HB 1237 2004 A bill to be entitled

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An act relating to communications services taxes; amending s. 202.13, F.S.; revising legislative intent; amending s. 202.16, F.S.; providing requirements for dealers making certain sales for resale; providing procedures and limitations; providing a definition; providing responsibilities of the Department of Revenue; amending s. 202.19, F.S.; revising provisions limiting certain maximum rates; clarifying the inclusion of certain fees and costs in the tax rate; amending s. 202.20, F.S.; deleting certain obsolete tax rate provisions; amending s. 202.21, F.S., to conform; amending s. 202.24, F.S.; including certain fees and costs within a prohibition against public bodies from levying or collecting certain taxes from dealers or purchasers of communications services certain taxes, charges, and fees; specifying certain revisions to law as remedial and clarifying; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Subsection (1) of section 202.13, Florida Statutes, is amended to read:

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202.13 Intent.--

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administered under this chapter is declared invalid, 27 ineffective, inapplicable, unconstitutional, or void for any reason, chapters 166, 203, 212, and 337, as such chapters

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existed before January 1, 2000, shall fully apply to the sale,

Page 1 of 16

If the operation or imposition of the taxes imposed or

 existed.

use, or consumption of communications services. If any exemption from the tax imposed or administered under this chapter is declared invalid, ineffective, inapplicable, unconstitutional, or void for any reason, such declaration shall not affect the taxes imposed or administered under this chapter, but such sale, use, or consumption shall be subject to the taxes imposed under this chapter to the same extent as if such exemption never

Section 2. Subsection (2) of section 202.16, Florida Statutes, is amended to read:

202.16 Payment.--The taxes imposed or administered under this chapter and chapter 203 shall be collected from all dealers of taxable communications services on the sale at retail in this state of communications services taxable under this chapter and chapter 203. The full amount of the taxes on a credit sale, installment sale, or sale made on any kind of deferred payment plan is due at the moment of the transaction in the same manner as a cash sale.

(2)(a) A sale of communications services that are used as a component part of or integrated into a communications service or prepaid calling arrangement for resale, including, but not limited to, carrier-access charges, interconnection charges paid by providers of mobile communication services or other communication services, charges paid by cable service providers for the transmission of video or other programming by another dealer of communications services, charges for the sale of unbundled network elements, and any other intercompany charges for the use of facilities for providing communications services for resale, must be made in compliance with the rules of the

HB 1237
department. Any person who makes a sale for resale which is not
in compliance with these rules is liable for any tax, penalty,
and interest due for failing to comply, to be calculated
pursuant to s. 202.28(2)(a).

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(b) Any dealer who makes a sale for resale shall document the exempt nature of the transaction, as established by rules adopted by the department, by retaining a copy of the purchaser's initial or annual resale certificate issued pursuant to s. 202.17(6). In lieu of maintaining a copy of the certificate, a dealer may document, prior to the time of sale, an authorization number provided telephonically or electronically by the department, or by such other means established by rule of the department. The dealer may rely on an initial or annual resale certificate issued pursuant to s. 202.17(6), valid at the time of receipt from the purchaser, without seeking additional annual resale certificates from such purchaser, if the dealer makes recurring sales to such purchaser in the normal course of business on a continual basis. For purposes of this paragraph, the term "recurring sales to a purchaser in the normal course of business" means a sale in which the dealer extends credit to the purchaser and records the debt as an account receivable, or in which the dealer sells to a purchaser who has an established cash account, similar to an open credit account. For purposes of this paragraph, purchases are made from a selling dealer on a continual basis if the selling dealer makes, in the normal course of business, sales to the purchaser no less frequently than once in every 12-month period. A dealer may, through the informal protest provided for in s. 213.21 and the rules of the Department of Revenue, provide

HB 1237 2004 88 the department with evidence of the exempt status of a sale. 89 Exemption certificates executed by entities that were exempt at 90 the time of sale, resale certificates provided by purchasers who were active dealers at the time of sale, and verification by the 91 92 department of a purchaser's active dealer status at the time of 93 sale in lieu of a resale certificate shall be accepted by the 94 department when submitted during the protest period, but may not 95 be accepted in any proceeding under chapter 120 or any circuit 96 court action instituted under chapter 72. 97 Section 3. Paragraph (c) of subsection (2), paragraph (a) 98 of subsection (3), and subsection (5) of section 202.19, Florida 99 Statutes, are amended to read: 100 202.19 Authorization to impose local communications 101 services tax.--102 (2) The maximum rates authorized by paragraphs (a) and (b) 103 104 do not include the add-ons of up to 0.12 percent for 105 municipalities and charter counties or of up to 0.24 percent for noncharter counties authorized pursuant to s. 337.401, nor do 106 107 they supersede conversion or emergency rates authorized by s. 108 202.20(1), or emergency rates previously authorized by s. 109 202.20(2) as such provision existed prior to July 1, 2004, 110 202.20 which are in excess of these maximum rates. (3)(a) The tax authorized under this section includes and 111 112 is in lieu of any fee or other consideration, including, but not limited to, application fees, transfer fees, siting fees, 113 114 renewal fees, or claims for related costs, to which the 115 municipality or county is otherwise entitled for granting 116 permission to dealers of communications services, including, but

not limited to, providers of cable television services, as authorized in 47 U.S.C. s. 542, to use or occupy its roads or rights-of-way for the placement, construction, and maintenance of poles, wires, towers, and other fixtures used in the provision of communications services.

- (5) In addition to the communications services taxes authorized by subsection (1), a discretionary sales surtax that a county or school board has levied under s. 212.055 is imposed as a local communications services tax under this section, and the rate shall be determined in accordance with s. $202.20(2)\frac{(3)}{(3)}$.
- (a) Except as otherwise provided in this subsection, each such tax rate shall be applied, in addition to the other tax rates applied under this chapter, to communications services subject to tax under s. 202.12 which:
 - 1. Originate or terminate in this state; and
 - 2. Are charged to a service address in the county.
- (b) With respect to private communications services, the tax shall be on the sales price of such services provided within the county, which shall be determined in accordance with the following provisions:
- 1. Any charge with respect to a channel termination point located within such county;
- 2. Any charge for the use of a channel between two channel termination points located in such county; and
- 3. Where channel termination points are located both within and outside of such county:
- a. If any segment between two such channel termination points is separately billed, 50 percent of such charge; and

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b. If any segment of the circuit is not separately billed, an amount equal to the total charge for such circuit multiplied by a fraction, the numerator of which is the number of channel termination points within such county and the denominator of which is the total number of channel termination points of the circuit.

Section 4. Subsections (2) and (3) of section 202.20, Florida Statutes, are amended to read:

202.20 Local communications services tax conversion rates.--

(2)(a)1. With respect to any local taxing jurisdiction, if, for the periods ending December 31, 2001; March 31, 2002; June 30, 2002; or September 30, 2002, the revenues received by that local government from the local communications services tax imposed under subsection (1) are less than the revenues received from the replaced revenue sources for the corresponding 2000-2001 period; plus reasonably anticipated growth in such revenues over the preceding 1-year period, based on the average growth of such revenues over the immediately preceding 5-year period; plus an amount representing the revenues from the replaced revenue sources for the 1-month period that the local taxing jurisdiction was required to forego, the governing authority may adjust the rate of the local communications services tax upward to the extent necessary to generate the entire shortfall in revenues within 1 year after the rate adjustment and by an amount necessary to generate the expected amount of revenue on an ongoing basis.

2. If complete data are not available at the time of determining whether the revenues received by a local government

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from the local communications services tax imposed under subsection (1) are less than the revenues received from the replaced revenue sources for the corresponding 2000-2001 period, as set forth in subparagraph 1., the local government shall use the best data available for the corresponding 2000-2001 period in making such determination.

3. The adjustment permitted under subparagraph 1. may be made by emergency ordinance or resolution and may be made notwithstanding the maximum rate established under s. 202.19(2) and notwithstanding any schedules or timeframes or any other limitations contained in this chapter. The emergency ordinance or resolution shall specify an effective date for the adjusted rate, which shall be no less than 60 days after the date of adoption of the ordinance or resolution and shall be effective with respect to taxable services included on bills that are dated on the first day of a month subsequent to the expiration of the 60-day period. At the end of 1 year following the effective date of such adjusted rate, the local governing authority shall, as soon as is consistent with s. 202.21, reduce the rate by that portion of the emergency rate which was necessary to recoup the amount of revenues not received prior to the implementation of the emergency rate.

4. If, for the period October 1, 2001, through September 30, 2002, the revenues received by a local government from the local communications services tax conversion rate established under subsection (1), adjusted upward for the difference in rates between paragraphs (1)(a) and (b) or any other rate adjustments or base changes, are above the threshold of 10 percent more than the revenues received from the replaced

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HB 1237

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revenue sources for the corresponding 2000-2001 period plus reasonably anticipated growth in such revenues over the preceding 1-year period, based on the average growth of such revenues over the immediately preceding 5-year period, the governing authority must adjust the rate of the local communications services tax to the extent necessary to reduce revenues to the threshold by emergency ordinance or resolution within the timeframes established in subparagraph 3. The foregoing rate adjustment requirement shall not apply to a local government that adopts a local communications services tax rate by resolution or ordinance. If complete data are not available at the time of determining whether the revenues exceed the threshold, the local government shall use the best data available for the corresponding 2000-2001 period in making such determination. This subparagraph shall not be construed as establishing a right of action for any person to enforce this subparagraph or challenge a local government's implementation of this subparagraph.

(b) Except as otherwise provided in this subsection, "replaced revenue sources," as used in this section, means the following taxes, charges, fees, or other impositions to the extent that the respective local taxing jurisdictions were authorized to impose them prior to July 1, 2000.

1. With respect to municipalities and charter counties and the taxes authorized by s. 202.19(1):

a. The public service tax on telecommunications authorized by former s. 166.231(9).

b. Franchise fees on cable service providers as authorized by 47 U.S.C. s. 542.

HB 1237 2004

c. The public service tax on prepaid calling arrangements.

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233 d. Franchise fees on dealers of communications services 234 which use the public roads or rights-of-way, up to the limit set

forth in s. 337.401. For purposes of calculating rates under

service revenues prior to July 1, 2000. However, the Legislature

recognizes that the authority of charter counties to impose such

is not an expression of legislative intent that charter counties

communications services for the fiscal year ending September 30,

1999; however, if a municipality or charter county elects the

option to charge permit fees pursuant to s. 337.401(3)(c)1.a.,

such fees shall not be included as a replaced revenue source.

2. With respect to all other counties and the taxes

(2) For any county or school board that levies a

discretionary surtax under s. 212.055, the rate of such tax on

communications services as authorized by s. 202.19(5) shall be

authorized in s. 202.19(1), franchise fees on cable service

e. Actual permit fees relating to placing or maintaining

fees is in dispute, and the treatment provided in this section

facilities in or on public roads or rights-of-way, collected

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236 this section, it is the legislative intent that charter counties be treated as having had the same authority as municipalities to

actually do or do not possess such authority.

from providers of long-distance, cable, and mobile

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238 impose franchise fees on recurring local telecommunication

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as follows:

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providers as authorized by 47 U.S.C. s. 542.

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Discretionary Discretionary Discretionary

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Page 9 of 16

	HB 1237				2004
		conversion	conversion	conversion	
		rates	rates	rates	
258	Alachua	0.3%	0.6%	0.8%	
259	Baker	0.3%	0.5%	0.8%	
260	Bay	0.3%	0.5%	0.8%	
261	Bradford	0.3%	0.6%	0.8%	
262	Brevard	0.3%	0.6%	0.9%	
263	Broward	0.3%	0.5%	0.8%	
264	Calhoun	0.3%	0.5%	0.8%	
265	Charlotte	0.3%	0.6%	0.9%	
266	Citrus	0.3%	0.6%	0.9%	
267	Clay	0.3%	0.6%	0.8%	
268	Collier	0.4%	0.7%	1.0%	
269	Columbia	0.3%	0.6%	0.9%	
270	Dade	0.3%	0.5%	0.8%	
271	Desoto	0.3%	0.6%	0.8%	
272	Dixie	0.3%	0.5%	0.8%	
273	Duval	0.3%	0.6%	0.8%	
		Dogo	10 of 16		

Page 10 of 16

CODING: Words stricken are deletions; words underlined are additions.

	HB 1237				2004
274	Escambia	0.3%	0.6%	0.9%	
275	Flagler	0.4%	0.7%	1.0%	
276	Franklin	0.3%	0.6%	0.9%	
277	Gadsden	0.3%	0.5%	0.8%	
278	Gilchrist	0.3%	0.5%	0.7%	
279	Glades	0.3%	0.6%	0.8%	
280	Gulf	0.3%	0.5%	0.8%	
281	Hamilton	0.3%	0.6%	0.8%	
282	Hardee	0.3%	0.5%	0.8%	
283	Hendry	0.3%	0.6%	0.9%	
284	Hernando	0.3%	0.6%	0.9%	
285	Highlands	0.3%	0.6%	0.9%	
286	Hillsborough	0.3%	0.6%	0.8%	
287	Holmes	0.3%	0.6%	0.8%	
288	Indian River	0.3%	0.6%	0.9%	
289	Jackson	0.3%	0.5%	0.7%	
290	Jefferson	0.3%	0.5%	0.8%	
291		Dogo	a 11 of 16		

Page 11 of 16

CODING: Words stricken are deletions; words underlined are additions.

	HB 1237				2004
	Lafayette	0.3%	0.5%	0.7%	
292	Lake	0.3%	0.6%	0.9%	
293	Lee	0.3%	0.6%	0.9%	
294	Leon	0.3%	0.6%	0.8%	
295	Levy	0.3%	0.5%	0.8%	
296	Liberty	0.3%	0.6%	0.8%	
297	Madison	0.3%	0.5%	0.8%	
298	Manatee	0.3%	0.6%	0.8%	
299	Marion	0.3%	0.5%	0.8%	
300	Martin	0.3%	0.6%	0.8%	
301	Monroe	0.3%	0.6%	0.9%	
302	Nassau	0.3%	0.6%	0.8%	
303	Okaloosa	0.3%	0.6%	0.8%	
304	Okeechobee	0.3%	0.6%	0.9%	
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306	Orange	0.3%	0.5%	0.8%	
307	Osceola	0.3%	0.5%	0.8%	
308	Palm Beach	0.3%	0.6%	0.8%	
			Dogo 12 of 14		

Page 12 of 16

CODING: Words stricken are deletions; words underlined are additions.

	HB 1237				2004
	Pasco	0.3%	0.6%	0.9%	
309	Pinellas	0.3%	0.6%	0.9%	
310	Polk	0.3%	0.6%	0.8%	
311	Putnam	0.3%	0.6%	0.8%	
312	St. Johns	0.3%	0.6%	0.8%	
313	St. Lucie	0.3%	0.6%	0.8%	
314	Santa Rosa	0.3%	0.6%	0.9%	
315	Sarasota	0.3%	0.6%	0.9%	
316	Seminole	0.3%	0.6%	0.8%	
317	Sumter	0.3%	0.5%	0.8%	
318	Suwannee	0.3%	0.6%	0.8%	
319	Taylor	0.3%	0.6%	0.9%	
320	Union	0.3%	0.5%	0.8%	
321	Volusia	0.3%	0.6%	0.8%	
322	Wakulla	0.3%	0.6%	0.9%	
323	Walton	0.3%	0.6%	0.9%	
324	Washington	0.3%	0.5%	0.8%	
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			Dago 12 of 14		

Page 13 of 16

HB 1237

The discretionary surtax conversion rate with respect to communications services reflected on bills dated on or after October 1, 2001, shall take effect without any further action by a county or school board that has levied a surtax on or before October 1, 2001. For a county or school board that levies a surtax subsequent to October 1, 2001, the discretionary surtax conversion rate with respect to communications services shall take effect upon the effective date of the surtax as provided in s. 212.054. The discretionary sales surtax rate on communications services for a county or school board levying a combined rate which is not listed in the table provided by this subsection shall be calculated by averaging or adding the appropriate rates from the table and rounding up to the nearest tenth of a percent.

Section 5. Section 202.21, Florida Statutes, is amended to read:

202.21 Effective dates; procedures for informing dealers of communications services of tax levies and rate changes.—Any adoption, repeal, or change in the rate of a local communications services tax imposed under s. 202.19 is effective with respect to taxable services included on bills that are dated on or after the January 1 subsequent to such adoption, repeal, or change. A municipality or county adopting, repealing, or changing the rate of such tax must notify the department of the adoption, repeal, or change by September 1 immediately preceding such January 1. Notification must be furnished on a form prescribed by the department and must specify the rate of tax; the effective date of the adoption, repeal, or change thereof; and the name, mailing address, and telephone number of

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HB 1237 2004 a person designated by the municipality or county to respond to inquiries concerning the tax. The department shall provide notice of such adoption, repeal, or change to all affected dealers of communications services at least 90 days before the effective date of the tax. Any local government that adjusts the rate of its local communications services tax by emergency ordinance or resolution pursuant to s. 202.20(2) shall notify the department of the new tax rate immediately upon its adoption. The department shall provide written notice of the adoption of the new rate to all affected dealers within 30 days after receiving such notice. In any notice to providers or publication of local tax rates for purposes of this chapter, the department shall express the rate for a municipality or charter county as the sum of the tax rates levied within such jurisdiction pursuant to s. 202.19(2)(a) and (5), and shall express the rate for any other county as the sum of the tax rates levied pursuant to s. 202.19(2)(b) and (5). The department is not liable for any loss of or decrease in revenue by reason of any error, omission, or untimely action that results in the nonpayment of a tax imposed under s. 202.19.

- Section 6. Paragraph (a) of subsection (2) of section 202.24, Florida Statutes, is amended to read:
- 202.24 Limitations on local taxes and fees imposed on dealers of communications services.--
- (2)(a) Except as provided in paragraph (c), each public body is prohibited from:
- 1. Levying on or collecting from dealers or purchasers of communications services any tax, charge, fee, or other imposition on or with respect to the provision or purchase of

Page 15 of 16

HB 1237 2004 384 communications services, including, but not limited to, application fees, transfer fees, siting fees, renewal fees, or claims for related costs.

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- Requiring any dealer of communications services to enter into or extend the term of a franchise or other agreement that requires the payment of a tax, charge, fee, or other imposition.
- 3. Adopting or enforcing any provision of any ordinance or agreement to the extent that such provision obligates a dealer of communications services to charge, collect, or pay to the public body a tax, charge, fee, or other imposition.

Each municipality and county retains authority to negotiate all terms and conditions of a cable service franchise allowed by federal and state law except those terms and conditions related to franchise fees and the definition of gross revenues or other definitions or methodologies related to the payment or assessment of franchise fees on providers of cable services.

Section 7. The amendments to ss. 202.19(3)(a) and 202.24(2)(a), Florida Statutes, contained in this act are remedial in nature and intended to clarify the law in effect on the effective date of this act.

Section 8. This act shall take effect July 1, 2004.