office of Insurance Regulation every manual of classifications,  
166 rules, and rates, every rating plan, and every modification of  
167 any of the foregoing that the insurer proposes to use in this  
168 state.

169 (b) The expense provisions included in the rates to be  
170 used by a medical malpractice insurer shall reflect the  
171 operating methods of the insurer and, so far as it is credible

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172 and reasonable, the insurer's own actual and anticipated expense  
173 experience.

174 (c) The rates to be used by a medical malpractice insurer  
175 shall contain provisions for contingencies and an allowance  
176 permitting a reasonable rate of return. In determining a  
177 reasonable rate of return, consideration shall be given to all  
178 investment income reasonably attributable to medical malpractice  
179 insurance.

180 (d) Every filing shall state the proposed effective date  
181 of the filing, shall indicate the character and extent of the  
182 coverage contemplated, and shall contain supporting information.  
183 Such supporting information may include the experience or  
184 judgment of the insurer making the filing, the insurer's  
185 interpretation of any statistical data the insurer relied upon,  
186 the experience of other insurers, and any other factors the  
187 insurer deems relevant.

188 (4) The Office of Insurance Regulation may at any time  
189 review a rate, rating schedule, rating manual, or rate change,  
190 the pertinent records of the insurer, and market conditions. If  
191 the office finds on a preliminary basis that a rate may be  
192 excessive, inadequate, or unfairly discriminatory, the office  
193 shall initiate proceedings to set a new rate and shall so notify  
194 the insurer. However, the office may not disapprove as excessive  
195 any rate the office has set for a period of 1 year after the  
196 effective date of the filing unless the office finds that a  
197 material misrepresentation or material error was made by the  
198 insurer or was contained in the filing. Upon being so notified,  
199 the insurer or rating organization shall, within 60 days, file  
200 with the office all information which, in the belief of the

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201 insurer or organization, proves the reasonableness, adequacy,  
202 and fairness of the rate or rate change. The office shall  
203 determine and set an appropriate rate within a reasonable time  
204 after receipt of the insurer's initial response, pursuant to the  
205 procedures of paragraphs (2)(b)-(d). In such instances and in  
206 any administrative proceeding relating to the legality of any  
207 rate, the insurer or rating organization shall carry the burden  
208 of proof by a preponderance of the evidence to show that the  
209 rate is not excessive, inadequate, or unfairly discriminatory.

210 (5) When the Office of Insurance Regulation sets a new  
211 rate or rate schedule, the office shall issue an order  
212 specifying the new rate or rate schedule and the findings of the  
213 office. The order shall constitute agency action for purposes of  
214 the Administrative Procedure Act.

215 (6) Except as otherwise specifically provided in this  
216 chapter, the Office of Insurance Regulation shall not prohibit  
217 any insurer, including any residual market plan or joint  
218 underwriting association, from paying acquisition costs based on  
219 the full amount of premium, as defined in s. 627.403, applicable  
220 to any policy or prohibit any such insurer from including the  
221 full amount of acquisition costs in a rate filing.

222 (7) The establishment or variation of any rate, rating  
223 classification, rating plan, or rating schedule in violation of  
224 part IX of chapter 626 is also a violation of this section.

225 (8) Any portion of a judgment entered as a result of a  
226 statutory or common-law bad faith action and any portion of a  
227 judgment entered that awards punitive damages against an insurer  
228 shall not be included in the insurer's rate base and shall not  
229 be used to justify a rate or rate change. Any portion of a

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230 settlement entered as a result of a statutory or common-law bad  
 231 faith action identified as such and any portion of a settlement  
 232 in which an insurer agrees to pay specific punitive damages  
 233 shall not be used to justify a rate or rate change. The portion  
 234 of the taxable costs and attorney's fees that is identified as  
 235 being related to the bad faith and punitive damages in such  
 236 judgments and settlements shall not be included in the insurer's  
 237 rate base and shall not be used to justify a rate or rate  
 238 change.

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 240 ===== T I T L E A M E N D M E N T =====

241       Remove line(s) 114, and insert:  
 242 requiring prior notification of a rate increase; creating s.  
 243 627.41497, F.S.; requiring certain medical malpractice insurance  
 244 rates to be set by the director of the Office of Insurance  
 245 Regulation; providing for approval of rate filings; requiring  
 246 insurers to apply for certain rates, schedules, and manuals;  
 247 providing procedures for application and review; providing  
 248 review criteria; providing approval standards; authorizing the  
 249 office to require certain additional information for review;  
 250 requiring adoption of certain rules; providing for reports of  
 251 certain information; requiring the office to retain such reports  
 252 for a time certain; requiring medical malpractice insurers to  
 253 file certain information with the office; authorizing the office  
 254 to review rates, schedules, manuals, or rate changes at any time  
 255 for certain purposes; providing procedures; requiring the office  
 256 to issue orders for setting new rates; prohibiting the office  
 257 from prohibiting insurers from paying certain acquisition costs  
 258 for certain purposes; providing application; excluding certain

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259 judgment or settlement amounts, taxable costs, and attorney's  
260 fees from inclusion in an insurer's rate base; amending